TESTIMONY ON ASSEMBLY BILL 256 STATE REPRESENTATIVE AL OTT MAY 8, 1997

ASSEMBLY HIGHWAYS & TRANSPORTATION COMMITTEE HEARING

THANK YOU CHAIRMAN BRANDEMUEHL AND COMMITTEE MEMBERS.

Assembly Bill 256 specifies that the statewide program of tractor operation safety training and certification is only provided to persons who are at least 12 years of age.

The tractor operation safety training and certification program was put into effect as a result of 1993 Assembly Bill 821 authored by the Legislative Council Special Committee on Farm Safety. The committee did not set a minimum age for enrolling in the course which is generally taught by county extension agents, vocational agriculture instructors and volunteers who often include farmers, implement dealers and health professionals who donate their time and equipment for training.

In 1996, the ages of youth that enrolled in a course in Wisconsin ranged from 6 to 15 years old. This wide range of ages led to several problems.

First, with no minimum age limit, class sizes were very large, often with a wide range in the students' ages. The large class size coupled with the differing levels of knowledge and understanding made it difficult for instructors to teach such complex issues as tractor and machinery functions and operation.

Second, with no minimum age limit, classes became full rather quickly. Extension offices often allowed more youth to enroll in the course than they had planned on to avoid large waiting lists. Unfortunately, many counties still had large waiting lists which often included young teenagers who needed the certification so that they could have a summer job on a farm.

Third, as is noted in the attached newspaper article titled "Calumet takes time to teach tractor safety," many younger students are not likely to pass the course because in order to receive certification a youth must be able to reach the foot pedals while seated properly on a tractor.

I have to admit that I started driving a tractor at a much younger age than 12. However, that was at a time when there were not as many cars on the road and there was not as many major highways as there is now. Regardless, I was too young to be driving a tractor on the road. I won't allow my 9 and 11 year old daughters to do it today.

When the Legislative Council Special Committee on Farm Safety passed 1993 AB 821, they in effect said that any person under the age of 16 must complete a safety course and receive certification to drive a tractor on a road. My bill, AB 256, takes the safety issue a step further by setting a minimum age of 12 to enroll in the certification course in effect saying anyone under the age of 12 cannot drive a tractor on the road.

I recently read in a newspaper article that the National Safety Council reported that farm and ranch related injuries cause 27,000 injuries and another 300 deaths to children. Please join me in supporting AB 256 so that these injury and death statistics are less likely to include Wisconsin children.

Page 2 CALVARY CRIER April 29, 1997

FDL COUNTY FARM SAFETY DAY CAMP

The National Safety Council reports that farm and ranch related accidents cause 27,000 injuries and another 300 deaths to children. Because of these statistics the First Annual Fond du Lac Farm Safety Day Camp was held on March 29, at the Fond du Lac County Fairgrounds. The goal of the camp was to raise the level of safety awareness by providing area children with a hands-on approach to safety education and prevention



Calumet takes time to teach tractor safety

Kids as young as 10 take class

BY STEPHEN GROESSEL of the Delta Publications, Inc. staff

For at feast a couple of decades, the Calumet County Tractor Safety course has filled a void in the safe operation of tractors and other heavy duty equipment by young people engaged in farming.

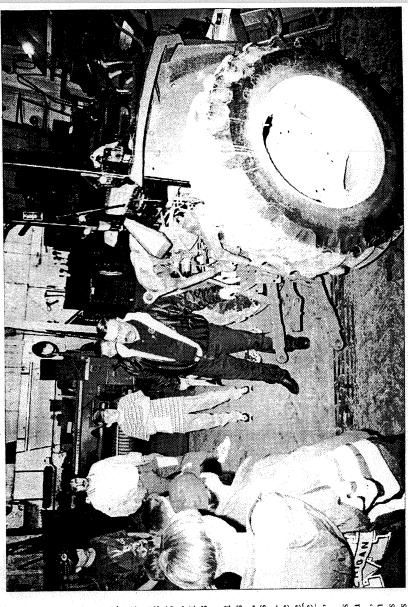
Although the state of Wisconsin does young people taking the Calumet County course this year are as young as not set down a minimum age requiring youths to be certified as tractor drivers,

Calumet County 4-H and Youth Agent Tom Reinemann, who serves as said passing the written and driving tests The two 10-year-olds taking the course this spring will not be certified because when seated on the tractor reaching the coordinator for the tractor safety program, is more a matter of size and maturity, pedals is a problem for them Reinemann said. 1001

Certification to operate a tractor is certification is not mandatory for youths when driving a tractor on their parent's required by young people who drive a relative or neighbor. Although such farm, if the tractor is driven on the tractor on the property of a farmer friend, nighway, certification is required. Reinemann said it is anticipated that the state will set down a minimum age. Age 12 has been bantered about, he said.

