

State of Misconsin 2013 - 2014 LEGISLATURE

October 2013 Special Session



ASSEMBLY BILL 4

October 15, 2013 – Introduced by JOINT COMMITTEE ON FINANCE, by request of Governor Scott Walker. Referred to Joint Committee on Finance.

1	$AN \; ACT \; \textit{to repeal} \; 71.07 \; (9m) \; (a) \; 1. \; and \; 2., \; 71.28 \; (6) \; (a) \; 1. \; and \; 2. \; and \; 71.47 \; (6) \; (a) $
2	1. and 2.; to renumber 71.10 (4) (dm); to renumber and amend 71.07 (9m)
3	(a) (intro.), 71.07 (9m) (c), 71.28 (6) (a) (intro.), 71.28 (6) (c), 71.47 (6) (a) (intro.)
4	and 71.47 (6) (c); <i>to amend</i> 71.07 (9m) (g) 2., 71.08 (1) (intro.), 71.28 (6) (g) 2.
5	and 71.47 (6) (g) 2.; and <i>to create</i> 71.07 (9m) (a) 2m., 71.07 (9m) (a) 3., 71.07
6	(9m) (c) 2., 71.07 (9m) (h), 71.28 (6) (a) 2m., 71.28 (6) (a) 3., 71.28 (6) (c) 2., 71.28 (6) (c) 2.
7	(6) (h), 71.47 (6) (a) 2m., 71.47 (6) (a) 3., 71.47 (6) (c) 2. and 71.47 (6) (h) of the
8	statutes; relating to: increasing the amount of the supplement to the federal
9	historic rehabilitation tax credit.

Analysis by the Legislative Reference Bureau

Under current law, a person may claim an income and franchise tax credit for 10 percent of the qualified rehabilitation expenditures, as defined under the federal Internal Revenue Code, for certified historic structures on property located in this state, if construction begins after December 31, 1988, and the rehabilitated property is placed in service after June 30, 1989. The credit is a supplement to the federal tax credit for 20 percent of the qualified rehabilitation expenditures for certified historic structures. The federal credit, and the supplemental state credit, apply to nonresidential real property and residential rental property.

Under this bill, a person may claim an income and franchise tax credit for 20 percent of the qualified rehabilitation expenses, as defined under the federal Internal Revenue Code, for certified historic structures on property located in this state, if the cost of the person's qualified rehabilitation expenditures is at least \$50,000 and the rehabilitated property is placed in service after December 31, 2012.

The bill also allows a person to claim a credit equal to 20 percent of the qualified rehabilitation expenses for qualified rehabilitated buildings, as defined under the federal Internal Revenue Code, located in this state. The credit is similar to the federal credit for rehabilitating a building that was first placed in service before 1936, except that the federal credit is 10 percent of the qualified rehabilitation expenses.

Under the bill, the Department of Revenue, in conjunction with the State Historical Society, must submit a report to the Joint Committee on Finance (JCF), no later than June 30, 2016, describing the economic impact of the tax credits and making a recommendation as to whether the tax credits should continue. The recommendation, however, may be implemented only upon approval of JCF.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 71.07 (9m) (a) (intro.) of the statutes, as affected by 2013 Wisconsin $\mathbf{2}$ Act 20, is renumbered 71.07 (9m) (a) 1m. and amended to read: 3 71.07 (9m) (a) 1m. Any For taxable years beginning before January 1, 2013, 4 any person may credit against taxes otherwise due under this chapter, up to the $\mathbf{5}$ amount of those taxes, an amount equal to one of the following percentages 5 percent of the costs of qualified rehabilitation expenditures, as defined in section 47 (c) (2) 6 7 of the Internal Revenue Code, for certified historic structures on property located in 8 this state if the physical work of construction or destruction in preparation for 9 construction begins after December 31, 1988, and the rehabilitated property is placed in service after June 30, 1989;, and before January 1, 2013. 10 SECTION 2. 71.07 (9m) (a) 1. and 2. of the statutes, as created by 2013 Wisconsin 11 Act 20, are repealed. 12

