

Committee Name:

**Assembly Committee – Rural Affairs and Forestry
(AC–RAF)**

Appointments

01hr_AC–RAF_Appt_pt00

Committee Hearings

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Clearinghouse Rules

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MEMORANDUM

To: Assembly Committee on Rural Affairs and Forestry Members
From: Chairperson John Ainsworth
Date: April 9, 2001
Re: Clearinghouse Rule 00-177

On Friday, April 6, 2001, the following Clearinghouse Rule was referred to the Assembly Committee on Rural Affairs and Forestry:

Clearinghouse Rule 00-177, AN ORDER relating to the federal cost sharing program to suppress gypsy moths.

The deadline for committee action on this rule is **May 7, 2001**. If you would like a copy of the rule, or are interested in requesting a hearing, please contact my office prior to that date.

DATE: April 6, 2001
TO: Kristina Boardman
FROM: John Scocos, Assembly Chief Clerk
RE: Clearinghouse Rules Referrals

The following Clearinghouse Rule(s) has/have been referred to your committee.

CLEARINGHOUSE RULE 00-177

AN ORDER to amend NR 47.005 (1), 47.007 (1) and 47.008 (1); and to create subchapter IX of chapter NR 47, relating to the federal cost sharing program to suppress gypsy moths.

Submitted by **Department of Natural Resources**.

Report received from Agency on **April 3, 2001**.

To committee on **Rural Affairs and Forestry**.

Referred on **Friday, April 6, 2001**.

Last day for action - **Monday, May 7, 2001**.

Under section 227.19 (4) of the Wisconsin Statutes, your committee has 30 days to take action or get an extension. The day **after** the official referral date is day one of your review period. Therefore, the 30th day should fall four weeks and two days after the referral date. For example, for Clearinghouse Rules referred on a Monday, a Wednesday would be your 30th day. For Clearinghouse Rules referred on a Tuesday, a Thursday would be your 30th day. For Clearinghouse Rules referred on a Wednesday, a Friday would be your 30th day. For Clearinghouse Rules referred on a Thursday or Friday, your 30th day would fall on a weekend. Therefore, your time would expire on the next working day (Monday) as provided for in s. 990.001 of the Wisconsin Statutes. Also, if the 30th day falls on a legal holiday, time would expire on the next working day.

Section 227.19 **requires** you to notify each member of your committee that you have received this Clearinghouse Rule. Although some committee chairs do so, you are not required to send a copy of the text of the rule to each member at this time. Your notice could state that members should contact you if they wish to receive a hard copy of the rule. (Please note that, unlike bills and amendments, the text of Clearinghouse Rules is not currently available online. However, LTSB is currently working on such a project. Please put a copy of your official notification memo in the rule jacket.

Three copies of the Clearinghouse Rule and its accompanying documents are contained in the jacket. If you wish to have your Legislative Council attorney review the Clearinghouse Rule, send him/her a copy. I only need one copy remaining in the jacket when you report it out of committee at the end of the review period.

The identical process is happening simultaneously in the Senate. Keep track of their action on the rule.

For assistance with the Clearinghouse Rule process, please consult Ken Stigler (6-2406) or your Legislative Council attorney. If you wish to learn more on this subject, read section 227.19 of the Wisconsin Statutes or part 2 of the *Administrative Rules Procedures Manual* written by the Revisor of Statutes Bureau and the Wisconsin Legislative Council staff.

**NOTICE TO PRESIDING OFFICERS
OF PROPOSED RULEMAKING**

Pursuant to s. 227.19, Stats., notice is hereby given that final draft rules are being submitted to the presiding officer of each house of the legislature. The rules being submitted are:

Natural Resources Board Order No. FR-42-00

Legislative Council Rules Clearinghouse Number 00-177

Subject of Rules Federal cost sharing program
to suppress gypsy moths

Date of Transmittal to Presiding Officers April 3, 2001

Send a copy of any correspondence or notices pertaining to this rule to:

Carol Turner, Rules Coordinator
DNR Bureau of Legal Services
LS/5, 101 South Webster

Telephone: 266-1959
e-mail: turnec@dnr.state.wi.us

An electronic copy of the proposed rule may be obtained by contacting Ms. Turner

REPORT TO LEGISLATURE

NR 47 subch. IX, Wis. Adm. Code
Federal cost sharing program to suppress gypsy moths

Board Order No. FR-42-00
Clearinghouse Rule No. 00-177

Statement of Need

Gypsy moth is an insect that feeds on the foliage of a wide range of trees. For 11 years gypsy moth has been consistently trapped in Wisconsin. Gypsy moth populations continue to grow and spread in Wisconsin. The federal and state cooperative Slow The Spread (STS) program sprays pioneering colonies of this foreign pest in central and western Wisconsin in an effort to retard its movement westward. Once the gypsy moth is established throughout a county, it is considered "infested", placed under quarantine regulation and the STS program is no longer active in that area. Within quarantined areas, it is the choice of landowners to control this insect as it is to manage any pest on their land.

