LRB-1435/1 GMM:kjf:nwn

# **2007 SENATE BILL 130**

April 3, 2007 – Introduced by Senators Decker, Hansen, Breske, Sullivan, Carpenter, Lehman, Jauch, Erpenbach, Risser and Miller, cosponsored by Representatives Mason, Sherman, Van Akkeren, Sheridan, Boyle, Travis, Sinicki, Pope-Roberts, Turner, Pocan, Young, Zepnick, Berceau and Black. Referred to Committee on Labor, Elections and Urban Affairs.

AN ACT to renumber 104.01 (1); to renumber and amend 104.045; to amend
49.141 (1) (g), 104.01 (intro.), 104.01 (8), 104.05, 104.07 (1), 104.07 (2), 104.10,
104.11, 234.94 (5), 234.94 (8), 800.09 (1) (b), 800.095 (4) (b) 3. and 895.035 (2m)
(c); and to create 104.01 (1d), 104.01 (1g), 104.01 (5g), 104.01 (5m), 104.01 (7m),
104.035 and 104.045 (2) and (3) of the statutes; relating to: a state minimum
wage and granting rule-making authority.

# Analysis by the Legislative Reference Bureau

Currently, the state minimum wage law requires that employers pay a living wage to their employees. Under that law, the Department of Workforce Development (DWD) has provided, by rule, minimum wages for various types of employees, including employees, generally; minor employees; opportunity employees, which are defined as employees under 20 years of age in their first 90 days of employment with a particular employer; tipped employees; agricultural employees; camp counselors; golf caddies; students employed at independent colleges and universities for less than 20 hours per week; student learners employed in bona fide school training programs; and individuals who are unable to earn the standard minimum wage because of a disability. DWD has exempted, by rule, from the minimum wage law employees who perform less than 15 hours per week of casual employment, such as baby-sitting or lawn mowing, in and around an employer's home; employees who provide companionship services to elderly or infirm individuals; and elementary and

secondary school students performing work-like activities in their schools. DWD has also promulgated rules providing allowances against the minimum wage for employers that provide meals or lodging for their employees.

Under this bill, DWD will continue to provide the exemptions listed above and separate minimum wages for students employed at independent colleges and universities for less than 20 hours per week, student learners employed in bona fide school training programs, and individuals who are unable to earn the standard minimum wages because of a disability. For other employees, however, the bill sets the minimum wages, effective on September 1, 2007, or on the day after publication of the bill, whichever is later, as follows:

# Employees generally

Current minimum wage \$6.50 per hour

Minimum wage on effective date \$7.25 per hour

Minor and opportunity employees

Current minimum wage \$5.90 per hour

Minimum wage on effective date \$6.60 per hour

<u>Tipped employees</u>

Current minimum wage \$2.33 per hour for nonop-

portunity employees

\$2.13 per hour for opportu-

nity employees

Minimum wage on effective date \$2.60 per hour for nonop-

portunity employees

\$2.40 per hour for opportu-

nity employees

# <u>Agricultural employees</u>

Current minimum wage \$5.15 per hour for adults

\$4.25 per hour for minors

Minimum wage on effective date \$5.75 per hour for adults

\$4.75 per hour for minors

## Adult camp counselors

Current minimum wage \$270 per week if meals and

lodging not furnished

\$217 per week if meals, but not lodging, furnished \$171 per week if meals and

lodging furnished

Minimum wage on effective date \$301 per week if meals and

lodging not furnished

\$242 per week if meals, but not lodging, furnished

\$191 per week if meals and

lodging furnished

## Minor camp counselors

Current minimum wage \$225 per week if meals and

lodging not furnished

\$171 per week if meals, but not lodging, furnished \$135 per week if meals and

lodging furnished

Minimum wage on effective date \$251 per week if meals and

lodging not furnished

\$191 per week if meals, but not lodging, furnished

\$151 per week if meals and

lodging furnished

## Golf caddies

Current minimum wage \$10.50 for 18 holes

\$5.90 for 9 holes

Minimum wage on effective date \$11.70 for 18 holes

\$6.60 for 9 holes

The bill also increases the allowance against the minimum wage that an employer who provides room and board for an employee may take, as follows:

## Employees generally

Lodging

Current allowance \$52 per week or \$7.40 per

day

Allowance on effective date \$58 per week or \$8.25 per

day

Meals

Current allowance \$78 per week or \$3.70 per

meal

Allowance on effective date \$87 per week or \$4.15 per

meal

## Minor and opportunity employees

Lodging

Current allowance \$47.20 per week or \$6.75

per day

Allowance on effective date \$52.65 per week or \$7.55

per day

Meals

Current allowance \$70.80 per week or \$3.35

per meal

Allowance on effective date \$78.95 per week or \$3.75

per meal

# Adult agricultural employees

Lodging

Current allowance \$41.20 per week or \$5.90

per day

Allowance on effective date \$45.95 per week or \$6.60

per day

Meals

Current allowance \$61.80 per week or \$2.95

per meal

Allowance on effective date \$68.90 per week or \$3.30

per meal

## Minor agricultural employees

Lodging

Current allowance \$34 per week or \$4.85 per

day

Allowance on effective date \$37.90 per week or \$5.40

per day

Meals

Current allowance \$51 per week or \$2.40 per

meal

Allowance on effective date \$56.85 per week or \$2.70

per meal

Beginning on September 1, 2008, the bill requires DWD annually to promulgate rules revising the minimum wages and allowances for meals and lodging established under the bill by determining the percentage difference between the consumer price index for the preceding year and the consumer price index for the current year, adjusting the minimum wages and allowances in effect on August 31 of the current year by that percentage difference, and rounding that result to the nearest multiple of five cents or, in the case of a camp counselor, the nearest dollar.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 49.141 (1) (g) of the statutes is amended to read:

2 49.141 (1) (g) "Minimum wage" means the state minimum hourly wage under

3 ch. 104 s. 104.035 (1) or the federal minimum hourly wage under 29 USC 206 (a) (1),

whichever is applicable.

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**Section 2.** 104.01 (intro.) of the statutes is amended to read:

1	104.01 Definitions. (intro.) The following terms as used in In this chapter
2	shall be construed as follows:
3	<b>Section 3.</b> 104.01 (1) of the statutes is renumbered 104.01 (1m).
4	<b>Section 4.</b> 104.01 (1d) of the statutes is created to read:
5	104.01 (1d) "Agricultural employee" means an employee who is employed in
6	farming, as defined in s. 102.04 (3).
7	<b>Section 5.</b> 104.01 (1g) of the statutes is created to read:
8	104.01 (1g) "Consumer price index" means the average of the consumer price
9	index over each 12-month period for all urban consumers, U.S. city average, as
10	determined by the bureau of labor statistics of the U.S. department of labor.
11	<b>Section 6.</b> 104.01 (5g) of the statutes is created to read:
12	104.01 (5g) "Minor employee" means a minor who is paid at the applicable
13	minimum wage rate for minors.
14	<b>Section 7.</b> 104.01 (5m) of the statutes is created to read:
15	104.01 (5m) "Opportunity employee" means a person under 20 years of age who
16	is in the first 90 consecutive days of employment with his or her employer.
17	<b>Section 8.</b> 104.01 (7m) of the statutes is created to read:
18	104.01 (7m) "Tipped employee" means an employee who in the course of
19	employment customarily and regularly receives money or other gratuities from
20	persons other than the employee's employer.
21	<b>SECTION 9.</b> 104.01 (8) of the statutes is amended to read:
22	104.01 (8) The term "wage" and the term "wages" shall each mean "Wage"
23	means any compensation for labor measured by time, piece, or otherwise.
24	<b>Section 10.</b> 104.035 of the statutes is created to read:

1	104.035 Minimum wage. (1) Employees generally. (a) Minimum rates.			
2	Except as provided in subs. (2) to (8), the minimum wage is as follows:			
3	1. For wages earned before September 1, 2008, \$7.25 per hour.			
4	2. For wages earned beginning on September 1, 2008, the amount determined			
5	by the department by rule promulgated under sub. (9).			
6	(b) Allowances for meals and lodging. Except as provided in subs. (2) (b) and			
7	(4) (b), if an employer furnishes an employee with meals or lodging in accordance			
8	with rules promulgated by the department under s. $104.045$ (2), the employer may			
9	deduct the following amounts from the wages of the employee:			
10	1. For lodging furnished before September 1, 2008, \$58 per week or \$8.25 per			
11	day and for meals furnished before September 1, 2008, \$87 per week or \$4.15 per			
12	meal.			
13	2. For meals and lodging furnished beginning on September 1, 2008, the			
14	amounts determined by the department by rule promulgated under sub. (9).			
15	(2) MINOR AND OPPORTUNITY EMPLOYEES. (a) Minimum rates. Except as provided			
16	in subs. (3) to (8), the minimum wage for a minor employee or an opportunity			
17	employee is as follows:			
18	1. For wages earned before September 1, 2008, \$6.60 per hour.			
19	2. For wages earned beginning on September 1, 2008, the amount determined			
20	by the department by rule promulgated under sub. (9).			
21	(b) Allowances for meals and lodging. Except as provided in sub. (4) (b), if an			
22	employer furnishes a minor employee or an opportunity employee with meals or			
23	lodging in accordance with rules promulgated by the department under s. 104.045			
24	(2), the employer may deduct the following amounts from the wages of the employee:			

