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II. Department of Administration -- Roland Boeding, Director, Bureau of State Risk Management, Division of State Agency Services

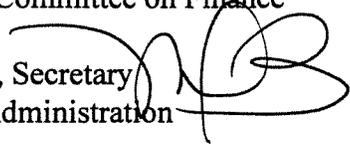
Pursuant to s. 146.89, the department requests approval for participation in the Volunteer Health Care Provider Program of a joint application of the St. Clare Health Mission of Sparta and the twelve medical professionals volunteering services through that agency. The department also requests authority under a 14-day passive review process for any new applications for medical professionals serving St. Clare Health Mission of Sparta which meet the guidelines specified under s. 146.89(3)(a)2 and have been reviewed by the Department of Regulation and Licensing Medical Examining Board as provided under s. 146.89(2).

Governor's Recommendation

Approve the request.

Date: March 27, 1997

To: Members, Joint Committee on Finance

From: Mark D. Bugher, Secretary
Department of Administration 

Subject: Section 13.10 Request from the Department of Administration for the Volunteer Health Care Provider Program.

Request

Pursuant to s. 146.89, the department requests approval for participation in the Volunteer Health Care Provider Program of a joint application of the St. Clare Health Mission of Sparta and the twelve medical professionals volunteering services through that agency. The department also requests a passive review process for any new applications for medical professionals serving St. Clare Health Mission of Sparta which meet the guidelines specified under s. 146.89 (3)(a)2 and have been reviewed by the Department of Regulation and Licensing Medical Examining Board as provided under s. 146.89 (2).

Background

The Volunteer Health Care Provider Program was created under 1989 Wisconsin Act 206 to provide basic medical services for low-income individuals who are uninsured and do not receive benefits under government programs such as Medicare.

A volunteer health care provider is defined as an individual who is a licensed physician, dentist, registered nurse, practical nurse, nurse-midwife, optometrist, or certified physician's assistant and provides authorized services such as diagnostic tests, health education, information about available health care resources, office visits, patient advocacy, prescriptions and referrals to health care specialists. The individual provider may not receive income from the practice of their health care profession when providing services at a specified nonprofit agency.

To participate in the volunteer health care provider program, the health care providers must submit jointly with the nonprofit agency an application to the department of administration (DOA). Once DOA receives the application, it verifies the provider's license with the Department of Regulation and Licensing. DOA may approve an application submitted for the provision of services in Brown, Dane, Dodge, Fond du Lac, Kenosha, La Crosse, Milwaukee, Outagamie, Racine, Rock or Sheboygan county. However, for all other counties in the state, the application must first be approved by the Joint Committee on Finance (JCF) under the s. 13.10 process before DOA may approve it. Approval by DOA is valid for one year and may be renewed.

Individuals approved to provide services under the volunteer health care provider program are statutorily considered agents of the Department of Health and Family Services, and thus are provided the same coverage as is provided to state employees under the following statutory provisions: (1) the right to representation by the Attorney General if required to appear as a witness in any administrative or civil matter; (2) coverage under the requirement that any civil claim against the volunteer provider be filed within 120 days of the event allegedly causing the injury, except in the case of medical malpractice, in which case the claim must be filed within 180 days after either the discovery of the injury or the date on which the injury should have been discovered; and (3) a requirement that any judgments against the provider be paid by the state when the provider is acting within the scope of his or her employment (as a volunteer provider in a volunteer health care provider program). Thus far, no claims have been filed against any provider participating in the program.

Analysis

St. Clare Health Mission of Sparta is a nonprofit agency located in Monroe County. This clinic has been in operation since November, 1996 and is located in the Professional Arts Center, Franciscan Skemp Healthcare - Sparta Campus. Its focus includes treatment for acute and chronic problems as well as preventative care, including children's and women's health screenings. Services are provided one night a week at no cost to those without insurance or other medical coverage. Approximately 20% of the residents in Monroe County are eligible for treatment at the clinic.

The joint application submitted is with the St. Clare Health Mission of Sparta and twelve medical practitioners:

<u>Name</u>	<u>Profession</u>	<u>Specialty</u>
Davis, Margaret	Registered Nurse	
Halbur, Richard	Physician Assistant	
Hammes, Barbara	Nurse Midwife/ Practitioner	
Howells, Kathryn	Physician	Family Practice
Hutson, Darlene	Registered Nurse	
Jolivette, Sharon	Nurse Midwife	
Logan, Laurie *	Physician	Family Practice
Raftery, Patricia	Physician	Family Practice
Ross, Michael	Physician Assistant	Family Practice
Schure, Judith	Registered Nurse	
Schuster, Judy	Registered Nurse	
Steinbrink, Mavis	Practical Nurse	

* This application from Laurie Logan was added the day after submission of the department's request.

