

Ninetieth Regular Session

WEDNESDAY, October 21, 1992

The chief clerk makes the following entries under the above date.

PETITIONS AND COMMUNICATIONS

State of Wisconsin
Legislative Reference Bureau

In an Opinion dated October 6, 1992 (OAG 26-92), Attorney General James E. Doyle concluded that the Governor's partial veto of Section 1117g of Enrolled 1991 Senate Bill 483, which became 1991 Wisconsin Act 269, "did not result in a complete and workable law" and "therefore, was invalid."

Acting in its policy-board capacity under section 13.90(1) of the statutes, the Joint Committee on Legislative Organization directed the Legislative Reference Bureau to publish this supplement to 1991 Wisconsin Act 269, showing Section 1117g of the act as contained in Enrolled 1991 Senate Bill 483 and without the markings indicating a partial veto by Governor Tommy G. Thompson.

Sincerely,
H. Rupert Theobald
Chief of the
Legislative Reference Bureau
State of Wisconsin
Office of the Secretary of State

To the Honorable, the Senate:

Acts deposited in this office have been numbered and published as follows:

Senate Bill	Act No.	Date Supplement Published
483	269	October 19, 1992
	Sec. 1117g Republished	

Sincerely,
Douglas La Follette
Secretary of State
State of Wisconsin
Legislative Audit Bureau
October 15, 1992

To the Honorable the Legislature:

We have completed an evaluation, required by 1989 Wisconsin Act 31, of the Lower Wisconsin State Riverway Board's first two years of operation. The Board, in cooperation with the Department of Natural Resources and county zoning authorities, is responsible for administering land-use standards and guidelines within the boundaries of the Lower Wisconsin State Riverway.

We found the Board has established an equitable permit review process to ensure activities that are restricted, but

not prohibited, in the Riverway are in compliance with performance standards established in state statute and administrative code. Additionally, the Board has taken steps to address identified concerns in its permit process.

However, because the Board has only limited authority in shoreland-zoned areas, which are under county jurisdiction, a consistent permit review process has not been established in these areas. While the Board has proposed an expansion of its statutory authority to include regulation in shoreland-zoned areas, we recommend the Board first work with the counties to implement a recently developed memorandum of understanding designed to address concerns regarding the regulation of these areas without eliminating local control.

We also identified concerns related to the Board's relationship with the Department of Natural Resources. Because the Board relies on the Department for technical assistance, law enforcement, and other services, landowners often question the Board's independence. We have included recommendation to the two agencies to improve the coordination of their enforcement efforts. However, legislative action may be necessary to reconcile the two agencies' positions in the area of landowner compensation.

We appreciate the courtesy and cooperation extended to us by the Board and its staff and by the staff of the Department of Natural Resources. The Board's response is the appendix.

Sincerely,
Dale Cattnach
State Auditor

State of Wisconsin
Legislative Audit Bureau

October 20, 1992

To the Honorable the Legislature:

We have completed an evaluation of the Wisconsin Conservation Corps' (WCC's) Energy Team, as requested by the WCC Board. The Energy Team, located in Milwaukee's central city, was created in 1987 and performs energy conservation projects rather than the traditional natural resources conservation projects performed by other WCC members. The Board requested an assessment of attrition among Energy Team members.

Our review indicates that, for the most part, the Energy Team meets two of the three statutory goals applicable to the program. However, it is questionable whether Energy Team corps members remain with the program long enough to meet fully the goal of developing work skills. Our analysis indicates that while WCC members outside of Milwaukee's central city stay with the Corps an average of 179 days, the average stay for Energy Team members is 92 days. On the other hand,

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the length of stay of Energy Team members is very similar to the 96-day average of members of former Milwaukee-based regular WCC crews.

There are several potential reasons for the differences in program attrition rates, such as differences in the types of young adults served, their backgrounds and work histories, and potential differences in the application of work standards. We have identified a number of options the Board can consider to attempt to improve the Energy Team corps members' length of stay.

We appreciate the courtesy and cooperation extended to us by the Board and staff of the Wisconsin Conservation Corps.

Sincerely,
Dale Cattanach
State Auditor

State of Wisconsin
Legislative Audit Bureau

October 14, 1992

To the Honorable the Legislature:

We have completed an evaluation of the Entrepreneurial Assistance Network program in the Department of Development as required by s. 13.94(1)(dm), Wis. Stats. The program was established by 1987 Wisconsin Act 320 to address inadequate dissemination of information about, and lack of coordination among, existing entrepreneurial assistance programs, which typically provide financing or technical assistance to new or small businesses.

In the five years since it was created, the program has made a good initial effort to implement some of the requirements of the statutes. A series of informational guides has been produced, and staff have organized several conferences and meetings for entrepreneurs and staff of other assistance programs.

