

# State of Misconsin 2019 - 2020 LEGISLATURE

LRB-0241/P3

By COB MONDAY 10/15

# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



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AN ACT to renumber subchapter XX of chapter 48 [precedes 48.98]; to renumber and amend 54.56, 54.57, 808.075 (4) (f) 3. and 814.66 (1) (m); to amend 48.09 (5), 48.14 (2) (b), 48.14 (11), 48.15, 48.235 (1) (c), 48.255 (1) (intro.), 48.299 (4) (a), 48.299 (4) (b), 48.299 (6) (intro.), 48.299 (6) (d), 48.299 (7), 48.368 (1), 48.62 (2), 48.831 (1), 48.831 (1m) (e), 48.977 (8), 48.978 (7), 51.30 (4) (b) 18. a., 51.30 (4) (b) 18. c., 54.01 (10), 54.10 (1), 54.15 (6), 54.25 (2) (d) 1., 54.25 (2) (d) 2. o., 54.52 (1), 55.03 (1), 115.76 (12) (b) 2., 118.125 (2) (L), 146.82 (2) (a) 9. a., 146.82 (2) (a) 9. c., 757.69 (1) (g) 5., 808.075 (4) (a) 11. and 938.345 (1) (e); and to create subchapter XX (title) of chapter 48 [precedes 48.978], 48.9795, 48.981 (7) (a) 11v., 808.075 (4) (a) 9m. and 808.075 (4) (a) 13. of the statutes; relating to: guardianships of children.

# Analysis by the Legislative Reference Bureau

This bill is explained in the Notes provided by the Joint Legislative Council in the bill.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 48.09 (5) of the statutes is amended to read:

48.09 (5) By the district attorney or, if designated by the county board of supervisors, by the corporation counsel, in any matter arising under s. 48.13, 48.133, or 48.977 or, if applicable, s. 48.9795. If the county board transfers this authority to or from the district attorney on or after May 11, 1990, the board may do so only if the action is effective on September 1 of an odd-numbered year and the board notifies the department of administration of that change by January 1 of that odd-numbered year.

**Section 2.** 48.14 (2) (b) of the statutes is amended to read:

48.14 (2) (b) The appointment and removal of a guardian of the person for a child under ss. 48.427, 48.43, 48.831, 48.832, 48.839 (4) (a), 48.977, and 48.978, and eh. 54 48.9795 and for a child found to be in need of protection or services under s. 48.13 because the child is without parent or guardian.

**SECTION 3.** 48.14 (11) of the statutes is amended to read:

48.14 (11) Granting visitation privileges under s. 54.56 48.9795 (12).

**Section 4.** 48.15 of the statutes is amended to read:

48.15 Jurisdiction of other courts to determine legal custody. Except as provided in s. ss. 48.028 (3) and 48.9795 (2) (b) 2., nothing in this chapter deprives another court of the right to determine the legal custody of a child by habeas corpus or to determine the legal custody or guardianship of a child if the legal custody or guardianship is incidental to the determination of an action pending in that court.

jurisdiction under this chapter and ch. 938 is paramount in all cases involving children alleged to come within the provisions of ss. 48.13 and 48.14 and unborn children and their expectant mothers alleged to come within the provisions of ss. 48.133 and 48.14 (5).  Section 5. 48.235 (1) (c) of the statutes is amended to read:  48.235 (1) (c) The court shall appoint a guardian ad litem for any child who is the subject of a proceeding to terminate parental rights, whether voluntary or involuntary, for a child who is the subject of a contested adoption proceeding, and for a child who is the subject of a proceeding under s. 48.977 or, 48.978, or 48.9795.  Section 6. 48.255 (1) (intro.) of the statutes is amended to read:  48.255 (1) (intro.) A petition initiating proceedings under this chapter, other than a petition under s. 48.133 or 48.9795, shall be entitled, "In the interest of (child's name), a person under the age of 18" and shall set forth with specificity:  Section 7. 48.299 (4) (a) of the statutes is amended to read:  48.299 (4) (a) Chapters 901 to 911 shall govern the presentation of evidence at the fact-finding hearings under ss. 48.31, 48.42, 48.977 (4) (d) and, 48.978 (2) (e) and (3) (f) 2., and 48.9795.  Section 8. 48.299 (4) (b) of the statutes is amended to read:  48.299 (4) (b) Except as provided in s. 901.05, neither common law nor statutory rules of evidence are binding at a hearing for a child held in custody under s. 48.21, a hearing for an adult expectant mother held in custody under s. 48.213, a runaway home hearing under s. 48.227 (4), a dispositional hearing, or a hearing		
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statutory rules of evidence are binding at a hearing for a child held in custody under s. 48.21, a hearing for an adult expectant mother held in custody under s. 48.213, a runaway home hearing under s. 48.227 (4), a dispositional hearing, or a hearing	19	<b>Section 8.</b> 48.299 (4) (b) of the statutes is amended to read:
s. 48.21, a hearing for an adult expectant mother held in custody under s. 48.213, a runaway home hearing under s. 48.227 (4), a dispositional hearing, or a hearing	20	48.299 (4) (b) Except as provided in s. 901.05, neither common law nor
runaway home hearing under s. 48.227 (4), a dispositional hearing, or a hearing	21	statutory rules of evidence are binding at a hearing for a child held in custody under
	22	s. 48.21, a hearing for an adult expectant mother held in custody under s. 48.213, a
about changes in placement, trial reunifications, revision of dispositional orders,	23	runaway home hearing under s. 48.227 (4), a dispositional hearing, or a hearing
	24	about changes in placement, trial reunifications, revision of dispositional orders,

extension of dispositional orders, or termination of guardianship orders entered

under s. 48.977 (4) (h) 2. or (6) er, 48.978 (2) (j) 2. or (3) (g), or 48.9795. At those hearings, the court shall admit all testimony having reasonable probative value, but shall exclude immaterial, irrelevant, or unduly repetitious testimony or evidence that is inadmissible under s. 901.05. Hearsay evidence may be admitted if it has demonstrable circumstantial guarantees of trustworthiness. The court shall give effect to the rules of privilege recognized by law. The court shall apply the basic principles of relevancy, materiality, and probative value to proof of all questions of fact. Objections to evidentiary offers and offers of proof of evidence not admitted may be made and shall be noted in the record.

**Section 9.** 48.299 (6) (intro.) of the statutes is amended to read:

48.299 (6) (intro.) If a man who has been given notice under s. 48.27 (3) (b) 1., 48.977 (4) (c) 1., 48.978 (2) (c) 1., or 48.9795 (4) (c) 1. appears at any hearing for which he received the notice, alleges that he is the father of the child, and states that he wishes to establish the paternity of the child, all of the following apply:

**Section 10.** 48.299 (6) (d) of the statutes is amended to read:

48.299 (6) (d) The court may stay the proceedings under this chapter pending the outcome of the paternity proceedings under subch. IX of ch. 767 if the court determines that the paternity proceedings will not unduly delay the proceedings under this chapter and the determination of paternity is necessary to the court's disposition of the child if the child is found to be in need of protection or services proceedings or if the court determines or has reason to know that the paternity proceedings may result in a finding that the child is an Indian child and in a petition by the child's parent, Indian custodian, or tribe for transfer of the proceeding proceedings to the jurisdiction of the tribe.

**Section 11.** 48.299 (7) of the statutes is amended to read:

48.299 (7) If a man who has been given notice under s. 48.27 (3) (b) 1., 48.977 (4) (c) 1., 48.978 (2) (c) 1., or 48.9795 (4) (c) 1. appears at any hearing for which he received the notice but does not allege that he is the father of the child and state that he wishes to establish the paternity of the child or if no man to whom such notice was given appears at a hearing, the court may refer the matter to the state or to the attorney responsible for support enforcement under s. 59.53 (6) (a) for a determination, under s. 767.80, of whether an action should be brought for the purpose of determining the paternity of the child.

# **Section 12.** 48.368 (1) of the statutes is amended to read:

48.368 (1) If a petition for termination of parental rights is filed under s. 48.41 or 48.415 or an appeal from a judgment terminating or denying termination of parental rights is filed during the year in which a dispositional order under s. 48.355, an extension order under s. 48.365, a voluntary agreement for placement of the child under s. 48.63, or a guardianship order under ch. 54, 2017 stats., or ch. 880, 2003 stats., or s. 48.977 or ch. 54 48.9795 is in effect, the dispositional or extension order, voluntary agreement, or guardianship order shall remain in effect until all proceedings related to the filing of the petition or an appeal are concluded.

### **Section 13.** 48.62 (2) of the statutes is amended to read:

48.62 (2) A relative, a guardian of a child, or a person delegated care and custody of a child under s. 48.979 who provides care and maintenance for the child is not required to obtain the license specified in this section. The department, county department, or licensed child welfare agency as provided in s. 48.75 may issue a license to operate a foster home to a relative who has no duty of support under s. 49.90 (1) (a) and who requests a license to operate a foster home for a specific child who is either placed by court order or who is the subject of a voluntary placement agreement

under s. 48.63. The department, a county department, or a licensed child welfare agency may, at the request of a guardian appointed under s. 48.977 or, 48.978, or 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., license the guardian's home as a foster home for the guardian's minor ward who is living in the home and who is placed in the home by court order. Relatives with no duty of support and guardians appointed under s. 48.977 or, 48.978, or 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., who are licensed to operate foster homes are subject to the department's licensing rules.

