

2013 DRAFTING REQUEST

Bill

Received: 1/30/2013 Received By: pgrant
Wanted: As time permits Same as LRB:
For: Garey Bies (608) 266-5350 By/Representing:
May Contact: Drafter: pgrant
Subject: Employ Pub - miscellaneous Addl. Drafters: mkunkel
Higher Education - tech. college
Tax, Other - sales
Tax, Property - other Extra Copies:

Submit via email: YES
Requester's email: Rep.Bies@legis.wisconsin.gov
Carbon copy (CC) to: peter.grant@legis.wisconsin.gov

Pre Topic:

No specific pre topic given

Topic:

Eliminate technical college districts; transfer employees and property to state

Instructions:

See attached

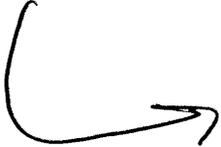
Drafting History:

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	mkunkel 2/25/2013	evinz 3/4/2013		_____			
/P1	pgrant 3/8/2013	evinz 3/11/2013	jmurphy 3/4/2013	_____	mbarman 3/4/2013		State S&L
/P2	pgrant	evinz	jmurphy	_____	lparisi		State

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/1	3/21/2013	3/22/2013	3/22/2013	_____	3/11/2013		S&L
				_____	sbasford	rosrose	State
				_____	3/22/2013	3/22/2013	S&L

FE Sent For:

<END>



~~04-01-2013~~
04-01-2013
(1/1")

see attached

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/1				_____	sbasford		State
				_____	3/22/2013		S&L

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/P2			rschluet	_____	lparisi		State

1 eeV 3/22/13 gm 3/22 Amx 3/22

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
			3/11/2013	_____	3/11/2013		S&L

FE Sent For:

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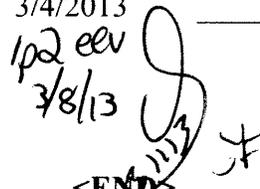
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Instructions:

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/P1			jmurphy 3/4/2013	_____	mbarman 3/4/2013		State S&L
FE Sent For:		1p2 eev 3/8/13	1p2 eev 3/8/13				

<END>

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/?	pgrant	1/pl eev 3/4/13	1/pl eev 3/4/13				
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FE Sent For:

*Jmt RS
3/4*

<END>

~~2/11/13~~
~~13/13~~

1/29/13

65350

QR new coll system

not supported by prop tax; inc. sales tax by 1¢

put all tech colleges in new system - w/ gen fund

dist bds advisory only to directors
↳ split as new

state TCS bds. functions like Bd of Regs

all dist. bd ce's become state employees
(already in WRS)

- 2001 bill?
- 2005 "
- 2007 "

transfer all prop to state

sales tax Δ on 7/1/15 ~~11/15~~ 11/15

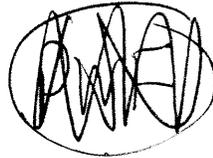
last leg: fall 2014

changeover 7/1/15

LRB-1424/P1
PG & MDK:epv

SOON

TN
2-25



RM
NOT
RUN

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

SANJA
REF N/A

limiting the
authority of technical
college district boards
and

1 AN ACT relating to: transferring ~~the University of Wisconsin Colleges, portions~~
 2 ~~of the University of Wisconsin Extension, and technical college district~~
 3 ~~facilities and employees to the technical college system board; prohibiting~~
 4 ~~technical college district boards~~ ^{them} from levying property taxes for operations;
 5 ~~eliminating state aid to technical college districts; renaming the technical~~
 6 ~~college system and technical college districts; imposing county sales and use~~
 7 ~~taxes for technical college district purposes; and~~ ^{and increasing} ~~reducing~~ the rate of the state
 8 sales tax and use tax.

Analysis by the Legislative Reference Bureau in

This is a preliminary draft. An analysis will be provided with a subsequent version.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

LPS: please ✓ auto-refs

SECTION 1. Nonstatutory provisions.

A.R. 9

(1) Effective July 1, ~~2011~~ ²⁰¹⁷:

~~(a) The technical college system board is renamed the community and technical college system board.~~

~~(b) Technical college districts are renamed community and technical college districts.~~

A.R. 8

(a) ~~Each community and~~ ^A technical college district board's only duties are to advise the district director, who is appointed by the ^{technical college} system board, and to levy property taxes for the sole purpose of paying debt service on debt incurred prior to July 1, ~~2011~~ ²⁰¹⁷.