Where gypsy moths go into outbreak, the numbers of this pest can get so high they strip whole forests of leaves in June. When this happens, the public typically becomes very concerned and looks for ways to reduce the population of the pest to tolerable levels. Treatments to kill such large numbers of gypsy moth can be expensive, at times damaging to our native insects and other animals, or even dangerous to the landowner when pesticides are not used according to directions. A department organized suppression program will provide the public with a safe, effective and affordable means to prevent damage to the trees they value.

The goal of the department's suppression program is prevention of significant stress to trees from defoliation in excess of 50%. The criteria for eligibility for the cost shared suppression program reflect the program's goal of only treating gypsy moth populations that can be expected to cause significant defoliation. The department proposes to offer an aerial spray program to suppress outbreaks of gypsy moth that will be unified with the current aerial contract treatments being done for the STS program. By combining the acreage of the two programs, the department expects to be able to get a much lower price per acre for suppression than would be available to a relatively small private spray project.

Participation in the department's voluntary suppression and cost sharing program will be through counties. Most of the local tasks must be done in a period of a few months and all proposed treatment blocks must be serviced in this short period. Cost sharing from the USDA Forest Service will be available to participants in the department's aerial suppression treatments. The Forest Service offers up to 50% cost share for treating privately owned land under 500 acre/owner, up to 33% cost share for private lands of over 500 acres/owner and up to 25% cost share for treatment of publicly owned land. The cost share covers both the treatments and the administrative work done to prepare for treatments so work by local coordinators would be eligible for reimbursement, dependent on the availability of federal funds.

While applicant counties are responsible for costs that exceed the amount reimbursed by the Forest Service cost sharing program, they do have the option of recovering those costs from the landowners whose land was treated or by making other arrangements for local funding.

Modifications as a Result of Public Hearing

Reimbursement of county expenses – The rule has been modified so that the entire cost of the treatment must be sent in prior to spraying instead of the minimum local share. The counties will then receive the entire reimbursement sent by the Forest Service for both treatment and administrative costs. This change will prevent the need of the department to take money from administrative reimbursement to pay a shortfall in funds for the treatment. The rule will also allow the county to determine how the reimbursement they receive is distributed.

Public parks – The minimum acreage was decreased where parks are surrounded by ineligible lands and park are now included in the same category as the residential land that surrounds them in the criteria for eligibility.

Application by counties – The rule still limits eligible applicants to counties. The department does not, however, determine who is designated the local coordinator for the county or how the local administrative work is accomplished. The counties may come to an agreement with a municipality for the municipality to supply the local coordinator as long as the local coordinator will serve all residents of that county and has the ability to accomplish all tasks required.

Appearances at the Public Hearing and Their Position

Madison – no appearances
Marinette – no appearances

Green Bay:

In support – none
In opposition – none

As interest may appear:

Tom Walker, 1331 Bellevue, Green Bay, WI 54302

Waukesha:

In support:

Judy Shirley, Forester, Village of Fox Point, 7200 N. Santa Monica Blvd., Fox Point, WI 53217
Jeff Kante, Village of Chenequa Forestry Dept., 31275 Hwy. K, Hartland, WI 53029
Anna J. Campbell, 16860 Willow Ridge Lane, Brookfield, WI 53005
Robert Rainer, 7738 W. Dakota Street, West Allis, WI 53219
Mike Fort, 471 Caernarvon Road, Wales, WI 53183

In opposition – none

As interest may appear:

Paul Evert, 327 Lookout Drive, Pewaukee, WI 53072
Henry & Shirley Poth, 10311 W. Ruby Avenue, Wauwatosa, WI 53225
Norbert & Germaine Stephan, 4505 N. 103 Street, Wauwatosa, WI 53225
Marlin Johnson, 1234 S. Waterville Road, Oconomowoc, WI 53064
Warren Russ, W127 S7016 Woodland Court, Muskego, WI 53150

Gary Majeskie, Brookfield Parks & Forestry Supt., 2000 N. Calhoun Road, Brookfield, WI
David P. Liska, Waukesha City Forester, 1900 Aviation Drive, Waukesha, WI 53188

Response to Legislative Council Rules Clearinghouse Report

The recommendations were accepted, except for 2.f. The use of a table looked unnecessary when it was tried in a draft version of the rules.

Final Regulatory Flexibility Analysis

The proposed rule is a grant program for counties; therefore, a final regulatory flexibility analysis is not required.

ORDER OF THE STATE OF WISCONSIN NATURAL RESOURCES BOARD
AMENDING AND CREATING RULES

The State of Wisconsin Natural Resources Board proposes an order to amend NR 47.005(1), 47.007(1) and 47.008(1); and to create subch. IX of ch. NR 47 relating to the federal cost sharing program to suppress gypsy moths

FR-42-00

Analysis Prepared by Department of Natural Resources

Statutory authority: s. 227.11(2), Stats.