in this year's Calumet County course is The average age of the youths enrolled

The eight-week safety course includes a driving test conducted on the final day in the facilities of area equipment dealers Chilton. There, volunteer instructors Gene Radder, St. Nazianz, Eric Hagenow the parking lot of the Calumet County County. Hands-on learning takes place at and farms. For instance, on March 4, the Courthouse. Classes are set up at different sites throughout Calumet young people gathered in the service area of the Riesterer and Schnell dealership,



GENE RADDER of St. Nazianz explained some of the

hazards of operating a tractor during one of the recent

on the open road. The course also young people get acquainted with the Randy Scheidt, sales and service and Patrick Bender, Kiel, helped the operation of tractors and skidsters and and maintenance their service requirements.

farms. On two of the course nights, the students complete workbooks and take written exams at allocated space in the

provides a close-up look at equipment and potential accident situations on

> We do not simply sell a product but train our customers in the proper and safe manager for Riesterer and Schnell, said dealers see value in serving as hosts for the safety course. "Operating equipment in the farm industry is very hazardous. We are concerned about our customers. operation of that product," Scheidt said.

Besides hands-on learning, videos are shown to the young people. On one class night, a patrolman speaks about safety

sessions of the Calumet County Tractor Safety Course held at different sites in the county.

Besides Riesterer and Schnell, dealers and farms who are hosting the young people in this year's course are Gruetts, Schneider Farms, Inc. Hilbert, D&D Equipment, Inc., Chilton and Chuck Feider Farms, New Holstein. Calumet County Courthouse. Inc., Potter:

This year's class consists of 41 young people. The past ten years, classes have Participants in the course which runs from Feb. 25 to April 12 spend 24 hours averaged between 30-35 students.

in instruction time. A fee of \$15 is charged which includes a textbook entitled: "Safe Operation of Agricultural Equipment."

College, Appleton. Youths interested in long course on tractor safety is offered through the Fox Valley Technical this alternate course may phone the Extension Office (849-2361) for specific Reinemann said this summer a weekinformation.



Write testimony

Call Cheryl us:

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Nearly half of recent ATV deaths involve teens or kids

By JODIE DEJONGE Associated Press

Seventy-nine people were lled riding all-terrain vehicles Wisconsin in the last decade, early half of them children and enagers often riding illegally, a Associated Press review und.

A dozen victims were younger than 12, even though state law generally bars them from riding the powerful machines. Most died when their ATVs rolled over or crashed into other vehicles. Many were passengers, even though ATVs are designed for only one rider — the driver.

Some safety officials and in

medical groups say the deadly accidents can be prevented through better education and by stricter licensing and regulation of ATV drivers.

"You've got a 60- or 70-pound child on a 400-pound machine. They're way too large, way too powerful for the person operating them," said John Plenke, a

state conservation warden who oversees ATV safety. "Parents should realize these aren't toys. They should not buy one for their kids without fully realizing what the machines can do."

Wisconsin has some ATV regulations, but there are also broad exceptions. No license is needed. Helmets are required only for

riders 17 and younger, with numerous exceptions for children who are hunting, fishing, farming or riding them on land controlled by their families.

"It's been that way for many, many years. We don't regulate what people do on their own

Please see STUDY page 7

Study/Teens, kids make up nearly half of ATV fatalities

From page 1

land," Plenke said.

Of the 40 adults who died, nearly three-quarters were drinking and 60% were drunk, according to the AP computer-assisted analysis of reports filed by investigating wardens, law enforcement officers and county coroners.

Nationwide, 2,795 ATV riders died between 1982 and June 1996, according to the U.S. Consumer Product Safety Commission. More than a one-third of the victims were younger than 16.

Wisconsin, with 99 deaths in that same period, ranked 11th out of the 50 states in ATV deaths per capita, and seventh in deaths overall.

Wisconsin's high accident toll is partly due to the state's rural nature, said Murray Katcher, a professor of pediatrics and family medicine at the University of Wisconsin Medical School.

"It's the presence of farms. Children are employed on farms.

1 killed as towboat sinks

Associated Press

St. Louis — A towboat sank on the Mississippi River on Saturday, killing the pilot. The 70foot towboat, named the Mary Burke, went down shortly after 1 p.m. on the Illinois side of the river near downtown St. Louis. They're asked to do chores at an early age," said Katcher, who advocates ATV licensing and a 16-year-old minimum.

Some medical groups are also calling for tighter controls for drivers of the three- and four-wheel machines that, at their most powerful, weigh more than 600 pounds and can reach speeds of 50 mph.

The state Department of Natural Resources believes no additional regulations are needed.