However, it is questionable whether the Department has been able to coordinate and evaluate all state-funded entrepreneurial assistance programs, as envisioned by the statutes. Currently, coordination has been limited largely to Department of Development programs, although numerous other programs are offered by the University of Wisconsin, the Wisconsin Housing and Economic Development Authority, and other state agencies.

Our interviews with professionals in the field, and preliminary results of a university survey, indicate a continued need for coordination among the more than 65 state-funded programs available to entrepreneurs and small businesses. Unless the Department is able to expand its coordination efforts in the way contemplated by the statutes, an assessment of the benefits of continued funding for the program may be useful.

We appreciate the courtesy and cooperation extended to us by the Department of Development staff as well as

staff at other state agencies. The Department's response is Appendix III.

Sincerely,
Dale Cattanach
State Auditor

State of Wisconsin
Legislative Audit Bureau

October 16, 1992

To the Honorable the Legislature:

We have completed an audit of the financial statements of the State Life Insurance Fund, as required by s. 13.94, Wis. Stats. The audit covered the period January 1, 1990, through December 31, 1991. Our report contains the financial statements and the related auditor's reports on the statements, internal control structure, and compliance with laws and regulations.

The audit report includes no major findings, conclusions, or recommendations and, in our judgment, is not likely to be of interest to most members of the Legislature.

Copies of the audit report have been distributed to members of the Joint Audit Committee and those required by law to receive copies. If you are interested in receiving a copy of this report, please contact our office and request report number 92-30.

Sincerely,
Dale Cattanach
State Auditor

State of Wisconsin
Department of Public Instruction

September 30, 1992

To the Honorable the Legislature:

The department is pleased to submit the 1990 and 1991 Annual Reports on the Status of Bilingual-Bicultural Education programs, as required under section 115.996 of Wisconsin's Statutes.

The reports provide a review of the state's administration and funding of bilingual education in Wisconsin and highlight factors contributing to program expansion and lower reimbursement rates. The number of pupils served from minority language groups, the locations of the state funded programs during the regular school year and summer school programs, and staff related data are included in the report to assist those with responsibilities for ensuring the continued success of bilingual education programs in Wisconsin. I am confident that you will find the report both informational and useful.

With the completion of these two annual reports, the department will have cleared up a backlog that developed due to staff vacancies. The 1992 report will be submitted on schedule by December 31, 1992.

If you should have any questions on any aspect of this report, please contact William J. Erpenbach, Director, Bureau for Educational Equity Programs, 267-1072. He

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will be happy to discuss these with you at your convenience.

Sincerely,
Herbert J. Grover
State Superintendent

SENATE CLEARINGHOUSE ORDERS

Senate Clearinghouse Rule 90-5

Relating to assignments as full-time law enforcement officers.

Submitted by Department of Justice.

Report received from agency, October 14, 1992.

Referred to committee on Judiciary and Consumer Affairs, October 21, 1992.

Senate Clearinghouse Rule 92-18

Relating to searching at the request of a person who was adopted for information about the adoption, disclosing that information to the person and disclosing medical and genetic information pertaining to an adopted person.

Submitted by Department of Health and Social Services.

Report received from agency, October 16, 1992.

Referred to committee on Agriculture, Corrections, Health and Human Services, October 21, 1992.

Senate Clearinghouse Rule 92-49

Relating to requirements for migrant labor camps.

Submitted by Department of Industry, Labor and Human Relations.

Report received from agency, October 16, 1992.

Referred to committee on Tourism, Commerce, Labor, Veterans' and Military Affairs, October 21, 1992.

Senate Clearinghouse Rule 92-51

Relating to the exemption of filing certain title insurance rates under s. 625.04, Stats.

Submitted by Office of the Commissioner of Insurance.

Report received from agency, October 20, 1992.

Referred to committee on Tourism, Commerce, Labor, Veterans' and Military Affairs, October 21, 1992.

Senate Clearinghouse Rule 92-75

Relating to hunting, trapping and firearm possession regulations.

Submitted by Department of Natural Resources.

Report received from agency, October 20, 1992.

Referred to committee on Urban Affairs, Environmental Resources and Elections, October 21, 1992.

Senate Clearinghouse Rule 92-118

Relating to the exemption of certain property and casualty rates from filing requirements.

Submitted by Office of the Commissioner of Insurance.

Report received from agency, October 20, 1992.

Referred to committee on Tourism, Commerce, Labor, Veterans' and Military Affairs, October 21, 1992.

Senate Clearinghouse Rule 92-124

Relating to job classifications and certification fees for roofers working with asbestos-containing materials.

Submitted by Department of Health and Social Services.

Report received from agency, October 20, 1992.

Referred to committee on Agriculture, Corrections, Health and Human Services, October 21, 1992.

The committee on Higher Education reports and recommends:

Senate Clearinghouse Rule 92-69

Relating to the remission of out-of-state tuition and the residency status of refugees.

No action taken.

Calvin Potter
Chair