### **RULES CLEARINGHOUSE**

Ronald Sklansky Director (608) 266-1946

Richard Sweet Assistant Director (608) 266-2982



Terry C. Anderson, Director Legislative Council Staff (608) 266-1304

One E. Main St., Ste. 401 P.O. Box 2536 Madison, WI 53701-2536 FAX: (608) 266-3830

### CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

#### **CLEARINGHOUSE RULE 00-077**

AN ORDER to amend Trans 276.07 (4), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

## Submitted by **DEPARTMENT OF TRANSPORTATION**

04–12–00 RECEIVED BY LEGISLATIVE COUNCIL.

05–08–00 REPORT SENT TO AGENCY.

RS:WF:rv

## LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below: STATUTORY AUTHORITY [s. 227.15 (2) (a)] NO / YES Comment Attached FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)] NO / YES Comment Attached CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)] NO / YES Comment Attached ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS [s. 227.15 (2) (e)] NO / YES Comment Attached CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)] NO 🔽 YES Comment Attached POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL REGULATIONS [s. 227.15 (2) (g)] NO M YES Comment Attached 7. COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]

YES

Comment Attached

## Analysis Prepared by the Wisconsin Department of Transportation

**STATUTORY AUTHORITY**: ss. 85.16(1) and 348.07(4), Stats. **STATUTE INTERPRETED**: s. 348.07(4), Stats.

General Summary of Proposed Rule. This proposed rule amends Trans 276.07(4), Wisconsin Administrative Code, to add one segment of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segment that this proposed rule adds to the designated highway system is:

<u>Hwy.</u>	From	To	
STH 17	STH 64 in Merrill	USH 8 in Rhinelander	

The long trucks to which this proposed rule applies are those with 53-foot semitrailers, double bottoms and the vehicles which may legally operate on the federal National Network, but which exceed Wisconsin's regular limits on overall length. Generally, no person may operate any of the following vehicles on Wisconsin's highways without a permit: A single vehicle with an overall length in excess of 40 feet<sup>2</sup>, a combination of vehicles with an overall length in excess of 65 feet, a semitrailer longer than 48 feet, an automobile haulaway longer than 66 feet plus allowed overhangs, or a double bottom. Certain exceptions are provided under s. 348.07(2), Stats., which implements provisions of the federal Surface Transportation Assistance Act in Wisconsin.

The effect of this proposed rule will be to extend the provisions of s. 348.07(2)(f), (fm), (gm) and (gr), and s. 348.08(1)(e), Stats., to the highway segments listed above. As a result, vehicles which may legally operate on the federal National Network in Wisconsin will also be allowed to operate on the newly-designated highways. Specifically, this means there will be no overall length limitation for a tractor-semitrailer combination, a double bottom or an automobile haulaway on the affected highway segments. There also will be no length limitation for a truck tractor or road tractor when operated in a tractor-semitrailer combination or as part of a double bottom or an automobile haulaway. Double bottoms will be allowed to operate on the affected highway segments provided neither trailer is longer than 28 feet, 6 inches. Semitrailers up to 53 feet long may also be operated on these highway segments provided the kingpin to rear axle distance does not exceed 43 feet. This distance is measured from the kingpin to the center of the rear axle or, if the semitrailer has a tandem axle, to a point midway between the first and last axles

<sup>&</sup>lt;sup>1</sup> The proposed rule text often achieves these objectives by consolidating individual segments into contiguous segments with new end points. In order to determine the actual highway segment added, it is necessary to compare the combined old designations with the combined new designation.

<sup>&</sup>lt;sup>2</sup> 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

**Fiscal Impact**. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

Initial Regulatory Flexibility Analysis. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.

