



## 2013 SENATE BILL 283

September 5, 2013 – Introduced by Senators SCHULTZ, RISSER, GUDEX, L. TAYLOR, GROTHMAN and HANSEN, cosponsored by Representatives THIESFELDT, STONE, HEBL, KAHL, JACQUE, LOUDENBECK, SPIROS, BALLWEG, WILLIAMS, BROOKS, POPE, A. OTT, OHNSTAD, WRIGHT, BERCEAU, RIPP, PRIDEMORE, TITTL and BERNIER. Referred to Committee on Financial Institutions and Rural Issues.

1     **AN ACT to amend** 100.54 (2) (a) (intro.) and 2., 100.54 (2) (b) (intro.) and 2., 100.54  
2           (3), 100.54 (4) (a) (intro.) and (b), 100.54 (5) (a), (b) and (c), 100.54 (6) (a) (intro.)  
3           and (b), 100.54 (7) (b), 100.54 (8) (a) 1. a., (b), (g) and (h), 100.54 (9), 100.54 (10)  
4           (a) and 100.54 (12); and **to create** 100.54 (1) (cs), (cv) and (f), 100.54 (2m),  
5           100.54 (6) (c), 100.54 (9) (c) and 100.54 (10) (c) of the statutes; **relating to:**  
6           allowing representatives of certain protected individuals to restrict release of  
7           their credit reports, providing an exemption from emergency rule procedures,  
8           and requiring the exercise of rule-making authority.

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### *Analysis by the Legislative Reference Bureau*

Current law, with certain exceptions, allows an individual to prohibit a consumer reporting agency (credit reporting agency) from releasing the individual's consumer report (credit report) for any purpose related to the extension of credit without the individual's prior authorization. If an individual makes a proper request to a credit reporting agency, provides proper identification, and pays any applicable fee, the credit reporting agency must include a "security freeze" on the individual's credit report. A credit reporting agency may not release an individual's credit report for an extension of credit if the report includes a security freeze. There are various exceptions to these requirements, including credit reporting agencies to which the

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requirements do not apply and exceptions allowing a credit reporting agency to release an individual's credit report that includes a security freeze for specified purposes or under specified circumstances. Current law also includes procedures for an individual to authorize release of a credit report that includes a security freeze.

Under current law, if a credit report includes a security freeze, the credit reporting agency may not make changes in the report to the individual's name, date of birth, social security number, or address without providing written notice of the change to the individual. A credit reporting agency must remove a security freeze upon an individual's request, but may charge a fee to do so.

This bill allows a "representative" of a "protected individual" to obtain a security freeze on the protected individual's credit report. A "protected individual" is an individual: 1) who is less than 18 years of age (minor); 2) for whom a guardian of the estate or a conservator has been appointed; or 3) who has executed a durable power of attorney. A "representative" is: 1) a parent who has legal custody of a minor, the guardian or legal custodian of a minor, or a person delegated care and custody of a minor; 2) a guardian of the estate or conservator appointed for a protected individual; or 3) an agent of an individual under a durable power of attorney. In general, the same procedures and requirements apply to a representative acting on behalf of a protected individual as apply when an individual acts on his or her own behalf.

Under the bill, if a protected individual does not have a credit report, the representative may request that a credit reporting agency create a record for the protected individual and treat that record in the same manner as a credit report for purposes of placing a security freeze. If a representative of a minor requests a security freeze for the minor, when the minor reaches age 18, the credit reporting agency must remove the security freeze and may thereafter honor requests only from the individual who was formerly a minor, not from the representative. If any other representative makes a request for a security freeze for a protected individual, and the guardianship, conservatorship, or durable power of attorney with respect to the protected individual is terminated, the representative must notify the credit reporting agency. Upon receiving this notice, or if the credit reporting agency's own records show such a termination, the credit reporting agency may not honor requests from the representative and any further requests or actions with respect to the individual who was formerly a protected individual must be made by that individual or, if there is a successor representative, by the successor representative. If there is no successor guardianship, conservatorship, or durable power of attorney, the credit reporting agency must remove the security freeze when the credit reporting agency has information that the guardianship, conservatorship, or durable power of attorney is terminated.