~~(b) District boards may not issue bonds or promissory notes.~~

~~(c) Except as provided in paragraph (c), district boards may not levy property taxes.~~ ^{(a) A.R. 8} ^{technical college}

~~(f) All University of Wisconsin Colleges are transferred to the community and technical college system board and each is placed under the direction of the community and technical college district director of the district in which it is located.~~

~~(g) The University of Wisconsin-Extension, except for those portions that relate to educational radio and television and the state geologists, is transferred to the community and technical college system board.~~

(d) ~~(a)~~ Incumbent employees holding positions in the technical college district boards are transferred to the ~~community and~~ technical college system board, and the number of authorized positions in the ~~community and~~ technical college system board is increased accordingly. Employees transferred under this paragraph retain all the rights in the ~~community and~~ technical college system that they enjoyed in the technical college district boards immediately before the transfer.

1 (e) ~~(#)~~ All facilities, property, assets, and liabilities of the technical college district
 2 boards, other than debt outstanding on July 1, ~~(2011)~~²⁰¹⁷, are transferred to the
 3 ~~community and~~ technical college system board, and all contracts entered into by the
 4 technical college district boards in effect on July 1, ~~(2011)~~²⁰¹⁷, are transferred to the
 5 ~~community and~~ technical college system board and remain in effect until modified
 6 or rescinded by the ~~community and~~ technical college system board to the extent
 7 allowed under the contracts.

8 (2) ~~(#)~~ ^{Effective January 1, 2017,} The state sales and use tax is ~~reduced~~^{increased} by one cent.

9 (k) Each county board shall impose a sales and use tax at the rate of 1 percent
 10 and pay the revenue collected to the community and technical college district in
 11 which the county is located.

12 (3) ~~(#)~~ ^{A.R.C.} The Board of Regents of the University of Wisconsin System and the state
 13 technical college system board shall ~~jointly~~ develop a plan for the orderly transfer of
 14 ~~the University of Wisconsin Colleges and the University of Wisconsin Extension,~~
 15 ~~other than those portions of the University of Wisconsin Extension relating to~~
 16 ~~educational radio and television and the state geologists,~~ to the state ~~community and~~
 17 technical college system board, on July 1, ~~(2011)~~²⁰¹⁷. ~~The plan shall provide for the transfer~~
 18 of positions, employees, assets, liabilities, ~~contracts, rules, orders, property, and~~
 19 pending matters. The ~~agencies~~^{board} shall submit the plan to the joint committee on
 20 finance by January 12, ~~(2009)~~²⁰¹⁵.

21 (4) ~~(#)~~ ²⁰¹⁵ The legislative reference bureau shall prepare a bill, for introduction in the
 22 ~~(2009)~~²⁰¹⁵ legislature by the joint committee on finance, that reconciles the statutes with
 23 the provisions of subsection ^s (1). The bill shall incorporate the recommendations

^{A.R.A.}
v A.R.B
and (2)

fix component
NS:SUB

A.R.C.
e (3)

1 included in the plan submitted under subsection (2), as modified by the joint
2 committee on finance.

3 (END)



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

1 **AN ACT relating to:** transferring technical college district facilities and
2 employees to the technical college system board; limiting the authority of
3 technical college district boards and prohibiting them from levying property
4 taxes for operations; and increasing the rate of the state sales tax and use tax.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.

For further information see the ***state and local*** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

5 **SECTION 1. Nonstatutory provisions.**

6 (1) Effective July 1, 2017:

7 (a) A technical college district board's only duties are to advise the district
8 director, who is appointed by the technical college system board, and to levy property
9 taxes for the sole purpose of paying debt service on debt incurred prior to July 1, 2017.

SECTION 1

1 (b) Technical college district boards may not issue bonds or promissory notes.

2 (c) Except as provided in paragraph (a), technical college district boards may
3 not levy property taxes.

4 (d) Incumbent employees holding positions in the technical college district
5 boards are transferred to the technical college system board, and the number of
6 authorized positions in the technical college system board is increased accordingly.
7 Employees transferred under this paragraph retain all the rights in the technical
8 college system that they enjoyed in the technical college district boards immediately
9 before the transfer.

10 (e) All facilities, property, assets, and liabilities of the technical college district
11 boards, other than debt outstanding on July 1, 2017, are transferred to the technical
12 college system board, and all contracts entered into by the technical college district
13 boards in effect on July 1, 2017, are transferred to the technical college system board
14 and remain in effect until modified or rescinded by the technical college system board
15 to the extent allowed under the contracts.

16 (2) Effective January 1, 2017, the state sales and use tax is increased by one
17 cent.

18 (3) The state technical college system board shall develop a plan for the orderly
19 transfer to the state technical college system board, on July 1, 2017, of positions,
20 employees, assets, liabilities, contracts, rules, orders, property, and pending
21 matters. The board shall submit the plan to the joint committee on finance by
22 January 12, 2015.