SECTION 3. 71.07 (9m) (a) 2m. of the statutes is created to read: 1 2 71.07 (9m) (a) 2m. For taxable years beginning after December 31, 2012, any 3 person may claim as a credit against taxes otherwise due under s. 71.02 or 71.08, up 4 to the amount of those taxes, an amount equal to 20 percent of the costs of qualified 5rehabilitation expenditures, as defined in section 47 (c) (2) of the Internal Revenue 6 Code, for certified historic structures on property located in this state, if the cost of 7 the person's qualified rehabilitation expenditures is at least \$50,000 and the 8 rehabilitated property is placed in service after December 31, 2012. 9 **SECTION 4.** 71.07 (9m) (a) 3. of the statutes is created to read: 10 71.07 (9m) (a) 3. For taxable years beginning after December 31, 2012, any 11 person may claim as a credit against taxes otherwise due under s. 71.02 or 71.08, up 12to the amount of those taxes, an amount equal to 20 percent of the costs of qualified 13 rehabilitation expenditures, as defined in section 47 (c) (2) of the Internal Revenue 14 Code, for qualified rehabilitated buildings, as defined in section 47 (c) (1) of the 15Internal Revenue Code, on property located in this state, if the cost of the person's 16 gualified rehabilitation expenditures is at least \$50,000 and the rehabilitated 17property is placed in service after December 31, 2012, and regardless of whether the rehabilitated property is used for multiple or revenue-producing purposes. No 18 19 credit may be claimed under this subdivision for property listed as a contributing 20 building in the state register of historic places or in the national register of historic 21places and no credit may be claimed under this subdivision for nonhistoric, 22nonresidential property converted into housing if the property has been previously 23used for housing.

SECTION 5. 71.07 (9m) (c) of the statutes is renumbered 71.07 (9m) (c) (intro.)
and amended to read:

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71.07 (9m) (c) (intro.) No person may claim the credit under this subsection par.
 (a) 2m. unless the claimant includes with the claimant's return evidence each of the
 following:

<u>1. Evidence</u> that the rehabilitation was recommended by the state historic
preservation officer for approval by the secretary of the interior under 36 CFR 67.6
before the physical work of construction, or destruction in preparation for
construction, began and that the rehabilitation was approved by the secretary of the
interior under 36 CFR 67.6 state historic preservation officer.

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SECTION 6. 71.07 (9m) (c) 2. of the statutes is created to read:

10 71.07 (9m) (c) 2. Evidence that the taxpayer obtained written certification from
11 the state historic preservation officer that:

a. The property is listed on the national register of historic places in Wisconsin 1213 or the state register of historic places, or is determined by the state historical society 14to be eligible for listing on the national register of historic places in Wisconsin or the 15state register of historic places, or is located in a historic district that is listed in the 16 national register of historic places in Wisconsin or the state register of historic places 17and is certified by the state historic preservation officer as being of historic significance to the district, or is an outbuilding of an otherwise eligible property 18 19 certified by the state historic preservation officer as contributing to the historic 20significance of the property.

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b. The proposed preservation or rehabilitation plan complies with standards promulgated under s. 44.02 (24) and the completed preservation or rehabilitation substantially complies with the proposed plan.

c. The costs are not incurred to acquire any building or interest in a building
or to enlarge an existing building.

1 d. The costs were not incurred before the state historical society approved the 2 proposed preservation or rehabilitation plan.

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SECTION 7. 71.07 (9m) (g) 2. of the statutes is amended to read:

4 71.07 (9m) (g) 2. Notwithstanding s. 71.77, the department may adjust or 5 disallow the credit claimed under this subsection within 4 years after the date that 6 the state historical society notifies the department that the expenditures for which 7 the credit was claimed do not comply with the standards for certification 8 promulgated under s. 44.02 (24). If the department adjusts or disallows, in whole or 9 in part, a credit transferred under par. (h), only the person who originally transferred the credit to another person is liable to repay the adjusted or disallowed amount.

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SECTION 8. 71.07 (9m) (h) of the statutes is created to read:

1271.07 (9m) (h) Any person, including a nonprofit entity described in section 501 13 (c) (3) of the Internal Revenue Code, may sell or otherwise transfer the credit under 14par. (a) 2m. or 3., in whole or in part, to another person who is subject to the taxes 15imposed under s. 71.02, 71.08, 71.23, or 71.43, if the person notifies the department 16 of the transfer, and submits with the notification a copy of the transfer documents. 17and the department certifies ownership of the credit with each transfer.

