Adult Corrections Program

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Adult Corrections Program

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Adult Corrections Program

In Wisconsin, the care and treatment of adult offenders placed under state supervision by the courts is provided by the Department of Corrections. In fiscal year 2011-12, the Department was responsible for an average daily population of 90,122 individuals, including 22,351 incarcerated adults and 67,771 in the community. The Department operates 36 adult correctional facilities, including 20 prisons and 16 correctional centers. Appendix I provides a map of the locations of state correctional facilities and a subsequent listing of each facility. During 2011-12, Corrections contracted for an average of 112 beds per day with Wisconsin counties and at various federal facilities. Finally, the Wisconsin Resource Center in the Village of Winnebago is operated by the Department of Health Services (DHS), Division of Mental Health and Substance Abuse Services, as a 357-bed medium-security facility for inmates in need of mental health treatment.

This paper is divided into the following sections: (a) departmental overview; (b) adult correctional facilities, including facilities for prison contract beds; (c) prison system operating capacity; (d) contracts for housing state prisoners in other facilities; (e) adult inmate populations; (f) Badger State Industries; (g) private business/prison employment work program; (h) correctional farms; (i) community corrections; (j) sex offender registration; and (k) GPS monitoring for certain child sex offenders, and violators of certain orders or injunctions.

Overview

The Department of Corrections operates three primary programs: (a) adult correctional ser-

vices; (b) the Parole Commission; and (c) juvenile correctional services.

The adult correctional services program manages the state's adult correctional facilities, correctional field services, and administrative duties. The Division of Adult Corrections (DAI) operates the state's 20 correctional institutions, 16 minimum-security correctional centers, and oversees prison bed contracts. Institutional operations include assigning inmate security levels, designating institutional placement and programming needs, and providing health services, employment training, and educational programming. The Division of Community Corrections (DCC) administers correctional field services, including supervising offenders on probation, parole, and extended supervision, providing monitoring and reporting services to offenders, and administering the intensive sanctions program. In addition to DAI and DCC, adult correctional services include departmentwide administrative services provided by: (a) the Secretary's Office, responsible for the overall administration of the Department, evaluation of local detention facilities (jails), and victim services and programs; and (b) the Division of Management Services, responsible for budgeting, fiscal and accounting issues, information technology, the correctional training center, personnel services, procurement, and facilities management. Budgeted funding in 2012-13 adult correctional services \$1,109,219,500 and 9,831.17 positions (all funds).

The Parole Commission, which is attached to the Department, is responsible for making prison release decisions for inmates. The Commission consists of eight members, including a chairperson who is appointed by the Governor for a twoyear term. The Commission is the final authority in granting discretionary paroles. [For information on sentencing, see the Legislative Fiscal Bureau information paper entitled "Felony Sentencing and Probation."] Budgeted funding in 2012-13 for the Commission is \$1,096,400 and 13.0 positions.

The juvenile correctional services program manages the state's juvenile facilities, field services, and administrative functions. The Division of Juvenile Corrections operates the state's two juvenile facilities and community corrections programs. Operations include administering treatment programs, determining eligibility for release of juvenile offenders, and overseeing aftercare services. Budgeted funding in 2012-13 for juvenile correctional services is \$164,547,400 and 410.20 positions (all funds).

An organizational chart of the Department can be found in Appendix II. Appendix III shows that the Department's total base budget and number of positions for 2012-13, including all sources of funds, is \$1.3 billion with 10,254.37 positions. Of this amount, 90.9% is financed from general purpose revenues (GPR); 8.9% is program revenue (PR) from such sources as funds generated from the daily rates charged to counties for juvenile corrections and the sale of Badger State Industries and farms products; and 0.2% is financed through federal revenue (FED) such as federal drug abuse, educational or job assistance programs and segregated revenue (SEG) from the recycling fund for a computer recycling program.

In Appendix III, individual budgetary units (for example, individual correctional institutions) are separately identified. It should be noted that: (a) rent for the Department's Madison facility (\$4,350,800 GPR) is included under the Division of Management Services' central office; and (b) debt service costs for adult (\$87,579,700 GPR) and juvenile (\$4,670,500 GPR) correctional facilities are included under the central office costs for each division. In addition, funding budgeted

for DAI under the central office also includes monies that will eventually be allocated to individual institutions: overtime salary and fringe benefits (\$25,792,300 GPR), and inmate food and supplies (\$19,762,500 GPR).

This paper provides information regarding the organization, budget and programs of the Department of Corrections related to the adult correctional system. The juvenile justice system and youth aids are addressed in the Legislative Fiscal Bureau's informational paper entitled, "Juvenile Justice and Youth Aids Program." Likewise, the state's felony sentencing and probation process is addressed in the Legislative Fiscal Bureau's informational paper entitled, "Felony Sentencing and Probation."

Adult Correctional Facilities

State Facilities

Convicted male adults sentenced to state prisons are received at the Dodge Correctional Institution Reception Center in Waupun, and convicted female adults are received at the Taycheedah Correctional Institution in Fond du Lac. After an assessment and evaluation period lasting between four and six weeks, inmates are classified according to the degree of security risk they present. Depending on their classification, adult inmates are sent to a maximum-, medium-, or minimumsecurity facility. In addition to the correctional institutions and centers, an inmate may also be sent to the minimum-security Drug Abuse Correctional Center, which is located on the grounds of the Winnebago Mental Health Institute, and to the medium-security Wisconsin Resource Center operated by the Department of Health Services (DHS).

The maximum-security institutions for adult

males include Dodge, Columbia, Green Bay, Waupun, and the Wisconsin Secure Program Facility. The medium-security institutions for adult males include Oshkosh, Kettle Moraine, Fox Lake, Jackson, Prairie du Chien, Racine, Redgranite, Stanley, New Lisbon, and the Milwaukee Secure Detention Facility. Certain offenders may be sent to the medium-security Racine Youthful Offender Facility, where inmates may not be younger than 15 years old nor more than 24 years old. The minimum-security facilities for adult males include Oakhill Correctional Institution, the Chippewa Valley Correctional Treatment Center, Sturtevant Transitional Facility, and the 14 male correctional centers.