"They're useful and fun machines to operate, but common sense is necessary," Plenke said. "If people abide by our current regulations, attend safety classes no matter what their age and, above all, use common sense, your accident rate should go down."

The AP review also found:

Although ATVs are designed for only a driver, 20 of the last decade's 79 victims were passengers, including a 7-year-old Janesville boy who was one of three children on an ATV driven by a 14-year-old boy.

Twenty-one children and teenagers died on public roads or rights-of-way, which are generally off-limits to ATV operators. They most often collided with other vehicles.

Not wearing a helmet was common. More than half of the child and teenage victims (22 out of 39) had no helmet. Of those 22, only six were exempt. Only four victims over 18 were wearing helmets.

Sixty percent of the victims over age 18 were legally drunk,

Facts about ATV deaths

Some details from the Associated Press' analysis of all-terrain vehicle fatalities from 1986 to 1995.

- 79 people died, including 12 children younger than 12, 27 teenagers and 40 men and women age 20 and older.
- The youngest victim was 4; the oldest was 82.
- Six victims were female: four girls and two women.
- Most of the deaths, 53%, resulted from collisions, and 28% involved rollovers.
- About 35% of the accidents were attributed to operator fault and to operator fault combined with other causes such as speed and inexperience.
- Excessive speed was cited in 30% of the accidents and excessive alcohol was called a factor in 25%.
- Alcohol was a factor in 70% of accidents involving victims age 18 or older; 60% were legally drunk.
- 12 victims or 15% wore helmets.

and alcohol was a factor in the deaths of eight teenagers too young to drink legally.

Five people died after breaking through ice and five others fell off the machines.

In Wisconsin, children younger than 12 can drive ATVs if accompanied by a parent or for agricultural purposes while supervised by an adult. Drivers between 12 and 16 must have a DNR safety certificate, unless the ATV is used on a farm or onfamily land.

Co-sponsorship Memo

Gronemous

Rep. Sen.

Rep. Hanson Grobschmidt

Rep. R. Young Panzer

From: State Representative AI Ott Plauss

All Legislators

Date: March 6, 1997

To:

Rep Ryba Goetsch Reo M. Lehman owens

Re: LRB 2598/1 relating to tractor and machinery operation safety

training and certification Skindrud

Freese Kreibich

Harsdorf As many of you may recall, legislation was passed in 1994 as a result of work by the Legislative Council Special Committee on Farm Safety. Included in the legislation was a provision prohibiting any person from allowing a child under 16

husbandry) on a highway after May 1, 1996, unless the child had successfully completed an approved tractor and machinery operation safety course. I introduced legislation last session which delayed the deadline from May 1, 1996

years of age to operate a farm tractor (or other self-propelled implement of

until July 1, 1997. I did this after receiving several calls from constituents who were unable to enroll their child in a local course because the courses were full. After talking to several county extension agents (who are in charge of most of the

courses) and the UW-Extension office, I learned that an overwhelming number of children were enrolling in the course and that several counties accepted more children than they had planned to and they still had waiting lists. One of the reasons for the large number of children enrolling is because there is no minimum age limit for taking the course. The ages of youth that enrolled in a course last year ranged from 6 to 15. Such wide ranges of ages makes it very difficult for instructors teaching something as complex as tractor and machinery functions and operations.

Based on these and other evaluations of the Wisconsin Safe Operation of Tractor and Machinery Certification Program, I am introducing LRB 2598/1. This bill establishes a minimum age of 12 in order to enroll in a tractor operation safety course.

For further information, please see the LRB analysis below. If you would like to be a co-sponsor of LRB 2598/1, please call my office at 6-5831 by Wednesday, March 26, 1997.

(MORE)

Analysis by the Legislative Reference Bureau

Under current law, no person may permit a child under the age of 16 years to operate a farm tractor on a highway, except to cross the highway, unless the child has been certified as successfully completing a tractor operation safety training course that satisfies specified requirements. Current law requires the Agricultural Safety and Health Center in the University of Wisconsin-Extension to perform instructor training and coordination necessary to provide a statewide program of tractor operation safety training to minors and certification of minors successfully completing the training. This bill specifies that the statewide program of tractor operation safety training and certification is only provided to persons who are at least 12 years of age.

Co-sponsorship Memo

To: All Legislators

From: State Representative AI Ott

Date: March 6, 1997

Re: LRB 2598/1 relating to tractor and machinery operation safety

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Cooperative Extension • University of Wisconsin-Extension

432 North Lake Street, Room 633, Madison, WI 53706 (608) 263-7320 FAX 262-9166

Agriculture/Agri-Business

January 10, 1997

Representative Al Ott Wisconsin State Capitol P.O. Box 8953 Madison WI 53708

Dear Representative Ott:

I would like to share with you the enclosed Wisconsin Safe Operation of Tractor and Machinery Certification executive summary and program review. Please note that we have certified over 2,500 youth during the past year. This was made possible by the funding provided by the State Legislature in Wisconsin Act 455.

