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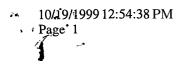
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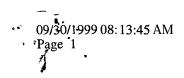
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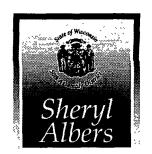
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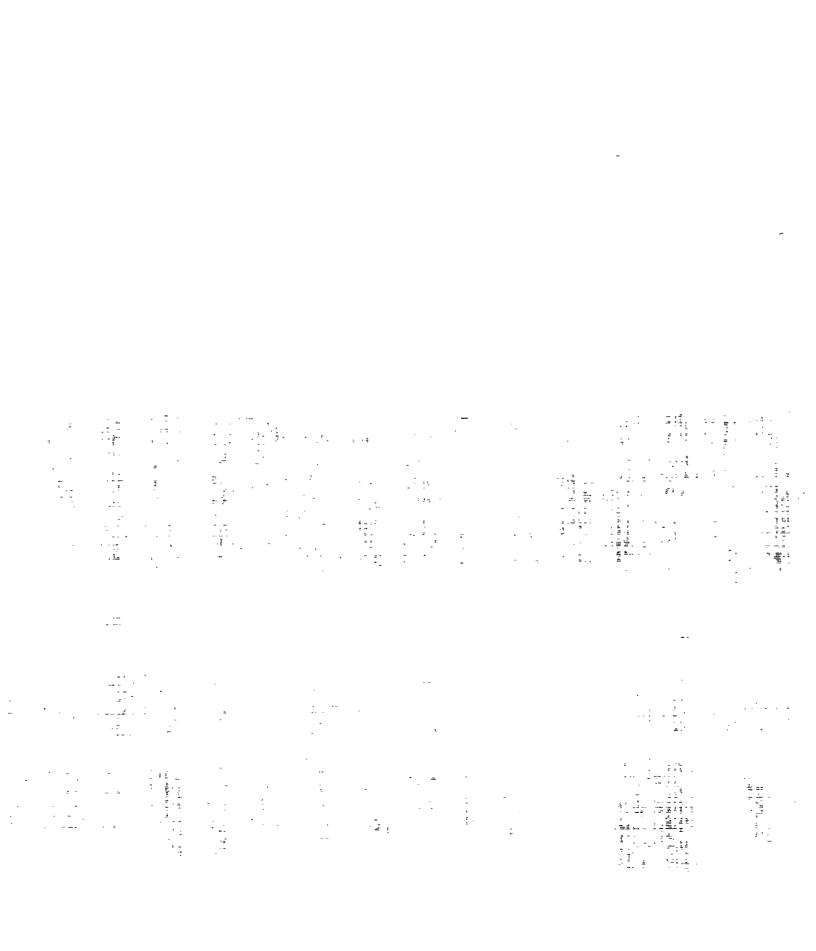
To: Legislative Reference Bureau - Bill Drafting

From: Representative Sheryl K. Albers

Date: September 29, 1999 Subject: Takings Legislation Reference: Attached Draft

Please draft a piece of 1999 legislation from the attached draft. It represents a compilation of a WLCS draft, and discussions with Legislative Council. I do not anticipate any changes.

Thank you.



### 1999 Takings Legislation

### (Final Draft - 29 Sep 99)

**AN ACT to** amend 32.10; and to create 32.10 (1), 32.10 (2) and 32.10 (6) of the statutes; relating to: inverse condemnation proceedings.

The people of the state of Wisconsin, represented in the senate and assembly, do enact as follows:

SECTION 1. 32.10 of the statutes is amended to read:

any property has been occupied is taken by a person possessing the power of condemnation and if the person has not exercised the power, the owner, within three years of an action alleged by the owner to constitute a taking, may institute condemnation proceedings that present under this section by filing a verified petition with the circuit with the county where the land property is situated asking that such proceedings be commenced.

(4) The petition shall describe the property, state the operson against he condemnation proceedings are instituted and describe the use to which it has been put of its describe the use to which it has been put of its describe the use to which it has been put of its described have been put action by the person against which the proceedings are instituted that is alleged to constitute a taking. A copy of the petition shall be served upon the person against which the proceedings are instituted. The petition shall be filed in the office of the clerk of the circuit court and the property the matter shall be deemed an action at law and at issue with. The petitioner as shall be deemed the plaintiff and the described person as alleged to have taken the property shall be deemed the defendant. The

(5) If the court determines that the defendant to do so, it shall treat the matter in accordance with the plaintiff without having the right to do so, it shall treat the matter in accordance with the plaintiff has received from the defendant a

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jurisdictional offer and has failed to accept the same it and assuming the plaintiff is not questioning the right of the defendant to condemn the property taken.