Statutes interpreted: ss. 26.30, 28.01 and 28.07, Stats.

Analysis of Rule NR 47, subchapter IX

The purpose of this rule is to establish the administration and procedures for participation by landowners through counties in a voluntary, cooperative state suppression program for outbreaks in Wisconsin of a foreign pest, the gypsy moth. The suppression program will include an aerial insecticide treatment program (administered in partnership with the department of agriculture, trade and consumer protection) and administration of federal cost sharing for participants in that treatment program.

Gypsy moth is not native to Wisconsin but has become established in eastern counties of the state. Where this pest is established, it goes through periodic outbreaks in which the population of gypsy moth explodes and forests can be stripped of leaves in late June. The stress of heavy defoliation can cause the death of some trees and leaves surviving trees weak allowing attack by other pests and diseases. When outbreaks occur, the public typically becomes concerned and looks for ways to reduce the population of gypsy moth to tolerable levels. Treatments to kill large numbers of the pest can be expensive, at times damaging to our native insects and other animals, or even dangerous to the landowner when pesticides are not used according to directions. The department organized suppression program will provide the public with a safe, effective and affordable means to prevent damage to their trees.

The suppression program will be offered to landowners through counties. Participating counties will provide a coordinator who will serve as the contact for the public and the department. The rule defines the tasks that will be performed by the participating counties, how to apply for the program, criteria of eligible areas for treatment and cost sharing under the program and eligible costs that can be shared in the federal cost sharing program.

SECTION 1. NR 47.005(1) is amended to read:

NR 47.005(1) APPLICABILITY. The provisions of this section apply only to subchs. II, IV, V, and VIII and IX.

SECTION 2. NR 47.007(1) is amended to read:

NR 47.007(1) The provisions of this section apply only to subchs. II, IV, V, and VIII and IX.

SECTION 3. NR 47.008(1) is amended to read:

NR 47.008(1) The provisions of this section apply only to subchs. II, IV, V, and IX.

SECTION 4. Subchapter IX of ch. NR 47 is created to read:

**Subchapter IX
RULES FOR FEDERAL COST SHARING PROGRAM TO SUPPRESS GYPSY MOTH**

NR 47.910 Purpose. The purpose of this subchapter is to establish procedures for participation in the state cooperative gypsy moth suppression program consistent with ss. 26.30(2) and (5) and 28.07, Stats., as an alternative to a control program under s. 26.30 (7) to (10), Stats. The suppression program includes awarding and administering federal cost sharing funds to counties for the purpose of aerial insecticide treatment of gypsy moth outbreaks.

NR 47.911 Applicability. The provisions of this subchapter are applicable to all county governments applying for cost sharing under this subchapter.

NR 47.912 Definitions. In this subchapter:

(1) "Administrative cost" means eligible expenses associated with preparation of applications, notification of residents, collection of funds, maintenance of records and other activities dealing with the preparation and administration of the cost shared suppression program for gypsy moths.

(2) "Applicant" means a Wisconsin county that submits an application for inclusion in the state gypsy moth suppression program and cost sharing for the treatment of and associated administrative costs for suppression of gypsy moth outbreaks.

(3) "Application" means a department form, materials and maps for all areas being proposed for treatment and cost sharing in the state gypsy moth suppression program by an applicant.

(4) "Department" means the Wisconsin department of natural resources.

(5) "Forest service" means the U.S. department of agriculture, forest service.

(6) "Gypsy moth" means the foreign pest, *Lymantria dispar* L.

(7) "High use, public recreational land" means land that is publicly owned, used primarily for recreation and where trees are at a similar density, stress level and individual value to those in residential areas. This category includes campgrounds, urban parks, playgrounds, picnic areas and golf courses.

(8) "Local coordinator" means the person designated to represent and act on behalf of a county for the purpose of applying for cost sharing under this subchapter.

(9) "Local cost share" means the portion of the cost of the project other than federal funds administered by the department.

(10) "Preferred hosts" means tree species listed as Class I and II in the Gypsy Moth Management in the United States: a cooperative approach, Environmental Impact Statement, Appendix G, Table 2-2. This document can be obtained from the USDA Forest Service, Northeastern Area State and Private Forestry, 1992 Folwell Ave., St. Paul, MN 55108.

(11) "Residential land" means land with an average of one or more residences per 5 acres.

(12) "Rural land" means land with an average of less than one residence per 5 acres.

(13) "Treatment" means aerial application of insecticide.

(14) "Treatment block" means an eligible area identified under this subchapter for aerial treatment with insecticide.

NR 47.913 Eligibility. (1) ELIGIBLE APPLICANTS. (a) Counties may apply for participation in the state cost shared suppression program.

