# **Report From Agency**

# STATE OF WISCONSIN COSMETOLOGY EXAMINING BOARD

IN THE MATTER OF RULEMAKING	:	PROPOSED ORDER OF THE
PROCEEDINGS BEFORE THE	:	COSMETOLOGY EXAMINING
COSMETOLOGY EXAMINING BOARD	:	BOARD
	:	ADOPTING RULES
	:	CR 15-020

#### PROPOSED ORDER

An order of the Cosmetology Examining Board to amend Cos 5.01, to repeal and recreate Cos 5.02 (figure), and to create Cos 5.001 relating to courses of instruction.

Analysis prepared by the Department of Safety and Professional Services.

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#### ANALYSIS

#### **Statutes interpreted:**

Sections 454.06 (2) (b), 454.06 (3) (b), 454.06 (4) (b) 1., 454.06 (5) (b) 1., 454.06 (6) (b) 1., and 454.075, Stats.

# Statutory authority:

Sections 15.08 (5) (b), 227.11 (2) (a), and 454.075, Stats.

# **Explanation of agency authority:**

Pursuant to ss. 15.08 (5) (b) and 227.11 (2) (a), Stats., the Cosmetology Examining Board is generally empowered by the legislature to promulgate rules that will provide guidance within the profession and interpret the statutes it administers. 2013 Wisconsin Act 356 required the reduction of the number of training hours for course of instruction in cosmetology. This change impacted the qualifications for cosmetology licensure. The proposed rule seeks to carry out the mandate of this new legislation by amending Wis. Admin Code. ch. Cos 5.

#### **Related statute or rule:**

None.

# Plain language analysis:

2013 Wisconsin Act 356 changed the licensure requirements for cosmetologist by reducing the number of training hours required to successfully complete a cosmetology course of instruction from 1,800 to 1,550. This reduction in training hours puts

Wisconsin on par with course of instruction requirements in neighboring states such as Illinois and Michigan. The reduction in training hours will also relieve the burden on instate applicants seeking a cosmetology practitioner license in neighboring states and will ease the transition of out-of-state applicants seeking to become licensed as a cosmetologist in Wisconsin. 2013 WI Act 356 allows applicants to receive instruction from a school that is not operating in Wisconsin but has been accredited by an accrediting agency that has been approved by the board, by rule. The proposed rule lists the approved accrediting agencies.

# Summary of, and comparison with, existing or proposed federal regulation:

None.

# Comparison with rules in adjacent states:

**Illinois**: Illinois requires cosmetology schools to provide 1,500 hours of instruction in cosmetology. 68 Ill. Adm. Code 117.530.

Iowa: Iowa requires 2,100 hours in cosmetology curriculum. 645 IAC 61.14.

**Michigan**: Michigan cosmetology curriculum consists of 1,500 of theory and practical instruction and 1,160 hours in minimum practical application. Mich. Admin. Code R.338.2161.

**Minnesota:** The cosmetology training curriculum consists of 1,550 hours in Minnesota. Minn. R. 2110.0510.

# Summary of factual data and analytical methodologies:

The methodologies used in developing this rule include reviewing administrative rules from neighboring states and comparing 2013 Wisconsin Act 356 with Wis. Admin. Code ch. Cos 5.

# Analysis and supporting documents used to determine effect on small business or in preparation of economic impact analysis:

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Eric.Esser@wisconsin.gov, or by calling (608) 266-8608.

# Fiscal Estimate:

The Fiscal Estimate and Economic Impact Analysis are attached.

# Effect on small business:

These proposed rules do not have an economic impact on small businesses, as defined in s. 227.114 (1), Stats. The Department's Regulatory Review Coordinator may be contacted by email at Eric.Esser@wisconsin.gov, or by calling (608) 266-8608.

# Agency contact person:

Kathleen Paff, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, 1400 East Washington Avenue, Room 151, P.O. Box 8935, Madison, Wisconsin 53708; telephone 608-261-4472; email at Kathleen.Paff@wisconsin.gov

# Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Kathleen Paff, Administrative Rules Coordinator, Department of Safety and Professional Services, Division of Policy Development, 1400 East Washington Avenue, Room 151, P.O. Box 8366, Madison, WI 53708-8935, or by email to Kathleen.Paff@wisconsin.gov. Comments must be received on or before April 6, 2015 to be included in the record of rule-making proceedings.