18 **SECTION 9.** 71.08 (1) (intro.) of the statutes is amended to read:

19 71.08 (1) IMPOSITION. (intro.) If the tax imposed on a natural person, married 20 couple filing jointly, trust, or estate under s. 71.02, not considering the credits under 21ss. 71.07 (1), (2dd), (2de), (2di), (2dj), (2dL), (2dr), (2ds), (2dx), (2dy), (3m), (3n), (3p), 22(3q), (3r), (3rm), (3rn), (3s), (3t), (3w), (5b), (5d), (5e), (5f), (5h), (5i), (5j), (6), (6e), (8r), (5c), (6c), 23and (9e), and (9m) 71.28 (1dd), (1de), (1di), (1dj), (1dL), (1ds), (1dx), (1dv), (2m), (3), 24(3n), (3t), and (3w), 71.47 (1dd), (1de), (1di), (1dj), (1dL), (1ds), (1dx), (1dy), (2m), (3), 25(3n), (3t), and (3w), 71.57 to 71.61, and 71.613 and subch. VIII and payments to other

1	states under s. 71.07 (7), is less than the tax under this section, there is imposed on
2	that natural person, married couple filing jointly, trust or estate, instead of the tax
3	under s. 71.02, an alternative minimum tax computed as follows:
4	SECTION 10. 71.10 (4) (dm) of the statutes is renumbered 71.10 (4) (fm).
5	SECTION 11. 71.28 (6) (a) (intro.) of the statutes, as affected by 2013 Wisconsin
6	Act 20, is renumbered 71.28 (6) (a) 1m. and amended to read:
7	71.28 (6) (a) 1m. Any For taxable years beginning before January 1, 2013, any
8	person may credit against taxes otherwise due under this chapter, up to the amount
9	of those taxes, an amount equal to one of the following percentages <u>5 percent</u> of the
10	costs of qualified rehabilitation expenditures, as defined in section 47 (c) (2) of the
11	Internal Revenue Code, for certified historic structures on property located in this
12	state if the physical work of construction or destruction in preparation for
13	construction begins after December 31, 1988, and the rehabilitated property is
14	placed in service after June 30, 1989: <u>, and before January 1, 2013.</u>
15	SECTION 12. 71.28 (6) (a) 1. and 2. of the statutes, as created by 2013 Wisconsin
16	Act 20, are repealed.
17	SECTION 13. 71.28 (6) (a) 2m. of the statutes is created to read:
18	71.28 (6) (a) 2m. For taxable years beginning after December 31, 2012, any
19	person may claim as a credit against taxes otherwise due under s. 71.23, up to the
20	amount of those taxes, an amount equal to 20 percent of the costs of qualified
21	rehabilitation expenditures, as defined in section 47 (c) (2) of the Internal Revenue
22	Code, for certified historic structures on property located in this state, if the cost of
23	the person's qualified rehabilitation expenditures is at least \$50,000 and the
24	rehabilitated property is placed in service after December 31, 2012.
25	SECTION 14. 71.28 (6) (a) 3. of the statutes is created to read:

1 71.28 (6) (a) 3. For taxable years beginning after December 31, 2012, any 2 person may claim as a credit against taxes otherwise due under s. 71.23, up to the 3 amount of those taxes, an amount equal to 20 percent of the costs of qualified 4 rehabilitation expenditures, as defined in section 47 (c) (2) of the Internal Revenue 5 Code, for qualified rehabilitated buildings, as defined in section 47 (c) (1) of the 6 Internal Revenue Code, on property located in this state, if the cost of the person's 7 qualified rehabilitation expenditures is at least \$50,000 and the rehabilitated 8 property is placed in service after December 31, 2012, and regardless of whether the 9 rehabilitated property is used for multiple or revenue-producing purposes. No 10 credit may be claimed under this subdivision for property listed as a contributing building in the state register of historic places or in the national register of historic 11 12places and no credit may be claimed under this subdivision for nonhistoric, 13 nonresidential property converted into housing if the property has been previously 14 used for housing.

15 **SECTION 15.** 71.28 (6) (c) of the statutes is renumbered 71.28 (6) (c) (intro.) and 16 amended to read:

17 71.28 (6) (c) (intro.) No person may claim the credit under this subsection par.
 18 (a) 2m. unless the claimant includes with the claimant's return evidence each of the
 19 following:

<u>1. Evidence</u> that the rehabilitation was recommended by the state historic
 preservation officer for approval by the secretary of the interior under 36 CFR 67.6
 before the physical work of construction, or destruction in preparation for
 construction, began and that the rehabilitation was approved by the secretary of the
 interior under 36 CFR 67.6 state historic preservation officer.

