#### **CHAPTER 108**

#### **UNEMPLOYMENT RESERVES AND COMPENSATION**

108.01	Public policy declaration	108.141	Extended benefits.
108.02	Definitions	108.142	Wisconsin supplemental benefits
108.025	Undefined terms.	108.15	Benefits for public employes
108.03	Payment of benefits	108.151	Financing benefits for employes of nonprofit organizations
108.04	Eligibility for benefits	108.16	Unemployment reserve fund
108 05	Amount of benefits	108.161	Federal administrative financing account
108.06	Benefit liability and credits	108 162	Employment security buildings and equipment
108.07	Liability of several employers	108.17	Payment of contributions
108.08	Notification	108.18	Contributions to the fund
108.09	Settlement of benefit claims	108.19	Contributions to the administrative account
108.10	Settlement of issues other than benefit claims	108.20	Administrative account.
108.105	Suspension of agents	108.21	Record and audit of payrolls
108.11	Agreement to contribute by employes void	108.22	Delinquent payments.
108.12	Waiver of benefit void	108.23	Preference of required payments
108.13	Assignment	108.24	Penalties
108.14	Administration	108-26	Saving clause
		4	

NOTE: Both ch. 133, laws of 1977, and ch. 52, laws of 1979, which amended many sections of this chapter, contain notes explaining the revisions.

- 108.01 Public policy declaration. Without intending that this section shall supersede, alter or modify the specific provisions hereinafter contained in this chapter, the public policy of this state is declared as follows:
- (1) Unemployment in Wisconsin is recognized as an urgent public problem, gravely affecting the health, morals and welfare of the people of this state. The burdens resulting from irregular employment and reduced annual earnings fall directly on the unemployed worker and his family. The decreased and irregular purchasing power of wage earners in turn vitally affects the livelihood of farmers, merchants and manufacturers, results in a decreased demand for their products, and thus tends partially to paralyze the economic life of the entire state. In good times and in bad times unemployment is a heavy social cost, directly affecting many thousands of wage earners. Each employing unit in Wisconsin should pay at least a part of this social cost, connected with its own irregular operations, by financing compensation for its own unemployed workers. Each employer's contribution rate should vary in accordance with his own unemployment costs, as shown by experience under this chapter. Whether or not a given employing unit can provide steadier work and wages for its own employes, it can reasonably be required to build up a limited reserve for unemployment, out of which benefits shall be paid to its eligible unemployed workers, as a matter of right, based on their respective wages and lengths of service.
- (2) The economic burdens resulting from unemployment should not only be shared more fairly, but should also be decreased and prevented as far as possible. A sound system of unemployment reserves, contributions and benefits should induce and reward steady operations by each employer, since he is in a better position than any other agency to share in and to reduce the social costs of his own irregular employment. Employers and employes throughout the state should cooperate, in advisory committees under government supervision, to promote and encourage the steadiest possible employment. A more adequate system of free public employment offices should be provided, at the expense of employers, to place workers more efficiently and to shorten the periods between jobs. Education and retraining of workers during their unemployment should be encouraged. Governmental construction providing emergency relief through work and wages should be stimulated

(3) A gradual and constructive solution of the unemployment problem along these lines has become an imperative public need.

Effects of unemployment compensation proceedings on related labor litigation. Mazurak, 64 MLR 133 (1980).

## 108.02 Definitions. As used in this chapter:

- (1) ADMINISTRATIVE ACCOUNT. "Administrative account" means the account established in s. 108.20.
- (2) AGRICULTURAL LABOR. "Agricultural labor" means service performed:
- (a) On a farm, in the employ of any person, in connection with cultivating the soil, or in connection with raising or harvesting any agricultural or horticultural commodity, including the raising, shearing, feeding, caring for, training and management of livestock, bees, poultry, and fur-bearing animals and wildlife.
- (b) In the employ of the owner or tenant or other operator of a farm, in connection with the operation, management, conservation, improvement, or maintenance of such farm and its tools and equipment, or in salvaging timber or clearing land of brush and other debris left by a hurricane, if the major part of such service is performed on a farm.
- (c) In connection with the production or harvesting of any commodity defined as an agricultural commodity in s. 15 (g) of the federal agricultural marketing act, as amended (46 Stat. 1550, s. 3; 12 U.S.C. 1141 j) or in connection with the ginning of cotton, or in connection with the operation or maintenance of ditches, canals, reservoirs, or waterways, not owned or operated for profit, used exclusively for supplying and storing water for farming purposes
- (d) In the employ of the operator of a farm in handling, planting, drying, packing, packaging, processing, freezing, grading, storing, or delivering to storage or to market or to a carrier for transportation to market, in its unmanufactured state, any agricultural or horticultural commodity; but only if such operator produced more than one-half of the commodity with respect to which such service is performed.
- (dm) In the employ of a group of operators of farms (or a cooperative organization of which such operators are members) in the performance of service described in par. (d), but only if such operators produced more than one-half of the commodity with respect to which such service is performed.
- (dn) The provisions of pars (d) and (dm) shall not be deemed to be applicable with respect to service performed in connection with commercial canning or commercial freezing or in connection with any agricultural or horticultural com-

modity after its delivery to a terminal market for distribution for consumption.

- (e) As used in this subsection, the term "farm" includes stock, dairy, poultry, fruit, fur-bearing animal, and truck farms, plantations, ranches, nurseries, ranges, greenhouses or other similar structures used primarily for the raising of agricultural or horticultural commodities, and orchards
- (3) AVERAGE WEEKLY WAGE. An employe's "average weekly wage" with respect to a given employer and benefit computation is the amount obtained by dividing the employe's number of weeks of employment by such employer, within the employe's base period, into the total gross wages paid for such employment. For purposes of this subsection, 'total gross wages" includes all payments described in sub-(29) (b) and (c) which were paid or payable to an employe with respect to a specific week, except that if an employe receives temporary total disability payments under ch. 102, the federal longshoreman's and harbor workers' compensation act (33 USC 901 to 950) or similar federal worker's compensation legislation applicable to a specific week "total gross wages" are the amount the employe would have received in his or her employment in the same week for which the payments are received.
- (4) BASE PERIOD. An employe's "base period" means the period, immediately preceding the employe's benefit year, which is used to compute his or her benefit rights for that year pursuant to s. 108.06.
- (5) BENEFIT YEAR. An employe's "benefit year" means the period for which the employe's benefit rights are computed under s. 108.06.
- (6) BENEFITS. "Benefits" means the money allowance payable to an employe as compensation for his wage losses due to unemployment as provided in this chapter.
- (7) COMMISSION "Commission" means the labor and industry review commission.
- (8) COMPUTATION DATE "Computation date" means that date as of the close of which the department computes reserve percentages and determines contribution rates for the next calendar year. The computation date shall be June 30, starting in 1963.
- (9) CREDIT WEEK. "Credit week" means a week of employment (of an employe by an employer) counted in computing benefits under s. 108.06.
- (10) DEPARIMENT. "Department" means the department of industry, labor and human relations.
- (11) ELIGIBILITY. An employe shall be deemed "eligible" for benefits for any given week of his unemployment unless he is disqualified by a specific provision of this chapter from receiving benefits for such week of unemployment, and shall be deemed "ineligible" for any week to which such a disqualification applies.
- (12) EMPLOYE. (a) "Employe" means any individual who is or has been performing services for an employing unit, in an employment, whether or not the individual is paid directly by such employing unit; except as provided in par. (b) or (e).

(b) Paragraph (a) shall not apply to an individual performing services for an employing unit if the employing unit satisfies the department as to both the following conditions:

- 1. That such individual has been and will continue to be free from the employing unit's control or direction over the performance of his services both under his contract and in fact; and
- 2. That such services have been performed in an independently established trade, business or profession in which the individual is customarily engaged.
- (c) This subsection shall be used in determining an employing unit's liability under the contribution provisions of this

chapter, and shall likewise be used in determining the status of claimants under the benefit provisions of this chapter.

(d) Any individual who is, under this subsection, an "employe" of a given employing unit shall be deemed "employed" by that employing unit for the purposes of this chapter.

(e) Paragraph (a) does not apply to a contractor who, in fulfillment of a contract with an employing unit, employs any

individual in employment for which the contractor is subject to the contribution or reimbursement provisions of this

chapter.

- (13) EMPLOYER. (a) "Employer", except where the term by its context may apply to any unit employing one or more individuals, means every government unit and any person, partnership, association, corporation, whether domestic or foreign, or legal representative, debtor in possession or trustee in bankruptcy or receiver or trustee of a person, partnership, association or corporation, or guardian of the estate of a person, or legal representative of a deceased person, and any fraternal benefit society as defined in s. 614.01 (1) (a), who is subject to this chapter under the statutes of 1975, or who has had employment in this state and becomes subject to this chapter under this subsection and, notwithstanding any other provisions of this section, any service insurance corporation organized or operating under ch. 613.
- (b) Any employer which is a nonprofit organization shall become an "employer" subject to this chapter as of the beginning of any calendar year if it employed as many as 4 individuals in employment for some portion of a day on at least 20 days, each day being in a different calendar week, whether or not such weeks were consecutive, in either that year or the preceding calendar year.
- (c) 1. Any employer of an individual or individuals in agricultural labor shall become an "employer" subject to this chapter as of the beginning of any calendar year if the employer paid or incurred a liability to pay cash wages for agricultural labor which totaled \$20,000 or more during any calendar quarter in either the current or preceding calendar year, or if the employer employed as many as 10 individuals in some agricultural labor for some portion of a day on at least 20 days, each day being in a different calendar week, whether or not such weeks were consecutive, in either the current or preceding calendar year.

2. For the purpose of this paragraph any individual who is a member of a crew furnished by a crew leader to perform service in agricultural labor for any other person shall be an

employe of such crew leader if:

a. Such crew leader holds a valid certificate of registration under the federal farm labor contractor registration act of 1963; or substantially all the members of such crew operate or maintain tractors, mechanized harvesting or cropdusting equipment, or any other mechanized equipment which is provided by such crew leader; and

b. If such crew leader is not an employe of such other person under sub. (12).

- 3. For the purposes of this paragraph, if any individual who is furnished by a crew leader to perform service in agricultural labor is not an employe of the crew leader under subd. 2, such other person, and not the crew leader, is the employer of that individual and the other person shall be considered to have paid or incurred liability to pay cash remuneration to the individual in an amount equal to the amount of cash remuneration paid or payable to the individual by the crew leader, either on behalf of the crew leader or such other person, for the service in agricultural labor performed for such other person.
- 4. For the purpose of this paragraph, "crew leader" means an individual who furnishes individuals to perform service in

agricultural labor for any other person, pays on behalf of himself or herself or on behalf of such other person the individuals so furnished to perform such labor, and has not entered into a written agreement with such other person under which he or she is designated as an employe of such other person.

(d) Any employer of an individual or individuals in domestic service shall become an "employer" subject to this chapter as of the beginning of any calendar year if the employer paid or incurred liability to pay cash wages of \$1,000 or more during any calendar quarter in either the current or preceding

calendar year for such domestic service.

(e) Any other employer, except a government unit, shall become an "employer" subject to this chapter as of the beginning of any calendar year if such employer:

1. Paid or incurred liability to pay wages for employment which totaled \$1,500 or more during any calendar quarter in

either that year or the preceding calendar year; or

2. Employed at least one individual in some employment in each of 20 or more calendar weeks in either that year or the preceding calendar year, whether or not the same individual was in employment in each such week and whether or not such weeks were consecutive; except that

3. Wages and employment for agricultural labor which meets the conditions of par. (c) shall be counted under this paragraph, but wages and employment for domestic service

shall not be so counted except as par. (i) applies

(f) Any other employer who is subject to the federal unemployment tax act for any calendar year, or who, as a condition for approval of this chapter for full tax credit against the tax imposed by the federal unemployment tax act, is required, pursuant to such act, the social security act, or any other federal law, to be an "employer" under this chapter, shall be an "employer" subject to this chapter as of the beginning of such calendar year.

(g) Any other employer, who succeeds to the business of any "employer" under this chapter, shall thereby become an 'employer" subject to this chapter, as provided in s. 108 16

(h) Any employer not otherwise subject to this chapter. who files with the department a written election to become an "employer" subject to this chapter for not less than 3 calendar years, shall, with the written approval of such election by the department, become an "employer" fully subject to this chapter, as of the date and under the conditions stated in such

approved election.

1. The department may refuse to approve any such election in the interests of the proper administration of this chapter. The department shall not approve any such election by a nonprofit organization unless the employer also elects reimbursement financing in accordance with s. 108.151 (2), and shall terminate such election under this chapter if the election of reimbursement financing is terminated under s. 108.151 (3). Any election approved by the department shall be void, in case the electing party was himself or herself "employed" in the same enterprise as the individuals to whom such election applied. The department may at any time by written notice to the employer terminate any election in the interests of proper administration of this chapter.

2. An electing "employer" may, after 3 such years, terminate the election and thereby cease to be an "employer" subject to this chapter, despite par. (i), at the close of any week which ends after the month in which such "employer" has filed a written notice to that effect with the department, provided such "employer" is not then subject to this chapter under any one or more of pars. (b) to (g).

(i) An "employer" shall cease to be subject to this chapter only upon department action terminating coverage of such employer. The department may terminate an "employer's"

coverage, on its own motion or on application by the "employer", by mailing a notice of termination to the "employer's" last-known address. An employer's coverage may be terminated whenever the employer ceased to exist, transferred its entire business, or would not otherwise be subject under any one or more of pars. (b) to (g). If any employer of agricultural labor or domestic service work becomes subject to this chapter under par. (c) or (d), with respect to such employment, and such employer is otherwise subject to this chapter with respect to other employment, the employer shall continue to be covered with respect to agricultural labor or domestic service or both while the employer is otherwise subject to this chapter, without regard to the employment or wage requirements under par. (c) or (d) If a termination of coverage is based on an employer's application, it shall be effective as of the close of the calendar quarter in which the application was filed. Otherwise, it shall be effective as of the date specified in the notice of termination.

(14) EMPLOYER'S ACCOUNT. "Employer's account" means a separate account in the fund, reflecting the employer's experience with respect to contribution credits and benefit charges under this chapter.

(15) EMPLOYMENT. (a) "Employment", subject to the other provisions of this subsection means any service, including service in interstate commerce, performed by an individual

(b) The term "employment" shall include an individual's entire service (performed within, or partly within and partly outside. Wisconsin), if such service is "localized" in Wisconsin; and shall also include such service, if it is not "localized" in any state but is performed partly within Wisconsin, and if:

1. The base of operations, or, if there is no base of operations, then the place from which such service is directed

or controlled, is in Wisconsin; or

2. The base of operations or place from which such service is directed or controlled is not in any state in which some part of such service is performed, but the individual's residence is in Wisconsin.

(c) An individual's entire service for an employer, whether performed partly within or entirely outside Wisconsin, shall be deemed "employment" subject to this chapter, provided

both the following conditions exist:

1. Such service is deemed "employment" covered by this chapter pursuant to a reciprocal arrangement between the department and each agency administering the unemployment compensation law of a jurisdiction in which part of such service is performed; or no contributions are required with respect to any of such service under any other unemployment compensation law; and

2. The employer so elects with the department's approval

and with written notice to the individual.

(d) An individual's entire service shall be deemed "localized" within a state, if such service is performed entirely within such state, or if such service is performed partly within and partly outside such state but the service performed outside such state is incidental to the individual's service within such state (for example, is temporary or transitory in nature or consists of isolated transactions).

(dm) "Employment" includes an individual's service, wherever performed within the United States or Canada, if:

1. Such service is not covered under the unemployment compensation law of any other state or Canada; and

2. The place from which the service is directed or controlled is in Wisconsin.

(dn) "Employment" includes the service of an individual who is a citizen of the United States, performed outside the United States (except in Canada), in the employ of an American employer, other than service which is deemed "employment" under par. (b), (c) or (d) or the parallel provisions of another state's law, if:

- 1. The employer's principal place of business in the United States is located in Wisconsin; or
- 2. The employer has no place of business in the United States, but:
- a. The employer is an individual who is a resident of Wisconsin; or
- b. The employer is a corporation which is organized under the laws of Wisconsin; or
- c. The employer is a partnership or a trust and the number of the partners or trustees who are residents of Wisconsin is greater than the number who are residents of any one other state; or
- 3. None of the criteria of subds. 1 and 2 is met but the employer has elected coverage in Wisconsin or, the employer having failed to elect coverage in any state, the individual has filed a claim for benefits, based on such service, under this chapter.
- (do) 1. An "American employer", for purposes of par. (dn), means a person who is:
  - a. An individual who is a resident of the United States; or
- b. A partnership if two-thirds or more of the partners are residents of the United States; or
- c. A trust, if all the trustees are residents of the United States; or
- d. A corporation organized under the laws of the United States or of any state.
- 2. For the purposes of pars. (dm) to (do), the term "United States" includes the states, the District of Columbia, commonwealth of Puerto Rico, and the Virgin Islands.
- (e) In determining whether an individual's entire services shall be deemed "employment" subject to this chapter, under pars. (b), (c), (d), (dm) and (dn), the department may determine and redetermine the individual's status hereunder for such reasonable periods as it deems advisable, and may refund (as paid by mistake) any contributions which have been paid hereunder with respect to services duly covered under any other unemployment compensation law.
- (f) "Employment" as applied to work for a government unit, except as such unit duly elects otherwise with the department's approval, does not include service:
  - 1. As an official elected by vote of the public:
- 2. As an official appointed to fill part or all of the unexpired term of a vacant position normally otherwise filled by vote of the public;
- 3. As a member of a legislative body or the judiciary of a state or political subdivision;
- 4. As a member of the Wisconsin national guard in a military capacity;
- 5. As an employe serving solely on a temporary basis in case of fire, storm, snow, earthquake, flood or similar emergency; or
- 6. In a position which, under or pursuant to the laws of this state, is designated as a major nontenured policymaking or advisory position, or is designated as a policymaking or advisory position the performance of the duties of which does not ordinarily require more than 8 hours per week.
- (g) "Employment" as applied to work for a government unit or a nonprofit organization, except as such unit or organization duly elects otherwise with the department's approval, does not include service:
- 1. By an individual receiving work relief or work training as part of an unemployment work-relief or work-training program assisted or financed in whole or in part by any federal agency or an agency of a state or political subdivision thereof, unless otherwise required as a condition for participation by the unit or organization in such program;

- 2. In a facility conducted for the purpose of carrying out a program of rehabilitation for individuals whose earning capacity is impaired by age or physical or mental deficiency or injury, or providing remunerative work for individuals who because of their impaired physical or mental capacity cannot be readily absorbed in the competitive labor market, by an individual receiving such rehabilitation or remunerative work; or
  - 3. By an inmate of a custodial or penal institution.
- (h) "Employment" as applied to work for a nonprofit organization, except as such organization duly elects otherwise with the department's approval, does not include service:
- 1. In the employ of a church or convention or association of churches;
- 2. In the employ of an organization operated primarily for religious purposes and operated, supervised, controlled, or principally supported by a church or convention or association of churches; or
- 3. By a duly ordained, commissioned or licensed minister of a church in the exercise of his or her ministry or by a member of a religious order in the exercise of duties required by such order.
- (i) "Employment" as applied to work for an educational institution, except as such institution duly elects otherwise with the department's approval, does not include service:
- 1. By a student who is enrolled and is regularly attending classes at such institution; or
- 2. By the spouse of such a student, if given written notice at the start of such service, that the work is under a program to provide financial assistance to the student and that the work will not be covered by any program of unemployment compensation.
- (j) "Employment" as applied to work for a given employer, except as such employer duly elects otherwise with the department's approval, does not include service:
- 1. By an individual who is enrolled at a nonprofit or public educational institution which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are carried on as a student in a full-time program, taken for credit at such institution, which combines academic instruction with work experience, if such service is an integral part of such program and such institution has so certified to the employer, except as to a program established by or on behalf of an employer or group of employers;
- 2. As a student nurse in the employ of a hospital or a nurses' training school by an individual who is enrolled and is regularly attending classes in a nurses' training school:
- 3. As an intern in the employ of a hospital by an individual who has completed a 4-year course in a medical school;
- 4. In the employ of a hospital by a patient of such hospital;
- 5. In any calendar quarter in the employ of any organization exempt from federal income tax under section 501 (a) of the internal revenue code, other than an organization described in section 401 (a) or 501 (c) (3) of such code, or under section 521 of the internal revenue code, if the remuneration for such service is less than \$50.
- (k) "Employment" as applied to work for a given employer other than a government unit or nonprofit organization, except as such employer duly elects otherwise with the department's approval, does not include service:
- 1. In agricultural labor unless performed for an employer subject to this chapter under sub. (13) (c) or (i);
- 2. As a domestic in the employ of an individual in such individual's private home, or as a domestic in the employ of a local college club or of a local chapter of a college fraternity or sorority, unless performed for an individual, club or

chapter which is an employer subject to this chapter under sub. (13) (d) or (i);

- 3. As a caddy on a golf course;
- 4. As an individual selling or distributing newspapers or magazines on the street or from house to house;
- 5. With respect to which unemployment compensation is payable under the federal railroad unemployment insurance act (52 Stat. 1094);
- 6. By an individual for a person as an insurance agent or an insurance solicitor, if all such service performed by such individual for such person is performed for remuneration solely by way of commissions;
- 7. By an individual for a person as a real estate agent or as a real estate salesperson, if all such service performed by such individual for such person is performed for remuneration solely by way of commission;
  - 8. As an unpaid officer of a corporation or association;
- 9. Covered by any other unemployment compensation law pursuant to a reciprocal arrangement made by the department under s 108.14 (8m);
- 10. For an employer who would otherwise be subject to this chapter solely because of sub (13) (f), if and while the employer, with written notice to and approval by the department, duly covers under the unemployment compensation law of another jurisdiction all services for such employer which would otherwise be covered under this chapter;
- 11. By an individual in the employ of the individual's son, daughter or spouse, and by an individual under the age of 18 for his or her parent;
- 12. By an individual while regularly attending an educational institution and carrying at least a half-time schedule, in any week in which such individual worked for the given employer not more than 24 hours;
- 13. By an individual solely within the customary vacation days or periods of the educational institution last attended by the individual unless the individual has graduated from that institution and does not enter any educational institution in the next succeeding school term after the expiration of such vacation days or period;
- 14. By an individual in employment by an employer who is engaged in the canning of fresh perishable fruits or vegetables within a given calendar year if the individual has been employed by the employer within fewer than the number of weeks of employment specified in s. 108.04 (4) (a) and solely within the active canning season or seasons, as determined by the department, of the establishment in which the individual has been employed by the employer, unless the individual had earned wages for services performed for one or more other covered employers, and submits adequate evidence of such wages, of \$200 or more during the 52 weeks preceding the individual's first week of employment by the canning employer ending within that year;
- 15. By an individual as a court reporter if the individual receives wages on a per diem basis; or
- 16. By an individual whose remuneration consists solely of commissions, overrides, bonuses or differentials directly related to sales or other output derived from in-person sales to or solicitation of orders from ultimate consumers, primarily in the home; or
- 17. In any type of maritime service specifically excluded from coverage under the federal unemployment tax act; or
- 18. By an individual who leases a motor vehicle used for taxicab purposes or other taxi equipment attached to and becoming a part of the vehicle under a bona fide lease agreement, if:
- a The individual retains the income earned through the use of the leased motor vehicle or equipment during the lease term;

- b. The individual receives no direct compensation from the lessor during the lease term; and
- c. The amount of the lease payment is not contingent upon the income generated through the use of the motor vehicle or equipment during the lease term.
- (m) If the remuneration for any employment excluded under other paragraphs of this subsection is subject to, or at any time after November 1, 1977 is made subject to the federal unemployment tax act, such exclusion under this chapter shall not apply to that remuneration during any period that such remuneration is subject to the federal unemployment tax act, except as provided in s. 108.14 (8m) (b)
- (n) If any employment excluded under other paragraphs of this subsection are required by the federal unemployment tax act, the social security act, or any other federal law, to be employment covered by this chapter as a condition for approval of this chapter for full tax credit against the tax imposed by the federal unemployment tax act, such exclusion shall not apply under this chapter
- (16) FUND. "Fund" means the unemployment reserve fund established in s. 108.16.
  - (17) GOVERNMENT UNIT "Government unit" means:
- (a) This state, including all of its constitutional offices, branches of government, agencies, departments, boards, commissions, councils, committees and all other parts and subdivisions of state government, and all public bodies or instrumentalities of this state and one or more other states; and
- (b) Any school district, county, city, village, town and any other public corporation or entity, any combination thereof and any agency of any of the foregoing, and any public body or instrumentality of any political subdivision of this state and one or more other states or one or more political subdivisions of one or more other states.
- (18) Institution of HIGHER EDUCATION. "Institution of higher education" means a nonprofit or public educational institution which provides an educational program for which it awards a bachelor's or higher degree, or provides a program which is acceptable for full credit toward such a degree or a program of training to prepare students for gainful employment in a recognized occupation, and admits as regular students only individuals having a certificate of graduation from a high school, or the recognized equivalent of such a certificate.
- (19) Nonprofit organizations. A "nonprofit organization" is an organization described in s. 501 (c) (3) of the internal revenue code which is exempt from federal income tax under s. 501 (a) of said code.
- (20) Partial Unemployment. An employe is "partially unemployed" in any week for which he or she earns some wages and is eligible for some benefits under s. 108.05 (3).
- (21) PAYROLL. (a) An employer's "payroll" for a period shall include all wages paid within that period to the employer's employes for their "employment" by him or her. It shall also include all wages for employment which is excluded under sub. (15) (k) if such wages:
- 1. Are subject to a tax under the federal unemployment tax act; and
- 2. Are not subject to contributions under any other unemployment compensation law.
- (b) Notwithstanding par. (a), except as provided in s. 108.18 (3m), an employer's "payroll" for the 1985 calendar year includes only the first \$9,500 of wages paid by the employer, and for the 1986 calendar year and thereafter includes only the first \$10,500 of wages paid by the employer during that year to an individual with respect to "employ-

ment", including any employment covered by the unemployment compensation law of any other state.