(b) An applicant shall designate a local coordinator who will administer requests for treatment from and for all residents of the county. Training shall be provided by the department. Local coordinators shall do all of the following:

1. Respond to requests for assistance from residents.
2. Determine if areas within a county are eligible for treatment.
3. Identify and map treatment blocks.
4. Complete and file applications with the department under this subchapter.
5. Collect local cost share moneys for treatments.
6. Conduct public awareness meetings in September, October or November each year and local notification meetings once blocks are determined to be eligible by the department.
7. Notify residents within eligible treatment blocks and surrounding areas determined by the applicant by mail, publication of a class one legal notice in a local newspaper, a press release and a public meeting.
8. Accommodate residents within the proposed spray block who object to treatment of their property by revising or dropping treatment blocks.
9. Attend training as a ground observer of the Wisconsin aerial spray program and assist as an observer during the treatment.

10. Perform a post treatment evaluation as described in the grant agreement.
11. Develop and submit requests for reimbursement for eligible administrative costs.
12. Maintain records and prepare an annual report to be filed with the department.

(2) ELIGIBLE TREATMENT BLOCKS. To be eligible for cost sharing under this subchapter, a proposed treatment block shall comply with the following criteria:

(a) Be of at least 40 contiguous acres in a compact and regular shape or be of at least 20 acres of publicly owned land surrounded by ineligible land.

(b) Have a canopy coverage of any of the following:

1. 25% or more on residential or high use, public recreational land.
2. 50% or more on rural land.

(c) 50% or more of the canopy must be preferred hosts.

(d) Have the following minimum average number of egg masses per acre as determined by surveys done according to directions in the application materials:

1. 500 egg masses per acre on residential or high use, public recreational land.
2. 1000 egg masses per acre on rural land.

NR 47.914 Application procedures. (1) An eligible applicant, described in s. NR 47.913 (1), may apply for participation in the statewide treatment program and cost sharing for aerial insecticide treatment and associated administrative costs for eligible blocks as described in s. NR 47.913 (2).

(2) Applicants shall submit applications for cost sharing to department staff, identified on the application for the area of the state involved, no later than December 1, along with a map of each proposed treatment block on a 7.5 minute quadrangle map to be eligible for participation in the treatment program for that year. Applications can be obtained by writing to the program manager for the gypsy moth grant program, bureau of community financial assistance, PO Box 7921, Madison, WI 53707-7921

(3) Applicant shall send a copy of the record of expenses from July 1-December 31 by January 7 to department staff identified on the application.

(4) The department shall review applications and recommend treatment for blocks determined to be eligible to the department of agriculture, trade and consumer protection for inclusion in the state treatment plan. If the department finds that a block is ineligible, the map and basis for the decision of ineligibility shall be identified and returned to the applicant for revision. Revised proposed treatment blocks shall be reconsidered by the department if filed for reconsideration within 2 weeks of the date of service of the decision of ineligibility on the applicant.

(5) The department shall notify applicants of eligibility of proposed blocks.

(6) The applicant shall enter into an agreement with the department regarding cost sharing and continued eligibility under this subchapter to continue its eligibility.

(7) The applicant shall notify landowners and tenants within the eligible proposed treatment blocks and an area surrounding those blocks to be determined by the applicant. All notices will provide information on location of proposed treatment blocks, insecticide to be used, approximate timing of treatment, how to register an objection to treatment of property and the name, address and phone number of the local coordinator. Notification requirements of applicants to landowners and tenants shall include:

(a) A written notification of planned treatment and information listed above mailed to persons owning or renting land in the treatment blocks and an area surrounding the blocks as determined by the applicant. The mailing list shall be retained in the records of the applicant for 3 years subsequent to the treatment and submitted to the department upon its request.

(b) Publication of a class 1 legal notice as defined in s. 985.07, Stats., in a local newspaper at least 10 days prior to a deadline designated in the notice for registering an objection by a landowner or tenant to treatment on the land under the landowner's or tenant's control.

(c) A press release at least 10 days prior to the deadline for objection to treatment of property and which announces the public meeting.

(d) A public meeting conducted by the applicant and held at least 7 days prior to the deadline for objection to treatment of property.

(8) Records of calls and notification mailings, meetings and publications shall be kept by the applicant and submitted to the department in accordance with the grant agreement. Failure to maintain and submit these records required in this paragraph and in the grant agreement shall result in cancellation of treatment blocks from that applicant.

(9) Applicants shall contact objectors who register an objection to treatment of their property before the deadline, determine the cause for objection and attempt to resolve it. Applicants may offer the option of having the objector notified by phone within 24 hours of when the spray will take place as an alternative to removing the property from the treatment. Objectors who take this option will be included in the list described in s. NR 47.914 (11). If objections cannot be resolved, local coordinators shall work with the department's designated staff to remove the property and a 250 foot surrounding buffer zone from treatment. If a treatment block is canceled because accommodating objectors makes the block untreatable in the judgment of the contractor for pesticide application, the local coordinator shall notify residents and return money that has been collected from the landowners or tenants. The applicant shall resolve any objections on the basis of payment and the applicant is responsible for the entire local share of costs of treatment for blocks under its jurisdiction. Treatment blocks will be removed from the program due to nonpayment of the cost share by the applicant.