SECTION 16. 71.28 (6) (c) 2. of the statutes is created to read:

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- 71.28 (6) (c) 2. Evidence that the taxpayer obtained written certification from
 the state historic preservation officer that:
- 3 a. The property is listed on the national register of historic places in Wisconsin or the state register of historic places, or is determined by the state historical society 4 5 to be eligible for listing on the national register of historic places in Wisconsin or the 6 state register of historic places, or is located in a historic district that is listed in the 7 national register of historic places in Wisconsin or the state register of historic places 8 and is certified by the state historic preservation officer as being of historic 9 significance to the district, or is an outbuilding of an otherwise eligible property certified by the state historic preservation officer as contributing to the historic 10 11 significance of the property.
- b. The proposed preservation or rehabilitation plan complies with standards
 promulgated under s. 44.02 (24) and the completed preservation or rehabilitation
 substantially complies with the proposed plan.
- c. The costs are not incurred to acquire any building or interest in a buildingor to enlarge an existing building.
- d. The costs were not incurred before the state historical society approved theproposed preservation or rehabilitation plan.
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SECTION 17. 71.28 (6) (g) 2. of the statutes is amended to read:

71.28 (6) (g) 2. Notwithstanding s. 71.77, the department may adjust or
disallow the credit claimed under this subsection within 4 years after the date that
the state historical society notifies the department that the expenditures for which
the credit was claimed do not comply with the standards for certification
promulgated under s. 44.02 (24). If the department adjusts or disallows, in whole or

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the credit to another person is liable to repay the adjusted or disallowed amount.

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SECTION 18. 71.28 (6) (h) of the statutes is created to read:

71.28 (6) (h) Any person, including a nonprofit entity described in section 501
(c) (3) of the Internal Revenue Code, may sell or otherwise transfer the credit under
par. (a) 2m. or 3., in whole or in part, to another person who is subject to the taxes
imposed under s. 71.02, 71.08, 71.23, or 71.43, if the person notifies the department
of the transfer, and submits with the notification a copy of the transfer documents,
and the department certifies ownership of the credit with each transfer.

SECTION 19. 71.47 (6) (a) (intro.) of the statutes, as affected by 2013 Wisconsin
Act 20, is renumbered 71.47 (6) (a) 1m. and amended to read:

1271.47 (6) (a) 1m. Any For taxable years beginning before January 1, 2013, any 13 person may credit against taxes otherwise due under this chapter, up to the amount 14of those taxes, an amount equal to one of the following percentages 5 percent of the 15costs of qualified rehabilitation expenditures, as defined in section 47 (c) (2) of the 16 Internal Revenue Code, for certified historic structures on property located in this 17state if the physical work of construction or destruction in preparation for construction begins after December 31, 1988, and the rehabilitated property is 18 19 placed in service after June 30, 1989:, and before January 1, 2013.

SECTION 20. 71.47 (6) (a) 1. and 2. of the statutes, as created by 2013 Wisconsin
Act 20, are repealed.

22 SECTION 21. 71.47 (6) (a) 2m. of the statutes is created to read:

71.47 (6) (a) 2m. For taxable years beginning after December 31, 2012, any
person may claim as a credit against taxes otherwise due under s. 71.43, up to the
amount of those taxes, an amount equal to 20 percent of the costs of qualified

rehabilitation expenditures, as defined in section 47 (c) (2) of the Internal Revenue
Code, for certified historic structures on property located in this state, if the cost of
the person's qualified rehabilitation expenditures is at least \$50,000 and the
rehabilitated property is placed in service after December 31, 2012.

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SECTION 22. 71.47 (6) (a) 3. of the statutes is created to read:

6 71.47 (6) (a) 3. For taxable years beginning after December 31, 2012, any 7 person may claim as a credit against taxes otherwise due under s. 71.43, up to the 8 amount of those taxes, an amount equal to 20 percent of the costs of qualified 9 rehabilitation expenditures, as defined in section 47 (c) (2) of the Internal Revenue 10 Code, for qualified rehabilitated buildings, as defined in section 47 (c) (1) of the 11 Internal Revenue Code, on property located in this state, if the cost of the person's qualified rehabilitation expenditures is at least \$50,000 and the rehabilitated 1213 property is placed in service after December 31, 2012, and regardless of whether the 14rehabilitated property is used for multiple or revenue-providing purposes. No credit 15may be claimed under this subdivision for property listed as a contributing building 16 in the state register of historic places or in the national register of historic places and 17no credit may be claimed under this subdivision for nonhistoric, nonresidential property converted into housing if the property has been previously used for housing. 18 19 **SECTION 23.** 71.47 (6) (c) of the statutes is renumbered 71.47 (6) (c) (intro.) and

