

Fiscal Estimate - 2005 Session

Original Updated Corrected Supplemental

LRB Number 05-2128/4		Introduction Number SB-396	
Description The deadline and procedure for voter registration and the determination of residency for voting purposes.			
Fiscal Effect			
State:			
<input type="checkbox"/> No State Fiscal Effect			
<input type="checkbox"/> Indeterminate			
<input type="checkbox"/> Increase Existing Appropriations		<input type="checkbox"/> Increase Existing Revenues	
<input type="checkbox"/> Decrease Existing Appropriations		<input type="checkbox"/> Decrease Existing Revenues	
<input type="checkbox"/> Create New Appropriations		<input checked="" type="checkbox"/> Increase Costs - May be possible to absorb within agency's budget <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
		<input type="checkbox"/> Decrease Costs	
Local:			
<input type="checkbox"/> No Local Government Costs			
<input checked="" type="checkbox"/> Indeterminate			
1. <input type="checkbox"/> Increase Costs		3. <input type="checkbox"/> Increase Revenue	
<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory		<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	
2. <input type="checkbox"/> Decrease Costs		4. <input type="checkbox"/> Decrease Revenue	
<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory		<input type="checkbox"/> Permissive <input type="checkbox"/> Mandatory	
5. Types of Local Government Units Affected			
<input type="checkbox"/> Towns		<input type="checkbox"/> Village	
<input type="checkbox"/> Counties		<input type="checkbox"/> Cities	
<input type="checkbox"/> School Districts		<input type="checkbox"/> Others	
		<input type="checkbox"/> WTCS Districts	
Fund Sources Affected		Affected Ch. 20 Appropriations	
<input type="checkbox"/> GPR <input type="checkbox"/> FED <input type="checkbox"/> PRO <input type="checkbox"/> PRS		<input checked="" type="checkbox"/> SEG <input type="checkbox"/> SEGS 20.395 (5) (cq)	
Agency/Prepared By		Authorized Signature	
DOT/ Erin Egan (608) 266-1449		Julie Johnson (608) 267-3703	
		Date	
		11/10/2005	

Fiscal Estimate Narratives

DOT 11/11/2005

LRB Number 05-2128/4	Introduction Number SB-396	Estimate Type Original
Description The deadline and procedure for voter registration and the determination of residency for voting purposes.		

Assumptions Used in Arriving at Fiscal Estimate

The National Voter Registration Act of 1993 requires all motor vehicle agencies to offer voter registration to everyone applying for or renewing a driver's license. Wisconsin has been exempt from this requirement because of same-day voter registration. Since SB 396 eliminates same-day voter registration, the DOT must offer voter registration at DMV field stations for driver license and identification card applicants.

SUMMARY OF NATIONAL VOTER REGISTRATION ACT OF 1993

- DOT must provide a voter registration application with each operator's original license and ID card application.
- DOT must send the voter registration form with renewal driver's license and ID card renewal notices.
- DOT must accept voter registration applications from any elector who applies or renews an operator's license or identification card at a DMV office
- DOT must also accept applications to update registration information for electors who have changes to their name or address.
- The registration form that an elector completes may not duplicate any information required on the driver's license or identification card application except the signature. This includes name, mailing address, street address, city, state, and zip code information. The DOT employee also must review and sign the form.
- DOT must capture the applicant's decision to register to vote and forward the information to the Elections Board upon request.

ASSUMPTIONS

The voter registration option will only be offered for face-to-face drive license or identification card transactions that occur at the field station. This includes applications for original issuance, renewal, or duplicate applications (for name/address changes). Only face-to-face transactions with products issued allow the department to capture information relating to the applicant's decision to vote during that application process as well as witness the applicant's signature on the registration form. As such, all address changes processed without customer interaction will not be offered the registration form.

Registration forms will be mailed to ALL persons age 18 and older on their next birthday for renewal. We have no way of determining voter eligibility, felony convictions, etc.

Update forms will be offered to everyone applying for a duplicate license (ie, changing name or address). We will assume all customers are registered voters.

The registration form that an elector completes may not duplicate any information required on the driver's license or identification card application except the signature. This includes name, mailing address, street address, city, state, and zip code information. The department must pre-print information on the registration form that would duplicate the driver license or identification card application or renewal.

Certain remote travel team locations do not have printing capabilities. At these stations, examiners must complete the preprinted information so the applicant does not have to duplicate information.

The registration form which is sent with the renewal will be less than a single sheet of 8 1/2" x 11" paper. A larger form would cause the mailing to exceed one ounce and significant additional postage costs would be incurred.