**Section 14.** 48.831 (1) of the statutes is amended to read:

48.831 (1) Type of Guardianship. This section may be used for the appointment of a guardian of a child who does not have a living parent if a finding as to the adoptability of a child is sought. Except as provided in ss. 48.977 and 48.978, ch. 54 s. 48.9795 applies to the appointment of a guardian for a child who does not have a living parent for all other purposes. An appointment of a guardian of the estate of a child who does not have a living parent shall be conducted in accordance with the procedures specified in ch. 54.

**Section 15.** 48.831 (1m) (e) of the statutes is amended to read:

48.831 (1m) (e) A guardian appointed under <u>s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., whose resignation as guardian has been accepted by a court under s. 48.9795 (11) or <u>s. 54.54 (1), 2017 stats.</u>, or s. 880.17 (1), 2003 stats.</u>

**Section 16.** 48.977 (8) of the statutes is amended to read:

48.977 (8) RELATIONSHIP TO CH. 54 AND CH. 880, 2003 STATS OTHER GUARDIANSHIP PROCEDURES. (a) This section does not abridge the duties or authority of a guardian appointed under s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats.

1	(b) Nothing in this section prohibits an individual from petitioning a court
2	under ch. $54 \pm 48.9795$ for appointment of a guardian.
3	Section 17. Subchapter XX (title) of chapter 48 [precedes 48.978] of the
4	statutes is created to read:
5	OTHER GUARDIANSHIPS AND DELEGATION
6	OF POWER BY PARENT
7	SECTION 18. 48.978 (7) of the statutes is amended to read:
8	48.978 (7) Relationship to ch. 54 other guardianship procedures. (a) Except
9	when a different right, remedy, or procedure is provided under this section, the
10	rights, remedies, and procedures provided in s. 48.9795 or ch. 54, whichever is
11	applicable, shall govern a standby guardianship created under this section.
12	(b) This section does not abridge the duties or authority of a guardian appointed
13	under <u>s. 48.9795</u> , ch. 880, 2003 stats., or ch. 54.
14	(c) Nothing in this section prohibits an individual from petitioning a court for
15	the appointment of a guardian of the person under s. 48.9795 or a guardian of the
16	estate under ch. 54.
17	Section 19. 48.9795 of the statutes is created to read:
18	48.9795 Appointment of guardian of the person for a child. (1)
19	DEFINITIONS. In this section:
20	(a) "Interested person" means any of the following:
21	1. For purposes of a petition for guardianship of a child, any of the following:
22	a. The child, if he or she has attained 12 years of age, and the child's guardian
23	ad litem and counsel, if any.
24	b. The child's parent, guardian, legal custodian, and physical custodian.

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1	c. Any person who has filed a declaration of paternal interest under s. 48.025,
2	who is alleged to the court to be the father of the child, or who may, based on the
3	statements of the mother or other information presented to the court, be the father
4	of the child.
5	d. Any individual who is nominated as guardian or as a successor guardian.
6	e. If the child has no living parent, any individual nominated to act as fiduciary
7	for the child in a will or other written instrument that was executed by a parent of
8	the child.
9	f. If the child is receiving or in need of any public services or benefits, the county
10	department or, in a county having a population of 750,000 or more, the department
11	that is providing the services or benefits, through district attorney, corporation
12	counsel, or other officials designated under s. 48.09.
13	g. If the child is an Indian child, the Indian child's Indian custodian and Indian
14	tribe.
15	h. Any other person that the court may require.
16	2. For purposes of proceedings subsequent to an order for guardianship of a
17	child, any of the following:
18	a. The child, if the child has attained 12 years of age, the child's guardian ad
19	litem, and the child's counsel.
20	b. The child's parent and guardian.
21	c. The county of venue, through the district attorney, corporation counsel, or
22	other official designated under s. 48.09, if the county has an interest in the
23	guardianship.

d. If the child is an Indian child, the Indian child's tribe.

e. Any other person that the court may require.

(b) "Party" means the person petitioning for the appointment of a guardian for
a child or any interested person other than a person who is alleged to the court to be
the father of the child or who may, based on the statements of the mother or other
information presented to the court, be the father of the child.

- (c) "Suitability" means whether the proposed guardian is fit and qualified to care for the child, exercises sound judgment, does not abuse alcohol or drugs, and displays the capacity to successfully nurture the child.

  | Time | Compared to the child | Far, Cb) 2.
- (2) APPOINTMENT; NOMINATION; DUTY AND AUTHORITY. (a) Venue. Wenue for guardianship under this section shall be in the child's county of residence or in the county in which the child is physically present, or, if the child is a nonresident, the county in which the petitioner proposes that the child resides. The court may, upon a motion and for good cause shown, transfer the case, along with all appropriate records, to the county in which a dispositional order has been issued under this chapter.
- (b) Appointment. 1. This section may be used for the appointment of a guardian of the person for a child. An appointment of a guardian of the estate of a child shall be conducted under the procedures specified in ch. 54. If the court assigned to exercise jurisdiction under this chapter has jurisdiction over a proceeding for the appointment of a guardian of the person for a child or continuing jurisdiction over such a guardianship and the court assigned to exercise probate jurisdiction has jurisdiction over a proceeding for the appointment of a guardian of the estate of the child or continuing jurisdiction over such a guardianship, the court assigned to exercise jurisdiction under this chapter may order those proceedings or guardianships to be consolidated under the jurisdiction of the court assigned to exercise jurisdiction under this chapter. Upon such consolidation, the court assigned

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to exercise jurisdiction under this chapter shall order all records relating to the guardianship of the estate of the child to be transferred to the court assigned to exercise jurisdiction under this chapter and that court shall retain those records as required under SCR chapter 72. This section does not prohibit a person from petitioning a court under s. 48.831, 48.977, or 48.978 for the appointment of a guardian of the person for a child.

- 2. If the child is the subject of an action pending under s. 48.13 or 48.14 or ch. 938, any subsequent petition filed under this section shall be heard by the court authorized to exercise jurisdiction over the pending action. The court shall stay a guardianship proceeding for the appointment of a full, limited, or temporary guardian of the person for a child under par. (d) 1., 2., or 3. until the action pending under s. 48.13 or 48.14 or ch. 938 is resolved. The court may appoint an emergency guardian under sub. (6) while an action is pending under s. 48.13 or 48.14 or ch. 938 if the court finds that the best interests of the child require the immediate appointment of a guardian.
- 3. A petition filed under this section may not change an order entered pursuant to a finding under s. 48.13, 938.12, or 938.13, or an order transferring guardianship to an agency pursuant to s. 48.427 (3m).
- 4. The court may appoint coguardians of the person for a child under this section, subject to any conditions that the court imposes. Unless the court orders otherwise, any decision concerning the child must be concurred in by all coguardians or is void.
- (c) Nomination by parent or child. 1. A parent may nominate a guardian and successor guardian for any of his or her children who is in need of guardianship, including a nomination by will. Subject to the rights of a surviving parent, the court

- shall appoint the person nominated as guardian or successor guardian, unless the court finds that appointment of the person nominated is not in the child's best interests.
  - 2. A child who has attained 12 years of age may nominate his or her own guardian, but if the child is outside of the state or if other good reason exists, the court may dispense with the child's right of nomination. If neither parent of a child who has attained 12 years of age is fit, willing, and able to carry out the duties of a guardian, the court may appoint the nominee of the child.
  - 3. In determining who is appointed as guardian, the court shall consider the nominations of the parents and child and the opinions of the parents and child as to what is in the best interests of the child, but the best interests of the child as determined by the court shall control in making the determination when those nominations and opinions are in conflict with those best interests.
  - (d) *Duties and authority of guardian*. 1. 'Full guardianship.' Subject to subds. 2. and 5., a guardian appointed under sub. (4) (h) 2. has all of the following duties and authority:
    - a. All of the duties and authority specified in s. 48.023.
  - b. Subject to an order of a court of competent jurisdiction, the authority to determine reasonable visitation with the child.
- c. Notwithstanding s. 767.481, the right to change the residence of the child from this state to another state.
- d. The duty to immediately notify the court that appointed the guardian of any change in the address of the guardian or child and to make an annual report to that court on the condition of the child. The report shall include the location of the child, the health condition of the child, and any recommendations regarding the child.