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 100.54 (1) (cs), (cv) and (f) of the statutes are created to read:

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1           100.54 (1) (cs) “Protected individual” means any of the following:

2           1. An individual who is less than 18 years of age.

3           2. An individual for whom a guardian of the estate, as defined in s. 54.01 (11),  
4 or a conservator, as defined in s. 54.01 (3), has been appointed.

5           3. An individual who has executed a durable power of attorney, as defined in  
6 s. 244.02 (3).

7           (cv) “Representative” means any of the following:

8           1. A parent who has legal custody of a protected individual described in par. (cs)  
9 1., the guardian or legal custodian of such a protected individual, or a person  
10 delegated care and custody of such a protected individual under s. 48.979.

11           2. A guardian of the estate or conservator of a protected individual described  
12 in par. (cs) 2.

13           3. An agent of a protected individual described in par. (cs) 3. under a durable  
14 power of attorney.

15           (f) “Sufficient proof of a representative’s authority” means any of the following:

16           1. A court order granting guardianship or legal custody of a protected  
17 individual described in par. (cs) 1. to the representative, a power of attorney under  
18 s. 48.979 delegating care and custody of such a protected individual to the  
19 representative, or a written, notarized statement signed by the representative that  
20 expressly describes the authority of the representative to act on behalf of such a  
21 protected individual.

22           2. Letters of guardianship or letters of conservatorship issued to the  
23 representative naming the representative as the guardian of the estate or  
24 conservator of a protected individual described in par. (cs) 2.

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1           3. A durable power of attorney designating the representative as the agent of  
2 a protected individual described in par. (cs) 3.

3           **SECTION 2.** 100.54 (2) (a) (intro.) and 2. of the statutes are amended to read:

4           100.54 (2) (a) (intro.) Except as provided in par. (c), a consumer reporting  
5 agency shall include a security freeze with an individual's consumer report if the  
6 individual or the individual's representative does all of the following:

7           2. Provides the consumer reporting agency with proper identification. If the  
8 individual is a protected individual, proper identification is required for both the  
9 representative and the protected individual, along with sufficient proof of the  
10 representative's authority to act for the protected individual under this section.

11           **SECTION 3.** 100.54 (2) (b) (intro.) and 2. of the statutes are amended to read:

12           100.54 (2) (b) (intro.) No later than 5 business days after an individual or the  
13 individual's representative satisfies the requirements under par. (a) 1. to 3., a  
14 consumer reporting agency shall include a security freeze with the individual's  
15 consumer report. No later than 10 business days after including the security freeze  
16 with the consumer report, the consumer reporting agency shall send the individual  
17 and, if the individual is a protected individual, the individual's representative a  
18 notice that does all of the following:

19           2. Includes a unique personal identification number, password, or other device  
20 for the individual or the individual's representative to authorize release of the  
21 consumer report.

22           **SECTION 4.** 100.54 (2m) of the statutes is created to read:

23           100.54 (2m) REPRESENTATIVE REQUEST FOR CREATION OF RECORD. (a) If a protected  
24 individual does not have a consumer report, the individual's representative may  
25 request that a consumer reporting agency create a record for the protected

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1 individual. Upon receiving the request, the consumer reporting agency shall verify  
2 that no consumer report exists for the protected individual by checking for existing  
3 files relating to the protected individual's name and social security number and for  
4 existing files relating only to the protected individual's social security number. If the  
5 request satisfies the requirements in par. (b), the consumer reporting agency shall  
6 create the record no later than 5 business days after these requirements are satisfied.  
7 For purposes of this section, the consumer reporting agency shall treat the record in  
8 the same manner as a consumer report and, after the record is created or  
9 simultaneously with the request under this paragraph, the representative may  
10 request a security freeze as provided under sub. (2).