I have been visiting with Mark Purschwitz, agricultural safety and health specialist, and Cheryl Skjolaas, youth agricultural safety outreach specialist. We are very much aware of the concern relative to establishing a lower age limit for students in the program. We would like to visit with you concerning the course of action that needs to be taken. The program review provides information relative to the age breakdown of this past year's efforts.

We have scheduled February 12 from 1:00-2:00 p.m. to meet with you in your office. We look forward to visiting with you about the successes we've had and the direction this program should take. Session day-Session day-Lim can meet wil them whought ? anet are?

Sincerely,

Thomas Parslow

Assistant State Program Leader

Enc.

cc:

Cheryl Skjolaas Mark Purschwitz Mark Lederer

Minimum age - thinks 12 is reasonable



State Representative • 3rd Assembly District

Member: Environment & Utilities Government Operations Natural Resources Rural Affairs

March 29, 1996

The Honorable Tommy G. Thompson, Governor 115 East, State Capitol Hand-Delivered

Attn: Connie Hagen, Policy Director

Dear Governor Thompson:

The State Legislature recently passed Assembly Bill 993 relating to penalties for the operation of agricultural machinery upon a highway by uncertified youthful operators. The bill was unanimously passed by the Assembly Committee on Highways and Transportation and passed on a voice vote by the full Assembly. It also passed unanimously in the Senate Transportation, Agriculture and Local Affairs Committee and was concurred in by the Senate. I am writing to respectfully request that you sign AB 993 into law as soon as possible as it is time-sensitive.

As you may recall, 1993 Assembly Bill 821 was signed into law in April of 1994 as a result of work by the Legislative Council Special Committee on Farm Safety. Part of the legislation stated that beginning on May 1, 1996 no person may allow a child under 16 years of age to operate a farm tractor (or other self-propelled implement of husbandry) on a highway unless the child has successfully completed an approved tractor and machinery operation safety course. My bill, 1995 AB 993, delays the deadline for completion of the course until July 1, 1997.

I was recently contacted by several of my constituents who were unable to enroll their children in any local tractor and machinery operation safety course because the courses are full and there are waiting lists. In most counties these courses are offered by the county extension agency or by a vocational agriculture instructor in conjunction with the extension agency. Due to the reliance on volunteers (implement dealers, mechanics, health personnel) to instruct the course, most counties only offer the course once a year. Also, high school vocational agriculture instructors likely offer the class in the summer - after the school year and subsequently after the current May 1, 1996 deadline for completing the course.

In working with my local county extension office and the state UW-Extension, I found there are some concerns with the law from

county extension offices throughout the state. First, there was no minimum age requirement set for children who could take the course. Some counties have had children as young as seven or eight sign up for the course, thus eliminating spots for 12, 13 and 14year-olds. Also, there is some concern regarding the length of training required. According to an interpretation by the UW-Extension Agency's legal counsel, Wisconsin's law requires students to go through 20 to 24 hours of training. Federal law requires 10 hours of training for tractor safety only and an additional 10 to 14 hours for other machinery and general farm safety training. Apparently this was not specified in state law and it is being interpreted as requiring 20 to 24 hours of training (10 hours for tractor safety, 10 hours for other machinery and 4 hours of general farm safety). Counties are finding this requirement to be overwhelming because they rely on many volunteers to teach this course and many people cannot commit to these hours.

I believe that the law passed by the legislative council committee is a very good idea, however, I may be working on some of the aforementioned concerns next session. In the mean time, I introduced AB 993 to delay the deadline for successfully completing the course until July 1, 1997. While I realize that there are probably several cases where parents and/or children waited until the last minute to sign up for the class, I believe the delay is necessary. These classes are overflowing with students due to many circumstances beyond their control. AB 993 is an opportunity for the state to take some burden off of the county extension agencies by allowing a one-time delay. The UW-Extension is completely in support of AB 993.

Once again, I respectfully request that you sign AB 993 as soon as possible. Please feel free to contact me if you would like to discuss this further.