- 2. 'Limited guardianship.' The court may order that the duties and authority of a guardian appointed under sub. (4) (h) 2. be limited. The duties and authority of a limited guardian shall be as specified by the order of appointment under sub. (4) (h) 2. The duties and authority of a full guardian shall apply to a limited guardian to the extent relevant to the duties or authority of the limited guardian, except as limited by the order of appointment. The court may limit the authority of a guardian with respect to any power to allow the parent to retain such power to make decisions as is within the parent's ability to exercise effectively and may limit the physical custody of a guardian to allow shared physical custody with the parent if shared physical custody is in the best interests of the child. The court shall set an expiration date for a limited guardianship order, which may be extended for good cause shown.
- 3. 'Temporary guardianship.' If it is demonstrated to the court that a child's particular situation, including the inability of the child's parent to provide for the care, custody, and control of the child for a temporary period of time, requires the appointment of a temporary guardian, the court may appoint a temporary guardian as provided under sub. (5).
- 4. 'Emergency guardianship.' If it is demonstrated to the court that the welfare of a child requires the immediate appointment of an emergency guardian, the court may appoint an emergency guardian as provided under sub. (6).
- 5. 'Powers of guardian.' The parent retains all rights and duties accruing to the parent as a result of the parent-child relationship that are not assigned to the guardian or otherwise limited by statute or court order. A guardian acting on behalf of a child may exercise only those powers that the guardian is authorized to exercise by statute or court order. The court may authorize a guardian to exercise only those

- powers that are necessary to provide for the care, custody, and control of the child and to exercise those powers in a manner that is appropriate to the child.
  - (3) Guardian ad litem. The court shall appoint a guardian ad litem when a petition is filed for appointment of a guardian or a modification or termination of a guardianship under this section. Except as provided under sub. (6) (b) 3., the court shall appoint the guardian ad litem as soon as possible and before the initial hearing. In addition to any other duties and responsibilities required of a guardian ad litem including those under s. 48.235 (3), a guardian ad litem appointed for a child who is the subject of a proceeding under this section shall do all of the following unless granted leave by the court not to do so:
  - (a) Conduct an investigation appropriate to the case, including all of the following:
  - 1. Personally, or through a trained designee, meet with or observe the child, assess the appropriateness and safety of the environment of the child, and, if appropriate to the age and developmental level of the child, interview the child and determine the child's goals and concerns regarding the proposed guardianship.
  - 2. Interview the proposed guardian, personally or through a trained designee, visit the guardian's home, if appropriate, and report to the court concerning the suitability of the proposed guardian to serve as guardian of the child.
  - (b) Attend all court proceedings relating to the guardianship, present evidence concerning the best interests of the child, if necessary, and make clear and specific recommendations to the court at every stage of the proceedings.
  - (c) Report to the court on any matter related to his or her duties that the court requests.

(d) To the extent necessary to fulfill the duties and responsibilities required of
the guardian ad litem in the proceedings, inspect reports and records relating to the
child and, upon presentation of necessary releases, the child's family, and the
proposed guardian, including law enforcement reports and records under ss. 48.396
(1) and 938.396 (1) (a), court records under ss. 48.396 (2) (a) and 938.396 (2), social
welfare agency records under ss. 48.78 (2) (a) and 938.78 (2) (a), abuse and neglect
reports and records under s. 48.981 (7) (a) 11v., pupil records under s. 118.125 (2) (L),
mental health records under s. 51.30 (4) (b) 4., and health care records under s.
146.82(2)(a)4. The court shall include in the order appointing the guardian ad litem
an order requiring the custodian of any report or record specified in this subdivision
to permit the guardian ad litem to inspect and copy the report or record on
presentation by the guardian ad litem of a copy of the order. A guardian ad litem who
obtains access to a report or record described in this subdivision shall keep the
information contained in the report or record confidential and may use or further
disclose that information only for purpose of the proceedings.

- (4) PROCEDURES. (a) *Petition; who may file*. 1. Except as provided in subd. 2., any person, including a child 12 years of age or over on his or her own behalf, may petition for the appointment of a guardian for a child.
- 2. If there is an action pending under s. 48.13, 48.14 (1), (3), (5), or (12), 938.12, 938.13, or 938.135, a petition under this subsection may be filed by any party to the pending action if the petition is consistent with the child's permanency plan and does not seek to change the requirements of any court order issued under s. 48.21 (5) or

(6), 48.213 (4), 48.355, 48.357, 48.363, 48.365, 48.427 (3m), 48.43, 48.977, 938.21 (5)

(or 6), 938.355, 938.357, 938.363, or 938.365.

48.217, 48.345, 48.3472) - 938.217, 938.34, 938.545

- (b) *Petition; form and content*. A petition for guardianship may include an application for protective placement or protective services or both under ch. 55. The petition shall be entitled "In the interest of .... (child's name), a person under the age of 18" and shall state all of the following, if known to the petitioner:
  - 1. The name, date of birth, and address of the child.
- 2. The names and addresses of the petitioner, the child's parents, current guardian, and legal custodian, if any, the proposed guardian, any proposed successor guardians, and all other interested persons.
- 3. Whether the petitioner is requesting a full guardianship, a limited guardianship, a temporary guardianship, or an emergency guardianship.
- 4. If the petitioner is requesting a full guardianship, the facts and circumstances establishing that the child's parents are unfit, unwilling, or unable to provide for the care, custody, and control of the child or other compelling facts and circumstances demonstrating that a full guardianship is necessary.
- 5. If the petitioner is requesting a limited guardianship, the facts and circumstances establishing that the child's parents need assistance in providing for the care, custody, and control of the child and a statement of the specific duties and authority under s. 48.023 sought by the petitioner for the proposed guardian and the specific parental rights and duties that the petitioner seeks to have transferred.
- 6. If the petitioner is requesting a temporary guardianship, the facts and circumstances establishing that the child's particular situation, including the inability of the child's parents to provide for the care, custody, and control of the child for a temporary period of time, requires the appointment of a temporary guardian; the reasons for the appointment of a temporary guardian; and the powers requested for the temporary guardian.

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- 7. If the petitioner is requesting an emergency guardianship, the facts and circumstances establishing that the welfare of the child requires the immediate appointment of an emergency guardian.
- 8. The facts and circumstances establishing that the proposed guardian is fit, willing, and able to serve as the child's guardian.
  - 9. The information required under s. 822.29 (1).
- 10. Whether the child may be subject to s. 48.028 or the federal Indian Child Welfare Act, 25 USC 1901 to 1963, and, if the child may be subject to s. 48.028 or that act, the names and addresses of the child's Indian custodian, if any, and Indian tribe, if known.
- 11. If the petitioner knows or has reason to know that the child is an Indian child, reliable and credible information showing that continued custody of the child by the child's parent or Indian custodian is likely to result in serious emotional or physical damage to the child under s. 48.028 (4) (d) 1. and that active efforts under s. 48.028 (4) (d) 2. have been made to prevent the breakup of the Indian child's family and that those efforts have proved unsuccessful and, if the proposed guardianship would change the placement of the child from the home of his or her parent or Indian custodian to a placement outside that home, a statement as to whether the new placement is in compliance with the order of placement preference under s. 48.028 (7) (b) or, if applicable, s. 48.028 (7) (c) and, if the new placement is not in compliance with that order, specific information showing good cause, as described in s. 48.028 (7) (e), for departing from that order.
- 12. Whether the petitioner is aware of any guardianship or other related proceeding involving the child that is pending in another court and, if so, the details of the guardianship, termination of parental rights, or related proceeding.

there is an action pendine under s. US 1320/18/142 or ch. 938 8

1 13. Whether the child has been adjudged to be in need of protection or services

2 or if a case is pending under s. 48.13 or 938.13 or if the child has been adjudged delinquent or if a case is pending under s. 938.12 or is subject to a court order under s. 48.21, 48.345, 48.357, 48.363, 48.365, 938.21, 938.345, 938.345, 938.357, 938.363, or 938.365.

6 (c) Service of petition and notice. 1. Except as provided in subd 3 and sub (6)

- (c) Service of petition and notice. 1. Except as provided in subd. 3. and sub. (6) (b) 2., the petitioner shall cause the petition and notice of the time and place of the hearing under par. (e) to be served at least 7 days before the time of the hearing upon all interested persons. Failure of the petitioner to provide notice to all interested persons shall deprive the court of jurisdiction unless notice is specifically waived by an interested person or by the court for good cause shown.
- 2. A notice shall be in writing. A copy of the petition and any other required document shall be attached to the notice. Except as provided in subd. 3. and sub. (6) (b) 2., notice shall be delivered in person or by certified mail. Notice is considered to be given by proof of personal delivery, by proof that the notice was sent by certified mail to the last-known address of the recipient, or, if the recipient is an adult, by the written admission of service of the person served.
- 3. If the petitioner knows or has reason to know that the child is an Indian child, notice to the Indian child's parent, Indian custodian, and Indian tribe shall be provided in the manner specified in s. 48.028 (4) (a). No hearing may be held under par. (e) or (f) until at least 10 days after receipt of the notice by the Indian child's parent, Indian custodian, and Indian tribe or, if the identity or location of the Indian child's parent, Indian custodian, or tribe cannot be determined, until at least 15 days after receipt of the notice by the U.S. secretary of the interior. On request of the Indian child's parent, Indian custodian, or Indian tribe, the court shall grant a

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continuance of up to 20 additional days to enable the requester to prepare for the hearing.