11 (b) A representative that makes a request under par. (a) shall do all of the  
12 following:

13 1. Send the request by certified mail to an address designated by the consumer  
14 reporting agency, or send the request directly to the consumer reporting agency by  
15 any other means that the consumer reporting agency may provide.

16 2. Provide the consumer reporting agency with proper identification for both  
17 the representative and the protected individual, along with sufficient proof of the  
18 representative's authority to act for the protected individual under this section.

19 (c) Paragraph (a) does not apply to a reseller or to any consumer reporting  
20 agency identified in sub. (2) (c) 2. or 3.

21 (d) 1. Subject to subd. 2., a consumer reporting agency may not sell or otherwise  
22 furnish to any 3rd party information received in connection with a request to create  
23 a record under par. (a).

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1           2. A consumer reporting agency may use information received in connection  
2 with a request to create a record under par. (a) only for security freeze purposes under  
3 this section.

4           **SECTION 5.** 100.54 (3) of the statutes is amended to read:

5           100.54 (3) PROHIBITION. Except as provided in sub. (8), if an individual's  
6 consumer report includes a security freeze, a consumer reporting agency may not  
7 release the consumer report to any person for any purpose related to the extension  
8 of credit unless the individual or the individual's representative gives prior  
9 authorization for the release under sub. (4).

10          **SECTION 6.** 100.54 (4) (a) (intro.) and (b) of the statutes are amended to read:

11          100.54 (4) (a) (intro.) An individual whose consumer report includes a security  
12 freeze, or the individual's representative, may authorize a consumer reporting  
13 agency to release the report by doing all of the following:

14          (b) If an individual or the individual's representative satisfies the requirements  
15 under par. (a) 1. to 4., the consumer reporting agency shall release the individual  
16 consumer report during the time period specified by the individual or the individual's  
17 representative, except that a consumer reporting agency is not required to release  
18 a consumer report sooner than 3 business days after the individual or the individual's  
19 representative contacts the consumer reporting agency under par. (a) 1. A consumer  
20 reporting agency may establish procedures for releasing consumer reports sooner  
21 than 3 business days for individuals who satisfy, or whose representatives satisfy, the  
22 requirements under par. (a) 1. to 4. by telephone, facsimile, or the Internet, or by use  
23 of other electronic media.

24          **SECTION 7.** 100.54 (5) (a), (b) and (c) of the statutes are amended to read:

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1           100.54 (5) (a) The individual or the individual's representative authorizes the  
2 release under sub. (4).

3           (b) The individual or the individual's representative requests removal of the  
4 security freeze under sub. (6).

5           (c) The consumer reporting agency included a security freeze with the  
6 consumer report due to a material misrepresentation of fact by the individual or the  
7 individual's representative, if the consumer reporting agency notifies the individual  
8 or the individual's representative in writing about the misrepresentation before the  
9 consumer reporting agency releases the consumer report.

10           **SECTION 8.** 100.54 (6) (a) (intro.) and (b) of the statutes are amended to read:

11           100.54 (6) (a) (intro.) An individual or the individual's representative may  
12 request removal of a security freeze included with the individual's consumer report  
13 by doing all of the following:

14           (b) If an individual or the individual's representative requests removal of a  
15 security freeze under par. (a), the consumer reporting agency shall remove the  
16 security freeze from the individual's consumer report no later than 3 business days  
17 after the individual or the individual's representative satisfies the requirements  
18 under par. (a) 1. to 3. and the consumer reporting agency's release of the report is no  
19 longer subject to this section.

20           **SECTION 9.** 100.54 (6) (c) of the statutes is created to read:

21           100.54 (6) (c) 1. When a protected individual described in sub. (1) (cs) 1. attains  
22 the age of 18 years according to the consumer reporting agency's records, the  
23 consumer reporting agency shall remove from the individual's consumer report any  
24 security freeze previously requested by the individual's representative, as described  
25 in sub. (1) (cv) 1.

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1           2. When a consumer reporting agency has information that the guardianship,  
2 conservatorship, or durable power of attorney for a protected individual described in  
3 sub. (1) (cs) 2. or 3. is terminated and there is no successor guardianship,  
4 conservatorship, or durable power of attorney, the consumer reporting agency shall  
5 remove from the individual's consumer report any security freeze previously  
6 requested by the individual's representative, as described in sub. (1) (cv) 2. or 3.