(10) **(a)** The department shall provide an estimate of per acre cost for treatment to local coordinators no later than February 15th of each year. The applicant shall collect the entire estimated cost for treatment of the blocks the applicant applied for and pay it to the department by April 1 unless otherwise provided on the application. Once the payment for treatment blocks has been received, the boundaries of these treatment blocks shall be

considered fixed. Alteration or cancellation of a treatment block may only occur in the event of an irreconcilable conflict with a federally listed threatened or endangered species or where the contractor for pesticide application determines treatment of the block to be hazardous to the contractor. If a block is removed, the department shall return the payment for that treatment block and the local coordinator shall notify residents and return money that has been collected for the spray treatment from the landowners or tenants.

(b) The department shall, under cooperative agreement, work with the department of agriculture, trade and consumer protection to coordinate treatments.

(11) Applicants shall submit no later than April 1 of each year a list of telephone contacts associated with each treatment block to the designated department staff specified in the application. Required contacts for each block include all schools and licensed daycare providers within a treatment block, local government officials, health, police, sheriff and fire departments within whose jurisdiction a treatment block exists, hospital emergency rooms in the area of treatment blocks, persons requesting 24-hour notification and other concerned parties as needed. These lists will be used by department staff to provide daily notification during the aerial treatments.

(12) Applicants shall submit a record of administrative costs incurred in the project period of July 1 through June 30 to the department by July 15.

NR 47.915 Grant calculation. (1) A grant under this subchapter shall be no more of the eligible costs of treatment and administration than the maximum for the appropriate category described in the following paragraphs and be based on the amount of cost share funding received from the forest service:

(a) Privately owned lands under 500 acres per owner may be cost shared up to 50%.

(b) Private lands of over 500 acres per owner may be cost shared at up to 33%.

(c) Publicly owned lands may be cost shared at up to 25%.

(2) If full funding from the forest service to cover the maximum share of treatment and administrative expenditures of the applicants is not available, the federal funds shall be applied to treatment and administrative costs on a pro-rata basis based on acreage per applicant. Reimbursement for both treatment and administrative work shall be returned to the counties. Applicants are responsible for all treatment and administration costs that exceed the amount reimbursed. The county may collect adequate funds to cover administrative expenses or treatment expenses and determine how reimbursement of federal cost share is distributed once it is received by the county. Any funds recovered in excess of total program expenses shall be returned to the source of local cost share.

NR 47.916 Grant awards. (1) **GRANT AWARDS.** Grants shall be awarded subject to execution of the department's grant agreement by both the department and the grant applicant.

(2) **PAYMENT.** Grant payments may be made only upon approval of a claim supported by evidence of cost that the reimbursable work has been completed and scheduled match has been met.

(3) AUDIT. All grant records are subject to audit. Records including all documentation to support grant revenues, expenditures, and program compliance shall be kept for review by the department auditors for a period of 4 years after final payment.

NR 47.917 Eligible and ineligible costs. (1) ELIGIBLE COSTS. Applicant expenditures eligible for reimbursement under this subchapter shall be documented and provided to the department with any request for cost-share reimbursement. Eligible costs from July 1 to June 30 of each year are subject to cost share reimbursement under this subchapter. Eligible costs of treatment and administration of a block may not be more than the maximum for the appropriate category for the block as described in s. NR 47.915 (1) (a) to (c). The following items are eligible for cost share reimbursement under this subchapter only if aerial treatments are conducted and the costs are eligible under this subchapter and as identified in the grant agreement:

(a) Topographic maps, aerial photos, weather monitoring equipment and personal safety equipment.

(b) Contracts for specialized equipment, including the rental of 2-way radios identified in the agreement between the department and the applicant.

(c) Communication supplies, including the rental of communication equipment used to coordinate the aerial treatment. Costs incurred for cellular phone service is limited to the period of April 20 through June 10 if the expenses are directly related to aerial treatments.

(d) Landowner notification supplies, including supplies and postage for notification letters, costs of publication of legal notices, costs associated with the public meeting to discuss specific proposed spray blocks, phone bills and documented proportion of office rental.

(e) Educational materials, including the costs of producing or reprinting publications, literature and maps necessary to inform the public about the suppression program.

(f) Newspaper advertisements, including the announcement of the fall scoping meeting and the winter public meetings.

(g) Personnel costs, including salary, wage and benefits for time administering the cost sharing program for treated blocks for personnel including the local coordinator, secretarial support, temporary employees and tax office support.

(h) Travel, including mileage accrued in vehicles used in preparation of sprayed blocks and during suppression activities, not to exceed the standard rates set by the department of transportation.

(i) Post-suppression evaluation costs.

(2) INELIGIBLE COSTS. (a) Costs associated with treatment blocks which are not sprayed are ineligible for cost sharing.

