

GENERAL REPORT
OF THE JOINT
LEGISLATIVE COUNCIL
TO THE
2009-10 LEGISLATURE



Building Wisconsin's Workforce
Differences in Laws Applicable to Cities and Villages
Domestic Biofuels
Emergency Management and Continuity of Government
Enhancing Recreational Trails for Non-Motorized Use
High-risk Juvenile Offenders
Justice Reinvestment Initiative Oversight
Law Revision Committee
Performance-Based Disease Management Programs for Large Populations
Regional Transportation Authority
School Safety
State-Tribal Relations
Strengthening Wisconsin Families

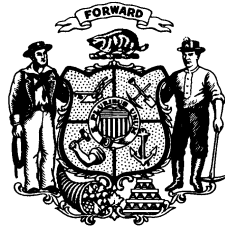
[Copies of this report are available at <http://www.legis.state.wi.us/lc.>]

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Madison, Wisconsin
October 2010

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October 2010

To the Honorable,
Governor James Doyle
and the Members of the
2009 Wisconsin Legislature:

We are pleased to submit this *General Report* of the Joint Legislative Council. This General Report summarizes the work of the Joint Legislative Council and its committees during the period from July 1, 2008 to June 30, 2010. These committees were established to examine major issues and problems identified by the Council or referred to the Council.

Sincerely,

Senator Fred A. Risser
Co-Chair
Joint Legislative Council

Representative Marlin D. Schneider
Co-Chair
Joint Legislative Council

STATE OF WISCONSIN
JOINT LEGISLATIVE COUNCIL

GENERAL REPORT
OF THE
JOINT LEGISLATIVE COUNCIL
TO THE
2009-10
LEGISLATURE

OCTOBER 2010

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[Joint Legislative Council Members Receiving Final Committee Reports]
s. 13.81, Stats.

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This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

* Representative Thomas Nelson replaced Representative Terese Berceau in November 2007.

**Senator Decker replaced Senator Robson as Majority Leader October 24, 2007.

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PREFACE

This **General Report** of the Joint Legislative Council to the 2009-10 Legislature is prepared pursuant to s. 13.81 (3) of the Wisconsin Statutes. It summarizes the work of the Joint Legislative Council from July 1, 2009 to June 30, 2010 and of those statutory and special study committees established by the Council to report to the 2009-10 Legislature.

The Joint Legislative Council continued two statutory committees and established 18 special committees to conduct various studies and to make reports to the 2007-08 Legislature. [See list on page 1 of Part I.]

As of June 30, 2008, the following 21 reports containing the recommendations of study committees were submitted to the 2007-08 Legislature dealing with the substantive issues considered by these committees. These reports are listed below. Copies may be obtained from the Legislative Council staff offices or website (<http://www.legis.state.wi.us/lc>).

- RL 2007-01 Applicability of Open Meetings Law to Quasi-Governmental Bodies (No recommendation)
- RL 2007-02 State-Tribal Relations (2007 Assembly Bill 197 and 2007 Senate Bill 96; 2007 Assembly Bill 198 and 2007 Senate Bill 97; and 2007 Assembly Bill 199 and 2007 Senate Bill 98)
[**Note:** 2007 Assembly Bill 198 became 2007 Wisconsin Act 27.]
- RL 2007-03 Review of Crimes Against Children (2007 Senate Bill 103 and 2007 Assembly Bill 209)
[**Note:** 2007 Senate Bill 103 became 2007 Wisconsin Act 80.]
- RL 2007-04 Highway Weight Limits (2007 Assembly Bill 238)
- RL 2007-05 Uniform Debt Management Services (2007 Assembly Bill 218)
- RL 2007-06 Navigability and Drainage Ditches (2007 Senate Bills 235 and 236)
- RL 2007-07 Nuclear Power (2007 Assembly Bills 346, 347, and 348)
- RL 2007-08 Placement of Sex Offenders (2007 Assembly Bill 332)
- RL 2007-09 State Trails Policy (2007 Senate Bill 185)
- RL 2007-10 Municipal Annexation (2007 Assembly Bill 254 and 2007 Senate Bill 134; and 2007 Assembly Bill 255 and 2007 Senate Bill 135)

[The Joint Legislative Council introduced the Special Committee's recommendations in the 2005-06 Legislative Session as 2005 Senate Bills 460 and 461. The Senate Committee on Veterans Homeland Security, Military Affairs, Small Business and Government Reform recommended passage of both proposals (relatively late in the session) by a vote of Ayes, 5; Noes, 0. Senate Bill 461 (annexation advisory review by Department of Administration) passed the Senate by a vote of Ayes, 33; Noes, 0, but was not considered by the Assembly. Senate Bill 460 was not scheduled for consideration by the Senate. These bills were reintroduced as Assembly Bill 254 and Senate Bill 134; and 2007 Assembly Bill 255 and Senate Bill 135. Of these bills, 2007 Assembly Bill 254 was enacted. That bill became 2007 Wisconsin Act 43. A copy of Act 43 is available at <http://www.legis.state.wi.us/lc/publications/act/2007/act043-ab254.pdf>.]

RL 2007-11	Disaster Preparedness Planning (2007 Assembly Bill 321) [Note: 2007 Assembly Bill 321 became 2007 Wisconsin Act 79.]
RL 2007-12	Review of State School Aid Formula (2007 Senate Bill 365 and 2007 Assembly Bill 653)
RL 2007-13	Strengthening Wisconsin Families (2007 Assembly Bill 439)
PRL 2007-14	Expunction of Criminal Records (No recommendation)
PRL 2007-15	Airport Authorities
RL 2007-16	Charter Schools (No recommendation)
RL 2007-17	District Attorney Funding and Administration (No recommendation)
RL 2007-18	Recodification of Chapter 21, Military Affairs (2007 Assembly Bill 400) [Note: 2007 Assembly Bill 400 became 2005 Wisconsin Act 200.]
RL 2007-19	Affirmative Action (2007 Senate Bill 265 and 2007 Assembly Bill 510) [Note: 2007 Assembly Bill 400 became 2005 Wisconsin Act 200.]
RL 2007-20	Great Lakes Water Resources Compact (No recommendation)
RL 2007-21	Strengthening Wisconsin Families (2007 Assembly Bills 663, 683, 684, 685 and 700) [Note: 2007 Assembly Bill 685 became 2007 Wisconsin Act 187.]

The Council's Law Revision Committee does not report to the Council; rather, it introduces its legislation separately.

This General Report is organized into the following parts:

Part I describes the Joint Legislative Council, and particularly the activities of the 2006-07 Council.

Part II contains a list of, and briefly describes the work of, each of the Council's committees as well as Joint Legislative Council and legislative actions on the committee recommendations.

The Appendix lists the members of study committees that were established during the period covered by this report.

Complete information on each study committee from the 2006 interim, and previous interims, are available at the Council's website: <http://www.legis.state.wi.us/lc>.

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PART I

WORK OF THE 2006-08 JOINT LEGISLATIVE COUNCIL

WORK OF THE 2006-08 JOINT LEGISLATIVE COUNCIL

The Joint Legislative Council held four meetings between July 1, 2006 and June 30, 2008 (the period covered by this report) on the following dates:

March 14, 2007
May 10, 2007
June 12, 2007
December 12, 2007

The proposals introduced by the Joint Legislative Council and the Law Revision Committee are discussed in Part II of this report.

Council Study Committees

During the period covered by this report, the Council functioned with three statutory committees and 17 special committees that were established to report to the 2007-08 Joint Legislative Council.

The statutory committees were:

- Law Revision
- State-Tribal Relations
- Strengthening Wisconsin Families

The special committees that the Council created to report to the 2007-08 Council were:

- Affirmative Action
- Airport Authorities
- Applicability of Open Meetings Law to Quasi-Governmental Bodies
- Charter Schools
- Disaster Preparedness Planning
- District Attorney Funding and Administration
- Expunction of Criminal Records
- Great Lakes Water Resources Compact
- Highway Weight Limits
- Navigability and Drainage Ditches

- Nuclear Power
- Placement of Sex Offenders
- Recodification of Chapter 21, Military Affairs
- Review of Crimes Against Children
- Review of State School Aid Formula
- State Trails Policy
- Uniform Debt Management Services

Organization and Activities of the Joint Legislative Council

The Joint Legislative Council is a body composed of 22 legislators, 11 from the Senate and 11 from the Assembly. Twelve of these members are *ex officio*--that is, they serve on the Council because of their positions as legislative leaders--and are the following: the Speaker of the Assembly, the President of the Senate, the Speaker Pro Tempore of the Assembly, President Pro Tempore of the Senate, the Assembly and Senate Majority and Minority Leaders, the two Co-Chairs of the Joint Committee on Finance, and the ranking minority member of the Joint Committee on Finance from each house. The other 10 members are appointed as are members of standing committees; five are appointed by the Chair of the Senate Committee on Organization, and five by the Speaker of the Assembly. [s. 13.81 (1), Stats.]

The Joint Legislative Council establishes study committees during the recess periods of the Legislature. The Council determines which studies will be conducted and assigns these studies to particular committees created by the Council for these committees' review, study, and recommendations. These studies generally are of four types:

1. Intensive examination of problems that are expected to confront a succeeding Legislature.
2. Review of controversial subjects that were unresolved by the previous Legislature.
3. Major codifications and revisions of portions of the law.
4. Methods of improving the operation and effectiveness of state agencies.

There are three continuing Council committees currently required by statute [s. 13.83, Stats.]: the State-Tribal Relations Committee, the Law Revision Committee, and the Strengthening Wisconsin Families Committee.

Under s. 13.82 (1), Stats., all studies or investigations that are proposed by the Legislature to be conducted are referred to the Council. Individual legislators and others often request, by letter, that a particular study be undertaken. Also, the Council is given specific statutory authority to initiate such studies as it feels will be of value to the citizens of the state. The Council determines which of the

studies will be conducted, based on its judgment of which studies should have priority within the limits of the Council appropriation and staff resources.

The end result of this study activity is the submission by the committees of reports and, in almost all cases, implementing legislation to the Joint Legislative Council. The Council reviews the legislative proposals and introduces in the Legislature those it approves by a majority of the membership of the Council (12 votes).

Operation of Council Staff

The Joint Legislative Council and the Council's study committees are staffed by a central nonpartisan legislative service agency. The Legislative Council staff serves in the unclassified service. As of June 30, 2008, the Council staff included, in addition to the Director, 16 attorneys, 3 analysts, and 8 fiscal and support staff.

The basic duties of the staff include:

1. To provide legal, scientific and policy research, and administrative-secretarial services for the Council and its committees.
2. To provide legal, scientific and policy research, and analysis services for the Legislature's substantive standing committees and joint committees.
3. To provide legal, scientific, and policy research services for individual legislators.
4. To serve as the Administrative Rules Clearinghouse for review of all proposed administrative rules.
5. To provide information to the public.