Copies of Rule and Contact Person. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

## **TEXT OF PROPOSED RULE**

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

**SECTION 1**. Trans 276.07(4) is amended to read:

	Route	<u>From</u>	<u>To</u>
Trans 276.07(4)	STH 16	CTH "J" N. of Rockland	IH 90 E. of Sparta
	STH 16	STH 78 at Portage	IH 94 N. of Waukesha
	STH 17	USH 8 in Rhinelander	Phelps

### STH 64 in Merrill

USH 18 IA Line at Prairie du Chien

STH 89 W. of Jefferson

USH 18 STH 164 E. of Waukesha

IH 94 E. of Waukesha

STH 19 USH 12 S. of Springfield Corners

STH 16 E. of Watertown

### (END OF RULE TEXT)

**Effective Date**. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this <u>//</u> day of April, 2000.

CHARLES H. THOMPSON Secretary

Wisconsin Department of Transportation



## Wisconsin Department of Transportation

www.dot.state.wi.us

Tommy G. Thompson Governor Terrence D. Mulcahy, P.E. Secretary

Office of General Counsel 4802 Sheboygan Ave., Rm. 115B P.O. Box 7910 Madison, WI 53707-7910

Telephone: 608-266-8810 FAX: 608-267-6734

E-Mail: ogc.exec@dot.state.wi.us

May 24, 2000

The Honorable Fred Risser President, Wisconsin State Senate Room 422 119 MLK Jr. Blvd. Madison, Wisconsin 53707

The Honorable Scott Jensen Speaker, Wisconsin State Assembly Room 315 North, State Capitol Madison, Wisconsin 53707

RE: Proposed Administrative Rule TRANS 276

Notification of Legislative Standing Committees

**CLEARINGHOUSE RULE 00-077** 

#### Gentlemen:

Enclosed is a copy of Clearinghouse Rule 00-077, relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways. The rule is submitted to you for referral to the appropriate standing committees.

Sincerely,

Jyllie A. Johnson

⊭aralegal

JAJ/dim

Enclosure

cc: Gary Poulson (Deputy Revisor of Statutes)/Senator Judy Robson/ Representative Glenn Grothman/Jim Gruendler/Ashwani Sharma

## DEPARTMENT OF TRANSPORTATION OFFICE OF THE SECRETARY

### CR 00-077

The Wisconsin Department of Transportation proposes an order to amend TRANS 276.07(4), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

## REPORT OF THE DEPARTMENT OF TRANSPORTATION ON THE FINAL RULE DRAFT

This report is submitted to the presiding officers of the Senate and Assembly for referral to the appropriate standing committees. The report consists of the following parts:

Part 1--Analysis prepared by the Department of Transportation.

Part 2--Rule text in final draft form.

Part 3--Recommendations of the Legislative Council.

Part 4--Analysis prepared pursuant to the provisions of s. 227.19(3), Stats.

Submitted by:

BARBARA F. BIRD

Assistant General Counsel

Office of General Counsel

Department of Transportation

Room 115-B, Hill Farms State

**Transportation Building** 

P. O. Box 7910

Madison, WI 53707-7910

(608) 266-8807

## PART 1 Analysis Prepared by the Wisconsin Department of Transportation

**STATUTORY AUTHORITY**: ss. 85.16(1) and 348.07(4), Stats. **STATUTE INTERPRETED**: s. 348.07(4), Stats.

**General Summary of Proposed Rule**. This proposed rule amends Trans 276.07(4), Wisconsin Administrative Code, to add one segment of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segment<sup>1</sup> that this proposed rule adds to the designated highway system is:

Hwy.	From	То
STH 17	STH 64 in Merrill	USH 8 in Rhinelander

The long trucks to which this proposed rule applies are those with 53-foot semitrailers, double bottoms and the vehicles which may legally operate on the federal National Network, but which exceed Wisconsin's regular limits on overall length. Generally, no person may operate any of the following vehicles on Wisconsin's highways without a permit: A single vehicle with an overall length in excess of 40 feet<sup>2</sup>, a combination of vehicles with an overall length in excess of 65 feet, a semitrailer longer than 48 feet, an automobile haulaway longer than 66 feet plus allowed overhangs, or a double bottom. Certain exceptions are provided under s. 348.07(2), Stats., which implements provisions of the federal Surface Transportation Assistance Act in Wisconsin.

