

## CHAPTER 14.

## STATE OFFICERS.

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14.01 **Time of choosing.** A governor, lieutenant governor, secretary of state, treasurer and an attorney-general shall be elected at the general election in each even-numbered year. A state superintendent shall be elected on the first Tuesday in April in the year 1917 and quadrennially thereafter.

14.02 **Terms.** The regular full term of office of the state superintendent commences on the first Monday of July, and the regular full term of each other officer enumerated in section 14.01 commences on the first Monday of January, next succeeding his election.

14.03 **Oaths.** Each of the officers enumerated in section 14.01 shall take and subscribe the oath of office prescribed by the constitution, as follows: The governor and lieutenant governor, before entering upon the duties of his office; the secretary of state, treasurer, attorney-general and state superintendent, within twenty days after receiving notice of his election and before entering upon the duties of his office.

14.04 **Official bonds.** (1) The secretary of state, treasurer and attorney-general shall each furnish a bond to the state, at the time he takes and subscribes his oath of office, conditioned for the faithful discharge of the duties of his office, and his duties as a member of the board of commissioners of the public lands, and in the investment of the funds arising therefrom. The bond of each of said officers shall be further conditioned for the faithful performance by all persons appointed or employed by him in his office of their duties and trusts therein, and for the delivery over to his successor in office, or to any person authorized by law to receive the same, of all moneys, books, records, deeds, bonds, securities and other property and effects of whatsoever nature belonging to his said offices.

(2) Each of said bonds shall be subject to the approval of the governor and shall be guaranteed by resident freeholders of this state, or by a surety company as provided in section 204.07. The amount of each such bond, and the number of sureties thereon if guaranteed by resident freeholders, shall be as follows: Secretary of state, \$25,000, with sufficient sureties; treasurer, \$100,000, with not less than 6 sureties; and the attorney-general, \$10,000, with not less than 3 sureties. [1947 c. 472]

**Note:** The liability of the surety under a depository bond, for state funds deposited by the state treasurer without compliance with the depository law and for funds deposited in excess of the statutory limit, and the liability of the surety under the state treasurer's official bond, for the treasurer's noncompliance with the depository law and his failure to keep the deposit within the statutory limit, were not "common liabilities" so as to entitle the surety on the depository

bond to contribution from the surety on the official bond; the liability of the surety on the depository bond arising out of the failure of the depository bank to repay deposited state moneys, but the liability of the surety on the official bond arising out of the failure of the state treasurer to perform his official duty. *United States F. & G. Co. v. Commercial C. Ins. Co.*, 222 W 151, 268 NW 111.

**14.05 Treasurer's bond; extends to; cost of.** The bond of the treasurer shall extend to the faithful execution of the duties of the office of treasurer until his successor is elected and fully qualified; and, if he elects to give bond guaranteed by a surety company, the cost thereof and of any additional bond required of and furnished by him and so guaranteed shall be borne by the state and shall be paid out of the appropriation to the treasury department, if the cost thereof does not exceed one-fourth of one per cent, per annum, of the amount of said bond.

**14.06 Additional bonds.** The attorney-general shall renew his bond in a larger amount and with additional security, and the treasurer shall give an additional bond, when required by the governor.

**14.07 Official oaths and bonds; where filed.** The official oaths of the governor, lieutenant governor and the state superintendent shall be filed in the office of the secretary of state. The official oaths and bonds of the secretary of state, treasurer and attorney-general shall be filed in the executive office.

**14.08 Offices in capitol.** The governor, secretary of state, treasurer, attorney-general and the state superintendent shall each keep his office in the state capitol.

**14.09 Governor's office; appointees.** The governor may appoint and fix the compensation of such employes as he may deem necessary for the execution of the functions of the executive office. He may at pleasure remove any of said appointees. [1943 c. 132]

**14.10 Records and documents; custodian of.** The private secretary to the governor, for purposes of authentication, is custodian of the public records and documents in the executive office.

**14.11 Executive privy seal.** The executive privy seal, a written description of which is deposited in the office of the secretary of state, is the seal of the private secretary to the governor, with which all his official certificates shall be authenticated.

**14.12 State property; legal protection of.** The governor, whenever in his opinion the rights, interests or property of the state have been or are liable to be injuriously affected, may require the attorney-general to institute and prosecute any proper action or proceeding for the redress or prevention thereof; and whenever he receives notice of any action or proceeding between other parties by which the rights, interests or property of the state are liable to be injuriously affected, he shall inform the attorney-general thereof and require him to take such steps as may be necessary to protect such rights, interests, or property.

**14.13 Employment of special counsel.** (1) The governor, if in his opinion the public interest requires such action, may employ special counsel in the following cases:

- (a) To assist the attorney-general in any action or proceeding;
- (b) To act instead of the attorney-general in any action or proceeding, if the attorney-general is in any way interested adversely to the state;
- (c) To defend any action instituted by the attorney-general against any officer of the state;
- (d) To institute and prosecute an action or proceeding which the attorney-general, by reason of his opinion as to the validity of any law, or for any other reason, deems it his duty to defend rather than prosecute.

(2) When special counsel is employed, a contract in writing shall be entered into between the state and such counsel, in which shall be fixed the compensation to be paid such counsel by the state. The contract shall be executed in behalf of the state by the governor, and shall be filed in the office of the secretary of state. Such compensation shall be charged to the legal expense appropriation provided in subsection (2) of section 20.08.

**14.14** [Renumbered section 20.84 by 1931 c. 67 s. 148]

**14.15 Inspection and investigation of institutions.** The governor may visit and inspect at any time any public institution of this state which is supported in whole or in part by appropriations by the state; and, in the case of state institutions, he may also cause an investigation to be made of any thereof, or of any matter connected with or of any employe in any such institution, and may appoint a suitable person therefor, and shall require a written report thereof. Such investigator shall be paid not to exceed six dollars and fifty cents a day for each day actually and necessarily required in performing the duties imposed, and shall be reimbursed all actual expenses thereby incurred. The cost of any such investigation shall be charged to the appropriation for the state institution under investigation.

**14.16 Require additional bond of treasurer.** The governor shall require the treasurer to give additional bond, within such time, in such reasonable amount not exceeding the funds in the treasury, and with such security as he shall direct and approve, whenever the funds in the treasury exceed the amount of the treasurer's bond; or whenever the governor deems the treasurer's bond insufficient by reason of the insolvency, death or removal from the state of any of the sureties, or from any other cause.

**14.17 Reports to legislature.** The governor shall communicate to the legislature at the commencement of each regular session the reports of all state officers, commissions, boards, and departments required by law to report to him, including the reports of state officers whose terms of office have expired covering the transactions in their respective offices from the thirtieth day of June in the last year of their terms, and, at the time of communicating said reports, shall render to the legislature a statement of all expenditures made by him out of any contingent fund appropriated for the contingent expenses of the executive office. He shall report biennially to the legislature the condition of each of the public institutions of this state which are supported in whole or in part by appropriations by the state with such recommendations as he deems proper.

**14.18 Deposit of acts; notice.** The governor shall cause all legislative acts which have become laws by his approval or otherwise to be deposited in the office of the secretary of state without delay, and shall inform thereof the house in which the respective acts originated.

**14.19 Rewards.** Whenever any person convicted of or charged with any felony escapes, or whenever any heinous crime has been committed, the governor may offer a reward of not to exceed five hundred dollars for the apprehension and delivery of such person or the conviction of the perpetrator of such crime. If such reward is claimed, whether by one or more persons, the governor shall finally determine to whom the same shall be paid, and, if to more than one person what portion to each, and shall certify his determination to the secretary of state. No such offer of a reward by the governor shall impose any actionable liability on the state.

**14.20 Land claims against United States; receipt of payment.** The governor is authorized to receive from the United States treasury department, from time to time, as he sees fit to draw for the same, the five per centum of the net proceeds of sales of the public lands to which this state is or shall be entitled, pursuant to the act of congress approved August sixth, eighteen hundred and forty-six, and to execute the proper vouchers therefor. When received he shall pay the same into the state treasury to the credit of the school fund.

**14.205 Federal donations for Indians.** (1) Whenever the United States government shall make available funds for the education, the promotion of health, the relief of indigency, the promotion of agriculture or for any other purpose other than the administration of the tribal or any individual funds of Wisconsin Indians, the governor on behalf of the state is authorized to accept the funds so made available. In exercising the authority herein conferred, the governor may stipulate as a condition of the acceptance of the act of congress by this state such conditions as in his discretion may be necessary to safeguard the interests of the state of Wisconsin.

(2) Whenever funds shall be made available to the state of Wisconsin through an act of congress and acceptance thereof as provided in subsection (1), the governor shall designate the state board, commission or department to administer any of such funds, and the board, commission or department so designated by the governor is hereby authorized and directed to administer such fund for the purpose designated by the act of congress making an appropriation of such funds, or by the department of the United States government making such funds available to the state of Wisconsin.

(3) Any and all funds which may be paid to the state of Wisconsin under the authority of this section, shall, upon receipt, be paid into the state treasury, and the same shall be and hereby are appropriated to the state board, commission or department designated by the governor to administer the same. Expenditures of such funds shall be made in the same manner and subject to the laws, rules and regulations governing payments made by the state treasury, and further such expenditures shall be made in accord with federal rules and regulations. If funds made available be retained by the government of the United States, then the officers and employes of the state of Wisconsin designated to administer same shall be governed by the act of congress and the rules and regulations of the federal government.

(4) Any board, commission or department of the state government designated to administer any such fund, shall, in the administration of such fund, comply with the requirements of the act of congress making such appropriation and with the rules and regulations which may be prescribed by the United States government or by the department of the federal government making such funds available. [1931 c. 279]

**14.21 Patents to railroad lands.** Whenever the governor shall have executed and delivered to any railway or other corporation a patent from this state of any land inuring to such corporation under or through any grant from the United States and the laws of this state, and subsequent to the delivery of any such patent the United States shall patent or certify said land or any part thereof to this state as inuring under such grant, he may in his discretion execute and deliver to such corporation a new patent of said land by way of further assurance of title to the same, reciting the fact of the execution and delivery of said prior patent and the subsequent issue by the United States of a patent or certified list of the said land, and that the said new patent is made by virtue of the provisions of this section and for the purposes aforesaid; and the additional patent shall be entitled to the same force and effect as a conveyance and as evidence as other state patents have by law.

**14.22 Appointments subject to confirmation.** Whenever the governor is authorized to make any appointment to office by and with the advice and consent of the senate, and the legislature is not in session at the time such office should be filled, he may make appointment thereto, subject to the approval of the senate at the next succeeding session of the legislature, and all such appointments shall be as valid and effectual from the time when so made until twenty days after such meeting of the legislature as if he possessed the absolute power of appointment.