Each of these activities is discussed briefly below.

Services for the Council and its Committees. The Council staff provides services for the Joint Legislative Council and its study committees.

Services for Legislative Committees. The Council staff provides nonpartisan legal counsel and scientific and policy research for standing committees and their subcommittees, select or special committees of the Legislature, and a number of joint statutory committees. The Council staff serves as the secretariat for the Joint Committee on Legislative Organization and for the Joint Committee on Employment Relations. Council staff also provides services to ad hoc or informal legislative study committees.

Services for Individual Legislators. Upon request, the Council staff provides legal analysis and other research to individual legislators.

Administrative Rules Clearinghouse. Prior to any public hearing on proposed rules, or prior to notification of legislative standing committees if no hearing is required, the agency proposing the rules must submit the proposed rules to the Council staff for review. The Council staff is required to review

the proposed rules for various technical requirements, such as legal authority for promulgation of the rules and the form and clarity of the rules. The Council staff may issue advisory recommendations concerning the proposed rules. The Council staff also works with and assists the appropriate standing committees throughout the rule-making process. For additional information, see the Clearinghouse's *Annual Report* to the Legislature, which is available at <http://www.legis.state.wi.us/lc>. [See s. 227.15, Stats.]

Services to the Public. The Council staff is available to answer questions from members of the general public and from research agencies and legislators of other states. Information about the Council staff, as well as publications prepared by the staff, are available at <http://www.legis.state.wi.us/lc>.

PART II

JOINT LEGISLATIVE COUNCIL COMMITTEES

AFFIRMATIVE ACTION

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Affirmative Action and appointed the chairperson by a June 9, 2006. The committee was directed to: review state and local government affirmative action policies, including policies in student admission to the UW and Wisconsin Technical College System and state contracting and hiring, to determine: (a) whether those policies are uniform in content and administration throughout state and local government; (b) the effect of those policies on the public, and (c) whether these policies are cost-effective.

Membership of the Special Committee, appointed by August 1, August 28, September 27, and October 18, 2006 mail ballots, consisted of two Senators, three Representatives, and 13 Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings on the following dates:

October 4, 2006	May 4, 2007 (Milwaukee)
December 19, 2006	June 4, 2007
January 11, 2007	

Actions of the Joint Legislative Council

At its June 12, 2007 meeting, the Joint Legislative Council voted to introduce the following companion bills based on the recommendation of the Special Committee:

- 2007 Senate Bill 265 and 2007 Assembly Bill 510, relating to affirmative action practices in state and local government contracting and state and local government hiring, the consideration of race or ethnicity in the University of Wisconsin System, and eligibility requirements for minority teacher loans and minority undergraduate grants awarded by the Higher Educational Aids Board.

Actions of the Legislature

2007 Senate Bill 265 and 2007 Assembly Bill 510 failed to be enacted during the 2007-08 Legislative Session.

AIRPORT AUTHORITIES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Airport Authorities and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to review the possible ownership and operation of airports in this state by independent airport authorities to ensure an efficient transportation system to foster regional and state economic growth; if desirable, recommend implementing legislation for independent airport authorities, including creation, jurisdiction, governance, finance, transfer, and transition.

As appointed by an August 1, 2006 mail ballot, membership of the Special Committee consisted of one Senator, four Representatives, and six public members. Two additional public members were appointed by August 26 and September 27, 2006 mail ballots. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison and one meeting in Milwaukee on the following dates:

September 20, 2006	December 4, 2006
September 27, 2006	January 16, 2007
October 25, 2006 (Milwaukee)	July 9, 2007

Actions of the Joint Legislative Council

At its December 12, 2007 meeting, the Joint Legislative Council declined to introduce the following legislation:

- LRB-3012/2, relating to authorizing the creation of local airport districts; authorizing the Board of Commissioners of Public Lands to make loans to a county that contains a 1st class city; and authorizing the Investment Board to make loans to a county that contains a 1st class city from the state investment fund.

There was no further action taken.

APPLICABILITY OF OPEN MEETINGS LAW TO QUASI-GOVERNMENTAL BODIES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Applicability of Open Meetings Law to Quasi-Governmental Bodies and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to: (a) review recent Attorney General opinions regarding the applicability of the Open Meetings Law to "quasi-governmental" bodies, such as economic development corporations, to determine whether the public policy set forth in those opinions is desirable; and (b) develop legislation to clarify the applicability of the Open Meetings Law to quasi-governmental bodies either by codifying those policies or by delineating the specific condition under which quasi-governmental bodies are subject to the Open Meetings Law.

Membership of the Special Committee, appointed by August 1 and 28, 2006 mail ballots, consisted of one Senator, three Representatives, and nine public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

October 18, 2006

December 13, 2006

January 31, 2007

Actions of the Joint Legislative Council

Because the members of the Special Committee could not reach a consensus regarding the draft legislation, the chairperson permanently adjourned the Special Committee. The Special Committee made no recommendation to the Joint Legislative Council.

The Joint Legislative Council received the final report of the Special Committee on March 14, 2007.

CHARTER SCHOOLS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Charter Schools and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to study current state laws relating to charter schools and to develop proposed legislation for new charter schools to be created and to improve the ability of charter schools to serve pupils. The committee was authorized to examine funding of charter schools, including providing funding for technology in charter schools and financing of charter school facilities; accountability for charter school pupil performance; transportation of pupils to charter schools; the types of entities that may establish or contract for the establishment of charter schools; the types of entities with which a chartering entity may contract to operate a charter school; benefits provided to charter school employees; the process by which charter schools are established or a contract is renewed or terminated; benefits or protections provided to other schools that may be expanded to apply to charter schools; and other issues relating to modernizing charter school law.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of two Senators, three Representatives, and 11 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

September 26, 2006
October 17, 2006
November 28, 2006
December 19, 2006
June 25, 2007

Actions of the Joint Legislative Council

At its June 12, 2007 meeting, the Joint Legislative Council adopted a motion to give the committee until July 15, 2007 to complete its work and to dissolve the committee if its work was not completed by that date.

The fifth meeting of the committee was held on June 25, 2007 to consider WLC: 0087/1. Because a quorum was not present, the committee could take no action. Based on the availability of committee members, it was not possible to schedule a subsequent meeting of the committee before the July 15 deadline. Therefore, the committee dissolved and made no recommendation to the Joint Legislative Council.

The Joint Legislative Council received the final report of the Special Committee on December 12, 2007.

DISASTER PREPAREDNESS PLANNING

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Disaster Preparedness Planning and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to study and make recommendations in the area of public and private cooperation in preparedness planning for emergency responses to natural and man-made disasters, including pandemics. Issues to be examined included: (1) private sector assistance to governmental entities responding to disasters; (2) plans for state and local legislative bodies to continue to function during disasters, including lines of succession; (3) responsibility for evacuating hospitals and long-term care facilities; (4) the ability for products such as food and first aid supplies to reach markets during disasters; (5) alternative transportation plans for supplies; (6) responsibility for keeping civil order during disasters; (7) responsibility for caring for medically needy persons during disasters; (8) dissemination of information to the public during disasters if regular modes of communication are unavailable; (9) coordination of resources in rural areas through regional plans; and (10) effectiveness of mutual aid agreements, with an emphasis on interstate mutual aid agreements, and liability issues under these agreements.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of four Representatives and 12 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held six meetings in Madison on the following dates:

September 13, 2006	December 13, 2006
October 11, 2006	January 10, 2007
November 16, 2006	February 14, 2007

Actions of the Joint Legislative Council

At its May 10, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2007 Assembly Bill 321, relating to designation of state agency status for certain health care facilities that use volunteer providers during a declared state of emergency; declarations of emergencies by counties; immunity from liability for qualified food and emergency household products; creating an interoperability council; and requiring public and private schools to conduct tornado or other hazard drills.

Actions of the Legislature

2007 Assembly Bill 321 became 2007 Wisconsin Act 79. A copy of Act 79 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

DISTRICT ATTORNEY FUNDING AND ADMINISTRATION

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on District Attorney Funding and Administration and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to review state funding for district attorneys, deputy district attorneys, and assistant district attorneys to determine if other funding sources exist to support funding of those positions under existing funding levels. The committee was also directed to review state administrative functions in relation to district attorneys, deputy district attorneys, and assistant district attorneys to determine if any changes should be made in the state administrative structure as it relates to those functions.

Membership of the Special Committee, appointed by August 1 and December 12, 2006 mail ballots, consisted of two Senators, two Representatives, and eight public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held two meetings in Madison on the following dates:

November 10, 2006

December 15, 2006

Actions of the Joint Legislative Council

The Special Committee held two meetings during which it focused on state administration of district attorneys and assistant district attorneys, including review of the structure of the Office of State Public Defender and discussion of alternatives to the current administrative structure for district attorneys at the state level. Chairperson Gundrum invited the Wisconsin District Attorneys Association and the Association of State Prosecutors to recommend a revised structure for state administration of district attorneys. No recommendation was forthcoming; therefore, the Special Committee made no recommendation to the Joint Legislative Council.

The Joint Legislative Council received the final report of the Special Committee on June 12, 2007.

EXPUNCTION OF CRIMINAL RECORDS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Expunction of Criminal Records and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to study the circumstances under which records related to civil forfeiture and criminal proceedings may be expunged by Wisconsin courts and other record custodians. The circumstances to be considered include whether a record subject is a first offender, the age of the record subject, the time that has elapsed since the proceeding was commenced or the record subject was convicted, and the nature or seriousness of the crime or violation.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of two Senators, two Representatives, and 10 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

September 28, 2006

November 21, 2006

December 19, 2006

Actions of the Joint Legislative Council

The Special Committee held three meetings during which it focused on a draft creating a conditional discharge procedure under which a person could, by complying with certain court-ordered requirements, avoid a criminal conviction for most misdemeanors. Because the members of the Special Committee could not reach a consensus regarding the draft legislation, the chairperson permanently adjourned the Special Committee. No recommendation was forthcoming; therefore, the Special Committee made no recommendation to the Joint Legislative Council.

The Joint Legislative Council received the final report of the Special Committee on June 12, 2007.

GREAT LAKES WATER RESOURCES COMPACT

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Great Lakes Water Resources Compact and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to develop legislation to ratify and implement the Great Lakes-St. Lawrence River Basin Water Resources Compact proposed by the governors of the Great Lakes states. In developing this legislation, the Special Committee was directed to consider the need for new or modified water resource management strategies, including an integrated strategy that is based on the relationships between surface water, groundwater, and water-dependent natural resources and that addresses water quantity and quality issues in a coordinator manner.

Membership of the Special Committee, appointed by August 1 and 28, 2006 mail ballots, consisted of four Senators, four Representatives, and 11 public members. A list of the committee and subcommittees' membership can be found in the *Appendix* to this report.

