CR 84-103

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CERTIFICATE

STATE OF WISCONSIN)) DEPARTMENT OF DEVELOPMENT)

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TO ALL WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, James T. Flynn, Secretary of the Department of Development and custodian of the official records of said Department, do hereby certify that the annexed rules relating to the rating of applications for Small Cities Community Development Block Grant Funds were duly approved and adopted by this Department of September 21, 1984.

I further certify that this copy has been compared by me with the original on file in this Department and that the same is a true copy thereof, and of the whole of such original.

> IN TESTIMONY WHEREOF, I have hereunto set my hand as Secretary of the Department of Development at 123 West Washington Avenue in the city of Madison, this <u>10th</u> day of October, 1984.

J/ame s Τ. Flynn

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ORDER OF THE DEPARTMENT OF DEVELOPMENT

OCT 1 7 1984

ADOPTING RULES

Revisor of Statutes Bureau

Relating to the rating of applications for Small Cities Community Development Block Grant Funds.

Analysis Prepared by the Department of Development

The Department of Development proposes to amend the rules under which applications for Small Cities Community Development Block Grant funds will be rated. The rules contained in this proposed order make the following changes to the rating system:

1. <u>A continuous economic development competition is created which is</u> separate from the existing annual competition.

Currently, there is a single annual competition for small cities community development block grants funds. Eligible local governments may submit an application for funding for housing, public works, economic development or a combination of those activities by January 31 of each year. Those applications are ranked comparatively under the existing rules during February and March and grant awards are announced in April. The proposed rules separate out the economic development part of the competition. Instead of a single annual competition for economic development activities, applications for economic development may be submitted at any time and will be ranked according to the standards contained in the proposed rules.

The criteria for the continuous economic development competition measure the two major components of the application--need and program impact. The need or distress criteria comprise 210 points and measure various elements of fiscal and economic conditions. Program impact totals 395 points and examines the community's economic strategy, employment needs, the ability of the proposed activity to meet those needs, the amount of private and public investment and the number of jobs created per block grant dollar requested.

The measurements of "growth center" and "redevelopment area" which apply to economic development proposals submitted under the current annual completion are eliminated.

Eligible applicants may submit an unlimited number of applications but may not receive more than \$750,000 of economic development grant funds during any year.

Under the proposed rules the Department of Development is required annually to develop an application manual for the economic development competition. The manual will specify the amount of funding available under the economic development competition, the score required for funding, the impact score required for funding, the application procedures and standards and will contain the application format. Page Two

The single annual competition for housing and public facilities remains with the following changes.

2. The measure of "Capacity To Carryout the Program" is eliminated.

3. The "Concentrated Effort" measure contained in the housing impact score is altered so that an applicant need no longer produce evidence of previous housing activities in order to receive a 35 point score under that measure. Pursuant to the authority vested in the Department of Development by ss. 560.02 (4) and 566.04 (2)(j), Wis. Stats., the Department of Development repeals, renumbers, amends and creates rules interpreting s. 566.04 (2)(j), as follows:

SECTION 1. Subchapter I (title) of Chapter DOD 6 is created to read:

SUBCHAPTER I

"Annual Housing and Public Facilities Competition" (to precede the existing table of contents for the chapter)

SECTION 2. DOD 6.03 (1) is renumbered 6.03 (1m) and amended to read:

DOD 6.03 (1m) "Comprehensive application" means an application which proposes to address two-or-three both of the program impact categories listed in s. DOD 6.06, Wis. Admin. Code, and which establishes a relationship between the activities proposed in each program impact category.

SECTION 3. DOD 6.03 (1) and (1q) are created to read:

DOD 6.03 (1) "Annual housing and public facilities competition" means the single annual receipt and review of applications for housing activities and public facility improvements as provided in subchapter I of this chapter.

(1q) "Continuous economic development competition" means the continuous receipt and review of applications for economic development projects as provided in subchapter II of this chapter.

SECTION 4. DOD 6.03 (3a) and (11) are repealed.

SECTION 5. DOD 6.04, 6.06 (intro) and (2)(c) 2. are amended to read:

DOD 6.04 <u>ANNUAL HOUSING AND PUBLIC FACILITIES SCORING SYSTEM</u>. "(intro.)" The allocation of small city community development block grant funds <u>distributed under the annual housing and public facilities competition</u> shall be based upon the comparative ranking of applications. Comparative ranking is established by respective points awarded applicants. In determining the points to be awarded applicants, the department shall use the criteria contained in s. DOD 6.05 to 6.11, Wis. Admin. Code.

