

1997-98 SESSION  
COMMITTEE HEARING  
RECORDS

Committee Name:

Joint Committee on  
Finance (JC-Fi)

Sample:

Record of Comm. Proceedings ... RCP

- 05hrAC-EdR\_RCP\_pt01a
- 05hrAC-EdR\_RCP\_pt01b
- 05hrAC-EdR\_RCP\_pt02

➤ Appointments ... Appt

➤ \*\*

➤ Clearinghouse Rules ... CRule

➤ \*\*

➤ Committee Hearings ... CH

➤ \*\*

➤ Committee Reports ... CR

➤ \*\*

➤ Executive Sessions ... ES

➤ \*\*

➤ Hearing Records ... HR

➤ \*\*

➤ Miscellaneous ... Misc

➤ 97hrJC-Fi\_Misc\_pt37 - LFB

➤ Record of Comm. Proceedings ... RCP

➤ \*\*

# Adolescent Pregnancy Prevention and Pregnancy Services Board

(LFB Budget Summary Document: Page 72)

## LFB Summary Item for Which an Issue Paper Has Been Prepared

<u>Item #</u>	<u>Title</u>
2	Adolescent Pregnancy Prevention, Pregnancy and Parenting Services (Paper #160)

To: Joint Committee on Finance

From: Bob Lang, Director  
Legislative Fiscal Bureau

## ISSUE

### **Adolescent Pregnancy Prevention, Pregnancy and Parenting Services (APPPS Board and DHFS -- Children and Family Services and Supportive Living)**

[LFB Summary: Page 72, #2 and Page 317, #15]

## CURRENT LAW

**The APPPS Board.** The Adolescent Pregnancy Prevention and Pregnancy Services (APPPS) Board is a 13-member Board that operates as an independent state agency, although it is attached to the Department of Health and Family Services (DHFS) for administrative purposes. The chairperson of the Board, who serves as a nonvoting member, is the Executive Director of the Women's Council. Six nonvoting members of the Board are state employees who are appointed for membership by the Women's Council. The remaining six members are appointed by the Governor for three-year terms, based on nominations by statewide organizations that together represent an equal balance of points of view on pregnancy prevention and pregnancy services.

The Board distributes grants for adolescent pregnancy prevention programs and pregnancy services projects that include health care, education, counseling and vocational training services. Each project must serve high-risk adolescents between the ages of ten and 18 years old. Grant recipients are required to provide a 20% match to funds received. The Board currently supports nine projects throughout the state, which are funded on a staggered, three-year basis.

Base funding for the Board includes grants to organizations (\$439,300 GPR) and state operations (\$107,600 GPR). State operations funding for the Board includes support for 1.5 GPR positions, including 1.0 administrative officer and 0.5 program assistant position. These staff positions provide administrative services to the Board, administer the grant program, provide

technical assistance for adolescent pregnancy prevention programs and, under the Board's general guidance, promote adolescent pregnancy prevention programs.

**DHFS Adolescent Pregnancy Prevention and Parent Programs.** DHFS currently administers five adolescent pregnancy prevention and parent programs: (a) adolescent self-sufficiency grant program; (b) adolescent pregnancy prevention services grant program; (c) the adolescent CHOICES project grants; (d) adolescent parent services; and (e) adolescent pregnancy counseling services. These programs, which are administered by the Division of Children and Family Services, are described briefly below.

*Adolescent Self-Sufficiency Services.* \$582,100 GPR in each fiscal year to provide services in counties or tribes for adolescent parents which emphasize high school graduation, vocational preparation, training, and strengthening the adolescent parent's capacity to fulfill parental responsibilities. In awarding grants, DHFS is required to give priority counties based on the following factors: (a) highest number of births to adolescent mothers; (b) highest rate of births to adolescents; (c) highest rate of participation in the AFDC or Wisconsin Works employment program; (d) highest percentage of births to adolescents. Of the total funding, \$50,100 is earmarked for Native American tribes.

*Adolescent Pregnancy Prevention Services.* \$340,000 GPR annually to provide high-risk adolescents pregnancy and parenthood prevention services to increase development of decision-making and communications skills, promote graduation from high school and expand career and other options. Except with respect to grants to Native American tribes or bands, DHFS is required to rank projects using the same factors it uses to distribute grants for adolescent self-sufficiency services. Of the total funding, \$35,000 is earmarked for tribes.

*Adolescent CHOICES Projects.* \$210,000 GPR annually to provide information to communities in order to increase community knowledge about problems of adolescents and information to and activities for adolescents, particularly female adolescents in order to: (a) reduce adolescent pregnancy and high school dropout rates; (b) increase economic self-sufficiency and expanding career options for adolescents; (c) enhance self-esteem, interpersonal skills and responsible decision-making; and (d) neutralize sex-role stereotyping and bias. DHFS is required to work closely with the Women's Council and the Department of Public Instruction on a continuing basis concerning the scope and direction of activities funded as CHOICES projects.