**14.23 Holiday proclamations.** The governor, by proclamation, may set apart one day each year to be designated as arbor and bird day, and may request its observance by all schools, colleges and other institutions by the planting of trees, the adornment of school and public grounds, and by suitable exercises having for their object the advancement of the study of arboriculture, the promotion of a spirit of protection to birds and trees, and the cultivation of an appreciative sentiment concerning them. He may also set aside in said manner, the third Sunday in May in each year to be designated as citizenship day, and shall request its observance by all circuit court judges, county boards, municipalities, colleges and other institutions, and by suitable exercises for all those persons who have recently become enfranchised either by naturalization or by reaching their majority with the necessity of exercising responsible, vigilant and intelligent citizenship to safeguard and maintain our inalienable American liberties, freedom of person, stability, strength, endurance of our democratic institutions, ideals and leadership. He may also set apart, in said manner, one day in each year to be observed as labor day. The governor shall annually issue a proclamation calling attention to the fact that the eleventh day of November is the anniversary of armistice day, and requesting the people throughout the state to observe by appropriate exercises the hour at which the armistice was concluded. The governor is authorized to annually proclaim the second Sunday in May as mother's day and to urge the people and organizations to display the American flag as a public expression of love and reverence for the mothers of our state and as a symbol of a united effort to inspire better homes and closer union between the state, its homes and its sons and daughters. [1937 c. 67; 1939 c. 96]

**14.24 Conferences of governors.** The governor is authorized to attend and represent the state at all conferences of governors, and to make such arrangements as he may deem necessary for this state to bear its share of the expenses of such conferences. All expenses incurred under this section shall be charged to the proper appropriation for the executive department.

**14.25 Secretary of state; assistant secretary.** The secretary of state may appoint, in writing, an assistant secretary of state who may perform and execute any of the duties of the secretary of state, except as commissioner of the public lands. The assistant secretary shall take and subscribe the oath of office prescribed by the constitution and shall give bond to the secretary of state, in such sum and with such conditions as the said

secretary prescribes, conditioned for the faithful discharge of his duties. Such oath shall be filed and preserved in the executive office. [1947 c. 472]

**14.26 Great and lesser seals.** (1) The state shall have a great seal and a lesser seal both of which shall be kept in the office of the secretary of state.

(2) The great seal of the state consists of a metallic disc, two and three-eighths inches in diameter, containing, within an ornamental border, the following devices and legend: The coat of arms of the state, as in section 1.07 described; above the arms, in a line parallel with the border, the words, "Great Seal of the State of Wisconsin;" in the exergue, in a curved line, thirteen stars.

(3) A lesser seal, one and three-fourths inches in diameter, engraved with the device of the great seal, with the words, "Seal of the Secretary of State," in a curved line above, and the words, "State of Wisconsin," in a curved line below such device, is the seal of the secretary of state, and may be used to authenticate all papers and documents issued by him, except the official acts of the governor, and such copies of the laws and records in the office of said secretary as may be required for use as evidence in any other state, territory or country.

**Note:** Neither constitution nor statutes to be furnished children at state school for expressly or impliedly prohibit miniature of blind at time of graduation. 28 Atty. Gen. 83. state's seal from being used as ring emblem

**14.27 Custodian of deeds, securities, oaths and bonds.** All deeds, conveyances, abstracts of title, options and leases of land; and, unless otherwise directed by law, all bonds, mortgages and other securities, for money, belonging to this state, and all official oaths and bonds shall be deposited and preserved in the office of the secretary of state and be open to public inspection.

**14.28 Destruction of useless documents.** (1) Whenever it shall be found necessary to destroy useless documents in order to secure vault space for state records the secretary of state may, from time to time in his discretion, so dispose of any of the following named records: Bonds of notaries public and commissioners of deeds filed over ten years prior thereto; supplemental reports of foreign corporations and monthly and quarterly reports by state depositories filed over two years prior thereto; itemized lists of premiums paid by agricultural societies when over two years old; reports of tax on suits when over five years old; peddler's license application when over two years old; lists of creameries and cheese factories when over five years old; exempt property returns when over ten years old; lists of officers of agricultural societies when over two years old; records of actions on senate and assembly bills when over ten years old; journal minute books when over five years old; committee receipt books for bills referred when over five years old; claims for refund of gasoline tax when over six years old and bills accompanying the same when over twelve months old; also vouchers for pay rolls and other civil claims against the state for supplies and equipment, when ten years old. Provided that vouchers relating to claims against the United States in war years, in which Wisconsin furnished troops, shall not be destroyed without consent of the legislature.

(2) The secretary of state may destroy or dispose of the following records, as follows:

(a) Five years after filing: petitions for new party tickets and recall elections and treasury receipts to state departments, institutions and boards for funds paid into the state treasury.

(b) Ten years after filing: ballots and returns of soldiers' votes in the field; assessors returns relating to deaf, dumb and other defectives; briefs of legislative counsel; abstracts and certified copies of assessment rolls; expense statements and authorizations of legislative counsel and employers; election expense statements of candidates, personal and party committees, groups and factions; copies of committee hearings and minutes not filed in bill envelopes, petitions and memorials to either house of the legislature, and office copies of statutory receipts for fees.

(c) Ten years after full payment: cancelled state bonds and certificates of state indebtedness; and school district loan papers and valuations.

(d) Twenty-five years after filing: official and surety bonds; financial reports of state hospitals and sanatoria; copies of extradition papers formerly filed with the secretary of state.

(e) Fifty years after filing: legislative bills and bill envelopes, resolutions, joint resolutions, memorials to congress and miscellaneous legislative papers and reports. [1933 c. 470 s. 2; 1937 c. 212; 1939 c. 17]

**14.29 Secretary of state, duties.** The secretary of state shall:

(1) **RECORD EXECUTIVE ACTS.** Keep a record of the official acts of the executive department and, when required, lay the same and all matters relative thereto before either branch of the legislature.

(2) **AFFIX GREAT SEAL: REGISTER COMMISSIONS.** Affix the great seal to and countersign all commissions issued and other official acts done by the governor, his approbation of the laws excepted; and make a register of such commissions in a book provided by him therefor, specifying the person to whom issued, the office conferred, and the date and term of the commission.

(3) **HAVE CUSTODY OF BOOKS, RECORDS, ETC.** Have the custody of all books, records, deeds, bonds, parchments, maps, papers and other articles and effects belonging to the state, deposited or kept in his office, and, from time to time, make such provision for the arrangement and preservation thereof as is necessary, and keep the same, together with all accounts and transactions of his office open at all times to the inspection and examination of the governor or any committee of either or both houses of the legislature.

(4) **REPORT TO GOVERNOR.** Report biennially to the governor, within 60 days after June 30 in each even-numbered year any matters pertaining to his office as secretary and, when required, furnish the governor or either branch of the legislature, in writing, any information relative to the performance of his office.

(5) **KEEP ENROLLED LAWS, ETC.** Safely keep all enrolled laws and resolutions, and not permit any of them to be taken out of his office or inspected except in his presence, unless by order of the governor or by resolution of one or both houses of the legislature. For any violation of this subsection he shall forfeit the sum of one hundred dollars.

(6) **CAUSE ENROLLED LAWS TO BE BOUND.** Cause the original enrolled laws and joint resolutions passed at each session of the legislature, together with the index containing the titles of the same, to be bound in suitable volumes in a substantial manner, and in the order in which they are received from the governor, and the title thereof, with the session at which the same were passed, to be written or printed on the back of such volumes; and no other or further record of the official acts of the legislature, so far as relates to acts and joint resolutions, shall be required of said secretary.

(7) **FURNISH TREASURER COPIES OF APPROPRIATION ACTS.** Deposit in the office of the treasurer exemplified copies of all laws authorizing the payment of money out of the state treasury, immediately after the passage of the same.

(8) **KEEP AND REPORT STATEMENT OF FEES.** Keep a detailed statement of all fees, received by him and include a summary of such statement, in his biennial report.

(9) **FURNISH CERTIFIED COPIES.** Make a copy of any law, resolution, deed, bond, record, document or paper deposited or kept in his office, upon request therefor, attach thereto his certificate, with the great or lesser seal affixed, and collect therefor twelve cents per folio and twenty-five cents for such certificate; also to record any document authorized or required by law to be recorded in his office, and to charge therefor a fee of twelve cents per folio. The fee for certified copies of appointments, certificates of incorporations or amendments, licenses of foreign corporations, or similar certificates, and for certificates as to results of search of the records and files of his office, when a printed form is used, shall be one dollar, but when a specially prepared form is required the fee shall be one dollar and fifty cents. The minimum fee for any certificate under his hand and seal shall be fifty cents.

(10) **PUBLISH PROPOSED CONSTITUTIONAL AMENDMENTS AND LAWS.** Publish the laws as provided by section 35.64 and to publish in the official state paper once a week for 3 months immediately preceding any general election, such proposed constitutional amendments as were approved for the first time by the legislature preceding such election.

(11) **OTHER DUTIES.** Perform such other duties as are imposed upon him by the constitution or by law.

(12) **DOMESTIC CORPORATIONS.** If a complaint shall be made to him that any corporation authorized to do business in this state is guilty of unfair discrimination within the terms of sections 100.22 and 100.23, refer the matter to the attorney-general, who shall, if the facts justify it in his judgment, co-operate with the district attorney and cause proceedings to be commenced in the proper court against such corporation and its officers and members. [1935 c. 550 s. 361; 1947 c. 9, 534]

**Note:** Where an act of the legislature, in the form of law and duly authenticated, has been duly transmitted to the secretary of state for publication by him as required by 14.29 (10), a court may not enjoin the secretary of state from publishing the act and thus prevent it from becoming a law, on the ground that it was not constitutionally passed over the governor's veto, since publication is part of the legislative process, which is the province solely of the legisla-

ture and with which the judiciary has no right to interfere. *Goodland v. Zimmerman*, 243 W 459, 10 NW (2d) 180.

Under 14.29 (3) it is duty of secretary of state to assume official custody of records of defunct departments when such records are turned over to him for such purpose. He may then exercise discretion as to whether and when such records shall be transferred to state historical society under 44.08. 28 Atty. Gen. 654.

**14.31 Claims against state.** (1) **AUDIT.** All claims against the state, when payment thereof out of the state treasury is authorized by law, shall be audited by the director of budget and accounts.

(2) **PAY ROLLS.** Pay rolls, to be entitled to audit, shall be certified by the proper officers who shall set forth the nature of the services rendered by each person named therein.

(3) **OTHER CLAIMS.** Unless otherwise provided by law, all other claims to be entitled to audit shall:

(a) Specify the nature and particulars thereof.

(c) Include receipts for all items of expenditure of one dollar or more, unless other satisfactory evidence is accepted by the auditing officer.

(d) Include the claimant's affidavit setting forth that all items of traveling expenses were incurred in the performance of duties required by the public service, and that the amount charged for transportation or for other expenses incident to travel was actually paid out and that no part of such transportation was had upon a free pass or otherwise free of charge. The blank form of such affidavit shall be prescribed by the director of budget and accounts.

(e) Be approved by the proper officer, if any.

(4) **SALARIES, ETC., WHEN PAYABLE.** (a) The salaries, wages, compensation of and reimbursements to all state officers and employes, except as otherwise expressly provided, shall be paid at the end of each month for the services rendered or disbursements made during such month, or at the termination of such service, and shall be charged against the proper appropriation for the respective office, commission, board or body with which the person receiving the same is connected.