DOD 6.06 <u>PROGRAM IMPACT</u>. There are 3 <u>2</u> categories of program impact, each with a total value of 325 points. Applicants shall address at least one of the categories of program impact and may address 2-op-3 <u>both</u>. An applicant that proposes a comprehensive grant shall receive a score for program impact equal to the average of the scores received for each category addressed. The three two categories of program impact include:

(2) (c) 2. An applicant shall receive 35 points if it shows that the community has-taken-previous-actions-toward-alleviating-problem housing-and-related-conditions-and-that-other-programs-are being-used is using other programs which will assist in alleviating these problem housing and related conditions.

SECTION 6. DOD 6.06 (1) and 6.08 are repealed.

SECTION 7. Subchapter II of Chapter DOD 6 is created to read:

SUBCHAPTER II

"Continuous Economic Development Competition"

(to follow s. DOD 6.13)

| DOD 6.14 | Applicability | DOD 6.17 | Application Manual |
|----------|----------------|----------|-----------------------|
| DOD 6.15 | Scoring System | DOD 6.18 | Distribution of Funds |
| DOD 6.16 | Program Impact | | |

DOD 6.14 <u>APPLICABILITY</u>. Sections DOD 6.01, 6.02, 6.03 (1) and (1q), (2) to (5), (7) to (10), (14) and (16), 6.05, 6.11 (1), 6.115 and the provisions of this subchapter apply to the continuous economic development competition.

DOD 6.15 <u>SCORING SYSTEM</u>. The allocation of small city community development block grant funds distributed under the continuous economic development competition shall be based upon the rating of applications against scoring criteria contained in ss. DOD 6.05 and 6.16.

DOD 6.16 <u>ECONOMIC IMPACT</u>. A total of 395 points are assigned to the economic impact of each application as follows:

- (1) ECONOMIC PROFILE AND NEEDS. Applicants shall receive 30, 20, 10 or0 points for economic profile and needs as follows:
 - (a) An applicant shall receive 30 points if it has documented substantial unemployment and other economic development needs, including

the needs of low- and moderate-income persons and has identified basic characteristics of the local economy.

- (b) An applicant shall receive 20 points if it has documented significant unemployment and other economic development needs, including the needs of low- and moderate-income persons, and has identified basic characteristics of the local economy.
- (c) An applicant shall receive 10 points if it has documented moderate unemployment and other economic development needs, including the needs of low- and moderate-income persons, and has identified basic characteristics of the local economy.
- (d) An applicant which does not meet the standard contained in par. (c) shall receive no points.
- (2) COMMUNITY ECONOMIC DEVELOPMENT STRATEGY. Applicants shall receive 30,
 20, 10 or 0 points for community economic development strategy as
 follows:

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- (a) An applicant shall receive 30 points if it documents that it has prepared, or participated in the preparation of, and endorses an economic development strategy for the community and that implementation efforts have been made which produced tangible benefits.
- (b) An applicant shall receive 20 points if it documents that it has prepared, or participated in the preparation of, and endorses an

economic development strategy for the community and that implementation efforts have been made.

- (c) An applicant shall receive 10 points if it documents that it has prepared, or participated in the preparation of, and endorses an economic development strategy for the community.
- (d) An applicant which does not meet the standard contained in par. (c) shall receive no points.
- (3) PROJECT STRATEGY. Applicants shall receive 25, 10 or 0 points for project strategy as follows:

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- (a) An applicant shall receive 25 points if it has accounted for all private, public and small cities community development block grant funds necessary to complete the project, described all activities that constitute the completed project, demonstrated the relationship of the project to the community economic development strategy and needs and explained the reuse of any small cities community development block grant loan repayments from this and any previous project.
- (b) An applicant shall receive 10 points if it has accounted for all private, public and small cities community development block grant funds necessary to complete the project described all activities that constitute the completed project, and explained the reuse of any small cities community development block grant loan repayments from this and any previous project.

- (c) An applicant which does not meet the standard contained in par. (b) shall receive no points.
- (4) PROJECT IMPACT. An applicant shall receive 50, 30, 10 or 0 points for project impact as follows:
 - (a) An applicant shall receive 50 points if it has proposed activities that directly address the identified needs with substantial benefits, has considered environmental conditions and has prepared for any involuntary displacement.
 - (b) An applicant shall receive 30 points if it has proposed activities that directly address the identified needs with significant benefits, has considered environmental conditions and has prepared for any involuntary displacement.