For adult females, correctional facilities include Taycheedah, a maximum- and medium-security institution, and two minimum-security correctional centers, the Women's Community Correctional Center in Milwaukee and the Robert E. Ellsworth Correctional Center in Union Grove. In addition, the Department operates a 12-bed challenge incarceration program for female offenders at the St. Croix Correctional Center. These facilities are known collectively as the "Women's Correctional System."

Correctional Facility Operational Costs

Appendix IV identifies the operational costs of adult correctional institutions and minimum-security centers during 2011-12. It should be noted that the costs identified are those attributable directly to the facilities and do not include other departmental costs such as that for administration. In addition, these costs do not include debt service or construction costs associated with facilities.

In 2011-12, daily per capita cost at all correctional facilities was approximately \$91 (\$33,400 annually). The highest daily per capita cost occurred at the Wisconsin Secure Program Facility (\$124), which houses inmates who demonstrate serious behavioral problems in other correctional

settings. The medium-security Stanley Correctional Institution had the lowest daily per capita prison cost (\$69). Appendix IV does not include operational costs associated with the Wisconsin Resource Center operated by DHS with Corrections providing security services.

Contracted Prison and Jail Beds

In addition to state correctional institutions, the Department of Corrections also utilizes contracted prison and jail space to house state inmates and as temporary lockup (non-punitive lock-up pending an investigation or disciplinary action of an inmate in the Center System). Since 1983, Corrections has been authorized to contract with Wisconsin local governments for the housing of state prisoners. In 2011-12, the Department contracted with 17 Wisconsin counties to house state inmates. Further, since 1995, Corrections has been authorized to contract with political subdivisions in other states for prison space. Statutes require that the Legislature or the Joint Committee on Finance approve any contract to transfer more than 10 prisoners in any fiscal year to any one state or any one political subdivision of another state. Currently, the Department does not have any contracts with any other state. In addition to Wisconsin local governments and other states' political subdivisions, the Department is authorized to contract with the federal government to house inmates.

In 1997 Act 27, Corrections was given the authority to enter into one or more contracts with a private corporation for prison beds in other states. Statutes require that contracts with private corporations contain certain provisions, such as a termination date, cost and payment information, and specifications regarding inmate transportation, reporting procedures, and probation and parole procedures. It was further specified that while in a private contract facility in another state, Wisconsin prisoners would be subject to all provisions of law and regulation concerning the

confinement of persons in that institution under the laws of the state where the private institution is located. Further, any parole hearings for a prisoner confined under a contract must be conducted by the Wisconsin Earned Release Commission. Contracts with private companies for prison beds are required to follow current state procurement requirements and current Corrections standards for the purchase of services for offenders. The most recent contract the state had with a private corporation was with the Corrections Corporation of America, which expired in December, 2007.

Further discussion of contracting prison and jail space to house Wisconsin inmates is provided in a later section of this paper.

Prison System Operating Capacity

In 1993 Act 16, Corrections was required to promulgate administrative rules providing limits on the number of prisoners at all state prisons. The Act required Corrections to include systemwide limits and limits for each prison, except that a single limit could be established for the minimum-security correctional centers. Further, procedures to exceed any systemwide, institution or center system limit in an emergency situation could be created. As of December, 2012, this rule had not been promulgated.

To address the question of prison capacity, Corrections has, by policy, defined the operating capacity of the prison system as the lesser of: (a) the number of inmates that a correctional institution can house; or (b) an institution's capacity to provide non-housing functions such as food service, medical care, recreation, visiting, inmate programs, segregation housing and facility administration. Medical services and segregation beds (single cells for inmates removed from the general population for behavioral or security rea-

sons) are not counted in housing capacity. Housing capacity is defined as: (a) one inmate per cell at maximum-security facilities, with a 2% cell vacancy rate; and (b) up to 20% double occupancy of cells in medium-security facilities existing as of July 1, 1991, or 50% double occupancy of cells in medium-security facilities constructed after July 1, 1991. No specific standard has been established for minimum-security institutions, but capacities have been determined on an institution-by-institution basis. Corrections' operating capacity figures also include the current number of actually occupied contracted prison beds. Further, since the Wisconsin Secure Program Facility (WSPF) at Boscobel is utilized for offenders on an as-needed basis with a maximum capacity of 500 beds, the capacity at WSPF is equal to the number of inmates at the facility. In addition, in December, 1998, Corrections further modified the capacity figures to include nine barracks units built at eight institutions and increased doubling at six institutions for which additional staff were provided.

Using the above definition, Corrections has an operating capacity as of December 7, 2012, of 17,105 inmates in state facilities and 31 inmates at contracted facilities, for a total operating capacity of 17,136. Table 1 identifies Corrections operating capacity and prison population by facility. There were no construction projects authorized during the 2011-13 biennium that would expand operating capacity.

On December 7, 2012, the prison system housed 22,041 inmates and was at 129% of Corrections' defined capacity. Additional inmates were housed by: (a) exceeding the defined number of double occupancy cells; (b) housing more than two inmates in some cells; and (c) utilizing some non-housing space for housing purposes. To the extent that Corrections continues to exceed its defined capacity or modifies the component parts of its definition, the amount that the system is "over capacity" may vary.

Table 1: Corrections Operating Capacity and Prison Population, December 7, 2012

Male Waupun Green Bay Dodge Columbia Wisconsin Secure Program Facility	Operating Capacity 882 749 1,165 541 501	Prison Population 1,250 1,003 1,609 815 480
Total Maximum	3,838	5,244
Racine Fox Lake Kettle Moraine Oshkosh Jackson Racine Youthful Offender Redgranite Stanley Prairie du Chien New Lisbon Milwaukee Secure Detention Facility Wisconsin Resource Center Total Medium	1,021 979 783 1,494 837 400 990 1,500 326 950 y 460 333 10,073	1,570 1,333 1,166 2,046 979 449 1,020 1,520 513 1,024 504 333 12,457
Oakhill Chippewa Valley Treatment Facility Sturtevant Transitional Facility Center System Total Minimum	344 450 150 1,286 2,230	678 461 153 1,795 3,087
FederalOther Facilities Wisconsin Counties Total Contract	23 <u>8</u> 31	23 <u>8</u> 31
Total Male	16,172	20,819
Female Taycheedah Centers Total Facilities	653 284 964	726 469 1,222
Total Female	964	1,222
Grand Total	17,136	22,041