(c) If the federal unemployment tax is amended to apply to a higher amount of wages (paid to an individual during a calendar year) than the amount specified in par. (b), then such higher amount shall likewise apply under par. (b), as a substitute for the amount there specified, starting with the same period to which such federal amendment first applies.

(d) Notwithstanding par. (a), any nonprofit or government unit's "payroll" does not include remuneration paid to individuals employed in public service employment under the federal comprehensive employment and training act and based on which any resulting benefit payments are not chargeable against the employer's account, but instead are

chargeable against the federal government.

- (22) RESERVE PERCENTAGE. "Reserve percentage" shall for contribution purposes refer to the status of an employer's account, as determined by the department as of the applicable "computation date". In calculating an employer's net reserve as of any computation date, his account shall be charged with benefits paid on or before said date, and shall be credited with contributions, on his payroll through said date, if paid by the close of the month which follows said date or if paid pursuant to s. 108.18 (7) and within the period therein specified. The employer's "reserve percentage" means his account's net reserve as of the computation date, stated as a percentage of his "payroll" in the year ending on such date or in the year applicable under s. 108.18 (6).
- (23) SCHOOL DISTRICT. "School district" means any public agency operating one or more public schools, other than institutions of higher education. "Public school" means a school which is supported wholly or substantially from public
- (24) STANDARD RATE. As to any calendar year, "standard rate" means the combined rate of contributions from the applicable schedules of s. 108.18 (4) and (9) which is closest to but not less than 5.4%, after making any special adjustment required by s. 108.18 (10).

(25) TOTAL UNEMPLOYMENT. An employe is "totally unemployed" in any week for which he or she earns no wages.

- (26) WAGES. "Wages" means every form of remuneration payable for a given period (or paid within such period, if this basis is permitted or prescribed by the department) to an individual for personal services, including salaries, commissions, vacation pay, dismissal wages, bonuses, tips and the reasonable (actual or estimated average) value of board, rent, housing, lodging, payments in kind, and any other similar advantage received from the individual's employing unit or directly with respect to work for it; but there shall not be treated as "wages" the actual (or reasonably estimated average) amount of any required or necessary expenses incurred by an individual on his or her job.
- (27) WEEK. "Week" means calendar week, starting Sunday and ending Saturday; but, where an employe starts a working shift on a given Saturday, all his hours and pay for that shift shall be counted in the calendar week which includes that Saturday.
- (28) WEEKLY BENEFIT RATE. An employe's "weekly benefit rate" from a given employer means the amount computed in accordance with s. 108.05.
- (29) WEEKS OF EMPLOYMENT. "Weeks of employment" means:
- (a) All weeks during an employe's base period in which an employe performs wage-earning services in employment for an employer.
- (b) All other weeks during an employe's base period for which an employe receives or is entitled to receive holiday pay, vacation pay, termination pay, sick pay when paid or

payable directly by the employer at the employe's usual rate of pay, or temporary total disability payments under ch. 102, the federal longshoreman's and harbor workers' compensation act (33 USC 901 to 950) or similar federal worker's compensation legislation as a result of employment for an employer.

(c) All other weeks during an employe's base period for which an employe receives or is entitled to receive back pay under federal law, the law of any state or a collective bargaining agreement, for wage-earning services paid or payable as a result of employment for an employer.

History: 1971 c. 53; 1971 c. 213 s. 5; 1973 c. 247; 1975 c. 223, 343; 1975 c. 373 s. 40; 1977 c. 29, 133; 1979 c. 52, 221; 1981 c. 36, 353; 1983 a. 8 ss. 4 to 12, 54; 1983 a. 168; 1983 a. 189 ss. 158 to 161, 329 (25), (28); 1983 a. 384, 477, 538; 1985 a. 17, 29, 332

An employe can at the same time be an employer under 108.02 (3) (a), Stats 1967, and if he is an employer, he is responsible for unemployment compensation to his employes. (3) (b) may apply to the employe himself but not to his employes. Price County Telephone Co. v. Lord, 47 W (2d) 704, 177 NW (2d)

Under (3) the status of employe must be found under (a) before applying Under (3) the status of employes must be found under (a) before applying the tests under (b). The agency must state the reasons for its conclusions. The agency may apply a "proprietary interest" test in applying (3) (b) 2. Transport Oil, Inc. v. Cummings, 54 W (2d) 256, 195 NW (2d) 649.

CETA employes are disqualified for unemployment compensation by (5) (g) 1. Bliss v. DILHR, 101 W (2d) 245, 304 NW (2d) 783 (Ct. App. 1981).

Owner-operators of semitractors who leased services to trucking company were considered employes of trucking company. Stafford Trucking Inc. v.

were considered employes of trucking company. Stafford Trucking, Inc. v. DILHR, 102 W (2d) 256, 306 NW (2d) 79 (Ct. App. 1981).

Corporate owner-operators of trucks were both employers and employes under this section. Wisconsin Cheese Service, Inc. v. DILHR, 108 W (2d) 482, 322 NW (2d) 495 (Ct. App. 1982).

Truck-owner operators who leased trucks to trucking company were not company employes despite inclusion of PSC 60.03 (2), Wis Adm. Code, in lease agreement. Star Line Trucking Corp. v. DILHR, 109 W (2d) 266, 325 NW (2d) 872 (1982).

In determining whether (3) (b) 2 has been satisfied, court may apply proprietary interest test or test of independently established business in which individual is customarily engaged Coverage under (3) (a) is broad, almost presumptive. Princess House, Inc. v. DILHR, 111 W (2d) 46, 330 NW (2d) 169

Graduate students preparing dissertations were "regularly attending classes" under (5) (i) 1 even though they attended no class meetings Bachrach v. DILHR, 114 W (2d) 131, 336 NW (2d) 698 (Ct. App. 1983)

"Wages" includes salaries and benefits received while taking compensatory time off. Transportation Dept. v. LIRC, 122 W (2d) 358, 361 NW (2d) 722 (Ct. App 1984)

Status of contractor under (3) (e) [now (12) (e)] discussed. Robert Hansen Trucking, Inc. v. LIRC, 126 W (2d) 323, 377 NW (2d) 151 (1985). Institutions of higher education, including VTAE districts, are included within the unemployment compensation act by reason of 26 U.S.C.A., sec. 3309 (a) and (d). 61 Atty. Gen. 18.

108.025 Undefined terms. Any word or phrase used in this chapter and not specifically defined shall be interpreted in accordance with the common and approved usage thereof and in accordance with other accepted rules of statutory construction. No legislative enactment shall control the meaning or interpretation of any such word or phrase, unless such enactment specifically refers to this chapter or is specifically referred to in this chapter.

History: 1983 a. 189 s. 161.

108.03 Payment of benefits. (1) Benefits shall be paid to each unemployed and eligible employe from his employer's account, under the conditions and in the amounts stated in (or approved by the department pursuant to) this chapter, and at such times, at such places, and in such manner as the department may from time to time approve or prescribe

(2) The benefit liability of each employer's account shall begin to accrue under s. 108.06 in the first week completed on or after the first day of that calendar year within which his contributions first began to accrue under this chapter.

(3) When an employer, after due notice of a benefit claim. has conceded liability or failed to file the report required under s. 108.09 (1), or has failed to raise any eligibility question in objection to the claim, any benefits allowable under any resulting benefit computation shall, unless the department applies a provision of this chapter to disqualify the claimant, be promptly paid. Any eligibility question in objection to the claim thereafter raised by the employer does

not affect benefits paid prior to the end of the week in which a determination is issued as to the eligibility question.

History: 1971 c. 53; 1975 c. 343; 1985 a. 17.

108.04 Eligibility for benefits. (1) GENERAL DISQUALIFICATIONS AND LIMITATIONS. (a) An employe shall be ineligible for benefits for any week in which he is with due notice called on by his current employing unit to report for work actually available within such week and is unavailable for work or physically unable to do his work.

(b) An employe is ineligible for benefits:

1. While the employe is physically unable to work, or substantially unavailable for work, if his or her employment with an employer was suspended by the employer or by the employer or was terminated by the employer because the employe was physically unable to do, or unavailable for, work otherwise available with the employer; or

2. While the employe is on a voluntary leave of absence granted for a definite period, until the period ends or until the

employe returns to work, whichever occurs first

(e) An individual who is self-employed shall not be eligible for benefits for any week in which he has worked at his self-employment, unless he establishes to the satisfaction of the department that in view of labor market conditions he has made an active and bona fide search for employment. The department shall, by rule, define self-employment for purposes of this paragraph.

(f) If an employe is required by law to have a license, issued by a governmental agency, to perform his customary work for an employer, the employe shall not be eligible for benefits from the employer's account where the employe's employment was suspended or terminated because his license has been suspended, revoked or not renewed due to his own fault,

until he has a valid license to perform such work.

- (g) If an individual claims benefits based on the individual's employment by: 1) a partnership, if a one-half or greater ownership interest in the partnership is or during such employment was owned or controlled, directly or indirectly, by the individual's spouse or child, or by the individual's parent if the individual is under age 18, or by a combination of 2 or more of them; or 2) a corporation, if one-half or more of the ownership interest, however designated or evidenced, in the corporation is or during such employment was owned or controlled, directly or indirectly, by the individual's spouse or child, or by the individual's parent if the individual is under age 18, or by a combination of 2 or more of them; or 3) a corporation, if one-fourth or more of the ownership interest, however designated or evidenced, in the corporation is or during such employment was owned or controlled, directly or indirectly, by the individual:
- 1. The corporate or partnership employer shall so inform the department on its reports as to such individual for benefit purposes; and
- 2. The individual shall so report, when claiming benefits; and
- 3. The individual's credit weeks based on such employment shall, if more than 5, be reduced to 5.
- (2) GENERAL QUALIFYING REQUIREMENTS. (a) Except as provided in par. (b) and as otherwise expressly provided, a claimant is eligible for benefits as to any given week for which he or she earns no wages only if:
- 1. The individual is able to work and available for work and is seeking suitable work during that week; and
- 2. As of that week, the individual has registered for work at a public employment office.
- (b) The requirements for registration for work and search for work shall be prescribed by rule of the department, and the department may by general rule waive these requirements under certain stated conditions.

- (c) Each employer shall inform his or her employes of the requirements of this subsection in such reasonable manner as the department may prescribe by rule.
- (d) A claimant who earns or receives wages for one or more weeks of unemployment may be required, by rule of the department, to comply with the requirements of this subsection in order to be or remain eligible for benefits for any such week.
- (4) QUALIFYING CONDITIONS. (a) A claimant is not eligible to start a benefit year unless the claimant has the weeks of employment and wages required by this paragraph in his or her base period. For purposes of this paragraph, "wages" includes all wages which are paid or payable to a claimant with respect to work weeks in his or her base period during which wage-earning services were performed, and all payments described in s. 108.02 (29) (b) and (c) which were paid or payable by the claimant's employer with respect to a specific week in his or her base period, except that if the claimant received temporary total disability payments under ch. 102, the federal longshoreman's and harbor workers' compensation act (33 USC 90l to 950) or similar federal worker's compensation legislation, "wages" includes, in lieu of such payments, the wages the claimant would have received in the employment in the same weeks for which the payments are received. For benefit years beginning between May 25, 1985, and January 4, 1986, 18 weeks of employment and \$1,734.84 of wages are required. For benefit years which begin after January 4, 1986, 19 weeks of employment and wages of at least 19 times 30% of the average wages per average week as determined under s. 108.05 (2) (b) for the 12 months ending on the preceding June 30 are required. The department shall publish this amount as part of the class I notice required by s. 108.05 (2) (e). For purposes of this paragraph, the department shall redetermine the state's average wages per week for each calendar year under s. 108.05 (2) (b) no later than December 1 of the preceding year.
- (b) There shall be counted toward the weeks of employment and wages required by par. (a) any federal service, within the relevant period, which is assigned to Wisconsin under an agreement pursuant to 5 USC 8501 to 8525.
- (c) An employe is not eligible to start a new benefit year unless at least one of the required "weeks of employment" is a week in which the employe has performed some actual wage-earning services subsequent to the start of any previous benefit year.
- (5) DISCHARGE FOR MISCONDUCT. An employe's eligibility, for benefits based on those credit weeks then accrued with respect to an employing unit, shall be barred for any week of unemployment completed after he or she has been discharged by the employing unit for misconduct connected with his or her employment, and the employe is ineligible for any benefits based upon employment with an employer other than the employer from whom the employe is discharged for the week in which the discharge occurs and thereafter until he or she has again worked within at least 7 weeks in employment covered by the unemployment compensation law of any state or the federal government and has earned wages for work actually performed in employment covered by the unemployment compensation law of any state or the federal government equaling at least 14 times the employe's weekly benefit rate with the employer against whom benefits are initially chargeable. The employe's benefit rate shall be that which is otherwise applicable.
- (6) DISCIPLINARY SUSPENSION. As to an employe's weeks of unemployment by reason of a disciplinary suspension by a given employer, the employe shall be ineligible for benefits as follows:

- (a) If the suspension was for misconduct connected with his employment, he shall be ineligible from the given employer's account for each such week and ineligible from other previous employer accounts for the first 3 such weeks.
- (b) If the suspension was for other good cause connected with his employment, he shall be ineligible for the first 3 such weeks.
- (7) VOLUNTARY TERMINATION OF EMPLOYMENT (a) If an employe terminates his or her employment with an employing unit, the employe is ineligible for any benefits for the week of termination and thereafter until he or she has again worked within at least 7 weeks in employment covered by the unemployment compensation law of any state or the federal government and has earned wages for work actually performed in employment covered by the unemployment compensation law of any state or the federal government equaling at least 14 times the employe's weekly benefit rate with the employer against whom benefits would otherwise be chargeable, and the remaining amount of benefits payable to the employe based on employment with the employer with whom the employe terminated shall be reduced by 50% but not below the weekly benefit amount for one week of total unemployment applicable to the employe based on the employment terminated, except as otherwise provided in this subsection. The employe's benefit rate shall be that which is otherwise applicable.
- (am) Paragraph (a) shall not apply if the department determines that the suspension or termination of the claimant's employment was in lieu of a suspension or termination by the employer of another employe's employment. The claimant shall not be deemed unavailable for the claimant's work with the employer by reason of such suspension or termination.
- (b) Paragraph (a) shall not apply if the department determines that the employe terminated his or her employment with good cause attributable to the employing unit. In this paragraph, "good cause" includes, but is not limited to, a request, suggestion or directive by the employing unit that the employe violate federal or Wisconsin law.
- (c) Paragraph (a) shall not apply if the department determines that the employe terminated his employment but had no reasonable alternative because he was physically unable to do his work or because of the health of a member of his immediate family; but if the department determines that he is physically unable to work or substantially unavailable for work, he shall be ineligible while such inability or unavailability continues.
- (d) Paragraph (a) does not apply if the department determines that the employe terminated his or her employment to accept a recall to work for a former employer within 52 weeks after having last worked for such employer.
- (e) Paragraph (a) shall not apply if the department determines that the employe accepted work which the employe could have refused with good cause under sub. (8) and terminated such employment with the same good cause and within the first 10 weeks after starting work.
- (f) Paragraph (a) shall not apply if the department determines that the employe terminated his employment because he was transferred by his employing unit to work paying less than two-thirds of his immediately preceding wage rate with the employing unit; provided that he shall be ineligible for benefits for the week of termination and the 4 next following weeks.
- (g) Paragraph (a) shall not suspend or reduce an employe's eligibility for benefits based on employment for other previous employers if the department determines that the employe:
- 1. Maintained a temporary residence near the employment terminated; and

- 2. Maintained a permanent residence in another locality; and
- 3. Terminated such employment and returned to his permanent residence because the work available to him had been reduced to less than 20 hours per week in at least 2 consecutive weeks.
- (h) Any benefits paid based on employment terminated by an employe of an employer that is subject to the contribution requirements of ss. 108.17 and 108.18 to which par. (a), (c), (d), (e), (k) or (L) is applied shall be charged against the fund's balancing account.
- (i) Paragraph (a) shall not apply if the department determines that the employe terminated because the employer made employment, compensation, promotion or job assignments contingent upon the employe's consent to sexual contact or sexual intercourse as defined in s. 940.225 (5).
- (i) Paragraph (a) does not apply if the department determines that the employe left or lost the employment because of reaching the compulsory retirement age used by the employing firm.
- (k) Paragraph (a) does not disqualify an employe who terminates his or her part-time employment consisting of not more than 30 hours per week and paying weekly wages of less than his or her applicable weekly benefit rate from eligibility for benefits based on employment with an employer other than the part-time employer. Paragraph (a) does not preclude qualification for benefits based on employment with a part-time employer with whom an employe terminates his or her employment if the employe first qualifies for benefits based on employment with another employer under this paragraph and exhausts all benefit credits available based on that employment. In this paragraph, "applicable weekly benefit rate" means the benefit rate applicable to credit weeks earned with the employment upon which benefits are based.
- (L) Paragraph (a) does not apply if the department determines that the employe terminated his or her employment to accept another job in employment covered by the unemployment compensation law of any state or the federal government, and worked at least 4 weeks in the subsequent job after the week in which the termination occurred, if the job:
- 1 Paid an average weekly wage equal to or greater than the employe earned in the terminated employment; or
- 2. Offered the same or a greater number of hours of work than those performed in the work terminated; or
- 3. Offered the opportunity for significantly longer term employment; or
- 4. Offered the opportunity to accept a position the duties of which are primarily discharged at a location significantly closer to the employe's domicile than the location of the terminated employment.
- (8) SUITABLE WORK. (a) An employe who fails either to apply for work when notified by a public employment office or to accept work when offered shall, if the failure was without good cause as determined by the department, be ineligible for benefits for the week in which the failure occurs and thereafter until the employe has again worked within at least 7 weeks in employment covered by the unemployment compensation law of any state or the federal government and has earned wages for work actually performed in employment covered by the unemployment compensation law of any state or the federal government equaling at least 14 times the employe's weekly benefit rate with the employer against whom benefits are initially chargeable, and the remaining amount of benefits payable to the employe based on employment with the employer with whom benefits are chargeable at the time that the failure occurs shall be reduced by 50% but not below the weekly benefit amount for one week of total unemployment applicable to the employe in the week in

which the failure occurs. The employe's benefit rate shall be that which is otherwise applicable.

- (b) An employe who fails to return to work with a former employer who has duly recalled the employe within 52 weeks after having last worked for that employer shall, if the failure was without good cause as determined by the department, be ineligible for benefits from that employer's account for the week in which the failure occurs and thereafter until the employe has again worked within at least 7 weeks in employment covered by the unemployment compensation law of any state or the federal government and has earned wages for work actually performed in employment covered by the unemployment compensation law of any state or the federal government equaling at least 14 times the employe's weekly benefit rate with the employer against whom benefits are initially chargeable, and the remaining amount of benefits payable to the employe based on employment with the employer with whom benefits are chargeable at the time that the failure occurs shall be reduced by 50% but not below the weekly benefit amount for one week of total unemployment applicable to the employe in the week in which the failure occurs. The employe's benefit rate shall be that which is otherwise applicable. If the employe received actual notice of the recall to work, par (a) applies in lieu of this paragraph.
- (c) An employe shall have good cause under par (a) or (b) if the department determines that the failure related to work at a lower grade of skill or significantly lower rate of pay than applied to the employe on one or more recent jobs, and that the employe had not yet had a reasonable opportunity, in view of labor market conditions and the employe's degree of skill, but not to exceed 6 weeks after the employe became unemployed, to seek a new job substantially in line with the employe's prior job skill and rate of pay
- (d) If the department determines that a failure under this subsection has occurred with good cause, but that the employe is physically unable to work or substantially unavailable for work, the employe shall be ineligible for the week in which such failure occurred and while such inability or unavailability continues
- (e) This subsection does not apply to an individual claiming extended benefits if the individual fails to provide sufficient evidence that his or her prospects for obtaining work in his or her customary occupation within a period of time not exceeding 4 weeks, beginning with the first week of eligibility for extended benefits, are good.
- (9) PROTECTION OF LABOR STANDARDS. Benefits shall not be denied under this chapter to any otherwise eligible individual for refusing to accept new work under any of the following conditions:
- (a) If the position offered is vacant due directly to a strike, lockout or other labor dispute;
- (b) If the wages, hours (including arrangement and number) or other conditions of the work offered are substantially less favorable to the individual than those prevailing for similar work in the locality;
- (c) If as a condition of being employed the individual would be required to join a company union or to resign from or refrain from joining any bona fide labor organization.
- (10) LABOR DISPUTE (a) An employe who has left or partially or totally lost employment with an employing unit because of a strike or other bona fide labor dispute, other than a lockout, is not eligible for benefits from the account of the employer whose employment the employe left or lost or any previous employer's account for any week in which the strike or other bona fide labor dispute is in active progress in the establishment in which the employe is or was employed.
- (b) For purposes of this subsection, if the active progress of a strike or other bona fide labor dispute ends on a Sunday, it

- is not in "active progress" in the calendar week beginning on that Sunday as to any employe who did not normally work on Sundays in the establishment in which the labor dispute occurs.
- (c) In this subsection, "lockout" means the barring of one or more employes from their employment in an establishment by an employer as a part of a labor dispute, which is not directly subsequent to a strike or other job action of a labor union or group of employes of the employer, or which continues or occurs after the termination of a strike or other job action of a labor union or group of employes of the employer.
- (11) FRAUDULENT CLAIMS. (a) If a claimant, in filing his or her claim for any week, conceals any part of his or her wages earned in or paid or payable for that week, or conceals his or her refusal within that week of a job offer or any other material fact relating to his or her eligibility for benefits, so much of any benefit payment as was paid because of such concealment shall be recovered by the department as an overpayment.
- (b) Any such claimant may also, by a determination issued under s. 108.09, be required, as to each such act of concealment, to forfeit such benefits as would otherwise become payable for not less than 1 week nor more than 4 weeks of compensable unemployment completed not later than 2 years following the date of the determination. The benefits thus forfeited by a claimant shall be duly charged against his or her benefit credits and against the proper employer's account and shall be credited to the fund's balancing account.
- (c) Any employer that aids and abets a claimant in committing an act of concealment described in par. (a) may, by a determination issued under s. 108.09, be required, as to each act of concealment the employer aids and abets, to forfeit an amount equal to the amount of the benefits the claimant improperly received as a result of the concealment. The amount forfeited shall be credited to the administrative account.
- (d) In addition to other remedies, the department may, by civil action, recover any benefits obtained by means of any false statement or representation
- (e) This subsection may be applied even when other provisions, including penalty provisions, of this chapter are applied
- (12) PREVENTION OF DUPLICATE PAYMENTS. (b) Any individual who receives, through the department, any other type of unemployment benefit or allowance for a given week is ineligible for benefits for that same week under this chapter, except as specifically required for conformity with the federal trade act of 1974 (P.L. 93-618).
- (c) Any individual who receives unemployment compensation for a given week under any federal law through any federal agency shall be ineligible for benefits paid or payable for that same week under this chapter.
- (d) Any individual who receives unemployment compensation for a given week under the law of any other state (with no use of benefit credits earned under this chapter) shall be ineligible for benefits paid or payable for that same week under this chapter.
- (e) Any individual who receives a temporary total disability payment under ch. 102 or the federal longshoreman's and harbor workers' compensation act (33 USC 901 to 950) or a similar federal program unless precluded by federal law for a whole week shall be ineligible for benefits paid or payable for that same week under this chapter. A temporary total disability payment under those provisions received by an individual for part of a week shall be treated as wages for purposes of eligibility for benefits for partial unemployment under s. 108.05 (3).