23 (4) The legislative reference bureau shall prepare a bill, for introduction in the
24 2015 legislature by the joint committee on finance, that reconciles the statutes with
25 the provisions of subsections (1) and (2). The bill shall incorporate the

3/6/13

binding
with reform
to need approval to become law
rela spring 2014



State of Wisconsin
2013 - 2014 LEGISLATURE

soon
DN
LRB-1424/P1 P2
PG&MDK:eev:jm
stays

~~PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION~~

1 AN ACT relating to: transferring technical college district facilities and
2 employees to the technical college system board; limiting the authority of
3 technical college district boards and prohibiting them from levying property
4 taxes for operations; and increasing the rate of the state sales tax and use tax.

assets, liabilities
g
and requiring a referendum

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

5 SECTION 1. Nonstatutory provisions.

A.R.B.
A.R.A.
e 2015

(1) Effective July 1, 2017.

(7) (a) A technical college district board's only duties are to advise the district director, who is appointed by the technical college system board, and to levy property taxes for the sole purpose of paying debt service on debt incurred prior to July 1, 2017.

duty is

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5 boards are transferred to the technical college system board, and the number of
6 authorized positions in the technical college system board is increased accordingly.
7 Employees transferred under this paragraph retain all the rights in the technical
8 college system that they enjoyed in the technical college district boards immediately
9 before the transfer.

10 (e) All facilities, property, assets, and liabilities of the technical college district
11 boards, ~~other than~~ ^{including} debt outstanding on July 1, ~~2017~~ ^{e 2015}, are transferred to the technical
12 college system board, and all contracts entered into by the technical college district
13 boards in effect on July 1, ~~2017~~ ^{e 2015}, are transferred to the technical college system board
14 and remain in effect until modified or rescinded by the technical college system board
15 to the extent allowed under the contracts.

16 (2) Effective January 1, ~~2017~~ ^{e 2015}, the state sales and use tax is increased by one
17 cent.

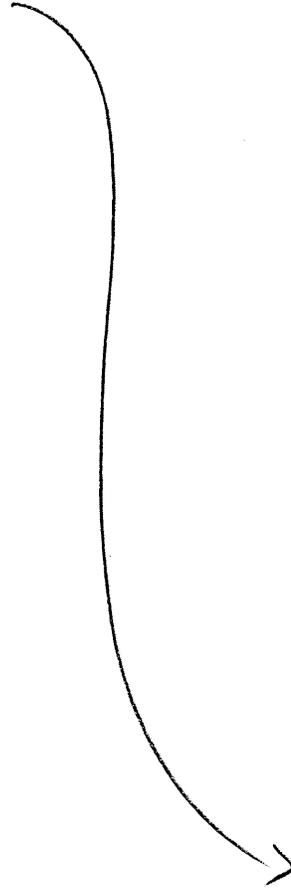
18 (3) The state technical college system board shall develop a plan for the orderly
19 transfer to the state technical college system board, on July 1, ~~2017~~ ^{e 2015}, of positions,
20 employees, assets, liabilities, contracts, rules, orders, property, and pending
21 matters. The board shall submit the plan to the joint committee on finance ~~by~~ ^{by}

22 ~~January 12, 2015~~ ^{within 30 days after the effective date of this subsection}

23 A.R.C. (4) The legislative reference bureau shall prepare a bill, for introduction in the
24 ~~2015~~ ^{e 2013} legislature by the joint committee on finance, that reconciles the statutes with
25 the provisions of subsections (1) and (2). The bill shall incorporate the

1 recommendations included in the plan submitted under subsection (3), as modified
2 by the joint committee on finance.

3 ~~(END)~~



(5) There shall be submitted to the vote of the electors at the ^{election} spring ~~primary~~ in April

2014 the following question:

" Shall ^(CS) section 1 ^{ARA} ^{(1) to (4)} ^{ARC} of ^{ARC} 2013 Wisconsin Act ... (this act), district

which transfers all technical college ^{assets,} ^{contracts,} liabilities, and employees to the state technical

college system board, prohibits technical college ^{boards} ^{borrowing money or} district boards from ^{levying} property taxes,

and increases the state sales and use tax

by one cent, become law effective July 1,

2015 ?" If the question is approved by a

majority of all ^{votes} votes cast ^{ARA} ^{(1) to (4)} ^{ARC} on the question at

the election, ^(CS) section 1 ^{ARA} ^{(1) to (4)} ^{ARC} of this act, shall

become law; otherwise, ^(CS) section 1 ^{ARA} ^{(1) to (4)} ^{ARC} of this act

shall not become law.