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- 1. For lodging furnished before September 1, 2008, \$52.65 per week or \$7.55 per day and for meals furnished before September 1, 2008, \$78.95 per week or \$3.75 per meal.
- 2. For meals and lodging furnished beginning on September 1, 2008, the amounts determined by the department by rule promulgated under sub. (9).
- (3) TIPPED EMPLOYEES. (a) *Minimum rates*. Except as provided in subs. (4) to (8), if an employer of a tipped employee establishes by the employer's payroll records that, when adding the tips received by the tipped employee in a week to the wages paid to the tipped employee in that week, the tipped employee receives not less than the applicable minimum wage specified in sub. (1) or (2), the minimum wage for the tipped employee is as follows:
- 1. For wages earned before September 1, 2008, by a tipped employee who is not an opportunity employee, \$2.60 per hour.
- 2. For wages earned before September 1, 2008, by a tipped employee who is an opportunity employee, \$2.40 per hour.
- 3. For wages earned beginning on September 1, 2008, the amounts determined by the department by rule promulgated under sub. (9).
- (b) Allowances for meals and lodging. If an employer furnishes a tipped employee with meals or lodging in accordance with rules promulgated by the department under s. 104.045 (2), the employer may deduct the applicable amounts specified in subs. (1) (b) or (2) (b) from the wages of the tipped employee.
- (4) AGRICULTURAL EMPLOYEES. (a) *Minimum rates*. Except as provided in subs. (7) and (8), the minimum wage for an agricultural employee is as follows:
- 1. For wages earned before September 1, 2008, by an adult agricultural employee, \$5.75 per hour.

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- 2. For wages earned before September 1, 2008, by a minor agricultural employee, \$4.75.
  - 3. For wages earned beginning on September 1, 2008, the amounts determined by the department by rule promulgated under sub. (9).
  - (b) Allowances for meals and lodging. If an employer furnishes an agricultural employee with meals or lodging in accordance with rules promulgated by the department under s. 104.045 (2), the employer may deduct the following amounts from the wages of the employee:
  - 1. For lodging furnished to an adult agricultural employee, before September 1, 2008, \$45.95 per week or \$6.60 per day and for meals furnished to an adult agricultural employee, before September 1, 2008, \$68.90 per week or \$3.30 per meal.
  - 2. For lodging furnished to a minor agricultural employee before September 1, 2008, \$37.90 per week or \$5.40 per day and for meals furnished to a minor agricultural employee before September 1, 2008, \$56.85 per week or \$2.70 per meal.
  - 3. For meals and lodging furnished beginning on September 1, 2008, the amounts determined by the department by rule promulgated under sub. (9).
  - (5) Camp counselors. (a) *Minimum rates for adult counselors*. The minimum wage for a counselor at a seasonal recreational or educational camp, including a day camp, who is an adult is as follows:
  - 1. For wages earned before September 1, 2008, \$301 per week if meals and lodging are not furnished, \$242 per week if only meals are furnished, and \$191 per week if both meals and lodging are furnished.
- 2. For wages earned beginning on September 1, 2008, the amounts determined by the department by rule promulgated under sub. (9).