- (13) NOTIFICATION AS TO INELIGIBILITY. (a) Except as provided in par. (b), the department may apply any provision of this chapter which disqualifies a claimant from receiving benefits whether or not the claimant's employing unit questions the claimant's eligibility or files the report required under s. 108.09 (1).
- (b) In the absence of fraud, the department may not apply sub. (5), (6), (7) or (10) or s. 108.02 (15) to disqualify a claimant from receiving benefits that are chargeable to the account of the claimant's employer if the employer has failed to duly file a report required by or under this chapter in the manner and within the time prescribed by the department's rules or has elected not to question the claimant's eligibility on the required report.
- (c) In case an employer, after a request therefor has been duly mailed to him, fails to file the required report on the eligibility, weekly benefit rate and credit weeks of an employe who has claimed benefits from the employer's account, or if such report is received more than 7 days after such mailing:
- 1. The department may compute and proceed to pay the benefits thus claimed, based on the claimant's statements and any other information then available.
- 2. If benefits are thus computed, the employer shall be liable for a tardy filing fee of \$15, to be paid to the department and credited to the administrative account, except where the employer later files the required report and satisfies the department that it was tardy because of circumstances beyond the employer's control.
- (d) As to any benefits paid from one employer's account by reason of another employer's failure to file duly a report requested from it by the department, any benefits thus paid shall be credited to the one employer's account and charged to the other employer's account. Filing of a tardy or corrected report shall not affect benefits paid prior to the end of the week in which the department makes a recomputation of the benefits allowable or prior to the end of the week in which a determination is issued as to any eligibility question raised by the report or by the other employer.
- (e) Whenever an individual claims benefits and is receiving, is entitled to receive, or has applied for a pension payment as defined in s. 108.05 (7) (b), the individual and any employer by whom the individual was employed in his or her base period shall promptly furnish to the department any information relating to the payment that the department requests. The government or other retirement system shall, on request of the department, report to it the relevant information as to the individual's eligibility for and receipt of payments under that system.
- (14) WAR-TIME APPLICATION OF SUBSECTION (7) OR (8). If the department finds that the official war-time manpower policies of the United States are or may be materially hampered, in any clearly definable class of cases, by any application of sub. (7) or (8), so as to interfere with the effective war-time use of civilian manpower in Wisconsin, the department may by general rule, after public hearing, modify or suspend such application accordingly.
- (16) APPROVED IRAINING. (a) Benefits shall not be reduced under sub. (8) (a) or (b), nor shall sub. (1) (a), (2) or (8) or s. 108.141 (3g) operate to deny benefits to any otherwise eligible individual for any week because the individual is enrolled in a full-time course of vocational training or basic education which is a prerequisite to such training, provided it is determined that:
- 1. The individual possesses aptitudes or skills which can be usefully supplemented by training; and
- 2. The course is expected to increase the individual's opportunities to obtain employment, does not grant substantial credit leading to a bachelor's or higher degree, and is

- given by a school established under s. 38.02 or other training institution approved by the department; and
- 3. The individual can reasonably be expected to complete the training course successfully, and to find and accept work; and
- 4. The individual attended the training course full time during the given training week or had good cause for his failure to do so, and is making satisfactory progress in the course. The department may require the training institution to file a certification showing the individual's attendance and progress.
- (b) The requalifying employment requirement and the benefit reduction provisions under subs. (7) and (8) and the general qualifying requirements under sub. (2) do not apply to an individual as a result of the individual's enrollment in, or leaving work that was not suitable to enter, training under 19 USC 2296.
- (c) Benefits may not be denied to an otherwise eligible individual under par (a) who is enrolled in training for dislocated workers authorized under 29 USC 1652 notwithstanding the failure of such training to meet any of the requirements of par (a) 1 to 4.
- (17) EMPLOYES OF EDUCATIONAL INSTITUTIONS. (a) An employe of a nonprofit or public educational institution or an employe of a government unit or nonprofit organization who provides services to or on behalf of such an institution and who performs services in an instructional, research or principal administrative capacity is ineligible for benefits based on such services for any week of unemployment which occurs during a period between 2 successive academic years or 2 regular terms, whether or not successive, if such employe performed such services in the first such academic year or term and if there is a contract or a reasonable assurance that such employe will perform such services in the 2nd such academic year or term.
- (b) An employe of a nonprofit or public educational institution or an employe of a government unit or nonprofit organization who provides services to or on behalf of such an institution and who performs services other than in an instructional, research or principal administrative capacity, is ineligible for benefits based on such services for any week of unemployment which occurs during a period between 2 successive academic years or terms if such employe performed such services in the first such academic year or term and there is a reasonable assurance that such employe will perform such services in the 2nd such academic year or term. If an employe is denied benefits under this paragraph, but the department later determines that he or she was not offered an opportunity to perform such services for the educational institution in the 2nd such academic year or term, the employe is entitled to retroactive payment for each week of such denial if he or she filed a claim for benefits for that week and was otherwise eligible.
- (c) An employe of a nonprofit or public educational institution or an employe of a government unit or nonprofit organization who provides services to or on behalf of such an institution and who performs services as described in par. (a) or (b) is ineligible for benefits based on such services for any week of unemployment which occurs during an established and customary vacation period or holiday recess if such employe performed such services in the period immediately before such vacation period or holiday recess, and there is a reasonable assurance that such employe will perform such services in the period immediately following such vacation period or holiday recess.
- (d) An employe of an employer other than a government unit or nonprofit organization who performs services as a bus driver under a contract by the employer with an educational institution and at least 75% of whose base period wages

received from the employer are earned for performance of services as a school bus driver is ineligible for benefits based upon those services for any week of unemployment which occurs during a period between 2 successive academic years or terms or during an established customary vacation period or holiday recess if the employe performed the services in the first academic year or term and the employer provides written assurance to the employe prior to the end of the year or term that the employe will perform the services in the 2nd year or term, or if the employe performed the services in the period immediately before the vacation period or holiday recess and the employer provides written assurance to the employe prior to the beginning of the period or recess that the employe will perform the services in the period immediately following the period or recess. If an employe is denied benefits under this paragraph, but the department later determines that the employe was not offered the opportunity to perform such services for the employer in the 2nd academic year or term or immediately following the vacation period or holiday recess, the employe is entitled to retroactive payment of benefits for each week of such denial if he or she filed a claim for that week and was otherwise eligible.

(18) ILLEGAL ALIENS. (a) An employe who performed services while such employe was an alien shall be ineligible for benefits based on such services unless such employe is an alien who was lawfully admitted for permanent residence at the time such services were performed, was lawfully present for the purpose of performing such services, or was permanently residing in the United States under color of law at the time such services were performed, including an alien who was lawfully present in the United States as a result of the application of the provisions of section 203 (a) (7) or 212 (d) (5) of the federal immigration and nationality act. All claimants shall be uniformly required to provide information as to whether they are citizens and, if they are not, any determination denying benefits under this subsection shall not be made except upon a preponderance of the evidence.

(b) Any amendment of s. 3304 (a) (14) of the federal unemployment tax act specifying conditions other than as stated in par. (a) for denial of benefits based on services performed by aliens, or changing the effective date for required implementation of par. (a) or such other conditions, which is a condition of approval of this chapter for full tax credit against the tax imposed by the federal unemployment

tax act, shall be applicable to this subsection.

(19) Professional athletes. An employe who performs services substantially all of which consist of participating in sports or athletic events or training or preparing to so participate, shall be ineligible for benefits for any week of unemployment which occurs during the period between 2 successive sport seasons or similar periods if the employe performed such services in the first such year or period and there is a reasonable assurance that such employe will perform such services in the 2nd such year or period.

History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40

Council on Unemployment Compensation Note, 1981: [Sub. (8) (e)] Clarifies eligibility for extended benefits in situations where an employe fails to apply for and accept suitable work in accordance with s 108 141 (3g), stats [Bill

Employes at Wisconsin terminals of trucking companies laid off as a result of a strike at the Chicago terminal are eligible for unemployment compensation because the Chicago terminal is a separate establishment. Liberty Trucking Co. v. ILHR Dept. 57 W (2d) 331, 204 NW (2d) 457.

In (9) the words "new work" include indefinitely laid off employees who are

recalled as well as new job applicants, and applies to both (8) (a) and (8) (af)

The department must determine whether a laid-off employe had good cause for refusing work on a different shift with a higher pay scale. Allen-Bradley Co. v. ILHR Dept. 58 W (2d) 1, 205 NW (2d) 129.

When a union which had given a notice of contract termination withdrew it before a strike began, there was no labor dispute in progress when the employer later closed the plant. Kansas City Star Co. v. ILHR Dept. 60 W (2d) 591, 211 NW (2d) 488.

Sub. (10) discussed in concurring and dissenting opinions on rehearing. Kansas City Star Co. v. ILHR Dept. 62 W (2d) 783, 217 NW (2d) 666.

An employe was guilty of misconduct as a matter of law under (5) and (6) because his reaction put a dangerous object in the air and thereby endangered the safety of anyone in its path. McGraw-Edison Co. v. ILHR Dept. 64 W (2d) 703, 221 NW (2d) 677.

Where the self-employed claimant was both the employe and the employer he could not disassociate the fault or misfortune of himself as an employer so as to become eligible for unemployment benefits under (7) (b). Fish v. White Equip. Sales & Service, Inc. 64 W (2d) 737, 221 NW (2d) 864.

Masons unemployed because their employer locked out masons' laborers were ineligible under (10) for benefits because masons would be working "but 'a bona fide labor dispute De Leeuw v DILHR, 71 W (2d) 446, 238 NW

Employer's grooming code may be justified notwithstanding employes' constitutional right to choice of hairstyle. Consolidated Const. Co., Inc. v. Casey, 71 W (2d) 811, 238 NW (2d) 758.

The policy of (15) is generally to prevent the overlap of pension and unem-oloyment benefits. McGraw-Edison Co. v. DILHR, 72 W (2d) 99, 240 NW

Where record of a meeting indicated that employes would not be rehired, (10) did not apply and employes were eligible for benefits subsequent to discharge. Carley Ford, Lincoln, Mercury v. Bosquette, 72 W (2d) 569, 241 NW (2d) 596.

"Fault" under (1) (f), in context of employe's failure to pass licensing examples.

ination, means blameworthy or negligent conduct, not incompetence. Milwaukee County v. DILHR, 80 W (2d) 445, 259 NW (2d) 118

Picketing in violation of collective bargaining agreement was misconduct.

under (6) (a). Universal Foundry Co v ILHR Dept 86 W (2d) 582, 273 NW (2d) 324 (1979).

Indefinite layoff severed employment relationship. A. O. Smith Corp. v. ILHR Dept. 88 W (2d) 262, 276 NW (2d) 279 (1979). Where sole shareholders were also sole employes, their decision as share-

where sole snareholders were also sole employes, their decision as shareholders to file for voluntary bankruptcy disqualified them for unemployment benefits. Hanmer v. ILHR Dept. 92 W (2d) 90, 284 NW (2d) 587 (1979).

Employe who refused on religious grounds to pay mandatory union dues did not voluntarily terminate employment under (7) (a). Nottelson v. DILHR, 94 W (2d) 106, 287 NW (2d) 763 (1980).

Employe who voluntarily terminated parttime employment which, prior to termination, had not affected eligibility, became ineligible under (7) (a). Ellingson v. DILHR, 95 W (2d) 710, 291 NW (2d) 649 (Ct. App. 1980).

Employe who was transferred to workplace 25 miles away and who did not receive pay increase to cover increased commuting costs had good cause to quit. Farmers Mill of Athens, Inc. v. DILHR, 97 W (2d) 576, 294 NW (2d) 39 (Ct. App. 1980)

Falsification with respect to criminal record on employment application constitutes "misconduct" under (5), regardless of materiality to employe's particular job. Miller Brewing Co. v. DILHR, 103 W (2d) 496, 308 NW (2d) 922 (Ct. App. 1981).

Objective test for misconduct discussed. Wehr Steel Co. v. DILHR, 106 W

(2d) 111, 315 NW (2d) 357 (1982).

Sub. (10) does not deny equal protection to nonstriking workers laid off because of a strike. Jenks v. DILHR, 107 W (2d) 714, 321 NW (2d) 347 (Ct.

Under (1) or (7), pregnant employe who could not perform her specific job but could do other work was eligible for benefits. Rhinelander Paper Co., Inc. v. DILHR, 120 W (2d) 162, 352 NW (2d) 679 (Ct. App. 1984).

Teacher who forgot to accept employment offer under 118.22 (2) and who was consequently terminated did not voluntarily terminate employment under 108.04 (7) Nelson v. LIRC, 123 W (2d) 221, 365 NW (2d) 629 (Ct. App. 1985). See note to Art I, sec. 18, citing Thomas v. Review Bd. Ind. Empl. Sec. Div. 450 US 707 (1981)

Voluntary termination not found where there is meritorious excuse for re-fusal to pay union dues based on religious ground. 64 MLR 203 (1980).

Winning denials of unemployment compensation claims. Thorne. WBB

Unemployment compensation - An examination of Wisconsin's "active progress" labor dispute disqualification provision. 1982 WLR 907.

108.05 Amount of benefits. (1) WEEKLY BENEFIT RATE, FOR TOTAL UNEMPLOYMENT. Each eligible employe shall be paid benefits from his employer's account for each week of his total unemployment at the weekly benefit rate, based on the employe's "average weekly wage" from the given employer, shown by the following schedule: [See Figure 108.05 (1) following]

## 108.05 (1) SCHEDULE

		age Weekly	Weekly Benefit			verage Weekly	Weekly Benefit
Line	<u></u>	age Class	Rate	Lin		Wage Class	Rate
1	Under		l None	82			0 117
	72.01		37	83			0 118 0 119
	74.01		38 0		236.0 238.0		120
4	76.01 78.01		)		240.0		121
	80.01		0		242.0		122
	82.01		42		244.0	1 to 246.0	0 123
	84.01		0 43		246.0		0
9	86.01		9 44		248.0		125
	88.01		9 45		250.0 252.0		0 126 127
	90.01		)	93	252.0 254.0		128
	92.01 94.01		)		256.0		129
	96.01		) 49		258.0		130
15	98.01		50		260.0	1 to 262.0	131
16	100.01		51		262.0		132
	102.01		52	98	264.0		133
	104.01		53	100			135
	106.01		54	100	270.0	1 to 272.0	136
	110.01	to 112.00		102	272.0		137
	112.01		57	103	274 0	1 to 276.00	138
23	114.01	to 116.00	58	104			139
24	116.01		59	105	278.0		140
	118.01	to 120.00	0		280 0		) 141 ) 142
26	120.01		61 62		282 0 284 0		142
	122.01 124.01		62	108	286.0		144
	126.01	to 128.00		110	288 0		145
	128.01		65		290.0		146
	130 01		66	112	292.0		147
32	132.01		67		294.0		148
33	134.01		0 68		296 0		) 149 ) 150
	136.01		69	115 116			151
	138.01 140.01		70 71		302.0		152
37	142.01		72	118	304.0		153
	144 01		73		306.0		154
	146.01	to 148.00	74	120	308.0	1 to 310.00	155
	148.01		75		310.0		156
	150.01	to 152.00		122	312.0 314.0	1 to 314.00	157 158
	152.01 154.01		77 78	123		1 to 316.00 1 to 318.00	159
43	156.01	to 156.00 to 158.00			318.0		160
	158.01		80	126	320.0	1 to 322.0	161
	160.01		81		322.0		162
47	162.01	to 164.00			324.0	1 to 326.00	163
48	164.01		83		326 0		164
49	100.U1		84 )		328.0 330.0		)
51	168.01 170.01		85 0 86		332.0	1 to 334.00	167
	172.01	to 174.00			334.0		168
	174.01		88		336.0	1 to 338.00	
54	176.01	to 178.00	89.				170
	178.01		90		340.0		171
	180.01		91		342.0 344.0		172 173
5/	182.01 184.01		92	138	344.0 346.0	1 to 346.00 1 to 348.00	)
50	186.01		94	140		1 to 350.00	175
60	188.01		95		350.0	1 to 352.00	176
61	190.01	to 192.00	96	142	352.0	1 to 354.00	177
62	192.01		97		354.0	l to 356.00	178
	194.01	to 196.00	98		356.0		179
	196 01		99		358.0 360.0		180
66	198 01 200 01		100		362.0		182
	202.01		102	148	364.0		183
	204 01		103	149	366.01	l to 368.00	184
69	206 01	to 208.00	104	150	368.01	l to 370.00	185
70		to 210.00	105		370.01	1 to 372.00	186
71	210.01		106		372 01	to 374.00	187
	212.01	to 214.00	107 108	153	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		188 189
	214.01 216.01		108				190
	218.01				380.01		191
76	220.01	to 222.00	111	157		l to 384.00	192
77			112		384.01	to 386.00	193
	224.01				386.01		194
	226.01	to 228.00	114 115	160 141	388.01 390.01	to 390.00 l or more	195 196
	228.01 230.01	to 230.00 to 232.00	115			. or more	
0,				1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		aranta da la caracteria de la caracteria d	

- (1m) Final payments in certain cases. Whenever an employe's benefit credits from an employer's account under a given computation are nearly exhausted, so that paying the benefits normally due for a given week of unemployment would reduce such credits below the employe's applicable weekly benefit rate, the actual benefits for such week shall equal all benefit credits remaining from that employer's account under such computation.
- (2) SEMIANNUAL ADJUSTMENT OF MAXIMUM AND MINIMUM BENEFIT RATES. (a) This chapter's maximum weekly benefit rate, as to weeks of unemployment in a given half year starting January 1 or July 1 shall be based on the "average wages per average week" of the preceding "base year", ended 6 months before the starting date of the given half year, pursuant to this subsection.
- (b) The department shall determine by each December 1 and June 1 for the last completed "base year", ended June 30 or December 31 respectively, from reports to the department and corrections thereof filed within 3 months after the close of that "base year" by employers covered by this chapter, other than government units, as to their employes in employment covered by this chapter:
- 1. The gross wages thus reported by all such employers as paid in that year for such employment; and
- 2. The average of the 12 mid-month totals of all such employes in employment thus reported for that year; and
- 3. The quotient obtained by dividing said gross wages by said average; and
- 4. The amount, called "average wages per average week" in this section, obtained by dividing such quotient by 52.
- (c) This chapter's maximum weekly benefit rate, as to weeks of unemployment in the ensuing half year, shall equal the result obtained by rounding 66-2/3% of the "average wages per average week" to the nearest multiple of one dollar, and the minimum weekly benefit rate shall be an amount which is 19% of the maximum rate and adjusted, if not a multiple of one dollar, to the next lower multiple of one dollar.
- (d) Whenever the new maximum rate is, or the new maximum and minimum rates are, higher or lower than such rate, or rates if both are affected, in the current benefit rate schedule, the department shall change the starting lines and wage classes so that the first line will show that average wages below the least amount necessary to qualify for the minimum rate will have no benefit rate and the 2nd line will show the new minimum rate and the average weekly wage class to which it applies and shall change the closing lines so that the next to last line will show a benefit rate \$1 less than the new maximum rate and the average weekly wage class to which it applies and the last line will show the new maximum rate and an average weekly wage class which starts one cent above the higher wage figure of the next to last line and ranges upward without limit. The intervening lines of the schedule shall be consecutively numbered with a separate line for each \$1 change in benefit rate and the applicable average weekly wage class for each benefit rate shall have as its higher figure an amount equal to 2 times the benefit rate and a lower figure one cent above the higher figure on the preceding line
- (e) The department shall publish as a class 1 notice under ch. 985 within 10 days, the "average wages per average week" and the corresponding maximum and minimum weekly benefit rates thus determined by it, and the resulting schedule of average weekly wage classes and weekly benefit rates, which shall then apply to all weeks of unemployment in the ensuing half year.

- (f) The department shall certify such schedule to the revisor of statutes, who shall when publishing the statutes include the latest such schedule then available.
- (g) Any change in the minimum benefit rate does not affect benefits payable to a claimant for a benefit year that begins prior to the effective date of a new rate schedule.
- (h) Whenever January 1 or July 1 does not fall on Saturday, Sunday or Monday, any change in weekly benefit rates under this subsection shall apply after the first ensuing Sunday.
- (2m) Suspension of Adjustments. Notwithstanding sub. (2), no adjustment may be made by the department in any benefit rate under that subsection. This subsection applies only for purposes of benefit payments.
- (3) BENEFITS FOR PARTIAL UNEMPLOYMENT. If an eligible employe earns wages in a given week, the first \$20 of the wages shall be disregarded and the employe's applicable weekly benefit payment shall be reduced by 67% of the remaining amount, except that no such employe is eligible for benefits if the employe's benefit payment would be less than \$5 for any week. In applying this paragraph, the department shall disregard discrepancies of less than \$2 between wages reported by employes and employers unless a violation of s. 108.04 (11) occurs.
- (4) HOLIDAY OR VACATION PAY. (a) An employe's holiday pay for a given week shall, for purposes of eligibility for benefits for partial unemployment under sub. (3), be treated as wages for that week only if it has become definitely payable to the employe within 4 days after the close of that week.
- (b) An employe's vacation pay shall, for purposes of eligibility for benefits for partial unemployment under sub. (3), be treated as wages for a given week only if it has by the close of that week become definitely allocated and payable to the employe for that week and the employe has had due notice thereof, and only if such pay until fully assigned is allocated:
- 1. At not less than the employe's approximate full weekly wage rate; or
- 2. Pursuant to any other reasonable basis of allocation, including any basis commonly used in computing the vacation rights of employes.
- (5) TERMINATION PAY. An employe's dismissal or termination pay shall, for purposes of eligibility for benefits for partial unemployment under sub. (3), be treated as wages for a given week only if it has by the close of that week become definitely allocated and payable to the employe for that week, and the employe has had due notice thereof, and only if such pay, until fully assigned, is allocated:
- (a) At not less than the employe's approximate full weekly wage rate; or
- (b) Pursuant to any other reasonable basis of allocation, including any basis commonly used in computing the termination pay of employes.
- (6) BACK PAY. A payment to an individual by an employing unit, which is in the nature of back pay (or in lieu of pay for personal services) for certain past weeks, whether made under a back-pay award or similar decision or otherwise, shall be wages for benefit purposes but only when paid within 104 weeks after the start of the earliest such week.
- (7) PENSION PAYMENTS. (a) Benefits otherwise payable to a claimant for a week of partial or total unemployment, in a period of time with respect to which the claimant actually or constructively receives a pension payment, shall be reduced, but not below zero, by an amount equal to the proportion of the pension payment reasonably attributable to that week
- (b) In this subsection, "pension payment" means a governmental or other pension, retirement or retired pay, annuity,

or other similar periodic payment, based on the previous work of a claimant, from a governmental or other retirement system maintained or contributed to by one or more employing units.