**SECTION 2.** 32.10 (1) of the statutes is created to read:

- ? penn Cusperino ? 32.10 (1) DEFINITIONS. In this section, "taking" means a governmental action that does any of the following:
- 1. Directly affects property in whole or in part in a manner that requires the governmental unit to compensate the owner of the property as provided by the 5<sup>th</sup> and 14<sup>th</sup> Amendments to the U.S. Constitution.
- 2. Directly results in the reduction in the fair market value of any property to an amount that is less than 50% of that value.

SECTION 3. 32.10 (2) of the statutes is created to read:

32.10 (2) This section does not apply to a person's failure to act, or to an action taken by a person that is a reasonable response'to an obligation mandated by federal or state law.

**SECTION** 4. 32.10 (6) of the statutes is created to read:

32.10 (6) If the court determines that the defendant has taken the property of the plaintiff, the court shall enter an order declaring that the defendant's action is void with respect to the property subject to the defendant's action, unless the defendant pays the owner of the out arthur (mile 'on whole) property an amount equal to the-value of the property.

**SECTION 5. Effective date.** 

(1) This act takes effect on the first day of the 9<sup>th</sup> month beginning after publication.

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The people of the state of Wisconsin, represented in senate and assembly, doenact as follows:

'SECTION #.

[rev: 6/2/98 1999DF02(fm)]

SECTION #. 32.10 (title) of the statutes is amended to read: renumberal 32.10 (3) and Section #. 32.10 of the statutes is amended to read: 32.107 (title) PROGERDINGS 32.10 Condemnation proceedings instituted by property owner. If any property has been occuis taken pied by a person possessing the power of condemnation and if the person has not exercised the under this section by Piling power, the owner, to institute eondemnation proceedings, shall present a verified petition to the circuit judge of the county wherein the land is situated asking that such proceedings be commenced. The petition shall describe the land, state the person against which the condemnation proceedings are instituted and the use to which it has been put or is designed to have been put by the person against that is alleged to constitute a taleing which the proceedings are instituted A copy of the petition shall be served upon the person who as wint which the proceedings are instituted of the has occupied petitioner's land, or interest in land. The petition shall be filed in the office of the clerk of the circuit court and thereupon the matter shall be deemed an action at law and at issue, with petitioner as/plaintiff and the occupying person as/defendant. The court shall make a finding of whether the defendant is occupying property of the plaintiff without having the right to do so. (If the court determines that the defendant is occupying such property of the plaintiff without having the right to do so) it shall treat the matter in accordance with the provisions of this subchapter assuming the plaintiff has received from the defendant a jurisdictional offer and has failed to accept the same and assuming the plaintiff is not questioning the right of the defendant to condemn the property so-occu--pied. History: 1973 c. 170; Sup. Ct. Order, 67 Wis. 2d 575, 749 (1975); 1975 c. 218; 1977 c. 440; 1983 a. 236 s. 12. exercising the power of

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9 (b) Declare the detendant's action
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Rappresentative Albers:
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## DRAFTER'S NOTE FROMTHE LEGISLATIVE REFERENCE BUREAU

LRB-3683/P1dn PG:wlj:km

October 19, 1999

#### Representative Albers:

After talking with Scott in your office and with Mark Patronsky of the Joint Legislative Council staff, I prepared the attached draft. I would be happy to meet with you at your convenience to discuss it.

Please note the changes I made to the suggested language. There are two reasons for the changes. First, I assumed that you did not want to limit the options or remedies of those persons whose property is actually occupied by a condemnor. Second, the definition of "taking" in the suggested language seemed circular; essentially it says that a taking means action that constitutes a taking. I tried to craft a definition that reiterates the standard used by the Wisconsin Supreme Court. However, it was not clear to me whether you intended the draft to delineate more clearly where the line should be drawn between the exercise of the police power and the exercise of the power of eminent domain. If you do not intend to delineate that line (other than to specify that a certain reduction in fair market value constitutes the exercise of the power of eminent domain), then you may wish to consider eliminating s. 32.10 (1) (c) altogether.

Peter R. Grant Managing Attorney Phone: (608) 267-3362

E-mail: Peter.Grant@legis.state.wi.us

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# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

**LRB–3683/P1dn** PG:wlj:km

October 19, 1999

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Please note the changes I made to the suggested language. There are two reasons for the changes. First, I assumed that you did not want to limit the options or remedies of those persons whose property is actually occupied. by a condemnor. Second, the definition of "taking" in the suggested language seemed circular; essentially it says. , that a taking means action that constitutes a taking. I tried- to craft a definition that reiterates the standard used by the Wisconsin Supreme Court: However, it was not.: clear to me whether you intended the draft to delineate more clearly where the line, should be drawn between the exercise of the police power and the exercise of the power of eminent domain. If you do not intend to delineate that line (other than to specify that a certain reduction in fair market value constitutes the exercise of the power ofeminent domain), then you may wish to consider eliminating s. 32.10 (1) (c) altogether..