The Special Committee held eight meetings in Madison on the following dates:

September 7, 2006	July 18, 2007
October 4, 2006	August 7, 2007
November 13, 2006	August 21, 2007
December 15, 2006	September 4, 2007

In addition, the following subcommittees were established and met on the following dates:

Subcommittee on Water Conservation and Bottled Water

January 5, 2007	January 19, 2007
January 10, 2007	February 1, 2007

Subcommittee on Public Participation and Dispute Resolution

January 17, 2007

Subcommittee on Regulation of Withdrawals, Consumptive Uses, and Diversions

January 4, 2007	January 16, 2007
January 8, 2007	January 31, 2007
January 11, 2007	

Actions of the Joint Legislative Council

At its June 12, 2007 meeting, the Joint Legislative Council adopted a motion to give the committee until September 15, 2007 to complete its work and to dissolve the committee if its work was not completed by that date.

The last four meetings of the full committee were held on July 18, August 7, August 21, and September 4, 2007. At these meetings, the committee focused on reviewing and developing preliminary bill drafts regarding ratification and implementation of the compact. In particular, the committee concentrated its discussions on several major compact implementation issues including the baseline for determining a new or increased diversion, withdrawal, or consumptive use; the threshold levels for determining which new or increased withdrawals and consumptive uses are subject to the compact's decision-making standard; the effective date or dates for the new regulations under the compact; and the definition and application of the terms "community within a straddling county" and "straddling community." Because the members of the Special Committee could not reach a consensus regarding the draft legislation, the chairperson permanently adjourned the Special Committee. Therefore, the committee dissolved and made no recommendation to the Joint Legislative Council.

The Joint Legislative Council received the final report of the Special Committee on December 12, 2007.

Actions of the Legislature

On February 21, 2008, the Senate Committee on Environment and Natural Resources introduced 2007 Senate Bill 523, relating to ratifying and implementing the compact. This bill was based, in part, on the draft legislation developed by the Special Committee. The Senate passed this bill, but the Assembly did not concur in it.

Subsequently, the Governor called the Legislature into Special Session in April to address the compact. The Legislature then passed April 2008 Special Session Senate Bill 1, and it was approved by the Governor as 2007 Wisconsin Act 227.

HIGHWAY WEIGHT LIMITS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Highway Weight Limits and appointed the chairperson by a June 9, 2006 mail ballot. 2005 Wisconsin Act 167 mandated this study. The committee was directed to review the system of motor vehicle weight limits on the state's highways and bridges. The Special Committee was directed to include in its study the issues and interrelationships between economic impacts, truck configurations, expected compliance levels and enforcement constraints, and impacts on the public infrastructure, operational, and safety issues.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of two Senators, three Representatives, and 11 Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

September 22, 2006
November 13, 2006
January 8, 2007

Actions of the Joint Legislative Council

At its March 14, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Assembly Bill 238, relating to requiring the Department of Transportation to study vehicle size and weight limits.

Actions of the Legislature

2007 Assembly Bill 238 failed to be enacted during the 2007-08 Legislative Session.

LAW REVISION

[A summary of the committee's meetings, materials, and membership are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Law Revision Committee was first created by the Legislative Council at its May 30, 1980 meeting, as a statutory committee of the Council, pursuant to s. 13.83 (1), Stats., as created by Ch. 204, Laws of 1979. The membership of the committee is to be appointed in "each biennium." Members were most recently appointed on May 18, 2007. The membership of the committee consists of three Senators and three Representatives. A list of the committee membership can be found in the *Appendix* to this report.

The committee is directed to:

1. Review remedial legislation based on nonsubstantive changes recommended by agencies;
2. Review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous, or otherwise in need of revision; and
3. Review correction bills and minor substantive revision bills prepared by the Legislative Reference Bureau.

The committee is directed to introduce the bills prepared on these subjects directly, not through the Council, into the Legislature.

The committee's activity for the period covered by this report is summarized below.

During the period covered by this report, the committee held four meetings in Madison on the following dates:

October 23, 2007
November 6, 2007
December 12, 2007
February 13, 2008

Remedial Legislation and Correction Bills

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
Remedial Legislation			
S.B. 314	Office of State Employment Relations	Accumulating vacation leave for the purpose of termination or sabbatical leave for state employees	2007 Act 142
S.B. 315	Department of Regulation and Licensing	Disciplinary actions against credential holders	2007 Act 143

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
S.B. 316	Department of Commerce	The residential facilities council	2007 Act 144
S.B. 317	Department of Commerce	Eliminating the Petroleum Storage Environmental Cleanup Council	2007 Act 145
S.B. 318	Office of State Employment Relations	Duties of the director of the Office of State Employment Relations	2007 Act 146
S.B. 324	Department of Health and Family Services	Grants to community health centers	2007 Act 88
S.B. 325	Department of Health and Family Services	Moneys used to reimburse the cost of drugs to treat HIV infections and making appropriations	2007 Act 89
S.B. 326	Department of Health and Family Services	Eliminating reimbursement rate requirements for certain respiratory care services	2007 Act 90
S.B. 327	Department of Health and Family Services	Replacing the term lead inspection with the term lead investigation with respect to the level of lead in certain premises	2007 Act 91
S.B. 328	Department of Health and Family Services	Service of notice for certain licensees, registrants, or holders of certificates or applicants for licensure, registration , or certification	2007 Act 92
S.B. 330	Department of Commerce	Use of phrases to describe a private sewage system	2007 Act 147
S.B. 338	Department of Public Instruction	Payment of the costs of advanced placement examinations taken by certain pupils	Failed to pass pursuant to SJR 1
S.B. 344	Department of Commerce	Fire detection, prevention, and suppression rules governing places of employment and public buildings under 60 feet in height	2007 Act 148
S.B. 345	Department of Commerce	Variances to rules concerning automatic fire sprinklers in places of employment and public buildings under 60 feet in height	2007 Act 149
S.B. 350	Department of Health and Family Services	Required judicial findings and orders when a child is placed outside the home, termination of parental rights warnings, mandatory child abuse or neglect reporters, the confidentiality of social services records, changing from child caring institution to residential care center for children and youth the term used to describe a facility operated by a licensed child welfare agency for the care and maintenance of children residing in that facility, changing from day care to child care the term used to describe care and supervision for children for less than 24 hours a day, and renumbering the definition of neglect	Failed to concur in pursuant to SJR 1
S.B. 368	Department of Transportation	The operation of certain 3-vehicle combinations on certain highways without a permit	2007 Act 93
S.B. 369	Department of Transportation	Occupational licenses for certain offenders	2007 Act 94
S.B. 370	Department of Health and Family Services	Depositing all revenue from the assessment on licensed beds of nursing homes and intermediate care facilities for the mentally retarded into the Medical Assistance trust fund	2007 Act 95
S.B. 371	Department of Financial Institutions	Offering circulars provided to prospective franchisees under the franchise investment law	2007 Act 150
S.B. 377	Department of Administration	Renumbering the appropriation accounts for the Board for People with Developmental Disabilities	2007 Act 152

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
S.B. 391	Department of Financial Institutions	Revoking the voluntary dissolution of a limited liability company	2007 Act 133
S.B. 548	Department of Health and Family Services	Changing the terms home health aide, hospice aide, and nurse's assistant to the term nurse aide; changing requirements for instructional and competency evaluation programs for nurse aides; changing certain requirements for review and investigation of reports of client abuse or neglect; and requiring the exercise of rule-making authority	2007 Act 153
A.B. 591	Department of Transportation	Suspending the operating privilege of an underage person who operates a vehicle while having an intoxicant in a vehicle	2007 Act 134
A.B. 592	Department of Transportation	The authorization of the secretary of transportation or his or her designee to execute conveyances, contracts, and agreements in the name of the Department of Transportation	2007 Act 135
A.B. 593	Department of Transportation	The issuance of motor vehicle occupational licenses after certain privilege suspensions	2007 Act 136
A.B. 594	Department of Transportation	Operation of unregistered motor vehicles on highways	2007 Act 137
A.B. 595	Department of Transportation	Certificates of title for vehicles that have been damaged by hail	2007 Act 138
A.B. 605	State of Wisconsin Investment Board	Investment of assets in the state investment fund	2007 Act 154
A.B. 606	State of Wisconsin Investment Board	Investment Board report dealing with investments in this state	2007 Act 155
A.B. 611	Department of Health and Family Services	Creating an exception to the prohibition on protective placement or continued protective placement of an individual in a nursing facility	2007 Act 139
A.B. 612	Department of Health and Family Services	Approval of a court order for a minor's placement in or transfer to an inpatient facility	2007 Act 140
A.B. 615	Office of the Secretary of State	Service on foreign corporations	2007 Act 156
A.B. 616	Department of Health and Family Services	Authorization to administer the Program for All-Inclusive Care for the Elderly under the Medical Assistance program	2007 Act 141
A.B. 617	Office of the State Treasurer	Adding the definition of fiscal year to abandoned property reporting requirements law and assessment of a service charge after June 30 regarding abandoned property	2007 Act 157
A.B. 619	University of Wisconsin System	Use of universal service fund to pay for certain telecommunications services provided to the University of Wisconsin System	Failed to pass pursuant to SJR 1
A.B. 765	Public Service Commission	Certain review, reporting, and out-of-date requirements regarding the Public Service Commission	Failed to concur in pursuant to SJR 1

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
Correction Bills			
S.B. 300	Revisor	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2007 Act 96
S.B. 301	Revisor	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2007 Act 97
S.B. 302	Revisor	Amending and revising under section 10.53 of the statutes various provisions of sections 10.62 to 10.82 of the statutes for the purpose of correcting conflicts between the listings in sections 10.62 to 10.82 of the statutes and the substantive statutes to which those sections refer	2007 Act 98
S.B. 303	Revisor	Amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, and correcting and clarifying references	2007 Act 99
S.B. 304	Revisor	Renumbering, amending, and revising various provisions of the statutes for the purpose of correcting and clarifying references, reconciling conflicts, and repelling unintended repeals	2007 Act 100
S.B. 305	Revisor	Renumbering and amending a provision of the statutes for the purpose of eliminating ambiguities	2007 Act 101
S.B. 376	Legislative Reference Bureau	Reconciling outdated Internal Revenue Code references with changes made by 2007 Wisconsin Act 20	2007 Act 151
A.B. 848	Legislative Reference Bureau	Revising various provisions of the statutes for the purpose of correcting errors and supplying omissions	2007 Act 158

Copies of the Acts shown above and memoranda describing those Acts are available at <http://www.legis.state.wi.us/lc/>.