(b) The cost of capital equipment that is not directly necessary or dedicated to the completion of the suppression project and identified in the agreement with the department is ineligible for cost sharing.

(c) The cost of surveys and biological evaluations in areas other than the project area are ineligible for cost sharing.

(d) The salaries of temporary and permanent personnel for time not directly related to the suppression project are ineligible for cost sharing.

(e) Professional meetings and conferences are ineligible for cost sharing.

The foregoing rules were approved and adopted by the State of Wisconsin Natural Resources Board on March 28, 2001.

The rules shall take effect the first day of the month following publication in the Wisconsin administrative register as provided in s. 227.22 (2), Stats. (intro).

Dated at Madison, Wisconsin _____

STATE OF WISCONSIN
DEPARTMENT OF NATURAL RESOURCES

By _____
Darrell Bazzell, Secretary

(SEAL)

FISCAL ESTIMATE

DOA-2048 N(R10/94)

- ORIGINAL UPDATED
 CORRECTED SUPPLEMENTAL

Subject

Wisconsin cooperative cost-sharing program for suppression of gypsy moth outbreaks

Fiscal Effect

State: No State Fiscal Effect

Check columns below only if bill makes a direct appropriation or affects a sum sufficient appropriation.

- Increase Existing Appropriation Increase Existing Revenues
 Decrease Existing Appropriation Decrease Existing Revenues
 Create New Appropriation

- Increase Costs - May be possible to Absorb Within Agency's Budget Yes No
 Decrease Costs

Local: No local government costs

- | | | |
|---|---|---|
| <p>1. <input checked="" type="checkbox"/> Increase Costs <input checked="" type="checkbox"/> Permissive <input type="checkbox"/> Mandatory</p> <p>2. <input type="checkbox"/> Decrease Costs <input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory</p> | <p>3. <input type="checkbox"/> Increase Revenues <input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory</p> <p>4. <input type="checkbox"/> Decrease Revenues <input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory</p> | <p>5. Types of Local Government Units Affected:</p> <p><input checked="" type="checkbox"/> Towns <input checked="" type="checkbox"/> Villages <input checked="" type="checkbox"/> Cities <input checked="" type="checkbox"/> Counties <input type="checkbox"/> WTCS Districts <input type="checkbox"/> School Districts <input type="checkbox"/> Others</p> |
|---|---|---|

Fund Sources Affected

- GPR FED PRO PRS SEG SEG-S

Affected Ch. 20 Appropriations

20.370 (1) (mu)

Assumptions Used in Arriving at Fiscal Estimate

SUMMARY OF BILL/RULE -

The purpose of this rule is to establish the administration and procedures for participation by landowners through counties in a voluntary state suppression program for outbreaks in Wisconsin of a foreign pest, the gypsy moth. The department's suppression program will include an aerial insecticide treatment program (administered in partnership with the department of agriculture, trade and consumer protection) and administration of federal cost sharing for participants in that treatment program.

The department's suppression program will be offered to landowners through counties. Participating counties will provide a coordinator who will serve as the contact for the public and the department. The rule defines the tasks that will be performed by the participating counties, how to apply for the program, criteria of eligible areas for treatment and cost sharing under the program and eligible costs that can be shared in the federal cost-sharing program.

FISCAL IMPACT-

Gypsy moths populations continue to grow and spread in Wisconsin. Once established, populations go through cyclical periods of dramatic increase eventually reaching such high numbers that they strip whole forests of leaves in late June. When this happens, the public becomes very concerned and looks for ways to reduce the population of the pest to tolerable levels. Treatments to kill large numbers of the pest can be expensive, at times damaging to our native insects and other animals, or even dangerous to the landowner when pesticides are not used according to directions. A department organized suppression program will provide the public with a safe, effective and affordable means to prevent damage to their trees.

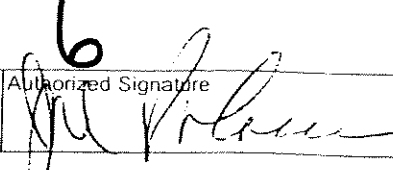
The Wisconsin gypsy moth suppression program is a voluntary program that offers cost savings to Wisconsin landowners beyond independently arranged treatment programs. This program consists of two components: 1) participation in a state run aerial insecticide treatment to suppress outbreaking populations of gypsy moth and 2) a federal cost sharing program to help pay for the aerial treatment. Cost sharing is only available for participants in the state aerial treatment project. The suppression program will require expenditures from local government that can be recovered from landowners served by the program. The first cost savings comes from participating in a large, state negotiated contract, the cost for which has been significantly lower than that for private, small spray programs. The second cost savings is from participation in the department facilitated federal cost sharing program for suppression of gypsy moth outbreaks. The USDA Forest Service offers cost sharing up to 50% for treatments and associated administration for eligible suppression efforts.