(End)

(D-note)

DN
date

pg: eev:

Representative Bies;

This draft changes the timeframe so that
~~the~~ the ^{sales} sales tax increase occurs on January 1,
 2015, and the transfer of assets, liabilities,
 and employees occurs on July 1, 2015.

I changed the deadline for ^{the WTC's board to} submit its
 plan to the Joint Committee on Finance

to 30 days after the effective date of this

bill, ^{attempt} in an ~~attempt~~ to have the ^{WTC's board's} recommendations
^{available} ~~available~~ when the follow-up bill is ^{being} drafted. Okay?

~~# Under the draft, the ^{binding} referendum would~~

~~be held in April, 2014.~~ # Please ^{note} that this

compressed schedule may be a difficult one

to adhere to. This bill must become law,

the WTC's board must submit its plan to

JFCJ, ~~and~~ the subsequent bill must become law, and the referendum must be held ^{all} before the ^{end} of the 2013-14 legislative session. ¶ Please let me know if you would like to make any changes to the draft. I'll then prepare an introducible version. PG

DRAFTER'S NOTE
FROM THE
LEGISLATIVE REFERENCE BUREAU

LRB-1424/P2dn
PG&MDK:eev:jm

March 11, 2013

Representative Bies,

This draft changes the timeframe so that the sales tax increase occurs on January 1, 2015, and the transfer of assets, liabilities, and employees occurs on July 1, 2015. I changed the deadline for the WTCS board to submit its plan to the Joint Committee on Finance to 30 days after the effective date of this bill, in an attempt to have the WTCS board's recommendations available when the follow-up bill is being drafted. Okay?

Please note that this compressed schedule may be a difficult one to adhere to. This bill must become law, the WTCS board must submit its plan to JCF, the subsequent bill must become law, and the referendum must be held, all before the end of the 2013-14 legislative session.

Please let me know if you would like to make any changes to the draft. I'll then prepare an introducible version.

Peter R. Grant
Managing Attorney
Phone: (608) 267-3362
E-mail: peter.grant@legis.wisconsin.gov



State of Wisconsin
2013 - 2014 LEGISLATURE

MONDAY



LRB-1424/P2
PG&MDK:eev:rs

Stays

~~PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION~~

1 AN ACT relating to: transferring technical college district assets, liabilities, and
2 employees to the technical college system board; limiting the authority of
3 technical college district boards and prohibiting them from levying property
4 taxes; increasing the rate of the state sales tax and use tax, and requiring a
5 referendum.

Analysis by the Legislative Reference Bureau

~~This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.~~

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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6 SECTION 1. Nonstatutory provisions.

7 (1) Effective July 1, 2015:

8 (a) A technical college district board's only duty is to advise the district director,
9 who is appointed by the technical college system board.

(see attached)

SECTION 1

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7 college system that they enjoyed in the technical college district boards immediately
8 before the transfer.

9 (e) All facilities, property, assets, and liabilities of the technical college district
10 boards, including debt outstanding on July 1, 2015, are transferred to the technical
11 college system board, and all contracts entered into by the technical college district
12 boards in effect on July 1, 2015, are transferred to the technical college system board
13 and remain in effect until modified or rescinded by the technical college system board
14 to the extent allowed under the contracts.

15 (2) Effective January 1, 2015, the state sales and use tax is increased by one
16 cent.

17 (3) The state technical college system board shall develop a plan for the orderly
18 transfer to the state technical college system board, on July 1, 2015, of positions,
19 employees, assets, liabilities, contracts, rules, orders, property, and pending
20 matters. The board shall submit the plan to the joint committee on finance within
21 30 days after the effective date of this subsection.

22 (4) The legislative reference bureau shall prepare a bill, for introduction in the
23 2013 legislature by the joint committee on finance, that reconciles the statutes with
24 the provisions of subsections (1) and (2). The bill shall incorporate the

1 recommendations included in the plan submitted under subsection (3), as modified
2 by the joint committee on finance.

3 (5) There shall be submitted to the vote of the electors at the spring election in
4 April 2014 the following question: “Shall SECTION 1 (1) to (4) of 2013 Wisconsin Act
5 (this act), which transfers all technical college district assets, liabilities, contracts,
6 and employees to the state technical college system board, prohibits technical college
7 district boards from borrowing money or levying property taxes, and increases the
8 state sales and use tax by one cent, become law effective July 1, 2015?” If the question
9 is approved by a majority of all votes cast on the question at the election, SECTION 1
10 (1) to (4) of this act shall become law; otherwise, SECTION 1 (1) to (4) of this act shall
11 not become law.