NAVIGABILITY AND DRAINAGE DITCHES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Navigability and Drainage Ditches and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to review methods to clarify "navigability" as defined in statutes and administrative rules, with a focus on how the definition of navigability impacts the regulation of drainage ditches and ditches with no stream history. The committee was also directed to review the methods the Department of Natural Resources (DNR) uses to determine navigability.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of two Senators, three Representatives, and five Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held one meeting in Madison on January 23, 2007.

Actions of the Joint Legislative Council

At its March 14, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Senate Bill 235, relating to appeals from the determination that a body of water is navigable, mapping of navigable streams, the exemption for certain drainage ditches from certain permit requirements, notices in forms for building permit applications and for offers to purchase real property regarding wetlands and navigable streams, and requiring the exercise of rule-making authority.
- 2007 Senate Bill 236, relating to creating a presumption of reasonableness for certain drainage board orders.

Actions of the Legislature

2007 Senate Bills 235 and 236 failed to be enacted during the 2007-08 Legislative Session.

NUCLEAR POWER

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Nuclear Power and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to study the role of nuclear power in Wisconsin's energy future, and to develop legislation that implements the recommended role, including, as appropriate, any modifications in the state's nuclear power moratorium.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of one Senator, four Representatives, and 12 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held four meetings in Madison and one meeting in Point Beach on the following dates:

September 14, 2006
September 29, 2006 (Point Beach Nuclear Generating Station, Point Beach)
November 15, 2006
December 14, 2006
January 29, 2007

In addition, the Special Committee conducted tours of the Point Beach Nuclear Generating Station on September 29, 2006, and the proposed Yucca Mountain repository for spent nuclear fuel in Nevada on December 5, 2006.

Actions of the Joint Legislative Council

At its May 10, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2007 Assembly Bill 346, relating to repeal of the limits on the construction of nuclear power plants.
- 2007 Assembly Bill 347, relating to requiring the Public Service Commission (PSC) to investigate future electric supplies after the operating licenses of nuclear power plants in the state expire.
- 2007 Assembly Bill 348, relating to requiring the PSC to advocate on matters related to the centralized interim storage of, and any license application for a federal repository for, high-level radioactive waste and transuranic waste, and requiring nuclear power plant owners and operators to provide information required by the PSC.

Actions of the Legislature

2007 Assembly Bills 346, 347, and 348 failed to be enacted during the 2007-08 Legislative Session.

PLACEMENT OF SEX OFFENDERS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Placement of Sex Offenders and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to study current policies and practices of the Department of Corrections (DOC) relating to placement of persons who have been convicted of a sex offense in the community. The Special Committee was also directed to review current statutes relating to placement of sex offenders and determine whether additional statutory requirements on where such offenders may be placed would enhance public safety. Finally, the Special Committee was directed to study the effect of placing additional statutory requirements on the ability to place offenders and the impact of additional requirements on urban and rural areas of Wisconsin.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of one Senator, two Representatives, and eight public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held four meetings in Madison on the following dates:

September 14, 2006
November 30, 2006
January 4, 2007
February 15, 2007

Actions of the Joint Legislative Council

At its May 10, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Assembly Bill 332, relating to the sex offender registry, child safety zones, disclosure of sexually violent person information to law enforcement, and sex offender information to post-secondary educational institutions.

Actions of the Legislature

2007 Assembly Bill 332 failed to be enacted during the 2007-08 Legislative Session.

RECODIFICATION OF CHAPTER 21, MILITARY AFFAIRS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Recodification of Chapter 21, Military Affairs and appointed the chairperson by an June 9, 2006 mail ballot. The committee was directed to conduct a recodification of ch. 21, Stats., relating to military affairs, to include reorganizing the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, making other necessary organizational changes, and making minor substantive changes.

Membership of the Special Committee, appointed by August 1 and December 12, 2006 mail ballots, consisted of one Senator, two Representatives, and six public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held two meetings in Madison the following dates:

September 7, 2006
June 4, 2007

The Special Committee established a drafting subcommittee which held nine meetings in Madison on the following dates:

September 21, 2006	January 8, 2007
October 12, 2006	January 25, 2007
November 1, 2006	February 20, 2007
November 14, 2006	March 15, 2007
December 12, 2006	

Actions of the Joint Legislative Council

At its June 12, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Assembly Bill 400, relating to powers and duties of the Department of Military Affairs, the adjutant general, military officers, military property and assets, the national guard, the state defense force, rights of service personnel, the Wisconsin Code of Military Justice, making an appropriation, and providing a penalty.

Actions of the Legislature

2007 Assembly Bill 400 became 2007 Wisconsin Act 200. A copy of Act 200 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

REVIEW OF CRIMES AGAINST CHILDREN

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Review of Crimes Against Children and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to review current crimes against children under ch. 948, Stats., that relate to child pornography, communicating with a child over a computerized communications system, sex offenders working or volunteering with children, and sexual assault of a child, to determine whether these statutes should be clarified and whether the penalties for these offenses are consistent and appropriate. The charge also provided that recodifying other portions of ch. 948, Stats., could also be considered.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of two Senators, five Representatives, and six public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

October 4, 2006
November 15, 2006
December 14, 2006

Actions of the Joint Legislative Council

At its March 14, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation as companion bills in both houses of the Legislature based on the recommendation of the Special Committee:

- 2007 Senate Bill 103 and 2007 Assembly Bill 209, relating to crimes against children and providing penalties.

Actions of the Legislature

2007 Senate Bill 103 became 2007 Wisconsin Act 80. A copy of Act 80 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

REVIEW OF STATE SCHOOL AID FORMULA

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Review of State School Aid Formula and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to study the current state school aid formula for public elementary and secondary schools in the state and to develop legislation to improve the method of allocating state funds to school districts. The committee was directed to review the various components that are used to calculate and distribute school aids under the equalization formula and for categorical programs. Also, the committee was authorized to review: issues related to declining enrollment and increasing property values; current statutory restraints on local spending, including revenue limits and general referendum requirements; qualified economic offers (QEOs) to teachers under the Municipal Employment Relations Act; funding formulas in other states; and emerging trends in school finance.

Membership of the Special Committee, appointed by August 1 and 28, 2006 mail ballots, consisted of four Senators, six Representatives, and 11 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held six meetings in Madison on the following dates:

September 13, 2006

November 17, 2006

October 5, 2006

December 18, 2006

October 25, 2006

January 22, 2007

Actions of the Joint Legislative Council

At its December 12, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee and to introduce it as companion bills in both houses of the Legislature:

- 2007 Senate Bill 365 and 2007 Assembly Bill 653, relating to increasing the low-revenue ceiling for school district revenue limit purposes; authorizing a school district to exceed its revenue limit under certain conditions; modifying the school district revenue limit adjustment for declining enrollment; distributing transportation aid balances to school districts; and providing for a study.

Actions of the Legislature

2007 Senate Bill 365 and 2007 Assembly Bill 653 failed to be enacted during the 2007-08 Legislative Session. However, several school finance provisions relating to recommendations made by the Special Committee were enacted in the Biennial Budget Act (2007 Wisconsin Act 20), including a grant program for school consolidation planning, increased transportation aids, sparsity aid for low enrollment/low density districts, and increasing revenue limit adjustment for declining enrollment districts.

STATE TRAILS POLICY

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on State Trails Policy and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed: (1) to review the current policies for the acquisition, development, and management of public use trails in Wisconsin by all state agencies and local governmental units, and including connecting trails that are privately owned; (2) to review issues related to public use trails within the state, including planning for trail acquisition and use, involvement of trail user groups, design and construction of trails, location and connection of trails, designation of certain trails for specific uses, methods for addressing user conflicts, benefits of trails for economic development, and funding for trails; (3) to place particular emphasis on issues related to trail uses by motorized vehicles; and (4) to recommend, as appropriate, a comprehensive policy for trails in this state or methods for the development of a state trails policy, and methods for state agencies and local governmental units to implement state trail policies.

Membership of the Special Committee, appointed by a August 1, 2006 mail ballot, consisted of two Senators, two Representatives, and eight public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings on the following dates:

October 5, 2006
November 10, 2006
January 4, 2007

Actions of the Joint Legislative Council

At its May 10, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Senate Bill 185, relating to all-terrain vehicle operation and funding, and other off-road vehicle issues.

Actions of the Legislature

2007 Senate Bill 185 failed to be enacted during the 2007-08 Legislative Session.

STATE-TRIBAL RELATIONS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Special Committee on State-Tribal Relations is a permanent committee of the Joint Legislative Council established under s. 13.83 (3), Stats. The committee is directed by statute to:

. . . study issues related to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues.

The membership of the committee, appointed by the Joint Legislative Council, consists of not fewer than six nor more than 12 legislator members of the Senate and Assembly, including at least one member of the majority party and at least one member of the minority party from each house, and not fewer than six nor more than 11 members selected from names submitted by the federally recognized American Indian tribes and bands in this state (tribes) or the Great Lakes Inter-Tribal Council (GLITC), including not more than one member based on the recommendation of any tribe or GLITC. The 2006-08 Special Committee was assisted by a Technical Advisory Committee (TAC) composed of a representative of each of the following state departments: Health and Family Services; Workforce Development; Justice; Natural Resources; Public Instruction; Revenue; and Transportation. A list of the committee membership and the TAC membership can be found in the *Appendix* to this report.

The 2006-08 Special Committee held two meetings on the following dates:

November 14, 2006 (State Capitol)

January 17, 2007 (Menominee Reservation, Keshena, Wisconsin)

Actions of the Joint Legislative Council

At its March 14, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee and to introduce them as companion bills in both houses of the Legislature:

- 2007 Assembly Bill 197 and 2007 Senate Bill 96, relating to liability for the actions of tribal law enforcement officers when enforcing state law.
- 2007 Assembly Bill 198 and 2007 Senate Bill 97, relating to conservation wardens employed by the Great Lakes Indian Fish and Wildlife Commission.
- 2007 Assembly Bill 199 and 2007 Senate Bill 98, relating to providing benefits to tribal schools and tribal school pupils similar to those provided to private schools and private school pupils.

Actions of the Legislature

2007 Assembly Bill 198 became 2007 Wisconsin Act 27. A copy of Act 27 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>. The remaining bills recommended by the Special Committee on State-Tribal Relations failed to be enacted into law during the 2007-08 Legislative Session.

STRENGTHENING WISCONSIN FAMILIES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Strengthening Wisconsin Families for 2006-08 and appointed the chairperson by a June 9, 2006 mail ballot. For 2006-08, the committee was directed to study the Wisconsin Works (W-2) Program and the child welfare system to determine methods to improve collaboration between the two systems in order to support, strengthen, and, in some cases, reunify families. The committee is required to review recent legislative audits of both systems. The committee is required to determine how the W-2 Program may be more supportive of the family unit. In addition, the committee must study how participation in the child welfare system affects the receipt of public benefits and how public benefits affect a parent's ability to meet conditions under a child welfare court order. [The Special Committee is a statutory committee created by 2005 Wisconsin Act 467. The committee will be in existence until its sunset date of December 31, 2010.]

