

CR 87-179

CERTIFICATE

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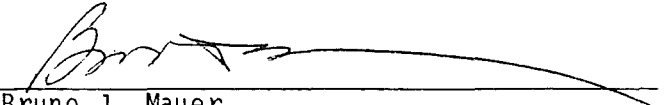
DEPARTMENT OF DEVELOPMENT)

TO ALL TO WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, Bruno J. Mauer, Secretary and custodian of the official records of the Department of Development, do hereby certify that the annexed rules relating to the allocation of the volume cap on private activity bonds were duly approved and adopted by this Department on October 24, 1988.

I further certify that said copy has been compared by me with the original on file in this Department and that the same is a true copy thereof, and of the whole of such original.

IN TESTIMONY WHEREOF, I have hereunto set my hand as Secretary at 123 West Washington Avenue in the City of Madison, this 24th day of October, 1988.



Bruno J. Mauer

12-1-88

ORDER OF THE DEPARTMENT OF DEVELOPMENT
CREATING CHAPTER DOD 11
WISCONSIN ADMINISTRATIVE CODE

The Department of Development adopts an order to create Chapter DOD 11 of the Wisconsin Administrative Code, relating to the allocation of the volume cap on private activity bonds.

Analysis Prepared by the Department of Development

Statutory authority: ss. 560.02 (4) and 560.032, Stats.

Statute interpreted: s. 560.032, Stats.

1987 Wisconsin Act 69 required the Department of Development to establish a system for the allocation of the volume cap on private activity bonds. The Department established an allocation system by issuing emergency administrative rules (Chapter DOD 11) in early January. At the same time, the Department initiated the permanent rule process.

Subsequently, the Department issued emergency rules that revised the allocation system. These rules were effective on May 17, 1988. Because the legislative committees had completed their reviews, the Department recalled the proposed permanent rules, CR 87-179, on July 18, 1988, in order to make germane modifications pursuant to s. 227.19 (4)(b)4., Stats. On September 14, 1988, the Department resubmitted the proposed permanent rules with the germane modifications. This order reflects the rules with the germane modifications.

Text of Rule

SECTION 1. Chapter DOD 11 is created to read:

CHAPTER DOD 11

ALLOCATION OF VOLUME CAP ON PRIVATE ACTIVITY BONDS

DOD 11.01 PURPOSE. The purpose of this chapter is to set forth a procedure for the allocation, pursuant to s. 560.032, Stats., of the amount of tax-exempt "private activity bonds" that may be issued by Wisconsin issuers during calendar year 1988, pursuant to the internal revenue code of 1986, 26 U.S.C. s. 146.

DOD 11.02 DEFINITIONS. In this chapter:

(1) "Carryforward Purpose" has the meaning assigned to that term in 26 U.S.C. s. 146 (f) (5).

(2) "Code" means the internal revenue code of 1986, as amended.

(3) "Department" means the department of development.

(4) "Federally-Assisted Project" means a project for which the application for an allocation received pursuant to s. DOD 11.06 (2) includes a statement that an allocation is requested for a federally-assisted project. and is accompanied by a copy of an application for: (a) an urban development action grant under Section 119 of the housing and community development act

of 1974 with respect to the project, or (b) insurance, guarantee or grant in connection with the bonds, issued by the federal housing administration, the government national mortgage association or the department of housing and urban development pursuant to the national housing act, as amended, or the United States housing act of 1937, as amended.

(5) "Issuer" means any county, city, town, village or other public body described in s. 67.01 (5), Stats., or agency, authority or political subdivision of the state of Wisconsin, including any public corporation or commission established by any of these entities, that is empowered to borrow money.

(6) "Issuer-Owned Project Bonds" means bonds issued for a facility that is owned by an issuer, would be treated as owned by the issuer pursuant to 26 U.S.C. s. 142 (b) (1) (B) and is described in 26 U.S.C. s. 142 (a) (1) to (10). It does not include single-family housing bonds but does include multi-family housing bonds.

(7) "Multi-Family Housing Bonds" means bonds issued for a qualified residential rental project, as defined in 26 U.S.C. s. 142 (d) (1).

(8) "Other Private Activity Bonds" means private activity bonds other than those certified to the department as issuer-owned project bonds, multi-family housing bonds or single-family housing bonds.

(9) "Private Activity Bonds" has the meaning assigned to that term in 26 U.S.C. s. 141 (a).

(10) "Qualified Redevelopment Bonds" has the meaning assigned to that term in 26 U.S.C. s. 144 (c).

(11) "Single-Family Housing Bonds" means qualified mortgage bonds as defined in 26 U.S.C. s. 143 (a).

(12) "Unified Volume Cap" means the state ceiling for the issuance of private activity bonds applicable to the state of Wisconsin for calendar year 1988.

