



Legislative Fiscal Bureau

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September 6, 2017

TO: Members
Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Earmark Transparency Report on the Joint Finance Committee's Substitute Amendments to 2017 AB 64/SB 30

Under section 13.95(1r) of the statutes, as created by 2011 Wisconsin Act 220, the Legislative Fiscal Bureau must prepare an earmark transparency report on each biennial budget bill and on each amendment to that bill. The attachment to this memorandum provides the required earmark transparency report for the substitute amendments to 2017 AB 64/SB 30 proposed by the Joint Committee on Finance.

The report is divided into two sections. The first section lists those items included in 2017 AB 64/SB 30 (the Governor's 2017-19 budget) and the 2017-19 capital budget recommendations of the Building Commission that are included in the Finance Committee's substitute amendment. Included for each item of this section are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summaries of the Governor's budget and recommendations of the Building Commission.

The second section lists those items that were added by the Finance Committee to its version of the budget. For the items in this section, the number of the Finance Committee motion is identified.

For the items in each section, the cost (appropriation or authorization) of the provision, beneficiary of the provision (if determinable), and Senate and Assembly districts of the beneficiary (if determinable) are shown if the specific location of the program or project is identified.

For purposes of this report, the statutes define an earmark as a provision that does either of the following: (1) authorizes or requires the payment of state moneys to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries; or (2) creates or modifies a tax deduction, credit, exclusion, or

exemption that applies to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries. The earmark transparency report must include the following elements: (1) a list of all earmarks; (2) the cost of each earmark; (3) the beneficiary of each earmark, if the Bureau can make this determination, and the assembly and senate district in which the beneficiary resides (for individuals) or is located (for entities); and (4) for a report on a budget amendment, the name of the legislator who proposed the earmark.

Under section 13.102 of the statutes, the Joint Committee on Finance may not vote to recommend passage of the biennial budget bill or an amendment to the bill until the required report, on either the bill or amendment, has been distributed by the Bureau to each member of the Legislature and is made available on the Legislature's website. During the Committee's budget deliberation, a motion to delete an earmark identified in this report shall prevail on either a majority or tie vote.

Section 13.39 of the statutes specifies that neither house of the Legislature may pass the biennial budget bill until the Bureau has distributed a copy of an earmark transparency report on the bill, as amended, to each member of the Legislature and has made the report available on the Legislature's website. If a conference committee is convened on the biennial budget bill, the conference report may not add any earmarks to the budget, but may reduce the cost of any existing earmarks.

The attached list includes items contained within AB 64/SB 30 and the recommendations of the Building Commission and Joint Committee on Finance which, in our review, reflect the language of 2011 Act 220. The items that are listed identify a specific, named, non-state beneficiary of the earmark. The list does not include projects or programs that would be funded for a state government purpose, such as University of Wisconsin campus facilities or state highway projects.

BL/sas
Attachment

Earmark Transparency Report

Section 1

2017 AB 64/SB 30 and 2017-19 Capital Budget Recommendations of the Building Commission Included by the Joint Committee on Finance

Building Program (La Crosse Center -- Expansion and Renovation) (Page 509, #6)

2017-19 Authorization: \$5,000,000 GPR-supported bonding; \$42,000,000 grantee match

Beneficiary: The City of La Crosse and the La Crosse Center (a department of the City of La Crosse)

Senate District: 32

Assembly District: 95

Building Program (Completion of St. Ann Center -- Bucyrus Campus) (Page 510, #7)

2017-19 Authorization: \$5,000,000 GPR-supported bonding; \$20,268,200 grantee match

Beneficiary: St. Ann Center for Intergenerational Care, Inc.

Senate District: 6

Assembly District: 16

Building Program (Brown County STEM Innovation Center) (Page 511, #8)

2017-19 Authorization: \$5,000,000 GPR-supported bonding; \$10,000,000 grantee match

Beneficiary: Brown County

Senate Districts: 1, 2, and 30

Assembly Districts: 1, 2, 4, 5, 88, 89, and 90

Public Instruction (Very Special Arts) (Page 371, #6)

2017-19 Appropriation: \$23,400 GPR (\$11,700 annual increase to \$63,300 base level funding)

Beneficiary: Very Special Arts Wisconsin

Veterans Affairs (Veterans Transportation Grant) (Page 473, #10)

2017-19 Appropriation: \$160,000 SEG

Beneficiary: Disabled American Veterans

Veterans Affairs (Grant for Camp American Legion) (Page 474, #13)

2017-19 Appropriation: \$50,000 SEG

Beneficiary: Camp American Legion

Senate District: 12

Assembly District: 34

Section 2

Additional Items Proposed by the Joint Committee on Finance

Children and Families -- Economic Support and Child Care (Grant to Boys and Girls Clubs) (Motion #222)

2017-19 Appropriation: \$200,000 FED (already included in Governor's bill)

Beneficiaries: Appleton, Milwaukee, and Oshkosh Boys and Girls Clubs (Governor's proposed grant modified to include Appleton and Oshkosh Boys and Girls Clubs)

Health Services (Grant for Hospital-Based Behavior Health Crisis Management and Videoconferencing for Court Hearings in Civil Commitment Proceedings) (Motion #256)

2017-19 Appropriation: \$250,000 GPR

Beneficiary: Hudson Hospital and Clinic

Senate District: 10

Assembly District: 30

Historical Society (Highway Sign for Peshtigo Fire Museum) (Motion #185)

2017-19 Appropriation: \$1,000 GPR

Beneficiary: Peshtigo Fire Museum

Senate District: 30

Assembly District: 89

Natural Resources (Saxon Harbor Campground and Marina) (Motion #318)

2017-19 Appropriation: \$1,000,000 unobligated stewardship program bonding

Beneficiary: Iron County

Senate District: 25

Assembly District: 74

Natural Resources (Neenah-Menasha Twin Trestles) (Motion #318)

2017-19 Appropriation: \$415,300 unobligated stewardship program bonding

Beneficiary: Cities of Neenah and Menasha

Senate District: 19

Assembly District: 55, 57

Natural Resources (Recreational Vehicle Safety Enhancement Program) (Motion #328)

2017-19 Appropriation: \$594,000 SEG

Beneficiary: NOHVIS Group, Inc.

