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State of Misconsin 2003 - 2004 LEGISLATURE

LRB-2802/1 PJD:kmg:rs

2003 SENATE BILL 190

June 5, 2003 – Introduced by JOINT LEGISLATIVE COUNCIL. Referred to Committee on Homeland Security, Veterans and Military Affairs and Government Reform.

1 AN ACT *to amend* 13.0992 (2) (c) and (6); and *to create* 13.0992 of the statutes;

relating to: preparation of tribal impact statements for bills that would have

an impact on tribal governments or American Indians.

Analysis by the Legislative Reference Bureau

This bill is explained in the NOTES provided by the Joint Legislative Council in the bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

JOINT LEGISLATIVE COUNCIL PREFATORY NOTE: This bill was prepared for the joint legislative council's special committee on state-tribal relations. It is based on 2001 Assembly Bill 772, which was introduced by the council on the committee's recommendation.

The bill requires the preparation of statements describing the impact of legislation on tribal governments and American Indians. It applies to bills that apply specifically to tribal governments or American Indians or that affect tribal governments or American Indians differently than other governments or entities or other individuals. The requirements of the bill are designed to parallel the current requirements contained in the statutes and the joint rules of the legislature for the preparation of statements describing the fiscal impact of legislation.

The bill directs the legislative reference bureau to identify bills for which tribal impact statements are required and authorizes either house of the legislature to request one. In addition, the chairperson or either cochairperson of the special committee on

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state-tribal relations may request a tribal impact statement. If the Wisconsin tribal-state council is created, as is proposed in separate legislation recommended by the special committee on state-tribal relations, the bill permits either cochairperson or the executive director of the council to request a tribal impact statement. It directs the department of administration to assign the task of preparing a statement to the appropriate agency or agencies. It establishes a deadline for the preparation of a statement and requirements for its distribution. The bill states that a standing committee may not hold a public hearing on, or report a bill for which a tribal impact statement is required, before receipt of the statement.

2 **13.0992 Tribal impact statements. (1)** In this section:

(a) "Agency", except in par. (d), means an office, department, agency, institution
of higher education, association, society, or other body in state government, created
or authorized to be created by the constitution or any law, which is entitled to expend
moneys appropriated by law, including the legislature and the courts, but not
including an authority.

8 (b) "Authority" means a body created under ch. 231, 232, 233, 234, 235, or 237.

9 (c) "Have an impact on tribal governments or American Indians," when 10 referring to a bill, means to do any of the following:

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1. Apply directly and specifically to tribal governments or American Indians.

12 2. Affect a tribal government differently than other governments or other13 entities.

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3. Affect individual American Indians differently than other individuals.

(d) "Tribal government" means the government of a federally recognized
American Indian tribe or band in this state or any unit, agency, subdivision, or
corporation of that government.

(2) (a) Whenever a bill is introduced in either house of the legislature that
would have an impact on tribal governments or American Indians, the legislative

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reference bureau shall promptly transmit a copy of the bill to the department of
 administration.

3 (b) Either house of the legislature may, under rules of that house or joint rules 4 of the legislature, request the department of administration to order the preparation 5 of a tribal impact statement with respect to any bill before that house, either in its 6 original form or as affected by one or more amendments. If a house so requests, the 7 chief clerk of that house shall thereupon request the legislative reference bureau to 8 transmit a copy of that bill and any affected amendments to the department of 9 administration.

10 The chairperson or either cochairperson of the special committee on (c) 11 state-tribal relations may request the department of administration to order the 12preparation of a tribal impact statement with respect to any bill that has an impact 13 on tribal governments or American Indians and that has not been transmitted to the 14 department of administration under par. (a) or (b). In making a request under this 15paragraph, the chairperson or cochairperson shall request the legislative reference bureau to transmit a copy of the bill and any affected amendments to the department 16 17of administration and shall notify the chief clerk of the house in which the bill is 18 currently pending.

(3) Upon receipt of a bill under sub. (2), the department of administration shall
 direct one or more agencies or authorities to prepare a tribal impact statement with
 respect to the bill. Each tribal impact statement shall describe the impact on tribal
 governments or American Indians that would result from enactment of the bill.

(4) Each agency or authority that is directed to prepare a tribal impact
statement under sub. (3) shall provide the statement to the department of
administration within 5 working days after the date on which it receives the

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direction, but the department of administration, on a limited basis only and upon an
agency's request received before the end of the 5-day period and applicable to only
one tribal impact statement, may extend the period for the specified tribal impact
statement to not more than 10 working days if the statement necessitates extended
research. Whenever the extension is granted, the department of administration
shall immediately notify the legislative reference bureau.

7 (5) Upon receiving a tribal impact statement under sub. (4), the department 8 of administration shall transmit it to the legislative reference bureau, which shall 9 transmit one copy to the principal author of the bill and one copy to the chief clerk 10 of the house of the legislature in which the bill originated. The tribal impact 11 statement shall be reproduced and distributed as are amendments.

(6) Whenever a tribal impact statement is required under sub. (2) (a) for a bill, the legislative reference bureau shall include a notation to that effect on the jacket of the bill when the jacket is prepared. If the preparation of a tribal impact statement is requested by a house of the legislature or the chairperson or cochairperson of the special committee on state-tribal relations, the chief clerk of that house shall include a notation to that effect on the jacket of the bill.

(7) Whenever a tribal impact statement for a bill is required or requested under
this section, a standing committee to which the bill is referred may not hold a public
hearing on the bill or report the bill until the statement is received by the chief clerk
of the house in which the bill originated.

SECTION 2. 13.0992 (2) (c) and (6) of the statutes, as created by 2003 Wisconsin
Act (this act), are amended to read:

24 13.0992 (2) (c) The chairperson or either cochairperson of the special committee
25 on state-tribal relations or of the Wisconsin tribal-state council or the executive

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director of the Wisconsin tribal-state council may request the department of 1 $\mathbf{2}$ administration to order the preparation of a tribal impact statement with respect to 3 any bill that has an impact on tribal governments or American Indians and that has not been transmitted to the department of administration under par. (a) or (b). In 4 $\mathbf{5}$ making a request under this paragraph, the chairperson or, cochairperson, or 6 executive director shall request the legislative reference bureau to transmit a copy 7 of the bill and any affected amendments to the department of administration and 8 shall notify the chief clerk of the house in which the bill is currently pending.

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9 (6) Whenever a tribal impact statement is required under sub. (2) (a) for a bill, 10 the legislative reference bureau shall include a notation to that effect on the jacket 11 of the bill when the jacket is prepared. If the preparation of a tribal impact statement 12 is requested by a house of the legislature or the chairperson or cochairperson of the 13 special committee on state-tribal relations <u>or of the Wisconsin tribal-state council</u> 14 <u>or the executive director of the Wisconsin tribal-state council</u>, the chief clerk of that 15 house shall include a notation to that effect on the jacket of the bill.

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SECTION 3. Nonstatutory provisions.

(1) RECONCILIATION PROVISION. The amendment of section 13.0992 (2) (c) and (6)
of the statutes, as created by this act, is void unless 2003 Wisconsin Act (Senate
Bill) (LRB-2801/1) creates a Wisconsin tribal-state council and authorizes the
council to appoint an executive director and that act is enacted into law before August
1, 2004.

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SECTION 4. Effective date.

23 (1) This act takes effect on January 1, 2005.

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