Peter R. Grant Managing Attorney Phone: (608) 267-3362

E-mail: Peter.Grant@legis.state.wi.us



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### State of Misconsin 1999 - 2000 LEGISLATURE

LRB-3683/P1 ] PG:wlj:km





 ${f AN~ACT~}$  to renumber and amend 32.10; to amend 32.10 (title); and to create

32.10 (1),32.10 (2) and 32.10 (6) of the statutes; relating to: inverse

**3** condemnation proceedings.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided with a later version.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of **Wisconsin**, represented in senate and assembly, do enact as follows:

**SECTION 1.** 32.10 (title) of the statutes is amended to read:

32.10 (title) Condemnation proceedings Proceedings instituted by property owner.

**SECTION** 2. 32.10 of the statutes is renumbered 32.10 (3) and amended to read:

32.10 (3) If any property-<u>is taken</u> by a person possessing the

power of condemnation and if the person has not exercised the power, the owner, to

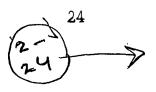
within 3 years of the milen alleged to constitute the taking, may institute condemnation proceedings, shall present under this section by filing a verified petition to with the circuit judge court of the county wherein in which the land asking that such proceedings be commenced

(4) The petition shall describe the land property, state the person against which the condemnation proceedings are instituted and describe the use to which it has been put action by the person against which the proceedings are instituted that is alleged to constitute a taking. A copy of the petition shall be served upon the person who has completed petitioner's land, as interest in land. The petition shall be filed in the office of the clerk of the circuit court and thereupon the matter shall be deemed an action at law and at issue, with against which the proceedings are instituted. The petitioner as shall be the plaintiff and the occupying person as alleged to have taken the property shall be the defendant. The plaintiff without having the right to do so.

(5) If the court determines that the defendant is occupying such has taken the property of the plaintiff under sub. (1) (a) without having the right to do so exercising the power of condemnation, it shall treat the matter in accordance with the provisions of this subchapter assuming the plaintiff has received from the defendant a jurisdictional offer and has failed to accept the same offer and assuming the plaintiff is not questioning the right of the defendant to condemn the property se occupied.

**SECTION** 3. 32.10 (1) of the statutes is created to read:

32.10 **(1)** In this section "taking" means any of the following:



1	(b) (a) The occupation of 'property by a person possessing the power of
2	condemnation.
3	(c) ( Any action by a person possessing the power of condemnation that directly
4	reduces the fair market value of a person's property by more than 50%.
5	(c) Any action by a person possessing the power of condemnation that deprives
6	a property owner of all or substantially all of the beneficial use of the property.
7	<b>SECTION</b> 4. 32.10 (2) of the statutes is created to read:
8	32.10 (2) This section does not apply to the failure to act on the part of a person
9	possessing the power of condemnation or to any action taken by such a person that
10	is a reasonable response to an obligation required by state or federal law.
11	<b>Section</b> 5. 32.10 (6) of the statutes is <b>created</b> to <b>read</b> :
12	<b>32.10 (6)</b> If the court determines that the defendant has taken the property of
13	the plaintiff under sub. (1) (c) without exercising the power of condemnation,
14	the court shall do one of the following:
15	(a) Treat the matter as described in sub. (5).
16	(b) Declare the de <code>fnd</code> ant's action void with respect to the property and order
17	the defendant to pay the plaintiff any damages resulting from the taking.

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[rev: 6/2/98 1999inappl(fm)]

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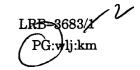
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### State **af M**isconsin 1999 - 2000 LEGISLATURE



### 1999 BILL

**AN ACT** to renumber and amend 32.10; to amend 32.10 (title); and to create 32.10(1), 32.10(2), 32.10(6) and 32.10(7) of the statutes; relating to: inverse

condemnation proceedings.

### Analysis by the Legislative Reference Bureau

Under current law, if a person's property is occupied by an entity that possesses the power of eminent domain (a condemnor), but the condemnor has not exercised its power (and has not, therefore, compensated the property owner), the owner may commence an inverse condemnation action against the condemnor. If the property owner is successful, the court may order the condemnor to acquire the owner's interest in the affected property, resulting in compensation being paid by the condemnor to the owner.

Currently, if a property owner wishes to allege that his or her property has been taken by a government ordinance, statute, administrative rule or regulation (a regulatory taking), the owner must bring an action under article I, section 13 of the Wisconsin Constitution, which prohibits the taking of property without just compensation.

This bill includes in the definition of "taking", for the purpose of inverse condemnation actions, not only occupancy but also the following:

- 1. The physical confiscation of property by a person possessing the power of condemnation; and
- 2. Any action by a person possessing the power of condemnation that directly reduces the fair market value of a person's property by more than 50%.