- (c) This subsection applies only to the portion of a pension payment financed by other than the claimant's own contributions to the retirement system calculated as follows:
- 1 One-half of any pension payment under the social security act or railroad retirement act of 1974; and
- 2. One-half, or a separately calculated fraction if acceptable evidence thereof is furnished to the department, of any pension payment under any other retirement system, but only if the retirement system was contributed to by an employing unit for which the claimant has worked since the start of the claimant's applicable base period and that such work or the remuneration for that work affirmatively affected the claimant's eligibility for or increased the amount of the pension payment.
- (d) A claimant constructively receives a pension payment under par. (a) only as to weeks occurring after the effective date of the commencement of eligibility for such payments and after the claimant has had due notice from the retirement system of his or her eligibility.
- (8) SELF-EMPLOYMENT INCOME. If a claimant earns income in a given week from his or her self-employment, the income shall be treated as wages for purposes of determining the individual's benefit rate and the benefit rate for that week shall be determined in the manner provided in sub. (3). The department shall, by rule, define self-employment and income for purposes of the application of this subsection.
- (9) ROUNDING OF BENEFIT AMOUNTS. Notwithstanding sub. (1), benefits payable for a week of unemployment as a result of applying sub. (1m), (3) or (7) or s. 108.04 (11) or (12) or 108.13 (3) shall be rounded down to the next lowest dollar. History: 1971 c. 53; 1973 c. 247; 1975 c. 343; 1977 c. 29; 1979 c. 52; 1981 c. 28, 36; 1983 a. 8, 168, 384; 1985 a. 17, 40

Where claimant did not yet apply for pension benefits, document from pension fund describing claimant's annuity alternatives and estimating monthly payments did not satisfy "due notice of eligibility" requirement under (7) (d); claimant was entitled to receive both pension and unemployment benefits for limited period. Calumet County v. LIRC, 120 W (2d) 297, 354 NW (2d) 216 (Ct. App. 1984).

108.06 Benefit liability and credits. (1) (a) Each credit week shall, in computing the employe's total benefit credits, be valued at eight-tenths of the employe's weekly benefit rate as to an employer.

(b) The total benefit credits under any benefit computation, based on its credit weeks and weekly benefit rate as to a given employer, shall be adjusted to the nearest multiple of one-half of such weekly benefit rate.

(c) If the credit weeks available in an employe's base period would allow the employe a total of more than 26 weeks of benefits for total unemployment in a given benefit year, such total shall be reduced to 26 by eliminating the last credits available, except as provided in s. 108.142.

(2) No benefits shall be payable to a claimant, based on credit weeks in the base period, for any week of unemployment occurring after the close of the claimant's benefit year except under s. 108.141.

(2m) Wisconsin supplemental benefits are only available to claimants during a Wisconsin supplemental benefit period. If an extended benefit period ends prior to the end of a claimant's previously established benefit year, any remaining Wisconsin supplemental benefit entitlement, reduced by the amount of extended benefits paid to him or her, shall again be available to the claimant within the remainder of the benefit year only if there is a Wisconsin supplemental benefit period in effect. In this subsection, "extended benefits", "extended

benefit period", "Wisconsin supplemental benefits" and "Wisconsin supplemental benefit period" have the meanings given in ss. 108.141 and 108.142.

- (3) (a) There shall be payable to an employe, for weeks ending within the benefit year, only those benefits computed for that benefit year based on the credit weeks, other than those canceled under s. 108.04 (5), in the immediately preceding base period. Credit weeks used in a given benefit computation, including any such weeks canceled under s. 108.04 (5), shall not be available for use in any subsequent benefit computation except under s. 108.141.
- (b) To compute qualifying employment under s. 108 04 (4), and any other benefit rights, the department shall count all credit weeks with a given employer as if they had occurred consecutively and immediately prior to the last day of any work with that employer.
- (4) An employe's "base period" shall be the 52 weeks which immediately precede a "valid new claim week", and an employe's "benefit year" shall be the 52 weeks which begin with a "valid new claim week".
- (5) An employe shall have a "valid new claim week" starting a new benefit year if all the following conditions are met:
  - (a) The week is not within an unexpired benefit year.
- (b) The employe's wages for that week are less than any weekly benefit rate that could apply in that benefit year, and the employe has claimed benefits for that week pursuant to s. 108.08 (1).
- (c) The employe has met the general qualifying requirements provided in s. 108.04 (2) applicable to the employe for that week.
- (d) As of the start of that week, the employe has qualifying employment pursuant to s. 108.04 (4)
- (e) As of the start of that week, the employe has some uncanceled and uncharged credit weeks
- (f) The employe is otherwise eligible as to that week. History: 1971 c. 53; 1975 c. 343; 1981 c. 36; 1983 a. 8 ss. 23 to 27, 53, 55 (3), (4), (12), (13) and (14) and 56; 1983 a. 27 s. 1807m; 1983 a. 337; 1985 a. 17.
- 108.07 Liability of several employers. (1) (a) In case a claimant had 2 or more employers in the base period and is otherwise eligible, benefits shall be paid based on the most recent employment in the base period, except as provided in this section.
- (b) If the claimant's benefit eligibility is suspended under s. 108.04 as to a given employer and the claimant is otherwise eligible, benefits shall be paid based on the most recent employment in the base period with benefit credits available.
- (2) In case a claimant has usually performed services in the same week for 2 or more employers, under an arrangement between such employers, the department may combine the wages and employment from such employers to compute benefit rights as if such wages and employment had been from a single employer, and pay benefits accordingly and prorate the resulting benefit charges between the accounts of such employers by such methods as it deems fair and reasonable. The department may temporarily charge such benefit payments to the fund's balancing account, pending their proportional allocation to the accounts of such employers.
- (3) If the department finds that applying sub. (1) (a) would be grossly inequitable to the claimant it may establish a sequence of payment that is more equitable.
- (4) Once a benefit year has been established, the sequence of benefit payments and charges in that benefit year shall not be affected by any later determination that a subsequent employing unit was also a covered employer.

History: 1971 c. 53; 1975 c. 343; 1979 c. 110 s. 60 (11); 1983 a. 17.

- 108.08 Notification. (1) To receive benefits for any given week of unemployment, a claimant shall give notice to the department with respect to such week of unemployment within such time and in such manner as the department may by rule prescribe.
- (2) The department may require from any or each employer notification of the partial or total unemployment of his employes, within such time, in such form, and in accordance with such rules as the department may prescribe.

  History: 1985 a. 17.
- 108.09 Settlement of benefit claims. (1) FILING. Claims for benefits shall be filed pursuant to general department rules, either at the public employment office for the district or as the department's rules may otherwise direct. Each employer duly notified of a benefit claim shall promptly inform the department in writing as to the employe's weekly wages and credit weeks, and of any eligibility question in objection to such claim together with the reasons therefor. In any case the employe's statement may be taken as to eligibility, weekly wages, and credit weeks.
- (2) COMPUTATION AND DETERMINATION. (a) The department shall promptly issue a computation setting forth the employe's potential benefit rights based on any reports duly filed by an employer or employers, or on the employe's statement and any other information then available. The results of the computation, a recomputation, or pertinent portion of either, shall be mailed to the last-known address of each party. The department may recompute an employe's potential benefit rights at any time on the basis of subsequent information or to correct a technical or clerical mistake, except that a party's failure to make specific written objection, received by the department within 14 days after the above mailing, as to a computation or recomputation is a waiver by such party of any objection thereto. Any objections to a computation which are not satisfactorily resolved by recomputation shall be resolved by a determination under par. (b).
- (b) A department deputy shall issue determinations whenever necessary to resolve any matters which may bar, suspend, terminate or otherwise affect the employe's eligibility for benefits.
- (c) A department deputy may set aside or amend a determination at any time on the basis of subsequent information or to correct a technical or clerical mistake, unless a party has filed a timely request for hearing as to the determination.
- (d) A copy of each determination shall be mailed to the last-known address of each of the parties, except that a party's copy of any determination may be given to such party instead of being mailed.
- (2r) Hearing request. Any party to a determination may request a hearing as to any matter in that determination if such request is made in accordance with procedure prescribed by the department and is received by the department within 14 days after a copy of the determination was duly mailed or given to such party, whichever first occurs. An employer cannot request a hearing unless the employer has completed and filed or simultaneously with the request for hearing completes and files any required report as to the employe's eligibility, weekly benefit rate and credit weeks, and cannot request a hearing with respect to benefits already paid either in accordance with the employer's concession of liability or because the employer failed to complete or timely file any required report as to the employe's eligibility, weekly benefit rate and credit weeks.
- (3) APPEAL TRIBUNALS. (a) To hear and decide disputed claims, the department shall establish appeal tribunals, each

- of which shall consist of an individual who is a permanent employe of the department. Upon request of a party to an appeal or upon its own motion, the department may appoint an individual who is not a permanent employe of the department to hear an appeal in which the department or an employe or former employe of the department is an interested party. No individual may hear any appeal in which the individual is a directly interested party.
- (b) The appeal tribunal may affirm, reverse or modify the deputy's initial determination or set aside the determination and remand the matter to a department deputy for further proceedings.
- (4) APPEALS. (a) Unless the request for a hearing is withdrawn, each of the parties shall be afforded reasonable opportunity to be heard, and the claim thus disputed shall be promptly decided by such appeal tribunal as the department designates or establishes for this purpose.
- (b) At the discretion of the department or the appeal tribunal the hearing may be held in more than one location and may be continued, adjourned or postponed from time to time.
- (c) If the party requesting a hearing fails to appear at the hearing, the appeal tribunal may issue its decision dismissing the request for hearing, provided that due notice of the hearing was mailed to the party's last-known address.
- (d) If the other party fails to appear at the hearing, the appeal tribunal shall proceed with the hearing, provided that due notice of the hearing was mailed to said party's last-known address, and may issue its decision without further hearing.
- (e) If a party, having failed to appear at a hearing, shows probable good cause for such failure to the appeal tribunal within 21 days after the decision was mailed to such party's last-known address the appeal tribunal may set aside its decision and afford further opportunity to be heard, either before the same or another appeal tribunal
- (f) The appeal tribunal shall dismiss any request for hearing which has not been timely filed unless the party filing such request shows probable good cause that the reason for having failed to file the request timely was beyond the control of such party
- (g) Within 21 days after its decision was mailed to the parties the appeal tribunal may on its own motion amend or set aside its decision and may thereafter make new findings and decision on the basis of evidence previously submitted in such case, or the same or another appeal tribunal may make new findings and a decision after taking additional testimony.
- (h) The appeal tribunal may set aside or amend an appeal tribunal decision, or portion thereof, at any time to correct a technical or clerical mistake unless a party has filed a timely petition for review of the appeal tribunal decision by the commission.
- (i) The appeal tribunal may take testimony with regard to whether a party had good cause for failing to appear at a hearing or whether a party's failure to file a timely request for hearing was for a reason beyond the control of such party and may dispose of the case on that ground if it finds that such good cause or reason is not established.
- (4m) REPORTS BY EXPERTS. The contents of verified or certified reports by qualified experts presented by a party constitute prima facie evidence as to the matter contained in the reports in any proceeding under this section, insofar as the reports are otherwise competent and relevant, subject to such rules and limitations as the department prescribes.
- (5) PROCEDURE. (a) The manner in which claims shall be presented, the reports thereon required from the employe and from employers, and the conduct of hearings and appeals

shall be governed by general department rules (whether or not they conform to common law or statutory rules of evidence and other technical rules of procedure) for determining the rights of the parties.

- (b) All testimony at any hearing under this section shall be taken down by a stenographer, or recorded by a recording machine, but need not be transcribed unless either of the parties requests a transcript prior to expiration of that party's right to further appeal under this section and pays a fee to the commission in advance, the amount of which shall be established by rule of the commission. When a transcript is thus furnished one of the parties upon request, a copy of the transcript shall be furnished the other party free of charge. The transcript fee thus collected shall be paid to the administrative account.
- (c) If the testimony at a hearing was recorded by a recording machine the department may furnish a copy of the tape recording in lieu of a transcript. The fee for obtaining a copy of a tape recording shall be established by rule of the department.
- (d) A written synopsis of the testimony and other evidence taken at a hearing, prepared by the appeal tribunal or by an attorney employed by the department, shall be used by the commission in its review of an appeal tribunal decision unless a satisfactory showing is made by any party that the synopsis is not sufficiently complete and accurate to fairly reflect the relevant and material testimony and other evidence taken, except that the commission may direct the preparation of a transcript in any case.
- (6) COMMISSION REVIEW. (a) The department or any party may petition the commission for review of an appeal tribunal decision, pursuant to commission rules, if such petition is received by the department or commission within 21 days after the appeal tribunal decision was mailed to the party's last-known address. The commission shall dismiss any petition if not timely filed unless the petitioner shows probable good cause that the reason for having failed to file the petition timely was beyond the control of the petitioner. If the petition is not dismissed the commission may take action under par. (d).
- (b) Within 28 days after a decision of the commission is mailed to the parties, the commission may, on its own motion, set aside the decision for further consideration and take action under par. (d).
- (c) On its own motion, for reasons it deems sufficient, the commission may set aside any final deputy's determination or appeal tribunal or commission decision within one year from the date thereof upon grounds of mistake or newly discovered evidence, and take action under par. (d).
- (d) In any case before the commission for action under this subsection, the commission may affirm, reverse, modify or set aside the decision on the basis of the evidence previously submitted, may order the taking of additional evidence as to such matters as it may direct, or it may remand the matter to the department for further proceedings.
- (e) The department may petition for commission review of an appeal tribunal decision under this subsection only if:
- 1. The decision jeopardizes or may jeopardize continued certification of this chapter for administrative grants to this state under title III of the social security act;
- 2. The decision jeopardizes or may jeopardize continued certification of this chapter for maximum credit allowances to employers under the federal unemployment tax act;
- 3. The decision jeopardizes or may jeopardize reimbursement of benefits paid under federal unemployment compensation programs authorized under this chapter; or

- 4. The decision resolves an issue regarding benefit eligibility raised by the department under s. 108.04 (13), or an issue arising under s. 108.10.
- (7) JUDICIAL REVIEW. (a) The department or either party may commence action for the judicial review of a decision of the commission under this chapter after exhausting the remedies provided under this section if the party or the department has commenced such action in accordance with s. 102.23 within 30 days after a decision of the commission is mailed to a party's last-known address.
- (am) The department may commence action for judicial review of a decision of the commission under par. (a) only as to commission decisions on matters set forth in sub. (6) (e).
- (b) Any judicial review under this chapter shall be confined to questions of law, and the provisions of ch. 102 with respect to judicial review of orders and awards shall likewise apply to any decision of the commission reviewed under this section. In any such judicial action, the commission may appear by any licensed attorney who is a salaried employe of the commission and has been designated by it for this purpose, or at the commission's request by the department of justice.
- (c) If, as a result of judicial review of a commission decision denying an employe's eligibility for benefits, it is finally determined that benefits are payable, they shall be calculated as of the date of the commission's decision.
- (8) REPRESENTATION AND LIMITATION OF FEES. No employe may be charged fees of any kind by the department or its representatives in any proceeding under this chapter. Any party in any administrative proceeding under this section may be represented by counsel or other agent; but no such counsel or agent may together charge or receive from an employe for such services more than 10% of the maximum benefits at issue in the proceeding unless the department has first approved a specified higher fee.
- (9) PAYMENT OF BENEFITS. (a) Benefits shall be paid promptly in accordance with a deputy's determination or the decision of an appeal tribunal, the commission or a reviewing court, notwithstanding the pendency of the period to request a hearing, to file a petition for commission review or to commence judicial action or the pendency of any such hearing, review or action.
- (b) Where such determination or decision is subsequently amended, modified or reversed by a more recently issued determination or decision, benefits shall be paid or denied in accordance with the most recently issued determination or decision.
- (c) If any determination or decision awarding benefits is finally amended, modified or reversed, any benefits paid to the claimant which would not have been paid under such final determination or decision shall be deemed an erroneous payment. Sections 108.16 (2m) and (3) and 108.22 (8) shall apply to the charging and recovery of such erroneous payment.

History: 1971 c. 147; 1973 c. 247; 1975 c. 343; 1977 c. 29, 418; 1979 c. 52, 221; 1981 c. 36; 1985 a. 17, 29. See note to 102.23, citing Lees v. ILHR Dept. 49 W (2d) 491, 182 NW (2d)

The findings of the appeal tribunal were conclusive, and could not be enlarged upon by the circuit court. McGraw-Edison Co. v. ILHR Dept. 64 W (2d) 703, 221 NW (2d) 677.

See note to 102.23, citing Cornwell Personnel Associates v. ILHR Dept. 92 W (2d) 53, 284 NW (2d) 706 (Ct. App. 1979).

Failure to disclose credibility memorandum from tribunal to commission did not deny due process. Rucker v. DILHR, 101 W (2d) 285, 304 NW (2d) 169 (Ct. App. 1981).

169 (Ct. App. 1981)

Judicial review procedures under this section are exclusive. Schiller v. DILHR, 103 W (2d) 353, 309 NW (2d) 5 (Ct. App. 1981).

The department may not reopen and reconsider a decision after the time under (6). 67 Atty Gen. 226.

108.10 Settlement of issues other than benefit claims. In connection with any issue arising under this chapter as to the status or any liability, of an employer of one or more persons in Wisconsin, for which no review is provided under s. 108.09 and whether or not a penalty is provided in s. 108.24, the following procedure shall apply:

- (1) A deputy designated by the department for the purpose shall investigate the status, and the existence and extent of liability of an employer, and may issue an initial determination accordingly. The deputy may set aside or amend the determination at any time on the basis of subsequent information or to correct a technical or clerical mistake, unless the employer has filed a timely request for a hearing as to the determination. The department shall mail a copy of each determination to the last-known address of the employer affected thereby. The employer may request a hearing as to any matter in that determination if the request is received by the department within 21 days after the mailing and in accordance with such procedure as the department prescribes by rule.
- (2) Any hearing duly requested shall be held before an appeal tribunal established as provided by s. 108.09 (3), and s. 108.09 (4) and (5) shall be applicable to the proceedings before such tribunal. The employer or the department may petition the commission for review of the appeal tribunal's decision under s. 108.09 (6).
- (3) The commission's authority to take action as to any issue or proceeding under this section is the same as that specified in s. 108.09 (6).
- (4) The department or the employer may commence action for the judicial review of a commission decision under this section, provided the department, or the employer, after exhausting the remedies provided under this section, has commenced such action within 30 days after such decision was mailed to the employer's last-known address. The scope of judicial review, and the manner thereof insofar as applicable, shall be the same as that provided in s. 108.09 (7)
- (5) The mailing of determinations and decisions provided in subs. (1) to (4) shall be first class, and may include the use of services performed by the postal department requiring the payment of extra fees.
- (6) Any determination by a deputy or any decision by an appeal tribunal or by the commission shall become conclusive with respect to the employer unless he has acted to secure a hearing or review as hereinbefore provided, but shall be binding on the department only insofar as the relevant facts were included in the record which was before the deputy, appeal tribunal or commission at the time the determination or decision was issued.

History: 1973 c. 247; 1975 c. 343; 1977 c. 29; 1981 c. 36; 1985 a. 17 s. 66.

108.105 Suspension of agents. The department may suspend the privilege of any agent to appear before the department at hearings under this chapter for a specified period if the department finds that the agent has engaged in an act of fraud or misrepresentation, or repeated failure to comply with departmental rules. Prior to imposing a suspension under this section, the secretary or the secretary's designee shall conduct a hearing concerning the proposed suspension. The hearing shall be conducted under ch. 227 and the decision of the department may be appealed under s. 227.52.

History: 1985 a. 17; 1985 a. 182 s. 57.

108.11 Agreement to contribute by employes void. (1) No agreement by an employe or by employes to pay any portion of the contributions or payments in lieu of contributions required under this chapter from employers shall be valid. No employer shall make a deduction for such purpose from wages. Any employe claiming a violation of this provision may, to recover wage deductions wrongfully made, have

recourse to the method set up in s. 108.09 for settling disputed benefit claims.

(2) But nothing in this chapter shall affect the validity of voluntary arrangements whereby employes freely agree to make contributions to a fund for the purpose of securing unemployment compensation additional to the benefits provided in this chapter.

History: 1973 c. 247.

- 108.12 Waiver of benefit void. No agreement by an employe to waive his right to benefits or any other rights under this chapter shall be valid. No employe shall, in any proceeding involving benefits under this chapter, be prevented from asserting all facts relevant to his eligibility, regardless of any prior erroneous representation with respect to such facts.
- 108.13 Assignment. (1) Except as provided in sub. (3), no claim for benefits under this chapter nor any interest in the fund is assignable before payment. This subsection does not affect the survival of such a claim or interest. No claim for benefits awarded, adjudged or paid or any interest in the fund may be taken for the debts of the party entitled thereto.
- (2) In case an employe dies after the close of a week of unemployment in which he was eligible and for which benefits are payable under this chapter, the department may designate any person who might in its judgment properly receive such benefits, and a receipt or an indorsement from the person so designated shall fully discharge the fund from liability for such benefits.
- (3) DEDUCTIONS FOR CHILD SUPPORT OBLIGATIONS. (a) As used in this subsection:
- 1. "Child support obligations" includes only those obligations which are being enforced pursuant to a plan described in 42 USC 654 which has been approved by the U.S. secretary of health and human services under part D of title IV of the social security act or which is otherwise authorized by federal law.
- 2. "Legal process" has the meaning given under 42 USC 662 (e).
- 3. "State or local child support enforcement agency" means any agency of a state or political subdivision of a state operating pursuant to a plan described in subd. 1.
- 4. "Unemployment compensation" means any compensation payable under this chapter, including amounts payable by the department pursuant to an agreement under any federal law providing for compensation, assistance or allowances with respect to unemployment.
- (b) A claimant filing a new claim for unemployment compensation shall, at the time of filing the claim, disclose whether or not he or she owes child support obligations. If any such claimant discloses that he or she owes child support obligations and is determined to be eligible for unemployment compensation, the department of industry, labor and human relations shall, upon request of the department of health and social services, notify the state or local child support enforcement agency enforcing the obligations that the claimant has been determined to be eligible for unemployment compensation.
- (c) The department shall deduct and withhold from any unemployment compensation payable to a claimant who owes child support obligations:
- 1. Any amount determined pursuant to an agreement under 42 USC 654 (19) (B) (i) between the claimant and the state or local child support enforcement agency which is submitted to the department by the state or local child support enforcement agency;

2009

- 2. Any amount required to be so deducted and withheld pursuant to legal process brought by the state or local child support enforcement agency; or
- 3. Any amount directed by the claimant to be deducted and withheld under this paragraph.
- (d) Any amount deducted and withheld under par. (c) shall be paid by the department to the appropriate state or local child support enforcement agency.
- (e) Any amount deducted and withheld under par. (c) shall, for all purposes, be treated as if it were paid to the claimant as unemployment compensation and paid by the claimant to the state or local child support enforcement agency in satisfaction of his or her child support obligations.
- (f) This subsection applies only if appropriate arrangements are made for the state or local child support enforcement agency to reimburse the department for administrative costs incurred by the department that are attributable to the interception of unemployment compensation for child support obligations

History: 1981 c. 20, 36, 315; 1983 a. 27, 384.