Sincerely,

Alvin R. Ott

State Representative 3rd Assembly District

ARO: kjm

Thanks Connie

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REQUEST FORM

LEGISLATIVE KEFEKENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

Use of this form is optional. It is often better to talk directly with the LRB attorney who will draft the bill.	Use this form only for BILL drafts. Attach more pages if necessary.
Legislator, agency or other body requesting this draft:	: Bep. Al Ott
Date: 2/18/97 Person submitting request (name, p.	hone number): Kim Maulham 266-5831
Persons to contact for questions about this draft (name	es, phone numbers): Rep. OH or Kin at
	266-5831
Describe the problem, including any helpful examp How do you want to solve the problem?	ples. No minimum age for talling tractor + machin pecation safety course under 36.25 (32)
Add a minimum age of 12 for talking th	e course
Please attach a copy of any correspondence or If you know of any statute sections that might typed) copy. 36.25 (32)	other material that may help us. be affected, list them or provide a marked—up (not re-
	by of any LRB draft, or provide its number (e.g., 1995
Requests are confidential unless stated otherwise.	
• May we tell others that we are working on the Yes No	his for you? Yes No
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Do you consider this request urgent? Tes No If yes	s, please indicate why:
Should we give this request priority over any of body? If yes, sign your name here:	her pending request of this legislator, agency or



Member: Environment & Utilities Government Operations Natural Resources Rural Affairs

State Representative • 3rd Assembly District

April 3, 1996

Mr. Tom Reinemann Mr. Matt Glewen Calumet County Extension Office Courthouse, 206 Court Street Chilton, WI 53014

Dear Tom and Matt,

As you know, I introduced 1995 Assembly Bill 993 earlier this year in response to county extension agencies across the state which were overwhelmed with children wishing to enroll in tractor and machinery operation safety courses. Governor Thompson signed AB 993 into law today and it will take effect in about 11 or 12 working days.

AB 993 delays the date on which penalties first apply for any person who allows a child under 16 years of age to operate a farm tractor (or other self-propelled implement of husbandry) on a highway if the child hasn't successfully completed an approved tractor and machinery operation safety course until July 1, 1997. The current date is May 1, 1996.

This is a one-time delay until July 1, 1997. I introduced AB 993 to delay the date after talking with your office and also the UW-Extension office. It is my understanding that there are some concerns regarding the number of hours required for the course and also that there is no minimum age for children who can take the course. I may be working on some of these issues next session and I would appreciate hearing your thoughts on them after your course is completed this spring. In the meantime however, I felt a delay was necessary because many of the reasons you were overwhelmed with registrants are because the law is vague and this is something beyond your control. I hope this one-time delay helps to alleviate some of the pressure you faced with the May 1 deadline approaching.

I have notified the individuals who contacted me about the delay. I stressed that it is a one-time only delay and encouraged them to enroll their child(ren) in the next available course early. I would appreciate it if you could help me get the word out that this delay is only until July 1, 1997 and after that persons who violate the law will be subject to fines.

I hope the passage of AB 993 is helpful to you. I look forward to hearing from you regarding other aspects of the farm safety course and law. Until then, please feel free to contact me regarding this or any other legislative matter.

Sincerely,

Alvin R. Ott

State Representative 3rd Assembly District

ARO:kjm



Cooperative Extension • University of Wisconsin–Extension

432 North Lake Street, Room 633, Madison, WI 53706 (608) 263-7320 FAX 262-9166

AND AND!

Agriculture/Agri-Business

April 1, 1996

The Honorable Alvin R. Ott State Representative 3rd Assembly District P.O. Box 8953 Madison, WI 53708

Dear Representative Ott:

Thank you very much for your assistance in addressing our concerns and our problems with the tractor safety education course being offered by the Center for Agricultural Safety and Health.

We have shared with you a number of problems encountered as we have initiated the tractor and equipment operating safety curriculum across the state. Your efforts to delay the mandatory date of implementation from May 1, 1996 until July 1, 1997 will be very helpful to Wisconsin farmers and to the many volunteers involved in teaching the courses in the counties around the state.

We have shared with you some concerns and difficulties experienced with the lack of a minimum age criteria on the legislation. At your convenience, Mark Purschwitz, Cheryl Skjolaas and I are available to discuss these problems for consideration in the future. We look forward to this opportunity to discuss options and alternatives in light of the experiences of implementing the program this first year.

Sincerely yours,

Richard J. Vatthauer

Dick Vatchauer

Assistant Dean/Program Leader

RJV:vc

cc:

Dean Ayse Somersan

Carl O'Connor Mark Lederer Mark Purschwitz



Member: Environment & Utilities **Government Operations** Natural Resources Rural Affairs

State Representative • 3rd Assembly District April 3, 1996

Mr. Joe Brantmeier Sherwood, WI 54169

Dear Mry Brantmeier:

⟨I'm pleased to let you know that Governor Thompson signed Assembly Bill 993 into law today. AB 993 delays the date on which penalties first apply for any person who allows a child under 16 years of age to operate a farm tractor (or other self-propelled implement of husbandry) on a highway if the child hasn't successfully completed an approved tractor and machinery operation AB 993 takes effect on the day after it is safety course. officially published which will be in about 11 or 12 working days.