Contracts for Housing State Inmates

The Department of Corrections may contract for prison or jail bed space, in order to house

Table 2: Prison Bed Contract Bed Expenditures, 2011-12

Contract	Expended	Average Number of Beds
Federal Bureau of Prisons		
Various Facilities	\$31,300	1
Wisconsin Local Governments		
Bayfield County	41,200	2
Columbia County	55,900	3
Douglas County	294,400	16
Florence County	25,300	1
Fond du Lac County	320,600	17
Forest County	76,100	4
Juneau County	53,800	3
Langlade County	107,400	6
Manitowoc County	51,000	3
Oneida County	364,400	19
Outagamie County	74,800	4
Ozaukee County	121,100	6
Sauk County	8,500	1
Sheboygan County	62,700	3
Vilas County	95,300	5
Waushara County	318,200	17
Winnebago County	27,800	1
Temporary Lockups*	120,800	6
Extended Supervision Sanctions*	8,660,900	460
Division of Juvenile Corrections	(DJC)	
Adult Convictions in DJC*	12,200	1
Total	\$10,923,700	579

*Beds utilized to either house community corrections offenders on a temporary basis or for youthful offenders housed in a juvenile corrections facility.

state inmates. In 2011-12, Corrections expended \$10,923,700 GPR for housing state inmates in contracted facilities; in 2012-13, \$16,892,400 GPR is budgeted for contracts. Table 2 identifies expenditures and the average number of beds purchased through out-of-state and in-state contracts in 2011-12. A description of contracts with counties, other states and the federal Bureau of Prisons, and with private corporations is provided below.

Contracts with Wisconsin Counties

The Department has been authorized since 1983 to contract with Wisconsin local governments for the housing of state prisoners. Correc-

tions' contracts with Wisconsin local governments are statutorily limited to a maximum of \$60 a day per inmate bed. The Department currently contracts with counties to house state inmates, at a per diem rate of \$51.46. The contract terms are similar for all counties, and include provisions on transportation, health services, inmate programs and services, discipline, grievances, hearings, inter-institutional transfer/outside government, escape, death of an inmate, photography and publicity, inmate payroll and funds, food service, hygiene items, clothing, responsibility for legal proceedings, reporting to contract administrator, and inmate legal status/sentence. The Department also utilizes county jail beds for temporary lockups and extended supervision sanctions. Temporary lockups and extended supervision sanctions include offenders supervised in the community, who are reincarcerated for a short period as a result of a probation, parole, or extended supervision violation.

Contracts with Other States and Federal Bureau of Prisons

While legislative approval is not required for Corrections to contract with Wisconsin counties, the statutes do require the approval of the Joint Committee on Finance or passage of legislation in order to transfer 10 or more inmates to any one state or any one political subdivision of another state. In September, 1996, a contract with certain Texas counties was approved by the Joint Committee on Finance. The contract ended in September, 2000.

The Department of Corrections has had an intergovernmental agreement with the federal Bureau of Prisons since 1990. This agreement was initially used primarily to place a small number of inmates in the federal prison system for security reasons. In March, 1997, Corrections began using the agreement to place 300 male inmates in a federal facility in Duluth, Minnesota and 30 inmates at a facility in Oxford, Wisconsin. In July, 1998, this same agreement was used to

place 200 females inmates at a federal facility in Alderson, West Virginia. In December, 1998, authorization was given to place an additional 100 inmates in Duluth and 20 in Oxford. In December, 2000, Corrections ceased utilizing the Alderson, West Virginia, facility. Since August, 2002, Corrections has not placed inmates in Duluth or Oxford. Corrections currently has approximately 27 inmates placed in various other federal facilities, primarily for security reasons. The contract with the Bureau of Prisons contains the following provisions:

Performance. Subject to the availability of suitable space, the federal Bureau of Prisons (BOP) agrees to accept sentenced prisoners from Wisconsin and to provide for their custody, housing, safekeeping and subsistence at a federal detention facility.

Period of Performance. The agreement becomes effective on the date of acceptance by the BOP and remains in effect until amended, superseded, or terminated.

Payment. Wisconsin is required to make payment to the BOP for each inmate accepted and housed by BOP. Payment is required to equal the cost per inmate per day of the federal institution at which the inmate is housed.

Application for Transfer of Inmates. Wisconsin is required to submit a request seeking permission to transfer an inmate to the care and custody of BOP. A separate application is required for each inmate proposed for transfer.

Each application must include the following:

- a. Copies of all relevant documents which relate to the inmate's case history, physical and clinical record;
- b. Certified copies of all judicial and administrative rulings and orders relating to the inmate and the sentence(s) pursuant to which confinement is to be had or continue; and

c. Reason(s) for the requested transfer.

Delivery of Inmate. Wisconsin, at its expense, is required to transport inmates to the federal facilities.

Responsibility for Custody. The federal Bureau of Prisons is responsible for the custody, housing, safekeeping, and subsistence of sentenced inmates accepted from Wisconsin.

Medical Services. Wisconsin inmates will receive the same degree of medical care and attention regularly provided by BOP. The cost of any special or extraordinary medical services, including transportation, medication, equipment, and surgical or nursing care, will be paid by Wisconsin.

In the event of an emergency, BOP will proceed immediately with necessary medical treatment. In such an event, BOP will notify Corrections as soon as practicable regarding the nature of the transferred inmate's illness or injury, the type of treatment provided, and the estimated cost of treatment.

Discipline. The federal Bureau of Prisons will have physical control over, and power to exercise disciplinary authority upon, a transferred inmate. While in the custody of BOP, the inmate is subject to federal laws, rules, and regulations not inconsistent with the sentence imposed.

Escape. If a transferred inmate escapes, BOP will promptly notify Corrections and will have the primary responsibility and authority to direct the pursuit and retaking of the escaped inmate. BOP will use all reasonable means to recapture the escaped inmate. All reasonable costs in connection will be borne by BOP.