- 108.14 Administration. (1) This chapter shall be administered by the department.
- (2) The department shall have power and authority to adopt and enforce all rules and regulations which it finds necessary or suitable to carry out the provisions of this chapter. A copy of such rules and regulations shall be delivered to every person making application therefor. The department may require from employers, whether subject to this chapter or not, any reports on employment, wages, hours and related matters which it deems necessary to carry out the provisions of this chapter.
- (2m) In the discharge of their duties under this chapter an appeal tribunal or a deputy, commissioner or duly authorized representative of the department or commission may administer oaths to persons appearing before them, take depositions, certify to official acts, and by subpoenas, served in the manner in which circuit court subpoenas are served, compel attendance of witnesses and the production of books, papers, documents and records necessary or convenient to be used by them in connection with any investigation, hearing or other proceeding under this chapter. However, in any investigation, hearing or other proceeding involving the administration of oaths or the use of subpoenas under this subsection due notice shall be given to any interested party involved, who shall be given an opportunity to appear and be heard at any such proceeding and to examine witnesses and otherwise participate therein. Witness fees and other expenses involved in proceedings under this chapter, including a party's traveling expenses, may be allowed by the appeal tribunal or representative of the department at rates specified by general department rules, and shall be paid from the administrative
- (3) The department may appoint, employ and pay as many persons as it deems necessary to administer and to carry out the purposes of this chapter, and may make all other expenditures of any kind and take any other action consistent herewith which it deems necessary or suitable to this end.
- (3m) In any court action to enforce this chapter the department, the commission and the state may be represented by any licensed attorney who is an employe of the department or the commission and is designated by either of them for this purpose or at the request of either of them by the department of justice. If the governor designates special counsel to defend, in behalf of the state, the validity of this chapter or of any provision of Title IX of the social security act, the expenses and compensation of the special counsel and of any

- experts employed by the department in connection with that proceeding may be charged to the administrative account.
- (4) The department may create as many employment districts and district appeal boards and may establish and maintain as many free public employment offices as it deems necessary to carry out the provisions of this chapter. The department shall have power to finance either partly or completely such public employment offices as it deems necessary under this chapter, from the funds appropriated to the department for its expenses under this chapter, whether or not the political subdivision in which such office is located agrees to pay or does pay any part of the expenses of such office.
- (5) (a) The council on unemployment compensation shall advise the department in carrying out the purposes of this chapter. The council shall submit its recommendations with respect to amendments of this chapter to each regular session of the legislature, and shall report its views on any pending bill relating to this chapter to the proper legislative committee.
- (ag) The vote of 7 of the voting members of the council on unemployment compensation is required for the council to act on a matter before it.
- (ar) The department shall present to the council on unemployment compensation every proposal initiated by the department for changes in this chapter and shall seek the council's concurrence with the proposal. The department shall give careful consideration to every proposal submitted by the council for legislative or administrative action and shall review each legislative proposal for possible incorporation into departmental recommendations.
- (b) Under its authority in s. 15.04 (1) (c), the department may appoint employment councils for industries and local districts. Each such council shall be subject to the membership requirements of s. 15.227 (3).
- (6) It shall be one of the purposes of this chapter to promote the regularization of employment in enterprises. localities, industries and the state. The department, with the advice and aid of any employment councils appointed under sub. (5) (b) and the council on unemployment compensation, shall take all appropriate steps within its means to reduce and prevent unemployment. The department shall also conduct continuing research relating to the current and anticipated condition of the fund to ensure the continued availability of benefits to unemployed individuals under this chapter. To these ends the department may employ experts, and may carry on and publish the results of any investigations and research which it deems relevant, whether or not directly related to the other purposes and specific provisions of this chapter. At least once a year the department shall compile and publish a summary report stating the experience of employer accounts (without naming any employer) and covering such other material as it deems significant in connection with the operations and purposes of this chapter.
- (7) The reports, records, files, accounts, papers and memoranda received or made or maintained by the department or commission in connection with the administration of this chapter shall be open to public inspection only when and to the extent that the department or commission may allow such inspection as it deems advisable in the interests of effective administration. The department or commission may provide for the printing and distribution of such number of copies of any forms, records, decisions, regulations, rules, pamphlets or reports, related to the operation of this chapter, as it deems advisable for the effective operation thereof.
- (8) (a) The department may enter into administrative arrangements with any agency similarly charged with the

administration of any other unemployment compensation law, for the purpose of assisting the department and such agencies in paying benefits under the several laws to employes while outside their territorial jurisdictions. Such arrangements may provide that the respective agencies shall, for and on behalf of each other, act as agents in effecting registration for work, notices of unemployment, and any other certifications or statements relating to an employe's claim for benefits, in making investigations, taking depositions, holding hearings, or otherwise securing information relating to coverage or contribution liability or benefit eligibility and payments; and in such other matters as the department may consider suitable in effecting the purpose of these administrative arrangements.

- (b) The eligibility of an employe with respect to a benefit claim (based on past credit weeks under this chapter) may be established through arrangements authorized in this subsection, and he shall then be paid the benefits due him under this chapter.
- (c) Any person who wilfully makes a false statement or misrepresentation regarding a benefit claim, to the department (or its representative) acting under any administrative arrangement authorized herein, shall on conviction be deemed guilty of a misdemeanor and be punished in the manner provided in s. 108.24.
- (8m) (a) The department may enter into reciprocal arrangements, with any agency administering another unemployment compensation law, whereby all the services performed by an individual for a single employing unit, which services are customarily performed in more than one state or jurisdiction, shall be deemed to be employment covered by the law of a specified state or jurisdiction (a) in which a part of such services are performed, or (b) in which such individual has his residence, or (c) in which such employing unit maintains a place of business; provided there is in effect, as to such services, an election by such employing unit, approved by the agency administering the specified law, pursuant to which all the services performed by such individual for such employing unit are deemed to be employment covered by such law.
- (b) If the federal unemployment tax act is so amended as to make subject thereto remuneration paid for any maritime employment excluded under s. 108.02 (15) (k) 17, such exclusion under this chapter shall cease if the department enters into a reciprocal arrangement with respect to such employment pursuant to this paragraph, as of the effective date of such arrangement. The department may enter into reciprocal arrangements with the appropriate agencies of other states with respect to such maritime services, whereby all such services by an individual for a single employer, wherever performed, shall be deemed performed wholly within this state or within any such other state. Any such services thus deemed performed in Wisconsin shall also be deemed "employment" covered by this chapter, and the election requirement of s. 108.02 (15) (c) 2 shall not apply.
- (8n) (a) The department shall enter into a reciprocal arrangement which is approved by the U.S. secretary of labor pursuant to s. 3304 (a) (9) (B) of the federal internal revenue code, to provide more equitable benefit coverage for individuals whose recent work has been covered by the unemployment compensation laws of 2 or more jurisdictions.
- (b) Such arrangements may provide, as to any individual whose employment has been covered by this chapter and by the unemployment compensation law of one or more other participating jurisdictions, for transfer by the department to another agency of relevant records or information, and the acceptance and use thereof, in combination with similar data

from other jurisdictions, by such other agency, as a basis for computing and paying benefits under the law administered by such other agency. Reciprocally, such arrangements may provide for similar acceptance, combination and use by the department of data received from other jurisdictions to compute and pay benefits under this chapter.

(c) Such arrangements shall provide for mutual acceptance by the participating agencies of data thus supplied, including reasonable estimates of relevant data not otherwise available

in the transferring agency.

- (d) Such arrangements shall specify an equitable basis for reimbursing the unemployment fund of each participating jurisdiction for any benefits paid therefrom on the basis of covered employment in (and data supplied by the agency of) another such jurisdiction, out of the unemployment fund of such other jurisdiction.
- (e) This state's share of any benefits paid under this subsection shall be charged to the account of each employer by whom the employe was employed in the applicable base period, in proportion to the total amount of wages he or she earned from each employer in such base period, except that if s. 108.04 (5) or (7) (a), (c), (d), (e), (k) or (L) would have applied to employment by such an employer, who is not exempt from the contribution requirements of ss. 108.17 and 108.18 under s. 108.15 or 108.151, the share of benefits based on employment with that employer shall be charged to the fund's balancing account. The balancing account shall be charged with any other state's share of such benefits pending reimbursement by that state.
- (f) To facilitate the application of such arrangements to this chapter, the department may make reasonable estimates to convert into weekly benefit rates and credit weeks the data received by it under such arrangements, and may compute and pay benefits accordingly.
- (8r) Section 108.07 does not apply if any part of potential benefits in a benefit year can be charged to the federal government or qualify for federal reimbursement.
- (a) The department may combine employment within the applicable period to compute benefits as if such employment had been from a single employer and allocate the resulting benefit charges to the accounts of affected employers by methods it deems fair and reasonable.
- (b) The department may temporarily charge benefit payments to the fund's balancing account, pending their proportional allocation to the accounts of employers under par. (a).
- (c) In making allocations, if the department determines that s. 108.04 (5) or (7) (a), (c), (d), (e), (k) or (L) applies to employment by an employer who is not exempt from the contribution requirements of ss. 108.17 and 108.18 under s. 108.15 or 108.151, the share of benefits based on employment with that employer shall be charged to the fund's balancing account.
- (d) An employer shall be treated as a party for purposes of s. 108.09, other than s. 108.09 (2) (a), only with respect to those eligibility issues reported by such employer in accordance with s. 108.04 (13).
- (8s) If the agency administering another unemployment compensation law has overpaid benefits to an individual located in Wisconsin, and certifies to the department the facts involved and that the individual is liable, under such law, to repay such benefits, and requests the department to recover such overpayment, and agrees to reimburse the department for any court costs incurred by it in such recovery efforts, the department may in its own name, but acting as agent for such other agency, collect such overpayment by civil action, and shall pay the net amount recovered to such other agency. If benefits are currently payable under this chapter to such

individual, the department may, with notice to the individual, pay as much of such benefits to such agency as are necessary to satisfy the individual's indebtedness to such agency.

- (9) The department may make its records relating to the administration of this chapter available to the Railroad Retirement Board, and may furnish the Railroad Retirement Board, at the expense of said board, such copies thereof as said board deems necessary for its purposes. The department may afford reasonable cooperation with every agency of the United States charged with the administration of any unemployment compensation law. The department may make arrangements or agreements with the Railroad Retirement Board, or any other agency of the United States charged with the administration of an unemployment compensation law, with respect to the establishment, maintenance and use of free employment service facilities, the taking and certifying of claims, the making of investigations, and the supplying of other information or services related to unemployment compensation, but the department may not make or renew any such arrangement or agreement unless it finds that its resulting administrative costs are approximately covered or offset by the facilities, services and payments to be made available thereunder by such federal agency. Any moneys received by the department under this subsection shall be paid into the federal administrative financing account under s. 108.161.
- (9m) The department may afford reasonable cooperation with any government agency charged with war-effort or postwar planning responsibilities or with the administration of any system of unemployment allowances or unemployment assistance or of any other program designed to prevent or relieve unemployment. All moneys payable to or received by this state for any program of allowances pursuant to an agreement with any government or nonprofit agency, whereby moneys are made available to the state solely for that purpose, shall be paid to the state and shall promptly be deposited by the department to the credit of a separate account therefor, with such custodians as the state may from time to time select, who shall hold, release and transfer the cash in any such account in a manner approved by the department of administration. Payments from any such account shall be made upon vouchers or drafts authorized by the department, in such manner as the department of administration may from time to time approve or prescribe. The treasurer of the unemployment reserve fund shall serve as treasurer of any account under this subsection. The bond of the treasurer, as required under ss. 19.01 (2) and 108.16 (4), shall likewise be conditioned upon the faithful performance of the duties under this subsection by the treasurer and his subordinates, in such additional amount as may be fixed by the department. The treasurer shall report annually to the department of administration regarding receipts and disbursements under this subsection.
- (11) The department may require any employer of one or more individuals in Wisconsin to make such arrangements as will reasonably assure the department that the employer will keep such records, make such reports, and pay such contributions as are required under this chapter. Any employer whom the department has notified, through notice served on him or sent by registered mail to his last-known address or served on him through the secretary of state pursuant to s. 180.825 (2), that he is required to make such arrangements, if he fails to do so within 20 days after such notification, may, through proceedings instituted by the department in the circuit court of Dane county, be restrained from doing business in Wisconsin until he has made such arrangements.
- (12) (a) Consistently with the provisions of pars. (8) and (9) of section 303 (a) of Title III of the federal social security act,

all moneys received in the federal administrative financing account from any federal agency under said Title III shall be expended solely for the purposes and in the amounts found necessary by said agency for the proper and efficient administration of this chapter.

- (b) Consistently with said provisions of said Title III, any such moneys, received prior to July 1, 1941, and remaining unencumbered on said date or received on or after said date, which, because of any action or contingency, have been lost or have been expended for purposes other than, or in amounts in excess of, those found necessary by said agency for the proper administration of this chapter, shall be replaced within a reasonable time. This paragraph is the declared policy of this state, as enunciated by the 1941 legislature, and shall be implemented as further provided in this subsection.
- (c) If it is believed that any amount of money thus received has been thus lost or improperly expended, the department on its own motion or on notice from said agency shall promptly investigate and determine the matter and shall, depending on the nature of its determination, take such steps as it may deem necessary to protect the interests of the state.
- (d) If it is finally determined that moneys thus received have been thus lost or improperly expended, then the department shall either make the necessary replacement from those moneys in the administrative account specified in s. 108.20 (2m) or shall submit, at the next budget hearings conducted by the governor and at the budget hearings conducted by the next legislature convened in regular session, a request that the necessary replacement be made by an appropriation from the general fund.
- (e) This subsection shall not be construed to relieve this state of any obligation existing prior to its enactment with respect to moneys received prior to July 1, 1941, pursuant to said Title III.
- (13) The department may, with the advice of the council on unemployment compensation, by general rule modify or suspend any provision of this chapter if and to the extent necessary to permit continued certification of this chapter for grants to this state under Title III of the federal social security act and for maximum credit allowances to employers under the federal unemployment tax act
- (14) The department shall fully cooperate with the agencies of other states, and shall make every proper effort within its means, to oppose and prevent any further action which would in its judgment tend to effect complete or substantial federalization of state unemployment compensation funds or state employment security programs.
- (15) The department may make, and may cooperate with other appropriate agencies in making, studies as to the practicality and probable cost of possible new state-administered social security programs, and the relative desirability of state (rather than national) action in any such field.
- (16) The department shall have duplicated or printed, and shall distribute without charge, such employment security reports, studies and other materials, including the text of this chapter and instructional or explanatory pamphlets for employers or workers, as it deems necessary for public information or for the proper administration of this chapter; but the department may collect a reasonable charge, which shall be credited to the administrative account, for any such item the cost of which is not fully covered by federal administrative grants.
- (17) To help provide suitable quarters for the administration of this chapter at the lowest practicable long-run cost, the department may, with the governor's approval and subject to all relevant statutory requirements, use part of the

moneys available for such administration under s. 20.445 (1) (n) to buy suitable real property, or to help construct suitable quarters on any state-owned land, or for the long-term rental or rental-purchase of suitable land and quarters. In each such case full and proper use shall be made of any federal grants available for the administration of this chapter.

History: 1971 c. 53; 1973 c. 90 s. 559; 1973 c. 247; 1975 c. 343; 1977 c. 29, 133; 1977 c. 196 s. 131; 1977 c. 272 s. 98; 1979 c. 34 s. 2102 (25) (a); 1979 c. 110 s. 60 (11); 1979 c. 221; 1981 c. 36 ss. 18, 45; 1983 a. 8 s. 54; 1983 a. 189 s. 329 (28); 1983 a. 388; 1985 a. 17; 1985 a. 29 ss. 1664 to 1668, 3202 (29); 1985 a. 332

Provisions for aggregation of multi-jurisdictional employment and wages do not affect eligibility except where state's disqualification of claimant is based on change in jurisdiction. Fox Valley Ed. Dist. v. LIRC, 125 W (2d) 285, 371 NW (2d) 811 (Ct. App. 1985).

- 108.141 Extended benefits. (1) DEFINITIONS. As used in this section, unless the context clearly requires otherwise:
- (a) "Eligibility period" of an individual means the period consisting of the weeks in his benefit year which begin in an extended benefit period and, if his benefit year ends within such extended benefit period, any weeks thereafter which begin in such period.

(b) "Exhaustee" means an individual who, with respect to any week of unemployment in his eligibility period:

- 1. Has received, prior to such week, all of the regular benefits that were available to him under this chapter or any other state law, including dependents' allowances and benefits payable to federal civilian employes and ex-servicemen under 5 U.S.C. ch. 85, in his current benefit year that includes such week or is precluded from receiving regular benefits by reason of the law of another state which meets the requirement of sec. 3304 (a) (7) of the internal revenue code of 1954 or is precluded from receiving regular benefits by reason of a seasonal limitation in the law of another state. An individual shall be deemed to have received all of the regular benefits that were available to him although as a result of a pending appeal under s. 108.09 or 108.10 he may subsequently be determined to be entitled to added regular benefits; or
- 2. His or her benefit year having expired in the extended benefit period and prior to such week, lacks qualifying employment on the basis of which he or she could establish a "valid new claim week", under s. 108.06; and
- 3. Has no right to unemployment benefits or allowances, as the case may be, under the railroad unemployment insurance act or such other federal laws as are specified in regulations issued by the U.S. secretary of labor, and has not received and is not seeking unemployment benefits under the unemployment compensation law of Canada, but if the individual is seeking such benefits and the appropriate agency finally determines that he or she is not entitled to benefits under such law he or she is an exhaustee.
  - (c) "Extended benefit period" means a period which:
- 1 Begins with the 3rd week after whichever of the following weeks occurs first:
- a. A week for which there is a national "on" indicator; or
- b. A week for which there is a Wisconsin "on" indicator, provided that no extended benefit period may begin by reason of a Wisconsin "on" indicator before the 14th week following the end of a prior extended benefit period which was in effect with respect to Wisconsin; and
- 2. Ends with either of the following weeks, whichever occurs later:
- a. The 3rd week after the first week for which there is both a national "off" indicator and a Wisconsin "off" indicator; or
  - b. The 13th consecutive week of such period.
- (d) "Extended benefits" means benefits (including benefits payable to federal civilian employes and to ex-servicemen pursuant to 5 U.S.C. ch. 85) payable to an individual under

- this section for weeks of unemployment in his eligibility period.
- (e) There is a Wisconsin "off" indicator for a week if the department determines, in accordance with the regulations of the U.S. secretary of labor, that, for the period consisting of such week and the immediately preceding 12 weeks, the Wisconsin rate of insured unemployment (not seasonally adjusted):
- 1. Was less than 6% and less than 120% of the average of such rates for the corresponding 13-week period ending in each of the preceding 2 calendar years; and
  - 2. Was less than 5%.
- (f) There is a Wisconsin "on" indicator for a week if the department determines, in accordance with the regulations of the U.S. secretary of labor, that, for the period consisting of such week and the immediately preceding 12 weeks, the Wisconsin rate of insured unemployment (not seasonally adjusted):
- 1. Equaled or exceeded 120% of the average of such rates for the corresponding 13-week period ending in each of the preceding 2 calendar years, and equaled or exceeded 5%; or
  - 2. Equaled or exceeded 6%.
- (g) "Regular benefits" means benefits payable to an individual under this chapter or under any other state law, including benefits payable to federal civilian employes and to ex-servicemen pursuant to 5 U.S.C. ch. 85, other than extended benefits and additional benefits as defined in P.L. 91-373
- (h) "State law" means the unemployment compensation law of any state, approved by the U.S. secretary of labor under s. 3304 of the internal revenue code of 1954.
- (i) "Wisconsin rate of insured unemployment" means the percentage determined by the department on the basis of its reports to the U.S. secretary of labor and according to the method or methods prescribed by applicable federal law or regulation.
- (2) EFFECT OF OTHER PROVISIONS OF THIS CHAPTER. Except when the result would be inconsistent with the other provisions of this section, the provisions of this chapter which apply to claims for, or the payment of, regular benefits shall apply to claims for, and the payment of, extended benefits.
- (3) ELIGIBILITY REQUIREMENTS FOR EXTENDED BENEFITS. An individual shall be eligible to receive extended benefits with respect to any week of unemployment in his or her eligibility period only if:
- (a) The individual had base period wages equaling at least 40 times the individual's most recent weekly benefit rate;
  - (b) The individual is an "exhaustee"; and
- (c) The individual is not disqualified and has satisfied those other requirements of this chapter for the payment of regular benefits that apply to individuals claiming extended benefits.
- (3g) ADDITIONAL REQUIREMENTS FOR EXTENDED BENEFITS. (a) 1. If an individual fails to provide sufficient evidence that his or her prospects for obtaining work in his or her customary occupation within a period of time not exceeding 4 weeks, beginning with the first week of eligibility for extended benefits, are good, this paragraph, rather than s. 108.04 (8), applies
- 2. An individual who fails either to apply for suitable work when notified by a public employment office or to accept suitable work when offered is ineligible for extended benefits for the week in which the failure occurs and for the weeks following thereafter until the individual has again worked within at least 4 subsequent weeks and earned wages equal to at least 4 times his or her extended weekly benefit rate.
  - 3. Work is suitable within the meaning of subd. 2 if:
  - a. It is any work within the individual's capabilities;

- b. The gross average weekly remuneration for the work exceeds the individual's weekly benefit rate plus any supplemental unemployment benefits, as defined in section 501 (c) (17) (D) of the internal revenue code, then payable to the individual;
- c. Wages for the work equal or exceed the higher of either the minimum wage provided by 29 USC 206, without regard to any exemption, or any state or local minimum wage; and
- d. The offer of work to the individual was in writing or the position was listed with a public employment office.
- (b) The department's public employment offices shall refer extended benefit claimants to suitable work meeting the conditions prescribed in par. (a).
- (c) A systematic and sustained effort to obtain work shall be made and tangible evidence thereof provided to the department in each week by a claimant for each week for which the claimant files a claim for extended benefits. If a claimant fails to make the required effort to obtain work or to provide tangible evidence thereof, he or she is ineligible for extended benefits for the week in which the failure occurs and thereafter until he or she has again worked within at least 4 subsequent weeks and has earned wages equal to at least 4 times his or her weekly extended benefit rate.
- (d) Notwithstanding s. 108.04 (5) to (8), an individual who was disqualified from receipt of benefits because of voluntarily terminating employment, or incurring disciplinary suspension, or for being discharged for misconduct connected with the employment, or for failing without good cause to apply for or accept suitable work, is ineligible for extended benefits unless the individual has, since the date of that disqualification, been employed during at least 4 subsequent weeks and has earned wages equal to at least 4 times his or her weekly extended benefit rate.
- (e) Extended benefits shall not be denied under par. (a) 2 to an individual for any week if the failure would not result in a denial of benefits under the law of the state governing eligibility for such benefits to the extent that the law is not inconsistent with this subsection.
- (3r) LIMITATION ON INTERSIATE EXTENDED BENEFITS. (a) Extended benefits shall not be paid to any individual for a given week if the claim for such benefits is filed outside this state, under interstate claiming arrangements under s. 108.14 (8), unless an extended benefit period is in effect during that week in the state where the claim is filed.
- (b) Paragraph (a) does not apply with respect to the first 2 weeks for which extended benefits would be payable except for that paragraph.
- (4) WEEKLY EXTENDED BENEFIT RATE. The weekly extended benefit rate payable to an individual for a week of total unemployment is an amount equal to the total amount of regular benefits payable to the individual in his or her most recent benefit year, divided by the sum of the number of weeks payable for regular benefits, rounded down to the nearest dollar. No adjustment of rates under s. 108.05 (2) applies to benefits payable under this section.
- (5) DURATION OF EXTENDED BENEFITS. (a) Extended benefits are payable to an individual for weeks of unemployment for not more than the least of the amounts determined by the following:
- 1. One-half the amount of regular benefits which were payable, including benefits canceled pursuant to s. 108.04 (5), in the individual's most recent benefit year rounded down to the nearest dollar; or
  - 2. Thirteen times the extended benefit rate; or
- 3. Thirty-nine times the extended benefit rate, reduced by the amount of regular benefits paid or deemed paid to the individual under this chapter in his or her most recent benefit

- year. Benefits withheld due to the application of s. 108.04 (11) are deemed paid for this purpose.
- (b) The result obtained under par (a), which remains unpaid at the expiration of the claimant's benefit year, shall be reduced as required under section 233 (d) of the federal trade act of 1974 as amended.
- (6) Publish indicators. (a) Whenever an extended benefit period is to become effective as a result of a Wisconsin "on" indicator, or an extended benefit period is to be terminated as a result of a Wisconsin "off" indicator, the secretary shall publish it as a class 1 notice under ch. 985.
- (b) Computations required by sub. (1) (i) shall be made in accordance with regulations prescribed by the U.S. secretary of labor.
- (7) CHARGES OF BENEFITS. (a) The state's share of the cost of each week of extended benefits shall be charged to each employer's account in proportion to the employer's share of the total wages of the employe receiving the benefits in the employe's base period, except that if the employer is subject to the contribution requirements of ss. 108.17 and 108.18 the share of extended benefits to which s. 108.04 (5) or (7) (a), (c), (d), (e), (k) or (L) applies shall be charged to the balancing account.
- (b) The full amount of extended benefits based on employment for a government unit shall be charged to the account of the government unit, except that if s. 108.04 (5) or (7) applies and the government unit has elected contribution financing one-half of those benefits to which s. 108.04 (5) or (7) applies shall be charged to the balancing account.