# TEXT OF RULE

SECTION 1. Cos 5.001 is created to read:

**Cos 5.001 Instruction** An applicant for licensure as a cosmetologist, cosmetology manager, aesthetician, electrologist, or manicurist may receive instruction in a school of cosmetology licensed under s. 440.62 (3) (ar), Stats., exempted under s. 440.61, Stats., or accredited by any of the following:

- (1) National Accrediting Commission of Career Arts & Sciences (NACCAS)
- (2) Accrediting Commission of Career Schools and Colleges (ACCSC)
- (3) Council on Occupational Education (COE)
- (4) National Interstate Council of State Boards of Cosmetology (NIC)
- (5) Any other accrediting agency relating to cosmetology that is recognized by the U.S. Department of Education

SECTION 2. Cos 5.01 is amended to read:

**Cos 5.01 Courses**. Schools which provide instruction to students for cosmetology practitioner or <u>cosmetology</u> manager licenses or specialty schools which provide instruction to students for aesthetician, electrologist, or manicurist licenses shall develop curricula for instruction which are based on the applicable syllabus approved by

the board. A school or specialty school shall offer at a minimum the hours listed for subjects in the appropriate syllabus included in this section.

FIGURE 5.02					
	SUBJECTS	THEORY HOURS	PRACTICAL HOURS		
I.	Hygiene, grooming and personal development.	10	0		
II.	Bacteriology, sterilization and sanitation.	20	20		
III.	Haircutting, hair tapering (clipper-cuts), razor cutting, hairstyling, curling, thermal waving, finger- waving, roller setting, pincurl placement, blow- drying, shampoos, scalp and hair treatments, conditioning, reconditioning, hair analysis, and care of hairpieces, wigs and wefts. Tools, equipment and implements (identification and usage).	140	440		
IV.	Hair straightening, hair relaxing, thermal hair straightening, blow-outs, permanents, hair coloring,	185	392		

SECTION 3. Cos 5.02 (figure) is repealed and recreated to read:

	tinting, bleaching		
	and chemistry. Tools,		
	equipment and		
	implements		
	(identification		
	and usage).	25	(0)
V.	Shaving, beard and mustache	35	60
	shaping, trimming,		
	superfluous hair		
	removal,		
	waxing, facials,		
	facial massages,		
	facial makeup,		
	eyelashes, light therapy, basic		
	principles of		
	electricity, and		
	introduction to		
	electrology. Tools,		
	equipment and		
	implements (identification		
	and usage).		
VI.	Manicuring,	10	25
	including nail		
	Enhancement.		
	Tools, equipment		
	and implements		
	(identification		
	and usage).		
VII.	Anatomy and	50	0
	physiology of		
	the hair, skin and		
	nails and disorders of the		
	hair, skin,		
	scalp and nails		
VIII.	Product knowledge,	30	0
	product		
	use and sales,		
	preparing and consulting with		
	and consulting with customer		
	CUSTOTIET		

	for services		
IX.	Laws, rules,	18	0
	professional	10	Ū.
	ethics and history of		
	cosmetology		
Χ.	Individual student	40	75
11.	needs,	10	15
	industry trends and		
	electives (e.g.		
	recordkeeping,		
	mathematics,		
	communications,		
	human relations,		
	public		
	relations, first aid,		
incl visi the of t class	etc.) (Hours may		
	include structured		
	visits conducted by		
	the school outside		
	of the		
	classroom at one or		
	more		
	cosmetology		
	establishments.).		
	TOTAL HOURS	538	1012

SECTION 4. EFFECTIVE DATE. The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2) (intro.), Stats.

# (END OF TEXT OF RULE)

This Proposed Order of the Cosmetology Examining Board is approved for submission to the Governor and Legislature.

Dated \_\_\_\_\_ Agency \_\_\_\_\_

Board Member Cosmetology Examining Board