(b) All such salaries, wages or compensation not exceeding the rate of \$100 per month shall be payable semimonthly. [1931 c. 230; 1947 c. 9]

**Note:** In absence of rule on subject by board of dental examiners, all vouchers for payment of money should be signed by secretary-treasurer and president of board. 19 Atty. Gen. 623.  
 Secretary of state should not audit and pay amounts certified as due reinstated deputy oil inspectors in absence of court mandate so directing. 24 Atty. Gen. 466.  
 Men holding positions vacated by discharge of certain oil inspectors under civil service law are entitled to pay of office. 24

Atty. Gen. 510.

Where two groups of deputy oil inspectors covering single district request pay for given period, only one group is entitled to pay of such office. Secretary of state is advised not to audit these accounts without order of court directing which group should be paid. 24 Atty. Gen. 511.

The secretary of state is fully protected in auditing payment of salary to a de facto state officer. 28 Atty. Gen. 555.

**14.32 Items not allowed.** The director of budget and accounts shall not audit items of expenditure for tips, portorage, parlor car seats other than sleeping car berths, or for expenses not necessarily incurred in the performance of duties required by the public service; nor shall he audit, except as herein provided, items of expenditure incurred while traveling outside the state by any officer or employe of the state or of any department or institution thereof unless in the discharge of his duties required by the public service; nor shall he audit except upon the order of the governor items of expenditure for expenses of more than one officer or employe of the state or of any department or institution thereof while attending any convention, association, society or meeting held outside the state. Any auxiliary, allied or subordinate society, association, or meeting held in connection with or as a part of or immediately preceding, during or immediately following the time of any convention, association, society or meeting shall for the purposes of this section be considered as one convention, association, society or meeting. This section shall supersede all other statutory provisions specifically authorizing out-of-state travel. [1933 c. 345; 1935 c. 163, 398; 1947 c. 9]

**Note:** State department of public welfare is charged with the performance of functions which in the discretion of the department may properly necessitate the employment of a public relations man, and his travel expenses incurred in such publicity work and in editing a departmental magazine used to publish information contemplated by statute should be allowed where the expense voucher shows, pursuant to this section, that such expenses were necessarily incurred in the performance of duties required by the public service. 34 Atty. Gen. 121.

**14.33 Examination of claimants.** The director of budget and accounts may examine under oath the claimant or any other person relative to any claim presented against the state, and may require oral or written answers as to any facts relating to the justness of the claim, or as to the liability of the state. [1947 c. 9]

**14.34 Audit order indorsed on claim; record.** The order of the director of budget and accounts auditing any claim shall be indorsed on or annexed to such claim, shall specify the amount allowed, the fund from which the same is payable, and the law that authorizes payment of such claim out of the treasury; and said order with the claim and all evidence relative thereto shall be filed and preserved in his office. [1947 c. 9]

**14.35 Warrants; what to specify.** The director of budget and accounts shall draw his warrant on the state treasurer payable to the claimant for the amount allowed by him upon every claim audited under section 14.31, specifying from what fund to be paid, the particular law which authorizes the same to be paid out of the state treasury, and the post-office address of the payee; and he shall not credit the treasurer for any sum of money paid out by him otherwise than upon such warrants. [1947 c. 9]

**14.36 Warrants; signatures.** Whenever it is impracticable for the director of budget and accounts to personally sign warrants issued on the state treasury, his name may be signed thereto by one or more persons in his department designated by him or by the use of a mechanical device adopted by him for affixing a facsimile signature; and the state treasurer, when written authority and reasons therefor are filed in his office, shall honor warrants so signed, the same as if signed in person by the director of budget and accounts, until such authority is revoked in writing. [1939 c. 262; 1947 c. 9]

**14.37 Certification of boards, evidence of correctness of account.** The certificate of the proper officers of the board of regents of the normal schools, the regents of the University of Wisconsin, the state department of public welfare, or the proper officers of any other board or commission organized or established by the state, shall in all cases be evidence of the correctness of any account which may be certified by them. [1943 c. 93]

**14.38 Claims requiring legislative action.** All claims of every kind against the state requiring legislative action shall be made in duplicate, in the manner provided in section 14.31 and shall be filed in the office of the director of budget and accounts. The director of budget and accounts shall examine the same, see if ordered by competent authority, and if properly made and justly due, and as soon as practicable report the same to the legislature with such recommendation, if any, as he may deem proper, and designate the fund to which they are chargeable. Whenever a bill appropriating money for a claim becomes a law the director of budget and accounts, before drawing his warrant therefor on the treasurer, shall see that the proper account on which such appropriation is based is filed in his office. [1947 c. 9]

**14.39 Transfer of funds appropriated.** Whenever an appropriation has been made from the general fund in the state treasury to any other fund therein, the director of budget and accounts in his discretion may withhold the transfer of such appropriation or any part thereof from the general fund until the same is required to pay claims duly audited. [1947 c. 9]

**14.40 Director of budget and accounts to require accounts of state money, etc.** The director of budget and accounts shall from time to time require all persons receiving money or securities or having the disposition or management of any property of the state, of which an account is kept in his office, to render statements thereof to him; and all such persons shall render such statements at such time and in such form as he shall require. [1947 c. 9]

**14.405 State suit tax; notice of default.** If the director of budget and accounts does not receive from the clerk of the circuit court the statement relative to suit tax required by section 59.39 (11) together with a receipt for the sum required by law to be paid on the actions so entered during the preceding quarter, on or before the first day of the next succeeding month, he shall forthwith notify the judge of the circuit court of the county of the failure to transmit such statement or receipt or both; and such judge shall thereupon notify the clerk to show cause why he should not be removed from office in the manner provided by law. [1947 c. 472]

**14.41 Assistant treasurer; oath; bond; powers.** The treasurer may appoint, in writing, an assistant state treasurer who may perform and execute any of the duties of the treasurer, except as commissioner of the public lands. The assistant treasurer shall take and subscribe the oath of office prescribed by the constitution and shall give bond to the treasurer, in such sum and with such conditions as the treasurer prescribes, conditioned for the faithful discharge of his duties. The oath of the assistant treasurer and the certificate of his appointment shall be filed and preserved in the office of the secretary of state. The chief accountant and such other employes as the treasurer may require shall give bond to the state of Wisconsin in such sum and with such conditions as the treasurer prescribes, conditioned for the faithful discharge of his duty; the cost thereof to be charged to the appropriations made by section 20.05. [1931 c. 439]

**14.42 Duties of treasurer.** The treasurer shall:



(1) HAVE CUSTODY OF MONEYS. Receive and have charge of all money paid into the treasury, and pay out the same as directed by law. Checks on depositories in which moneys may be deposited shall be signed in one of the following methods:

- (a) by the treasurer personally;
- (b) by an assistant state treasurer, appointed as provided in section 14.41 of the statutes, in the name of the treasurer;
- (c) by any clerk in his department designated by him in the name of the treasurer;

or

(d) by placing on a check the facsimile signature of the treasurer adopted by him as a facsimile signature. Any depository shall be fully warranted and protected in making payment on any check bearing such facsimile notwithstanding that the same may have been placed thereon without the treasurer's authority.

(2) ISSUE COUNTERSIGNED RECEIPTS. Issue receipts for all money paid to him, which, before their delivery, shall be countersigned by the director of budget and accounts; and no receipt, unless so countersigned, shall be evidence of the payment of any money into the treasury.

(3) PAY CLAIMS AS PRESENTED. Pay all claims authorized to be paid out of the treasury in the order in which they are presented, giving a preference to no one.

(4) PAY ON WARRANTS SUMS AUTHORIZED BY LAW. Pay out of the treasury, on demand, upon the warrants of the director of budget and accounts and not otherwise such sums only as are authorized by law to be so paid, if there be appropriate funds therein to pay the same, and, when any sum is required to be paid out of a particular fund, pay it out of such fund only; and upon each such warrant, when payment is made in currency, take the receipt, indorsed on or annexed thereto, of the payee therein named or his authorized agent or assignee.

(5) ACCOUNT FOR INTEREST. Pay into the treasury and account for all sums directly or indirectly received by him by virtue of his office, or as interest or compensation for the use, deposit or forbearance of any state moneys in his hands or under his control.

(6) KEEP CASH AND FUND ACCOUNTS. Keep, in books provided for that purpose, fair, full and separate accounts of all money received by him, clearly distinguishing the separate funds required to be kept; keep also a cash book, and enter therein a detailed account of all money received and disbursed, and at the end of each week, verify such accounts with the director of budget and accounts.

(7) PERMIT EXAMINATION OF BOOKS. Permit at all times inspection and examination of the books, papers and transactions of his office by the governor, secretary of state, attorney-general, state budget bureau, or by the legislature, or any committee thereof, or of either branch thereof.

(8) REPORT TO GOVERNOR QUARTERLY. Report to the governor quarterly, or oftener if required, the total amount of funds in the treasury, specifying in what kind of currency they consist, the amount of each kind, and the amount belonging to each separate fund, and also what amounts are in each of the state depositories, together with the interest earned thereon, and also all defalcations and neglect of duty of any disbursing or collecting officer or agent of the state, and any information pertaining to the duties of his office he may think proper or the governor may require.

(9) REPORT TO GOVERNOR BIENNIALY. Report to the governor, within ten days after the thirtieth day of June in each even-numbered year, a statement of all money received into and paid out of the treasury during the preceding fiscal term, showing under separate heads from what sources received and for what particular object or service paid out; and also the precise state of the treasury, together with such information and suggestions of a fiscal nature as he shall deem useful and proper.

(10) REPORT MONEYS PAID COUNTIES. Furnish the county clerk of each county, annually, between the tenth day of July and the first day of August succeeding, a full and complete statement of all money paid by said treasurer to the county treasurer during the preceding year ending on the thirtieth day of June and said statement shall be filed and recorded in said clerk's office.

(11) MAKE CERTIFIED COPIES. Make a certified copy of any deed, bond, document or paper filed in his office, and transcripts from the books and records kept therein, when required by any person so to do; and collect therefor twelve cents per folio, and twenty-five cents for such certificate.

(12) STAMP CHECKS AND DRAFTS. Cause to be plainly printed or stamped upon all checks and drafts issued by him, the words "Void if not presented for payment within two years."

(13) SERVICES IN CONNECTION WITH SECURITIES HELD IN TRUST. Upon request therefor from any company, corporation, society, order or association which has securities on deposit with him, in trust, mail to its address from time to time not to exceed sixty days

before the same become due, any or all interest coupons; return to it any or all bonds, notes or other deposits as they become due and are replaced by other securities; cut all interest coupons, make any indorsement of interest or otherwise on any such securities; and collect therefor from the company, corporation, society, order or association making the request, a fee of twenty-five cents for a single coupon cut, or for each entry of interest indorsed on a note or return of a bond, note or other security, and a fee of ten cents for each additional coupon cut, or entry of interest indorsed on a note, bond or other security, and may withhold any and all coupons cut or refuse indorsement of interest on securities until such fee shall have been paid. Such fees shall be paid into the state treasury as a part of the general fund, and no extra charge shall be required for postage or registered mail.