Death of Inmate. In the event of the death of a transferred inmate, BOP will immediately notify Corrections of the death, furnish information as

requested, and follow appropriate instructions with regard to the disposition of the body.

The body will not be released except upon written order of the Department of Corrections. All expenses related to the necessary preparation and disposition of the body, as well as the duty to notify the nearest relative of the deceased inmate, is the responsibility of Corrections.

Inter-institutional Transfers. The federal Bureau of Prisons may relocate an inmate from one detention facility under its control to another whenever it seems such action is appropriate. Notice of any such transfer will immediately be sent to the Department. All costs associated with any inter-institutional transfers of a Wisconsin inmate because of medical or discipline reasons will be paid by Wisconsin.

Retaking of Inmates Upon Release. Upon the termination of an inmate's commitment, Wisconsin will accept delivery of the inmate at its own expense. However, by agreement between the parties and the inmate, an inmate may be discharged, conditionally or otherwise, at a mutually agreed-upon location.

Termination. The agreement may be terminated by either party upon 60 days written notice to the other party. Within a reasonable time of the giving or receipt of such notice, the Department will retake custody of all inmates transferred to BOP. Wisconsin has the right to cancel the contract in whole or in part without penalty due to nonappropriation of funds.

Modification. The agreement may be modified or amended by mutual agreement of the parties.

Records and Reports. At any time as requested by Corrections, the BOP will furnish a report giving a summary of the inmate's adjustment since the last requested report, including a recommendation for retention or return.

Contracts with Private Corporations

In 1997 Act 27, the Department of Corrections was given authority to contract with a private corporation for prison beds in other states. Specifically, Corrections was allowed to enter into one or more contracts. Contracts are required to contain all of the following provisions:

- a. a termination date:
- b. the costs of prisoner maintenance, extraordinary medical and dental expenses and any participation in rehabilitative or correctional services, facilities, programs or treatment;
- c. specifications regarding any participation in programs of prisoner employment, the disposition or crediting of any payments received by prisoners, and the crediting of proceeds from any products resulting from employment;
- d. specifications regarding the delivery and retaking of prisoners;
- e. regular reporting procedures concerning prisoners by the private corporation;
- f. procedures for probation, parole and discharge;
- g. the use of the same standards of reasonable and humane care as the prisoners would receive in a Wisconsin institution; and
- h. any other matters determined to be necessary and appropriate regarding the obligations, responsibilities and rights of Wisconsin and the private company.

Further, 1997 Act 27 specified that while in a private contract facility in another state, Wisconsin prisoners would be subject to all provisions of law and regulation concerning the confinement of persons in that institution under the laws of the state where the private institution is located. Also, any

parole hearings for a prisoner confined under a contract must be conducted by the Wisconsin Parole Commission. Contracts with private companies for prison beds are required to follow current state procurement requirements and current Corrections standards for the purchase of services for offenders.

In 1998, the Joint Committee on Finance approved a contract with the private-for-profit Corrections Corporation of America (CCA) for space at facilities in Whiteville, Tennessee, and Sayre, Oklahoma. The contract was expanded in December, 1999 and 2002, to allow inmates to be placed at CCA facilities in Mason, Tennessee, Appleton, Minnesota, Tutwiler, Mississippi, Watonga, Oklahoma, and Lumpkin, Georgia.

The last contract between Corrections and CCA was for the period of December 22, 2002, through December 21, 2005, and provided for two one-year extensions, expiring on December 22, 2007. Currently, the Department is not contracting with CCA or other private corporations for contract beds.

Contract Supervision and Monitoring

In order to supervise and monitor the prison contracts, Corrections has a five-person contract monitoring unit within the Division of Adult Institutions. These positions include 4.0 planning and operations specialists and 1.0 corrections services supervisor. Since there are currently no inmates placed in out-of-state facilities, the unit is primarily responsible for monitoring contracts with the county jails where inmates are placed, but also assists in other department areas, including: (a) processing detainers, warrants, and extraditions; (b) processing interstate and international transfer requests; (c) processing institution security audits; and (d) implementing the federal National Incident Management System. In 2011-12, expenditures associated with the contract monitoring unit were \$424,500 GPR; in 2012-13, \$690,600 GPR is budgeted.

24,000 22,000 20,000 Average Daily Population 18,000 16,000 14,000 12,000 10,000 8,000 6,000 4,000 2,000 98-99 99-00 00-01 01-02 02-03 03-04 04-05 05-06 06-07 07-08 09-10 11-12 94-95 95-96 96-97 97-98 08-09 10-11

20,447 21,025 21,825

22,331

22,596

Table 3: Average Daily Adult Prison Populations, 1993-94 to 2011-12

14,816

17,691 19,805

Adult Inmate Populations

10,040

8,912

ADP

Table 3 indicates the average daily prison population (ADP) by fiscal year since 1993-94. As the table shows, prison populations increased by 151% between 1993-94 and 2011-12. Prison populations include inmates in contracted facilities. Appendix V shows the average daily population for 2011-12 by institution.

Resident Population

Appendix VI shows the most serious offenses for which inmates incarcerated in the prison system on July 1, 2012, were convicted. These inmates are termed the "resident" population. The predominant offenses by males are sexual offenses, homicide/murder, robbery, burglary, and assaults. The most common by women are homicide/murder, theft, drug offenses-manufacturing and delivery, and assaults. The average sentence length for inmates in the adult institutions on July 1, 2012, was 12.5 years for males and 8.3 years for females, excluding life sentences and inmates who were unsentenced or for which no data was available (primarily those inmates in the prison

system pending the revocation of probation or parole, or as an alternative to the revocation of probation or parole). Exhibit A-1 (page 13) identifies the resident inmate population by sentence length and gender and shows a cumulative percentage. Approximately 5.3% of the male inmate population for which sentencing data was available and 3.6% of the female population for which sentencing data was available were serving life sentences.

22,412 | 23,093 | 23,338 | 23,162 | 23,015 | 22,491 | 22,351

Exhibit B-1 identifies the race and ethnicity for the July 1, 2012, resident population by gender. Exhibit C-1 identifies the resident population by age. The average age of male inmates on July 1, 2012, was 39 years; for female inmates the average age was 37 years. As Exhibit C-1 shows, the majority of both the male and female resident population is under 40 years old.