(continued on attached page)

Long-Range Fiscal Implications

Outbreaks of gypsy moth and the need to manage the damage they cause will continue to be a problem for the next several years. Given the experience in Michigan, we can expect outbreaks to involve larger areas and also move westward as the gypsy moth becomes permanently established in central Wisconsin.

(continued on attached page)

| | | | | | |
|--------|-------------|----------------|--|----------------|------------|
| Agency | Prepared By | Phone No. | Authorized Signature | Phone No. | Date |
| DNR | Joe Polasck | (608) 266-2794 |  | (608) 266-2794 | 09/16/2000 |

FISCAL ESTIMATE WORKSHEET

1999 Session

Detailed Estimate of Annual Fiscal Effect
DOA-2047 (R10/94)

ORIGINAL UPDATED
 CORRECTED SUPPLEMENTAL

| | |
|--|---------------|
| LRB or Bill No./Adm. Rule No. NR 47 | Amendment No. |
|--|---------------|

Subject
consin cooperative cost-sharing program for suppression of gypsy moth outbreaks

i. One-Time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):
\$9,000 for startup expenses

| II. Annualized Costs: | | Annualized Fiscal impact on State funds from: | |
|--|--|---|-----------------|
| A. State Costs by Category | | Increased Costs | Decreased Costs |
| State Operations - Salaries and Fringes | | \$79,000 | |
| (FTE Position Changes) | | 2.00 | |
| State Operations - Other Costs | | \$14,200 | |
| Local Assistance | | \$0 | |
| Aids to Individuals or Organizations | | \$0 | |
| TOTAL State Costs by Category | | \$93,200 | |
| B. State Costs by Source of Funds | | Increased Costs | Decreased Costs |
| GPR | | | |
| FED | | | |
| PRO/PRS | | | |
| SEG/SEG-S | | \$93,200 | |
| III. State Revenues: Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.) | | Increased Rev. | Decreased Rev. |
| GPR Taxes | | | |
| GPR Earned | | | |
| FED | | | |
| PRO/PRS | | | |
| SEG/SEG-S | | | |
| TOTAL State Revenues | | | |

NET ANNUALIZED IMPACT

| | | |
|------------------------|--------------|--------------|
| | <u>STATE</u> | <u>LOCAL</u> |
| NET CHANGE IN COSTS | \$93,200 | |
| NET CHANGE IN REVENUES | 7 | |

| | | | | | |
|---------------|----------------------------|-----------------------------|--------------------------|-----------------------------|--------------------|
| Agency DNR | Prepared By Joe Polasek | Phone No. (608) 266-2794 | Authorized Signature | Phone No. (608) 266-2794 | Date 09/16/2000 |
|---------------|----------------------------|-----------------------------|--------------------------|-----------------------------|--------------------|

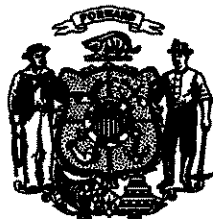
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CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE 00-177

AN ORDER to amend NR 47.005 (1), 47.007 (1) and 47.008 (1); and to create subchapter IX of chapter NR 47, relating to the federal cost sharing program to suppress gypsy moths.

Submitted by **DEPARTMENT OF NATURAL RESOURCES**

12-08-00 RECEIVED BY LEGISLATIVE COUNCIL.

01-04-01 REPORT SENT TO AGENCY.

RS:RJC:tl;rv

LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

1. STATUTORY AUTHORITY [s. 227.15 (2) (a)]

Comment Attached YES NO

2. FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)]

Comment Attached YES NO

3. CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)]

Comment Attached YES NO

4. ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS
[s. 227.15 (2) (e)]

Comment Attached YES NO

5. CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)]

Comment Attached YES NO

6. POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL
REGULATIONS [s. 227.15 (2) (g)]

Comment Attached YES NO

7. COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]

Comment Attached YES NO

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CLEARINGHOUSE RULE 00-177

Comments

[NOTE: All citations to "Manual" in the comments below are to the Administrative Rules Procedures Manual, prepared by the Revisor of Statutes Bureau and the Legislative Council Staff, dated September 1998.]

2. Form, Style and Placement in Administrative Code

a. The title to subch. IX should be written in solid capital letters. [See s. 1.05 (2) (a), Manual.]

b. Section NR 47.912 (10) should be rewritten to read: "'Municipality' means a city, village or town."

c. In s. NR 47.913 (1) (b) (intro.), the phrase "do all of the following" should be inserted before the colon. The entire rule should be reviewed for the use of phrases such as "all of the following" or "any of the following" in introductory material that leads into following subunits. The use of these phrases will clearly indicate to the reader whether all conditions, or only one condition, need be met.

d. In s. NR 47.913 (2) (b) (intro.), the word "either" should be replaced by the phrase "any of the following." Also, subds. 1. to 3. should end in periods rather than semicolons. The entire rule should be reviewed for appropriate use of punctuation at the end of lists. In addition, it is noted that sub. (2) contains no par. (c). Why? Finally, subds. 3. and 4. of par. (d) should be relocated into another rule section. Those subdivisions relate to egg mass surveys and not to the criteria applicable to an eligible treatment block. Also, in order to meet all contingencies, in subd. 3. it would be clearer to define the acreage in terms of phrases such as "40 to 50 acres" and "more than 50 acres to not more than 100 acres."