(13a) STATE AID PAYMENTS. Whenever the state treasurer or any state department shall remit to any county, city, town or village any sum in payment of a state aid or any locally shared tax, he shall transmit a statement thereof to the clerk of such municipality. After the receipt thereof, the clerk of such municipality thereupon shall present such statement at the next regular meeting of the governing body and shall file and keep such statement for 6 years.

(14) OTHER DUTIES. Perform all other duties imposed upon him by law.

(15) ADVERTISE RECEIPT OF MONEY UNDER SECTION 318.03. The state treasurer, upon receipt of any money under section 318.03, shall forthwith advertise the fact in the state paper by giving the name of the decedent, the time and place of his death, the amount paid into the treasury, the personal representative paying the same, the county in which the estate is probated, and that the money will be paid to the heirs or legatees without interest, on proof of ownership, if applied for within 7 years from the date of publication in the manner provided in section 318.03. The cost of such advertising shall be charged to the appropriation for the treasury department.

(16) MONTHLY STATEMENTS. The state treasurer shall render monthly statements to the state annuity and investment board of the costs of services rendered to said board. Upon receipt of such statements, the director of investments shall certify the amounts thereof to the director of budget and accounts to be paid into the general fund of the state treasury out of the appropriation for the state annuity and investment board for the cost of making its investments; such amounts shall be and are hereby reappropriated from said general fund and added to the appropriation for the state treasurer for administration.

(17) SAFEKEEPING RECEIPTS FOR FEDERAL SECURITIES. Whenever any federal securities are purchased under authority of any law and the state treasurer is custodian thereof he may accept and hold safekeeping receipts of a federal reserve bank for such securities. Each such receipt shall be identified on its face with the name of the fund to which the securities described in the receipt belong. [1933 c. 190 s. 9; 1937 c. 181 s. 5; 1939 c. 142, 194; 1943 c. 251; 1943 c. 553 s. 1a; 1945 c. 530; 1947 c. 9, 320, 614]

**Note:** Under standard specifications of the state highway commission, the commission engineer's classification of materials as rock excavation or as common excavation in the performance of work under a contract for highway construction, for the purpose of determining the contractor's compensation under a supplemental agreement, is final and conclusive as against the state treasurer in the absence of fraud or gross error, and the commission's engineer is not guilty of fraud or gross error even though he classifies as rock excavation what another engineer might classify differently, but the commission's engineer may not by purely arbitrary changes in classification pave the way for a supplemental agreement that in effect increases the agreed compensation for common excavation. State ex rel. Lathers v. Smith, 233 W 291, 299 NW 43.

14.42 (15) requires state treasurer to advertise only receipt of unclaimed legacies and shares paid into state treasury under 318.03 (2), Stats. 1937. 220.25 is complete in itself, thereby making it unnecessary for the state treasurer to advertise receipt of money paid by banks under escheat of bank deposits law. 26 Atty. Gen. 390.

14.42 (15), Stats. 1943, requires the state treasurer to advertise the receipt of all legacies and shares paid into the state treasury under 318.03 (2), including refused as well as unclaimed legacies or shares. 33 Atty. Gen. 86.

The state treasurer is not required under 14.42 (15), Stats. 1943, to advertise the receipt of funds which are paid to him by local trust companies, pursuant to 318.06 (6), Stats. 1925-1931. 33 Atty. Gen. 89.

**14.425 Destruction of records of state treasurer.** The state treasurer is authorized to destroy all motor fuel refund records which are more than 2 years old. He is further authorized to destroy all gasoline tax reports and correspondence, all oil inspection reports and correspondence, and all departmental receipts and correspondence which are more than 4 years old. [1935 c. 311; 1945 c. 505]

**14.426 Gambling law enforcement.** The state treasurer and such of his employes as are authorized to enforce the provisions of chapters 139 and 176 shall enforce the provisions of sections 348.07, 348.08 and 348.09 and shall be invested with the powers conferred by law upon sheriffs and municipal police officers in the performance of such duties. Nothing herein shall deprive or relieve sheriffs, constables and other local police

officers of the power and duty to enforce the provisions of said sections, and such officers shall likewise enforce the provisions of said sections. [1945 c. 374]

14.43 [Renumbered section 34.02 by 1935 c. 55]

14.44 **Banks, foreign control, ineligibility as depository.** Whenever the ownership, control or power to vote a majority interest in the stock of any state or national bank doing business in Wisconsin shall be held or in any manner exercised by any foreign corporation, association or trust which shall not have filed its articles of incorporation and obtained authority to do business in this state as provided in section 226.02, such bank shall not be qualified to act as depository for any public funds of the state of Wisconsin or of any subdivision thereof, nor as a depository for reserve funds of state banks until the provisions of section 226.02 shall be complied with by such foreign corporation, association or trust. [Spl. S. 1931 c. 1 s. 1]

[14.445 Stats. 1945 repealed by 1947 c. 469]

14.45 **Interest.** The board of deposits shall from time to time fix the rates of interest to be paid by depositories on active and inactive deposits and cause notice thereof to be published in the official state paper. The rate of interest on inactive deposits, until changed by said board, shall be two and one-half per centum per annum on deposits actually received and held by the depositories. [Spl. S. 1931 c. 1 s. 3]

14.46 [Repealed by Spl. S. 1931 c. 1 s. 1]

14.47 **Cashier in secretary of state's office bonded.** The cashier and assistant cashiers in the office of the secretary of state shall give bonds to the secretary of state in such sum and with such conditions as he may prescribe, conditioned for the faithful discharge of their duties. Said bonds shall be furnished by a surety company authorized to do business in this state and the cost thereof shall not exceed one-fourth of one per cent per annum on the amount of said bond or obligation by said surety executed and shall be payable from the appropriation to the secretary of state. [Spl. S. 1931 c. 1 s. 1]

14.48 **Reports of depositories.** Every state depository shall, on the first day of each month, and oftener when required, file with the director of budget and accounts a sworn statement of the amount of public moneys deposited with it, and, within 10 days after the first day of each January, April, July and October, shall make a full statement of all deposits and payments of state moneys during the preceding quarter, together with a computation and statement of the interest earned thereon, computed upon the daily balance on deposit, which interest shall thereupon be added to and become part of the deposit balance, such statement shall be accompanied by an affidavit of the president and cashier of such depository to the effect that it is in all respects true and correct, and that, except for the interest therein credited, neither said depository nor any officer, agent or employe thereof, nor any person in its behalf, has in any way whatsoever given, paid or rendered, or promised to give, pay or render to the state treasurer or to any other person any money, credit, service or benefit whatsoever by reason or in consideration of the deposit with it of any portion of the state moneys. Any person who shall make any false statement in any affidavit required by this section shall be guilty of perjury. [1947 c. 9]

14.49 **Apportionment of interest.** (1) The total interest earned on state moneys in all depositories shall be apportioned quarterly or oftener by the state treasurer among, added to and become a part of the several funds.

(2) On June 6, 1925, interest shall be apportioned on the above basis to the life fund created under section 210.05 from the date of the establishment of this fund. [43.08 (3)]

14.50 **Checks, drafts or warrants may be canceled; reissue.** (1) If any check or draft drawn and issued by the state treasurer upon the funds of the state in any state depositories is not delivered or called for in two years after issue and remains in or is returned to the hands of the state treasurer without being paid, the state treasurer is hereby authorized to cancel the same, credit the amount of such check or draft to the fund upon which it is drawn, and charge the amount thereof to the state depository upon which it was drawn.

(2) If any warrant drawn upon the state treasurer by the director of budget and accounts against any fund belonging to the state remains in the possession of the state treasurer or any other person without demand of payment for 2 years after the same was issued, or if a check is canceled by the state treasurer, as provided in subsection (1), the warrant upon which such canceled check was issued shall be returned to the director of budget and accounts and shall be by him canceled and credited to the fund upon which it was drawn.

(3) When the payee or person entitled to any check or draft so canceled by the state treasurer, or the payee or person entitled to any warrant so canceled by the director of

budget and accounts, demands such check, draft or warrant or payment thereof, the director of budget and accounts shall, and he is hereby authorized to, issue a new warrant therefor, to be paid out of the proper fund by the state treasurer.

(4) When the bank on which any check or draft is drawn by the state treasurer shall before payment of such check or draft become insolvent or shall be taken over by the commissioner of banks or comptroller of the currency, the state treasurer shall on the demand of the person in whose favor such check or draft was drawn and upon the return to the treasurer of such check or draft issue a duplicate for the same amount. This subsection shall apply to checks or drafts heretofore issued and not paid.

(5) If any check or draft drawn and issued by the state treasurer is lost or destroyed and the bank on which such check or draft is drawn has been notified to stop payment thereon, the state treasurer may, after the expiration of seven days from the date of notice to stop payment, issue a duplicate check or draft and thereafter the state treasurer shall be relieved from all liability thereon. [*Spl. S. 1931 c. 15 s. 3; Spl. S. 1931 c. 26 s. 1; 1933 c. 1; 1947 c. 9, 411*]

**Note:** Under (5) bank is liable to state for check paid by bank after receipt of notice by treasury department of its loss or destruction. Where notice is given under (5) state treasury need not use "stop payment" form issued by bank in which state funds are deposited. 22 Atty. Gen. 1012.

**14.51 Examination of depositories.** The state treasurer, on or before the first day of July of each year, shall make an examination of the accounts of the state with each bank or institution which is or has been a state depository, and shall cover back into the general fund of the state treasury all money remaining in such banks which is held for payment of checks or drafts which have been issued by any state treasurer more than two years prior to such examination and which have not been presented for payment.

**14.52 Deputy and assistant attorneys-general.** The attorney-general may appoint a deputy attorney-general and assistants each of whom shall be an attorney at law admitted to practice in this state. The deputy attorney-general shall give a bond to the state in the sum of five thousand dollars, with good and sufficient sureties, to be approved by the governor, conditioned for the faithful performance of his duties, and in the absence or disability of the attorney-general, he may do and perform all the acts provided by statute to be performed by the attorney-general, and the attorney-general shall be responsible for all acts of his deputy. The said appointees shall perform such duties as the attorney-general prescribes. Such appointments shall be made by writing filed in the office of the secretary of state, and such appointees shall take and subscribe the constitutional oath of office, which shall also be so filed.

**14.525 Anti-trust; duty of attorney-general's office.** (1) Of the assistant attorneys-general appointed under the provisions of section 14.52, one shall be assigned to the investigation and prosecution of violations arising under the provisions of chapter 133 and shall carry out the duties imposed on the attorney-general by said chapter. It shall be the duty of all officers, departments, bureaus and commissions of the state government to report to the assistant attorney-general in charge of anti-trust prosecutions all violations of chapter 133 which shall come to their attention and they shall co-operate with and assist him in the investigation and prosecution of such violations.