NOTE: The "unified volume cap" is determined according to 26 U.S.C. s. 146 (d) (1). It is an amount equal to the latest census estimate of the resident population of the state of Wisconsin released by the bureau of census before the beginning of calendar year 1988 multiplied by \$50 per person, which equals \$240,350,000.

DOD 11.03 INITIAL ALLOCATION TO THE WISCONSIN HOUSING AND ECONOMIC DEVELOPMENT AUTHORITY. There is allocated to the Wisconsin housing and economic development authority for calendar year 1988 \$20 million of the unified volume cap to be utilized for those purposes that the authority in its discretion shall determine are needed. The authority shall certify to the department promptly after issuance of any private activity bonds the amount of the bonds issued pursuant to this allocation. Any amount of the allocation that remains unused on October 1, 1988, shall be automatically transferred to the department, to be further allocated as provided in s. DOD 11.06. The authority shall promptly certify to the department the amount of the unused allocation.

DOD 11.04 ALLOCATION TO THE WISCONSIN HOUSING AND ECONOMIC DEVELOPMENT AUTHORITY. Any application by the Wisconsin housing and economic development authority for an allocation under s. DOD 11.06 shall contain a certification by the issuer that the allocation under s. DOD 11.03 and any unused allocation from a prior year carried forward and available to the issuer for that purpose has been or, as part of the bond issuance, will be fully utilized. If the allocation is for single-family housing bonds, the application shall contain a separate certification from the governor that the governor has approved the bond issue. The governor shall provide the certification only after being advised by the department of the current status of the allocation to the department made under s. DOD 11.06 (1) (a) and that, after giving due consideration to alternative uses of the allocation, has decided that the utilization of the allocation for the issue of single-family housing bonds is in the best interests of the people of the state of Wisconsin.

DOD 11.05 BUILDING COMMISSION ALLOCATION. There is allocated to the building commission for calendar year 1988 \$20 million of the unified volume cap to be further allocated by the building commission and utilized for any private activity bonds as the building commission in its discretion shall determine are needed. The building commission shall certify to the department promptly after issuance of any private activity bonds the amount of the bonds issued pursuant to this allocation. Any amount of the allocation that remains unused on November 30, 1988 shall be automatically transferred to the department, to be further allocated as provided in s. DOD 11.06. The building commission shall promptly certify to the department the amount of the unused allocation.

DOD 11.06 DEPARTMENT ALLOCATION AND ALLOCATION PROCESS. There is allocated to the department on behalf of the issuers, for calendar year 1988, the remainder of the unified volume cap, \$200,350,000, to be further allocated as follows:

(1) (a) Prior to October 1, 1988, the allocation to the department shall be set aside and accounted for in three separate categories, as follows:

1. An amount of \$13 million for multi-family housing bonds;
2. An amount of \$70 million for single-family housing bonds; and
3. The remainder, including any amount that has been surrendered or terminated pursuant to subs. (7) and (8), for issuer-owned project bonds, qualified redevelopment bonds and other private activity bonds.

(b) On and after October 1, 1988, the allocation to the department shall be aggregated into a single category and available for issuer-owned project bonds, qualified redevelopment bonds, multi-family housing bonds and other private activity bonds.

(2) (a) Any issuer, or any person acting on its behalf, may make an application to the department for an allocation of the unified volume cap. Each application shall provide:

1. Evidence that official action has been taken by the issuer with respect to the issuance of the obligations which, for obligations issued

pursuant to s. 66.521, Stats., shall be the initial resolution previously filed with the department with respect to the obligation, and

2. A written, signed opinion of the issuer's legal counsel, or of bond counsel, to the effect that a reasonable basis exists to conclude that the obligations would be private activity bonds subject to the unified volume cap and indicating whether the bonds would be issuer-owned project bonds, qualified redevelopment bonds, multi-family housing bonds, single-family housing bonds or other private activity bonds.

(b) Any application with respect to federally-assisted project shall also contain a statement that the applications for a federally-assisted project and shall include a copy of:

1. The application, on the form prescribed by the United States department of housing and urban development, for an urban development action grant pursuant to section 119 of the housing and urban development act of 1974 with respect to the project, or

2. An application, on the form prescribed by the respective federal agency, for insurance or guarantee in connection with the bonds issued by the federal housing administration, the government national mortgage association or the department of housing and urban development pursuant to the national housing act, as amended, or the United States housing act of 1937, as amended.