The effect of this proposed rule will be to extend the provisions of s. 348.07(2)(f), (fm), (gm) and (gr), and s. 348.08(1)(e), Stats., to the highway segments listed above. As a result, vehicles which may legally operate on the federal National Network in Wisconsin will also be allowed to operate on the newly-designated highways. Specifically, this means there will be no overall length limitation for a tractor-semitrailer combination, a double bottom or an automobile haulaway on the affected highway segments. There also will be no length limitation for a truck tractor or road tractor when operated in a tractor-semitrailer combination or as part of a double bottom or an automobile haulaway. Double bottoms will be allowed to operate on the affected highway segments provided neither trailer is longer than 28 feet, 6 inches. Semitrailers up to 53 feet long may also be operated on these highway segments provided the kingpin to rear axle distance does not exceed 43 feet. This distance is measured from the kingpin to the center of the rear axle

<sup>&</sup>lt;sup>1</sup> The proposed rule text often achieves these objectives by consolidating individual segments into contiguous segments with new end points. In order to determine the actual highway segment added, it is necessary to compare the combined old designations with the combined new designation.

<sup>&</sup>lt;sup>2</sup> 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

or, if the semitrailer has a tandem axle, to a point midway between the first and last axles of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

<u>Fiscal Impact</u>. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

<u>Copies of Rule and Contact Person</u>. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

# PART 2 TEXT OF PROPOSED RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

SECTION 1. Trans 276.07(4) is amended to read:

	Route	<u>From</u>	<u>To</u>
Trans 276.07(4)	STH 16	CTH "J" N. of Rockland	IH 90 E. of Sparta
	STH 16	STH 78 at Portage	IH 94 N. of Waukesha
	STH 17	USH 8 in Rhinelander	Phelps
		STH 64 in Merrill	

USH 18 IA Line at Prairie du Chien

STH 89 W. of Jefferson

USH 18 STH 164 E. of Waukesha

IH 94 E. of Waukesha

STH 19 USH 12 S. of Springfield Corners

STH 16 E. of Watertown

## (END OF RULE TEXT)

**Effective Date**. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this 3 day of May, 2000.

TERRENCE D. MULCAHY, P.E.

Secretary

Wisconsin Department of Transportation

### PART 4 CR 00-077

### ANALYSIS OF FINAL DRAFT OF TRANS 276

(a) Nee	d for Am	ended R	ule. This	proposed	rule am	ends	Trans 2	276.07(4),	Wisconsin
Administrative	Code, to	add one	segmen	t of high	nway to	the c	designat	ted highw	ay system
established un	der s. 348.	07(4), Sta	ts. The ac	tual highv	vay segr	nent th	at this p	proposed r	ule adds to
the designated	highway s	ystem is:							

Hwy.	From	To		
STH 17	STH 64 in Merrill	USH 8 in Rhinelander		

- (b) <u>Modifications as a Result of Testimony at Public Hearing</u> The public hearing was held in the Town of Gleason on May 19, 2000. No modifications were made as a result of testimony at the hearing.
- (c) <u>List of Persons who Appeared or Registered at Public Hearing</u> The following persons appeared/registered at the hearing:

Joe Hildebrand, General Manager, Pioneer Transport, 301 Merrill Street, Merrill, WI 54452—registered in favor of the rule.

Rod Burgener, Chairman, Town of Russell, N5309 Hwy. 17, P. O. Box 45, Gleason, WI 54435—spoke in favor of the rule.

Grant Peterson, President, Pioneer Transportation Ltd., N2130 Hwy. 17, Merrill, WI 54452—spoke in favor of the rule.

Pat Walker-Geurink, Owner, Pat Walker Trucking, P. O. Box 98, W1017 2<sup>rd</sup> Avenue, Gleason, WI 54435—spoke in favor of the rule.

Ron Geurink, Pat Walker Trucking, P. O. Box 98, Gleason, WI 54435—spoke in favor.

Clarence Steger, Town of Russell Supervisor, Box 104, Gleason, WI 54435—registered in favor of the rule.

- (d) Response to Legislative Council Recommendations. The Legislative Council made no recommendations.
- (e) <u>Final Regulatory Flexibility Analysis</u>. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.



## Wisconsin Department of Transportation

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Tommy G. Thompson Governor

Charles H. Thompson Secretary

Office of General Counsel 4802 Sheboygan Ave., Rm. 115B P.O. Box 7910 Madison, WI 53707-7910

Telephone: 608-266-8810 FAX: 608-267-6734

E-Mail: ogc.exec@dot.state.wi.us

April 12, 2000

The Honorable Judy Robson Senate Chairman Joint Committee for Review of Administrative Rules Room 15 South, State Capitol Madison, Wisconsin 53702

The Honorable Glenn Grothman Assembly Chairman Joint Committee for Review of Administrative Rules Room 15 North, State Capitol Madison, Wisconsin 53702

RE: NOTICE OF PUBLIC HEARING and Text of Proposed Rule, relating to allowing the operation of double bottoms and certain other vehicles on specified highways, Trans 276

Dear Senator Robson and Representative Grothman:

Enclosed for your information is a Notice of Public Hearing and Text of Proposed Rulemaking relating to the above-entitled matter. These documents have also been filed with the Revisor of Statutes, the Legislative Council, and the Department of Administration in accordance with the requirements of §§ 227.15 and 227.17, Stats.