- (d) Statement by proposed guardian. At least 96 hours before the hearing under par. (e), the proposed guardian shall submit to the court a sworn and notarized statement as to the number of persons for whom the proposed guardian is responsible, whether as a parent, guardian, or legal custodian, as to the proposed guardian's income, assets, debts, and living expenses, and as to whether the proposed guardian is currently charged with or has been convicted of a crime or has been determined under s. 48.981 (3) (c) to have abused or neglected a child. If the proposed guardian is currently charged with or has been convicted of a crime or has been determined under s. 48.981 (3) (c) to have abused or neglected a child, he or she shall include in the sworn and notarized statement a description of the circumstances surrounding the charge, conviction, or determination.
- (e) *Initial hearing*. 1. The initial hearing on a petition for guardianship, other than a petition for emergency guardianship under sub. (6), shall be heard within 45 days after the filing of the petition. At the hearing, the court shall first determine whether any party wishes to contest the petition. If the petition is not contested, the court shall immediately proceed to a fact-finding and dispositional hearing, unless an adjournment is requested. If the petition is contested and all parties consent, the court may proceed immediately to a fact-finding and dispositional hearing. If all parties do not consent or if an adjournment is requested, the court shall set a date for a fact-finding and dispositional hearing that allows reasonable time for the parties to prepare but is not more than 30 days after the initial hearing.
- 2. The proposed guardian and any proposed successor guardian shall be physically present at all hearings unless the court excuses the attendance of either

- or, for good cause shown, permits attendance by telephone. The child is not required to attend any hearings, but if the child has nominated the proposed guardian, the child shall provide to the guardian ad litem sufficient information for the guardian ad litem to advise the court on whether the nomination is in the best interests of the child.
- 3. If a man who has been given notice under par. (c) 1. appears at the initial hearing, alleges that he is the father of the child, and states that he wishes to establish the paternity of the child, s. 48.299 (6) applies. The court may order a temporary guardianship under sub. (5) pending the outcome of the paternity proceedings.
- (f) Fact-finding and dispositional hearing. The court shall hold the fact-finding and dispositional hearing at the time specified or set by the court under this subdivision at which any party may present evidence, including expert testimony, and argument relating to the allegations in the petition. The court shall determine whether the petitioner has proven the allegations in the petition under par. (b) by clear and convincing evidence and shall immediately proceed to determine the appropriate disposition under par. (h), considering the factors under par. (g).
- (g) Dispositional factors. In determining the appropriate disposition under par.(h), the court shall consider all of the following:
- 1. Any nominations made under sub. (2) (c) 1. or 2. and the opinions of the parents and child as to what is in the best interests of the child, but the best interests of the child as determined by the court shall control in making the determination when those nominations and opinions are in conflict with those best interests.
- 2. Whether the proposed guardian would be fit, willing, and able to serve as the guardian of the child.

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- 3. If the child is an Indian child, the order of placement preference under s. 48.028 (7) (b) or, if applicable, s. 48.028 (7) (c), unless the court finds good cause, as described in s. 48.028 (7) (e), for departing from that order.
- 4. Whether appointment of the proposed guardian as the child's guardian is in the best interests of the child.
- (h) *Disposition*. At the conclusion of the hearing under par. (f), the court shall grant one of the following dispositions, unless the court adjourns the hearing under par. (i):
- 1. A disposition dismissing the petition if the court finds that the petitioner has not proved the allegations in the petition by clear and convincing evidence or determines that appointment of the proposed guardian as the child's guardian is not in the best interests of the child. Dismissal of a petition under this subdivision does not preclude the court from referring the child to the intake worker for an intake inquiry under s. 48.24 or from acting as an intake worker at the court's discretion under s. 48.10.
- 2. A disposition ordering the guardianship and issuing letters of guardianship if the court finds that the petitioner has proved the allegations in the petition by clear and convincing evidence and determines that such an appointment is in the best interests of the child. A dispositional order under this section may not change the placement of a child under the supervision of a court pursuant to s. 48.13, 48.14 (1), (3), (5), or (12), 938.12, 938.13, or 938.135. The disposition shall include all of the following:
- a. Whether the appointment is for a full, limited, or temporary guardianship, and, if limited or temporary, what the limitations and expiration date of the guardianship are.

- b. If applicable, the amount of support to be paid by the child's parents.
- c. If applicable, and subject to sub. (13), reasonable rules of parental visitation, which rules the court shall determine in accordance with the applicable factors specified in s. 767.41 (5). Subject to a court order under this subdivision or sub. (9) or (13), the guardian's decision regarding visitation is presumed to be in the best interest of the child and, if the court reviews the decision, the petitioner has the burden of proving by clear and convincing evidence that the decision of the guardian is not in the best interest of the child.
- (i) Adjournment; proposed guardian unfit or not in best interests. If at the conclusion of the hearing under par. (f) the court finds that the petitioner has proved the allegations in the petition, other than the allegation specified in par. (b) 8., by clear and convincing evidence, but that the proposed guardian is not fit, willing, and able to serve as the guardian of the child, or if the court finds that the petitioner has so proved all of the allegations in the petition, but that appointment of the proposed guardian as the child's guardian is not in the best interests of the child, the court may, in lieu of granting a disposition dismissing the petition under par. (h) 1., adjourn the hearing for not more than 30 days, request the petitioner or any other party to nominate a new proposed guardian, and order the guardian ad litem to report to the court concerning the suitability of the new proposed guardian to serve as the guardian of the child.
- (5) Temporary guardian shall specify the authority of the temporary guardian, which shall be

- limited to those acts that are reasonably related to the reasons for the appointment that are specified in the petition for temporary guardianship. The authority of the temporary guardian is limited to the performance of those acts stated in the order of appointment.
- (b) *Procedures for appointment*. A petition for the appointment of a temporary guardian shall be heard in the same manner and is subject to the same requirements as provided in this section for the appointment of a full or limited guardian.
- (c) Cessation of powers. The duties and powers of the temporary guardian cease upon the expiration of the period specified in par. (a), or the termination as determined by the court of the situation of the child that was the cause of the temporary guardianship. Upon cessation of a temporary guardianship, the temporary guardian shall file with the court any report that the court requires.
- (6) EMERGENCY GUARDIANSHIPS. (a) Duration and extent of authority. The court may appoint an emergency guardian for a child for a period not to exceed 60 days. The court's determination and order appointing the emergency guardian shall specify the authority of the emergency guardian and shall be limited to those acts that are reasonably related to the reasons for the appointment that are specified in the petition for emergency guardianship. The authority of the emergency guardian is limited to the performance of those acts stated in the order of appointment.
- (b) *Procedures for appointment*. All of the following procedures apply to the appointment of an emergency guardian:
- 1. Any person may petition for the appointment of an emergency guardian for a child. The petition shall contain the information required under sub. (4) (b) and shall specify the reasons for the appointment of an emergency guardian and the powers requested for the emergency guardian.

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- 2. The petitioner shall give notice of the petition and of the time and place of the hearing under subd. 4. to the child, if 12 years of age or over, the child's guardian ad litem, and the child's counsel, if any; the child's parents, guardian, and legal custodian; and the person nominated as emergency guardian. The notice and a copy of the petition shall be served as soon after the filing of the petition as possible, shall be served by the most practical means possible, including personal service or service by electronic mail or telephone, and shall include notice of the right to petition for reconsideration or modification of the emergency guardianship under subd. 5. If the petitioner serves notice of the hearing after the hearing is conducted and the court has entered an order, the petitioner shall include the court's order with the notice of the hearing.
- 3. The court shall appoint a guardian ad litem for the child as soon as possible after the filing of the petition. The court shall attempt to appoint the guardian ad litem before the hearing on the petition, but may appoint the guardian ad litem after the hearing if the court finds that exigent circumstances require the immediate appointment of an emergency guardian. The guardian ad litem shall meet with or observe the child before the hearing or as soon as is practicable after the hearing, but not later than 3 calendar days after the hearing. The guardian ad litem shall report to the court on the advisability of the emergency guardianship at the hearing or, if not appointed until after the hearing, not later than 7 calendar days after the hearing.
- 4. The court shall hold a hearing on the emergency guardianship petition as soon as possible after the filing of the petition or, for good cause shown, may issue a temporary order appointing an emergency guardian without a hearing that shall remain in effect until a hearing is held on the emergency guardianship petition. If

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appointed prior to the hearing,	the guardian	ad litem	shall	attend the	e hearing in
person or by telephone.					

- 5. If the court appoints an emergency guardian, any person specified in subd. 2. may petition for reconsideration or modification of the emergency guardianship and the court shall hold a rehearing on the issue of appointment of the emergency guardian within 30 calendar days after the filing of the petition.
- 6. If the court determines that the welfare of the child does not require the immediate appointment of an emergency guardian, the court may dismiss the petition. Dismissal of a petition under this subdivision does not preclude the court from referring the child to the intake worker for an intake inquiry under s. 48.24 or from acting as an intake worker at the judge's discretion under s. 48.10.
- (c) Immunity. An emergency guardian of a child is immune from civil liability for his or her acts or omissions in performing the duties of emergency guardianship if he or she performs the duties in good faith, in the best interests of the child, and with the degree of diligence and prudence that an ordinarily prudent person exercises in his or her own affairs.
- (d) Cessation of powers. The duties and powers of the emergency guardian cease upon the expiration of the period specified in par. (a), or the termination as determined by the court of the situation of the child that was the cause of the emergency guardianship. Upon cessation of an emergency guardianship, the emergency guardian shall file with the court any report that the court requires.
- STANDBY GUARDIANSHIP. A petition for the appointment of a standby guardian of the person for a child to assume the duty and authority of guardianship on the incapacity, death, or debilitation and consent, of the child's parent shall be brought under s. 48.978.