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This change allows all three types of actions to be brought under the inverse condemnation law.

The bill also provides that if the court determines that the condemnor has reduced the fair market value of the owner's property as described above, the court must either compel the condemnor to acquire the owner's interest in the property (and pay compensation) or declare the condemnor's action void with respect to the property and order the condemnor to pay the owner any damages resulting from the taking.

Finally, the bill reduces from six years to three years the statute of limitations applicable to increase condemnation actions.

For further information see the state **and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION** 1. 32.10 (title) of the statutes is amended to read:

32.10 (title) Condition proceedings Proceedings instituted by property owner.

**SECTION** 2. 32.10 of the statutes is renumbered 32.10 (3) and amended to read:

32.10 (3) If any property has been occupied is taken by a person possessing the power of condemnation and if the person has not exercised the power, the owner, to within 3 years of the action alleged to constitute the aking, may institute condemnation proceedings, under this section by filing a verified petition to with the circuit judge court of the county wherein in which the land asking that such proceedings be commenced

(4) The petition shall describe the land property, state the person against which the condemnation proceedings are instituted and describe the use-to-which it has been put reis designed to have been put action by the person against which the proceedings are instituted that is alleged to constitute a taking. A copy of the petition shall be served upon the person who has accupied petitioner's land, or interest in

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land. The petition shall be filed in the office of the clerk of the circuit court and
thereupon the matter shall be deemed an action at law and at issue, with agains
which the proceedings are instituted. The petitioner as shall be the plaintiff and the
occupying person as alleged to have taken the pronerty shall be the defendant. The
court shall make a finding of whether the defendant is occupying property of the
plaintiff without having the right to do so.
(5) If the court determines that the defendant is occupying such has taken the
property of the plaintiff under sub. (1) (a) or (b) without having the right to do so
exercising the power of condemnation, it shall treat the matter in accordance with
the provisions of this subchapter assuming the plaintiff has received from the
defendant a jurisdictional offer and has failed to accept the same offer and assuming
the plaintiff is not questioning the right of the defendant to condemn the property
so occupied.
<b>SECTION</b> 3. 32.10 (1) of the statutes is created to read:
32.10 (1) In this section "taking" means any of the following:
(a) The physical confiscation of property by a person possessing the power of
eminent domain.
(b) The occupation of property by a person possessing the power of
condemnation.
(c) Any action by a person possessing the power of condemnation that directly
reduces the fair market value of a person's property by more than 50%.
<b>SECTION</b> 4. 32.10 (2) of the statutes is created to read:
32.10 (2) This section does not apply to the failure to act on the part of a person
possessing the power of condemnation or to any action taken by such a person that

is a reasonable response to an obligation required by state or federal law.

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1	<b>SECTION</b> 5. 32.10 (6) of the statutes is created to read:
2	32.10 (6) If the court determines that the defendant has taken the property of
3	the plaintiff under sub. (1) (c) without exercising the power of condemnation, the
4	court shall do one of the following:
5	(a) Treat the matter as described in sub. (5).
6	(b) Declare the defendant's action void with respect to the property and order
7	the defendant to pay the plaintiff any damages resulting from the taking.
8	<b>SECTION</b> 6. 32.10 (7) of the statutes is created to read:
9	32.10 (7) Nothing in this section prohibits, or prescribes the procedure for, an
10	action under article I, section 13, of the constitution.
11	SECTION 7. Initial applicability.
12	(1) This act first applies to takings that occur on the effective date of this
13	subsection.
14	(END)

### · SUBMITTAL FORM

# LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted 1 or your inspection. Please check each part carefully, proofread each word, and sign on the appropriate line(s) below.

Date: 12/22/1999	To: Representative Albers
	Relating to LRB drafting number: LIB-3683
Topic Condemnation proceedings initiated by property owner	
Subject(s) Eminent Domain - miscellaneous	
1. <b>JACKET</b> the draft for introduction	
1. JACKET the draft for introduction in the Senate or the Assembly (check only one). Only the requester under whose name the	
drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please	
allow one day for the preparation of the required copies.	
2. REDRAFT, See the changes indicated or attached	
A revised draft will be submitted for your approval with changes incorporated.	
3. Obtain <b>FISCAL ESTIMATE NOW</b> , prior to introduction	
If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or	
increases or decreases existing appropriations or state or general local government fiscal liability or	
revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to	
introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon	
introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to	
introduction retains your flexibility for possible red	lrafting of the proposal.
If you have any questions regarding the above procedures, please call 266-3561. If you have any questions	
relating to the attached draft, please feel free to call me.	
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Peter R. Grant, Managing Attorney Telephone: (608) 267-3362