(3) Upon receipt of any application, the department shall record it by date and time of receipt, except that all applications received on or before the effective date under this chapter shall be deemed received at the same time. The department shall promptly certify the portion of the relevant category of its allocation of the unified volume cap that has not been allocated to an issuer and shall allocate the available portion of the amount requested to the issuer. The allocation shall be valid for a period equal to the lesser of 90 calendar days or, in the case of an application for a federally-assisted project, 120 calendar days or the remainder of the calendar year. The amount of the allocation shall not exceed the maximum amount authorized for issuance under the official action taken by the issuer with respect to the obligations. Certain allocations are subject to earlier termination pursuant to sub. (8). Any allocation received under this section will be valid only with respect to bonds issued in calendar year 1988. Any allocations for a carryforward purpose shall be obtained under the provisions of s. DOD 11.07.

(4) In making an allocation, the department shall only consider compliance with the requirements of sub. (2), the dollar amount of the request and the portion of the relevant category of its allocation of the unified volume cap that has not been allocated to an issuer.

(5) (a) Each issuer, or a person acting on its behalf, shall notify the department in writing as to the amount of obligations issued pursuant to the allocation on or before five business days after the issuance of the bonds. In the case of a federally-assisted project, the notification shall include evidence of the award of:

1. An urban development action grant, or

2. Insurance, guarantee or a grant in connection with the bonds issued by the federal housing administration, the government national mortgage association or the department of housing and urban development pursuant to the national housing act, as amended, or the United States housing act of 1937, as amended, with respect to the project.

(b) Upon notification under par. (a), the allocation in the amount issued shall, subject to par. (c), become permanent and irrevocable.

(c) The department shall treat any notice received pursuant to this subsection more than five business days after the issuance of the bonds as a reapplication pursuant to sub. (6). If an allocation is certified to the issuer pursuant to a reapplication, this subsection shall be deemed to have been complied with as though the notice of issuance had been timely received.

(6) Subject to s. DOD 11.10, all applications shall be processed in the order received by the department. An application shall be made only within 90 calendar days or, for a federally-assisted project, 120 calendar days, prior to the planned issuance of the bond. Any reapplication shall be effective only upon the day on which the previous allocation expires, except that a notice of issuance which is treated as a reapplication pursuant to sub. (5) shall be effective upon receipt by the department.

(7) An issuer, or a person acting on its behalf, may surrender all or any part of its rights to a particular allocation, in whole or in part,

under any section of this chapter prior to its expiration. If this event occurs, the allocation shall expire. An issuer that has received an allocation for a federally-assisted project, or a person acting on its behalf, may alternatively surrender only its right to an extended allocation period of 30 days, whereupon the allocation shall be treated as if it were not for a federally-assisted project.

(8) (a) Unless the department has received notice of the issuance of bonds pursuant to sub. (5) or a deposit of cash or a certified or cashier's check in an amount equal to 0.5 percent of the allocation requested, any allocation shall terminate on the earlier of 30 days after the allocation is made or December 1, 1988. Unless the department has received a deposit of cash or certified or cashier's check in an amount equal to 0.5 percent of the allocation requested, no allocation shall be made after December 1, 1988. No additional deposit shall be required with respect to an allocation made upon reapplication if a deposit in an amount equal to 0.5 percent of the allocation requested has already been made, and not refunded, with respect to the project.

(b) 1. Subject to subd. 2., the deposit shall be refunded, without interest, if prior to January 1, 1989:

a. Bonds are issued by the issuer pursuant to the allocation or to an allocation made upon reapplication, or

b. No allocation is made to the issuer upon reapplication, or

c. No allocation is made to the issuer.

2. A ratable portion of the deposit proportionate to the amount by which the allocation exceeds the face amount of the bonds issued shall not be refunded.

3. Any deposits, or portions of the deposits, which have not become refundable pursuant to subds. 1 and 2 as of January 1, 1989 shall vest in the state of Wisconsin to be used for the benefit of the people of the state of Wisconsin in a manner as the legislature in its discretion may determine.

4. Any refund shall be made within 30 days after a request for refund, together with any evidence as the department may reasonably require, is furnished to the department.

(9) Notwithstanding any other provision, the deposit required with respect to any issuer-owned project bonds or qualified redevelopment bonds shall be \$1,000 for each \$5 million of allocation or portion of allocation requested, and no deposit shall be required with respect to any allocation to the state building commission. In the event the set-aside for issuer-owned project bonds and qualified redevelopment bonds under sub. (1) (a) 1. is exceeded prior to October 1, 1988, allocations for issuer-owned project bonds may be made from the set-aside under sub. (1) (a) 3.

(10) Any allocation pursuant to this section in excess of \$25 million shall be provisional, and may not be used until approved by the secretary of the department. Any application by an issuer for an allocation shall contain

a certification by the issuer that any allocation under s. DOD 11.03 or DOD 11.05 available to the issuer for the bond issue has been, or as part of the bond issuance, will be fully utilized. The secretary's approval shall not be effective unless prior notice has been given and an opportunity to comment in writing and at a public hearing has been provided. Notice shall be given by publication in the official state newspaper and by mail to any person who has made a request of the department to receive the notice. The approval shall state that, after consideration of any comments received and after being advised of the current status of the allocation to the department made under sub. (1) and after giving due consideration to alternative uses of such allocation, the secretary has decided that the utilization of the allocation for the bond issue is in the best interests of the people of the state of Wisconsin. The allocation shall be revoked, and any deposit refunded, unless the secretary approves in writing the allocation within 14 calendar days after the public hearing.