- (8) Successor guardians. (a) Appointment; initial petition or during guardianship. 1. As part of a petition for the initial appointment of a guardian of a child or at any time after that appointment, a person may petition for the appointment of one or more successor guardians of the child to assume the duty and authority of full, limited, or temporary guardianship in the event of an occurrence specified in subd. 2. Except as provided in par. (b), if the petition for the appointment of a successor guardian is brought after the initial appointment of a guardian, the petition shall be heard in the same manner and subject to the same requirements as provided under this section for an initial appointment of a guardian.
- 2. After hearing, the court may designate one or more successor guardians whose appointment shall become effective immediately upon the death, unwillingness or inability to act, resignation, or removal by the court of the initially appointed guardian or during a period, as determined by the initially appointed guardian, when the initially appointed guardian is temporarily unable to fulfill his or her duties, including during an extended vacation or illness. The powers and duties of the successor guardian shall be the same as those of the initially appointed guardian. The successor guardian shall receive a copy of the court order establishing or modifying the initial guardianship and of the order designating the successor guardian. Upon the occurrence of an event specified in this subdivision, the successor guardian shall so notify the court and request the court to issue new letters of guardianship. Upon notification, the court shall issue new letters of guardianship that specify that the successor guardianship is permanent or that specify the period for a temporary successor guardianship.
- (b) Appointment; when no guardian. 1. If a guardian dies, is removed by order of the court, or resigns and the resignation is accepted by the court, the court, on its

own motion or upon petition of any interested person, may appoint a competent and suitable person as successor guardian. The court may, upon request of any interested person or on its own motion, direct that the petition or motion for the appointment of a successor guardian be heard in the same manner and subject to the same requirements as provided under this section for an initial appointment of a guardian.

- 2. If the appointment under subd. 1. is made without hearing, the successor guardian shall provide notice to all interested persons of the appointment and the right to petition for reconsideration of the appointment of the successor guardian. The notice shall be served personally or by mail not later than 7 days after the appointment.
- (9) Modification of Guardianship order. (a) Any interested person or other person approved by the court may request a modification of a guardianship order entered under this subsection or sub. (4) (h) 2. or the court may, on its own motion, propose such a modification. The request or motion shall set forth in detail the nature of the proposed modification, shall allege facts sufficient to show that there has been a substantial change in circumstances since the last order affecting the guardianship was entered and that the proposed modification would be in the best interests of the child, and shall allege any other information that affects the advisability of the court's disposition.
- (b) The court shall hold a hearing on the matter prior to any modification of the guardianship order if the request or motion indicates that new information is available that affects the advisability of the court's guardianship order, unless written waivers of objections to the modification are signed by all interested persons and the court approves the waivers.

- (c) If a hearing is to be held, the person requesting or proposing the modification shall notify all interested persons at least 7 days prior to the hearing of the date, place, and purpose of the hearing. A copy of the request or proposal shall be attached to the notice. The court may order a modification if, at the hearing, the court finds that the person proposing the modification has proved by clear and convincing evidence that there has been a substantial change in circumstances and determines that a modification would be in the best interests of the child.
- (10) REVIEW OF CONDUCT OF GUARDIAN. (a) Continuing jurisdiction of court. The court that appointed the guardian of a child has continuing jurisdiction over the guardian.
- (b) Cause for court action against a guardian. The court may impose a remedy under par. (d) if a guardian of a child does any of the following:
  - 1. Abuses or neglects the child or knowingly permits others to do so.
- 2. Fails to disclose information specified in sub. (4) (d) that would have prevented appointment of the person as guardian.
  - 3. Fails to follow or comply with the court's order.
- 4. Otherwise fails to perform any of his or her duties as a guardian under s. 48.023.
- (c) *Procedure*. Any interested person or other person approved by the court may file a petition requesting a review of the conduct of a guardian, or the court, on its own motion, may propose such a review. The request or motion shall allege facts sufficient to show cause under par. (b) for the court to impose a remedy under par. (d). The court shall hold a hearing on the request or motion not more than 30 days after the filing of the request or proposal. Not less than 7 days before the date of the hearing, the person requesting or proposing the review shall provide notice of the

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1 hearing to the child, his or her parents, the guardian, and any other persons required 2 by the court. A copy of the request or motion shall be attached to the notice. 3 (d) Remedies of the court. If after hearing the court finds by clear and 4 convincing evidence cause as specified in par. (b) to order a remedy under this 5 paragraph, the court may do any of the following: 6 1. Remove the guardian. 7 2. Remove the guardian and appoint a successor guardian. 8 3. Enter any other order that may be necessary or appropriate to compel the 9 guardian to carry out the guardian's duties, including an order setting reasonable 10 rules of visitation with the child. 11 4. Modify the duties and authority of the guardian. 12 5. Require the guardian to pay any costs of the proceeding, including costs of 13 service and attorney fees, if the court finds that the guardian's conduct was 14 egregious. 15 (11) TERMINATION OF GUARDIANSHIP. (a) Term of guardianship. A guardianship 16 under this section shall continue until the child attains the age of 18 years unless any 17 of the following occurs: 18 1. The guardianship is for a lesser period of time and that time has expired. 19 2. The child marries. 20 3. The child dies. 214. The child's residence changes from this state to another state and a guardian

5. The guardian dies, or resigns and the resignation is accepted by the court, and a successor guardian is not appointed.

is appointed in the new state of residence.

1 6. The guardian is removed for cause under sub. (10) (d) 1. and a successor 2 guardian is not appointed. 3 7. The court terminates the guardianship on the request of a parent of the child 4 or the child under par. (b). 5 8. The court terminates the guardianship upon the adoption of the child. 6 (b) Termination on request of parent or child. 1. A parent of the child or the 7 child may file a petition requesting that a guardianship order entered under sub. (4) 8 (h) 2., (5), (6), (8), or (9) be terminated. The petition shall allege facts sufficient to 9 show that there has been a substantial change in circumstances since the last order 10 affecting the guardianship was entered, that the parent is fit, willing, and able to carry out the duties of a guardian or that the compelling facts and circumstances on 11 which the guardianship was granted no longer exist, and that termination of the  $12^{\circ}$ guardianship would be in the best interests of the child 13 14 2. The court shall hold a hearing on the petition unless written waivers of 15 objections to termination of the guardianship are signed by all interested persons 16 and the court approves the waivers. 17 3. If a hearing is to be held, by no less than 7 days before the date of the hearing. 18 the parent or child requesting the termination shall provide notice of the hearing to 19 the child, the child's parents, the guardian, and any other persons required by the 20 court. A copy of the petition shall be attached to the notice. The court shall terminate 21the guardianship if the court finds that the petitioner has proven the allegations in 22 the petition under subd. 1. by a preponderance of the evidence. 23 **Section 20.** Subchapter XX of chapter 48 [precedes 48.98] of the statutes is 24 renumbered subchapter XXI of chapter 48 [precedes 48.98].

**Section 21.** 48.981 (7) (a) 11v. of the statutes is created to read:

48.981 (7) (a) 11v. A guardian ad litem for a child who is the subject of a guardianship proceeding under s. 48.9795 to the extent necessary to fulfill the duties and responsibilities required of the guardian ad litem under s. 48.9795 (3).

**Section 22.** 51.30 (4) (b) 18. a. of the statutes is amended to read:

51.30 (4) (b) 18. a. In this subdivision, "abuse" has the meaning given in s. 51.62 (1) (ag); "neglect" has the meaning given in s. 51.62 (1) (br); and "parent" has the meaning given in s. 48.02 (13), except that "parent" does not include the parent of a minor whose custody is transferred to a legal custodian, as defined in s. 48.02 (11), or for whom a guardian is appointed under, or s. 48.9795 or 54.10 or s. 880.33, 2003 stats.

**Section 23.** 51.30 (4) (b) 18. c. of the statutes is amended to read:

51.30 (4) (b) 18. c. If the patient, regardless of age, has a guardian appointed under s. 48.9795 or 54.10 or s. 880.33, 2003 stats., or if the patient is a minor with developmental disability who has a parent or has a guardian appointed under s. 48.831 and does not have a guardian appointed under s. 48.9795 or 54.10 or s. 880.33, 2003 stats., information concerning the patient that is obtainable by staff members of the agency or nonprofit corporation with which the agency has contracted is limited, except as provided in subd. 18. e., to the nature of an alleged rights violation, if any; the name, birth date and county of residence of the patient; information regarding whether the patient was voluntarily admitted, involuntarily committed or protectively placed and the date and place of admission, placement or commitment; and the name, address and telephone number of the guardian of the patient and the date and place of the guardian's appointment or, if the patient is a minor with developmental disability who has a parent or has a guardian appointed under s. 48.9795 or 54.10

or s. 880.33, 2003 stats., the name, address and telephone number of the parent or guardian appointed under s. 48.831 of the patient.

**Section 24.** 54.01 (10) of the statutes is amended to read:

54.01 (10) "Guardian" means a person appointed by a court under s. 54.10 to manage the income and assets, which may include, by court order, digital property, as defined in s. 711.03 (10), and provide for the essential requirements for health and safety and the personal needs of a minor, an individual found incompetent, or a spendthrift or to manage the income and assets of a minor. A person's assets may include, by court order, digital property, as defined in s. 711.03 (10).

**Section 25.** 54.10 (1) of the statutes is amended to read:

54.10 (1) A court may appoint a guardian of the person or a guardian of the estate, or both, for an individual if the court determines that the individual is a minor. Except as provided in ss. 48.427, 48.831, 48.977, and 48.978, an appointment of a guardian of the person of a minor shall be conducted under the procedures specified in s. 48.9795.