By statute, DHFS is required to allocate up to \$65,500 GPR annually to solicit applications from organizations and to provide technical assistance to grantees under this program.

*Adolescent Parent Services.* \$100,000 GPR annually to provide two \$50,000 grants to organizations that provide adolescent parenting skills development for members of racial minority groups in Milwaukee County.

*Adolescent Pregnancy Counseling Services.* \$275,000 GPR annually in the Division of Health (DOH) to make grants to individuals and organizations to provide pregnancy counseling services. Of this amount, DOH transfers \$197,400 annually to the Division of Children and Family Services (DCFS) under a memorandum of understanding. DCFS distributes one-third of the funding (\$65,800) to organizations in Milwaukee County to provide primary pregnancy prevention services for youth up to the age of 20. The remaining two-thirds of the funding (\$131,600) is awarded to organizations in Kenosha, Milwaukee, Racine and Rock counties to provide crisis pregnancy and parenting services for high-risk pregnant women under the age of 25, who are single, unemployed and economically disadvantaged. Awards are limited to \$50,000 per agency. Although not required by statute, applicants must provide a 25% cash or kind-kind match to the state funds.

Program requirements for the pregnancy prevention funding under this program is the same as the requirements for the other adolescent pregnancy prevention program administered by DCFS. Criteria for the crisis pregnancy and parenting services are the same as the criteria for the adolescent parent self-sufficiency criteria, except that young parents up to age 25 may be served.

DOH uses the remainder of funds (\$77,600 GPR) to provide grants to two organizations in Milwaukee County for services to address adolescent health issues.

This paper has four attachments. Attachments I and II identify current grant projects funded by the APPPS Board and DHFS, respectively. Attachment III compares state adolescent pregnancy rates for 1992, the most recent year such comparative information is available. Finally Attachment IV provides Wisconsin county data on birth rates to adolescents for calendar year 1995.

## **GOVERNOR**

Transfer all funding and administrative support for the APPPS Board to DHFS and transfer the administrative responsibility for the adolescent self-sufficiency, pregnancy prevention services and CHOICES projects currently administered by DHFS to the APPPS Board, although funding for these programs would remain budgeted within DHFS. Funding and position authority for these transferred positions would be deleted in the 1998-99 fiscal year. Specify that the Board's operating expenses would be paid from a DHFS general program operations appropriation.

In addition, delete the requirement that DHFS allocate not more than \$65,500 annually to provide technical assistance to organizations receiving grants for adolescent services and current statutory references relating to: (a) grants for comprehensive, community-based adolescent demonstration projects, which were previously administered by the Board; (b)

allocations for adolescent pregnancy prevention and pregnancy services administered by the Board in the 1995-97 biennium.

The following table identifies the funding that would be administered by the APPPS Board, but budgeted in DHFS.

<b>Program</b>	<b>Annual Amount</b>
Current APPPS Board projects	\$439,300
Self-sufficiency services	582,100
Pregnancy prevention services	340,000
CHOICES projects	<u>210,000</u>
Total	\$1,571,400

## **DISCUSSION POINTS**

This item involves two primary issues for the Committee to consider: (1) the appropriate role of DHFS and the APPPS Board in administering adolescent pregnancy prevention, pregnancy services and parenting programs; and (2) the extent to which current programs administered by these agencies should be consolidated, either by transferring the administrative responsibilities of similar programs to a single agency, as recommended by the Governor, or by replacing separate grant programs that have similar objectives and project eligibility criteria with a single, broadly-defined program.

### **Role of DHFS and the APPPS Board in Administering Pregnancy Programs**

1. The Governor's recommendation is intended to expand the role of the APPPS Board by increasing the number of programs and funds administered by the Board and achieve administrative efficiencies by drawing upon the staff resources of DHFS to assist the Board in the administration of these programs. This recommendation could be viewed as a first step to improve the administrative coordination between these programs.

2. However, both the Secretary of DHFS and the administrator of the APPPS Board have expressed concerns over the Governor's recommendations and would prefer the current division of responsibilities between the two agencies. DHFS expects that it will be held accountable for the programs that the APPPS Board would administer because funding for these programs would be budgeted in DHFS. Further, transferring administration of prevention programs from DHFS to the APPPS Board may be inconsistent with the administration's efforts to consolidate the state's prevention programs in DHFS.

3. The administrator of the APPPS Board has expressed several concerns over the Governor's recommendations. These concerns include: (a) increased levels of bureaucratic

approvals that would be needed to administer the current APPPS Board program; (b) the role of the APPPS Board would be reduced to approving requests-for-proposals and deciding which projects receiving funding, rather than to provide independent leadership on adolescent pregnancy issues; (c) uncertainty over whether administering staff would be primarily responsible to the Administrator of DCFS or the Chair of the Board (the Executive Director of the Women's Council); and (d) decreased visibility of adolescent pregnancy prevention as an issue.