(b) Minimum rates for minor counselors. The minimum wage for a counselor
at a seasonal recreational or educational camp, including a day camp, who is a minor
is as follows:
1. For wages earned before September 1, 2008, \$251 per week if meals and
lodging are not furnished, \$191 per week if only meals are furnished, and \$151 per
week if both meals and lodging are furnished.
2. For wages earned beginning on September 1, 2008, the amounts determined
by the department by rule promulgated under sub. (9).
(6) GOLF CADDIES. The minimum wage for a golf caddy is as follows:
(a) For wages earned before September 1, 2008, \$11.70 for caddying 18 holes.
(b) For wages earned before September 1, 2008, \$6.60 for caddying 9 holes.
(c) For wages earned beginning on September 1, 2008, the amounts determined
by the department by rule promulgated under sub. (9).
(7) MINIMUM WAGE ESTABLISHED BY DEPARTMENT. The department shall
promulgate rules providing the minimum wage for all of the following:
(a) An employee or worker with a disability covered under a license under s
104.07.
(b) A student learner.
(c) A student employed by an independent college or university for less than
20 hours per week.
(8) EMPLOYMENT EXEMPTED BY DEPARTMENT. The department shall promulgate
rules exempting from the minimum wage requirements under subs. (1) to (7) all of
the following:

(a) A person engaged in casual employment in and around an employer's home

on an irregular or intermittent basis for not more than 15 hours per week.

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- (b) A person who resides in the home of an employer who, due to advanced age or physical or mental disability, cannot care for his or her own needs, for the purpose of companionship and who spends not more than 15 hours per week of general household work for the employer.
- (c) An elementary or secondary school student performing student work-like activities in the student's school.
- (9) DEPARTMENT TO REVISE. (a) Subject to par. (b), by September 1 of each year. the department, using the procedures under s. 227.24, shall promulgate rules to revise the minimum wages and allowances for meals and lodging established under subs. (1) to (7). The department shall determine those revised minimum wages and allowances by calculating the percentage difference between the consumer price index for the 12-month period ending on May 31 of the preceding year and the consumer price index for the 12-month period ending on May 31 of the current year, adjusting the minimum wages and allowances in effect on August 31 of the current year by that percentage difference, and rounding that result to the nearest multiple of 5 cents, except that for a minimum wage under sub. (5), the department shall round the result to the nearest dollar. Notwithstanding s. 227.24 (1) (a), (2) (b), and (3), the department may promulgate an emergency rule under s. 227.24 revising the minimum wages and allowances established under subs. (1) to (7) without providing evidence that the emergency rule is necessary to preserve the public peace, health, safety, or welfare and without a finding of emergency. A revised minimum wage or allowance determined under this paragraph shall first apply to wages earned or meals or lodging furnished on September 1 of the year in which the wage or allowance is revised.

(b) Para	graph (a) does not preclude the department from promulgating rules		
to increase a r	minimum wage provided under subs. (1) to (7).		
SECTION	11. 104.045 of the statutes is renumbered 104.045 (intro.) and		
amended to re	ead:		
104.045	Tipped employees Tips, meals, lodging, and hours worked.		
(intro.) The d	epartment shall <del>by rule determine what amount of promulgate rules</del>		
governing all of the following:			
(1) The	counting of tips or similar gratuities may be counted toward fulfillment		
of the employe	er's obligation under this chapter.		
SECTION	<b>12.</b> 104.045 (2) and (3) of the statutes are created to read:		
104.045	(2) The deduction of meals or lodging provided by an employer to an		
employee from	n the employer's obligation under this chapter.		
<b>(3)</b> The	determination of hours worked by an employee during which the		
employee is en	ntitled to a living wage under this chapter.		
Section	<b>13.</b> 104.05 of the statutes is amended to read:		
104.05 (	Complaints; investigation. The department shall, within Within 20		
days after the	filing of a verified complaint of any person setting forth $\underline{alleging}$ that		
the wages pai	d to any employee in any occupation are not sufficient to enable the		
employee to m	naintain himself or herself under conditions consistent with his or her		
welfare, the	department shall investigate and determine whether there is		
reasonable car	use to believe that the wage paid to any employee is not a living wage.		
SECTION	<b>14.</b> 104.07 (1) of the statutes is amended to read:		
104.07 (	1) The department shall make promulgate rules, and, except as		
provided unde	er subs. (5) and (6), grant licenses to any employer who employs any		
employee who	is unable to earn the living wage determined by the department,		

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permitting the employee to work for a wage that is commensurate with the employee's ability. Each license so granted shall establish a wage for the licensee employees of the licensee who are unable to earn a living wage.

**Section 15.** 104.07 (2) of the statutes is amended to read:

104.07 (2) The department shall make promulgate rules, and, except as provided under subs. (5) and (6), grant licenses to sheltered workshops, to permit the employment of workers with disabilities who are unable to earn the living wage at a wage that is commensurate with their ability and productivity. A license granted to a sheltered workshop under this subsection may be issued for the entire workshop or a department of the workshop.