12

(END)

Analysis

Effective July 1, 2015, this bill makes the following changes to the ^{state} technical college system:

1. The bill transfers all ^{technical college district} facilities, property, assets, and liabilities ~~of other districts~~ to the Wisconsin Technical College System (WTCS) Board ^{keep uppercase} \odot
2. The bill transfers all ^{technical college} district employees to the WTCS board.
3. The bill prohibits the ^{technical college} district boards from levying property taxes. Under the bill, a district board's only duty is to advise the district director, who is appointed by the ~~state~~ WTCS board.

~~# Effective January 1, 2015, the bill increases the state sales and use tax by one cent.~~

¶ The bill directs the ~~state~~ WTES bureau to develop an orderly plan for the changes described above and to submit the plan to the Joint Committee on Finance ^(JCF) within 30 days after the bill's effective date.

¶ Effective January 1, 2015, the bill increases the state ^{sales} and use tax by one cent.

¶ The bill ~~requires a~~ ^{binding} ~~statewide referendum~~ ~~on the above~~ provides that all of the changes described above are contingent upon their approval by the electorate at a ~~binding~~ referendum held at the spring election in 2014.

¶ Finally, the bill directs the Legislative Reference Bureau to prepare a bill, for

introduction in the 2013 legislature by
JCF, that reconciles the statutes
with this bill's provisions.

FE-SL

Rose, Stefanie

From: Bruce, Cory
Sent: Friday, March 22, 2013 1:24 PM
To: LRB.Legal
Subject: Draft Review: LRB -1424/1 Topic: Eliminate technical college districts; transfer employees and property to state

Please Jacket LRB -1424/1 for the ASSEMBLY.

Barman, Mike

From: Barman, Mike
Sent: Monday, April 01, 2013 1:55 PM
To: Bruce, Cory
Subject: RE: Rep. Bies: Request for FE on bill drafts

Good afternoon Cory,

I submitted an "Early FE" request for LRB-1424/1 and LRB-1616/1 to DOA for assignment.

You had already requested an "Early FE" for LRB-1641 on 03/07/2013 ... nothing back on that one yet (DOA assigned that one to DOC).

Please let me know if I can be of further assistance.

Mike Barman (Lead Program Assistant)

State of Wisconsin - Legislative Reference Bureau - Legal Section - Front Office

1 East Main Street, Suite 200, Madison, WI 53703

(608) 266-3561 / mike.barman@legis.wisconsin.gov

From: Bruce, Cory
Sent: Monday, April 01, 2013 1:29 PM
To: Barman, Mike
Subject: Rep. Bies: Request for FE on bill drafts

Mike,
I'd like to request FE for the following bill drafts:

LRB 1424 – relating to technical college districts

LRB 1616 – Vulnerable Highway users

LRB 1641 – Reimbursement to counties and tribes for probation, extended supervision or parole revocation proceedings.

Please let me know if you have any questions.

Thanks,
Cory Bruce
Office of Rep. Bies

Memo

To: Representative **Bies**

(The Draft's Requester)

Per your request ... the attached fiscal estimate was prepared for your un-introduced 2013 session draft.

LRB Number: LRB-1424

Version: “/1”

Fiscal Estimate Prepared By: (agency abbr.) WTCS

If you have questions about the enclosed fiscal estimate, you may contact the state agency representative that prepared the fiscal estimate. If you disagree with the enclosed fiscal estimate, please contact the LRB drafter of your proposal to discuss your options under the fiscal estimate procedure.

Entered In Computer And Copy Sent To Requester Via E-Mail: 04 / 15 / 2012

* * * * *

To: LRB – Legal Section PA's

Subject: *Fiscal Estimate Received For An Un-introduced Draft*

- > **If re-drafted** ... please insert this cover sheet and attached early fiscal estimate into the drafting file “guts” ... after the draft's old version (the version that this fiscal estimate was based on), and just before re-draft of the updated version.
- > **If introduced** ... please make sure the attached fiscal estimate is for the **current version** ... write the draft's new introduction number below and give this packet to Mike (or Lori) to re-process the fiscal estimate (w/intro. number included).

THIS DRAFT WAS INTRODUCED AS: 2013 AB-177

Barman, Mike

From: Barman, Mike
Sent: Monday, April 15, 2013 8:16 AM
To: Rep.Bies
Cc: Bruce, Cory
Subject: LRB-1424/1 (un-introduced) (FE by WTCS - attached - for your review)



FE-1424_WTCS.P...

Drafter: PG
Subject: Employ Pub - miscellaneous
Higher Education - tech. college
Tax, Other - sales
Tax, Property – other

Mike Barman (Lead Program Assistant)

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