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It is anticipated by the director of St. Clare Health Mission of Sparta that at least 20 more volunteers are expected to complete applications in the next month or so. Due to the timing of s. 13.10 meetings, DOA is requesting authority to submit to the Joint Committee on Finance under a 14-day type passive review process any additional applicants volunteering services through St. Clare Health Mission of Sparta. As with all applications, DOA will verify the provider's license with the Department of Regulation and Licensing prior to approving the applications and authorizing participation in the program.

In addition, it should be noted that during the April 16, 1996 s. 13.10 meeting, the JCF approved a joint application of Donated Health Care Services, Inc. and twelve medical professionals volunteering service through that agency and further stipulated that any additional medical professionals volunteering services for that agency were eligible for approval under a 14-day passive review process. Thirty-six applications were subsequently approved under that process by the JCF.

Recommendation

Approve the request.

Prepared by: Pamela Henning
267-0371



TOMMY G. THOMPSON
GOVERNOR
MARK D. BUGHER
SECRETARY

Date: February 26, 1997

To: Senator Brian B. Burke, Co-Chair
Representative Scott Jensen, Co-Chair
Joint Committee on Finance
Room 119 Martin Luther King Jr. Blvd.

From: Mark D. Bugher, Secretary
Department of Administration

Subject: Section 13.10 Request to Approve Applications Under the Volunteer Health Care
Provider Program

REQUEST

Section 146.89 of the Wisconsin Statutes requires Joint Committee on Finance approval, under s.13.10, for certain applicants requesting participation in the Volunteer Health Care Provider Program. Specifically, this request is for approval of the joint application of the St. Clare Health Mission of Sparta, a Monroe County non-profit agency, and the following medical professionals volunteering services through that agency.

<u>Name</u>	<u>Profession</u>	<u>Specialty</u>
Davis, Margaret S.	Registered Nurse	
Halbur, Richard B.	Physician Assistant	
Hammes, Barbara A.	Nurse Midwife/Practitioner	
Howells, Kathryn S.	Physician	Family Practice
Hutson, Darlene M.	Registered Nurse	
Jolivette, Sharon L.	Nurse Midwife	
Rafferty, Patricia	Physician	Family Practice
Ross, Michael J.	Physician Assistant	Family Practice
Schure, Judith A.	Registered Nurse	
Schuster, Judy M.	Registered Nurse	
Steinbrink, Mavis J.	Practical Nurse	

The department also requests a "passive review" process for new applications for medical professionals serving St. Clare Health Mission of Sparta which meet the guidelines specified under s.146.89(3)2 and have been reviewed by the Department of Regulation and Licensing - Medical Examining Board as provided under s146.89(2).

BACKGROUND

The Volunteer Health Care Provider Program was created in 1989 (Act 206 - s.146.89) to provide basic medical services for low-income individuals who are uninsured and do not receive benefits under government programs such as Medicare.

A "volunteer health care provider" is defined as an individual who is a licensed physician, dentist, registered nurse, practical nurse, nurse-midwife, optometrist, or certified physician's assistant. Statutorily authorized services include: diagnostic tests, health education, information about health care resources, office visits, patient advocacy, prescriptions, and referrals to health care specialists. In order to participate in the program, the individual provider must be approved by the state and receive no income from the practice of that health care profession or receive no income from the practice of that health care profession when providing services at a specified non-profit agency.

Attachment A lists current participation by county and graphs program growth since the program's inception in 1989.

Liability Coverage:

Section 146.89 (4) provides that volunteer health care providers are state agents of the Department of Health and Family Services. As such they are entitled to coverage under the following statutes:

- s.165.25(6) Right to representation in civil actions by the Attorney General at the request of the head of H&FS
- s. 893(82)(3) Claim against provider must be filed within 120 days of action causing injury
- s. 895.46 Judgments against provider to be paid by the state when acting within the scope of s.146.89

Thus far no claims have been filed against any provider participating in this program.