DOD 11.07 CARRYFORWARD ALLOCATION PROCESS. (1) (a) On December 29, 1988, the department shall determine the portion of its allocation of the unified volume cap that has not been allocated to issuers and shall then make allocations only for carryforward purposes. No allocation for carryforward purposes shall be made pursuant to this subsection prior to that date. Any requests shall be considered by the department in the order received, and a request shall be deemed not to be received if an allocation has been made and not surrendered with respect to the same project or portion of the project. An allocation shall be made to any issuer that has:

1. Requested an allocation for a carryforward purpose,

2. Provided the department with information as is requested by the department and approved by the department as showing that an effective election can be made by the issuer under the federal tax reform act of 1986 and any applicable income tax regulations promulgated pursuant to 26 U.S.C. s. 146, and

3. Paid to the order of the department a deposit of immediately available funds or a certified or cashier's check in an amount equal to 1 percent of the amount of the allocation requested.

(b) The deposit paid under par. (a) 3. shall be refunded, without interest, if an allocation is not made to the issuer or bonds are issued by the issuer, on or before December 31, 1991, for the carryforward purpose indicated in the application for the allocation, provided that an amount of a deposit equal to 1 percent of the amount by which the allocation exceeds the face amount of bonds actually issued shall not be refunded. Any refund shall be made within 30 days after a request for refund, together with any evidence as the department may reasonably require, is furnished to the department.

(c) Any deposit under s. DOD 11.06 (8) shall not be credited toward the deposit required under this subsection.

(d) Any deposits, or portions of the deposits which have not become refundable pursuant to par. (c) as of January 1, 1992 shall vest in the

state of Wisconsin to be used for the benefit of the people of the state of Wisconsin, in a manner as the legislature may determine.

(e) Notwithstanding any other provision, the deposit required with respect to any issuer-owned project bonds or qualified redevelopment bonds or any allocation to the state building commission shall be \$1,000 for each \$5 million of allocation or portion of allocation requested.

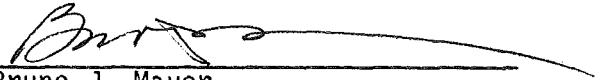
(2) On December 30, 1988, the department shall determine the portion of its allocation of the unified volume cap that has not been allocated to issuers and for which it has not received requests for carryforward purposes. The department shall assign that portion to the Wisconsin housing and economic development authority with direction to the authority to make an election, pursuant to any applicable income tax regulations promulgated pursuant to 26 U.S.C. s. 146, to carry forward the portion for any carryforward purpose.

DOD 11.08 DEPARTMENT CERTIFICATION. At the request of an issuer that has complied with all of the provisions of this chapter and that has received an allocation, or of any person acting on its behalf, the secretary of the department, or designee, shall certify that the bond issue meets the requirements of 26 U.S.C. s. 146.

DOD 11.09 DESIGNATION OF INTEREST EARNED. Any interest earned upon investment of amounts deposited under this chapter shall inure to the state of Wisconsin for the benefit of the people of the state of Wisconsin, to be used in a manner as the legislature may determine.

DOD 11.10 EFFECTIVE DATE. The rules contained in this proposed order shall take effect on the first day of the month following publication in the Wisconsin administrative register as provided in s. 227.22 (2) (Intro), Stats.

Dated: 10.24.88

Agency: 
Bruno J. Mauer
Secretary

LC:mdk
1687a



123 West Washington Avenue
P.O. Box 7970
Madison, Wisconsin 53707
(608) 266-1018

Tommy G. Thompson, Governor
Bruno J. Mauer, Secretary

October 24, 1988

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OCT 25 1988

Mr. Orlan L. Prestegard
Revisor of Statutes
30 West Mifflin Street, #906
Madison, WI 53702

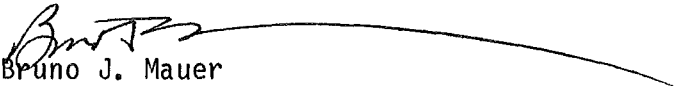
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Dear Mr. Prestegard:

Enclosed you will find a copy of the Department of Development's certified order creating rules relating to the allocation of the volume cap on private activity bonds.

If you have any questions, please call Louis Cornelius, at 608/266-8629.

Sincerely,


Bruno J. Mauer
SECRETARY

BJM:saj
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Enclosure