7           **SECTION 10.** 100.54 (7) (b) of the statutes is amended to read:

8           100.54 (7) (b) This section does not prohibit a consumer reporting agency from  
9 advising a 3rd party that an individual's consumer report includes a security freeze  
10 and that the consumer reporting agency must obtain the individual's authorization,  
11 or the authorization of the individual's representative, before releasing the  
12 individual's consumer report.

13           **SECTION 11.** 100.54 (8) (a) 1. a., (b), (g) and (h) of the statutes are amended to  
14 read:

15           100.54 (8) (a) 1. a. A person with whom the individual has, or had prior to  
16 assignment, an account or contract, including a demand deposit account; a person  
17 to whom the individual issued or is otherwise personally liable on a negotiable  
18 instrument; or a person who otherwise has a legitimate business need for the  
19 information in connection with a business transaction initiated by the individual or  
20 the individual's representative; for the purpose of preventing or investigating  
21 potential fraud or theft of identity, reviewing the account, collecting the financial  
22 obligation owing for the account, contract, or negotiable instrument, or conducting  
23 the business transaction.

24           (b) A subsidiary, affiliate, agent, assignee, or prospective assignee of a person  
25 to whom the consumer reporting agency has released the consumer report during the

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1 time period authorized by the individual or the individual's representative under  
2 sub. (4).

3 (g) A person administering a credit file monitoring subscription service or  
4 similar service to which the individual or the individual's representative has  
5 subscribed.

6 (h) A person for the purpose of providing an individual or the individual's  
7 representative with a copy of ~~his or her~~ the individual's consumer report upon the  
8 individual's request of the individual or the individual's representative.

9 **SECTION 12.** 100.54 (9) of the statutes is amended to read:

10 100.54 (9) FEES. (a) Except as provided in par. (b), a consumer reporting agency  
11 may charge an individual or the individual's representative a fee of no more than \$10  
12 each time that the individual or the individual's representative requests a security  
13 freeze under sub. (2), authorizes release of a consumer report under sub. (4), or  
14 requests removal of a security freeze under sub. (6).

15 (b) A consumer reporting agency may not charge a fee to an individual or the  
16 individual's representative who submits evidence satisfactory to the consumer  
17 reporting agency that the individual or the individual's representative made a report  
18 to a law enforcement agency under s. 943.201 (4) regarding the individual's personal  
19 identifying information or a personal identifying document. A copy of a law  
20 enforcement agency's report under s. 943.201 (4) is considered satisfactory evidence  
21 for purposes of this paragraph.

22 **SECTION 13.** 100.54 (9) (c) of the statutes is created to read:

23 100.54 (9) (c) A consumer reporting agency may not charge an individual or the  
24 individual's representative a fee in connection with any request under sub. (2m).

25 **SECTION 14.** 100.54 (10) (a) of the statutes is amended to read:

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1           100.54 (10) (a) Except as provided in par. (b), if a consumer reporting agency  
2 includes a security freeze in an individual's consumer report, the consumer reporting  
3 agency may not change the individual's name, date of birth, social security number,  
4 or address in the report unless, within 30 business days of changing the information,  
5 the consumer reporting agency sends written notice of the change to the individual  
6 and, if the individual is a protected individual, to the individual's representative. If  
7 the notice concerns a change of address, the consumer reporting agency shall send  
8 the notice to both the new and former address.

9           **SECTION 15.** 100.54 (10) (c) of the statutes is created to read:

10           100.54 (10) (c) 1. If a representative described in sub. (1) (cv) 1. makes a request  
11 for a security freeze under sub. (2), or a request to create a record under sub. (2m),  
12 with respect to a protected individual described in sub. (1) (cs) 1., when the protected  
13 individual attains the age of 18 years according to the consumer reporting agency's  
14 records, the consumer reporting agency may not honor requests from the  
15 representative and any further requests or actions under this section with respect  
16 to the individual shall be made by the individual.