(2) The assistant attorney-general in charge of anti-trust investigations and prosecutions is to co-operate actively with the anti-trust division of the United States department of justice in everything that concerns monopolistic practices in Wisconsin, and also to co-operate actively with the state department of agriculture in the work which this agency is carrying on under section 100.20 of the marketing law with regard to monopolistic practices in the field of agriculture. [*1947 c. 421*]

**14.53 Duties of attorney-general.** The attorney-general shall:

(1) **REPRESENT STATE.** Appear for the state and prosecute or defend all actions and proceedings, civil or criminal, in the supreme court, in which the state is interested or a party, and attend to and prosecute or defend all civil cases sent or remanded by the supreme court to any circuit court in which the state is a party; and, when requested by the governor or either branch of the legislature, appear for the state and prosecute or defend in any court or before any officer, any cause or matter, civil or criminal, in which the state or the people thereof may be in anywise interested.

(2) **PROSECUTE BREACHES OF BONDS AND CONTRACTS.** Prosecute, at the request of the governor, secretary of state, director of budget and accounts or treasurer, any official bond or any contract in which the state is interested, deposited with either of them, upon a breach thereof, and prosecute or defend for the state all actions, civil or criminal, relating to any matter connected with either of their departments.

(3) **ADVISE DISTRICT ATTORNEYS.** Consult and advise with the district attorneys when requested by them in all matters pertaining to the duties of their office.

(4) GIVE OPINION TO OFFICERS. Give his opinion in writing, when required, without fee, upon all questions of law submitted to him by the legislature or either branch thereof, or by the head of any department of the state government.

(5) PROTECT TRUST FUNDS. Examine all applications for loans from any of the trust funds, and furnish to the commissioners of public lands his opinion in writing as to the regularity of each such application, and also of the validity of any bonds or other securities purchased for the benefit of such funds.

(5a) EXAMINATION OF BONDS, CERTIFICATE OF ATTORNEY-GENERAL. Examine a certified copy of all proceedings preliminary to any issue of state bonds, and, if found regular and valid, indorse on each bond his certificate of such examination and validity, and that said bond is incontestable, except for constitutional reasons, unless an action making such contest shall be brought in a court having jurisdiction of the action within thirty days from the date of said certificate, and make similar examinations and certificates respecting municipal bonds in the cases specified in subsection (3) of section 67.02, except that the thirty days' limitation shall commence to run upon the recording of the attorney-general's certificate in the office of the clerk of the municipality issuing the bonds, and the certificate shall so state.

(5m) LEGAL SERVICE. It shall be the duty of the attorney-general to furnish all legal services required by the state annuity and investment board in the investment of its funds, together with such other services as are necessarily connected with such legal work.

(5n) LEGAL SERVICE, APPROPRIATION. The attorney-general shall render to the state annuity and investment board monthly statements of the total cost of such legal and other services. Upon receipt of such statements, the director of investments shall certify the amounts thereof to the secretary of state to be paid into the general fund of the state treasury out of the appropriation for the state annuity and investment board for the cost of making its investments; such amounts shall be and hereby are reappropriated from said general fund and added to the appropriation for the department of the attorney-general for general administration purposes.

(6) PREPARE FORMS. Prepare, whenever requested by the head of any department of the state government, proper drafts of forms for contracts and other writings which may be wanted for the use of the state.

(7) TURN STATE MONEYS INTO TREASURY. Pay into the state treasury all money received by him belonging to the state, immediately upon receipt thereof.

(8) KEEP REGISTRY OF ACTIONS. Keep in proper books, to be provided for that purpose at the expense of the state, a register of all actions and demands prosecuted or defended by him on behalf of the state and of all proceedings had in relation thereto.

(9) KEEP STATEMENT OF FEES. Keep a detailed statement of all fees, including his fees as commissioner of public lands, received by him during the preceding year, and file such statement with the director of budget and accounts on or before the thirtieth day of June in each year.

(10) REPORT TO LEGISLATURE. Report to the legislature or either branch thereof, when requested, upon any matters pertaining to the duties of his office.

(11) GENERAL. Perform all other duties imposed upon him by law.

(12) ATTORNEY FOR STATE EMPLOYEES. The attorney-general shall, at the request of the head of any department of state government approved by the governor, appear for and defend, in any court of the state where an action may have been brought, or may be tried, any agent, inspector or employe of such department charged with the enforcement of law, or the custody of inmates of state institutions or prosecution for violation of law, in any tort action except malpractice against him, based upon any act done or incurred in, or arising out of the lawful discharge of the duties of such agent, inspector or employe. Witness fees incurred in the defense of any case under this section shall be paid as provided for in section 325.07. [1931 c. 67 s. 59; 1931 c. 144; 1939 c. 32; 1947 c. 472, 482]

**Note:** Repeated construction of a statute by the attorney-general without change in the law by subsequent legislatures is significant, though not controlling, in determining the construction thereof. *Union F. H. S. Dist. v. Union F. H. S. Dist.*, 216 W 102, 256 NW 788.

See note to 102.17, citing *Johnson v. Industrial Commission*, 222 W 19, 267 NW 286.

In a mandamus action brought by the attorney-general in his own name, in his official capacity, on behalf of the state, to compel the state treasurer to honor warrants for the payment of salary of the president of the University of Wisconsin, the failure to allege in the petition that the attorney-general was duly authorized by the governor under 14.53 (1) to bring the

action was a defect relating to a matter of pleading, not a matter of substantive law, and the defect was waived by the defendant's failure to raise the question of the attorney-general's authorization in the trial court in accordance with well-established rules of pleading, and in the circumstances the question is not before the supreme court on appeal. [*State v. Snyder*, 172 W 415, distinguished] *Martin v. Smith*, 239 W 314, 1 (2d) NW 163.

14.53 (1), enacted by the legislature of 1849, contemporaneous with the adoption of the state constitution, and continued to the present day, is a constitutional interpretation which is conclusive, as against a contention that the constitutional function of the district attorney is such as to preclude

prosecution of proceedings in trial courts by the attorney-general. State v. Coubal, 248 W 247, 21 NW (2d) 381.  
 Attorney-general should avoid advising unofficially with reference to matters administered by another department of state. 20 Atty. Gen. 378.  
 County judge acts in judicial capacity

under chapter 142, Stats., in passing upon applications for hospitalization of needy persons, and hence neither district attorney nor attorney-general is his official advisor. 20 Atty. Gen. 937.  
 Attorney-general does not render opinions upon questions involved in litigation. 24 Atty. Gen. 115.

**14.531 Attorney-general, powers.** Any civil action prosecuted by the attorney-general by direction of any officer, department, board or commission, shall be compromised or discontinued when so directed by such officer, department, board or commission. Any civil action prosecuted by the attorney-general on his initiative, or at the request of any individual may, in his discretion, on approval of the governor, be compromised or discontinued. In any criminal action prosecuted by the attorney-general, he and the deputy and assistant attorneys-general shall have the same powers with reference to such action as are vested in district attorneys.

**14.54 State superintendent, qualifications.** No person is eligible to the office of state superintendent of public instruction, unless at the time of his election thereto he has taught or supervised teaching in this state for a period not less than five years and, at such time, holds the highest grade of certificate which the state superintendent is by law empowered to issue.

**14.55, 14.56** [Renumbered section 14.57 by 1927 c. 425 s. 1]

**14.57 State superintendent; powers and duties.** (1) GENERAL SUPERVISION. The state superintendent shall ascertain the conditions of the public schools, stimulate interest in education, spread as widely as possible a knowledge of the means and methods which may be employed to improve the schools.

(2) SECTARIANISM. He shall exclude all sectarian books and instruction from the public schools.

(3) EDUCATIONAL MEETINGS. He shall attend such educational meetings and make such investigations as he may deem important, and such as will acquaint him with the different systems of common schools in the United States.

(5) SUPERVISION OF SCHOOLS. He shall supervise and inspect the common schools, graded schools, high schools, county schools of agriculture and domestic science, manual training schools, county normal schools, and the day schools for the deaf and blind, and those of defective speech; and shall advise with the principals and local authorities thereof, and give assistance in organizing such school.

(5a) STATE SCHOOLS FOR THE VISUALLY HANDICAPPED AND DEAF. He shall maintain and govern the Wisconsin school for the visually handicapped and the Wisconsin school for the deaf.

(6) PUBLIC INFORMATION. He shall by reports, bulletins, circulars, correspondence and public addresses give the public information bearing upon the different methods of school organization and management and the subject of education generally.

(7) APPEALS. He shall examine and determine all appeals, which by law may be made to him, and prescribe rules of practice in respect thereto, not inconsistent with law.

(8) EDUCATIONAL LITERATURE. He shall collect in his office such schoolbooks, apparatus, maps and charts as may be obtained without expense to the state, and he shall purchase at an expense not exceeding two hundred and fifty dollars, in any one year, books and periodicals bearing upon the different phases of education.

(9) FORMS FOR SCHOOL OFFICERS. He shall prepare for the use of school officers suitable forms for making reports and suitable outlines as aids in conducting school meetings.

(10) COURSES OF STUDY; PHYSICAL TRAINING. (a) He shall prepare and publish, from time to time, courses of study for the common, graded and high schools, and the other schools under his supervision, and shall furnish copies thereof to the school board.

(b) He shall prescribe a course in physical education and training adapted to the common schools, and shall have general supervision of physical education in the public schools.

(11) SPECIAL PROGRAM. He shall compile and distribute annually to the schools, in pamphlet form, matter suitable for the observance of Memorial day and Arbor day.

(12) SCHOOL FUND INCOME. He shall apportion the school fund income as provided by law.

(13) COPIES OF RECORDS. He shall make certified copies, when required, of any papers deposited or filed or records kept in his office, and of any act or decision made by him, and his fees therefor shall be twelve cents per folio.

(14) REPORT TO GOVERNOR. He shall report to the governor, during the last half of each even-numbered year:

(a) The condition of all schools under his supervision and of the state university and teachers colleges.

(b) An abstract of the common school reports made to him by school superintendents.

(c) His visits to educational institutions.

(d) The work done by the assistants, inspectors and others in the performance of the duties of his office.

(e) Plans for improving the schools and advancing education.

(f) The receipts and disbursements of all school incomes.

(g) Such other matters as he shall deem expedient.

(15) TEACHERS' INSTITUTES. He shall supervise the public school teachers' institutes.

(16) ANNUAL CONVENTIONS. He shall annually hold conventions of county superintendents, of city superintendents, and of supervising teachers.

(17) MUSICAL EDUCATION. He shall promote and supervise musical education in the elementary and high schools and to enable him to perform the duties prescribed by this subsection he shall appoint, as a member of his department, a supervisor of musical education, and he shall fix the duties and salary of such supervisor and direct his work.

(18) REPORTS TO SUPERINTENDENT. He shall require from school officers, superintendents, principals and teachers, and they shall make to him such reports as will enable him to distribute and award the state school fund appropriations and the several state educational appropriations to the various schools and persons entitled thereto, and to properly discharge the other duties of his office.

(19) FORMS FOR REPORTS. He shall prepare, print and distribute blank forms upon which superintendents, clerks, principals, teachers and other officers and persons shall make the school returns and reports required of them.

(21) RECORD OF EXAMINATIONS AND CERTIFICATES. He shall file in his office all papers relating to examinations for state certificates and shall register each state certificate.