Membership of the 2006-08 Special Committee was appointed by August 1 and December 12, 2006 mail ballots. Final committee membership consisted of two Senators, three Representatives, and 10 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held 13 meetings in Madison on the following dates:

August 29, 2006	February 7, 2007	August 20, 2007
September 26, 2006	March 19, 2007	October 1, 2007
October 24, 2006	April 30, 2007	November 5, 2007
November 21, 2006	June 18, 2007	
January 9, 2007	July 30, 2007	

Actions of the Joint Legislative Council

At its May 10, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Assembly Bill 439, relating to the Wisconsin Technical College System and higher education financial aid eligibility and requiring the exercise of rule-making authority.

At its December 12, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2007 Assembly Bill 663, relating to home visitation grants.
- 2007 Assembly Bill 683, relating to motor vehicle occupational licenses issued by the Department of Transportation.

- 2007 Assembly Bill 684, relating to a municipal court judgment regarding community service work.
- 2007 Assembly Bill 685, relating to parenting plans in actions affecting the family.
- 2007 Assembly Bill 700, relating to collaborative systems of care for families who are involved in multiple systems of care.

Actions of the Legislature

2007 Assembly Bill 685 became 2007 Wisconsin Act 187. A copy of Act 187 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>. The remaining bills recommended by the Special Committee on Strengthening Wisconsin Families failed to be enacted into law during the 2007-08 Legislative Session.

UNIFORM DEBT MANAGEMENT SERVICES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Uniform Debt Management Services and appointed the chairperson by a June 9, 2006 mail ballot. The committee was directed to review subch. V of ch. 422 of the Wisconsin statutes regarding credit services organizations and the Uniform Debt Management Services Act proposed by the National Conference of Commissioners on Uniform State Laws in order to determine whether to recommend adoption of the Uniform Debt Management Services Act to the Wisconsin Legislature.

Membership of the Special Committee, appointed by August 1 and 28, 2006 mail ballots, consisted of two Senators, two Representatives, and seven public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held two meetings in Madison on the following dates:

October 11, 2006
December 8, 2006

Actions of the Joint Legislative Council

At its March 14, 2007 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2007 Assembly Bill 218, relating to adopting the Uniform Debt-Management Services Act.

Actions of the Legislature

2007 Assembly Bill 218 failed to be enacted during the 2007-08 Legislative Session.

APPENDIX

COMMITTEE MEMBERSHIP LISTS

Affirmative Action

Senator Glenn Grothman, **Chair**
111 South 6th Avenue
West Bend, WI 53095

Representative Fred Kessler
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Senator Lena Taylor
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Kate Wagner
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Jeremy Wick
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Madison, WI 53703

Representative Tamara D. Grigsby
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Milwaukee, WI 53210

Representative Scott Suder
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Jean Abramowski
A Compliance Connection
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Rudy Binter
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Madison, WI 53703-2707

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Academic Diversity and Development
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Noel Williams
Williams, CPA, LLC
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Milwaukee, WI 53212

STUDY ASSIGNMENT: The committee is directed to review state and local government affirmative action policies, including policies in student admission to the University of Wisconsin and Wisconsin Technical College System and state contracting and hiring, to determine: (a) whether those policies are uniform in content and administration throughout state and local government; (b) the effect of those policies on the public, and (c) whether these policies are cost-effective.

18 MEMBERS: 2 Senators, 3 Representatives, and 13 Public Members.

LEGISLATIVE COUNCIL STAFF: Mary Matthias, Senior Staff Attorney; Scott Grosz, Staff Attorney; and Tracey Young, Support Staff.

Airport Authorities

Representative Jeff A. Stone, **Chair**
5535 Grandview Drive
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Representative Frederick P. Kessler
11221 West Sanctuary Drive
Milwaukee, WI 53224

Representative John F. Townsend
297 Roosevelt
Fond du Lac, WI 54935

Jason Bittner
University of Wisconsin-Madison
1415 Engineering Drive
Madison, WI 53706

Dick Richards
Airport Commission
P.O. Box 2269
Waukesha, WI 53187

James White, Supervisor
Milwaukee County Board of Supervisors
Courthouse, Room 210
901 North 9th Street
Milwaukee, WI 53233

Dan Wruck
La Crosse Airport Manager
2850 Airport Road
La Crosse, WI 54603

Representative Mark R. Honadel
1219 Manitoba Avenue
South Milwaukee, WI 53172

Senator Jeffrey T. Plale
1404 18th Avenue
South Milwaukee, WI 53172

Richard Abelson
AFSCME Council 48
3427 West St. Paul Avenue
Milwaukee, WI 53208

Terrence Kurtenbach
Deloitte Tax LLP
555 East Wells Street, Suite 1400
Milwaukee, WI 53202

Mr. George Torres
Director of Transportation & Public Works
10320 West Watertown Plank Road
Wauwatosa, WI 53226

Terry Witkowski
City of Milwaukee Common Council
200 East Wells Street, Room 205
Milwaukee, WI 53202

STUDY ASSIGNMENT: The committee is to review the possible ownership and operation of airports in this state by independent airport authorities to ensure an efficient transportation system to foster regional and state economic growth; if desirable, recommend implementing legislation for independent airport authorities, including creation, jurisdiction, governance, finance, transfer, and transition.

13 MEMBERS: 1 Senator, 4 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Ronald Sklansky, Senior Staff Attorney; Scott Grosz, Staff Attorney; and Julie Learned, Support Staff.

Applicability of Open Meetings Law to Quasi-Governmental Bodies

Senator Scott Fitzgerald, **Chair**
N4692 Maple Road
Juneau, WI 53039

Representative Jeff Fitzgerald
910 Sunset
Horicon, WI 53032

Representative Thomas A. Lothian
539 Park Ridge Road
Williams Bay, WI 53191

Representative Mark Pocan
309 North Baldwin
Madison, WI 53703

Duane Foulkes
President, Apache Stainless Equipment Corporation
200 Industrial Drive
Beaver Dam, WI 53916

Peter Fox
Exec. Director, Wisconsin Newspaper Assc.
3822 Mineral Point Road, P.O. Box 5580
Madison, WI 53705

Joseph Hasler
LaRowe, Gerlach & Roy, S.C.
110 Main Street, P.O. Box 231
Reedsburg, WI 53959

Jeff Kitchen
Broker/Owner, Century 21 Affiliated
215 North Spring Street
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John Laabs
President, Wisconsin Broadcasters Association
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Andy Lewis
Center for Community Economic
Development, UW-Extension
328 Lowell Center, 610 Langdon Street
Madison, WI 53703

Melanie Swank
Assistant City Attorney
City Hall, 200 East Wells Street
Milwaukee, WI 53202

James Otterstein
Economic Development Manager
51 South Main Street
Janesville, WI 53545

Ellen Totzke
1316 East Shade Tree Lane
Appleton, WI 54915

STUDY ASSIGNMENT: The committee is directed to: (a) review recent Attorney General opinions regarding the applicability of the Open Meetings Law to “quasi-governmental” bodies, such as economic development corporations, to determine whether the public policy set forth in those opinions is desirable; and (b) develop legislation to clarify the applicability of the Open Meetings Law to quasi-governmental bodies either by codifying those policies or by delineating the specific condition under which quasi-governmental bodies are subject to the Open Meetings Law.

13 MEMBERS: 1 Senator, 3 Representatives, and 9 Public Members.

LEGISLATIVE COUNCIL STAFF: Ronald Sklansky, Senior Staff Attorney; Dan Schmidt, Senior Analyst; Jessica Karls, Staff Attorney; and Julie Learned, Support Staff.

Charter Schools

Representative Leah Vukmir, **Chair**
2544 North 93rd Street
Wauwatosa, WI 53226

Senator Ted Kanavas
17570 Sierra Lane
Brookfield, WI 53045

Representative Christine Sinicki
3132 South Indiana Avenue
Milwaukee, WI 53207

Bill Baumgart
612 Elk Lane
Waukesha, WI 53188

Howard Fuller
Marquette University
750 North 18th Street
Milwaukee, WI 53201

Craig Jefson
Monroe Public Schools
N2456 Clearview Drive
Monroe, WI 53566

Noelle Mudrak
3311 East Northshore Boulevard
Apt. 135
Appleton, WI 54915

Ben Vogel
Appleton East High School
2121 Emmers Drive
Appleton, WI 54915-3899

Senator Alberta Darling
1325 West Dean Road
River Hills, WI 53217

Representative Scott A. Newcomer
1829 Nagawicka Road
Hartland, WI 53029

Diane Barkmeier
2311 East Hammond Avenue
Appleton, WI 54911

Phillip Ertl
Wauwatosa School District
12121 West North Avenue
Wauwatosa, WI 53226

Barbara Horton
Darrell L. Hines Academy
7151 North 86th Street
Milwaukee, WI 53224

Sandra Mills
1500 Rue Reynard
Menasha, WI 54952

Rachel Schultz
Richland Center School District
26220 Executive Lane, Suite A
Richland Center, WI 53581

Cindy Zautcke
Marquette University
301 West Coventry Court, #116
Glendale, WI 53217

STUDY ASSIGNMENT: The committee is directed to study current state laws relating to charter schools and to develop proposed legislation for new charter schools to be created and to improve the ability of charter schools to serve pupils. The committee may examine funding of charter schools, including providing funding for technology in charter schools and financing of charter school facilities; accountability for charter school pupil performance; transportation of pupils to charter schools; the types of entities that may establish or contract for the establishment of charter schools; the types of entities with which a chartering entity may contract to operate a charter school; benefits provided to charter school employees; the process by which charter schools are established or a contract is renewed or terminated; benefits or protections provided to other schools that may be expanded to apply to charter schools; and other issues relating to modernizing charter school law.

16 MEMBERS: 2 Senators, 3 Representatives, and 11 Public Members.

LEGISLATIVE COUNCIL STAFF: Joyce L. Kiel and Russ Whitesel, Senior Staff Attorneys; and Kelly Mautz, Support.