17           2. If a representative described in sub. (1) (cv) 2. or 3. makes a request for a  
18 security freeze under sub. (2), or a request to create a record under sub. (2m), with  
19 respect to a protected individual described in sub. (1) (cs) 2. or 3., and the  
20 guardianship, conservatorship, or durable power of attorney is terminated, the  
21 representative shall notify the consumer reporting agency. Upon receiving this  
22 notice, or if the consumer reporting agency's own records show that the  
23 guardianship, conservatorship, or durable power of attorney is terminated, the  
24 consumer reporting agency may not honor requests from the representative and any

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1 further requests or actions under this section with respect to the protected individual  
2 shall be made by the individual or by a successor representative.

3 **SECTION 16.** 100.54 (12) of the statutes is amended to read:

4 100.54 (12) RULES. The department shall promulgate rules specifying what  
5 constitutes proper identification for purposes of subs. (2) (a) 2., (2m) (b) 2., (4) (a) 2.,  
6 and (6) (a) 2. The rules shall be consistent with any requirements under federal  
7 credit reporting law pertaining to proper identification.

8 **SECTION 17. Nonstatutory provisions.**

9 (1) PROPOSED PERMANENT RULES. The department of agriculture, trade and  
10 consumer protection shall submit in proposed form the rules required under section  
11 100.54 (12) of the statutes, as affected by this act, to the legislative council staff under  
12 section 227.15 (1) of the statutes no later than the first day of the 4th month  
13 beginning after the effective date of this subsection.

14 (2) RULE-MAKING EXCEPTIONS FOR PERMANENT RULES.

15 (a) Notwithstanding section 227.135 (2) of the statutes, the department of  
16 agriculture, trade and consumer protection is not required to present the statement  
17 of the scope of the rules required under section 100.54 (12) of the statutes, as affected  
18 by this act, to the governor for approval.

19 (b) Notwithstanding section 227.185 of the statutes, the department of  
20 agriculture, trade and consumer protection is not required to present the rules  
21 required under section 100.54 (12) of the statutes, as affected by this act, in final draft  
22 form to the governor for approval.

23 (c) Notwithstanding section 227.137 (2) of the statutes, the department of  
24 agriculture, trade and consumer protection is not required to prepare an economic

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1 impact analysis for the rules required under section 100.54 (12) of the statutes, as  
2 affected by this act.

3 (d) Notwithstanding sections 227.14 (2g) and 227.19 (3) (e) of the statutes, the  
4 department of agriculture, trade and consumer protection is not required to submit  
5 the proposed rules required under section 100.54 (12) of the statutes, as affected by  
6 this act, to the small business regulatory review board and is not required to prepare  
7 a final regulatory flexibility analysis for those rules.

8 (3) **EMERGENCY RULES.** Using the procedure under section 227.24 of the statutes,  
9 the department of agriculture, trade and consumer protection shall promulgate the  
10 rules required under section 100.54 (12) of the statutes, as affected by this act, for  
11 the period before the effective date of the permanent rules promulgated under  
12 section 100.54 (12) of the statutes, as affected by this act, but not to exceed the period  
13 authorized under section 227.24 (1) (c) of the statutes, subject to extension under  
14 section 227.24 (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), and  
15 (3) of the statutes, the department is not required to provide evidence that  
16 promulgating a rule under this subsection as an emergency rule is necessary for the  
17 preservation of public peace, health, safety, or welfare and is not required to provide  
18 a finding of an emergency for a rule promulgated under this subsection.  
19 Notwithstanding section 227.24 (1) (e) 1d. and 1g. of the statutes, the department is  
20 not required to prepare a statement of the scope of the rules promulgated under this  
21 subsection or present the rules to the governor for approval.

22 **SECTION 18. Effective dates.** This act takes effect on the first day of the 4th  
23 month beginning after publication, except as follows:

24 (1) SECTION 17 of this act takes effect on the day after publication.

25 (END)