In reviewing the offender data provided in the following exhibits and relevant appendices, it should be noted that the Department has been in the process of converting its computer systems and transferring data from the prior systems to the new system. The Department indicates that it is still in the process of validating the data to review and reconcile any inconsistencies.

Table 4: Average Monthly Admissions

Calendar Year	Males	Females
1999	518	54
2000	542	56
2001	545	51
2002	553	58
2003	520	50
2004	513	51
2005	482	55
2006	536	55
2007	539	59
2008	622	57
2009	631	61
2010	607	55
2011	560	51

Prison Admissions

Table 4 identifies average monthly admissions to the prison system to the assessment and evaluation center between 1999 and 2011. Over these periods, monthly admissions to state prisons have increased by 8.1% for males and decreased by 5.5% for females.

Appendix VII shows the most serious offenses for which inmates admitted to the prison system in 2011-12 were convicted. The predominant offenses committed by males were sexual offenses, burglary, operating while intoxicated, assaults, and robbery; those by women were theft, operating while intoxicated, forgery, drug offenses—manufacturing and delivery, and assaults. Appendix VII identifies a large number of admissions as "unsentenced" (4,636 males and 365 females). "Unsentenced" generally includes admissions to the prison system of individuals who are alleged to have violated their probation, parole, or extended supervision, and offenders serving time in prison as an alternative to the revocation of probation, parole, or extended supervision.

The difference between Appendix VI and Appendix VII should be noted. Since Appendix VI lists the offenses of all inmates incarcerated on July 1, 2012, it tends to emphasize offenses with longer sentences. For example, individuals con-

victed of homicide/murder made up 13.3% of the male inmate population on July 1, 2012, but accounted for only 1.4% of the admissions in 2011-12.

The average sentence length for males admitted to the prison system in 2011-12 was 7.3 years and for females was 4.4 years. Exhibit A-2 identifies inmate admissions in 2011-12 by sentence length. Of offenders admitted in 2011-12 for whom sentencing data is available, 18 male and no females were admitted with life sentences. As with Appendix VII, Exhibit A-2 identifies a large number of admissions as "unsentenced/no data." This category includes admissions to the prison system of individuals who are alleged to have violated their probation, parole, or extended supervision and offenders serving time in prison as an alternative to the revocation of probation, parole, or extended supervision.

Exhibit B-2 identifies the race and ethnicity for admissions to the prison system in 2011-12 by gender. Exhibit C-2 identifies the age for admissions to the prison system in 2011-12 by gender. The average age at admission of a male inmate in 2011-12, was 33 years; for female inmates the age was 34 years. As Exhibit C-2 shows, the majority of both male and female offenders admitted in 2011-12 were under 35 years old.

Southern Wisconsin counties committed the majority of inmates to prison during 2011-12. Milwaukee, Dane, Racine, Kenosha, Waukesha, Rock and Walworth counties committed 63% of male and 53% of female inmates. These seven counties represent 43.1% of the state's total population.

Prison Releases

Appendix VIII identifies the offenses committed by all offenders released from prison in 2011-12. The predominant offenses committed by male offenders released in 2011-12 were sexual of-

Table 5: Releases from Prison by Type of Release, 2011-12

Release Type	Male	Percent	Female	Percent	Total	Percent
Extended Supervision	5,380	45.8%	509	52.6%	5,889	46.3%
Probation & Parole Hold	3,864	32.9	301	31.1	4,165	32.8
Mandatory Release	963	8.2	60	6.2	1,023	8.1
Alternative to Revocation	889	7.6	74	7.7	963	7.6
Direct Discharge	415	3.5	14	1.4	429	3.4
Discretionary Parole	150	1.3	7	0.7	157	1.6
Other	78	0.7	2	0.0	80	0.6
Total	11,739	100.0%	967	100.0%	12,706	100.0%

fenses, operating while intoxicated, assaults, burglary, and drug offenses--possession with intent to deliver; for female offenders, operating while intoxicated, theft, forgery, drug offenses-manufacturing and delivery, and assaults. As with resident population and admissions data, there are a significant number of releases (identified in Appendix VIII as "unsentenced") that are attributable to offenders held in the prison system for probation, parole, or extended supervision violations or as an alternative to the revocation of probation, parole, or extended supervision.

For all offenders released in 2011-12 for which sentencing information is available, the average sentence length was 2.0 years for males and 5.2 years for females. Of offenders released in 2011-12, male offenders served an average of 44.0% of their indeterminate sentence, while females served an average of 33.8%. It should be noted that, while time served in a county jail prior to sentencing may count toward total time served, the information currently available does not take this time into account. As a result, the total amount of time served may be understated. It should also be noted that the calculation of percent of sentence served excludes offenders sentenced to a bifurcated sentence, unsentenced, offenders, and those serving life sentences.

Under the original bifurcated sentencing structure for offenders occurring on or after December 31, 1999, offenders were required to serve 100% of the court-determined confinement time (prison) and 100% of the extended supervi-

sion time (community release). Legislation in recent years, however, has provided various options for offenders to modify portions of their sentence lengths. [See the Legislative Fiscal Bureau informational paper entitled, "Felony Sentencing and Probation."]

Table 5 identifies all offenders released in 2011-12 by the type of

release. The types of release identified in the table are: (a) extended supervision (release after serving 100% of the court-imposed confinement time under a bifurcated sentence); (b) probation, parole, or extended supervision hold, release from a state prison after a temporary hold for an alleged probation, parole, or extended supervision violation; (c) mandatory release, release at 67% of an indeterminate sentence; (d) alternative to revocation, the release of probation, parole, or extended supervision offenders serving time in prison as an alternative to revocation; (e) direct discharge, release from prison, after serving the entire sentence, without community supervision; (f) discretionary parole, which is release prior to an offender's mandatory release date (67% of the court-imposed sentence); and (g) other release types, including death and court order.

In 2011-12, 1.3% of the releases of male prisoners and 0.7% of female prisoners were to discretionary parole. This can be compared with 1997-98, when 75% of the male releases and 81% of the female releases were to discretionary parole.