Disaster Preparedness Planning

Representative Joan A. Ballweg, **Chair**
170 West Summit Street
Markesan, WI 53946

Representative J.A. Hines
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Oxford, WI 53952

Dan Alexander
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William Dowling
Wisconsin Grocers Association, Inc.
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Madison, WI 53703

Pete Eide
Hillview Health Care Center
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La Crosse, WI 54601-7700

Kathy Munsey
Department of Health and Human Services
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Green Lake, WI 54941

Robert Ritger
306 9th Avenue South
Onalaska, WI 54650

Representative Chuck Benedict
3639 Bee Lane
Beloit, WI 53511

Representative Samantha Kerkman
40255 105th Street
Genoa City, WI 53128

Bill Bazan
Metro Milwaukee
3200 West Highland Boulevard
Milwaukee, WI 53208

Dr. Robert A. Carlson
Marshfield Clinic
1000 North Oak Avenue
Marshfield, WI 54449

Kurt Eggebrecht
Appleton City Health Department
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Appleton, WI 54911-4799

Curtis Haugen
S'curo Group LLC
1106 Boundary Road
Middleton, WI 53562

Leonard Orlando
Professional Fire Fighters of Wisconsin
614 Edgewood Drive
Green Bay, WI 54302-8153

Diana Tatili
American Red Cross, Badger Chapter
4860 Sheboygan Avenue, P.O. Box 0905
Madison, WI 53705-0905

STUDY ASSIGNMENT: The committee is directed to study and make recommendations in the area of public and private cooperation in preparedness planning for emergency responses to natural and man-made disasters, including pandemics. Issues to be examined include: (1) private sector assistance to governmental entities responding to disasters; (2) plans for state and local legislative bodies to continue to function during disasters, including lines of succession; (3) responsibility for evacuating hospitals and long-term care facilities; (4) the ability for products such as food and first aid supplies to reach markets during disasters; (5) alternative transportation plans for supplies; (6) responsibility for keeping civil order during disasters; (7) responsibility for caring for medically needy persons during disasters; (8) dissemination of information to the public during disasters if regular modes of communication are unavailable; (9) coordination of resources in rural areas through regional plans; and (10) effectiveness of mutual aid agreements, with an emphasis on interstate mutual aid agreements, and liability issues under these agreements

16 MEMBERS: 4 Representatives and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: Pam Shannon and Richard Sweet, Senior Staff Attorneys; Jessica Karls, Staff Attorney; and Wendy Ulrich, Support Staff.

District Attorney Funding and Administration

Representative Mark Gundrum, **Chair**
5239 South Guerin Pass
New Berlin, WI 53151

Senator Fred A. Risser
5008 Risser Road
Madison, WI 53705

John Blakeman
Associate Professor, UW-Stevens Point
2100 Main Street
Stevens Point, WI 54481

Jeff Greipp
Assistant D.A., Milwaukee County
821 West State Street
Milwaukee, WI 53233

Craig Knutson
Rock County Administrator
51 South Main Street
Janesville, WI 53545

Stuart Morse
1716 Dewberry Drive
Madison, WI 53719

Representative Louis J. Molepske
1557 Church Street
Stevens Point, WI 54481

Senator Carol A. Roessler
1506 Jackson Street
Oshkosh, WI 54901

Adam Gerol
Assistant D.A., Ozaukee County
1201 South Spring Street
Port Washington, WI 53074

Scott Horne
La Crosse County D.A.
333 Vine Street, #1100
La Crosse, WI 54601

Larry Lasee
Assistant D.A., Brown County
300 East Walnut Street
Green Bay, WI 54301

David Resheske
Judge, Washington County Circuit Court
432 East Washington Street
West Bend, WI 53095

STUDY ASSIGNMENT: The committee is directed to review state funding for district attorneys, deputy district attorneys, and assistant district attorneys to determine if other funding sources exist to support funding of those positions under existing funding levels. Review state administrative functions in relation to district attorneys, deputy district attorneys, and assistant district attorneys to determine if any changes should be made in the state administrative structure as it relates to those functions.

12 MEMBERS: 2 Senators, 2 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Dyke, Chief of Legal Services; Larry Konopacki, Staff Attorney; and Kelly Mautz, Support Staff.

Expunction of Criminal Records

Representative Robin Vos, **Chair**
4710 Eastwood Ridge
Racine, WI 53406

Senator Alan Lasee
2259 Lasee Road
De Pere, WI 54115

Judge Gary Carlson
Taylor County
224 South Second Street
Medford, WI 54451

Richard Dufour
District Attorney, Marquette County
77 Park Street, P.O. Box 396
Montello, WI 54939

Michelle Litjens
Land Pride Properties
426 Broad Street
Oshkosh, WI 54901

Lyn Opelt
Assistant D.A., Dane County District Attorney's Office
215 South Hamilton, Room 3000
Madison, WI 53703

Dennis Rome
Professor, UW-Parkside
Department of Criminal Justice
900 Wood Road, P.O. Box 2000
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Representative Tamara D. Grigsby
2354 North 41st Street
Milwaukee, WI 53210

Senator Fred A. Risser
100 Wisconsin Avenue, Unit 501
Madison, WI 53703

Tim Costello, Attorney
Krukowski & Costello
7111 West Edgerton Avenue
Milwaukee, WI 53220

Judge Bill Dyke
Iowa County
222 North Iowa Street
Dodgeville, WI 53533

Bill Lueders
Wisconsin Freedom of Information Council
101 King Street
Madison, WI 53703

Sheila Reiff
Clerk of Circuit Court, Walworth County
1800 County Trunk NN
Elkhorn, WI 53121

Kelli Thompson
Deputy State Public Defender
P.O. Box 7923
Madison, WI 53707

STUDY ASSIGNMENT: The committee is directed to study the circumstances under which records related to civil forfeiture and criminal proceedings may be expunged by Wisconsin courts and other record custodians. The circumstances to be considered include whether a record subject is a first offender, the age of the record subject, the time that has elapsed since the proceeding was commenced or the record subject was convicted, and the nature or seriousness of the crime or violation.

14 MEMBERS: 2 Senators, 2 Representatives, and 10 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Dyke, Chief of Legal Services; William Ford, Senior Staff Attorney; and Julie Learned, Support Staff.

Great Lakes Water Resources Compact

Senator Robert L. Cowles
300 West St. Joseph Street
Green Bay, WI 54301

Senator Mary Lazich
4405 South 129th Street
New Berlin, WI 53151

Representative Jon Richards
1823 North Oakland Avenue
Milwaukee, WI 53202

Representative Karl T. Van Roy
805 Riverview Drive
Green Bay, WI 54303

Ann Beier
Office of Environmental Sustainability
Municipal Building, Room 620
841 North Broadway
Milwaukee, WI 53202

Dan Duchniak
Waukesha Water Utility
115 Delafield Street
Waukesha, WI 53188-3615

Hallet Harris
UW-Green Bay
ES-105
Green Bay, WI 54311-7001

William Mielke
Ruekert/Mielke, Inc.
W233 N2080 Ridgeview Parkway
Waukesha, WI 53188-1020

Keith Reopelle
Clean Wisconsin, Inc.
122 State Street, Suite 200
Madison, WI 53703-2500

Ed Wilusz
Wisconsin Paper Council
P.O. Box 718
Neenah, WI 54957-0718

Senator Neal J. Kedzie, **Chair**
N7661 Highway 12
Elkhorn, WI 53121

Representative Scott A. Newcomer
1829 Nagawicka Road
Hartland, WI 53029

Representative John P. Steinbrink
8602-88th Avenue
Pleasant Prairie, WI 53158

Senator Robert W. Wirth
3007 Springbrook Road
Pleasant Prairie, WI 53158

Kevin Crawford
City of Manitowoc
900 Quay Street
Manitowoc, WI 54220-4543

Jodi Habush Sinykin
Midwest Environmental Advocates
HS Law
5630 North Lake Drive
Milwaukee, WI 53217

Andrew Lisak
The Development Association
1401 Tower Avenue, Suite 302
Superior, WI 54880

Matthew Moroney
Metropolitan Builders Association
N16 W22321 Stoneridge Drive
Waukesha, WI 53188

James Surfus
Miller Brewing Co.
3939 West Highland Boulevard
Milwaukee, WI 53201

STUDY ASSIGNMENT: The committee is directed to develop legislation to ratify and implement the Great Lakes-St. Lawrence River Basin Water Resources Compact proposed by the governors of the Great Lakes states. In developing this legislation, the special committee shall consider the need for new or modified water resource management strategies, including an integrated strategy that is based on the relationships between surface water, groundwater, and water-dependent natural resources and that addresses water quantity and quality issues in a coordinator manner.

19 MEMBERS: 4 Senators, 4 Representatives, and 11 Public Members.

LEGISLATIVE COUNCIL STAFF: John Stolzenberg, Chief of Research Services; Rachel Letzing, Senior Staff Attorney; and Tracey Young, Support Staff.

Great Lakes Water Resources Compact Subcommittees:

Subcommittee on Regulation of Withdrawals, Consumptive Uses, and Diversions

- Senator Mary Lazich
- Representative Scott Newcomer
- Representative Jon Richards
- Dan Duchniak
- Matthew Moroney
- Keith Reopelle
- Ed Wilusz

Subcommittee on Water Conservation and Bottled Water

- Senator Robert Cowles
- Senator Robert Wirth
- Jodi Habush Sinykin
- Hallet Harris
- Andrew Lisak
- William Mielke
- James Surfus

Subcommittee on Public Participation and Dispute Resolution

- Representative Karl Van Roy
- Representative John Steinbrink
- Ann Beier
- Kevin Crawford

Highway Weight Limits

Representative Mark Gottlieb, **Chair**
1205 Noridge Trail
Port Washington, WI 53074

Representative Donald Friske
N2998 Highway K
Merrill, WI 54452

Representative Jerry Petrowski
720 North 136th Avenue
Marathon, WI 54448

Alvin J. Geurts
1313 Holland Road
Appleton, WI 54911

Tom Howells
Wisconsin Motor Carriers Association
P.O. Box 44849
Madison, WI 53744-4849

Brian McQuestion
Lake Shore Burial Vault Company
12780 West Lisbon Road
Brookfield, WI 53005

Henry Schienebeck
Schienebeck Renewable Resources
12049 State Highway 13
Butternut, WI 54514

Charles Teasdale
Department of Transportation
P.O. Box 7912, Room 551
Madison, WI 53707-7912

Senator Russell Decker
6803 Lora Lee Lane
Schofield, WI 54476

Senator Robert Jauch
5271 South Maple Drive
Poplar, WI 54864

Dana Cook
Cook's Countryside Trucking
S7701A Denzer Road
North Freedom, WI 53951

Chad Hollett
2122 Oak Street
La Crosse, WI 54603

Bill Johnson
Johnson Timber Corporation
9676 North Kruger Road
Hayward, WI 54843

Michael J. Ottery
241 East Chestnut Street
Chilton, WI 53014-1554

Arthur Scola
2801 89th Street
Sturtevant, WI 53177

Paula Vandehey
City of Appleton
100 North Appleton Street
Appleton, WI 54911

STUDY ASSIGNMENT: The committee must review the system of motor vehicle weight limits on the state's highways and bridges. The study must include the issues and interrelationships between economic impacts, truck configurations, expected compliance levels and enforcement constraints, and impacts on the public infrastructure, operational, and safety issues.