**Section 26.** 54.15 (6) of the statutes is amended to read:

54.15 (6) Testamentary nomination by proposed wards parents. Subject to the rights of a surviving parent, a parent may by will nominate a guardian and successor guardian of the person or estate for any of his or her minor children who is in need of guardianship, unless the court finds that appointment of the guardian or successor guardian is not in the minor's best interests. For an individual who is aged 18 or older and is found to be in need of guardianship by reason of a developmental disability or serious and persistent mental illness, a parent may by will nominate a testamentary guardian. The parent may waive the requirement of a bond for such an estate that is derived through a will.

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**Section 27.** 54.25 (2) (d) 1. of the statutes is amended to read:

54.25 (2) (d) 1. A court may authorize a guardian of the person to exercise all or part of any of the powers specified in subd. 2. only if it finds, by clear and convincing evidence, that the individual lacks evaluative capacity to exercise the power. The court shall authorize the guardian of the person to exercise only those powers that are necessary to provide for the individual's personal needs, safety, and rights and to exercise the powers in a manner that is appropriate to the individual and that constitutes the least restrictive form of intervention. The court may limit the authority of the guardian of the person with respect to any power to allow the individual to retain power to make decisions about which the individual is able effectively to receive and evaluate information and communicate decisions. When a court appoints a guardian for a minor, the guardian shall be granted care, custody, and control of the person of the minor.

**SECTION 28.** 54.25 (2) (d) 2. o. of the statutes is amended to read:

54.25 (2) (d) 2. o. The power to have custody of the ward, if an adult, and the power to have care, custody, and control of the ward, if a minor.

**Section 29.** 54.52 (1) of the statutes is amended to read:

54.52 (1) A person may at any time bring a petition for the appointment of a standby guardian of the person or estate of an individual who is determined under s. 54.10 to be incompetent, a minor, or a spendthrift or for the appointment of a standby guardian of the estate of a minor, except that, as specified in s. 48.978 a petition for the appointment of a standby guardian of the person or property estate, or both, of a minor to assume the duty and authority of guardianship on the incapacity, death, or debilitation and consent, of the minor's parent may shall be brought under s. 48.978.

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SECTION 30.	$54.56\mathrm{of}$ the statutes is renumbered $48.9795(12)$ and amended $\mathrm{t}$
read:	

48.9795 (12) VISITATION BY A MINOR'S CHILD'S GRANDPARENTS AND STEPPARENTS. (a) In this section subsection, "stepparent" means the surviving spouse of a deceased parent of a minor child, whether or not the surviving spouse has remarried.

- (b) If one or both parents of a minor child are deceased and the minor child is in the custody of the surviving parent or any other person, a grandparent or stepparent of the minor child may petition for visitation privileges with respect to the minor child, whether or not the person with custody is married. The grandparent or stepparent may file the petition in a guardianship or temporary guardianship proceeding under this chapter section that affects the minor child or may file the petition to commence an independent action under this chapter subsection. Except as provided in sub. (3m) par. (cm), the court may grant reasonable visitation privileges to the grandparent or stepparent if the surviving parent or other person who has custody of the minor child has notice of the hearing and if the court determines that visitation is in the best interest of the minor child.
- (c) Whenever possible, in making a determination under sub. (2) par. (b), the court shall consider the wishes of the minor child.
- (cm) 1. Except as provided in par. (b) subd. 2., the court may not grant visitation privileges to a grandparent or stepparent under this section subsection if the grandparent or stepparent has been convicted under s. 940.01 of the first-degree intentional homicide, or under s. 940.05 of the 2nd-degree intentional homicide, of a parent of the minor child, and the conviction has not been reversed, set aside, or vacated.

2. Paragraph (a) Subdivision 1. does not apply if the court determines by clear
and convincing evidence that the visitation would be in the best interests of the $\frac{1}{2}$
child. The court shall consider the wishes of the minor child in making the
determination.

- (d) The court may issue any necessary order to enforce a visitation order that is granted under this section subsection, and may from time to time modify the visitation privileges or enforcement order for good cause shown.
- (dm) 1. If a grandparent or stepparent granted visitation privileges with respect to a minor child under this section subsection is convicted under s. 940.01 of the first-degree intentional homicide, or under s. 940.05 of the 2nd-degree intentional homicide, of a parent of the minor child, and the conviction has not been reversed, set aside, or vacated, the court shall modify the visitation order by denying visitation with the minor child upon petition, motion, or order to show cause by a person having custody of the minor child, or upon the court's own motion, and upon notice to the grandparent or stepparent granted visitation privileges.
- 2. Paragraph (a) Subdivision 1. does not apply if the court determines by clear and convincing evidence that the visitation would be in the best interests of the minor child. The court shall consider the wishes of the minor child in making the determination.
- (e) This section <u>subsection</u> applies to every <u>minor child</u> in this state whose parent or parents are deceased, regardless of the date of death of the parent or parents.
- **Section 31.** 54.57 of the statutes is renumbered 48.9795 (13) and amended to read:

48.9795 (13) Prohibiting visitation or physical placement if $-A$ parent kills
OTHER PARENT. (a) Except as provided in sub. (2), in an action under this chapter that
affects a minor par. (b), a court may not grant to a parent of the minor a child who
is the subject of a proceeding under this section visitation or physical placement
rights with the $\frac{1}{2}$ minor $\frac{1}{2}$ if the parent has been convicted under s. 940.01 of the
$first-degree\ intentional\ homicide,\ or\ under\ s.\ 940.05\ of\ the\ 2nd-degree\ intentional$
homicide, of the minor's child's other parent, and the conviction has not been
reversed, set aside, or vacated.
(b) Subsection (1) Paragraph (a) does not apply if the court determines by clear
and convincing evidence that visitation or periods of physical placement would be in
the best interests of the $\frac{1}{2}$ child. The court shall consider the wishes of the $\frac{1}{2}$
child in making the determination.
cinia in making the determination.
SECTION 32. 55.03 (1) of the statutes is amended to read:
SECTION 32. 55.03 (1) of the statutes is amended to read:
SECTION 32. 55.03 (1) of the statutes is amended to read: 55.03 (1) AGENCY AS BOTH GUARDIAN AND PROVIDER PROHIBITED. No agency acting
SECTION 32. 55.03 (1) of the statutes is amended to read:  55.03 (1) AGENCY AS BOTH GUARDIAN AND PROVIDER PROHIBITED. No agency acting as a guardian appointed under <u>s. 48.9795 or ch. 54, 2017 stats.</u> , or ch. 880, 2003 stats.,
<b>SECTION 32.</b> 55.03 (1) of the statutes is amended to read:  55.03 (1) AGENCY AS BOTH GUARDIAN AND PROVIDER PROHIBITED. No agency acting as a guardian appointed under <u>s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., or ch. 54</u> may be a provider of protective services or protective placement for its ward
Section 32. 55.03 (1) of the statutes is amended to read:  55.03 (1) Agency as both Guardian and Provider Prohibited. No agency acting as a guardian appointed under s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., or ch. 54 may be a provider of protective services or protective placement for its ward under this chapter.
Section 32. 55.03 (1) of the statutes is amended to read:  55.03 (1) Agency as both Guardian and Provider Prohibited. No agency acting as a guardian appointed under s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., or ch. 54 may be a provider of protective services or protective placement for its ward under this chapter.  Section 33. 115.76 (12) (b) 2. of the statutes is amended to read:
Section 32. 55.03 (1) of the statutes is amended to read:  55.03 (1) Agency as both guardian and provider prohibited. No agency acting as a guardian appointed under s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., or ch. 54 may be a provider of protective services or protective placement for its ward under this chapter.  Section 33. 115.76 (12) (b) 2. of the statutes is amended to read:  115.76 (12) (b) 2. The state, a county, or a child welfare agency, if a child was
Section 32. 55.03 (1) of the statutes is amended to read:  55.03 (1) Agency as both Guardian and Provider Prohibited. No agency acting as a guardian appointed under s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., or ch. 54 may be a provider of protective services or protective placement for its ward under this chapter.  Section 33. 115.76 (12) (b) 2. of the statutes is amended to read:  115.76 (12) (b) 2. The state, a county, or a child welfare agency, if a child was made a ward of the state, county, or child welfare agency under ch. 54, 2017 stats.,
Section 32. 55.03 (1) of the statutes is amended to read:  55.03 (1) AGENCY AS BOTH GUARDIAN AND PROVIDER PROHIBITED. No agency acting as a guardian appointed under s. 48.9795 or ch. 54, 2017 stats., or ch. 880, 2003 stats., or ch. 54 may be a provider of protective services or protective placement for its ward under this chapter.  Section 33. 115.76 (12) (b) 2. of the statutes is amended to read:  115.76 (12) (b) 2. The state, a county, or a child welfare agency, if a child was made a ward of the state, county, or child welfare agency under ch. 54, 2017 stats., or ch. 880, 2003 stats., or if a child has been placed in the legal custody or

compliance with a court order under s. 48.236(4)(a), 48.345(12)(b), 48.9795(3)(d),

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938.34 (7d) (b), 938.396 (1) (d), or 938.78 (2) (b) 2. after making a reasonable effort to notify the pupil's parent or legal guardian.