(22) LICENSING AND CERTIFICATION OF TEACHERS. He shall license all teachers for the public schools of the state, and make rules and regulations and prescribe standard of attainment for the examination, licensing and certification of teachers, except as provided in section 39.05. [1939 c. 53, 59; 1943 c. 490; 1945 c. 20, 193; 1947 c. 554]

**Note:** State superintendent of public instruction has power to sponsor state-wide WPA recreational and educational projects where such sponsorship entails no state obligation. 28 Atty. Gen. 319.

**14.58 Fiscal year.** The fiscal year of the state commences on the first day of July in each year and closes on the thirtieth day of June next succeeding. All books and accounts of the director of budget and accounts and of the state treasurer shall be kept, and all their duties shall be performed with reference to the beginning and ending of the fiscal year. All officers and persons required to render annual accounts to the director of budget and accounts and treasurer shall close such accounts on the thirtieth day of June in each year, and shall render such accounts as soon thereafter as may be practicable, and the fiscal year of all departments, boards and bodies connected with the state government in any manner shall commence and close on the same dates as the fiscal year of the state. A fiscal year ending in an even-numbered calendar year may be designated as an even-numbered fiscal year, and a fiscal year ending in an odd-numbered calendar year may be designated as an odd-numbered fiscal year. [1947 c. 472]

**14.59 State office hours; leaves of absence.** The offices of the departments of state government shall be kept open on all days of the year, except Sundays and holidays, and office hours shall begin at eight-thirty o'clock A. M. and close at five o'clock P. M. with intermissions from twelve o'clock M. to one-thirty o'clock P. M. except Saturday afternoons when such hours may be observed as the heads of departments may think proper. During the summer months from May first to October first, departments may, in the discretion of the governor begin office hours at eight o'clock A. M. and close at four o'clock P. M. with intermissions at twelve o'clock M. to one o'clock P. M. Heads of departments shall grant to each clerk or other person in their employ, noncumulative leave of absence without loss of pay at the rate of three weeks for a full year's service. [1931 c. 424 s. 2; 1937 c. 218; 1939 c. 70, 535]

**Note:** Where department head grants vacations and thereafter, during period of vacation, department goes out of existence, employe is nevertheless entitled to receive pay for vacation so allowed him. 28 Atty. Gen. 249.

Sec. 1, ch. 535, Laws 1939, does not exclude employes engaged in skilled trades and employed on hourly basis and employes engaged in labor or clerical work and employed on per diem or hourly basis from mandatory vacation-with-pay provisions of 14.59, as it now reads after said amendment. 29 Atty. Gen. 402.

Deceased employe had earned around 9 days' accrued vacation under 14.59 and 16.275, but had not been granted vacation. His right to receive compensation as employe of state was terminated and his personal representative is not entitled to re-

ceive pay for employe's accrued vacation. 30 Atty. Gen. 466.

Basic workweek in state service is 5½ 7-hour days except in penal and charitable institutions where an 8-hour day is the standard, under 14.59 and 103.47, and 1937 Jt. Res. 47. 14.59 is limited to state "offices" but is not limited to the capitol and state office building. The bureau of personnel is not responsible for fixing hours of work in state service, but may adjust pay schedules where longer hours are required. Overtime work is to be compensated by time off if possible. Under 14.59 all employes except those on leave must observe the office hours therein specified and it would not be proper to permit some to work five 8-hour days and maintain skeleton staffs Saturday mornings. 35 Atty. Gen. 237.

**14.60 Official reports.** The several officers, boards and commissions from whom annual or biennial reports are required to be made to the governor, and whose reports cover a period ending on the thirtieth day of June, shall make out and deposit with the governor, on or before the first day of January of each odd-numbered year, a report of the transactions in their respective offices from the thirtieth day of June last preceding. Such reports shall be published with the next annual or biennial reports of the same officers, boards or commissions, respectively, or of their successors.

**14.61 Reports of receipts and disbursements to governor.** The respective state officers, heads or chiefs of bureaus and departments of the state service and the several boards having control of the charitable and penal and educational institutions of the state, including the teachers' colleges and state university shall, on or before the tenth day of January in each odd-numbered year, make and deliver to the governor a brief succinct, detailed report of all receipts and expenditures in their respective offices, boards, bureaus or departments for the biennial term ending the first Monday of January. [1945 c. 20]

**14.62 Report of expenses of departments.** The respective state officers and chiefs or heads of all bureaus and departments and regents of state university and teachers' colleges shall in each odd-numbered year, on or before the tenth day of January make and deliver to the governor in tabular form a complete, concise and detailed report of the expenses of conducting such office, bureau or department, teachers' colleges and state university for each year of the biennial term ending on the first Monday in January preceding the date of such report, and shall accompany such report with a like detailed statement or report of the receipts and expenses of conducting such office, bureau or department for the corresponding years of the 2 preceding biennial terms. [1945 c. 20]

**14.63 State aid recipients' accounting.** Every association, society, institute or other organization, that receives aid in any form through appropriations from the state shall make report to the director of budget and accounts on or before the first day of September in each year. Such annual report shall contain a detailed statement of all receipts and expenditures of such association, society, institute or organization for each year ending June thirtieth and such portions as are of special importance may be published in the biennial report of the director of budget and accounts. [1947 c. 472]

**14.64 Mail service.** In case a regular mail service is established and maintained among the various offices in and about the capitol, by the postal authorities or by the director of purchases, none of the state officers receiving such service shall thereafter rent post-office boxes in the city of Madison at the expense of the state. The director of budget and accounts shall not draw his warrant and the treasurer of state shall not allow payment for such claims. [1947 c. 9]

**14.65 Co-operation of functions.** (1) The several state officers, commissions and boards shall co-operate in the performance and execution of state work and shall interchange such data, reports and other information, and, by proper arrangements between the officers, commissions and boards directly interested, shall interchange such services of employes, or shall so jointly employ or make such assignments of employes as the best interests of the public service require. All interchanges of services and joint employments and assignments of employes for particular work shall be consistent with the qualifications and principal duties of such employes.

(2) Whenever the employe of any state officer, commission or board is assigned or required hereunder to perform services for any other such officer, commission or board, such employe is vested with all powers and may enjoy all privileges necessary to perform the duties and execute the functions imposed upon and delegated to him and may perform such services and exercise such powers in the same manner, to the same extent and with like effect as though regularly appointed therefor.

(4) Each officer, commission and board shall keep a record of all work done for or in co-operation with other officers, commissions and boards under this section. [1943 c. 442]

**Note:** See note to 14.63, citing 35 Atty. Gen. 130.

**14.66 State officers may require searches, etc., without fees.** The secretary of state, treasurer and attorney-general, respectively, are authorized to require searches in the respective offices of each other and in the offices of the clerk of the supreme court, of the several circuit courts, of the county courts or registers of deeds for any papers, records or documents necessary to the discharge of the duties of their respective offices, and to require copies thereof and extracts therefrom without the payment of any fee or charge whatever. [1935 c. 541 s. 217]

[14.67 Stats. 1945 repealed by 1947 c. 469]



**14.68 Receipts and deposits of money; procedure; penalties.** (1) Unless otherwise provided by law, all moneys collected or received by each and every officer, board, commission, society, or association for or in behalf of the state, or which is required by law to be turned into the state treasury, shall be deposited in or transmitted to the state treasury at least once a week and also whenever required by the governor, and shall be accompanied by a statement in such form as the treasurer may prescribe showing the amount of such collection, and from whom and for what purpose or on what account the same was received. All moneys paid into the treasury shall be credited to the general fund unless otherwise specifically provided by law.

(2) The director of budget and accounts shall prescribe a form of official blank receipts to be issued by or for each officer, board, commission, society or association who or which collects or receives any money for or on behalf of the state, or who or which collects any money that is required by law to be turned into the state treasury, and such officer, board, commission, society or association shall issue such official receipts or cause the same to be issued to each person from whom money is received. All such official receipts shall be numbered consecutively, and the state treasurer shall require a true accounting for the same.

(3) Any person who shall issue or deliver such official receipt or pass or utter the same except in the manner required by law shall be deemed guilty of a misdemeanor.

(4) In case any officer, board, commission, society, or association included within the provisions of this section neglects or refuses to make such deposits of money, or to make such reports as are required by this section, the director of budget and accounts, with the approval of the governor, shall withhold all moneys due such officer, board, commission, society or association until the provisions of this section are complied with; and provided further that upon such failure to make such deposits of money, the officer or official so failing shall be liable to the state treasurer for an amount equal to the interest upon the moneys so withheld from deposit at the same rate as that received by the state upon state deposits, for the period for which such deposit is withheld; and such interest shall be a charge against said officer or official and shall be deducted from his compensation.

(5) The motor vehicle department shall have power to receive checks in payment of motor vehicle license fees and such checks shall be deposited with the state treasurer in the state highway fund. Any overpayment on account of any license fees shall be refunded by the state treasurer from the state highway fund on the certificate and audit of the motor vehicle department. All excess payments not so refunded shall be placed in the revolving fund created in section 20.052 (2), from which revolving fund there shall be paid the amount of any check which shall be returned unpaid. It shall be the duty of the motor vehicle department to immediately demand payment of any such unpaid check, and in the event the same is not paid within 5 days to cancel any motor vehicle license issued in consideration of such check, and to forward the same to the district attorney of the county where such check was issued for prosecution according to law. [1939 c. 410; 1945 c. 358; 1947 c. 9]

**Note:** Where owner of truck applies for and receives truck license under 85.01 (4) (c) for gross weight of 25,999 pounds specified in application, no refund of portion thereof can be made under 14.68 (5) on owner's theory that secretary of state is not authorized to license truck in excess of 23,999 pounds for operation on class "A" or class "B" highways. Such license in no sense purports to grant authority to violate other provisions of ch. 85, Stats. Nor are taxes paid under 194.48 refundable on this theory by public service commission. Such refund in any event would be governed by 20.06 (2). 28 Atty. Gen. 296. Duty imposed on state treasurer by 14.68 (5), to make refunds of overpayments on account of automobile license fees carries with it by implication all necessary and incidental clerical work and postage expense. Such duty, however, may be performed by interested department head in the interest of efficiency under "interdepartmental co-operation statute," 14.65. 35 Atty. Gen. 130.

**14.69 Record of appointed officers of boards and commissions.** All boards, commissions and societies, supported in whole or in part from state funds, and which are authorized to elect or appoint their own officers, or to appoint officers, or members of other state organizations, departments or commissions, whether judicial, military or civil, shall report such elections or appointments to the secretary of state who shall either record or file such appointments for information of the public.

**14.70 Payments to state, protested check.** (1) Payments to the state may be made in legal tender, postal money order, express money order, bank draft or certified check. Payments to the state of amounts not exceeding one hundred dollars may be made by personal or individual checks drawn in the ordinary course of business. If any such personal or individual check is not paid by the bank on which it is drawn, the person by whom such check has been tendered shall remain liable for the payment of the amount for which such check was tendered and for all legal penalties and additions, and in such case the officer to whom such check was tendered shall lay the facts before the district attorney of the proper county for prosecution as provided by law. In case any license shall have

been granted upon any such check, such license shall be subject to cancellation for the nonpayment of such check.