Identification card renewals are currently printed with three renewals to a single sheet of paper, and then separated (cut) and mailed to the customer. To include a pre-printed registration form, the process must change, possibly to a continuous feed form similar to the driver license renewal.

The department cannot determine the close of registration for all elections in the state. Referenda and other special elections are scheduled throughout the year. The department has no way of knowing if the voter is

registering after the close of registration.

DMV must alter data processing systems to capture applicant's decision to register to vote.

All voter registration forms will be forwarded to the State Elections Board, to be added to the Statewide Voter Registration System.

CONCLUSION:

One time costs:

\$128,350 for data processing work to capture decision of elector to register to vote, send registration forms with renewal notice, and print registration forms at field stations.

On-going costs:

\$629,300 FTE costs (14.5 positions) for voter registration at field stations. This includes recording the applicant's decision to register (yes/no), answering questions about voter registration, printing and retrieving application form, helping the applicant complete the form, signing the form, and forwarding form the Elections Board.

\$6,000 additional costs incurred for printing registration form for use at field station offices.

\$3,000 additional printing costs for adding voter registration form to driver license renewal mailing.

Additional costs for sending registration form with identification card renewal applications are indeterminable.

Additional costs for printing registration forms at field stations are indeterminable.

No additional postage costs are required for including registration form with driver license renewals, if the form is added to existing renewal form AND is less than a single sheet of paper.

No additional revenues are incurred as a result of this bill.

BASIS FOR CONCLUSION:

Data processing work to capture the decision of the elector to register to vote, send registration forms with renewal notices, and print registration forms at field stations: \$128,350 for 151 days, including computer processing charges, @ \$850 per day (\$600 contract programmer; \$250 computer processing).

The elector may not be asked to duplicate information already required on the driver license or identification card application or renewal, except for the applicant's signature. This includes vital identifying information such as name, address, and city that the Elections Board must have to determine where the voter would be registered. As such, the department must provide the elector with a pre-printed registration form including this information.

There were 548,370 license and identification card renewal transactions, 143,334 original license and identification card applications, and 309,097 duplicate licenses or identification cards (for name and/or address changes) issued by DMV at field stations in 2004. All 1,000,801 of these transactions would incur additional processing time.

Transaction time is estimated at 1.5 minutes per transaction. This includes recording the applicant's decision to register (yes/no), answering questions about voter registration, printing and retrieving application form, helping the applicant complete the form, signing the form and forwarding the form to the Elections Board. The estimate of 1.5 minutes is based on a range of transactions. A customer that doesn't register may take 30 seconds to process, while a customer who chooses to register and requires a lot of assistance could take up to four minutes.

$1.5 \text{ minutes} / \text{transaction} * 1,000,801 = 14.5 \text{ FTE} * \$43,400 \text{ salary/fringe} = \$629,300$

DMV field offices will send registration forms in weekly to DMV central office. DMV central office will forward the original forms to the Elections Board. No additional postage costs will be incurred.

DMV will send list of employees (ie, special registration deputies) to the Elections Board. The Election Board will deputize DMV employees.

Long-Range Fiscal Implications

See above.

Fiscal Estimate Worksheet - 2005 Session

Detailed Estimate of Annual Fiscal Effect

Original
 Updated
 Corrected
 Supplemental

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Description The deadline and procedure for voter registration and the determination of residency for voting purposes.			
I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect): \$128,350 for computer programming work.			
II. Annualized Costs:		Annualized Fiscal Impact on funds from:	
		Increased Costs	Decreased Costs
A. State Costs by Category			
State Operations - Salaries and Fringes		\$629,300	
(FTE Position Changes)		(14.5 FTE)	
State Operations - Other Costs		9,000	
Local Assistance			
Aids to Individuals or Organizations			
TOTAL State Costs by Category		\$638,300	\$
B. State Costs by Source of Funds			
GPR			
FED			
PRO/PRS			
SEG/SEG-S		638,300	
III. State Revenues - Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)			
		Increased Rev	Decreased Rev
GPR Taxes		\$	\$
GPR Earned			
FED			
PRO/PRS			
SEG/SEG-S			
TOTAL State Revenues		\$	\$
NET ANNUALIZED FISCAL IMPACT			
		<u>State</u>	<u>Local</u>
NET CHANGE IN COSTS		\$638,300	\$
NET CHANGE IN REVENUE		\$	\$
Agency/Prepared By		Authorized Signature	Date
DOT/ Erin Egan (608) 266-1449		Julie Johnson (608) 267-3703	11/10/2005