Senate District: 9

Assembly District: 26

Natural Resources (Municipal Flood Control -- 2017-19 Federal Matching Grant) (Motion #398)

2017-19 Appropriation: \$14,600,000 unobligated stewardship program bonding
Beneficiary: City of Arcadia
Senate District: 31
Assembly District: 92

Natural Resources (Little Plover River Study) (Motion #398)

2017-19 Appropriation: \$100,000 SEG
Beneficiary: Village of Plover
Senate District: 24
Assembly District: 71

Natural Resources (Burlington Flood Study) (Motion #398)

2017-19 Appropriation: \$50,000 SEG
Beneficiary: Southeastern Wisconsin Regional Planning Commission
Senate District: 21
Assembly District: 63

Public Instruction (College Possible, Inc.) (Motion #409)

2017-19 Appropriation: \$1,000,000 GPR
Beneficiary: College Possible, Inc.
Senate Districts: 3, 4, 5, 6, 7, 8, 28
Assembly Districts: 7, 8, 9, 10, 11, 12, 13, 16, 17, 18, 19, 20, 22, 84

Public Instruction (Wisconsin Reading Corps) (Motion #409)

2017-19 Appropriation: \$1,000,000 GPR
Beneficiary: Wisconsin Reading Corps
Senate Districts: 3, 4, 5, 6, 7, 8, 28
Assembly Districts: 7, 8, 9, 10, 11, 12, 13, 16, 17, 18, 19, 20, 22, 84

Shared Revenue and Tax Relief (Expenditure Restraint Program Payment) (Motion #418)

2017-19 Appropriation: \$583,000 GPR
Beneficiary: Village of Maine
Senate District: 29
Assembly District: 86

Shared Revenue and Tax Relief (Property Tax Exemption for Marquette University) (Motion #196)

2017-19 Appropriation: \$0
Beneficiary: Marquette University
Senate District: 6
Assembly District: 16

**Shared Revenue and Tax Relief (Public Utility Aid Distributions for Certain Municipalities)
(Motion #201)**

2017-19 Appropriation: \$215,100 GPR
Beneficiary: Village of Cassville
Senate District: 17
Assembly District: 49

Shared Revenue and Tax Relief (Expenditure Restraint Program Payment) (Motion #421)

2017-19 Appropriation: \$583,000 GPR
Beneficiary: City of Janesville
Senate District: 11, 15
Assembly District: 31, 44

Tourism (Grant for Landmark in Pittsville) (Motion #302)

2017-19 Appropriation: \$7,500 GPR
Beneficiary: City of Pittsville (Wood County)
Senate District: 24
Assembly District: 70

Tourism (Grant for Ski Jumping Improvements in Vernon County) (Motion #306)

2017-19 Appropriation: \$75,000 GPR
Beneficiary: Vernon County
Senate District: 17, 32
Assembly District: 50, 96

Tourism -- Arts Board (Arts Center Expansion Grant) (Motion #418)

2017-19 Appropriation: \$100,000 GPR
Beneficiary: Monroe Arts Center
Senate District: 17
Assembly District: 51

Transportation (Disaster Damage Payment) (Motion #413)

2017-19 Appropriation: \$64,000 SEG
Beneficiary: Town of Lafayette (Chippewa County)
Senate District: 23
Assembly District: 68

Transportation (Airport Improvement Project Funding) (Motion #413)

2017-19 Appropriation: \$4,000,000 SEG
Beneficiary: City of Wisconsin Rapids
Senate District: 24
Assembly District: 72

Transportation (Airport Improvement Project Funding) (Motion #413)

2017-19 Appropriation: \$1,700,000 SEG
Beneficiary: Appleton International Airport
Senate District: 19
Assembly District: 55

Transportation (Harbor Assistance Funding) (Motion #413)

2017-19 Appropriation: \$3,200,000 SEG
Beneficiary: Fincantieri Bay Shipbuilding in Door County
Senate District: 1
Assembly District: 1

Transportation (Reimbursement of Local Expenditure) (Motion #413)

2017-19 Appropriation: \$20,000 SEG
Beneficiary: Village of Rib Lake
Senate District: 29
Assembly District: 87

Transportation (Railroad Gate Crossing on Fire Lane 12 Near the Village of Fox Crossing) (Motion #418)

2017-19 Appropriation: \$0
Beneficiary: Village of Fox Crossing
Senate District: 1
Assembly District: 3

Wisconsin Court Appointed Special Advocate Association (Motion #48)

2017-19 Appropriation: \$160,000 PR
Beneficiary: Wisconsin Court Appointed Special Advocate Association

Wisconsin Economic Development Corporation (Economic Development Grant for Marathon County Economic Development Corporation) (Motion #71)

2017-18 Appropriation: \$100,000
Beneficiary: Marathon County Economic Development Corporation
Senate District: 29
Assembly District: 85

Workforce Development (Grant for Building Occupational Skills for Success Program) (Motion #296 and Motion #421)

2017-19 Appropriation: \$200,000 GPR
Beneficiary: Milwaukee Development Corporation
Senate Districts: 3, 4, 5, 6, 7, 8, 28
Assembly Districts: 7, 8, 9, 10, 11, 12, 13, 16, 17, 18, 19, 20, 22, 84