History: 1971 c 53; 1973 c 247; 1975 c 1, 343; 1977 c 29, 133, 418; 1979 c 52; 1981 c 36 ss. 19 to 32, 45; 1981 c 315, 390; 1983 a 8 ss. 28 to 33, 53, 55 (3), (14) and (15) and 56; 1983 a 27 ss. 1400g and 1807m; 1983 a 189 ss. 162, 329 (28); 1985 a 17

Council on Unemployment Compensation Note, 1981: The amendment of (3) (a) conforms to a federal requirement necessary for an individual to be eligible for extended benefits. Under P.L. 97-35, an individual must earn wages in his or her benefit base period (recent work experience) which equal at least 40 times the individual's most recent benefit rate.

The amendment of s 108.141 (3g) (d), stats, specifies that an individual who is disqualified from receipt of benefits because of a disciplinary suspension must requalify by satisfying the weeks of work and earnings requirements provided in P L 96-499 in order to be eligible for extended benefits [Bill 791-S]

- 108.142 Wisconsin supplemental benefits. (1) Definitions. As used in this section, unless the context clearly requires otherwise:
- (a) "Wisconsin supplemental benefit period" means a period which:
- 1. Begins with the 3rd week after which there is a Wisconsin "on" indicator under this section, except that no Wisconsin supplemental benefit period may begin with any week during which there is an extended benefit period under s. 108.141 in effect, and that no Wisconsin supplemental benefit period may begin before the 14th week following the end of a prior Wisconsin supplemental benefit period; and
- 2. Ends with the week before any extended benefit period begins under s. 108.141, or with either of the following weeks, whichever occurs later:
- a. The 3rd week after the first week for which there is a Wisconsin "off" indicator under this section; or
- b. The 13th consecutive week of any period during which extended benefits under s. 108 141 or Wisconsin supplemental benefits in any combination have been payable.
- (b) There is a Wisconsin "on" indicator under this section for a week if the department determines that, for the period consisting of that week and the immediately preceding 12 weeks, the Wisconsin rate of insured unemployment (not seasonally adjusted):
- 1. Equaled or exceeded 120% of the average of such rates for the corresponding 13-week period ending in each of the

- preceding 2 calendar years, and equaled or exceeded one percentage point below the percentage specified in s. 108.141 (1) (f) 1; or
- 2. Equaled or exceeded one percentage point below the percentage specified in s. 108.141 (1) (f) 2.
- (c) There is a Wisconsin "off" indicator under this section for a week if the department determines that, for the period consisting of that week and the immediately preceding 12 weeks, the Wisconsin rate of insured unemployment (not seasonally adjusted):
- 1. Was less than one percentage point below the percentage specified in s. 108.141 (1) (f) 1 and less than 120% of the average of such rates for the corresponding 13-week period ending in each of the preceding 2 calendar years; and
- 2. Was less than one percentage point below the percentage specified in s. 108.141 (1) (f) 2.
- (d) "Wisconsin rate of insured unemployment" means the percentage of unemployment determined by the department on the basis of its reports to the U.S. secretary of labor and according to the method or methods prescribed by applicable federal law or regulation.
- (e) "Regular benefits" means benefits payable to an individual under this chapter or under any other state law, including benefits payable to federal civilian employes and to ex-servicemen pursuant to 5 USC ch. 85, other than extended benefits under s. 108.141 and federal supplemental compensation.
- (f) "Wisconsin supplemental benefits" means benefits payable to an individual under this section for weeks of unemployment in his or her eligibility period.
- (g) "Eligibility period" of an individual means the period consisting of the weeks in his or her benefit year which begin in a Wisconsin supplemental benefit period and, if the individual's benefit year ends within that Wisconsin supplemental benefit period, any weeks thereafter which begin in that period.
- (h) "Exhaustee" means an individual who, with respect to any week of unemployment in his or her eligibility period:
- 1. Has received, prior to that week, all of the regular benefits that were available to the individual under this chapter or any other state law, including dependents' allowances and benefits payable to federal civilian employes and ex-servicemen under 5 USC ch. 85, in his or her current benefit year that includes that week or is precluded from receiving regular benefits by reason of the law of another state which meets the requirement of section 3304 (a) (7) of the internal revenue code of 1954 or is precluded from receiving regular benefits by reason of a seasonal limitation in the law of another state. An individual is deemed to have received all of the regular benefits that were available to the individual although as a result of a pending appeal under s. 108.09 or 108.10 the individual may subsequently be determined to be entitled to added regular benefits; or
- 2. His or her benefit year having expired in the Wisconsin supplemental benefit period and prior to that week, lacks qualifying employment on the basis of which he or she could establish a "valid new claim week" under s. 108.06; and
- 3. Has no right to unemployment benefits or allowances under the railroad unemployment insurance act or such other federal laws as are specified in regulations issued by the U.S. secretary of labor, and has not received and is not seeking unemployment benefits under the unemployment compensation law of Canada, but if the individual is seeking such benefits and the appropriate agency finally determines that he or she is not entitled to benefits under that law, the individual is an "exhaustee".

- (i) "State law" means the unemployment compensation law of any state, approved by the U.S. secretary of labor under section 3304 of the internal revenue code of 1954.
- (2) EFFECT OF OTHER PROVISIONS OF IHIS CHAPTER. Except when the result would be inconsistent with the other provisions of this section, the provisions of this chapter which apply to claims for, or the payment of, regular benefits apply to claims for, and the payment of, Wisconsin supplemental benefits
- (3) WEEKLY WISCONSIN SUPPLEMENTAL BENEFIT RATE. The weekly Wisconsin supplemental benefit rate payable to an individual for a week of total unemployment is an amount equal to the amount determined under s. 108.05 (1).
- (4) DURATION OF WISCONSIN SUPPLEMENTAL BENEFITS. Wisconsin supplemental benefits are payable to an individual for weeks of unemployment in accordance with s. 108.06 (1), but no individual may receive more than 34 weeks of regular and Wisconsin supplemental benefits.
- (5) PUBLISH INDICATORS. Whenever a Wisconsin supplemental benefit period is to become effective as a result of a Wisconsin "on" indicator under this section, or a Wisconsin supplemental benefit period is to be terminated as a result of a Wisconsin "off" indicator under this section, the secretary shall publish it as a class 1 notice under ch. 985.
- (6) CHARGES OF BENEFITS. Wisconsin supplemental benefits shall be charged in the same manner as provided for charging of regular benefits under s. 108.16 (2).

History: 1983 a. 8, 27; 1983 a. 189 s. 329 (28); 1983 a. 384.

- 108.15 Benefits for public employes. (1) BENEFIT PAY-MENTS. Benefits shall be payable from the fund to any public employe, if unemployed and otherwise eligible, based on "employment" by any government unit which is an "employer" covered by this chapter.
- (2) REIMBURSEMENT FINANCING. The state and every other government unit which is an employer subject to this chapter shall be subject to all its provisions except that, in lieu of contributions under ss. 108.17 and 108.18, it shall reimburse the fund for benefits charged to its account.
- (3) ELECTION OF CONTRIBUTION FINANCING. Any government unit other than the state may, in lieu of the reimbursement requirement of sub. (2), elect contribution financing under ss. 108.17 and 108.18 as of the beginning of any calendar year, subject to the following requirements:
- (a) It shall file a written notice to that effect with the department before the beginning of such year except that if the government unit became newly subject to this chapter as of the beginning of such year, it shall file the notice within 30 days after the date of mailing to it a written notification by the department that it is subject to this chapter. Such election shall remain in effect for not less than 3 calendar years.
- (b) A government unit may thereafter terminate its election of contribution financing effective at the end of any calendar year by filing a written notice to that effect with the department before the close of such year.
- (c) No election or termination of election of contribution financing is effective if the government unit, at the time of filing notice of such election or termination of election, is delinquent under s. 108.22.
- (d) If a government unit elects contribution financing for any calendar year after the first calendar year it becomes newly subject to this chapter, it shall be liable to reimburse the fund for any benefits based on prior employment. If a government unit terminates its election of contribution financing, ss. 108.17 and 108.18 shall apply to employment in the prior calendar year, but after all benefits based on such prior employment have been charged to its contribution

account any balance remaining in such account shall be transferred to the balancing account.

- (e) Each time a government unit elects or reelects contribution financing its initial contribution rate shall be 2.7% on its payroll for each of the first 2 calendar years in which such election or reelection is in effect, plus any contributions payable under s. 108.18 (2) (b). If a government unit terminates its election of contribution financing it may not reelect contribution financing within a period of 2 calendar years thereafter.
- (4) REIMBURSEMENT ACCOUNTS FOR GOVERNMENT UNITS. (a) For each government unit covered by this chapter which is liable for reimbursement to the fund, the fund's treasurer shall maintain a reimbursement "employer account", as a subaccount of the fund's balancing account.
- (b) Each government unit's reimbursement account shall be duly charged with any benefits based on work for such unit, and shall be duly credited with any reimbursement paid by or for it to the fund, and with any benefit overpayment from the account recovered by the department. Whenever the account of a government unit is credited with an overpayment under this paragraph, the department shall, at the close of any month, refund that amount to the government unit upon request, after deducting the amount of any reimbursements to the account of such government unit which have been billed but not paid.
- (c) Any government unit may at any time make payments into its reimbursement account in the fund
- (d) Whenever a government unit's reimbursement account has a positive net balance, no reimbursement of the benefits charged to that account is required under this section
- (e) Whenever a government unit's reimbursement account has a negative balance, any benefits chargeable to such account shall be duly paid and charged thereto; and reimbursements covering the total negative balance thus resulting shall become due pursuant to this section.
- (f) The write-off provisions of s. 108.16 (7) (c) do not apply to the reimbursement account of any government unit.
- (g) If any government unit covered by this chapter requests the department to maintain separate accounts for parts of such unit which are separately operated or financed, the department may do so for such periods and under such conditions as it may from time to time determine.
- (5) REIMBURSEMENTS AND CONTRIBUTIONS. (a) Each government unit which is an "employer" shall include in its budget for each budgetary period an estimated amount for payment of the contributions required by ss. 108.17 and 108.18 or reimbursements required by this section, including in each case any contribution or reimbursement remaining unpaid for the current or any prior period.
- (b) The department shall monthly bill each government unit for any reimbursements required under this section, and any reimbursement thus billed shall be due and shall be paid by such government unit within 20 days after the date such bill is mailed to it by the department.
- (c) Reimbursements due hereunder from budget subdivisions of the state shall be paid pursuant to sub. (7).
- (d) Reimbursements due under this section or contributions due under ss. 108.17 and 108.18 from government units shall, if they remain unpaid after their due date, be collected under sub. (6) or under any other applicable provision of law.
- (6) DELINQUENT PAYMENTS. (a) Any reimbursement duly billed under this section, or contribution payable under s. 108.17 or 108.18, which remains unpaid after its applicable due date is a "delinquent payment" under s. 108.22 (1) (a).
- (b) Whenever a government unit's "delinquent payments", including interest and penalties thereon, total more than the

benefits duly charged to such unit's reimbursement account for the 6 most recent months, or contributions, including interest and penalties thereon, are delinquent for at least 2 calendar quarters, a department deputy shall so determine under s. 108.10.

- (c) If such delinquency is finally established under s. 108.10, the fund's treasurer shall, in case such unit receives a share of any state tax or any type of state aid, certify to the state treasurer the existence and amount of such delinquency.
- (d) Upon receipt of such certification, the state treasurer shall withhold, from each sum of any such tax or aid thereafter payable to the government unit, until the delinquency is satisfied, the lesser of the following amounts:
  - 1. The delinquent amount thus certified; or
- 2. One-half the sum otherwise payable to such government unit.
- (e) Any amount withheld by the state treasurer under par. (d) shall be paid by him to the fund's treasurer, who shall duly credit such payment toward satisfying the delinquency.
- (7) STATE COMPLIANCE AND APPROPRIATIONS. (a) "State", as used in this section, includes all state constitutional offices, all branches of state government, all agencies, departments, boards, commissions, councils, committees, and all other parts or subdivisions of state government however organized or designated.
- (b) Each reimbursement payable by the state under this section shall be duly paid to the fund, upon filing by the fund's treasurer of a certificate to the department of administration specifying the amount of reimbursement due and the appropriation apparently chargeable.
- (c) Each of the state's budget subdivisions shall have each such reimbursement amount charged to and deducted from its proper appropriation, unless payment is authorized under ss. 20.865 and 20.928.
- (8) REPORTING. (a) Each government unit which is an "employer" shall give such suitable benefit notices to its employes as the department may direct, and shall make benefit reports to the department under the same conditions as apply to other employers.
- (b) Each government unit shall designate one or more officers or employes who shall be responsible for filing the required benefit reports, and shall inform the department as to the name and address of each person so designated. If it designates more than one such person, it shall specify for what groups or classes of employes each will report. Section 108.24 (2) applies to each person so designated.
- (9) Group REIMBURSEMENT ACCOUNTS. If any group of government units which have not elected contribution financing file a joint request, they shall be treated as one employer for the purposes of this chapter under the conditions of this subsection.
- (a) The group will be treated as one employer for at least 3 calendar years and the group may be discontinued or dissolved at the beginning of any subsequent calendar year by filing advance written notice thereof with the department before the beginning of such subsequent calendar year.
- (b) The members of the group are jointly and severally liable for any required reimbursements together with any interest thereon and any tardy filing fees.
- (c) The group shall be dissolved at the beginning of any calendar year after the required 3 calendar years of participation if any member of the group files written notice with the department in advance of such calendar year of its intended withdrawal from the group.

History: 1971 c. 53; 1973 c. 247; 1975 c. 343; 1977 c. 133; 1981 c. 36 s. 45; 1983 a. 8, 27; 1985 a 17.

- 108.151 Financing benefits for employes of nonprofit organizations. (1) EMPLOYER'S CONTRIBUTION RATE. Each nonprofit organization which is or becomes an employer subject to this chapter shall be subject to all its provisions except as it may elect reimbursement financing in accordance with sub. (2). If such an approved election is terminated, the employer's contribution rate shall be 2.7% on its payroll for each of the next 2 calendar years, plus any contributions payable under s. 108.18 (2) (b).
- (2) ELECTION OF REIMBURSEMENT FINANCING. Any non-profit organization may, in lieu of the contribution requirements of ss. 108.17 and 108.18, elect reimbursement financing, as of the beginning of any calendar year, subject to the following requirements:
- (a) It shall file a written notice to that effect with the department before the beginning of such year except that if the employer became newly subject to this section as of the beginning of such year, it shall file the notice within 30 days after the date of the determination that it is subject to this chapter.
- (b) An employer whose prior election of reimbursement financing has been terminated pursuant to sub. (3) may not thereafter reelect reimbursement financing unless it has been subject to the contribution requirements of ss. 108.17 and 108.18 for at least 3 calendar years thereafter and is not, at the time of filing such reelection, delinquent under s. 108.22.
- (c) No election of reimbursement financing shall be valid unless the employer has satisfied the requirements of sub. (4) within 60 days after it filed the notice of election.
- (d) Sections 108.17 and 108.18 shall apply to all prior employment, but after all benefits based on prior employment have been charged to any account it has had under s. 108.16 (2) any balance remaining therein shall be transferred to the balancing account as if s. 108.16 (6) (c) or (6m) (d) applied.
- (3) TERMINATION OF ELECTION. (a) An employer who elected reimbursement financing may terminate its election as of the close of the 3rd calendar year to which such election applies, or at the close of any subsequent calendar year, by filing a written notice to that effect with the department before the close of such calendar year;
- (b) The department may terminate any election as of the close of any calendar year if the department determines that the employer has failed to make the required reimbursement payments or no longer satisfies the requirements of sub. (4), or whenever s. 108.16 (8) applies.
- (4) Assurance of Reimbursement. (a) An employer electing reimbursement financing shall file an assurance of reimbursement with the fund's treasurer, payable to the unemployment reserve fund, guaranteeing payment of the required reimbursement together with any interest and any tardy filing fees. The assurance shall be a surety bond, letter of credit, certificate of deposit or any other nonnegotiable instrument of fixed value.
- 1 The amount of assurance shall be equal to 4% of the employer's payroll for the calendar year immediately preceding the effective date of the election, or the employer's anticipated payroll for the current year, whichever is greater as determined by the department, but the assurance may be in a greater amount at the option of the employer. The amount of the assurance shall be similarly redetermined at the close of each of the succeeding 3 years and at the close of each 3 years thereafter.
- 2. Any assurance shall be in force for 3 calendar years, and shall remain in force until the liability is released by the fund's treasurer.

- 3. No assurance may be approved unless the fund's treasurer finds that it gives reasonable assurances that it guarantees payment of reimbursements.
- 4. Failure of any employer covered by the assurance to pay the full amount of its reimbursement payments when due together with any interest and any tardy filing fees shall render the assurance liable on said assurance to the extent of the assurance, as though the assurance was the employer.
- (b) The fund's treasurer shall issue a receipt to the employer for its deposit of assurance. Any assurances shall be retained by the fund's treasurer in escrow, for the fund, until the employer's liability under its election is terminated, at which time they shall be returned to the employer, less any deductions made under this paragraph. The employer may at any time substitute assurances of equal or greater value. The treasurer may, with 10 days' notice to the employer, liquidate the assurances deposited to the extent necessary to satisfy any delinquent reimbursements together with any interest and any tardy filing fees due. The treasurer shall hold in escrow any cash remaining from the sale of the assurances, without interest. The fund's treasurer shall require the employer within 30 days following any liquidation of deposited assurances to deposit sufficient additional assurances to make whole the employer's deposit at the prior level. Any income from assurances held in escrow shall inure to and be the property of the employer.
- (5) REIMBURSEMENT ACCOUNT. (a) For each nonprofit organization which has elected reimbursement financing, pursuant to sub. (2), the fund's treasurer shall maintain a reimbursement account, as a subaccount of the fund's balancing account.
- (b) The employer's reimbursement account shall be charged with all regular benefits, and with its share of any extended benefits under s. 108.141, based on weeks of employment ended while its election is in effect.
- (c) The employer's reimbursement account shall be credited with any reimbursement paid by or for it to the fund, and with any benefit overpayment from the account recovered by the department.
- (d) The employer may at any time make other payments to be credited into its reimbursement account, in anticipation of future benefit charges.
- (e) Whenever the employer's reimbursement account has a positive net balance no reimbursement of the benefits charged thereto shall be required.
- (f) Whenever an employer's reimbursement account has a negative balance as of the close of any calendar month, the fund's treasurer shall promptly bill such employer, at its last-known address, for that portion of its negative balance which has resulted from the net benefits charged to such account within such month. Reimbursement payment shall be due within 20 days thereafter. Any required payment which remains unpaid after its applicable due date is a delinquent payment. Section 108 22 shall apply for collecting delinquent payments.
- (6) Group reimbursement accounts. If any group of nonprofit organizations who have elected reimbursement financing file a joint request, they shall be treated as if they were one employer for the purposes of this chapter, provided that:
- (a) They shall be so treated for at least the 3 calendar years following their request, unless their election of reimbursement financing is terminated under sub. (3), but they may discontinue their group arrangement as of the beginning of any subsequent calendar year by filing advance notice with the department. A member of such a group may discontinue

its participation in the group and the group shall be dissolved at the beginning of any calendar year after the 3rd year.

(b) They shall be jointly and severally liable for any required reimbursements together with any interest thereon and any tardy filing fees.

(c) They shall designate one or more individuals as agent for all members of the group for all fiscal and reporting purposes under this chapter.

(d) If such a group is discontinued, par (a) shall apply to

each of its members.

History: 1971 c. 53; 1973 c. 247; 1975 c. 343; 1979 c. 52; 1983 a. 8; 1985 a.

108.16 Unemployment reserve fund. (1) For the purpose of carrying out the provisions of this chapter there is established a fund to be known as the "Unemployment Reserve Fund," to be administered by the department without liability on the part of the state beyond the amount of the fund. This fund shall consist of all contributions and moneys paid into and received by the fund pursuant to this chapter and of properties and securities acquired by and through the use of moneys belonging to the fund

(2) (a) A separate employer's account shall be maintained by the department as to each employer contributing to said

fund.

(b) Each employer's account shall be credited with all its contributions paid into the fund, and shall be charged with all benefits duly paid from the fund to its employes based on their past employment by it, except as otherwise specified in this chapter.

(c) Any reference in this chapter to eligibility for, or to payment of, benefits "from an employer's account", or any similar reference, shall mean benefits payable or paid from the fund based on past employment by the employer in

(d) The fund shall be mingled and undivided, and nothing in this chapter shall be construed to grant to any employer or employe any prior claim or right to any part of the fund.

(e) Except as provided in par (em), benefits to be charged against a given employer's account shall be so charged as of the date shown by the check covering such benefits. Each such check shall be promptly mailed and shall, in determining the experience or status of such account for contribution purposes, be deemed paid on the date shown on the check.

(em) Benefits improperly charged or credited to an employer's account shall, when so identified, be credited or debited from that account and, where appropriate, recharged to the correct account as of the date of correction. This paragraph shall be used solely in determining the experience or status of accounts for contribution purposes.

(f) The department shall promptly advise the employer as

to benefits charged to its account.

