



CR 90-231

State of Wisconsin \ DEPARTMENT OF NATURAL RESOURCES

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STATE OF WISCONSIN )  
 )  
DEPARTMENT OF NATURAL RESOURCES )

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TO ALL TO WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, Bruce B. Braun, Deputy Secretary of the Department of Natural Resources and custodian of the official records of said Department, do hereby certify that the annexed copy of Natural Resources Board Order No. WR-62-90 was duly approved and adopted by this Department on March 28, 1991. I further certify that said copy has been compared by me with the original on file in this Department and that the same is a true copy thereof, and of the whole of such original.

IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the official seal of the Department at the Natural Resources Building in the City of Madison, this 29<sup>th</sup> day of May, 1991.

  
Bruce B. Braun, Deputy Secretary

(SEAL)



ORDER OF THE STATE OF WISCONSIN NATURAL RESOURCES BOARD  
RENUMBERING, AMENDING AND CREATING RULES

.....  
IN THE MATTER of renumbering ch. NR 103; .  
amending ch. NR 104 (title); and creating .  
ch. NR 103, ch. NR 104 subch. I (title) and .  
ch. NR 104 subch. II (title) of the .  
Wisconsin Administrative Code pertaining to .  
water quality standards for wetlands. .  
.....

WR-62-90

Analysis Prepared by  
Department of Natural Resources

Statutory authority: ch. 144.025, Stats.  
Statutes interpreted: ss. 144.025 and 147.01, Stats.

Chapters NR 102, 104 and 105 currently contain water quality standards for all waters of the state except wetlands. Chapter NR 103 establishes water quality standards for wetlands. The standards are based upon protecting, preserving, restoring and enhancing the functional values of wetlands. Criteria are established to assure these uses or values are protected.

Standards are applicable to all Department regulatory, planning, resource management, liaison and financial aid determinations which may impact wetlands. The standards will be implemented through application under existing Department regulatory and management programs (e.g., ch. 147, Stats.; ch. NR 299, Wis. Adm. Code, etc.) Each activity which affects wetlands and is subject to Department action under this chapter will be evaluated using the procedures established in subch. II of NR 103. Activities will be reviewed for the significance of impacts on uses in wetlands, environmentally sound available alternatives and the need for location in a wetland.

Modifications to ch. NR 104 are required to accommodate the current ch. NR 103.

SECTION 1. Chapter NR 103 is renumbered ch. NR 104, subch. II, ss. 104.20 to 104.28 and as renumbered, ch. NR 104, subch. II (title) is created to read:

Subchapter II  
Interstate Waters

SECTION 2. Chapter NR 104 (title) is amended to read:

Chapter NR 104

~~INTRASTATE WATERS~~ — USES AND DESIGNATED STANDARDS

SECTION 3. Chapter NR 104, subch. I (title) is created to read:

Subchapter I  
Intrastate Waters

SECTION 4. Chapter NR 103 is created to read:

CHAPTER NR 103

WATER QUALITY STANDARDS FOR WETLANDS

SUBCHAPTER I STANDARDS

NR 103.01 PURPOSE

NR 103.02 DEFINITIONS

NR 103.03 WETLAND WATER QUALITY STANDARDS

NR 103.04 WETLANDS IN AREAS OF SPECIAL NATURAL RESOURCE INTEREST

SUBCHAPTER II IMPLEMENTATION

NR 103.05 PURPOSE

NR 103.06 APPLICABILITY

NR 103.07 DEFINITIONS

NR 103.08 DEPARTMENT DETERMINATIONS

SUBCHAPTER I. STANDARDS

NR 103.01 PURPOSE. (1) The purpose of this chapter is to establish water quality standards for wetlands. Chapters NR 102, 104 and 105 and this subchapter provide water quality standards for waters of the state pursuant to s. 144.025 (2)(b), Stats.

(2) Water quality standards are intended to protect public rights and interest, public health and welfare and the present and prospective uses of all waters of the state for public and private water supplies, propagation of fish and other aquatic life and wild and domestic animals, preservation of natural flora and fauna, domestic and recreational uses, and agricultural, commercial, industrial and other uses. In all cases where the potential uses are in conflict, these water quality standards for wetlands shall be administered to protect the general public interest.

(3) This subchapter sets forth the conditions necessary to protect water quality related functions and values of wetlands including sediment and pollutant attenuation, storm and flood water retention, hydrologic cycle maintenance, shoreline

protection against erosion, biological diversity and production and human uses such as recreation.

(4) Water quality standards serve as a basis for developing and implementing strategies to achieve legislative policies and goals. These standards also serve as a basis for decisions in regulatory, permitting, planning or funding activities that impact water quality and which impact wetlands.

NR.103.02 DEFINITIONS. In this chapter:

(1) "Areas of special natural resource interest" means areas as listed in s. NR 103.04 recognized by the state or federal government as possessing special ecological, cultural, aesthetic, educational, recreational or scientific qualities.

(2) "Farm pond" means any artificially created open water area used solely for the purpose of watering livestock.