16 MEMBERS: 2 Senators, 3 Representatives, and 11 Public Members.

LEGISLATIVE COUNCIL STAFF: Mark C. Patronsky and Don Salm, Senior Staff Attorneys; and Wendy Ulrich, Support Staff.

Law Revision

Senator Tim Carpenter, **Co-Chair**
2957 South 38th Street
Milwaukee, WI 53215

Representative Scott Suder, **Co-Chair**
102 South 4th Avenue
Abbotsford, WI 54405

Senator Glenn Grothman
111 South 6th Avenue
West Bend, WI 53095

Representative Mary Hubler
P.O. Box 544
Rice Lake, WI 54868

Senator Jim Sullivan
2650 North 72nd Street
Wauwatosa, WI 53213

Representative Roger Roth, Jr.
31789 Sanctuary Court, #51
Appleton, WI 54914

STUDY ASSIGNMENT: The committee is directed, pursuant to s. 13.83 (1), Stats., to (a) review remedial legislation based on nonsubstantive changes recommended by agencies; (b) review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous or otherwise in need of revision; (c) review Revisor's correction bills; (d) review suggestions for major codifications and revisions of the statutes; (e) cooperate with the Revisor of Statutes in identifying statutory provisions in need of revision; and (f) perform functions related to interstate compacts and agreements.

Established biennially, pursuant to s. 13.83 (1), Stats. Members appointed by a May 18, 2007 mail ballot.

6 MEMBERS: 3 Senators and 3 Representatives.

LEGISLATIVE COUNCIL STAFF: Laura Rose, Deputy Director and Don Dyke, Chief of Legal Services, and Julie Learned, Support Staff.

Navigability and Drainage Ditches

Senator Alan J. Lasee, **Chair**
2259 Lasee Road
De Pere, WI 54115

Representative Barbara Gronemus
36301 West Street
P.O. Box 676
Whitehall, WI 54773

Representative Eugene Hahn
W3198 Old B Road
Cambria, WI 53923

Jerry Bradley
5209 County Road N
Sun Prairie, WI 53590

George Meyer
201 Randolph Drive
Madison, WI 53717

Representative Sheryl Albers
339 Golf Course Road
Reedsburg, WI 53959

Senator Glenn Grothman
111 South 6th Avenue
West Bend, WI 53095

John H. Ainsworth
W6382 Waukechon Road
Shawano, WI 54166

David Gollon
Gollon Bait & Fish Farm
5117 State Road 191
Dodgeville, WI 53533

Scott Storlid
Natural Resources Consulting
P.O. Box 128
Cottage Grove, WI 53527

STUDY ASSIGNMENT: The current definition of navigability is a combination of statutes and Wisconsin court decisions. Some elements of the current test of navigability are quantitative or are based on factual observations by the DNR. The special committee is directed to review methods to clarify “navigability” as defined in statutes and administrative rules, with a focus on how the definition of navigability impacts the regulation of drainage ditches and ditches with no stream history. The committee is to review the methods the DNR uses to determine navigability.

10 MEMBERS: 2 Senators, 3 Representatives, and 5 Public Members.

LEGISLATIVE COUNCIL STAFF: David L. Lovell, Senior Analyst; Rachel Letzing, Senior Staff Attorney; and Julie Learned, Support Staff.

Nuclear Power

Representative Phil Montgomery, **Chair**
1305 Oak Crest Drive
Green Bay, WI 54313

Senator David Hansen
920 Coppens Road
Green Bay, WI 54303

Representative Robin J. Vos
4710 Eastwood Ridge
Racine, WI 53406

Michael Corradini
Professor, UW-Madison
145 Engineering Research Building
Madison, WI 53706

Katie Nekola
Clean Wisconsin, Inc.
122 State Street, Suite 200
Madison, WI 53703

Terry Pickens
611 Park View Court North
North Hudson, WI 54016

Pat Schillinger
WI Paper Council
1955 Tyler Lane
De Pere, WI 54115

Susan Stratton
Energy Center of Wisconsin
455 Science Drive, Suite 200
Madison, WI 53711

Jack Weissgerber
1819 Nagawicka Road
Hartland, WI 53029

Representative Chuck Benedict
3639 Bee Lane
Beloit, WI 53511

Representative Mark R. Honadel
1219 Manitoba Avenue
South Milwaukee, WI 53172

Forrest Ceel
N8 W22520 Johnson Drive, Unit H
Waukesha, WI 53186

Charles Higley
Citizens Utility Board
16 North Carroll Street, Suite 720
Madison, WI 53703

John Orth
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Grafton, WI 53024-1611

Brian Rude
Dairyland Power Cooperative
P.O. Box 817
La Crosse, WI 54602-0817

Richard Shaten
UW-Madison
84 Science Hall
Madison, WI 53706

Bill Ward
Procter & Gamble
P.O. Box 8020
Green Bay, WI 54308-8020

STUDY ASSIGNMENT: The committee is directed to study the role of nuclear power in Wisconsin's energy future, and to develop legislation that implements the recommended role, including, as appropriate, any modifications in the state's nuclear power moratorium.

17 MEMBERS: 1 Senator, 4 Representatives, and 12 Public Members.

LEGISLATIVE COUNCIL STAFF: John Stolzenberg, Chief of Research Services; David L. Lovell, Senior Analyst; and Kelly Mautz, Support Staff.

Placement of Sex Offenders

Representative Garey D. Bies, **Co-Chair**
2520 Settlement Road
Sister Bay, WI 54234

Senator Lena C. Taylor
3407 West Highland Drive
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Mel Flanagan
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Sandy Maher-Johnson
Citizens for a Safe Wisconsin
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Franklin, WI 53132

Larry Rickard
W194 S8476 Providence Way
Muskego, WI 53150

Marla Stephens
State Public Defender, Appellate Division
735 North Water Street, #912
Milwaukee, WI 53202

Representative Scott Suder, **Co-Chair**
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Kerry Kirn
Clark County
517 Court Street, #308
Neillsville, WI 54456

Terry Marshall
ATTIC Correctional Services, Inc.
601 Atlas Avenue
Madison, WI 53707-7370

Audrey Skwierawski
Assistant D.A., Milwaukee County
231 West State Street
Milwaukee, WI 53233

STUDY ASSIGNMENT: The committee is directed to study current policies and practices of the Department of Corrections relating to placement of persons who have been convicted of a sex offense in the community. The special committee shall also review current statutes relating to placement of sex offenders and determine whether additional statutory requirements on where such offenders may be placed would enhance public safety. The special committee shall also study the effect of placing additional statutory requirements on the ability to place offenders and the impact of additional requirements on urban and rural areas of Wisconsin.

11 MEMBERS: 1 Senator, 2 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Salm and Anne Sappenfield, Senior Staff Attorneys; and Kelly Mautz, Support Staff.

Recodification of Chapter 21, Military Affairs

Representative Terry M. Musser, **Chair**
W13550 Murray Road
Black River Falls, WI 54615

Representative Marlin D. Schneider
3820 Southbrook Lane
Wisconsin Rapids, WI 54494

Anthony Hardie
Department of Veterans Affairs
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Madison, WI 53703

Randi Milsap
Department of Military Affairs
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Madison, WI 53708-8111

Larry Olson
Department of Military Affairs
2400 Wright Street
Madison, WI 53708

Senator Scott Fitzgerald
N4692 Maple Road
Juneau, WI 53039

David Dziobkowski
Department of Military Affairs
P.O. Box 8111
Madison, WI 53708-8111

Terence McArdle
700 Greig Terrace
Stoughton, WI 53589

Ann Nischke
202 West College Avenue
Waukesha, WI 53186

STUDY ASSIGNMENT: The committee is directed to conduct a recodification of ch. 21, Stats., relating to military affairs, to include reorganizing the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, making other necessary organizational changes, and making minor substantive changes.

9 MEMBERS: 1 Senator, 2 Representatives, and 6 Public Members.

LEGISLATIVE COUNCIL STAFF: Richard Sweet and Pam Shannon, Senior Staff Attorneys; and Tracey Young, Support Staff.

Review of Crimes Against Children

Senator Alberta Darling, **Chair**
1325 West Dean Road
River Hills, WI 53217

Representative Dean R. Kaufert
1360 Alpine Lane
Neenah, WI 54956

Senator Mary Lazich
4405 South 129th Street
New Berlin, WI 53151

Representative Mark Pocan
309 North Baldwin
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Debra Davidoski
Captain, Milwaukee Police Department
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Michael Murray
Wisconsin Coalition Against Sexual Assault
600 Williamson Street, Suite N-2
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Michael Tobin
State Public Defender
315 North Henry Street, 2nd Floor
Madison, WI 53703-3233

Representative Suzanne Jeskewitz
N80 W15239 Hilltop Drive
Menomonee Falls, WI 53051

Representative Joel M. Kleefisch
W357 N6189 Spinnaker Drive
Oconomowoc, WI 53069

Representative Carol Owens
144 County Road C
Oshkosh, WI 54904

Michael Brennan
Milwaukee County Circuit Court, Branch 15
901 North 9th Street, Room 409
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Jeff Greipp
Assistant D.A., Milwaukee County
821 West State Street
Milwaukee, WI 53233

Scott Southworth
Juneau County District Attorney
200 Oak Street
Mauston, WI 53948

STUDY ASSIGNMENT: The committee is directed to review current crimes against children under ch. 948, Stats., that relate to child pornography, communicating with a child over a computerized communications system, sex offenders working or volunteering with children, and sexual assault of a child to determine whether these statutes should be clarified and whether the penalties for these offenses are consistent and appropriate. Recodifying other portions of ch. 948, Stats., may also be considered.

13 MEMBERS: 2 Senators, 5 Representatives, and 6 Public Members.

LEGISLATIVE COUNCIL STAFF: Anne Sappenfield, Senior Staff Attorney; Larry Konopacki, Staff Attorney; Patrick Mueller, Legislative Intern; and Kelly Mautz, Support Staff.