**SECTION 35.** 146.82 (2) (a) 9. a. of the statutes is amended to read:

146.82 (2) (a) 9. a. In this subdivision, "abuse" has the meaning given in s. 51.62 (1) (ag); "neglect" has the meaning given in s. 51.62 (1) (br); and "parent" has the meaning given in s. 48.02 (13), except that "parent" does not include the parent of a minor whose custody is transferred to a legal custodian, as defined in s. 48.02 (11), or for whom a guardian is appointed under s. 48.9795 or 54.10 or s. 880.33, 2003 stats.

**Section 36.** 146.82 (2) (a) 9. c. of the statutes is amended to read:

146.82 (2) (a) 9. c. If the patient, regardless of age, has a guardian appointed under s. <u>48.9795 or</u> 54.10 or s. 880.33, 2003 stats., or if the patient is a minor with developmental disability, as defined in s. 51.01 (5) (a), who has a parent or has a guardian appointed under s. 48.831 and does not have a guardian appointed under s. 48.9795 or 54.10 or s. 880.33, 2003 stats., information concerning the patient that is obtainable by staff members of the agency or nonprofit corporation with which the agency has contracted is limited, except as provided in subd. 9. e., to the nature of an alleged rights violation, if any; the name, birth date and county of residence of the patient; information regarding whether the patient was voluntarily admitted. involuntarily committed or protectively placed and the date and place of admission. placement or commitment; and the name, address and telephone number of the guardian of the patient and the date and place of the guardian's appointment or, if the patient is a minor with developmental disability who has a parent or has a guardian appointed under s. 48.831 and does not have a guardian appointed under s. <u>48.9795 or</u> 54.10 or s. 880.33, 2003 stats., the name, address and telephone number of the parent or guardian appointed under s. 48.831 of the patient.

1	SECTION 37. 757.09 (1) (g) 5. of the statutes is amended to read:
2	757.69 (1) (g) 5. Conduct uncontested proceedings under s. 48.13, 48.133,
3	48.9795, 938.12, 938.13, or 938.18.
4	Section 38. 808.075 (4) (a) 9m. of the statutes is created to read:
5	808.075 (4) (a) 9m. Review of the conduct of a guardian under s. 48.9795 (10).
6	<b>Section 39.</b> 808.075 (4) (a) 11. of the statutes is amended to read:
7	$808.075$ (4) (a) 11. Termination of guardianship under s. $\underline{48.9795}$ (11) or $\underline{48.977}$
8	(7), including removal of a guardian.
9	<b>Section 40.</b> 808.075 (4) (a) 13. of the statutes is created to read:
LO	808.075 (4) (a) 13. Appointment of a successor guardian under s. 48.9795 (8).
11	<b>Section 41.</b> 808.075 (4) (f) 3. of the statutes is renumbered 808.075 (4) (a) 14.
<b>12</b>	and amended to read:
13	808.075 (4) (a) 14. Order for visitation under s. 54.56 <u>48.9795 (12)</u> .
<b>14</b>	<b>Section 42.</b> 814.66 (1) (m) of the statutes is renumbered 814.61 (13m) and
15	amended to read:
<b>L</b> 6	814.61 (13m) For filing a petition under s. 54.56 <u>48.9795 (12)</u> , whether in a
L <b>7</b>	guardianship or temporary guardianship proceeding or to commence an
18	independent action, \$60.
	****Note: This fee currently goes to the probate court. Please confirm that changing this to a circuit court fee is consistent with your intent.
19	SECTION 43. 938.345 (1) (e) of the statutes is amended to read:
20	938.345 (1) (e) Place any juvenile not found under ch. 880, 2003 stats., or ch.
21 .	46, 48, 49, 51, 54, or 115 to have a developmental disability or a mental illness or to
22	be a child with a disability, as defined in s. 115.76 (5), in a facility that exclusively
23	treats one or more of those categories of juveniles.

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# **SECTION 44. Nonstatutory provisions.**

- (1) Transition. All guardianships of the person of a minor under s. 54.10, 2017 stats., or ch. 880, 2003 stats., in effect on the effective date of this subsection remain in effect and shall be considered guardianships under s. 48.9795 until terminated under s. 48.9795 (11), all matters commenced under ch. 54, 2017 stats., with respect to a guardianship of the person of a minor, that are pending on the effective date of this subsection shall be completed under ch. 54, 2017 stats., and all orders appointing a guardian of the person of a minor under ch. 54, 2017 stats., entered beginning on the effective date of this subsection shall be considered guardianships under s. 48.9795.
- (2) MERGER AUTHORITY. 2017 Wisconsin Act 185 and this act affect the same statutory units without taking cognizance of each other. If the chief of the legislative reference bureau finds there is no mutual inconsistency in the changes made by each act, the chief shall incorporate the changes made by each act into the text of the statutory units.

## Section 45. Initial applicability.

- (1) Petitions for Guardianship. Except as provided in sub. (2), this act first applies to a petition for guardianship filed on the effective date of this subsection.
- (2) Duties and authority of guardian of the person. The treatment of s. 48.9795 (2) (d) 1. and 5. first applies to a guardianship of the person of a minor in effect on the effective date of this subsection.

#### SECTION 46. Effective date.

(1) This act takes effect on the first day of the 6th month beginning after publication.

# Wheeler, Elizabeth

From:

Otis, Amber

Sent:

Wednesday, November 07, 2018 12:17 PM

To:

Wheeler, Elizabeth

Cc:

McCarthy, Steven

Subject:

LRB-0241

**Attachments:** 

draft pref note.docx

#### Elizabeth -

I've attached the prefatory note for LRB-0241/P4. Please also make the following two changes for the /P5:

- Page 13, line 18: insert "proposed" before the word "guardian's"
- Page 18, line 20: replace "all" with "any"
- Page 18, line 19: replace "parties do" with "party does"

At your convenience, please let me know what works regarding the creation of a draft amendment. If it's possible to create, I'll send you the language as soon as it's finalized.

Thanks again for your continued help on this draft!

Amber Otis, Staff Attorney Wisconsin Legislative Council (608) 504-5723 Amber.Otis@legis.wisconsin.gov JOINT LEGISLATIVE COUNCIL PREFATORY NOTE: This bill was prepared for the Joint Legislative Council's Study Committee on Minor Guardianships. Generally, the bill creates a new process and standards for appointment of a guardian of a minor's person. A description of current law and a summary of the bill's key provisions are provided below.

#### Introduction

Chapter 54, Stats., currently governs guardianships of the person, estate, or both of minors, as well as incompetent or spendthrift adults. Unlike certain, specialized minor guardianships under ch. 48, Stats., minor guardianships under ch. 54, Stats., do not require involvement by the child welfare system and therefore are informally referred to as "private" guardianships.

Under current law, a guardian of a minor's person has the authority to exercise care, custody, and control over the minor. The court may appoint either a temporary guardian, for a duration up to 60 days and one additional 60-day period, or a permanent guardian, with the appointment terminating only upon certain events specified by statute and case law.

Chapter 54, Stats., focuses primarily on incompetent and spendthrift adults, rendering many of the chapter's provisions inapplicable to minors. Current statutory law does not address certain issues relevant to minor guardianships, such as emergency situations and parental visitation.

#### Jurisdiction -

The bill removes guardianships of a minor's person from ch. 54, Stats., and creates a new statute governing guardianships of a child's person in a new subchapter under ch. 48, Stats. This change transfers jurisdiction over private guardianships from the probate court under ch. 54, Stats., to the children's court under ch. 48, Stats. Under the bill, guardianships of a child's estate remain governed by ch. 54, Stats., but may be consolidated with actions under the new procedure.

The bill does not change the process or standard for appointment of a guardian in the specialized circumstances under ch. 48, Stats. The bill also specifies that a petition filed under the new statute may not seek to change preexisting orders entered in certain actions under chs. 48 and 938, Stats. If any such actions are pending, the bill requires the court to stay any subsequent proceedings under the new statute until the pending action is resolved, subject to certain exceptions. In addition, the bill prohibits a dispositional order under the new statute from changing the placement of a child under the supervision of a court in certain types of actions.

#### Types of Guardianship

The bill creates four types of guardianships of a child's person: full; limited; temporary; and emergency. The bill clarifies that a parent retains all rights and duties that are not assigned to the guardian or otherwise limited by statute or court order. For each type of guardian, the bill provides the following standards for and duties upon appointment:

A full guardianship requires a finding that the child's parents are unfit, unwilling, or unable to provide for the care, custody, and control of the child or other compelling facts and circumstances demonstrate that a full guardianship is necessary. Once appointed, the bill grants a full guardian the duties and authority granted to other guardians under ch. 48, Stats., as well as the following: the authority, subject to a court order, to determine reasonable visitation with the child; the right to change the child's residence from this state to another state; and the duty to report to the court immediately regarding any address changes and annually regarding the child's condition.

A limited guardianship requires a finding that the child's parents need assistance in providing for the care, custody, and control of the child. The court must specify the limited guardian's duties and authority, and may limit such authority to allow a parent to retain certain decision-making powers. If in the child's best interest, the court may also allow shared physical custody among the limited guardian and the parent.

A temporary guardianship requires a finding that the child's particular situation, including the inability of the child's parents to provide for the care, custody, and control of the child for a temporary period of time, requires the appointment of a temporary guardian. A temporary guardian may be appointed for a period not to exceed 180 days, though the court may grant one additional 180-day period for good cause shown. In its order, the court must limit the temporary guardian's authority to those acts that are reasonably related to the reasons for the appointment.

