

STATE & RECEIV

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STATE OF WISCONSIN

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OFFICE OF THE COMMISSIONER OF INSURANCE)

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TO ALL TO WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, Susan Mitchell, Commissioner of Insurance and custodian of the official records of said office, do hereby certify that the annexed order adopting rules relating to a mandatory health insurance risk sharing plan was issued by this office November 13, 1980.

I further certify that said copy has been compared by ma with the original on file in this office and that the same is a true copy thereof, and of the whole of such original.

IN TESTIMONY WHEREOF, I have hereunto subscribed my name in the City of Madison, State of Wisconsin, this 13th day of November, 1980.

Susan Mitchell

Commissioner of Insurance

STATE OF WASCONSIN RECEIVED AND FILED

NOV 14 1980

VEL PHILLIPS
SECRETARY OF STATE

# ORDER OF THE COMMISSIONER OF INSURANCE

#### ADOPTING RULES

Relating to a mandatory health insurance risk-sharing plan.

## ANALYSIS PREPARED BY

THE OFFICE OF THE COMMISSIONER OF INSURANCE

The purpose of Ch. Ins 18, Wis. Adm. Code, is to implement and interpret Ch. 619, Subchapter II, Stats., as required by s. 619.11, Stats., and to interpret s. 632.785, Stats., in order to establish procedures and requirements for a mandatory health insurance risk-sharing plan.

The plan is to operate subject to the supervision and approval of a board consisting of representatives of four insurers, the Health Policy Council, and the commissioner, and three public members. The commissioner, with the board, shall establish grievance procedures, select an administering carrier, collect assessments from insurers and develop a public education program.

The coverage to be offered is of a major medical type for persons not eligible for medicare and of a medicare supplement type for those eligible for medicare. There shall be a \$1,000 deductible for major medical and a deductible equal to the medicare part A deductible for medicare supplement, and a 20% coinsurance up to a yearly out-of-pocket ceiling of \$1,500 per individual and \$3,000 per family for major medical and \$500 per individual for medicare supplement. There is a lifetime limit of \$250,000 per covered individual.

Premium rates are to be self-sufficient except that for the first three years rates shall not be greater than 130% of those for a standard risk.

Pursuant to the authority vested in the Commissioner of Insurance by sections 601.41 (3) and 619.11, Wisconsin Statutes, the Commissioner of Insurance hereby adopts rules implementing and interpreting Ch. 619, Subchapter II, Wisconsin Statutes, and interpreting s. 632.785, Wisconsin Statutes, as follows:

Chapter Ins 18 is adopted to read:

# CHAPTER INS 18

### HEALTH INSURANCE RISK-SHARING PLAN

Ins 18.01 PURPOSE. This chapter is intended to implement and interpret subch. II of Ch. 619, Stats., and s. 632.785, Stats., for the purpose of establishing procedures and requirements for a health insurance risk-sharing plan, in accordance with ss. 619.11 and 601.41 (3), Stats.

Ins 18.02 CREATION OF PLAN AND TITLE. In accordance with ss. 619.11 and 601.41 (3), Stats., a plan of health insurance coverage which meets the requirements of Subch. II of Ch. 619, Stats., and s. 632.785, Stats., is established. The title of the plan shall be "Health Insurance Risk-Sharing Plan", and shall be referred to in this chapter as the plan.

Ins 18.03 SCOPE. This chapter shall apply to all insurers as defined in s. 619.10 (5), Stats.

Ins 18.04 DEFINITIONS. For the purpose of this chapter, the definition of terms used shall be those definitions set forth in s. 619.10, Stats.

Ins 18.05 ELIGIBILITY. Eligibility shall be determined in accordance with s. 619.12, Stats. (1) CRITERIA. The administering carrier shall certify as eligible any resident as defined in s. 619.10 (9), Stats., upon receipt from the plan applicant of any of the following, as set forth in s. 619.12 (1),

Stats., based wholly or partially on medical underwriting considerations within 6 months prior to making application for coverage by the plan:

- (a) A notice of rejection or cancellation of health insurance coverage from two or more insurers.
- (b) A notice of reduction or limitation of health insurance coverage, including restrictive riders, from an insurer if the effect of the reduction or limitation is to substantially reduce coverage compared to the coverage available to a person considered a standard risk for the type of coverage provided by the plan. A denial of coverage for any of the covered expenses enumerated in s. 619.14 (3), Stats., shall constitute a substantial reduction in coverage, if the same policy offered to standard risks includes such coverage. A denial of coverage for a particular medical condition shall constitute a substantial reduction in coverage if the same policy offered to standard risks includes such coverage, and such coverage is available under the plan.
- (c) A notice of increase in premium exceeding the premium then in effect for the insured person by 50% or more, unless the increase applies to substantially all of the insurer's health insurance policies for the same coverage then in effect in Wisconsin.
- (d) A notice of premium for a major medical or medicare supplement policy not yet in effect from two or more insurers which exceeds the premium applicable to a person considered a standard risk by 50% or more.
- (2) NON-ELIGIBILITY. Exclusions from eligibility for the plan shall be as set forth in s. 619.12 (2), Stats.
- (3) BOARD REVIEW. Any person denied certification or decertified by the administering carrier is entitled to a review by the board under the grievance procedures established by the board under s. 619.15 (3) (a). Stats.

(4) DATE OF ELIGIBILITY. Except as provided in s. 619.14 (1) (b), Stats., persons certified as eligible for the plan shall be deemed eligible for coverage from the date of application for coverage by the plan.

Any individual anticipating termination under an individual or group health insurance policy or any other plan providing coverage similar to that under a health insurance policy, including medical assistance, may seek to establish eligibility for the plan prior to termination of existing coverage, in order to maintain continuous coverage to the greatest extent possible.

18.06 PARTICIPATION OF INSURERS. Every insurer shall participate in the cost of administering the plan in accordance with the formula established in s. 619.13 (1) (b), Stats. The commissioner shall have the authority to waive assessments for insurers or any class of insurers for any year when it is determined that the administrative costs would exceed the amount of the assessment.

Ins 18.07 COVERAGE. Coverage shall conform with s. 619.14, Stats.

- (1) LIMITATIONS ON COVERAGE OFFERED TO ELIGIBLE PERSONS ALSO ELIGIBLE FOR MEDICARE. Limitations on coverage offered shall conform with s. 619.14 (1), Stats. In accordance with s. 619.14 (2) (b), the plan shall offer an alternative to the major medical policy for individuals who are eligible for the plan and also eligible for medicare.
- (2) MAJOR MEDICAL EXPENSE COVERAGE. Major medical expense coverage shall conform with s. 619.14 (2), Stats.
- (3) COVERED EXPENSES. Covered expenses shall be those services and articles enumerated in s. 619.14 (3), Stats. The formula for determining usual and customary charges shall be developed by the administering carrier and approved by the board.

- (4) EXCLUSIONS. Exclusions from coverage shall conform with s. 619.14 (4), Stats.
- (a) The formula for determining the prevailing charge in the locality where the service is provided shall be developed by the administering carrier and approved by the board.
- (b) The medical necessity of the service shall be determined by the administering carrier and shall be subject to board review under the grievance procedures established by the board under s. 619.15 (3) (a), Stats.
- (5) PREMIUMS, DEDUCTIBLES AND COINSURANCE. (a) Premiums, deductibles and coinsurance shall conform with ss. 619.14 (5) and 619.17, Stats. (b) The schedule of premiums, based on data compiled from the health insurance industry, shall be as follows:

Annual Premiums		
Attained Age	Major <u>Medical</u>	Medicare Supplement
Under 30	\$ 330	\$402
30-39	454	402
40-44	640	402
45-49	764	402
50-54	950	402
55-59	1,135	402
60-64	1,569	402

- (c) Premiums shall be set by rule by the commissioner, based on all available data, including industry experience and actual plan experience.

  The commissioner shall have on file an actuarial report detailing the process whereby rates were determined.
- (d) The annual report of the board to standing committees of the legislature required by s. 619.15 (2), Stats., and Ins 18.08 (2) shall include a section describing premium rate setting in detail. In order to fulfill this

requirement, the board may appoint an actuarial committee under the powers granted to the board in s. 619.15 (5) and Ins 18.08 (3) (d) and (e).

- (6) PRE-EXISTING CONDITIONS. Pre-existing conditions limitations shall conform with s. 619.14 (6), Stats. Determinations of what constitutes a pre-existing condition shall be made by the administering carrier and shall be subject to board review under the grievance procedures established by the board under s. 619.15 (3) (a), Stats.
- (7) COORDINATION OF BENEFITS. There shall be coordination of benefits as provided in s. 619.14 (7), Stats.