(3) "Surface waters" means all natural and artificial named and unnamed lakes and all naturally flowing streams within the boundaries of the state, but not including cooling lakes, farm ponds and facilities constructed for the treatment of wastewaters.

(4) "Waters of the state" includes those portions of Lake Michigan and Lake Superior within the boundaries of Wisconsin, and all lakes, bays, rivers, streams, springs, ponds, wells, impounding reservoirs, marshes, watercourses, drainage systems and other surface or ground water, natural or artificial, public or private, within the state or its jurisdiction.

(5) "Wetlands" means an area where water is at, near or above the land surface long enough to be capable of supporting aquatic or hydrophytic vegetation and which has soils indicative of wet conditions.

NR 103.03 WETLAND WATER QUALITY STANDARDS. (1) To protect, preserve, restore and enhance the quality of waters in wetlands and other waters of the state influenced by wetlands, the following water quality related functional values or uses of wetlands, within the range of natural variation of the affected wetland, shall be protected:

(a) Storm and flood water storage and retention and the moderation of water level fluctuation extremes;

(b) Hydrologic functions including the maintenance of dry season streamflow, the discharge of groundwater to a wetland, the

recharge of groundwater from a wetland to another area and the flow of groundwater through a wetland;

(c) Filtration or storage of sediments, nutrients or toxic substances that would otherwise adversely impact the quality of other waters of the state;

(d) Shoreline protection against erosion through the dissipation of wave energy and water velocity and anchoring of sediments;

(e) Habitat for aquatic organisms in the food web including, but not limited to fish, crustaceans, mollusks, insects, annelids, planktonic organisms and the plants and animals upon which these aquatic organisms feed and depend upon for their needs in all life stages;

(f) Habitat for resident and transient wildlife species, including mammals, birds, reptiles and amphibians for breeding, resting, nesting, escape cover, travel corridors and food; and

(g) Recreational, cultural, educational, scientific and natural aesthetic values and uses.



(2) The following criteria shall be used to assure the maintenance or enhancement of the functional values identified in sub. (1):

(a) Liquids, fill or other solids or gas may not be present in amounts which may cause significant adverse impacts to wetlands;

(b) Floating or submerged debris, oil or other material may not be present in amounts which may interfere with public rights or interest or which may cause significant adverse impacts to wetlands;

(c) Materials producing color, odor, taste or unsightliness may not be present in amounts which may cause significant adverse impacts to wetlands;

(d) Concentrations or combinations of substances which are toxic or harmful to human, animal or plant life may not be present in amounts which individually or cumulatively may cause significant adverse impacts to wetlands;

(e) Hydrological conditions necessary to support the biological and physical characteristics naturally present in wetlands shall be protected to prevent significant adverse impacts on:

1. Water currents, erosion or sedimentation patterns;
2. Water temperature variations;
3. The chemical, nutrient and dissolved oxygen regime of the wetland;
4. The movement of aquatic fauna;
5. The pH of the wetland; and
6. Water levels or elevations.

(f) Existing habitats and the populations of wetland animals and vegetation shall be maintained by:

1. Protecting food supplies for fish and wildlife,
2. Protecting reproductive and nursery areas, and
3. Preventing conditions conducive to the establishment or proliferation of nuisance organisms.

NR 103.04 WETLANDS IN AREAS OF SPECIAL NATURAL RESOURCE

INTEREST. Wetlands in areas of special natural resource interest includes those wetlands both within the boundary of designated areas of special natural resource interest and those wetlands which are in proximity to or have a direct hydrologic connection to such designated areas. For purposes of this chapter, the following are designated as areas of special natural resource interest:

(1) Cold water communities as defined in s. NR 102.04(3)(b), including all trout streams and their tributaries and trout lakes;

(2) Lakes Michigan and Superior and the Mississippi river;

(3) State and federal designated wild and scenic rivers, designated state riverways and state designated scenic urban waterways (s. 30.26, Stats., ch. NR 302, 16 USC 1271 to 1287, ss. 30.40 to 30.49, Stats., and s. 30.275, Stats.);

(4) Environmentally sensitive areas and environmental corridors identified in area-wide water quality management plans, special area management plans (SAMP), special wetland inventory studies (SWIS), advanced delineation and identification studies.

(ADID) and areas designated by the United States environmental protection agency under s. 404(c), 33 USC 1344(c);

(5) Calcareous fens;

(6) Habitat used by state or federally designated threatened or endangered species (s. 29.415, Stats., ch. NR 27 and 16 USC 1531 to 1543);

(7) State parks, forests, trails and recreation areas;

(8) State and federal fish and wildlife refuges and fish and wildlife management areas;

(9) State and federal designated wilderness areas (16 USC 1131 to 1135 and s. NR 1.415);

(10) Designated or dedicated state natural areas established under ss. 23.27 to 23.29, Stats.;

(11) Wild rice waters as listed in s. NR 19.09; and

(12) Any other surface waters identified as outstanding or exceptional resource waters in ch. NR 102.

SUBCHAPTER II IMPLEMENTATION

NR 103.05 PURPOSE. (1) The purpose of this subchapter is to establish implementation procedures for application of the wetland water quality standards contained in subch. I.