- (c) An applicant shall receive 10 points if it has proposed activities that directly address the identified needs with moderate benefits, has considered environmental conditions and has prepared for any involuntary displacement.
- (d) An applicant which does not meet the standard contained in par. (c) shall receive no points.
- (5) PRIVATE FUNDS LEVERAGED. Applicants shall receive 75, 50, 25 or0 points for private funds leveraged as follows:

- (a) An applicant shall receive 75 points if it documents firm commitment of the private and other public funds necessary for the project, the necessity of the small cities community development block grant for successful completion of the project and a substantial amount of private funds to the grant dollars.
- (b) An applicant shall receive 50 points if it documents firm commitment of the private and other public funds necessary for the project, the necessity of the small cities community development block grant for successful completion of the project and a significant amount of private funds to the grant dollars.
- (c) An applicant shall receive 25 points if it documents firm commitment of the private and other public funds necessary for the project, the necessity of the small cities community development block grant for successful completion of the project and a moderate amount of private funds to the grant dollars.

- (d) An applicant which does not meet the standard contained in par. (c) shall receive no points.
- (6) PUBLIC FUNDS LEVERAGED. Applicants shall receive 25, 15 or 0 points for public funds leveraged as follows:
 - (a) An applicant shall receive 25 points if it documents firm commitment of the private and other public funds necessary for the project, the necessity of the small cities community development block

grant for successful completion of the project and a substantial amount of other public funds to the grant dollars.

- (b) An applicant shall receive 15 points if it documents firm commitment of the private and other public funds necessary for the project, the necessity of the small cities community development block grant for successful completion of the project and a significant amount of other public funds to the grant dollars.
- (c) An applicant which does not meet the standard contained in par. (b) shall receive no points.
- (7) COST PER JOB CREATED OR RETAINED. Applicants shall receive 100, 75,50, 25 or 0 points for cost per job created or retained as follows:

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- (a) An applicant shall receive 100 points if it documents a firm commitment by the employer of the jobs proposed to be created or retained by the project and a minimal small cities community development block grant cost per job.
- (b) An applicant shall receive 75 points if it documents a firm commitment by the employer of the jobs proposed to be created or retained by the project and a moderate small cities community development block grant cost per job.
- (c) An applicant shall receive 50 points if it documents a firm commitment by the employer of the jobs proposed to be created or retained

by the project and a significant small cities community development block grant cost per job.

- (d) An applicant shall receive 25 points if it documents a firm commitment by the employer of the jobs proposed to be created or retained by the project and a substantial small cities community development block grant cost per job.
- (e) An applicant which does not meet the standard contained in par. (d) shall receive no points.
- (8) RECRUITMENT AND JOB TRAINING. Applicants shall receive 60, 45, 30 or0 points for recruitment and job training as follows:

- (a) An applicant shall receive 60 points if it documents recruitment of low- and moderate-income persons for a substantial portion of the jobs to be created, if it documents that a substantial portion of those jobs are scheduled for training and upgrading and, if there are existing jobs saved by the project, that a substantial portion are of the type normally available to low- and moderate-income persons and that a substantial portion of these jobs are scheduled for training and upgrading.
 - (b) An applicant shall receive 45 points if it documents recruitment of low- and moderate-income persons for a significant portion of the jobs to be created, if it documents that a significant portion of the jobs are scheduled for training and upgrading and, if there are

existing jobs saved by the project, that a significant portion are of the type normally available to low- and moderate-income persons and that a significant portion of these jobs are scheduled for training and upgrading.

- (c) An applicant shall receive 30 points if it documents recruitment of low- and moderate-income persons for a significant portion of the jobs to be created and, if there are retained jobs, that a significant portion are of the type normally available to low- and moderate-income persons.
- (d) An applicant which does not meet the standard contained in par. (c) shall receive no points.
- DOD 6.17 <u>APPLICATION MANUAL</u>. The department shall annually prepare an application manual which it may update quarterly. The manual will contain the application procedures and standards, the minimum number of points necessary for funding and the minimum impact score necessary for funding under the continuous economic development competition.

DOD 6.18 <u>DISTRIBUTION OF FUNDS</u>. (1) One-third of each annual allotment of small cities community development block grant funds made available to the state shall be set aside for the continuous economic development competition except that, the department may, in any year, increase or decrease the set aside by an additional 10 percent of the annual allotment.

(2) During each calendar year, the department may distribute no more than one-fourth of the funds available under the continuous economic development competition by March 31, no more than one-half by June 30 and no more than three-fourths by September 30.

(3) The maximum amount available to any applicant under the continuous economic development competition is \$750,000.

The rules contained in this order shall take affect as provided in s. 227.026 (1) (Intro.), Wis. Stats.

Dated: October 10, 1984

STATE OF WISCONSIN DEPARTMENT OF DEVELOPMENT

Bv: Secretar James