This is a one-time delay until July 1, 1997. After this date, any person who allows a child under 16 who has not successfully completed the course to drive a tractor on a highway is subject to a \$20 fine for a first violation or not more than \$50 for a 2nd or subsequent offense. AB 993 should help to alleviate some of the pressure county extension agencies are currently facing because they cannot accommodate all of the children who wish to enroll in these courses at this time.

However, as I said before, this is a one-time only delay. have my doubts as to whether or not the State Legislature would be willing to pass a bill again next year which delays the deadline By delaying the date until July 1, 1997, most children should be able to enroll in a class either this summer or next spring or summer depending on when classes are offered. I strongly encourage you to enroll your child(ren) early.

I hope this information and the passage of AB 993 is helpful in your situation. Please feel free to contact me again regarding this or any other legislative matter.

Sincerely,

Alvin R. Ott

State Representative 3rd Assembly District

ARO:kjm



Cooperative Extension • University of Wisconsin-Extension



Calumet County Extension Office Courthouse, 206 Court Street Chilton, WI 53014-1198

Phone (414) 849-1450 Brillion: 756-2637 ext. 229 Appleton/Sherwood: 989-2700 AN MAN

February 16, 1996

Dear Parents of Tractor Safety Education Participants:

Please take some time to read over this letter immediately and give it some serious thought.

As most of you are aware, there is a new state law that will take effect on May 1, 1996, that states:

After April 30, 1996, no person may direct or permit a child under the age of 16 years to operate a farm tractor or self-propelled implement of husbandry on the highway unless the child has been certified as successfully completing a tractor and machinery operation safety training course that is equivalent to the requirements other than age, specified under 29 CFR part 570.70 to 570.72.

I'm sure that most of you feel that this need can be met by sending your child or children to our comprehensive Tractor Safety Education Program. I wish we felt as confident.

After conducting the first of eight scheduled Tractor Safety Education classes, we personally feel that there are at least eight to ten youth who will probably be unable to meet the written or driver requirements needed in order to pass the course.

Please read over the written exam and driving exam requirements very carefully and assess your child's physical and mental readiness.

WRITTEN EXAM

A standardized written exam will be used with all programs. Written exam questions will be based on the Safe Operation of Agricultural Equipment Student Manual. The written exam will consist of 50 multiple choice questions. Youth must receive a score of 70% or better in order to pass the written exam for successful completion. This exam may be taken by the youth once per certification program.

(over)

Tractor Safety Education Parents Page 2 February 16, 1996

DRIVING EXAM

Qualifications

Youth must be able to sit properly in the operator's seat with seat belt fastened and be able to:

- 1. Fully depress the clutch and brakes.
- 2. Operate the hand controls without assistance.

Equipment Recommendations

A utility type (30-60 hp) tractor is recommended. The tractor needs to be equipped with a rollover protective structure (ROPS) and a functional seat belt.

A two-wheel implement or trailer is required. If the implement has a PTO shaft, the shaft should be partially removed or safely secured to the implement to avoid damage to the PTO shaft.

Youth must also successfully negotiate a serpentine-shaped driving exam layout pulling a two-wheeled implement.

We feel confident that we have an excellent program and that most of the youth can meet the requirements, but if your child is unable to read and successfully earn an exam score of 70% or better, or unable to sit properly in the operator's seat and fully depress the clutch and brakes, we will be unable to certify him or her. Therefore, it would be necessary for him or her to repeat the class at another time.

Course refunds can be arranged and classroom hours from the first class can be banked for another year or so should you decide your child may not be ready to successfully complete the course.

If you would like to speak to either of us, please call us on Monday.

Sincerely,

Thomas M. Reinemann

4-H & Youth Agent

UWEX - Calumet County

Sincerely,

Matthew J. Glewen

Agriculture Agent

UWEX - Calumet County

Matt Glewen

TMR:cl

cc: Calumet County Ag & Extension Education Committee Members Alvin Ott Jr.

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- no minimum age requirement - 8 + 9 yr. Lawors bill, | Final Date Need No. of Safety course (supposed to start) already going to take for Farm has as over what they well bil, | Final | Single | Privated Document | Single | Revised Document | Single | Revis taking up opace bil - 34 hw. of classic open



Member: Environment & Utilities **Government Operations** Natural Resources Rural Affairs

State Representative • 3rd Assembly District March 29, 1996

Mr. Mike Koehler N3240 Hwy 57 New Holstein, WI 53061

Dear Mr. Koehler:

I'm writing to update you on the bill that I introduced to delay the deadline for completion of a farm and machinery safety course by children under 16 in order to operate farm machinery on a highway. The bill number is Assembly Bill (AB) 993.