**Section 16.** 104.10 of the statutes is amended to read:

104.10 Penalty for intimidating witness. Any employer who discharges or threatens to discharge, or who in any way discriminates, or threatens to discriminate against, any employee because the employee has testified or is about to testify, or because the employer believes that the employee may testify, in any investigation or proceeding relative to the enforcement of this chapter, is guilty of a misdemeanor, and upon conviction thereof shall be punished by a fine of may be fined \$25 for each offense.

**Section 17.** 104.11 of the statutes is amended to read:

**104.11 Definition of violation.** Each day during which any employer shall employ employs a person for whom a living wage has been fixed at a wage that is less than the living wage fixed shall constitute a separate and distinct violation of this chapter.

**Section 18.** 234.94 (5) of the statutes is amended to read:

234.94 (5) "Primary employment" means work which that pays at least the minimum wage as established under ch. 104 s. 104.035 (1) or under federal law, whichever is greater, offers adequate fringe benefits, including health insurance, and is not seasonal or part time.

**Section 19.** 234.94 (8) of the statutes is amended to read:

234.94 (8) "Target group" means a population group for which the unemployment level is at least 25% higher than the statewide unemployment level, or a population group for which the average wage received is less than 1.2 times the minimum wage as established under ch. 104 s. 104.035 (1) or under federal law, whichever is greater. No population group is required to be located within a contiguous geographic area to be considered a target group.

**Section 20.** 800.09 (1) (b) of the statutes is amended to read:

800.09 (1) (b) If the defendant agrees to perform community service work in lieu of making restitution or paying the forfeiture, assessments, and costs, or both, the court may order that the defendant perform community service work for a public agency or a nonprofit charitable organization that is designated by the court. Community service work may be in lieu of restitution only if also agreed to by the public agency or nonprofit charitable organization and by the person to whom restitution is owed. The court may utilize any available resources, including any community service work program, in ordering the defendant to perform community service work. The number of hours of community service work required may not exceed the number determined by dividing the amount owed on the forfeiture by the minimum wage established under ch. 104 for adults in nonagriculture, nontipped employment s. 104.035 (1). The court shall ensure that the defendant is provided a

written statement of the terms of the community service order and that the community service order is monitored.

**SECTION 21.** 800.095 (4) (b) 3. of the statutes is amended to read:

800.095 (4) (b) 3. That the defendant perform community service work for a public agency or a nonprofit charitable organization designated by the court, except that the court may not order the defendant to perform community service work unless the defendant agrees to perform community service work and, if the community service work is in lieu of restitution, unless the person to whom the restitution is owed agrees. The court may utilize any available resources, including any community service work program, in ordering the defendant to perform community service work. The number of hours of community service work required may not exceed the number determined by dividing the amount owed on the forfeiture, or restitution, or both, by the minimum wage established under ch. 104 for adults in nonagriculture, nontipped employment s. 104.035 (1). The court shall ensure that the defendant is provided a written statement of the terms of the community service order and that the community service order is monitored.

**Section 22.** 895.035 (2m) (c) of the statutes is amended to read:

895.035 (2m) (c) The court assigned to exercise jurisdiction under chs. 48 and 938 may order that the juvenile perform community service work for a public agency or nonprofit charitable organization that is designated by the court in lieu of making restitution or paying the forfeiture or surcharge. If the parent agrees to perform community service work in lieu of making restitution or paying the forfeiture or surcharge, the court may order that the parent perform community service work for a public agency or a nonprofit charitable organization that is designated by the court. Community service work may be in lieu of restitution only if also agreed to by the

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public agency or nonprofit charitable organization and by the person to whom restitution is owed. The court may utilize any available resources, including any community service work program, in ordering the juvenile or parent to perform community service work. The number of hours of community service work required may not exceed the number determined by dividing the amount owed on the restitution, forfeiture, or surcharge by the minimum wage established under ch. 104 for adults in nonagriculture, nontipped employment s. 104.035 (1). The court shall ensure that the juvenile or parent is provided with a written statement of the terms of the community service order and that the community service order is monitored.

## SECTION 23. Effective date.

(1) MINIMUM WAGE. This act takes effect on September 1, 2007, or on the day after publication, whichever is later.

13 (END)