(2) Payments to the state of amounts exceeding one hundred dollars may also be made by personal or individual checks when the paying bank upon whom such check is drawn shall have filed with the department to whom such check is payable a guarantee drawn in the form approved by the attorney-general. All banks are authorized to execute such guarantee. [1937 c. 24]

**14.71 General departmental powers.** (1) APPOINTMENT OF SUBORDINATES. Except as expressly provided by law, the governor, secretary of state, state treasurer, attorney-general, state superintendent, commissioner of insurance, state fire marshal, director of purchases, public service commission, industrial commission, adjutant general, director of veterans' affairs, grain and warehouse commission, director of personnel, department of taxation, board of tax appeals, commissioners of public lands, state conservation commission, state supervisor of inspectors, commissioner of banks, commissioner of savings and loan associations, banking review board, free library commission, state chief engineer, director of agriculture, director of budget and accounts, geological and natural history survey, state board of health, state highway commission, state auditor, state planning board, state board of medical examiners, state board of dental examiners, state board of pharmacy, Wisconsin real estate brokers board, state board of vocational and adult education, Wisconsin employment relations board, commissioner of the motor vehicle department, director of public welfare, state aeronautics commission, and state athletic commission are each authorized to appoint such deputies, assistants, experts, clerks, stenographers or other employes as shall be necessary for the execution of their functions, and to designate the titles, prescribe the duties, and fix the compensation of such subordinates, but these powers shall be exercised subject to the state civil service law, unless the position filled by any such subordinate has been expressly exempted from the operation of chapter 16 and subject, also, to the approval of such other officer or body as may be prescribed by law.

(1m) SALARY INCREASE. It is the declared public policy that, consistent with section 16.105 (2), salaries of employes in the competitive division of the classified service, as defined in section 16.09, shall be increased from year to year, in recognition of meritorious service, until the maximum of the range for the position has been reached. Except as otherwise provided herein and in section 16.105, such merit increases shall be made only at the beginning of a fiscal year. Appointing officers, as defined in chapter 16, shall on or before July 1 each year file with the director of personnel and the director of budget and accounts a list of employes showing their then existing salaries and their proposed new salaries. Merit increases may be allowed at other periods in the fiscal year only upon approval of the personnel board and the emergency board. No salary increase shall take effect unless the resulting salary is certifiable under section 16.105.

(1n) MONTHLY BONUS PAYMENTS. (a) As the state has been greatly handicapped in a competitive labor market in retaining and securing satisfactory and properly qualified personnel, and in maintaining a proper morale, an efficient and economic administration because of excessive personnel turnover, it has been found essential to grant a monthly bonus to the employes.

(b) Each employe in the competitive division of the classified service, except employes paid on a prevailing rate or a per diem basis, shall be paid an initial basic cost of living bonus as hereinafter provided, in addition to the salary currently payable to such employe pursuant to sections 14.71 (1m) and 16.105 (2) and (4), without restriction or limitation by reason of the maximum salary of the range established for his classification or other statutory limitation thereof. The salary increases made under sections 14.71 (1m) and 16.105 (2) under dates of April 9 and September 16, 1946 shall not apply to any month after June 1947.

(c) 1. An initial basic cost of living bonus shall be paid monthly to each such employe as follows:

Present Monthly Basic Salary Rate	Initial Basic Cost of Living Bonus
\$ 90.00 or less	— \$36
\$ 90.01 — \$100	— \$34
\$100.01 — \$110	— \$32
\$110.01 or more	— \$30

2. Such initial basic cost of living bonus shall be deemed compensation for living conditions prevailing as of March 15, 1947.

3. Thereafter, such initial basic cost of living bonus shall be adjusted annually as of July 1, but an adjustment shall be made in any year only in the event that the index

issued for the current year has changed 3 or more points from the index of March 15, 1947, which shall be the base index for the first adjustment so made, or the index issued to effect the last previous adjustment, provided no annual adjustment shall be made for more than 5 points.

4. In the event the foregoing limitation becomes operative, then that portion of the cost of living adjustment not granted at any adjustment period because of such limitation shall be considered in calculating the cost of living adjustment for the next year following but subject to the same limitation.

5. The index numbers of the "Cost of Goods Purchased by Wage Earners and Lower Salaried Workers in Large Cities, by groups of items, (average 1935-1939 = 100)", established by the Bureau of Labor Statistics of the United States Department of Labor for Milwaukee as printed in the Monthly Labor Review, or as otherwise released, shall be used for computing increases and decreases in the cost of living.

6. The base report to be used shall be the March 15 report or the report of the date nearest thereto of each year.

7. The governor, personnel board and the emergency board as soon after such index material for such applicable period of each year is made available by the director of personnel, shall meet in joint conference, from time to time, to compute such change in the cost of living indexes and determine therefrom if such initial basic cost of living bonus shall be changed as provided herein and the moneys needed therefor.

8. In the event it shall be found that the index number has so changed, increased or decreased 3 or more points, but not more than 5 points as herein provided, the initial basic cost of living bonus shall be adjusted, increased, or decreased at the rate of \$1 for each such full point of increase or decrease in the cost of living index. Such initial basic cost of living bonus and the adjustments thereof shall be made pursuant to rules adopted by the personnel board and approved by the governor as provided in section 16.105 (1).

(d) Such initial basic cost of living bonus payment shall not be deemed or construed to constitute a change in classification, rank, promotion or compensation and the civil service status of such employe shall be determined without reference thereto.

(e) All employes employed on a part-time basis shall be paid such portion of the initial basic cost of living bonus payment as their actual time employed shall bear to full-time employment.

(f) Such initial basic cost of living bonus payment and from time to time the adjustments thereof shall not prevent the department head or officer from granting any employe intermediate salary merit increases during such period.

(g) Upon certification of the department head or officer to the director of budget and accounts, such director shall forthwith determine the sum of money necessary from the appropriation provided in section 20.07 (16) for the payment of the initial basic cost of living bonus and from time to time the adjustments thereof of employes of such board, department, commission or institution, and the director of budget and accounts shall thereupon extend a credit in like sum therefor, to all appropriations and including those in which the receipts are appropriated or reappropriated wherein the director shall determine whether a supplementary appropriation is necessary therefor.

(h) The payment of such initial basic cost of living bonus shall commence in the first full calendar month and for the first regular pay roll period occurring therein following June 30, 1947.

(2) TRAVELING EXPENSES. The chief officers enumerated in subsection (1), and their appointees and employes, shall each be reimbursed for actual and necessary traveling expenses incurred in the discharge of their duties. The officers and employes of any department, board or commission, shall, when for reasons of economy or efficiency, they are stationed at any other place than the official location of such department, board or commission, receive their actual and necessary traveling and other expenses when called to such official location for temporary service. The members of boards, departments and commissions who are entitled to expenses but not compensation, the members of boards, departments and commissions who are entitled to a per diem for time actually spent in state service, and the members of boards, departments and commissions who receive an honorarium, shall be entitled to travel and other expenses while attending meetings of such board, department or commission held at the city of Madison; provided, that no such traveling or other expenses shall be allowed to any such member of any department, board or commission who actually resides in the city of Madison while attending any such meeting at said city.

(3) NOTARY PUBLIC. Each officer, commission, board, or body is authorized to expend from his or its proper appropriation a sum sufficient to pay all fees and expenses necessarily incurred in qualifying an employe as a notary public, and securing a notarial seal; but such notary shall receive no fees for notarial services rendered to the state.

(4) PURCHASE OF MOTOR VEHICLES. Each department, board or commission, upon written approval of the governor, may purchase necessary trucks and automobiles for its general use, of such style and make as it may determine. Such trucks and automobiles shall be purchased through the director of purchases, pursuant to sections 15.54 to 15.67.

(5) SALE OF MOTOR VEHICLES. All state owned passenger automobiles or trucks now in the possession, custody or control of any department, board or commission shall, when ready to be disposed of, be placed in the custody and control of the director of purchases. Said director shall dispose of such automobiles and trucks in such manner as he sees fit, and the proceeds from the sale or trade thereof shall be credited to the proper department, board or commission for the subsequent purchase of automotive equipment.

(6) ALLOWANCE FOR USE OF AUTOMOBILES. (a) Whenever any department, board or commission determines that the duties of any employe require the use of an automobile, it may authorize such employe to use his personal automobile in his work for the state, and reimburse him for such use at a rate of 5 cents per mile for the first 2,000 miles per month and 4 cents per mile for each mile over 2,000 miles per month.

(f) As a limitation on state reimbursement, the provisions of this section relating to the allowance for the use of a personal automobile shall apply to county employes, any part of whose salary or expenses is paid, directly or indirectly, by the state.

(ff) For travel between points convenient to be reached by railroad or bus without unreasonable loss of time the allowance for the use of a personal automobile shall not exceed the railroad or bus fare between such points.

(g) All allowances for the use of a personal automobile shall be paid upon the certification of the amounts payable by the head of the department to the director of budget and accounts.

(6m) USE OF AIRPLANES. (a) Whenever any department, board or commission determines that the duties of any member or employe require the use of an airplane, it may authorize him to charter such airplane with or without a pilot; and it may authorize any member or employe to use his personal airplane and reimburse him for such use at the rate of 10 cents per mile for airplanes capable of carrying 2 passengers, 20 cents per mile for airplanes capable of carrying 3 or 4 passengers, and 30 cents per mile for airplanes capable of carrying 5 or 6 passengers; except that such reimbursement shall not exceed 10 cents per mile for each passenger carried. Such reimbursement shall be made upon the certification of the amount by the chief officer of the department to the director of budget and accounts.

(b) The chief officer of every department, board or commission whose members or employes are authorized to use their own airplanes in their work for the state shall file with the director of budget and accounts a list of all persons so authorized and the airplanes so to be used with a statement of the passenger capacity of each such airplane.

(7) DEDUCTIONS FROM SALARIES. (a) Whenever it shall become necessary, in pursuance of any federal or state law, to make deductions from the salaries of state officers or employes for any purpose, each department or agency of the state government shall be responsible for making such deductions and paying over the total thereof for the purposes provided by the laws under which they were made. Each such department or agency of the state government shall indicate on its pay rolls the amount or amounts to be deducted from the salary of each officer and employe, the reason for each such deduction, the net amount due each officer or employe, the total amount due for each purpose for which deductions have been made, and the person or officer or agency of government in each case entitled to receive such deductions. The director of budget and accounts shall then issue warrants for the respective amounts due the persons listed on each pay roll, including the person or officer or agency of government designated to receive the amounts deducted from the salaries listed therein, and the checks for such payments when received by the respective departments or agencies of the state government, shall be transmitted to the persons entitled to receive them.

(b) In cases where the law or regulations governing deductions from salaries and the payment of the sums deducted to the person entitled to receive them, require payment at intervals greater than one month, the sums so deducted may be paid to the state treasurer, to be deposited by him in the fund from which the salaries were paid. Such sums shall be credited, in each case, to the department or agency of the state government which made the deductions, to be paid over at the proper time to the person entitled to receive them.

(c) Circuit court judges and reporters shall be excepted from the provisions of this subsection to the extent that deductions from their salaries shall be made, accounted for and paid over to the person entitled to receive them by the director of budget and accounts.