4. Although the concerns expressed by the affected agencies may have merit, the Committee may wish to consider whether it is desirable to have both DHFS and the Board involved in administering these programs or whether a single agency should assume responsibility for these programs.

5. It is frequently argued that too many state agencies are involved in the administration of numerous, similar state prevention programs, including adolescent pregnancy prevention and substance abuse treatment programs and that it would be desirable to consolidate these programs by: (a) transferring all current programs to a single agency; or (b) replacing these programs with a single, broadly designed program; or (c) both.

6. In its September, 1996, report on the state's prevention programs, the Legislative Audit Bureau (LAB) identified certain advantages and disadvantages of consolidating prevention programs within one agency. Specifically the report indicated that:

- An integrated prevention program could produce a more comprehensive, consistent prevention policy and enhance long-term planning and administrative efficiencies.
- Consolidation of all prevention funds within a larger agency could produce changes in policy as the administration of that agency changes.
- Finally, most state and local staff interviewed for the report indicated that there was some benefit to maintaining multiple administrative agencies in providing prevention services. These staff suggest that having multiple and diverse approaches to prevention is more likely to result in multiple perspectives that lead to useful discussion and debate on prevention policy.

7. Currently, there are two formal structures in place that allow coordination between DHFS and the APPPS Board: (a) a DHFS staff person is a nonvoting member of the APPPS Board; and (b) the administrator of the APPPS Board sits on the DHFS prevention coordination committee which is currently reviewing the delivery of state prevention services.

In addition, DHFS and the APPPS Board have been able to coordinate their respective responsibilities through informal, cooperative efforts. For example, the APPPS Board administrator has participated in the review of DHFS pregnancy prevention program grants and DHFS staff and the APPPS Board administrator have coordinated site visits to grant recipients.

However, establishing formal structures for coordinating activities of the two agencies does not always result in real collaboration, which can only be achieved if both staff and management are committed to it.

8. One argument for retaining the APPPS Board and transferring DHFS programs to the Board is that one agency, with a single focus, would be responsible for administering these programs. Under DHFS administration, adolescent pregnancy prevention and parenting programs may not receive the same focus the Board currently provides for its program. The LAB report indicated that some state and local officials suggested that the consolidation of all prevention funds within one larger agency could result in inadequate attention to issues that may be controversial or exceptionally sensitive, such as adolescent pregnancy prevention.

In addition, the Board's voting members are nominated by statewide organizations that together represent an equal balance of points of view on pregnancy prevention and pregnancy services.

9. One argument that would favor transferring funding and administration of these programs to DHFS is that all prevention services, including adolescent pregnancy prevention, should be delivered in an integrated, community-based system, and that DHFS is the appropriate agency to administer such a system. This approach is based on the belief that a variety of factors influence behaviors in children, and that local communities are best able to assess their needs and target prevention funds towards those needs. Because DHFS serves as the lead state agency for providing services to children and families, it can best administer an integrated community-based prevention program.

10. The APPPS Board, as reviewed by the LAB in April, 1995, has been successful in reducing the number of pregnancies by adolescents participating in programs funded by the Board. The LAB review indicated that 96.8% of participants in APPPS Board-funded projects were able to avoid pregnancy, compared to 91.1% for adolescents in their community for calendar years 1990-1993.

No review has been done of pregnancy prevention programs administered by DHFS. However, in its March 31, 1997, report to the Joint Committee on Audit, DHFS outlined a plan for evaluating DHFS prevention programs. According to that plan, DHFS will be able to report, in 1999, on the effectiveness of its pregnancy prevention programs using data accumulated in 1998.

11. The APPPS Board has targeted its programs to meet needs for pregnancy prevention not served by other programs. For example, the APPPS Board has not targeted its funds to a geographic area based on need, since the programs administered by DHFS are targeted to counties with the greatest need for pregnancy prevention programs. Instead, its funds are available to programs throughout the state.

12. The APPPS Board indicates that an advantage to awarding grants by an independent board is that its award process is open to the public, as required by the open meetings law.

DHFS indicates that its award process is also open to interested parties, because a committee, made up of representatives of interested public and private organizations, reviews applications and makes recommendations to the Administrator of DCFS, who makes the final decision on awards.

13. Finally, there may be administrative cost savings that would result if the APPPS Board program were transferred to DHFS. In its 1997-99 biennial budget submission, DHFS requested that: (a) the APPPS Board funding and staff be transferred to DHFS in 1997-98; (b) administrative funding transferred from the APPPS Board (\$107,000 GPR and 1.50 GPR positions) be deleted in 1998-99; and (c) savings resulting from the elimination of administrative funding be used instead to increase project grants. In its request, DHFS argued that grants for pregnancy prevention and related services can be better coordinated, targeted and administered more efficiently in one agency.