(2m) If the department finds that any benefits charged to an employer's account have been erroneously paid to an individual without fault by the employer, such individual and the employer shall be notified as to the erroneous payment. In case benefits are currently payable to such individual from the employer's account, the department may correct the error by adjusting such benefits accordingly. To correct any erroneous payment not thus adjusted, the fund's treasurer shall be notified of the erroneous payment and, except where the employer is a government unit or a nonprofit organization which has elected reimbursement financing, the treasurer shall restore the proper amount to the employer's account and charge such amount to the fund's balancing account, and may thereafter reimburse the balancing account by crediting to it benefits which would otherwise be payable to, or cash recovered from, the individual To correct any erroneous

payment from the account of an employer who is a government unit, or a nonprofit organization which has elected reimbursement financing, the treasurer may credit to such account benefits which would otherwise be payable to, or cash received from, the individual

- (3) The fund's treasurer shall write off any overpayment for which the claimant's liability to reimburse the fund was established under s. 108.22 (8) upon receipt of certification by a department deputy that reasonable efforts have been made to recover it and that it is uncollectible
- (4) Consistently with sub. (5), all contributions payable to the unemployment reserve fund shall be paid to the department, and shall promptly be deposited by the department to the credit of the unemployment reserve fund, with such custodians as the department may from time to time select. who shall hold, release and transfer the fund's cash in a manner approved by the department. Payments from said fund shall be made upon vouchers or drafts authorized by the department, in such manner as the department may from time to time approve or prescribe. Any procedure thus approved or prescribed shall be deemed to satisfy (and shall be in lieu of) any and all statutory requirements (for specific appropriation or other formal release by state officers of state moneys prior to their expenditure) which might otherwise be applicable to withdrawals from the fund. The department shall designate a treasurer of the unemployment reserve fund, who shall be either a regular salaried employe of the department or the state treasurer and shall serve as treasurer of the fund until a successor designated by the department has assumed the duties of this office. He shall give a separate bond conditioned upon his faithful performance of these duties pursuant to s. 19.01 (2), which bond shall be deemed likewise conditioned upon the faithful performance by his subordinates of their duties, in such amount as may be fixed by the department. All premiums upon the bond required pursuant to this section when furnished by an authorized surety company or by a duly constituted governmental bonding fund shall (except as otherwise provided in this section) be paid from the interest earnings of the unemployment reserve fund, but shall not exceed one-fourth of one per cent, per year, of the amount of said bond.
- (5) (a) All money received for the fund shall promptly upon such receipt be deposited to its credit in the "Unemployment Trust Fund" of the United States, in such manner as the secretary of the treasury of the United States (or other authorized custodian of said trust fund) may approve, so long as said trust fund exists and maintains for this state a separate book account (for the purposes of this chapter) from which no other state or agency can make withdrawals, any other statutory provision to the contrary notwithstanding
- (b) The department shall requisition from this state's account in the "Unemployment Trust Fund" necessary amounts from time to time, shall hold such amounts consistently with any applicable federal regulations, and shall make withdrawals therefrom solely for benefits and for such other unemployment compensation payments or employment security expenditures as are expressly authorized by this chapter and consistent with any relevant federal requirements.
- (c) While the state has an account in the "Unemployment Trust Fund", public deposit insurance charges on the fund's balances held in banks, savings and loan associations and credit unions in this state, the premiums on surety bonds required of the fund's treasurer under this section, and any other expense of administration otherwise payable from the fund's interest earnings, shall be paid from the administrative

- (6) The department shall maintain within the fund a "balancing account," to which shall be credited:
- (a) All interest earnings, on moneys belonging to the fund, received by (or duly apportioned to) the fund, as of the close of the calendar quarter in which such interest accrued.
  - (b) Any reimbursement made pursuant to sub. (2m);
- (c) Any balance credited to an employer's account, if and when he ceases to be subject to this chapter, except as provided in sub. (8);
- (e) The amount of any benefit check duly issued and delivered or mailed to an employe, if such check has not been presented for payment within one year after its date of issue; provided that a substitute check may be issued and charged to the balancing account, at any time within the next following year:
- (f) Any amount available for such crediting under s. 108.04 (11) (b), 108.07 (2), 108.14 (8n) (e) or 108.141.
- (g) Any payment received for the balancing account under s. 108.15.
- (h) Any amount of solvency contribution or special contribution received for or transferred to the balancing account pursuant to s. 108.18 (8) to (10).
- (i) Any federal reimbursement of benefits paid under any federal unemployment benefit program administered by the department.
- (j) Any federal reimbursement of benefits paid under this chapter, except as this chapter or a federal agreement requires otherwise.
- (k) Except as otherwise provided in s. 108.20, all moneys received by the administrative account as interest and penalties on delinquent payments under this chapter.
- (6m) There shall be charged against the fund's balancing account:
- (a) The benefits thus chargeable under s. 108.04 (7) (h), 108.07 (2), 108.14 (8n) (e) or (8r) (c), 108.141 or 108.151 or sub. (2m), (6) (e) or (7) (a) and (b)
- (b) Any benefits paid under any federal unemployment benefit program administered by the department, pending their reimbursement.
- (c) The overdraft write-offs thus chargeable under subs. (7) (c) and (7m).
- (d) Any negative balance of a closed employer account, except as provided in sub. (8).
- (7) (a) All benefits shall be paid from the fund. Benefits chargeable to an employer's account shall be so charged, whether or not such account is overdrawn. All other benefits shall be charged to the fund's balancing account.
- (b) Benefit payments made with respect to an employer's account shall be charged directly against the fund's balancing account only when such payments cannot under this chapter be or remain charged against the account of any employer.
- (c) Whenever, as of any computation date, the net over-drafts then charged against an employer's account would, even if reduced by any contributions known or subsequently discovered to be then payable but unpaid to the account, exceed 10% of the employer's annual payroll amount used in determining the employer's reserve percentage as of that computation date, and the employer has been required to pay the maximum contribution rate specified under s. 108.18 (4) on its payroll for the preceding 2 calendar years, the department shall write off, by charging directly to the fund's balancing account, the amount by which such overdrafts would if thus reduced exceed 10% of the employer's payroll.
- (7m) The fund's treasurer may write off, by charging to the fund's balancing account, any delinquent unemployment compensation contribution, reimbursement in lieu of contribution, tardy payment or filing fee, or interest for which the

- employer's liability to the fund was established under s. 108.10, upon receipt of certification by a department deputy that reasonable efforts have been made to recover the delinquency and that the delinquency is uncollectible.
- (8) (a) For purposes of this subsection a business is deemed transferred if any asset or any activity of an employer, whether organized or carried on for profit, nonprofit or governmental purposes, is transferred in whole or in part by any means, other than in the ordinary course of business
- (b) If the business of any employer is transferred, the transferree is deemed a successor for purposes of this chapter, if the department determines that all of the following conditions have been satisfied:
- 1. The transferee has continued or resumed the business of the transferor, in the same establishment or elsewhere; or the transferee has employed substantially the same employes as those employed by the transferor in connection with the business transferred.
- 2. The transfer included at least 25% of the transferor's total business as measured by comparing the payroll experience assignable to the portion of the business transferred with the transferor's total payroll experience for the last 4 completed calendar quarters immediately preceding the date of transfer.
- 3. The same financing provisions under s 108.15, 108.151 or 108.18 apply to the transferee as applied to the transferor on the date of the transfer.
- 4. The department has received a written application from the transferee requesting that it be deemed a successor. Such application must be received by the department on or before the contribution report and payment due date for the first full calendar quarter following the date of transfer.
- (c) Notwithstanding par. (b), if the business of an employer is transferred, the transferree is deemed a successor for purposes of this chapter if the department determines that all of the following conditions have been satisfied:
- 1 The transferee is a legal representative, debtor in possession or trustee in bankruptcy or receiver or trustee of a person, partnership, association or corporation, or guardian of the estate of a person, or legal representative of a deceased person.
- 2 The transferee has continued or resumed the business of the transferor, either in the same establishment or elsewhere, or the transferee has employed substantially the same employes as those the transferor had employed in connection with the business transferred.
- 3. The same financing provisions under s. 108.15, 108.151 or 108.18 apply to the transferee as applied to the transferor on the date of transfer.
- (d) Notwithstanding par. (b), if the business of an employer of a kind specified in par. (c) 1 is transferred, the transferee is deemed a successor for purposes of this chapter if the transferee would have been a successor under par. (e) but for the intervening existence of the successor employer under par. (c).
- (e) Notwithstanding par (b), a transferee is deemed a successor for purposes of this chapter, if the department determines that all of the following conditions are satisfied:
- 1. At the time of business transfer, the transferor and the transferee are owned or controlled in whole or in substantial part, either directly or indirectly by legally enforceable means or otherwise, by the same interest or interests. Without limitation by reason of enumeration, it is presumed unless shown to the contrary that the "same interest or interests" includes the spouse, child or parent of the individual who owned or controlled the business, or any combination of more than one of them.

- 2. The transferee has continued or resumed the business of the transferor, either in the same establishment or elsewhere; or the transferee has employed substantially the same employes as those the transferor had employed in connection with the business transferred.
- 3. The same financing provisions under s. 108.15, 108.151 or 108.18 apply to the transferee as applied to the transferor on the date of the transfer.
- (f) The successor shall take over and continue the transferor's account, including its plus or minus balance and all other aspects of its experience under this chapter, in proportion to the payroll assignable to the transferred business. The transferor and the successor shall be jointly and severally liable for any amounts owed by the transferor to the fund and to the administrative account at the time of the transfer. However, the liability of the successor shall be proportioned to the extent of the transferred business.
- (g) If not already subject to this chapter, a successor shall become an employer subject to this chapter on the date of the transfer and shall become liable for contributions or payments in lieu of contributions, whichever is applicable, from and after that date, using the contribution rate assigned or assignable to the transferor on the date of transfer.
- (h) The contribution rate for a successor subject to this chapter immediately prior to the date of the transfer shall be redetermined, as of the applicable computation date, to apply to the calendar year following the date of transfer and thereafter be redetermined whenever required by s. 108.18. For the purposes of s. 108.18, the department shall determine the experience under this chapter of the successor's account by allocating to the successor's account for each period in question the respective proportions of the transferor's payroll and benefits which the department determines to be properly assignable to the business transferred.
- (i) The account taken over by the successor shall remain liable with respect to accrued benefit and related rights based on employment in the transferred business, and all such employment is deemed employment performed for the successor.
- (j) If not already subject to this chapter, a transferee that is not a successor shall become an employer subject to this chapter on the date of the transfer and shall become liable for contributions or payments in lieu of contributions, whichever is applicable, from and after that date.
- (k) Any time a business is transferred, as provided in par. (a), both the transferor and the transferee shall notify the department in writing of the transfer, within 30 days after the date of transfer; and both shall promptly submit to the department in writing such information as the department may request relating to the transfer.
- (9) (a) Consistently with s. 3305 of the federal internal revenue code, relating to federal instrumentalities which are neither wholly nor partially owned by the United States nor otherwise specifically exempt from the tax imposed by s. 3301 of said code:
- 1 Any contributions required and paid under this chapter for 1939 or any subsequent year by any such instrumentality, including any national bank, shall be refunded to such instrumentality in case this chapter is not certified with respect to such year under s. 3304 of said code.
- 2. No national banking association which is subject to this chapter shall be required to comply with any of its provisions or requirements to the extent that such compliance would be contrary to s. 3305 of said code.
- (10) All money withdrawn from the fund shall be used solely in the payment of benefits, exclusive of expenses of administration, and for refunds of sums erroneously paid

into the fund, for refund of a positive net balance in an employer's reimbursement account under ss. 108.15 (4) and 108.151 (5) on request by the employer, and for expenditures made pursuant to s. 108.161 and consistently with the federal limitations applicable to s. 108.161.

(10m) The department shall not pay any interest on any benefit payment or any refund, or collect any interest on any benefit overpayment.

**History:** 1971 c. 53; 1973 c. 247; 1975 c. 343; 1977 c. 133; 1979 c. 52; 1979 c. 110 s. 60 (13); 1981 c. 36; 1983 a. 8, 99, 368; 1985 a. 17 ss. 39 to 56, 66; 1985 a.

Whether employe is potentially eligible for unemployment compensation benefits is immaterial in determining contribution or tax liability based on that employe's services. Hanmer v. ILHR Dept. 92 W (2d) 90, 284 NW (2d) 587 (1979).

- 108.161 Federal administrative financing account. (1) The fund's treasurer shall maintain within the fund an employment security "federal administrative financing account", and shall credit thereto all amounts credited to the fund pursuant to the federal employment security administrative financing act (of 1954) and section 903 of the federal social security act, as amended.
- (1m) He shall also credit to said account all federal moneys credited to the fund pursuant to sub. (8).
- (2) The requirements of said section 903 shall control any appropriation, withdrawal and use of any moneys in said account.
- (3) Consistently with this chapter and said section 903, such moneys shall be used solely for benefits or employment security administration, including unemployment compensation, employment service and related statistical operations
- (3m) The fund's treasurer shall request restoration from the U.S. secretary of labor of amounts credited to the account under this section which have been used to pay benefits, unless these amounts do not exceed the balance in the account, and unless the state does not have a balance of advances outstanding from the federal unemployment account under title XII of the social security act.
- (4) Such moneys shall be encumbered and spent for employment security administrative purposes only pursuant to (and after the effective date of) a specific legislative appropriation enactment:
- (a) Stating for which such purposes and in what amounts the appropriation is being made to the administrative account created by s. 108.20
- (b) Directing the fund's treasurer to transfer the appropriated amounts to the administrative account only as and to the extent that they are currently needed for such expenditures, and directing that there shall be restored to the account created by sub. (1) any amount thus transferred which has ceased to be needed or available for such expenditures.
- (c) Specifying that the appropriated amounts are available for obligation solely within the 2 years beginning on the appropriation law's date of enactment.
- (d) Limiting the total amount which may be obligated during any fiscal year to the aggregate of all amounts credited under sub. (1), including amounts credited pursuant to sub. (8), within that year and the 34 preceding fiscal years, reduced by the sum of any moneys obligated and charged against any of the amounts credited within those 35 years.
- (5) The total of the amounts thus appropriated for use in any fiscal year shall in no event exceed the moneys available for such use hereunder, considering the timing of credits hereunder and the sums already spent or appropriated or transferred or otherwise encumbered hereunder.
- (6) The fund's treasurer shall keep a record of all such times and amounts; shall charge each sum against the earliest credits duly available therefor; shall include any sum thus

appropriated but not yet spent hereunder in computing the fund's net balance as of the close of any month, in line with the federal requirement that any such sum shall (until spent) be deemed part of the fund; and shall certify the relevant facts whenever necessary hereunder.

- (7) If any moneys appropriated hereunder are used to buy and hold suitable land, with a view to the future construction of an employment security building thereon, and if such land is later sold or transferred to other use, the proceeds of such sale (or the value of such land when transferred) shall be credited to the account created by sub. (1).
- (8) If any sums are appropriated and spent hereunder to buy land and to build a suitable employment security building thereon, then any federal moneys thereafter credited to the fund or paid to the department by way of gradual reimbursement of such employment security capital expenditures, or in lieu of the estimated periodic amounts which would otherwise (in the absence of such expenditures) be federally granted for the rental of substantially equivalent quarters, shall be credited to the account created by sub. (1), consistently with any federal requirements applicable to the handling and crediting of such moneys.
- (8m) To the extent that employment security moneys finance the capital cost of acquiring office quarters, either in a separate employment security building project or in a larger state building, no rental for the quarters thus financed (or for equivalent substitute quarters) shall be charged the department or its employment security functions at any time. The department shall so certify, in applying for the federal moneys specified in sub. (8).
- (9) Any land and building or office quarters acquired under this section shall continue to be used for employment security purposes. Realty or quarters may not be sold or transferred to other use without the governor's approval. The proceeds from the sale, or the value of realty or quarters upon transfer, shall be credited to the account established in sub. (1) or credited to the fund established in s. 108.20, or both in accordance with federal requirements. Equivalent substitute rent-free quarters may be provided, as federally approved. Amounts credited under this subsection shall be used solely to finance employment security quarters according to federal requirements.

History: 1971 c 259; 1983 a 8, 27; 1985 a 29

# 108.162 Employment security buildings and equipment. (1) The amounts appropriated under s. 20.445 (1) (na) shall be

used for employment security administration, including unemployment compensation, employment service and related statistical operations; for capital outlay to buy suitable parcels of land for buildings designed for employment security operations; and to finance the designing and construction of such buildings, and for such equipment, facilities, paving, landscaping and other improvements as are required for the proper use and operation of buildings occupied by the department for employment security administration.

- (2) The treasurer of the fund shall transfer the amounts appropriated under s. 20.445 (1) (na) from the federal administrative financing account under s. 20.445 (1) (n) only as and to the extent that they are currently needed for expenditures under this section. Any amount thus transferred which has ceased to be needed or available for such expenditures shall be restored to that account.
- (3) The amount obligated under this section during any fiscal year may not exceed the aggregate of all amounts credited under s. 108.161 (1), including amounts credited under s. 108.161 (8), within that fiscal year and the 34 preceding fiscal years, reduced by the sum of any moneys

obligated and charged against any of the amounts thus credited within those 35 years.

- (4) As to any building project to be financed under this section, the department shall secure advance assurance that the federal bureau of employment security will apply to that project, after its completion and occupancy, the bureau's policy of gradually reimbursing the fund for the necessary capital costs of any suitable employment security building project thus financed by federal grants covering the amounts which would otherwise be payable during the reimbursement or amortization period for the rental of substantially equivalent office quarters.
- (5) The governor, before approving any land purchase or transfer or building project to be financed under this section, shall consult with the building commission as to those cities and sites where early construction of a combined state office building is under active consideration with a view to determining where employment security building projects thus financed would be desirable.
- (6) If the building commission with the approval of the governor determines as to any city or site that employment security offices should be part of a combined state office building project, or should be built on state-owned land or on land owned by a Wisconsin state public building corporation, the amounts appropriated under s. 20.445 (1) (na) shall be available to finance such offices or a proper employment security share of such combined project.
- (7) Any amount appropriated under s. 20.445 (1) (na) which has not been obligated shall be available for employment security local office building projects, consistent with this section and ss. 108.161 and 108.20.

History: 1985 a 29 ss. 490, 1674.

- 108.17 Payment of contributions. (1) Contributions shall accrue and become payable by each employer then subject to this chapter on the first day of July, 1934, and shall be paid thenceforth in accordance with this chapter. Thereafter contributions shall accrue and become payable by any employer on and after the date on which he becomes newly subject to this chapter.
- (1m) In the case of an employer who becomes newly subject to this chapter based on employment during a given year, contributions based on payrolls through the calendar quarter which includes the date the employer became subject to this chapter shall not be considered as payable for the purposes of s. 108.22 until the close of the month next following the first full calendar quarter occurring after the calendar quarter during which the liability was incurred. In no case may such due date be later than January 31 of the succeeding year.
- (2) All contributions required under this chapter from employers shall be reported and paid to the department, for such periods and in such manner as the department may prescribe. Each contribution report and payment shall be due at the close of the month next following the end of the applicable reporting period, except as the department may assign a later due date pursuant to sub (1m) or general department rules.
- (2m) When a written statement of account is issued to an employer by the department, showing as duly credited a specified amount received from him under this chapter, no other form of state receipt therefor is required.
- (3) If an employer of any person makes application to the department to adjust an alleged overpayment by the employer of contributions or interest under this chapter, and files such an application within 3 years after the close of the calendar year in which such payment was made, a department

deputy shall make a determination under s. 108.10 as to the existence and extent of any such overpayment, and said section shall apply to such determination. As to any amount determined under said section to have been erroneously paid by the employer, the department shall allow the employer a corresponding credit, without interest, against its future contribution payments; or, if the department finds it impracticable to allow the given employer such a credit, it shall refund such overpayment to the employer, without interest, from the fund or the administrative account, as the case may be.

- (4) If an employer's contribution rate for any year has been incorrectly determined, it shall be corrected and contributions shall be adjusted or become payable accordingly only if due notice of such error is given during, or within 6 months after the close of, the calendar year to which such rate applies.

  History: 1973 c. 247; 1981 c. 36; 1985 a. 29
- 108.18 Contributions to the fund. (1) TOTAL RATE. (a) Each employer shall pay contributions to the fund for each calendar year at whatever rate on his payroll for that year duly applies to him pursuant to this section.
- (b) An employer's contributions shall be credited to the employer's account in the fund, but only after any solvency contribution or special contribution paid or payable by the employer under subs. (8) to (10) has been credited to the fund's balancing account.
- (2) Initial rates. (a) Except as provided in pars. (c) and (d), an employer's contribution rate shall be 2.7% on its payroll for each of the first 2 calendar years with respect to which contributions are credited to its account, except as additional contributions apply under this section.
- (b) As to each of those first 2 calendar years, if the employer's payroll for any such year was \$20,000 or more, it shall be required to pay an additional contribution at the rate of 1.3% on that calendar year's payroll, within 60 days after notice from the department that such additional contribution is payable, if its account:
- 1. As of January 31 of the following calendar year was overdrawn on a cash basis, with the benefits paid and charged to the account exceeding the contributions paid and credited thereto, through the close of January 31; or
- 2. As of the next June 30 computation date was overdrawn (with a negative reserve percentage).
- (c) An employer engaged in the construction of roads, bridges, highways, sewers, water mains, utilities, public buildings, factories, housing, or similar construction projects shall pay contributions for each of the first 2 calendar years at the average rate for construction industry employers as determined by the department on each computation date, rounded up to the next highest rate, except as additional contributions apply under par. (b) This rate may in no case be more than the maximum rate specified in the schedule in effect for the year of the computation under sub. (4)
- (d) No later than 90 days after the department issues an initial determination that a person is an employer, any employer other than an employer specified in par. (c), having a payroll exceeding \$10,000,000 in a calendar year may elect that its contribution rate shall be one percent on its payroll for the first 2 calendar years with respect to which contributions are credited to its account. In such case, the department

shall credit the amount collected in excess of this amount against liability of the employer for future contributions after the close of each calendar year in which an election applies. If an employer qualifies for and makes an election under this paragraph, the employer shall, upon notification by the department, make a special contribution after the close of each calendar quarter equivalent to the amount by which its account is overdrawn, if any, for the preceding calendar quarter. The department shall credit any timely payment of contributions to the employer's account before making a determination of liability for a special contribution under this paragraph. An employer does not qualify for an alternate contribution rate under this paragraph at any time during which the employer's special contribution payment is delinquent.

- (3) REQUIREMENTS FOR REDUCED RATE. As to any calendar year, an employer shall be permitted to pay contributions to the fund at a rate lower than the standard rate on its payroll for that year only when, as of the applicable computation date:
- (a) Benefits have been chargeable to the employer's account during the 18 months preceding such date; and
  - (b) Such lower rate applies under this section; and
- (c) Permitting him to pay such lower rate is consistent with the relevant conditions then applicable to additional credit allowance for such year under section 3303 (a) of the federal unemployment tax act, any other provision to the contrary notwithstanding.
- (3m) Application of schedules. For purposes of subs. (4) and (9):
- (a) "Schedule A" is in effect for any calendar year whenever, as of the preceding June 30, there are any outstanding advances to this state from the federal unemployment account under title XII of the social security act (42 USC 1321 to 1324) or the fund has a cash balance of less than 1.5% of the state's total payroll for the previous calendar year as defined in s. 108.02 (21) (a) for all employment by employers subject to a contribution requirement
- (b) "Schedule B" is in effect for any calendar year whenever, as of the preceding June 30, the fund has a cash balance of at least 1.5% but less than 2% of the state's total payroll for the previous calendar year as defined in s. 108.02 (21) (a) for all employment by employers subject to a contribution requirement.
- (c) "Schedule C" is in effect for any calendar year whenever, as of the preceding June 30, the fund has a cash balance of at least 2% but less than 2.25% of the state's total payroll for the previous calendar year as defined in s. 108.02 (21) (a) for all employment by employers subject to a contribution requirement.
- (d) "Schedule D" is in effect for any calendar year whenever, as of the preceding June 30, the fund has a cash balance of at least 2.25% of the state's total payroll for the previous calendar year as defined in s. 108.02 (21) (a) for all employment by employers subject to a contribution requirement.
- (4) EXPERIENCE RATES. Except as otherwise specified in this section, an employer's contribution rate on his payroll for a given calendar year shall be based on the reserve percentage of his account as of the applicable computation date, as follows: [See Figure 108 18 (4) following]

Line	Reserve Percentage	Contribution Rate					
		Schedule	Schedule	Schedule	Schedule		
		Α	В	С	D		
1.	10.0% or more	0.3%	0.2%	0.1%	0.0%		
2.	At least 9.5% but under 10.0%	05%	0.37%	0.24%	0.1%		
3.	At least 9.0% but under 9.5%	0.7%	0.67%	0.535%	0.2%		
4	At least 8.5% but under 9.0%	0.8%	0.72%	0.57%	0.3%		
5.	At least 8.0% but under 8.5%	0.9%	0.76%	0.6%	0.45%		
6.	At least 7.5% but under 8.0%	1.0%	0.84%	0.67%	0.5%		
Ž.	At least 7.0% but under 7.5%	1.1%	0.93%	0.73%	0.55%		
8.	At least 6.5% but under 7.0%	1.3%	1.10%	0.87%	0.65%		
). ).	At least 6.0% but under 6.5%	1.6%	1.35%	1.07%	0.8%		
Ó.	At least 5.5% but under 6.0%	2.0%	1.69%	1.33%	1.0%		
1.	At least 5.0% but under 5.5%	2.4%	2.03%	1.6%	1.2%		
2.	At least 4.5% but under 5.0%	2.8%	2.36%	1.87%	1.4%		
3	At least 4.0% but under 4.5%	3.2%	2.7%	2.13%	1.6%		
4.	At least 3.5% but under 4.0%	3.6%	3.04%	2.4%	1.8%		
5.	At least 0 but under 3.5%	4.0%	3.38%	2.67%	2.0%		
5.	Overdrawn by less than 1.0%	4.3%	3.63%	2.87%	2.15%		
7.	Overdrawn by at least 1.0% but under 2.0%	4.7%	3.97%	3.13%	2.35%		
3.	Overdrawn by at least 2.0% but under 3.0%	5.1%	4.31%	3.4%	2.55%		
).	Overdrawn by at least 3.0% but under 4.0%	5.5%	4.64%	3.67%	2.75%		
)	Overdrawn by at least 4.0% but under 5.0%	5.9%	4.98%	3.93%	2.95%		
). [	Overdrawn by at least 5.0% but under 6.0%	6.3%	5.32%	4.20%	3.15%		
2.	Overdrawn by at least 6.0% but under 8.0%	6.7%	5.4%	4.27%	3.2%		
3.	Overdrawn by 8.0% or more	6.7%	5.4%	4.27%	4.0%		

(5) LIMITATION Except as provided in subs. (2) and (8), the contribution rate for any calendar year of an employer whose reserve percentage equals or exceeds zero may in no case exceed by more than one percent on the employer's payroll the rate which applied to the employer at the close of the preceding calendar year, and the contribution rate for any calendar year of an employer whose reserve percentage is less than zero may in no case exceed by more than 2% on the employer's payroll the rate which applied to the employer at the close of the preceding calendar year.