20 amended to read:

71.47 (6) (c) (intro.) No person may claim the credit under this subsection par.
 (a) 2m. unless the claimant includes with the claimant's return evidence each of the
 following:

<u>1. Evidence</u> that the rehabilitation was recommended by the state historic
 preservation officer for approval by the secretary of the interior under 36 CFR 67.6

1	before the physical work of construction, or destruction in preparation for
2	construction, began and that the rehabilitation was approved by the secretary of the
3	interior under 36 CFR 67.6 state historic preservation officer.
4	SECTION 24. 71.47 (6) (c) 2. of the statutes is created to read:
5	71.47 (6) (c) 2. Evidence that the taxpayer obtained written certification from
6	the state historic preservation officer that:
7	a. The property is listed on the national register of historic places in Wisconsin
8	or the state register of historic places, or is determined by the state historical society
9	to be eligible for listing on the national register of historic places in Wisconsin or the
10	state register of historic places, or is located in a historic district that is listed in the
11	national register of historic places in Wisconsin or the state register of historic places
12	and is certified by the state historic preservation officer as being of historic
13	significance to the district, or is an outbuilding of an otherwise eligible property
14	certified by the state historic preservation officer as contributing to the historic
15	significance of the property.
16	b. The proposed preservation or rehabilitation plan complies with standards
17	promulgated under s. 44.02 (24) and the completed preservation or rehabilitation
18	substantially complies with the proposed plan.
19	c. The costs are not incurred to acquire any building or interest in a building
20	or to enlarge an existing building.
21	d. The costs were not incurred before the state historical society approved the

- 22 proposed preservation or rehabilitation plan.
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SECTION 25. 71.47 (6) (g) 2. of the statutes is amended to read:

24 71.47 (6) (g) 2. Notwithstanding s. 71.77, the department may adjust or
25 disallow the credit claimed under this subsection within 4 years after the date that

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1 the state historical society notifies the department that the expenditures for which 2 the credit was claimed do not comply with the standards for certification 3 promulgated under s. 44.02 (24). If the department adjusts or disallows, in whole or 4 in part, a credit transferred under par. (h), only the person who originally transferred 5 the credit to another person is liable to repay the adjusted or disallowed amount. 6 **SECTION 26.** 71.47 (6) (h) of the statutes is created to read: 7 71.47 (6) (h) Any person, including a nonprofit entity described in section 501 8 (c) (3) of the Internal Revenue Code, may sell or otherwise transfer the credit under 9 par. (a) 2m. or 3., in whole or in part, to another person who is subject to the taxes 10 imposed under s. 71.02, 71.08, 71.23, or 71.43, if the person notifies the department

of the transfer, and submits with the notification a copy of the transfer documents,
and the department certifies ownership of the credit with each transfer.

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SECTION 27. Nonstatutory provisions.

14(1) JOINT FINANCE REVIEW. No later than June 30, 2016, the department of 15revenue, in conjunction with the state historical society, shall submit to the joint 16 committee on finance a report describing the economic impact of the tax credits 17under sections 71.07 (9m) (a) 2m. and 3., 71.28 (6) (a) 2m. and 3., and 71.47 (6) (a) 2m. and 3. of the statutes, as affected by this act, and shall make a recommendation 18 19 to the committee as to whether the tax credits should continue. If the department 20 of revenue, in conjunction with the state historical society, determines that the cost 21of the tax credits to the state is greater than the investments made in order to claim 22the credits, the department shall recommend in the report that the credits be 23discontinued for taxable years beginning after December 31, 2016. The report shall $\mathbf{24}$ also specify the number and type of claimants who have claimed the credits under 25sections 71.07 (9m) (a) 2m. and 3., 71.28 (6) (a) 2m. and 3., and 71.47 (6) (a) 2m. and

7	(END)
6	implemented only upon approval of the committee.
5	for the purpose of reviewing the recommendation. The recommendation may be
4	revenue and the state historical society that the committee has scheduled a meeting
3	of the report, the cochairpersons of the committee shall notify the department of
2	rehabilitated properties are used. Within 14 working days after the submittal date
1	3. of the statutes, as affected by this act, and the commercial purposes for which the