14. If the Committee decides that DHFS should administer the state's pregnancy prevention programs, it could either retain the APPPS Board as an advisory board to DHFS, the Governor and the Legislature, or eliminate the Board entirely.

If the Committee decides that the APPPS Board should administer pregnancy prevention programs, it could either retain the APPPS Board as a separate state agency, attached to DHFS for specific administrative purposes only, or retain the APPPS Board as an independent Board but appropriate funds for grants and administrative support in DHFS, as recommended by the Governor.

#### **Consolidation of Pregnancy Prevention and Pregnancy Services Programs.**

15. Under the Governor's bill, two agencies would continue to be involved in the administration of five separate adolescent pregnancy prevention and services programs, each with similar but different purpose and grant eligibility criteria. The Governor's bill would not make changes to these programs other than with respect to the roles of DHFS and the Board in administering them.

16. Under the bill, the adolescent CHOICES projects would be transferred to the APPPS Board. This program addresses adolescent health, sexual assault, substance abuse, career exploration and gender equity issues. These services could encourage avoidance of pregnancy, but the goals of the program are much broader goals than pregnancy prevention. In this way, this program is less similar to the other programs that would be affected under the bill.

In addition, the bill would not transfer the adolescent parent services program and adolescent pregnancy counseling and crisis-pregnancy services to the APPPS Board. These are programs currently administered in DHFS, but have goals and provide services consistent with the programs which would be transferred to the APPPS Board under the Governor's budget recommendations.

Consequently, the Committee could modify the Governor's recommendations by either: (a) retaining DHFS administration of the CHOICES program; or (b) transferring the adolescent parent services and adolescent counseling services program to the APPPS Board.

17. Finally, the Committee could decide to consolidate programs which focus on adolescent pregnancy prevention and adolescent parenting skills development, rather than only transferring the administration of these programs, as recommended by the Governor.

18. These programs could be consolidated by repealing statutory provisions and funding budgeted for the APPPS Board grants, the adolescent pregnancy prevention services grants, and self-sufficiency services into a single grant program. The Committee could require that the administering agency promulgate rules to determine eligibility criteria, but specify that these funds would be provided to public and private agencies to reduce the number of adolescent pregnancies, provide pregnancy counseling and services and adolescent parenting skills development, and require that all grant recipients identify desired outcomes and collect data to determine if those outcomes are achieved during the term of funding.

At its option, the administering agency could be authorized to require grant applicants to provide a match of up to 25% of total project costs, which could be provided as either cash or through in-kind services. Also, the administering agency could be required to stagger the award of grants under the new program to ensure that each year, new projects are funded under the grant cycle. To minimize the effect of these changes on projects that currently receive grants, provisions could be included to enable the administering agency to continue to fund current projects for the specified time periods under the current grant criteria.

### **Other Considerations**

19. *Administrative Staff.* If the Committee chooses to adopt the Governor's recommendations, it could delete the 1.5 GPR positions for the APPPS Board and \$70,200 GPR beginning in 1997-98, rather than 1998-99 as provided in the Governor's budget. However, retaining funding for 1.5 positions in 1997-98 from the APPPS Board would ensure a smoother transition of programs from DHFS to the APPPS Board.

20. *Federal Welfare Legislation -- Incentive Funds.* Under the federal welfare legislation enacted in August, 1996, five states that experience the greatest decline in out-of-wedlock births during the prior two-year period will be eligible for a bonus grant, beginning in fiscal year 1999. The total amount available for these five states is \$20,000,000. States are

eligible for this bonus funding only if the number of abortions performed in the state does not increase above the rate of abortion in federal fiscal year 1994-1995.

21. *Cost Effectiveness of Adolescent Pregnancy Prevention Programs.* Providing prevention services to reduce adolescent pregnancies can produce long-term savings of public funds. A recent study by the Robin Hood Foundation indicates that, on average, the public costs of each birth to an adolescent mother is approximately \$3,400, which includes decreased tax revenue, increased costs for public assistance, health care for children, foster care, and criminal justice costs. The study suggests that these costs could be avoided if the mother had waited until she was 20 or 21 years of age before her first child was born.

22. The bill would delete a statutory requirement that DHFS budget \$65,500 annually for technical assistance to organizations that receive grants for adolescent services. This provision was created in legislation that transferred the Choices projects from the Women's Council to the Department, to ensure that DHFS provided technical assistance to providers of adolescent programs following the transfer. DHFS currently budgets 1.0 position and \$43,600 GPR to administer DHFS adolescent pregnancy prevention and parent programs and 0.5 position and \$37,600 GPR to administer the Choices projects and provide technical assistance to providers.