Ins 18.08 BOARD OF GOVERNORS. The board shall be appointed and shall operate pursuant to s. 619.15. (1) BOARD APPOINTMENTS. The board shall be appointed pursuant to s. 619.15 (1), Stats. "Members of the population covered by the plan" shall, for purposes of appointment to the board, include residents of Wisconsin who would reasonably be expected to be certified as eligible for the plan under the eligibility criteria set forth in s. 619.12, Stats.

- (2) ANNUAL REPORT. The board shall make an annual report to the members of the plan and to standing committees on health and insurance in each house of the legislature pursuant to s. 619.15 (2), Stats.
- (3) BOARD FUNCTIONS. Board functions shall conform with ss. 619.15 (3), (4) and (5), Stats.
- (a) The board shall carry out the functions required in s. 619.15 (3), Stats.
- (b) The board may carry out the functions authorized in s. 619.15 (4), Stats.
- (c) The board may provide for agent commissions and require agents and companies to provide assistance in filing applications under the powers granted in s. 619.15 (5), Stats.

- (d) The board may establish subcommittees and appoint members who do not serve on the board to these subcommittees in order to carry out its functions under s. 619.15, Stats.
- (e) The board may hire consultants in order to carry out its functions under s. 619.15, Stats.
- (f) The board shall contract with the administering carrier of the plan to provide those services enumerated in s. 619.16 (3), Stats., as well as any other functions enumerated in the contract between the board and the administering carrier, in order to carry out its functions under s. 619.15, Stats.
- (g) The board may defer payment of administrative expenses to the administering carrier, in accordance with the terms set forth in the contract between the board and the administering carrier.
- (h) The board shall develop a detailed written policy regarding confidentiality of records.
- (1) The board may adopt and amend from time to time reasonable operating procedures which are not inconsistent with the statutory requirements and Ch. Ins 18, for the management and operation of the plan.

Ins 18.09 ADMINISTERING CARRIER. The selection, term and functions of the administering carrier shall conform with s. 619.16, Stats. (1) SELECTION. The board shall select an insurer through a competitive bidding process to administer the plan based on criteria established by the board which shall conform with the requirements of s. 619.16 (1), Stats.

(2) TERM SERVED AND SELECTION FOR SUCCEEDING PERIODS. The term served by the administering carrier and the selection of the administering carrier for succeeding periods shall conform with s. 619.16 (2), Stats.

(3) FUNCTIONS. The administering carrier shall perform the functions enumerated in s. 619.16 (3), Stats., and any other functions agreed to in the contract between the board and the administering carrier.

Ins 18.10 NOTICE OF MANDATORY RISK-SHARING PLAN. Notice of the plan shall conform with s. 632.785, Stats. (1) WHEN NOTICE REQUIRED. If an insurer takes one or more of the actions enumerated in s. 632.785 (1), Stats., the insurer shall notify all persons covered or to be covered by the policy, including parents and guardians in cases involving minor children and individuals adjudged incompetent, of the existence of the plan, as well as the eligibility requirements and the method of applying for coverage under the plan, in accordance with s. 632.785 (1), Stats.

- (2) FORM OF NOTICE REQUIRED. "Health Insurance High Risk-Sharing Plan", an informational pamphlet prepared by and available through the Office of the Commissioner of Insurance and endorsed by the board, shall satisfy the notice requirements set forth in s. 632.785 (1), Stats. Any other notice given in accordance with s. 632.785 (1), Stats., shall substantially conform to this pamphlet in type size and readability and shall be subject to the prior approval of the commissioner of insurance.
- (3) STATEMENT OF REASONS FOR REJECTION, TERMINATION, CANCELLATION OR IMPOSITION OF UNDERWRITING RESTRICTIONS. The insurer's rejection, termination, cancellation or imposition of underwriting restrictions under s. 632.785 (1) shall, pursuant to s. 632.785 (2), state the specific medical reason for the insurer's action.

Ins 18.11 CONFIDENTIALITY AND ACCESS TO RECORDS. (1) CONFIDENTIALITY. Information regarding plan applicants and plan participants shall be kept confidential by the administering carrier and the board. A detailed written policy regarding confidentiality shall be developed by the board pursuant to s. 619.15 (5), Stats., and Ins 18.08 (3) (h).

(2) ACCESS TO RECORDS BY PLAN APPLICANTS AND PARTICIPANTS. Plan applicants and participants shall have access to all of their medical records held by the plan.

Ins 18.12 EFFECTIVE DATE. This chapter shall take effect January 1, 1981.

Dated at Madison, Wisconsin, this \_

day of

1980.

Susan Mitchell

Commissioner of Insurance