Exhibit B-3 identifies the race and ethnicity for releases from the prison system in 2011-12 by gender. Exhibit C-3 identifies the age for releases from the prison system in 2011-12 by gender. The average age at release of a male inmate, was 35 years; for female inmates the age was 36 years. As Exhibit C-3 shows, the majority of both male and female offenders released in 2011-12

Bureau of Correctional Enterprises

The Bureau of Correctional Enterprises administers the Department's inmate employment and training programs, including: (a) Badger State Industries; (b) the correctional farms; (c) the computer recycling program; and (d) the private business/prison employment program. A description of each of the programs is provided below.

Badger State Industries

The Department operates a Badger State Industries (BSI) program at many of the maximum-and medium-security correctional institutions and two of the minimum-security centers. The program is funded by program revenue generated from the sale of goods or services produced by the inmates employed by BSI. Sales revenue must, by law, cover the costs of raw materials, inmate wages, equipment, staff salaries and administrative overhead. For 2012-13, the BSI program has an authorized budget of \$15,469,100 and 98.1 positions.

The sale of BSI goods and services is limited by statute. A BSI program may only engage in manufacturing articles for the state and its counties, cities, villages, towns, tax-supported institutions, nonprofit agencies, other states and their political subdivisions and the federal government. State statutes further require that inmates employed by BSI be provided with training and work experience that allows them to develop skills necessary to retain employment in outside business and industry. In 1989 Act 283, the Department was authorized to enter into contracts with private businesses (manufacturers or distributors) to have BSI provide products, compo-

nents, or services, if at the time that the contracts were originally entered into, the products, components or services had been supplied to the manufacturer or distributor for the previous 12 months by a facility outside the United States. This legislation also limited BSI to selling wood and metal office furniture and laundry services only to state agencies.

Badger State Industries operates the following industries: (a) textiles, including laundry and upholstery; (b) imaging, including sign shops and printing; (c) fabricating, including metal stamping (license plates), wood and metal furniture, and upholstered products; and (d) a distribution center. During 2011-12, BSI had an average of 357 inmate positions in the various programs. The average wage per hour for inmates is 99ϕ , ranging from 82ϕ to \$1.46 per hour. Appendix IX provides a summary of industry locations, number of inmate employees and average wages.

It should be noted that in addition to the BSI program, the Department compensates inmates for institutional jobs, educational, or program assignments. Compensation for these activities ranges from 12ϕ to 42ϕ per hour depending on experience. Inmates interested in an assignment may be placed on a waiting list when there are no available assignments. These inmates, known as "involuntarily unassigned," are compensated 5ϕ per hour, until an assignment becomes available. No compensation is provided to inmates classified as "voluntarily unassigned" (those who refuse any work, education or program assignments). As with other inmate wages, funds are used to meet an inmate's fiscal obligations.

Under the statutes, BSI is allowed to maintain a continuing negative cash balance (the cash balance equals revenues minus expenditures plus the accumulated balance from all previous years) on June 30 of any fiscal year if this negative balance can be offset by program assets. The BSI negative cash balance has been offset by assets, as

EXHIBIT A		Exh	ibit A-1			Exhibit A-2				
	J	uly 1, 2012, l	Prison Pop		2011-	12 Sentences	for Inmate			
		Cum.		Cum.		Cum.		Cum.		
Sentence Length	Male	%	Female	%	Male	%	Female	%		
1 year or less	827	4.1%	44	3.8%	373	5.2%	27	4.3%		
1 to 2 years	667	7.4	43	7.4	421	11.1	40	10.7		
2 to 3 years	1,022	12.5	101	16.0	705	20.9	82	23.8		
3 to 4 years	2,040	22.7	203	33.4	1,339	39.5	154	48.4		
4 to 5 years	2,084	33.0	167	47.6	1,148	55.5	106	65.3		
5 to 6 years	1,859	42.3	131	58.8	937	68.5	75	77.3		
6 to 7 years	941	47.0	71	64.8	392	74.0	37	83.2		
7 to 8 years	1,236	53.1	76	71.3	482	80.7	36	89.0		
8 to 9 years	531	55.8	29	73.8	158	82.9	13	91.1		
9 to 10 years	1,692	64.2	92	81.7	456	89.3	34	96.5		
10 to 15 years	2,255	75.4	86	89.0	404	94.9	13	98.6		
15 to 20 years	1,781	84.3	50	93.3	195	97.6	5	99.4		
20 to 25 years	935	88.9	30	95.8	77	98.7	1	99.5		
25 to 30 years	803	92.9	22	97.7	40	99.2	3	100.0		
30 to 35 years	342	94.6	8	98.4	9	99.4	0	100.0		
35 to 40 years	499	97.1	7	99.0	20	99.6	0	100.0		
40 to 50 years	300	98.6	7	99.6	24	100.0	0	100.0		
50 to 60 years	174	99.5	5	100.0	2	100.0	0	100.0		
60 to 70 years	29	99.6	0	100.0	0	100.0	0	100.0		
70 to 80 years	25	99.7	0	100.0	0	100.0	0	100.0		
80 to 90 years	6	99.8	0	100.0	0	100.0	0	100.0		
90 to 100 years	48	100.0	0	100.0	0	100.0	0	100.0		
Life	1,140		44		18		0			
Unsentenced/No data*	230		27		4,653		364			
Total	21,466		1,243		11,853		990			

EXHIBIT B	Exhibit B-1 July 1, 2012, Prison Population			2011	Exhib -12 Prisor		sions	Exhibit B-3 2011-12 Prison Releases				
Race and Ethnicity	Male	% of Total	•	% of e Total	Male	% of Total		% of le Total	Male	% of Total		% of e Total
White Black	9,483 9,196	44.2% 42.8	770 339	61.9% 27.3	4,524 6,140	38.2% 51.8	557 318	56.3% 32.1	4,399 6,108	37.5% 52.0	537 304	55.5% 31.4
Hispanic	1,953	9.1	56	4.5	827	7.0	40	4.0	852	7.3	49	5.1
Native American Asian	588 209	2.7 1.0	66 11	5.3 0.9	272 76	2.3 0.6	64 8	6.5 0.8	289 71	2.5 0.6	69 5	7.1 0.5
No Data Total	37 21,466	$\frac{0.2}{100.0\%}$	1,243	$\frac{0.1}{100.0}$ %	14 11,853	$\frac{0.1}{100.0}$ %	$\frac{3}{990}$	$\frac{0.3}{100.0}$ %	20 11,739	$\frac{0.2}{100.0}$ %	<u>3</u> 967	$\frac{0.3}{100.0}$ %