## **ALTERNATIVES TO BILL**

### **Administration of Adolescent Pregnancy and Parenting Programs**

1. Adopt the Governor's recommendations to: (a) transfer funding and administrative support from the APPPS Board to DHFS and delete \$70,200 GPR and 1.5 GPR positions in 1998-99; (b) authorize the APPPS Board to administer the adolescent self-sufficiency, pregnancy prevention services and CHOICES programs; (c) specify that all incumbent employees holding positions in the APPPS Board be transferred on the bill's general effective date and that these employees would have all the employee rights in DHFS that they enjoyed in the APPPS Board immediately prior to the transfer; and (d) specify that the Board's operating expenses would be paid by a DHFS general program operations appropriation.

2. Modify the Governor's recommendations by adopting any or all of the following:

a. Retain the adolescent CHOICES projects in DHFS.

b. Transfer the adolescent parenting program and the pregnancy counseling, crisis-pregnancy services program from DHFS to the APPPS Board.

c. Delete \$70,200 GPR and 1.5 GPR positions in 1997-98, rather than in 1998-99 as recommended by the Governor.

<b>Alternative 2(c)</b>	<b>GPR</b>
1997-99 FUNDING (Change to Bill)	- \$70,200

3. *Retain the APPPS Board as an Independent Agency and Transfer DHFS Adolescent Pregnancy and Parenting Programs to the APPPS Board.* Maintain current law as it relates to the status of the APPPS Board as an independent state agency. In addition, transfer the adolescent pregnancy prevention, pregnancy counseling and crisis-pregnancy, self-sufficiency and parent services programs and associated staff and funding (\$43,600 GPR annually and 1.0 GPR position, beginning in 1997-98) from DHFS to the APPPS Board.

<b>Alternative 3</b>	<b>GPR</b>
1997-99 FUNDING (Change to Bill)	\$70,200
1998-99 POSITIONS (Change to Bill)	1.50

4. *Transfer all Pregnancy Prevention Programs to DHFS and Repeal the APPPS Board.* Adopt the Governor's recommendations to transfer funding from the APPPS Board to DHFS. However, authorize DHFS, rather than the APPPS Board, to administer these programs. Further, repeal the APPPS Board, effective with the bill's general effective date.

5. *Transfer all Pregnancy Prevention Programs to DHFS and Maintain the APPPS Board as an Advisory Board.* Adopt the Governor's recommendations to transfer funding from the APPPS Board to DHFS. However, authorize DHFS, rather than the APPPS Board to administer these programs. Maintain the APPPS Board as an advisory Board to the Secretary of DHFS, the Governor and the Legislature.

6. *Consolidate Grant Programs in DHFS and Repeal the APPPS Board.* Adopt the Governor's recommendations to transfer funding from the APPPS Board to DHFS but authorize DHFS, rather than the APPPS Board, to distribute grants. In addition, consolidate current adolescent pregnancy and parenting programs currently administered by both agencies by: (a) repealing statutory provisions and funding budgeted for the APPPS Board grants (\$439,300 GPR annually), the adolescent pregnancy prevention grant program (\$340,000 GPR annually), self-sufficiency services grants (\$582,100 GPR annually), adolescent parent services (\$100,000 GPR annually), pregnancy counseling and crisis-pregnancy services (\$197,400 GPR annually); (b) providing \$1,658,800 GPR annually in DHFS for an adolescent pregnancy prevention and services and parenting program; (c) require recipients of funding to target high-risk adolescents; (d) require that all grant recipients identify desired outcomes and collect data to report on the achievement of those outcomes during the term of funding provided; (e) require the administering agency to stagger the award of grants over three years to ensure that new funding is available each year; (f) require the administering agency to submit proposed rules by June 1, 1998, to establish the definition of a high-risk adolescent, eligibility criteria, restrictions on use of funds,

any cash or in-kind match requirements up to 25% and the process used to apply for funds and for awarding grants; and (g) specify that projects currently funded would not be subject to the new requirements as specified by rule. Further, repeal the APPPS Board, effective with the bill's general effective date.

7. *Consolidate Grant Programs in the APPPS Board and Retain the APPPS Board as an Independent State Agency.* Delete the Governor's recommendations relating to the transfer of funding and staff between DHFS and the APPPS Board. Consolidate current adolescent pregnancy and parenting programs currently administered by both agencies, as described in Alternative (6), except that the program would be administered by the APPPS Board, rather than DHFS. Delete the Governor's recommendation to reduce funding by \$70,500 GPR in 1998-99 to reflect the elimination of 1.5 GPR position, beginning in that year. Further, transfer \$43,600 GPR annually and 1.0 GPR position, beginning in 1997-98, from DHFS to the Board.