(5m) LIMITATION, COMPUTATION. The limitation of sub. (5) shall be computed from the employer's experience rate assigned to it under subs. (4), (5) and (6), rounded to the next highest rate.

(6) COMPUTATION IN SPECIAL CASES. If during the year ending on a computation date an employer has been liable for contributions but has had no payroll, his reserve percentage as of that computation date shall be computed on the basis of his most recent year (ending on a computation date which applied to him) of some payroll; but his contribution rate for the calendar year following the computation date shall in no case be less than one per cent.

(7) VOLUNTARY CONTRIBUTIONS. (a) Except as provided in pars. (b) and (c), any employer may at any time make payments to the fund, in excess of the other requirements of this section. Each such payment shall be credited to the employer's account as of the date when paid, except that:

1. Any such payment made during the period July 1 through November 30 shall, for the purpose of computing the employer's reserve percentage, be credited thereto as of the immediately preceding computation date.

2. Each such payment shall be treated as a contribution required and irrevocably paid under this chapter with respect

to payrolls preceding the date as of which it is thus credited except as a refund or credit is authorized under par. (b).

- (b) No employer may, by means of a voluntary contribution under par. (a), reduce the employer's contribution rate to a rate lower than the rate next lowest to the rate which would otherwise have applied to the employer in any calendar year. Any contributions in excess of the amount required to reduce an employer's rate to the extent permitted under this paragraph shall be applied against any outstanding liability of the employer, or if there is no such liability shall be refunded to the employer or established as a credit against future contributions payable by the employer, at the employer's option
- (c) No employer whose overdrafts have been charged to the fund's balancing account under s. 108.16 (7) (c) may make a voluntary contribution under par. (a) prior to the 5th calendar year commencing after the date of the most recent such charge. Any voluntary contribution made prior to that year shall be treated as an excess contribution under par. (b).
- (8) SOLVENCY CONTRIBUTIONS. Each employer's solvency contribution for each period of a calendar year shall be figured by applying the solvency rate determined for that year under sub. (9) to the employer's payroll for that period, and shall be payable to the fund's balancing account by the duedate of its contribution report.
- (9) SOLVENCY RATES. An employer's solvency rate on its payroll for a given calendar year shall be based solely on the contribution rate of its account for the calendar year under this section. For purposes of rate determination under this subsection, an employer's payroll shall be calculated for the 12-month period ending with the computation date preceding the calendar year for which the rate applies [See Figure 108.18 (9) following]

	Schedule A		Schedule B		Schedule C		Schedule D		
			cy Rate						
		Employers having a	Employers having a						
	Contri-	payroll of		Contri-		Contri-		Contri-	
	bution	less than	\$100,000	bution	Solvency	bution	Solvency	bution	Solvency
Line	Rate	\$100,000	or more	Rate	Rate	Rate	Rate	Rate	Rate
1.	0.3%	0.1%	0.8%	0.2%	0.1%	0.1%	0.1%	0.0%	0.1%
2.	0.5%	0.1%	0.8%	0.37%	0.1%	0.24%	0.1%	0.1%	0.1%
3.	0.7%	0.1%	0.8%	0.67%	0.1%	0.535%	0.1%	0.2%	0.1%
4.	0.8%	0.2%	0.9%	0.72%	0.2%	0.57%	0.17%	0.3%	0.13%
5.	0.9%	0.3%	1.0%	0.76%	0.25%	0.6%	0.2%	0.45%	0.15%
6.	1.0%	0.4%	1.1%	0.84%	0.34%	0.67%	0.27%	0.5%	0.2%
7.	1.1%	0.5%	1.2%	0.93%	0.42%	0.73%	0.33%	0.55%	0.25%
8.	1.3%	0.6%	1.3%	1.1%	0.51%	0.87%	0.4%	0.65%	0.3%
9.	1.6%	0.7%	1.4%	1.35%	0.59%	1.07%	0.47%	0.8%	0.35%
10	2.0%	0.8%	1.5%	1.69%	0.68%	1.33%	0.53%	1.0%	0.4%
îi.	2.4%	0.9%	1.6%	2.03%	0.76%	1.6%	0.6%	1.2%	0.45%
12.	2.7%	0.9%	1.6%	2.7%	0.9%	2.7%	0.9%	2.7%	0.9%
13.	2.8%	1.0%	1.7%	2.36%	0.84%	1.87%	0.67%	1.4%	0.5%
14.	3.2%	1.1%	1.8%	2.7%	0.93%	2.13%	0.73%	1.6%	0.55%
15.	3.6%	1.2%	1.9%	3.04%	1.01%	2.4%	0.8%	1.8%	0.6%
16.	4.0%	1.3%	2.0%	3.38%	1.1%	2.67%	0.87%	2.0%	0.65%
17.	4.3%	2.5%	2.5%	3.63%	1.27%	2.87%	1.0%	2.15%	0.75%
18.	4.7%	2.6%	2.6%	3.97%	1.35%	3.13%	1.07%	2.35%	0.8%
19.	5.1%	2.7%	2.7%	4.31%	1.44%	3.4%	1.13%	2.55%	0.85%
20.	5.5%	2.8%	2.8%	4.64%	1.52%	3.67%	1.2%	2.75%	0.9%
21.	5.9%	2.9%	2.9%	4.98%	1.6%	3.93%	1.27%	2.95%	0.95%
22.	6.3%	3.0%	3.0%	5.32%	1.69%	4.2%	1.33%	3.15%	1.0%
23.	6.7%	3.3%	3.3%	5.4%	1.77%	4.27%	1.4%	3.2%	1.05%
24.	6.7%	3.3%	3.3%	5.4%	1.77%	4.27%	1.4%	4.0%	1.4%

(9m) SOLVENCY CONTRIBUTION EXEMPTION. No solvency contribution is required of any employer which qualifies for and elects an alternate contribution rate under sub. (2) (d).

(9s) Special solvency rate determination. Notwithstanding sub. (9), an employer which has a payroll of less than \$100,000 shall have no higher solvency rate for the 1987 calendar year as applied to it for the 1986 calendar year.

(12) EMPLOYERS WITH MAXIMUM RESERVE PERCENTAGE. Notwithstanding sub. (9), whenever schedule B, C or D is in effect under sub. (3m), the solvency rate of every employer having a reserve percentage of 10.0% or more and an annual payroll of \$200,000 or less is 0.0%.

History: 1971 c. 42, 53, 211; 1973 c. 247; 1975 c. 343; 1977 c. 133; 1979 c. 12, 52; 1983 a. 8, 27, 99; 1983 a. 189 s. 329 (28); 1983 a. 384; 1985 a. 17, 40, 332.

108.19 Contributions to the administrative account. (1) Each employer subject to this chapter shall regularly contribute to the administrative account at the rate of two-tenths of one per cent per year on its payroll, except that the department may prescribe at the close of any fiscal year such lower rates of contribution under this section, to apply to classes of employers throughout the ensuing fiscal year, as will in the department's judgment adequately finance the administration of this chapter, and as will in the department's judgment fairly represent the relative cost of the services rendered by the department to each such class.

(1m) Each employer subject to this chapter as of the date a rate is established under this subsection shall pay an assessment to the administrative account at a rate established by the department sufficient to pay interest due on advances from the federal unemployment account under title XII of the social security act (42 USC 1321 to 1324). The rate established by the department for employers who finance benefits

under s. 108.15 (2) or 108.151 (2) shall be 75% of the rate established for other employers. The amount of any employer's assessment shall be the product of the rate established for that employer multiplied by the employer's payroll of the previous calendar year as taken from quarterly contribution reports filed by the employer or, in the absence of the filing of such reports, estimates made by the department. Each assessment made under this subsection is due on the 30th day commencing after the date on which notice of the assessment is mailed by the department. If amounts are collected under this subsection in excess of the amounts needed to pay interest due, the amounts shall be retained in the administrative account for future interest payments.

(1n) The department shall publish as a class 1 notice under ch. 985 any rate established under sub. (1m) within 10 days of the date that the rate is established.

(1p) Notwithstanding sub. (1m), an employer having a payroll of \$25,000 or less for the preceding calendar year is exempt from any assessment under sub. (1m)

(2) If the department finds, at any time within a fiscal year for which it has prescribed lower contribution rates to the administrative account than the maximum rate permitted under sub. (1), that such lower rates will not adequately finance the administration of this chapter or are excessive for that purpose, the department may by general rule prescribe a new schedule of rates in no case exceeding the specified maximum to apply under this section for the balance of the fiscal year.

(2m) Within the limit specified by sub. (1), the department may by rule prescribe at any time as to any period any such rate or rates or schedule as it deems necessary and proper

hereunder: Unless thus prescribed, no such rate or rates or schedule shall apply under sub. (1) or (2).

- (3) If the federal unemployment tax act is amended to permit a maximum rate of credit against the federal tax higher than the 90% maximum rate of credit permitted under s. 3302 (c) (1) of the internal revenue code on May 23, 1943, to an employer with respect to any state unemployment compensation law whose standard contribution rate on payroll under that law is more than 2.7%, then the standard contribution rate as to all employers under this chapter shall, by a rule of the department, be increased from 2.7% of payroll to that percentage of payroll which corresponds to the higher maximum rate of credit thus permitted against the federal unemployment tax; and such increase shall become effective on the same date as such higher maximum rate of credit becomes permissible under the federal amendment.
- (4) If s. 303 (a) (5) of title III of the social security act and s. 3304 (a) (4) of the internal revenue code are amended to permit a state agency to use, in financing administrative expenditures incurred in carrying out its employment security functions, some part of the moneys collected or to be collected under the state unemployment compensation law, in partial or complete substitution for grants under title III, then this chapter shall, by rule of the department, be modified in the manner and to the extent and within the limits necessary to permit such use by the department under this chapter; and the modifications shall become effective on the same date as such use becomes permissible under the federal amendments.

  History: 1979 c. 34; 1979 c. 110 s. 60 (13); 1981 c. 315; 1983 a. 8, 27, 384; 1985 a. 29, 332.

Council on Unemployment Compensation Note, 1981: Sub. (1m) allows the department of industry, labor and human relations, in the event that interest comes due on federal advances made to the state's unemployment reserve fund, to levy an assessment on all employers subject to the unemployment compensation act, including those paying unemployment compensation contributions, nonprofit organizations, and government units, for payment of that interest [Bill 791-S]

- 108.20 Administrative account. (1) To finance the administration of this chapter and to carry out its provisions and purposes there is established the "administrative account" from the appropriation under s. 20.445 (1) (gc). This account shall consist of all contributions and moneys not otherwise appropriated paid to or transferred by the department for the account under s. 108.19, and of all moneys received for the account by the state or by the department from any source, including all federal moneys allotted or apportioned to the state or the department for the employment service or for administration of this chapter, or for services, facilities or records supplied to any federal agency from the appropriation under s. 20.445 (1) (n). The department shall make to federal agencies such reports as are necessary in connection with or because of such federal aid.
- (2) All amounts received by the department for the administrative account shall be paid over to the state treasurer and credited to that account for the administration of this chapter and the employment service and for the payment of interest due on advances from the federal unemployment account under title XII of the social security act.
- (2m) From the moneys not appropriated under s. 20.445 (1) (ge) which are received by the administrative account as interest and penalties under this chapter, the department may pay interest due on advances from the federal unemployment account under title XII of the social security act, 42 USC 1321 to 1324, to the unemployment reserve fund, may make payments to satisfy a federal audit exception concerning a payment from the fund or any federal aid disallowance involving the unemployment compensation program, or may make payments to the fund if such action is necessary to obtain a lower interest rate or deferral of interest payments

- on advances from the federal unemployment account under title XII of the social security act, except that any interest earned pending disbursement of federal employment security grants under s. 20.445 (1) (n) shall be credited to the general fund. Any moneys reverting to the administrative account from the appropriation under s. 20.445 (1) (ge) shall be utilized for interest payments or credited as provided in this subsection.
- (3) There shall be included in the moneys governed by sub-(2m) any amounts collected by the department under s. 108.04 (11) (c) or 108.19 (1) or (2), or under s. 108.04 (13) (c) or s. 108.22 (1) (a) as tardy filing fees, forfeitures or interest on delinquent payments.
- (4) Any moneys transferred to the administrative account from the federal administrative financing account pursuant to s. 108.161 shall be expended or restored to that account in accordance with s. 108.161.
- (5) If and to the extent that moneys transferred under sub. (4) are unavailable to finance some or all of the capital costs involved in any employment security building project or in constructing office space for use by the department in connection with its employment security operations, the moneys available under sub. (2m) may be used for such financing
- (6) To the extent that moneys available under sub. (2m) are used to finance some or all of the capital costs involved in acquiring employment security office space, there shall be applied to the moneys thus used (the same as if they were moneys credited under s. 108.161) the provisions of s. 108.161 (7), (8), (8m) and (9), except that any resulting credits attributable to the moneys thus used shall be credited under this section.
- (7) To the extent that federal grants hereunder, or moneys available under sub. (2m), or both, are used to amortize the capital costs of employment security office quarters in a state office building, s 108.161 (9) shall apply to the costs and quarters thus amortized, except that any resulting credits shall be allocated according to the funds thus used. When such grants or moneys or both have fully amortized such costs, s. 108.161 (8m) shall apply to such quarters.
- (8) As to office space used for employment security purposes in a state building, if and while federal grants for employment security administration do not fully cover the current costs (either gross rent, or operating costs) properly payable by the department to the state with respect to such space, the department may reserve and use the moneys available under sub (2m) to assure the required payments to the state.
- (9) There shall be charged to any moneys available under s. 108.161, until the moneys currently available are fully obligated, any amounts obligated for employment security local office building projects, with any remaining costs of such projects charged to the employment security moneys available under sub. (2m), pursuant to sub. (5)

**History:** 1973 c. 90 s. 559; 1981 c. 36 ss. 38, 39, 45; 1983 a. 8, 388; 1985 a 17, 29, 40.

108.21 Record and audit of payrolls. (1) Every employer of one or more persons in Wisconsin shall keep such a true and accurate employment record for each individual employed by him, including full name, address and social security number, as will permit determination of the weekly wages earned by each such individual from him, and shall furnish to the department upon demand a sworn statement of the same. Such record and any other records which may show any wages paid by the employer shall be opened to inspection by any authorized department representative at any reasonable time.

- (2) The findings of any such authorized representative of the department, based on examination of the records of any such employer and embodied in an audit report mailed to the employer, shall constitute a determination within the meaning of s. 108.10 and said section shall apply accordingly.
- (3) In the event that any such employer fails to keep adequate employment and payroll records under this section or fails to file such reports as the department may require under this chapter, the employer's contribution liability with respect to the period for which such records are lacking or deficient or for which such reports have not been filed may be estimated by a department deputy in a determination made pursuant to s. 108.10, and said section shall apply to any such determination.
- 108.22 Delinquent payments. (1) (a) If any employer, other than an employer which has ceased business and has had no employment and wages in any calendar quarter following the cessation of business, is delinquent in making by the assigned due date any employment and wage report, contribution report, or payment to the department required of it under this chapter, the employer shall pay a tardy payment or filing fee of \$15 for each such delinquency and shall additionally pay interest on such delinquent payment at the rate of one percent per month or fraction thereof from the date such payment became due. Such tardy payment and filing fees and interest shall be paid to the department and credited to the administrative account.
- (b) If the due date of a report or payment under s. 108.16 (8) or 108.17 (2) would otherwise be a Saturday, Sunday or legal holiday under state or federal law, the due date is the next following day which is not a Saturday, Sunday or legal holiday under state or federal law.
- (c) Any report or payment, except a payment required by s. 108.15 (5) (b) or 108.151 (5) (f), to which this subsection applies is delinquent, within the meaning of par. (a), unless it is received by the department no later than its due date as determined under par. (b), or if mailed is either postmarked no later than that due date or is received by the department no later than 3 days after that due date. Any payment required by s. 108.15 (5) (b) or 108.151 (5) (f) is delinquent, within the meaning of par. (a), unless it is received by the department no later than its due date.
- (d) The tardy payment or filing fee may be waived by the department if the employer later files the required report and makes the required payment and satisfies the department that such report or payment was tardy due to circumstances beyond the employer's control.
- (2) If any employer fails to pay to the department any amount found to be due it in proceedings pursuant to s. 108.10, provided that no appeal or review permitted by said section is pending and that the time for taking an appeal or review has expired, the department or any duly authorized representative may issue a warrant directed to the sheriff of any county of the state, commanding him to levy upon and sell sufficient of the real and personal property which may be found within his county of the employer who has defaulted in the payment of any amount thus found to be due to pay such amount, together with interest and costs and other fees, and to proceed upon the same in all respects and in the same manner as upon an execution against property issued out of a court of record, and to return such warrant to the department and pay to it the money collected by virtue thereof within 60 days after the receipt of such warrant. The sheriff shall, within 5 days after the receipt of the warrant, file with the clerk of the circuit court of his county a copy thereof, unless the employer shall make satisfactory arrangements for the

- payment thereof with the department, in which case the sheriff shall at the direction of the department return such warrant to it. The clerk shall enter in the judgment docket the name of the employer mentioned in the warrant and the amount of the contributions, interest, costs and other fees for which the warrant is issued and the date when such copy is filed. Thereupon the warrant so docketed shall be considered in all respects as a final judgment creating a perfected lien upon the employer's right, title and interest in all of his real and personal property located in the county wherein the warrant is docketed.
- (3) In the discretion of the department, a warrant of like terms, force and effect may be issued and directed to any employe or agent of the department duly authorized by it as a deputy, who may file a copy of such warrant with the clerk of circuit court of any county in the state, and thereupon such clerk shall docket the same and it shall become a lien in the same manner, and with the same force and effect as hereinbefore provided with respect to a warrant issued and directed to and filed by a sheriff. In the execution thereof such employe or agent shall have all the powers conferred by law upon a sheriff, but shall not be entitled to collect from the employer any fee or charge for the execution of such warrant in excess of the actual expenses paid in the performance of his duty.
- (4) If a warrant be returned not satisfied in full, the department shall have the same remedies to enforce the amount due for contributions, interest, and costs and other fees as if the department had recovered judgment against the employer for the same and an execution returned wholly or partially not satisfied.
- (5) When the contributions set forth in a warrant together with interest and other fees to date of payment and all costs due the department have been paid to it, the department shall issue a satisfaction of the warrant and deliver or mail it to the employer, and the warrant shall be satisfied of record by the clerk upon presentation to him of such satisfaction and payment by the employer of the fees due such clerk.
- (6) The department, if it finds that the interests of the state will not thereby be jeopardized, and upon such conditions as it may exact, may issue a release of any warrant with respect to any real or personal property upon which the warrant is a lien or cloud upon title, and such release shall be entered of record by the clerk upon presentation to the clerk and payment of the fee for filing said release and the same shall be held conclusive that the lien or cloud upon the title of the property covered by the release is extinguished.
- (7) At any time after the filing of a warrant, the department may commence and maintain a garnishee action as provided by ch. 812 or may use the remedy of attachment as provided by ch. 811 for actions to enforce a judgment. The place of trial of such an action may be either in Dane county or the county where the debtor resides and shall not be changed from the county in which such action is commenced, except upon consent of the parties.
- (8) (a) In case benefits have been erroneously paid to an individual, the individual's liability to reimburse the fund for such overpayment may be set forth in a determination or decision issued under s. 108.09.
- (b) To recover any overpayment which is not otherwise repaid or recovery of which has not been waived, the department may offset the amount of the overpayment against benefits the individual would otherwise be eligible to receive. or file a warrant against the liable individual in the same manner as is provided in this section for collecting delinquent payments from employers, or both, but only to the extent of recovering the actual amount of the overpayment and any costs and disbursements, without interest.

(9) Any officer or any employe holding at least 20% of the ownership interest of a corporation subject to this chapter, who has control or supervision of or responsibility for filing contribution reports or making payment of contributions, and who wilfully fails to file such reports or to make such payments to the department, may be found personally liable for such amounts, including interest, tardy payment or filing fees, costs and other fees, in the event that after proper proceedings for the collection of such amounts, as provided in this chapter, the corporation is unable to pay such amounts to the department. The personal liability of such officer or employe as provided in this subsection survives dissolution, reorganization, bankruptcy, receivership, assignment for the benefit of creditors, judicially confirmed extension or composition, or any analogous situation of the corporation and shall be set forth in a determination or decision issued under s. 108.10.

History: 1973 c. 247; Sup. Ct. Order, 67 W (2d) 774; 1975 c. 343; 1979 c. 52; 1981 c. 36; 1985 a. 17, 29

Unemployment compensation warrants may be docketed by clerk of circuit

court prior to issuance of sheriff for levy purposes. 61 Atty. Gen. 148.

Department has discretion whether to seek recovery of overpayments due to department's error 67 Atty Gen. 228.

108.23 Preference of required payments. In the event of an employer's dissolution, reorganization, bankruptcy, receivership, assignment for benefit of creditors, judicially confirmed extension proposal or composition, or any analogous situation including the administration of estates in circuit courts, the payments required of the employer under this chapter shall have preference over all claims of general creditors and shall be paid next after the payment of preferred claims for wages. If the employer is indebted to the federal government for taxes due under the federal unemployment tax act and a claim for the taxes has been duly filed, the amount of contributions which should be paid to allow the employer the maximum offset against the taxes shall have preference over preferred claims for wages and shall be on a par with debts due the United States, if by establishing the preference the offset against the federal tax can be secured under s. 3302 (a) (3) of the federal unemployment tax act. History: 1977 c 449

108.24 Penalties. (1) Any person who knowingly makes a false statement or representation to obtain any benefit pay-

ment under this chapter, either for himself or herself or for any other person, shall be fined not less than \$100 nor more than \$500 or imprisoned not more than 90 days, or both; and each such false statement or representation constitutes a separate offense.

(2) Any person who knowingly makes a false statement or representation in connection with any report or as to any information duly required by the department under this chapter, or who knowingly refuses or fails to keep any records or to furnish any reports or information duly required by the department under this chapter, shall be fined not less than \$100 nor more than \$500, or imprisoned not more than 90 days or both; and each such false statement or representation and every day of such refusal or failure constitutes a separate offense.

(3) Any person who makes a deduction from the wages of an employe because of liability for contributions or payments in lieu of contributions under this chapter or because of the employe's potential right to benefits, or who knowingly refuses or fails to furnish to an employe any notice, report or information duly required under this chapter by the department to be furnished to such employe, or who, directly or indirectly by promise of reemployment or by threat not to employ or not to reemploy or by any other means, attempts to induce an employe to refrain from claiming or accepting benefits or to waive any other right under this chapter, or whose rehiring policy has discriminated against a former employe by reason of their having claimed benefits, shall be fined not less than \$100 nor more than \$500 or imprisoned not more than 90 days, or both; and each such deduction from wages, every day of such refusal or failure, and each such attempt to induce constitutes a separate offense.

History: 1973 c. 247; 1983 a. 8.

108.26 Saving clause. The legislature reserves the right to amend or repeal all or any part of this chapter at any time; and there shall be no vested private right of any kind against such amendment or repeal. All the rights, privileges or immunities conferred by this chapter or by acts done pursuant thereto shall exist subject to the power of the legislature to amend or repeal this chapter at any time.