Sincerely,

Julie A. Johnson

₱aralegal

**Enclosure** 

CC:

Alice Morehouse Mike Goetzman Jim Gruendler Ashwani Sharma

### OFFICE OF THE SECRETARY

The Wisconsin Department of Transportation proposes an order to amend TRANS 276.07(4), relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways.

### NOTICE OF HEARING AND TEXT OF PROPOSED RULE

NOTICE IS HEREBY GIVEN that pursuant to ss. 85.16(1) and 348.07(4), Stats., interpreting s. 348.07(4), Stats., the Department of Transportation will hold a public hearing at the following location to consider the amendment of chapter Trans 276, Wisconsin Administrative Code, relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways:

Friday, May 19, 2000
Gleason Town Hall
(Located behind the Town of Russell Fire Department building)
N5369 Highway 17
Gleason, WI
1:00 PM

(Parking is available for persons with disabilities)

The public record on this proposed rule making will be held open until close of business on the date of the hearing to permit the submission of written comments from persons unable to attend the public hearing or who wish to supplement testimony offered at the hearing. Any such written comments should be submitted to Ashwani K. Sharma, Traffic Operations Engineer, Bureau of Highway Operations, Room 501, P. O. Box 7986, Madison, Wisconsin, 53707-7986.

### Analysis Prepared by the Wisconsin Department of Transportation

**STATUTORY AUTHORITY**: ss. 85.16(1) and 348.07(4), Stats. **STATUTE INTERPRETED**: s. 348.07(4), Stats.

<u>General Summary of Proposed Rule</u>. This proposed rule amends Trans 276.07(4), Wisconsin Administrative Code, to add one segment of highway to the designated highway system established under s. 348.07(4), Stats. The actual highway segment that this proposed rule adds to the designated highway system is:

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<sup>&</sup>lt;sup>2</sup> 45-foot buses are allowed on the National Network and Interstate system by Federal law. Section 4006(b) of the Intermodal Surface Transportation Efficiency Act of 1991.

of the tandem. Otherwise, semitrailers, including semitrailers which are part of an automobile haulaway, are limited to 48 feet in length.

These vehicles and combinations are also allowed to operate on undesignated highways for a distance of 5 miles or less from the designated highway in order to reach fuel, food, maintenance, repair, rest, staging, terminal or vehicle assembly or points of loading or unloading.

<u>Fiscal Impact</u>. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

<u>Initial Regulatory Flexibility Analysis</u>. The provisions of this proposed rule adding highway segments to the designated system have no direct adverse effect on small businesses, and may have a favorable effect on those small businesses which are shippers or carriers using the newly-designated routes.

<u>Copies of Rule and Contact Person</u>. Copies of this proposed rule are available without cost upon request to the office of the State Traffic Engineer, P. O. Box 7986, Room 501, Madison, Wisconsin, 53707-7986, telephone (608) 266-1273. For questions about this rule making, please call Ashwani Sharma, Traffic Operations Engineer at (608) 266-1273. Alternate formats of the proposed rule will be provided to individuals at their request.

### **TEXT OF PROPOSED RULE**

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 85.16(1) and 348.07(4), Stats., the department of transportation hereby proposes to amend ch. Trans 276, Wisconsin Administrative Code, interpreting s. 348.07(4), Stats., relating to allowing the operation of double bottoms and certain other vehicles on certain specified highways, as follows:

**SECTION 1**. Trans 276.07(4) is amended to read:

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STH 19 USH 12 S. of Springfield Corners

STH 16 E. of Watertown

## (END OF RULE TEXT)

<u>Effective Date</u>. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this <u>//</u> day of April, 2000.

CHARLES H. THOMPSON

Secretary

Wisconsin Department of Transportation