e. Because s. NR 47.914 (7) (intro.) does not appear to be actual introductory material, it should be designated par. (a) and the remaining paragraphs redesignated accordingly.

f. It appears that the material in s. NR 47.915 (1) (a) to (c) could be better placed in a table. Doing so may make the rule easier to read and would eliminate the need to use terms such as “cost-shared.”

g. In s. NR 47.914 (7) (b), the word “herein” should be replaced by the phrase “in this paragraph.” In sub. (8), since an applicant is defined to mean a Wisconsin county or municipality, it appears that the phrase “his or her” should be replaced by the word “its.” Finally, in sub. (10), the semicolon should be deleted and the word “occurs” should be replaced by the word “exists.”

h. In s. NR 47.915 (1) (intro.), the phrase “pars. (a) to (d)” should be replaced by the phrase “the following paragraphs” and the introduction should conclude with a colon.

i. In s. NR 47.917 (1) (intro.), the third sentence should be made the last sentence of the introduction and the introduction should conclude with a colon.

j. In s. NR 47.917 (1) (g), the phrase “salary/wage and benefits” should be replaced by the phrase “salary, wage and benefits.” In par. (h), the phrase “is reimbursable but must be no more than the DOT standard rates” should be replaced by the phrase “, not to exceed the standard rates set by the department of transportation” The reference to the standard rates should include a citation to appropriate statutory or administrative code provisions, if they exist.

4. Adequacy of References to Related Statutes, Rules and Forms

a. In s. NR 47.912 (12), a note should be included indicating where the referenced federal document can be obtained or viewed.

b. Section NR 47.914 (3) requires applicants to use a certain form. A note should be included in the rule indicating the address that a person may write to, or the telephone number that a person may call, in order to obtain the form; if the form is available on the Internet, the note should indicate a Web site from which the form may be obtained. [See s. 1.09 (2), Manual.]

c. Section NR 47.914 (7) (a) 2. refers to a “class 1 legal notice.” An appropriate statutory cross-reference should be provided to better identify the type of notice required.

5. Clarity, Grammar, Punctuation and Use of Plain Language

a. In the cover letter analysis to the rule, the word “laws” at the end of the second paragraph should, it appears, be “lawns.” In addition, at the end of the third paragraph, the word “effect” should be replaced by the word “effective” and the phrase “they value” should be replaced by “it values.” Finally, in the last sentence of the analysis, the word “about” should be inserted after the word “requirements.”

b. In the last paragraph of the fiscal estimate, should the figure "\$30,00" be "\$30,000" or some other number?

c. In s. NR 47.910, in the second sentence, the phrase "will include" should be replaced by the word "includes." Also, should the word "funds" be inserted after the word "sharing"?

d. In s. NR 47.912 (4), can the definition of the term "buffer zone" be modified to read "means a perimeter extending 250 feet around a treatment block"?

e. In s. NR 47.912 (13), the word "be" should be inserted before the word "eligible."

f. Section NR 47.913 (1) provides for applications to be made between November 2000 and July 2001. It is noted that November and December 2000 are already completed. Also, may municipalities not apply after July of 2001?

g. Section NR 47.913 (1) (b) 7. refers to "treatment residents." What are these? Are they residents within a treatment block? If so, could the word "treatment" be deleted? Also, in subd. 8., what are "spray objectors"?

h. Section NR 47.914 (7) (b) 2. refers to the publication of a notice at least seven days prior to a deadline designated in the notice for registering an objection by a landowner or tenant. Subdivision 3. refers to a public meeting conducted by an applicant and held at least seven days prior to the objection deadline. Reading these provisions together, it appears that the notice of the deadline for registering an objection can be published on the day a public meeting is conducted. Is that the intent of the rule?

i. Section NR 47.914 (8) refers to a "250 foot surrounding buffer zone." Since "buffer zone" is a defined term, the phrase "250 foot surrounding" is redundant and should be deleted. Also, in the third sentence, for consistency, the term "treatment" should be inserted before the word "block." Finally, in the last sentence the word "will" should be replaced by the word "shall."

j. Section NR 47.914 (10) refers to giving notice to "persons requesting 24-hour notification." How does a person request this? Can persons request a longer notification period? Does the rule address other special requests? The rule should be clarified.

k. Section NR 47.916 (3) provides that "all payments are contingent upon final audit." What does this mean? Does this mean that no payments may be made until a final audit is completed? Such an interpretation would seem to conflict with the next sentence that appears to contemplate audits within four years of final payment. Can this provision be clarified? Also, is the audit mandatory? The second sentence seems to imply that the department auditors might conduct an audit within four years of final payment. Is that the intent?