Review of State School Aid Formula

Senator Luther S. Olsen, **Chair**
1023 Thomas Street
Ripon, WI 54923

Representative Brett H. Davis
1420 Ravenoaks Trail
Oregon, WI 53575

Representative Jason Fields
5686 North 60th Street
Milwaukee, WI 53218

Representative Jeffrey L. Mursau
4 Oak Street
Crivitz, WI 54114

Representative Amy Sue Vruwink
9425 Flower Lane
Milladore, WI 54454

Gary Andrews
216 West Kelly
Cuba City, WI 53807

Robert Borch
Elmbrook School District
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John Gaier
Neilsville School District
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Dianne Lang
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Ron Welch
School District of Algoma
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Algoma, WI 54201

Senator Alberta Darling
1325 West Dean Road
River Hills, WI 53217

Senator Jon Erpenbach
7781 Elmwood Avenue, #106
Middleton, WI 53562

Senator Julie M. Lassa
1900 Clark Street
Stevens Point, WI 54481

Representative Pat Strachota
639 Ridge Road
West Bend, WI 53095

Representative Mary Williams
542 Billings Avenue
Medford, WI 54451

Todd Berry
Wisconsin Taxpayers Alliance
401 North Lawn Avenue
Madison, WI 53704-5033

John Burnett
324 East Larkspur Lane
Onalaska, WI 53650

Nancy Hendrickson
Pecatonica Area School District
704 Cross Street
Blanchardville, WI 53516

Michelle Nate
3748 West Lakefield Drive
Milwaukee, WI 53215

Debi Towns
7930 North Eagle Road
Janesville, WI 53548

STUDY ASSIGNMENT: The committee is directed to study the current state school aid formula for public elementary and secondary schools in the state and to develop legislation to improve the method of allocating state funds to school districts. The committee shall review the various components that are used to calculate and distribute school aids under the equalization formula and for categorical programs. Also, the committee may review issues related to declining enrollment and increasing property values. The committee may also review the current statutory restraints on local spending, including revenue limits and general referendum requirements, and qualified economic offers to teachers under the Municipal Employment Relations Act. In addition, the committee may review funding formulas in other states and emerging trends in school finance as well as issues associated with rising property values and declining enrollments.

21 MEMBERS: 4 Senators, 6 Representatives, and 11 Public Members.

LEGISLATIVE COUNCIL STAFF: Russ Whitesel and Mary Matthias, Senior Staff Attorneys; and Tracey Young, Support Staff.

State Trails Policy

Senator Roger M. Breske, **Chair**
8800 Highway 29
Eland, WI 54427

Representative Mary Hubler
P.O. Box 544
Rice Lake, WI 54868

Representative Alvin R. Ott
P.O. Box 112, W2168 Campground Road
Forest Junction, WI 54123

Senator Dale W. Schultz
70515 North Central Avenue
Richland Center, WI 53581

Ken Carpenter
N3255 County Road A
Fort Atkinson, WI 53538-9151

Richard Decker
P.O. Box 1447
Eagle River, WI 54521

Dave Marcouiller
UW-Madison
101 Old Music Hall, 925 Bascom Hall
Madison, WI 53706

Michael McFadzen
N5549 Kathryn Drive
Plymouth, WI 53073

Joel Patenaude
Silent Sports
506 Highland Drive
Waupaca, WI 54981

Mark L. Pettis
3984 State Road 70
Hertel, WI 54845

John Ruf
11518 Highway. G
Darlington, WI 53530

Jack Sauer
Lafayette County Board
11165 Burke Road
Darlington, WI 53530

STUDY ASSIGNMENT: The committee directed: (1) to review the current policies for the acquisition, development, and management of public use trails in Wisconsin by all state agencies and local governmental units, and including connecting trails that are privately owned; (2) to review issues related to public use trails within the state, including planning for trail acquisition and use, involvement of trail user groups, design and construction of trails, location and connection of trails, designation of certain trails for specific uses, methods for addressing user conflicts, benefits of trails for economic development, and funding for trails; (3) to place particular emphasis on issues related to trail uses by motorized vehicles; and (4) to recommend, as appropriate, a comprehensive policy for trails in this state or methods for the development of a state trails policy, and methods for state agencies and local governmental units to implement state trail policies.

12 MEMBERS: 2 Senators, 2 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Dan Schmidt, Senior Analyst; Mark C. Patronsky, Senior Staff Attorney; and Kelly Mautz, Support Staff.

State-Tribal Relations

Representative Terry M. Musser, **Chair**
W13550 Murray Road
Black River Falls, WI 54615

Senator G. Spencer Coggs
3732 North 40th Street
Milwaukee, WI 53216

Senator Robert W. Wirch
3007 Springbrook Road
Pleasant Prairie, WI 53158

Howard Bichler
St. Croix Chippewa Indians of Wisconsin
24663 Angeline Avenue
Webster, WI 54893

Ken Fish
Menominee Indian Tribe of Wisconsin
P.O. Box 173
Keshena, WI 54135

Doug Huck
Stockbridge-Munsee Band of Mohican Indians
N8476 Moheconnuck Road
Bowler, WI 54416

Dee Ann Mayo
Lac du Flambeau Band of Lake
Superior Chippewa Indians
P.O. Box 67
Lac du Flambeau, WI 54538

Mr. Louis Taylor
Lac Courte Oreilles Band of Lake Superior
Chippewa Indians
13394 West Trepania Road
Hayward, WI 54843

Representative Frank Boyle
4900 East Tri-Lakes Road
Superior, WI 54880

Representative Gary Sherman
11800 Sherman Road
Port Wing, WI 54865

John Alloway
Forest County Potawatomi Community
P.O. Box 340
Crandon, WI 54520

Vince DelaRosa
Oneida Tribe of Indians of Wisconsin
P.O. Box 365
Oneida, WI 54155

Jon Greendeer
Ho-Chunk Nation
701 Sommers Street
Stevens Point, WI 54481

Donna Lynk
Bad River Band of Lake Superior
Chippewa Indians
P.O. Box 39
Odanah, WI 54861

Mark Montano
Red Cliff Band of Lake Superior
Chippewas
88385 Pike Road, Highway 13
Bayfield, WI 54814

STUDY ASSIGNMENT: The committee is directed to study issues relating to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues. [s. 13.83 (3), Stats.]

15 MEMBERS: 2 Senators, 3 Representatives, and 10 Public Members.

LEGISLATIVE COUNCIL STAFF: Joyce L. Kiel, Senior Staff Attorney; David L. Lovell, Senior Analyst; Julie Learned, Support Staff.

State-Tribal Relations

Technical Advisory Committee

TOM BELLAVIA
Department of Justice
Assistant Attorney General
17 West Main Street, Room 707
INTER-D

GWEN CARR
Department of Transportation
Div. of Transportation System Development
Bureau of Equity & Environmental Services
4802 Sheboygan Avenue, Room 451
INTER-D

J.P. LEARY
Department of Public Instruction
125 South Webster Street, 4th Floor
INTER-D

MICHAEL LUTZ
Department of Natural Resources
101 South Webster LS/5
INTER-D

RACHELLE ASHLEY
Department of Workforce Development
201 East Washington Avenue, Room E200
INTER-D

THOMAS D. OURADA
Department of Revenue
2135 Rimrock Road, #624A
INTER-D

JIM WEBER
Department of Health and Family Services
1 West Wilson Street, Room 618
INTER-D

ASSIGNMENT: Established pursuant to s. 13.83 (3) (f), Stats., to assist the Special Committee on State-Tribal Relations in performing its statutory functions.

7 MEMBERS: One representative designated by the following departments: Health and Family Services; Justice; Natural Resources; Public Instruction; Revenue; Transportation; and Workforce Development.

Strengthening Wisconsin Families

Representative Steve Kestell, **Chair**
W3829 State Highway 32
Elkhart Lake, WI 53020

Senator Dale W. Schultz
515 North Central Avenue
Richland Center, WI 53581

Senator Lena C. Taylor
3407 West Highland Drive
Milwaukee, WI 53208

Lisa Boyd-Gonzalez
YWCA of Greater Milwaukee
1915 North Dr. Martin Luther King, Jr., Drive
Milwaukee, WI 53212

Charity Eleson
555 West Washington Avenue, Suite 200
Madison, WI 53703

Paul Minkus
2606 Sara Road
Madison, WI 53711

Jodi Roberts
4648 Willow Street
Morrisonville, WI 53571

Jack Westman
Wisconsin Cares, Inc.
1234 Dartmouth Road
Madison, WI 53705-2214

Representative Don Pridemore
2277 Highway K
Hartford, WI 53027

Representative Donna J. Seidel
807 South 20th Street
Wausau, WI 54403

Jon D. Angeli
Grant County Department of Social Services
253 South Harrison Street
Lancaster, WI 53813

John Burgess
Family and Children's Center
1707 Main Street
La Crosse, WI 54601

Carol Kelso
Brown County Executive
305 East Walnut Street, Room 680
Green Bay, WI 54301

Kenneth Munson
Children's Service Society of WI
3284 North Summit Avenue
Milwaukee, WI 53211

Paula Roberts
City of Milwaukee Health Department
841 North Broadway, 3rd Floor
Milwaukee, WI 53202-3653

STUDY ASSIGNMENT: The committee is directed to study the Wisconsin Works (W-2) Program and the child welfare system to determine methods to improve collaboration between the two systems in order to support, strengthen, and, in some cases, reunify families. The committee shall review recent legislative audits of both systems. The committee shall determine how the W-2 Program may be more supportive of the family unit. In addition, the committee shall study how participation in the child welfare system affects the receipt of public benefits and how public benefits affect a parent's ability to meet conditions under a child welfare court order.

15 MEMBERS: 2 Senators, 3 Representatives, and 10 Public Members.

LEGISLATIVE COUNCIL STAFF: Laura Rose, Deputy Director; Scott Grosz, Staff Attorney; Anne Sappenfield, Senior Staff Attorney; and Tracey Young, Support Staff.

Note: Carol Wright resigned from the Special Committee.

Uniform Debt Management Services

Representative Steve Wieckert, **Chair**
1 Weatherstone Drive
Appleton, WI 54914

Senator Michael G. Ellis
1752 County Road GG
Neenah, WI 54956

Kathryn Crumpton
Consumer Credit Counseling Service
4915 South Howell Avenue, Suite 102
Milwaukee, WI 53207

Linda Kennedy
310 Willow Lane
Menasha, WI 54952

Claire Ann Resop
Brennan, Steil & Basting, S.C.
22 East Mifflin Street, Suite 400
Madison, WI 53703

Cindy Tang
Insight Industries, LLC
995 Highbury Circle
Platteville, WI 53818

Senator G. Spencer Coggs
3732 North 40th Street
Milwaukee, WI 53216

Representative Dean R. Kaufert
1360 Alpine Lane
Neenah, WI 54956

Joanne Huelsman
P.O. Box 467
Waukesha, WI 53187

Rose Oswald Poels
Wisconsin Bankers Association
4721 South Biltmore Lane
Madison, WI 53718

Rick Sense
Goodwill Industries
606 South Mueller Street
Appleton, WI 54914

STUDY ASSIGNMENT: The committee is directed to review subch. V of ch. 422 of the current Wisconsin statutes regarding credit services organizations and the Uniform Debt Management Services Act proposed by the National Conference of Commissioners on Uniform State Laws in order to determine whether to recommend adoption of the Uniform Debt Management Services Act to the Wisconsin Legislature.

12 MEMBERS: 2 Senators, 2 Representatives, and 7 Public Members.

LEGISLATIVE COUNCIL STAFF: Dan Schmidt, Senior Analyst; Mary Matthias, Senior Staff Attorney; and Wendy Ulrich, Support Staff.