AB 993 has been passed by both houses of the State Legislature and now awaits Governor Thompson's signature. The Governor must sign the bill before it becomes law and subsequently before the deadline for completing the course is delayed until July 1, 1997. I have no reason to believe that the Governor will not sign AB 993.

Thank you again for bringing this matter to my attention. I will let you know if and when the bill is signed into law. Until then, please feel free to contact me regarding this or any other legislative matter.

Sincerely,

Alvin R. Ott

State Representative 3rd Assembly District

ARO: kjm

cc: Calumet County Extension Office

URGENT...URGENT...URGENT

March 26, 1996

Senator Joe Andrea Senate Committee on Transportation, Agriculture and Local Affairs Room 420, 119 MLK Jr. Blvd. INTER-DEPARTMENTAL MAIL

Dear Senator Andrea:

I am writing to you as a member of the Senate Committee on Transportation, Agriculture and Local Affairs in anticipation that Assembly Bill 993 will be referred to this committee. The bill was unanimously passed by the Assembly Committee on Highways and Transportation and passed on a voice vote by the full Assembly.

As you may recall, 1993 Assembly Bill 821 was signed into law in April of 1994 as a result of work by the Legislative Council Special Committee on Farm Safety. Part of the legislation stated that beginning on May 1, 1996 no person may allow a child under 16 years of age to operate a farm tractor (or other self-propelled implement of husbandry) on a highway unless the child has successfully completed an approved tractor and machinery operation safety course. 1995 AB 993 delays the deadline for completion of the course until July 1, 1997.

I was recently contacted by several of my constituents who were unable to enroll their children in any local tractor and machinery operation safety course because the courses are full and there are waiting lists. In most counties these courses are offered by the county extension agency or by a vocational agriculture instructor in conjunction with the extension agency. Due to the reliance on volunteers (implement dealers, mechanics, health personnel) to instruct the course, most counties only offer the course once a year. Also, high school vocational agriculture instructors likely offer the class in the summer-after the school year and subsequently after the May 1, 1996 deadline for completing the course.

In working with my local county extension office and the state UW-Extension office, I found there are some concerns with the law from county extension offices throughout the state. First, there was no minimum age requirement set for children who could take the course. Some counties have had children as young as seven or eight

sign up for the course, thus eliminating spots for 12, 13 and 14-year-olds. Also, there is some concern regarding the length of training required. According to an interpretation by the UW-Extension Agency's legal counsel, Wisconsin's law requires students to go through 20 to 24 hours of training. Federal law requires 10 hours of training for tractor safety only and an additional 10 to 14 hours for other machinery and general farm safety training. Apparently this was not specified in state law and it is being interpreted as requiring 20 to 24 hours of training (10 hours for tractor safety, 10 hours for other machinery and 4 hours of general farm safety). Counties are finding this requirement to be overwhelming because they rely on many volunteers to teach this course and many people cannot commit to these hours.

I believe that the law passed by the committee is a very good However, I have drafted AB 993 to delay the deadline for successfully completing the course until July 1, 1997. realize that there are probably several cases where parents and/or children waited until the last minute to sign up for the class, I believe the delay is necessary. As I mentioned before, several counties have been overwhelmed with registrants and due to limited instructors and classroom space they have had to limit the number Also, younger children are being of students in the course. enrolled in the class thus eliminating spots for teenagers. younger children may be too young to be in the class because successful completion of the class requires such things as passage of a written exam and being able to fully depress the clutch and brakes and operate the hand controls without assistance while sitting properly in the operator's seat with the seat belt fastened.

I may be working on some other aspects of the law (such as a minimum age requirement) next session, however, I would like to get AB 993 passed yet this session. The bill only delays the deadline for successfully completing the course and does nothing else regarding the farm safety law. AB 993 is supported by the UW-Extension.

I respectfully request your favorable vote on AB 993. Please feel free to contact me if you would like to discuss this further.

Sincerely,

Alvin R. Ott State Representative 3rd Assembly District

** AMENDED **

ASSEMBLY

COMMITTEE HEARINGS

The committee on <u>Highways & Transportation</u> will hold a public hearing in room <u>225 Northwest</u> of the Capitol, on the following at the time specified below:

Wednesday, March 13, 1996 at 8:30 am

Assembly Bill 993

AN ACT relating to penalties for the operation of agricultural machinery upon a highway by uncertified youthful operators. Introduced by Representatives Ott, Brandemuehl, Otte and Harsdorf.

An EXECUTIVE SESSION may be held on AB 106, AB 421, AB 485, AB 641, AB 660, AB 802, AB 803, AB 848, AB 927 and AB 993.