(2) Whenever the procedures of this subchapter are applicable to an activity, they shall supersede the regulatory provisions of s. NR 1.95(5).

(3) These procedures are promulgated under ss. 144.025 and 147.01, Stats.

NR 103.06 APPLICABILITY. The provisions of this chapter shall, subject to the provisions below, apply to all department regulatory, planning, resource management, liaison and financial aid determinations that affect wetlands. This chapter shall only apply to specific activities which may require authorization or reauthorization after the effective date of this chapter ...[revisor insert date] and which are subject to the requirements of statute or rules requiring a department determination concerning effects on water quality or wetlands.

(1) Activities subject to the requirements of this chapter include, but are not limited to:

(a) Permits, reviews, approvals and other actions under chs. 23 and 26 to 31, Stats.;

(b) Permits and approvals under chs. 144 and 147, Stats., except as provided in (3);

(c) Water quality certification under ch. NR 299;

(d) Permits and approvals under chs. NR 500 to 520;

(e) Department development and management projects; and

(f) Actions under ch. NR 120.

(2) In addition to the requirements of s. NR 207.03(5), this chapter shall apply to new or increased point source discharges to wetlands.

(3) Wetland alterations which are directly caused by operations on a metallic mineral prospecting site or mining site shall be regulated pursuant to specific wetland standards under chs. NR 131 and 132, respectively.

Note: This chapter does not apply to activities which are exempted from state and federal regulations. Examples include

certain silvicultural and agricultural activities exempted under ch. 30, Stats., and s. 404 of the Clean Water Act (33) USC 1344. This chapter is not applicable to local zoning decisions.

NR 103.07 DEFINITIONS. As used in this subchapter:

(1) "Practicable alternatives" means available and capable of being implemented after taking into consideration cost, available technology and logistics in light of overall project purposes.

(2) "Water dependency" or "wetland dependency" means the activity is of a nature that requires location in or adjacent to surface waters or wetlands to fulfill its basic purpose.

NR 103.08 DEPARTMENT DETERMINATIONS. (1) The department shall review all proposed activities subject to this chapter and shall determine whether the project proponent has shown, based on the factors in sub. (3), if the activities are in conformance with the provisions of this chapter. The department shall, upon request, meet with a project proponent and other interested persons to make a preliminary analysis of the potential for compliance with this chapter.

(2) Wetland functional values and the impact of a proposed activity upon those functional values shall be determined using wetland ecological evaluation methods accepted by the department and appropriate to the affected wetland. The department shall consider available land use studies in its determinations.

(3) To protect all present and prospective future uses of wetlands, the following factors shall be considered by the department in making determinations under this section:

(a) Wetland dependency of the proposal;

(b) Practicable alternatives to the proposal which will not adversely impact wetlands and will not result in other significant adverse environmental consequences;

(c) Impacts which may result from the activity on the maintenance, protection, restoration or enhancement of standards under s. NR 103.03;

(d) Cumulative impacts attributable to the proposed activity which may occur, based upon past or reasonably anticipated impacts on wetland functional values of similar activities in the affected area;



(e) Potential secondary impacts on wetland functional values from the proposed activity; and

(f) Any potential adverse impacts to wetlands in areas of special natural resource interest as listed in s. NR 103.04.

(4)(a) The department shall make a finding that the requirements of this chapter are not satisfied when it determines that:

1. An activity is not wetland dependent, and
2. A practicable alternative exists which will not adversely impact wetlands and will not result in other significant adverse environmental consequences.

(b) For all activities which do not meet the conditions in par. (a), the department, utilizing the factors in sub. (3) (b) to (f), shall determine whether the project proponent has shown that the activity will not result in significant adverse impacts to the functional values of the affected wetlands, significant adverse impacts to water quality or other significant adverse environmental consequences. If it is determined that significant adverse impacts will occur, the department shall make a finding that the requirements of this chapter are not satisfied. If it is determined that significant adverse impacts will not occur,

the department shall make a finding that the requirements of this chapter are satisfied.

Note: Examples of wetland ecological evaluation methods include, but are not limited to, "Wetland Evaluation Technique" (FHWA/COE), "Wisconsin Wetland Evaluation Methodology", "Hollands-Magee" (IEP/Normandeau), "Minnesota Wetland Evaluation Methodology for the North Central United States" and the "Wisconsin Department of Natural Resources Rapid Assessment Method".

Note: Examples of available land use studies include Special Area Management Plans (SAMP), Special Wetland Inventory Studies (SWIS) and Advanced Delineation and Identification Studies (ADID).

The foregoing rules were approved and adopted by the State of Wisconsin Natural Resources Board on March 28, 1991.

The rules shall take effect on the first day of the month following publication in the Wisconsin administrative register as provided in s. 227.22(2)(intro.), Stats.

Dated at Madison, Wisconsin May 23, 1991

STATE OF WISCONSIN

DEPARTMENT OF NATURAL RESOURCES

By C. D. Besadny  
C. D. Besadny, Secretary.

(SEAL)