Application Procedure:

To participate under this program, a potential volunteer health care provider and a non-profit agency submit a joint application to the Department of Administration, Bureau of State Risk Management. The Department of Administration then verifies the provider's license with the Department of Regulation & Licensing. After receiving license clearance, the department immediately approves applications from the following eleven counties: Brown, Dane, Dodge, Fond du Lac, Kenosha, La Crosse, Milwaukee, Outagamie, Racine, Rock and Sheboygan counties. For all other counties, s.146.89 requires the department to submit the list of

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applicants for approval to the Joint Committee on Finance under s.13.10. Annual renewals, including re-verification by Regulation and License, are required.

APPLICATIONS

St. Clare Health Mission of Sparta is a non-profit agency located in Monroe County. This clinic has been in operation since November, 1996 and is located in the Professional Arts Center, Franciscan Skemp Healthcare -- Sparta Campus. Its focus includes treatment for acute and chronic problems as well as preventative care, including children's and women's health screenings. Services are provided one night a week at no cost to those without insurance or other medical coverage. In Monroe County approximately 20% of the residents are eligible for treatment at the clinic.

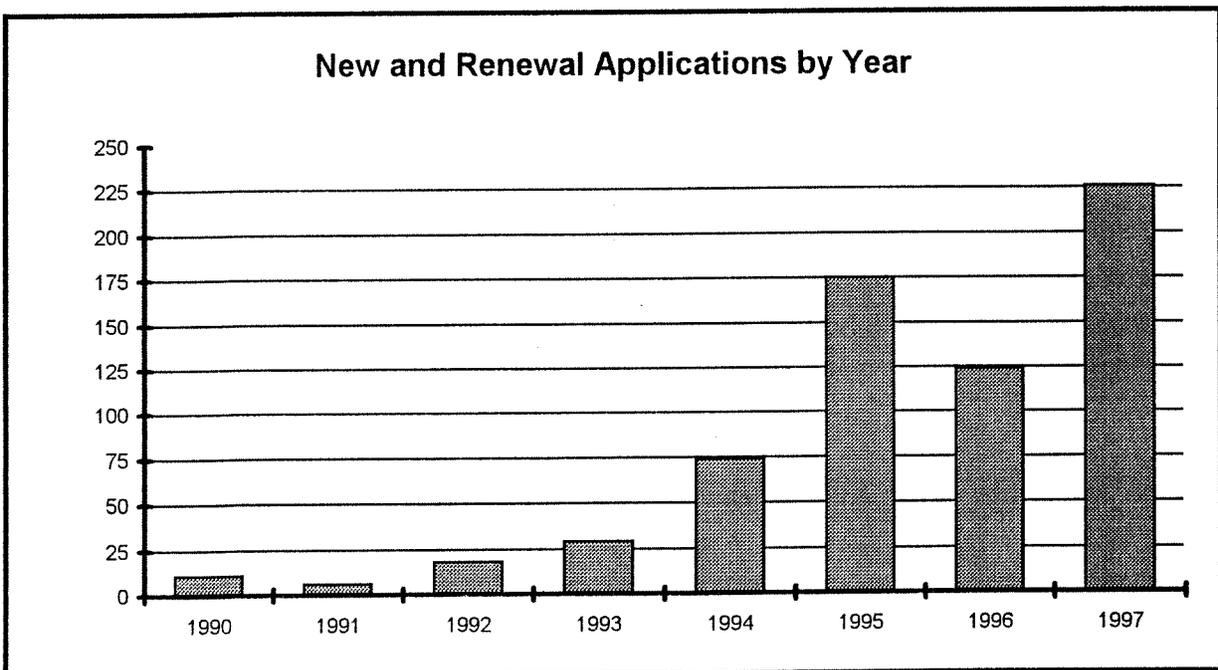
This application includes the 11 medical practitioners identified above. However, the director indicates that approximately 20 more volunteers are expected to complete applications in the next month or so. Consequently, because of the timing of s.13.10 meetings, the department requests authority to submit under a 14-day "passive review" process any additional applicants volunteering services through the clinic. As with all applicants, Regulation and Licensing license verification will be obtained prior to authorizing participation in the program.