David Brandemuehl, Committee Chair

May our Extension





Member-Environment & Utilities Government Operations Natural Resources Rural Affairs

State Representative • 3rd Assembly District

April 21, 1997

State Representative David Brandemuehl, Chair Assembly Highways and Transportation Committee

Room 317 North, State Capitol

Dear Chairman/Brandemzehl:

It is my understanding that Assembly Bill 256 relating to tractor and machinery operation safety training and certification has been referred to the Assembly Highways and Transportation Committee. As the author of AB 256, I am writing to respectfully request that you schedule a public hearing on the bill.

Assembly Bill 256 specifies that the statewide program of tractor operation safety training and certification is only provided to persons who are at least 12 years of age. There is currently no minimum age limit to enroll in the course which is administered by county extension agents and the UW-Extension office.

The ages of youth that enrolled in a course in Wisconsin last year ranged from 6 to 15. This wide range of ages in some of the courses made it difficult for instructors to teach something as complex as tractor and machinery functions and operations. Also, many 12, 13, 14 and 15 yearolds were unable to enroll in a course last year because they were full, while young children were able to take the course because they happened to enroll early and there is no minimum age limit. This posed a significant problem last year because the law stated that no child under the age of 16 was allowed to operate a farm tractor on a highway after May 1, 1996 unless the child had successfully completed the safety course. With the May 1, 1996 deadline approaching, a large number of teenagers were enrolling in courses across the state so that they could take a summer job on a farm. Many were turned away because courses were full.

As is noted in the attached newspaper article, young children are not likely to pass the course because in order to receive certification a youth must be able to reach the foot pedals while seated properly on the tractor. For this reason and those that I have mentioned above, I introduced Assembly Bill 256 to limit the Wisconsin Safe Operation of Tractor and Machinery Certification Program to youth at least 12 years of age.

Thank you in advance for your consideration of my request. Please feel free to contact me if you would like to discuss this matter further.

Manks

Sincerely,

State Representative

3rd Assembly District

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Chairman: Agriculture Committee



Member: Environment & Utilities Government Operations Natural Resources Rural Affairs

TESTIMONY ON ASSEMBLY BILL 256 STATE REPRESENTATIVE AL OTT MAY 8, 1997

ASSEMBLY HIGHWAYS & TRANSPORTATION COMMITTEE HEARING

THANK YOU CHAIRMAN BRANDEMUEHL AND COMMITTEE MEMBERS.

Assembly Bill 256 specifies that the statewide program of tractor operation safety training and certification is only provided to persons who are at least 12 years of age.

The tractor operation safety training and certification program was put into effect as a result of 1993 Assembly Bill 821 authored by the Legislative Council Special Committee on Farm Safety. The committee did not set a minimum age for enrolling in the course which is generally taught by county extension agents, vocational agriculture instructors and volunteers who often include farmers, implement dealers and health professionals who donate their time and equipment for training.

In 1996, the ages of youth that enrolled in a course in Wisconsin ranged from 6 to 15 years old. This wide range of ages led to several problems.

First, with no minimum age limit, class sizes were very large, often with a wide range in the students' ages. The large class size coupled with the differing levels of knowledge and understanding made it difficult for instructors to teach such complex issues as tractor and machinery functions and operation.

Second, with no minimum age limit, classes became full rather quickly. Extension offices often allowed more youth to enroll in the course than they had planned on to avoid large waiting lists. Unfortunately, many counties still had large waiting lists which often included young teenagers who needed the certification so that they could have a summer job on a farm.

Third, as is noted in the attached newspaper article titled "Calumet takes time to teach tractor safety," many younger students are not likely to pass the course because in order to receive certification a youth must be able to reach the foot pedals while seated properly on a tractor.

I have to admit that I started driving a tractor at a much younger age than 12. However, that was at a time when there were not as many cars on the road and there was not as many major highways as there is now.

Regardless, I was too young to be driving a tractor on the road. I won't allow my 9 and 11 year old daughters to do it today.

When the Legislative Council Special Committee on Farm Safety passed 1993 AB 821, they in effect said that any person under the age of 16 must complete a safety course and receive certification to drive a tractor on a road. My bill, AB 256, takes the safety issue a step further by setting a minimum age of 12 to enroll in the certification course in effect saying anyone under the age of 12 cannot drive a tractor on the road.

I recently read in a newspaper article that the National Safety Council reported that farm and ranch related injuries cause 27,000 injuries and another 300 deaths to children. Please join me in supporting AB 256 so that these injury and death statistics are less likely to include Wisconsin children.

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Cheryl A. Skjolaas Youth Agricultural Safety Specialist Wisconsin Center for Agricultural Safety and Health

Agricultural Engineering Dept. 460 Henry Mall Madison, WI 53706

Phone

(608) 262-9336

Fax

(608) 262-1228

skjolaas@wisplanawsx.edu

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UNIVERSITY OF WISCONSIN-EXTENSION

COOPERATIVE EXTENSION