(d) All action taken prior to April 1, 1943 by departments and agencies of the state government and by the secretary of state, state treasurer and other state officers in

connection with deductions of the Victory Tax from salaries of state officers and employes, such action being in substantial compliance with the provisions of this subsection, is hereby legalized and validated to the same extent and with like effect as if specifically authorized by law.

(8) ALLOWANCE FOR MOVING EXPENSE. Whenever any department head or officer shall determine and order that any employe in the classified service shall be relocated or reassigned to another place of employment within the state, and thereby require a change of residence, he shall authorize such employe to be reimbursed for the actual and necessary expense of transporting the immediate members of his family and household effects to such other place of employment. No such reimbursement shall be granted to any employe reporting to his first place of employment. Not more than one allowance not exceeding \$100 for such reimbursement shall be granted to any employe in a calendar year. Such reimbursement for transportation expense shall be allowed and paid in the same manner as other traveling expenses. [1931 c. 63, 373; Spl. S. 1931 c. 10 s. 3; 1935 c. 164; 1937 c. 51, 181 s. 3; 1937 c. 284, 349; Spl. S. 1937 c. 8, 9; 1939 c. 12, 410, 412, 413, 435, 469; 1939 c. 517 s. 2; 1943 c. 25, 275, 454, 519; 1945 c. 133, 153, 473, 513, 515, 580, 587; 1947 c. 9, 114, 121, 331, 374, 411, 461, 560, 612, 614]

**Comment of Interim Committee, 1947:** The purpose of the amendment to 14.71 (6) (f) is to limit state reimbursement to counties to the rates specified in 14.71 (6) (a), not to limit payment to county employes to such rates. This amendment merely clarifies the statute as it is being administered. (Bill 34-A)

**Note:** Provisions of chapter 373, Laws 1931, regulating allowance for use of personal automobile by county employes any part of whose salary is paid directly or indirectly by state, apply to superintendent of county tuberculosis sanatorium. 20 Atty. Gen. 821.

Subsection (6) (f) applies to use of personal automobile by county supervising teacher. 20 Atty. Gen. 1203.

Conservation director, in appointing employes, designating their titles and fixing

compensation, must keep within range prescribed by personnel board. 25 Atty. Gen. 17.

See note to 23.14, citing 33 Atty. Gen. 20.

Secretary of state board of health, who is also executive officer of said board and state health officer by virtue of 140.02, is within classified service of state employment as defined by 16.08 (3), and in order to obtain salary raise other than at beginning of fiscal year must have approval of emergency board as provided in 14.71 (1m), Stats. 1941. 32 Atty. Gen. 168.

An employe is not entitled to moving expenses under (8) for removal to the place of service for which he was employed, even though he may have been required temporarily to be present in other parts of the state for training during his probationary period prior to reporting at such first place of employment. 35 Atty. Gen. 361.

**14.72 Emergency board.** There is constituted an emergency board to be composed of the governor, who shall be the chairman of the board, the chairman of the senate finance committee and the chairman of the assembly finance committee. The legislative members shall be paid a per diem of ten dollars for each day actually devoted to the discharge of the duties of the board or of any special duties performed at the request of the governor, except while the legislature is in session, and shall be reimbursed their actual and necessary expenses, from the appropriation made in section 20.74. Regular meetings shall be held quarterly, except during quarters in which no requests for allotments are filed with the governor, and special meetings shall be held upon call of the governor. The board may employ such assistants as it may deem necessary and fix their compensation, on the same basis as employes of the executive department. [1931 c. 67 s. 142; 1933 c. 406 s. 1]

**14.73 Insuring state vehicles.** The several departments, boards and commissions of the state government are authorized to secure public liability, property damage and fire, theft and windstorm insurance for the protection of state automobiles and trucks. The cost of such insurance by such departments, boards and commissions shall be audited and paid in the same manner as other departmental expense. [1937 c. 207]

**14.75 Commission on interstate co-operation.** (1) There is created a commission on interstate co-operation to consist of three senators and three assemblymen, who shall be appointed as are standing committees in the respective houses at the commencement of each regular session of the legislature, and three state officials to be designated by the governor. The governor shall serve as an ex officio, nonvoting member of the commission. Vacancies shall be filled in the same manner as original appointments are made, but all vacancies occurring while the legislature is not in session shall be filled by the governor. Members shall continue to serve until their successors are appointed. The commission shall elect one of its members chairman and one secretary.

(2) It shall be the function of the commission on interstate co-operation:

(a) To carry forward the participation of this state as a member of the council of state governments.

(b) To encourage and assist the legislative, executive, administrative, and judicial officials and employes of this state to develop and maintain friendly relations by correspondence, by conference, or otherwise, with officials and employes of other states, the federal government, and local units of government.

(c) To promote co-operation between this state and other units of government whenever it seems advisable to do so by formulating proposals for, and by facilitating the adoption of compacts, the negotiation of uniform or reciprocal agreements, either for administrative rules and regulations or for the co-operation of governmental officials, and any other suitable process, and all such acts as will, in the opinion of this commission, enable this state to do its proper part in forming a more perfect union among the various governments in the union.

(d) To designate by its chairman one or more of its members or other state officials to represent this state in conference with officials of other states or units of government for the purposes set forth in paragraph (c), all such appointments of conferees to be subject to the approval of the governor. Each such conference shall be fully reported to the commission, which shall in turn make reports of such conferences to the governor and to the legislature. The commission shall prepare and submit a report of its activities and recommendations to the governor and to the legislature within fifteen days after the convening of each regular legislative session and at such other times as it deems appropriate.

(3) The members of said commission shall serve without compensation but shall be reimbursed for their actual and necessary expenses in the performance of their duties. [1937 c. 273]

**14.76 Commissioners on uniform state laws.** The revisor of statutes and the chief of the legislative reference library shall represent this state in the national conference of commissioners on uniform state laws. They shall examine subjects on which uniformity of legislation in the different states is desirable; ascertain the best means to effect uniformity; co-operate with commissioners of other states in the consideration and drafting of uniform acts for submission to the legislatures of the several states; and prepare bills adapting such uniform acts to our statutes for introduction in the legislature. [1941 c. 173]

[14.77 Stats. 1945 repealed by 1947 c. 483]

**14.80 War bond purchase plan for state officers and employes.** (1) Any state officer or employe may make request through the department in which he is employed that a part of his salary, designating it, shall be paid by the state to a trustee for the purchase of United States war bonds in his behalf. The request shall be made to the department in such form and manner and contain such directions and information as to the name of the beneficiary and other matters as shall be prescribed by each department consistent with United States treasury department regulations. The request may be withdrawn or the amount designated to be paid to the trustee may be changed by notifying the department to that effect, except that no such withdrawal or change shall affect a pay roll certification already prepared.

(2) The department shall designate an officer or employe thereof who shall serve as trustee. The trustee shall serve without compensation as such. The department shall furnish the trustee the necessary files, supplies and clerical and accounting assistance.

(3) Each trustee shall file with the department a bond in such amount as the department shall determine, with a corporation authorized to do surety business in this state as surety, which bond shall be conditioned upon the trustee's faithful execution of his trust. The trustee shall file another or additional bond whenever the department so determines. The cost of any bond required shall be paid out of the appropriation made to the department for its administration.

(4) The written requests shall be filed in the department and shall constitute authority to the department to make certification for each such officer or employe and for payment as follows: The department shall certify for each such officer and employe the salary rate, the requested deduction for war bonds and the net amount due the officer and employe. The director of budget and accounts shall draw his warrant for the payment of the money for the purchase of war bonds to the person designated in the pay roll certification to receive it.

(5) The trustee shall make purchases of war bonds in the name of the officer or employe (or other beneficiary named in the request) whenever the amount to their credit is sufficient for that purpose and transmit them to the person entitled thereto. In the event that such officer or employe cancels his request, or upon termination of the trust, the amount remaining to a person's credit is not sufficient to purchase a bond the trustee may purchase war savings stamps and transmit them to the person entitled thereto or refund the amount.

(6) No portion of the salary so requested to be used for the purchase of war bonds, not exceeding 10 per cent of the salary, shall be liable to seizure on execution or on any provisional or final process issued from any court or any proceedings in aid thereof, and

such exemption shall be in addition to any exemption provided by section 272.18 (15). The provisions of section 241.09 relating to assignments shall not apply to the requests made under subsection (1).

(7) The executive department shall prepare a statement explaining the bond purchase plan and its purpose and transmit copies of such statement to the several departments for distribution to their officers and employes. [1943 c. 365; 1947 c. 9]

**14.84 Commission on improvement of the educational system.** (1) **CREATION.** There is hereby created the commission on improvement of the educational system, which shall be composed of 9 members, consisting of 5 lay members appointed by the governor, and 2 senators and 2 assemblymen to be appointed as are members of standing committees in the respective houses, none of whom shall be an active professional educator or engaged in the administration of education. The members shall designate one of the appointees to be chairman of the commission and another to be vice-chairman. The appointments shall insofar as possible be made within 60 days after August 27, 1947. Any vacancy subsequently arising shall be filled by appointment by the governor. The commission shall meet and begin to function as soon as may be after its members are appointed and shall cease to exist on April 1, 1949.

(2) **DUTIES.** The commission shall investigate and study all phases of the problem of public education in Wisconsin at all levels, and shall recommend to the legislature of 1949 such legislation for the betterment of public education and the modernization and more efficient operation of the educational system and for its financing as may be found to be in the public interest. It shall report its findings and recommendations and proposed bills to the governor not later than November 1, 1948; and the governor shall transmit the same to the legislature not later than January 15, 1949.

(3) **EMPLOYEES.** The commission may employ, promote and remove a secretary and such professional, research, clerical, stenographic and other assistants as it may deem necessary to enable it to carry out its functions, and may fix their compensation and assign them to their duties. The commission shall maintain its headquarters at Madison and shall be provided by the director of purchases with suitable rooms, furniture, equipment, books, periodicals, stationery and other necessary supplies.

(4) **MEETINGS.** The commission is authorized to hold meetings at such times and places within or without the state of Wisconsin as it may deem advisable. Any state department, municipality and political subdivision of the state and any officer and employe thereof shall furnish the commission with such information in its possession relating to the subject matter of the commission's duties as the commission may require. Any member of the commission shall have the power to administer oaths to persons testifying before it. By subpoena, issued over the signature of its chairman or acting chairman, and served in the manner in which circuit court subpoenas are served, the commission may summon and compel the attendance of witnesses, and the production of all books, papers, documents, and records necessary or convenient to be examined and used by them in their investigation. If any witness, subpoenaed to appear before the commission, shall fail or refuse to produce books, papers, documents or records within his control, when the same are demanded, the commission shall report the facts to the circuit court of Dane county, and it shall be the duty of such court to compel obedience to the commission's subpoena by attachment proceedings for contempt as in the case of disobedience of the requirements of a subpoena issued from such court or a refusal to testify therein.

(5) **EXPENSES OF MEMBERS.** The members of the commission shall receive no compensation for their services, but shall be reimbursed for all expenses actually and necessarily incurred by them in attending meetings and performing their duties. [1947 c. 573]