<u>Alternative 7</u>	<u>GPR</u>
1997-99 FUNDING (Change to Bill)	\$70,200
1998-99 POSITIONS (Change to Bill)	1.50

8. *Retain the APPPS Board as an Independent State Agency.* Delete the Governor's recommendations relating to the transfer of programs from DHFS to the APPPS Board. Consequently, the Board would continue to distribute grants for adolescent pregnancy prevention and DHFS would continue to administer the adolescent programs it currently administers. Provide \$70,500 GPR and 1.5 GPR positions in 1998-99 to fund staff for the Board that would have been deleted under the Governor's bill.

<u>Alternative 8</u>	<u>GPR</u>
1997-99 FUNDING (Change to Bill)	\$70,200
1998-99 POSITIONS (Change to Bill)	1.50

### **DHFS Requirement to Allocate Funding for Technical Assistance**

1. Adopt the Governor's recommendation to delete the requirement that DHFS allocate not more than \$65,500 annually to provide technical assistance to organizations receiving grants to adolescent services and obsolete references to previous funding allocations.

2. Delete provision.

Prepared by: Rachel Cissne

paper # 160  
MO# A17.7

(Part A)

2 BURKE	(Y)	N	A
DECKER	(Y)	N	A
GEORGE	(Y)	N	A
JAUCH	(Y)	N	A
1 WINEKE	(Y)	N	A
SHIBILSKI	(Y)	N	A
COWLES	(Y)	(N)	A
PANZER	(Y)	(N)	A
JENSEN	(Y)	(N)	A
OURADA	(Y)	(N)	A
HARSDORF	(Y)	(N)	A
ALBERS	(Y)	(N)	A
GARD	(Y)	(N)	A
KAUFERT	(Y)	(N)	A
LINTON	(Y)	(N)	A
COGGS	(Y)	(N)	A

AYE 8 NO 8 ABS 0

paper # 160  
MO# A17.8

(Part A)

2 BURKE	(Y)	N	A
DECKER	(Y)	N	A
GEORGE	(Y)	N	A
JAUCH	(Y)	N	A
1 WINEKE	(Y)	N	A
SHIBILSKI	(Y)	N	A
COWLES	(Y)	(N)	A
PANZER	(Y)	(N)	A
JENSEN	(Y)	N	A
OURADA	(Y)	N	A
HARSDORF	(Y)	N	A
ALBERS	(Y)	N	A
GARD	(Y)	(N)	A
KAUFERT	(Y)	N	A
LINTON	(Y)	N	A
COGGS	(Y)	N	A

AYE 14 NO 2 ABS 0

paper # 160  
MO# A17.1 (Part B)

2 BURKE	(Y)	N	A
DECKER	(Y)	N	A
GEORGE	(Y)	N	A
JAUCH	(Y)	N	A
WINEKE	(Y)	N	A
SHIBILSKI	(Y)	N	A
COWLES	(Y)	N	A
PANZER	(Y)	N	A
JENSEN	(Y)	N	A
OURADA	(Y)	N	A
HARSDORF	(Y)	N	A
ALBERS	(Y)	N	A
GARD	(Y)	N	A
KAUFERT	(Y)	N	A
LINTON	(Y)	N	A
COGGS	(Y)	N	A

AYE 16 NO 0 ABS

ADOLESCENT PREGNANCY PREVENTION AND PREGNANCY SERVICES BOARD

Consolidation of Adolescent Pregnancy Prevention Programs

Motion:

Move to require the Department of Health and Family Services (DHFS) to submit a plan developed in consultation with the Adolescent Pregnancy Prevention and Pregnancy Services Board, to the Joint Committee on Finance, on specific activities the state will conduct to reduce the state's out-of-wedlock births by federal fiscal year 1998-99 in order to receive federal funds that will be made available to five states that experience the greatest decline in out-of-wedlock births during the two previous years. Require DHFS to submit this plan no later than December 31, 1997.

Note:

Under federal welfare legislation enacted in August, 1996, the five states that experience the greatest decline in out-of-wedlock births during the prior two-year period will be eligible for supplemental federal funds, beginning in federal fiscal year 1998-99. The total amount available for these five states is \$20 million. States are eligible for this supplemental funding if the number of abortions performed in the state does not increase above the rate of abortion in federal fiscal year 1994-95.

[Change to Bill: None]

MO# 1006

2 BURKE	Y	N	A
DECKER	Y	N	A
GEORGE	Y	N	A
JAUCH	Y	N	A
WINEKE	Y	N	A
SHIBILSKI	Y	N	A
COWLES	Y	N	A
PANZER	Y	N	A
JENSEN	Y	N	A
1 OURADA	Y	N	A
HARSDORF	Y	N	A
ALBERS	Y	N	A
GARD	Y	N	A
KAUFERT	Y	N	A
LINTON	Y	N	A
COGGS	Y	N	A