EXHIBIT C			Exhibi	t C-1					Exhibi	t C-2					Exhibi	t C-3		
	Jul	ly 1, 201	12, Pris	on Po	pulatio	n	2011-12 Prison			Adm	issions	;	2011-12 Prison Releases					
		% of	Cum.		% of	Cum.		% of	Cum.		% of	Cum.		% of (Cum.		% of	Cum.
Age	Male	Total	% I	emal	e Total	%	Male	Total	%]	Femal	eTotal	%	Male '	Total	% F	emal	le Total	l %
<u></u> ≤17	23	0.1%	6 0.1%	5 0	0.0%	0.0%	59	0.5%	0.5%	3	0.3%	0.3%	8	0.1%	0.1%	6 2	0.2%	0.2%
18	127	0.6	0.7	5	0.4	0.4	233	2.0	2.5	9	0.9	1.2	92	0.8	0.9	6	0.6	0.8
19	299	1.4	2.1	12	1.0	1.4	379	3.2	5.7	15	1.5	2.7	195	1.7	2.5	6	0.6	1.4
20 to 24	2,973	13.8	15.9	142	11.4	12.8	2,494	21.0	26.7	162	16.4	19.1	2,209	18.8	21.3	123	12.7	14.2
25 to 29	3,631	16.9	32.9	225	18.1	30.9	2,322	19.6	46.3	201	20.3	39.4	2,515	21.4	42.8	199	20.6	34.7
30 to 34	3,459	16.1	49.0	201	16.2	47.1	1,778	15.0	61.3	151	15.3	54.6	1,892	16.1	58.9	152	15.7	50.5
35 to 39	2,718	12.7	61.6	160	12.9	59.9	1,333	11.2	72.6	126	12.7	67.4	1,269	10.8	69.7	128	13.2	63.7
40 to 44	2,593	12.1	73.7	167	13.4	73.4	1,161	9.8	82.3	113	11.4	78.8	1,230	10.5	80.2	130	13.4	77.1
45 to 49	2,204	10.3	84.0	141	11.3	84.7	997	8.4	90.7	110	11.1	89.9	1,019	8.7	88.8	130	13.4	90.6
50 to 54	1,658	7.7	91.7	106	8.5	93.2	626	5.3	96.0	72	7.3	97.2	738	6.3	95.1	61	6.3	96.9
55 to 59	925	4.3	96.0	53	4.3	97.5	288	2.4	98.5	23	2.3	99.5	346	2.9	98.1	22	2.3	99.2
60 to 64	457	2.1	98.1	19	1.5	99.0	119	1.0	99.5	3	0.3	99.8	145	1.2	99.3	3	0.3	99.5
65 to 69	226	1.1	99.2	9	0.7	99.8	35	0.3	99.8	2	0.2	100.0	48	0.4	99.7	5	0.5	100.0
70 to 74	111	0.5	99.7	2	0.2	99.9	21	0.2	99.9	0	0.0	100.0	18	0.2	99.9	0	0.0	100.0
75 to 79	40	0.2	99.9	0	0.0	99.9	4	< 0.1	100.0	0	0.0	100.0	9	0.1	99.9	0	0.0	100.0
80 to 84	17	0.1	100.0	1	0.1	100.0	1	< 0.1	100.0	0	0.0	100.0	2	< 0.1	100.0	0	0.0	100.0
85 to 95	5	< 0.1	100.0	0	0.0	100.0	3	< 0.0	100.0	0	0.0	100.0	4	< 0.1	100.0	0	0.0	100.0
Total	21,466	100.0%	, í	1,243	100.0%		11,853	100.0%		990	100.0%		11,739	100.0%	1	,054	100.0%	

required by statute, in seven of the past 19 years.

Table 6 provides a summary of the financial position of BSI since 1993-94. It should be noted that beginning in 1995-96, and prior to January 1, 1998, expenses and revenues for the private business/prison employment program (addressed in a following section) were included as part of BSI. Table 6 excludes the private business/prison employment program. Appendix X provides a cash balance summary by individual industry for the last three fiscal years for which information by industry is available.

Correctional Farms

The Department currently operates correctional farming operations using minimumsecurity inmate employees at Oregon, Waupun/Fox Lake, Oneida, and the Burke Center. The stated goal of the farm system is to teach skills which allow inmates to obtain and retain employment upon release. In 2011-12, an average of 116 inmate positions were available in the farm system, with an average hourly wage of \$1.11 (between 77ϕ and \$1.25 per hour). The farming operations include a creamery, crops, beef and swine production. Farm products are used within the prison system and sold as surplus on the open market. In 2012-13, a total of \$1,211,900 GPR with 16.0 GPR security-related positions and \$5,787,300 PR with 8.9 positions were authorized for the correctional farm system.

As with the BSI program, the correctional farms are intended to be self-supporting operations whereby expenditures (farm supplies and equipment, inmate wages and staff salaries) do not exceed revenues generated from the sale of farm products. Negative cash balances must, by statute, be offset by the value of farm assets. Table 7 shows the correctional farm system's continuing cash balance since 1993-94. Appendix XI provides a more detailed summary of each of the correctional farms since 2009-10.