An emergency guardianship requires a finding that the child's welfare requires the immediate appointment of an emergency guardian. The court may appoint an emergency guardian for a period not to exceed 60 days and must limit the emergency guardian's authority to those acts reasonably related to the reasons for the appointment.

#### Procedure for Full, Limited and Temporary Guardianships

Under the bill, any person, including a child 12 years of age or older, may petition for the appointment of a guardian for a child. The petition must contain certain information including the type of guardianship sought, the facts and circumstances establishing that a guardianship is needed, the name and address of a proposed guardian, and other information as specified in the bill. A parent or a child 12 years or older may also nominate a guardian under the bill. Under the bill, the court must appoint the person nominated as the guardian by the parent, unless the court finds that appointment of the person nominated is not in the child's best interest.

The bill requires that an initial hearing be held within 45 days after a petition is filed. At least 96 hours before the initial hearing, the proposed guardian must submit a report to the court as to his or her existing parental, guardianship, or custodial responsibilities and financial situation, and as to whether he or she is charged with or has been convicted of a crime or child abuse or neglect. Any interested person, as defined in the bill, may become a party to the hearing.

At the initial hearing, the court must first determine whether any party wishes to contest the petition. If the petition is not contested, the court must immediately proceed to a

fact-finding and dispositional hearing, unless an adjournment is requested. If the petition is contested and all parties consent, the court may proceed immediately to a fact-finding and dispositional hearing. If any party does not consent or if an adjournment is requested, the court must set a date for a fact-finding and dispositional hearing that allows reasonable time for the parties to prepare but is not more than 30 days after the initial hearing.

At the fact-finding and dispositional hearing, any party may present evidence, including expert testimony, and argument relating to the allegations in the petition. The court must determine whether the petitioner has proven the allegations in the petition by clear and convincing evidence and must immediately proceed to determine the appropriate disposition.

The bill requires the court to consider all of the following factors in determining the appropriate disposition: 1) any nomination of a guardian made by a parent or the child, if 12 years of age or older, and the opinions of the parents and child as to what is in the child's best interests; 2) whether the proposed guardian would be fit, willing, and able to serve as the child's guardian; 3) if the child is an Indian child, the order of placement preference required for an Indian child in an Indian child custody proceeding, unless the court finds good cause for departing from that order; and 4) whether appointment of the proposed guardian is in the child's best interests.

## Procedure for Emergency Guardianships

Under the bill, any person may petition for the appointment of an emergency guardian for a child. The petition must contain the same information required for a full, limited, or temporary guardianship, and must specify the reasons for the appointment of and the powers requested for an emergency guardian.

The bill requires the court to hold a hearing on an emergency petition as soon as possible after the filing of the petition or, for good cause shown, the court may issue a temporary order appointing an emergency guardian without a hearing, which remains in effect until a hearing is held. Any person who receives notice of the emergency guardianship petition under the bill has a right to a hearing for reconsideration or modification of an emergency guardianship.

#### Role of the Guardian ad Litem

Generally, the bill requires appointment of a guardian ad litem (GAL) in proceedings to appoint a guardian or terminate a guardianship, as well as in proceedings to modify a guardianship, if a hearing will be held.

In addition to the duties and responsibilities generally required of a GAL under ch. 48, Stats., the bill requires a GAL appointed under the new statute to conduct an investigation appropriate to the case, including: 1) meet with or observe the child; 2) assess the appropriateness and safety of the child's environment; 3) interview the child to determine the child's goal and concerns, if appropriate; 4) interview the proposed guardian; 5) visit the proposed guardian's home, if appropriate; and 6) report to the court concerning whether the proposed guardian is fit, willing, and able to serve.

The bill also requires the GAL to attend all court proceedings, present evidence concerning the child's best interest, make clear and specific recommendations to the court at every stage of the proceedings, and, upon request, report to the court concerning any matter related to the GAL's duties. Further, the bill requires the GAL to inspect certain reports and records relating to the child and, upon presentation of necessary releases, the child's family and the proposed guardian. The court must order custodians of the specified reports or records to permit inspection and copying of such reports or records by the GAL.

## Post-Appointment Matters

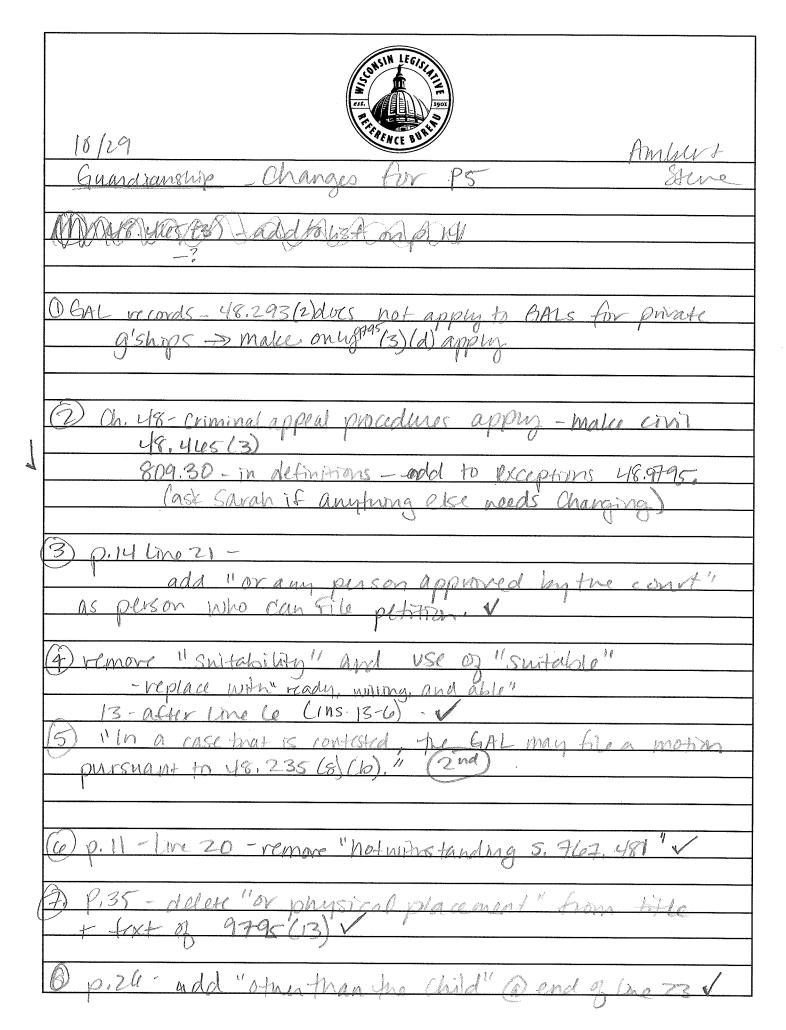
The bill allows a court, on its own motion or upon the petition of any interested person, to appoint a successor guardian after a guardian has died, been removed, or resigned, or as a part of the original appointment or any time after, even while the current guardianship is still in place.

Under the bill, if the guardian abuses or neglects the child or knowingly permits others to do so, fails to disclose information that would have prevented his or her appointment as guardian, fails to follow or comply with the court's order, or otherwise fails to perform any of his or her duties as guardian, the court may exercise its continuing jurisdiction to impose certain remedies, including removal of the guardian and appointment of a successor guardian, modification of the duties and authority of the guardian, or entry of an order that may be necessary or appropriate to compel the guardian to carry out the guardian's duties. The court may also require the guardian to pay any costs of the proceeding if the guardian's conduct was egregious. The bill requires the court to hold a hearing on a petition for the review of the conduct of a guardian within 30 days of the filing of the petition.

The bill authorizes a court to modify a guardianship order, if the court finds that there has been a substantial change in circumstances since the last order affecting the guardianship was entered and that the proposed modification is in the child's best interests.

Under the bill, a guardianship continues until the child attains the age of 18 years unless 1) the guardianship is for a lesser period of time and that time has expired; 2) the child marries; 3) the child dies; 4) the child's residence changes from this state to another state and a guardian is appointed in the new state of residence; 5) the guardian dies, or resigns and the resignation is approved by the court, and a successor guardian is not appointed; 6) the guardian is removed for cause and a successor guardian is not appointed; 7) the guardianship is terminated on the request of a parent or the child; or 8) the court terminates the guardianship upon the adoption of the child.

The bill also allows a parent or child to petition for termination of a guardianship. Specifically, the court must terminate the guardianship if it finds that the petitioner has shown by a preponderance of the evidence that a substantial change in circumstances since the last order affecting the guardianship was entered, that the parent is fit, willing, and able to carry out the duties of a guardian or that no compelling facts or circumstances exist demonstrating that a guardianship is necessary, and that termination of the guardianship would be in the best interests of the child.





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	AFNCE BUE
	p. 13 - The 4, delete "or a modification"
	add after 13-10: The court Shall appoint a GAL when it determines a hearing for modification is to beheld under. Sub (9)(b).
	Sub(9)(b). V
	P.10, Nee his - 48, 13, 48, 133, 48.14 or Ch. 938 V
	P.20 - except : emergencies (ce)
	broadly as to allow a modification
i)	
	under S. 48.13, 48.133, 48.14 ov ch. 938 (make it match)