Motion #1006

AYE 16 NO \_\_\_\_\_ ABS \_\_\_\_\_

**ATTACHMENT I**

**The Adolescent Pregnancy Prevention and Pregnancy Services Board  
1996-97 Funded Projects**

Hayward Community Schools	Hayward	\$55,770
Lac du Flambeau Public Schools	Lac du Flambeau	55,412
New Opportunities Program c/o Medical College of Wisconsin	Milwaukee	55,770
Community Action, Inc.	Rock and Walworth	67,846
Marshfield Medical Research and Education Foundation	Marshfield	69,193
Silver Spring Neighborhood Center	Milwaukee	69,200
Family Planning Health Services	Wausau	34,228
Family Resource Center	Fond du Lac	27,052
Wisconsin Coulee Region Community Action Program	Westby	<u>7,176</u>
Total		\$441,647

**ATTACHMENT II**

**DHFS Adolescent Pregnancy and Parent Programs  
1996-97 Funded Projects**

<u>Agency</u>	<u>County or Tribe</u>	<u>Funding</u>
<b>Adolescent Pregnancy Prevention</b>		
New Opportunities Program c/o Milwaukee Medical College	Milwaukee	\$66,116
Milwaukee Indian Health Board	Milwaukee	43,884
Urban League of Racine and Kenosha	Racine	45,000
Menominee Tribe	Menominee	30,000
United Migrant Opportunity Services	Kenosha	45,000
Beloit Health Department	Rock	45,000
Lutheran Social Services of Wisconsin and Upper Michigan	Sawyer	30,000
Tribal Consolidated Family Services		<u>35,000</u>
Total		\$340,000
<b>Adolescent Parent Self-Sufficiency</b>		
Family Services of Milwaukee	Milwaukee	\$100,178
Rosalie Manor	Milwaukee	82,500
Silver Spring Neighborhood Center	Milwaukee	82,728
Seeds of Health	Milwaukee	61,594
Kenosha County Department of Social Services	Kenosha	45,000
Menominee Tribe	Menominee	35,000
City of Racine Health Department	Racine	45,000
Beloit Health Department	Rock	45,000
Lutheran Social Services of Wisconsin and Upper Michigan	Sawyer	35,000
Tribal Consolidated Family Services		<u>50,100</u>
Total		\$582,100
<b>Pregnancy Counseling and Crisis Pregnancy and Parenting</b>		
Kenosha County Department of Social Services	Kenosha	32,904
Sixteenth Street Community Health Center	Milwaukee	32,904
Catholic Social Services	Racine	32,904
Beloit Health Department	Rock	32,904
Rosalie Manor	Milwaukee	36,845
Planned Parenthood	Milwaukee	<u>28,963</u>
Total		\$197,424
<b>Adolescent Parent Services</b>		
Milwaukee Urban League	Milwaukee	50,000
New Concepts	Milwaukee	<u>50,000</u>
Total		\$100,000

### ATTACHMENT III

#### 1992 Pregnancies Per 1,000 Adolescent Women By State

<u>State</u>	<u>Women Less Than 15 Years Old</u>	<u>Women Between 15 and 17 Years Old</u>	<u>Women Less Than 18 Years Old</u>	<u>State</u>	<u>Women Less Than 15 Years Old</u>	<u>Women Between 15 and 17 Years Old</u>	<u>Women Less Than 18 Years Old</u>
Mississippi	10.9	71.1	82.0	West Virginia	3.2	38.9	42.1
Georgia	10.6	69.6	80.2	Vermont	2.9	38.6	41.5
North Carolina	8.5	68.2	76.7	<b>Wisconsin</b>	<b>3.9</b>	<b>35.3</b>	<b>39.2</b>
New York	8.5	64.8	73.3	Nebraska	3.3	35.4	38.7
Nevada	7.3	65.5	72.8	Minnesota	3.1	31.7	34.8
Texas	6.5	65.7	72.2	Idaho	2.0	32.7	34.7
New Mexico	4.9	66.9	71.8	Maine	2.1	31.9	34.0
Louisiana	8.7	62.1	70.8	Utah	2.5	31.5	34.0
Arizona	5.5	64.5	70.0	Alaska	*	*	*
Alabama	9.1	60.8	69.9	California	*	*	*
Tennessee	7.9	58.8	66.7	Connecticut	*	*	*
South Carolina	7.6	57.7	65.3	Delaware	*	*	*
Arkansas	7.0	56.0	63.0	District of Columbia	30.6	*	*
Hawaii	6.6	56.4	63.0	Florida	*	*	*
Kansas	4.9	53.7	58.6	Illinois	*	*	*
Washington	4.3	54.3	58.6	Iowa	*	*	*
Maryland	7.2	51.3	58.5	New Hampshire	*	*	*
Kentucky	6.0	52.1	58.1	North Dakota	*	26.8	*
Colorado	4.6	52.1	56.7	Oklahoma	*	*	*
Rhode Island	6.2	49.6	55.8	South Dakota	*	36.1	*
Virginia	6.1	49.2	55.3	Wyoming	*	27.0	*
Michigan	5.1	48.1	53.2				
Oregon	4.0	48.8	52.8				
Pennsylvania	6.3	46.5	52.8				
Missouri	4.7	47.0	51.7				
New Jersey	5.8	44.0	49.8				
Ohio	4.5	44.3	48.8				
Massachusetts	4.9	42.4	47.3				
Montana	3.6	43.4	47.0				
Indiana	4.0	42.4	46.4				