cc: Rick Chandler, State Budget Director
Bob Lang, Legislative Fiscal Bureau

VOLUNTEER HEALTH CARE PROVIDER PROGRAM

Participation as of February, 1997

COUNTY	CLINICS	PHYSICIANS	NURSES	DENTISTS	TOTAL
WASHINGTON	DONATED HEALTH CARE	25	27	0	52
MILWAUKEE	BRADY EAST CLINIC	7	5	0	12
	GR. MILW. FREE CLINIC	6	3	0	9
	GUESTHOUSE	1	0	0	1
	ST. BEN'S CLINIC	1	7	0	8
RACINE	HEALTH CARE NETWORK	4	10	0	14
FOND DU LAC	WAUPUN MEM. HOSPITAL	0	0	0	0
OUTAGAMIE	SALVATION ARMY	4	6	0	10
SHEBOYGAN	SALVATION ARMY	2	6	0	8
DODGE	CHURCH HEALTH SERVICES	0	2	0	2
BROWN	NEW COMMUNITY CLINIC	13	9	5	27
LACROSSE	ST. CLARE HEALTH MISSION	24	37	0	61
	ST. JOSEPH'S HOSPITAL	0	0	0	0
ROCK	HEALTHNET OF JANESVILLE	6	5	0	11
	BELOIT HEALTH DEPT.	2	1	0	3
DANE	MADISON COM. HEALTH	6	0	0	6
	OPERATION FRESH START	1	1	0	2
TOTALS		102	119	5	226





Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

March 27, 1997

TO: Members
Joint Committee on Finance

FROM: Bob Lang, Director

SUBJECT: Wisconsin Sesquicentennial Commission: Section 13.10 Request to Release Matching Funds--Agenda Item III

The Wisconsin Sesquicentennial Commission is requesting that the Joint Committee on Finance, pursuant to s. 13.101(3m), release \$47,055 GPR from the Committee's separate appropriation for supplementations to the Commission's PR appropriation for gifts and grants. The proposed supplement would provide a dollar-for-dollar match from the GPR appropriation for those gift and grant amounts which the Commission has received that are in excess of the first \$250,000 donated to it.

BACKGROUND

The Wisconsin Sesquicentennial Commission is a 29-member body responsible for planning activities associated with the 150th anniversary of Wisconsin's admission to the union as a state in 1848. The Commission was created pursuant to 1995 Wisconsin Acts 27, 216 and 445. It is attached administratively to the Office of the Governor.

In addition to \$400,000 GPR appropriated directly to the Commission in 1995-97, funding of \$1,250,000 GPR was provided by 1995 Wisconsin Act 445 in a new, continuing appropriation [s. 20.865(4)(c) of the statutes] available to the Joint Committee on Finance for the purpose of making supplementations to support the Commission's general program operations. Under s. 13.101(3m) of the statutes, these funds may be released by the Joint Committee on Finance to the Commission's gifts and grants PR appropriation [s. 20.525(1)(k)] on a dollar-for-dollar matching basis once the Commission provides documentation that it has actually received an equivalent amount of the gifts and grants. However, this dollar-for-dollar matching release

provision does not apply until after the Commission has received an initial \$250,000 in gifts and grants.

ANALYSIS

State accounting records document that through March 19, 1997, the Commission has received a total of \$297,055 from private sector donors and has deposited these amounts to its gifts and grants appropriation account. These total receipts exceed by \$47,055 the initial \$250,000 threshold (for which no matching funds may be provided). Once this statutory initial threshold has been exceeded, there is no further requirement that the Commission must meet in order to receive the dollar-for-dollar matching from the separate GPR appropriation that is provided to the Committee for supplementation of the Commission's operations.

CONCLUSION

Since the Commission has met the requirements under s. 13.101(3m) of the statutes to receive a supplementation of \$47,055 GPR from the Committee's s. 20.865(4)(c) appropriation, the Committee may wish to approve the supplementation.

Prepared by: Tony Mason

MO# Conclusion

2 BURKE	(Y)		
DECKER	(Y)	N	A
GEORGE	Y	N	A
JAUCH	Y	N	(A)
WINEKE	(Y)	N	(A)
SHIBILSKI	(Y)	N	A
COWLES	(Y)	N	A
PANZER	(Y)	N	A
1 JENSEN	(Y)		
OURADA	(Y)	N	A
HARSDORF	(Y)	N	A
ALBERS	(Y)	N	A
PORTER	(Y)	N	A
KAUFERT	(Y)	N	A
LINTON	(Y)	N	A
COGGS	(Y)	N	A

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