\*Data Unavailable

Source: Centers for Disease Control and Prevention

## ATTACHMENT IV

### Births to Adolescents, By County, 1995

	Total Births	Births to Mothers Less Than 15 Years old	Births to Mothers Between 15 and 17 Years Old	Births to Mothers Less Than 18 Years Old	Percent of Total Births to Mothers Less Than 18 Years Old
Menominee	92	2	9	11	12.0%
Milwaukee	15,067	111	1,087	1198	8.0
Langlade	228	-	16	16	7.0
Jackson	189	-	12	12	6.3
Vilas	205	1	12	13	6.3
Racine	2,512	12	135	147	5.9
Sawyer	196	2	9	11	5.6
Kenosha	2,040	4	104	108	5.3
Rusk	192	1	9	10	5.2
Waushara	240	1	11	12	5.0
Barron	550	-	27	27	4.9
Oconto	388	-	19	19	4.9
Juneau	308	-	14	14	4.5
Bayfield	135	-	6	6	4.4
Rock	1,963	8	78	86	4.4
Adams	167	-	7	7	4.2
Kewaunee	218	-	9	9	4.1
Marquette	121	-	5	5	4.1
Richland	196	1	7	8	4.1
Lafayette	176	-	7	7	4.0
Marinette	454	2	16	18	4.0
Douglas	493	-	18	18	3.7
Monroe	529	-	19	19	3.6
Pepin	83	-	3	3	3.6
Polk	470	1	16	17	3.6
Fond du Lac	1,119	-	39	39	3.5
Chippewa	633	1	19	20	3.2
Dodge	947	1	29	30	3.2
Eau Claire	1,118	2	34	36	3.2
Waupaca	619	1	19	20	3.2
Door	254	-	8	8	3.1
Green Lake	192	-	6	6	3.1
Wood	923	-	29	29	3.1
Portage	788	2	22	24	3.0
Brown	2,962	1	85	86	2.9
Dunn	444	-	13	13	2.9%
Forest	137	-	4	4	2.9
Sheboygan	1,336	2	37	39	2.9
Walworth	952	-	28	28	2.9
Florence	36	-	1	1	2.8

**ATTACHMENT IV (continued)**

**Births to Adolescents, By County  
1995**

	Total Births	Births to Mothers Less Than 15 Years old	Births to Mothers Between 15 and 17 Years Old	Births to Mothers Less Than 18 Years Old	Percent of Total Births to Mothers Less Than 18 Years Old
Marathon	1,585	4	41	45	2.8%
Manitowoc	898	2	21	23	2.6
LaCrosse	1,267	2	30	32	2.5
Lincoln	320	-	8	8	2.5
Shawano	456	-	11	11	2.4
Washburn	168	1	3	4	2.4
Winnebago	1,838	-	44	44	2.4
Burnett	171	1	3	4	2.3
Columbia	607	-	14	14	2.3
Dane	5,023	5	110	115	2.3
Sauk	670	-	15	15	2.2
Ashland	239	1	4	5	2.1
Outagamie	2,056	2	42	44	2.1
Oneida	352	-	7	7	2.0
Pierce	403	-	8	8	2.0
Jefferson	852	-	15	15	1.8
Taylor	221	1	3	4	1.8
Iowa	296	1	4	5	1.7
Vernon	351	1	5	6	1.7
Washington	1,440	-	24	24	1.7
Clark	448	-	7	7	1.6
Waukesha	4,120	2	63	65	1.6
St. Croix	725	3	8	11	1.5
Crawford	215	-	3	3	1.4
Green	390	-	5	5	1.3
Trempealeau	315	-	4	4	1.3
Grant	561	-	7	7	1.2
Calumet	488	-	4	4	0.8
Buffalo	165	-	1	1	0.6
Ozaukee	934	-	6	6	0.6
Price	184	-	1	1	0.5
Iron	<u>63</u>	<u>-</u>	<u>-</u>	<u>0</u>	<u>0.0</u>
Total	67,493	182	2,549	2,731	4.0

Source: Wisconsin Births and Infant Deaths-1995, Center for Health Statistics, DOH.

**ADOLESCENT PREGNANCY PREVENTION  
AND PREGNANCY SERVICES BOARD**

**LFB Summary Item for Which No Issue Paper Has Been Prepared**

<u>Item #</u>	<u>Title</u>
1	Standard Budget Adjustments