Table 6: Badger State Industries Financial Status Since 1993-94

Fiscal	Opening	Profit	Closing Cash
Year	Cash Balance	Or Loss	Balance
1993-94	-\$4,087,459	\$1,159,795	-\$2,927,664
1994-95	-2,927,664	1,248,893	-1,678,771
1995-96	-1,678,771	239,032	-1,439,739
1996-97	-1,439,739	1,203,111	-236,628
1997-98	-236,628	700,686	464,058
1998-99	464,058	104,236	568,294
1999-00	568,294	1,025,995	1,594,289
2000-01	1,594,289	2,514,707	4,108,996
2001-02	4,108,996	862,648	4,971,644
2002-03	4,971,644	185,574	5,157,218
2003-04	5,157,218	-2,012,077	3,145,141
2004-05	3,145,141	856,552	4,001,693
2005-06*	4,001,693	-3,662,099	339,594
2006-07*	339,594	10,620	350,214
2007-08	350,214	359,996	710,210
2008-09	710,210	2,180	712.390
2009-10*	712,390	-3,947,913	-3,235,523
2010-11	-3,235,523	-4,703,466	-7,938,989
2011-12	-7,938,989	3,608,020	-4,330,969
	. , ,	. , ,	,,-

*Profit/loss in 2005-06 includes -\$1,315,750 transferred from the private business/prison employment program under provisions of 2005 Act 25. Profit/loss in 2006-07 includes: (a) -\$675,200 transferred to the Department of Administration for the Accountability, Consolidation, and Efficiency (A.C.E.) initiative; and (b) -\$88,500 for lapse requirements under provisions of 2007 Act 5. Profit/loss in 2009-10 includes \$411,200 lapsed to the general fund in 2010-11.

Computer Recycling Program

The Department of Corrections previously administered a computer recycling program under which inmates salvage, repair and upgrade donated computers. Computers and computerrelated accessories were collected from drop-off sites around the state or from non-profit organizations, cities and municipalities. Repairable components were remanufactured at Taycheedah Correctional Institution, while components determined to be non-repairable were demanufactured at the Racine Youthful Offenders Correctional Facility or Redgranite Correctional Institution.

Table 7: Correctional Farms Financial Status Since 1993-94

Fiscal	Opening	Profit	Closing Cash
Year	Cash Balance	or Loss	Balance
1993-94	-\$5,585,511	\$58,546	-\$5,526,965
1994-95	-5,526,965	128,576	-5,398,388
1995-96	-5,398,388	15,330	-5,383,058
1996-97	-5,383,058	123,714	-5,259,344
1997-98	-5,259,344	49,386	-5,209,958
1998-99	-5,209,958	229,757	-4,980,201
1999-00	-4,980,201	107,622	-4,872,579
2000-01	-4,872,579	222,620	-4,649,959
2001-02	-4,649,959	48,664	-4,601,295
2002-03	-4,601,295	173,533	-4,427,762
2003-04	-4,427,762	496,355	-3,931,407
2004-05	-3,931,407	911,369	-3,020,038
2005-06	-3,020,038	804,500	-2,215,538
2006-07*	-2,215,538	160,937	-2,054,601
2007-08	-2,054,601	1,120,336	-934,265
2008-09	-934,265	1,029,470	95,205
2009-10*	95,205	278,814	374,019
2010-11	374,019	1,107,769	1,481,788
2011-12	1,481,788	1,402,774	2,884,562

*Profit/loss in 2006-07 includes: (a) -\$177,900 transferred to the Department of Administration for the Accountability, Consolidation, and Efficiency (A.C.E.) initiative; and (b) -\$23,300 for lapse requirements under provisions of 2007 Act 5. Profit/loss in 2009-10 includes \$63,900 lapsed to the general fund.

Repaired computers were either sold or donated to schools, state or local agencies, and private non-profits. However, due to declining revenues, the Department administratively suspended the program in 2010 in order to prevent a deficit. The Department indicates it continues to evaluate the recycling market in order to determine if the program can be resumed in the future. Since then, the Department has utilized the program for computer recycling needs within the Department. The recycling appropriation expended \$128,300 SEG in 2011-12, and is appropriated \$257,500 SEG in 2012-13 with 1.0 SEG position annually.

Private Business/Prison Employment Program

Under 1995 Act 27, Corrections was authorized to lease space within state prisons and juve-

nile correctional institutions to not more than three private businesses that would employ prison inmates to manufacture products or components or to provide services for sale on the open market. In 1997 Act 27, the limit was increased to six businesses. Under 2001 Act 16, this limit was decreased to not more than two private businesses.

In selecting businesses to participate in the program, the Department is required to comply with state procurement laws by soliciting proposals. The Department must also consult with trade organizations and labor unions prior to issuing requests for proposals and prior to selecting proposals. In addition, before a private business/prison employment project begins, the Joint Committee on Finance must hold a public hearing and approve the contract, and the Prison Industries Board must approve the business.

In accordance with federal law, inmates must be paid at the prevailing local wage for work of a similar nature and may have as much as 80% of total earnings withheld for taxes, room and board, court obligations and victim compensation. Federal law requires that inmates retain at least 20% of earnings.

In 1999 Act 9, the private business/prison employment program was modified to require that any contract or amendment to a contract specify each state prison or juvenile correctional institution at which the private business/prison employment program will operate. Further, Act 9 specified that a private employer may not employ inmates or institution residents under a prison contract if any of the following applies: (a) the inmates or institution residents are to be employed in a skill, craft or trade in which there is a surplus of available labor in the locality of the private employer; (b) the employment of the inmates or institution residents will impair the performance of other contracts to which the private employer is a party; or (c) the inmates or institution residents will replace employees who are on strike against the private employer or locked out of work.

A private employer participating in the program is required to post in all of its workplaces a notice provided by Corrections containing a description of the nature of the prison contract and an explanation of what it means for an employee of a private employer to be displaced and identifying a person at Corrections whom an employee of a private employer may contact if the employee believes that he or she may have been displaced by a prison contract. The statutes define "displace an employee" as "to lay off an employee in this state as a direct result of work being performed in a state prison or juvenile correctional institution under a prison contract or to permanently transfer an employee in this state to another job that reduces the employee's base pay, excluding overtime, differentials and bonuses, by more than 25% as a direct result of work being performed in a state prison or juvenile correctional institution under a prison contract."

On April 15, 1996, a public hearing was held by the Joint Committee on Finance and two private business/prison employment projects were approved. One of the projects was with Jorgensen Conveyors of Mequon, at the Waupun Correctional Institution, providing welding services for the company. The Jorgensen project ended in 1999 due to lack of work for inmates. The second project was with Fabry Glove and Mitten Company of Green Bay. In 2001-02, Fabry employed an average of 32 inmates at an average wage of \$7.16. The project ended in November, 2002, due to lack of work for inmates. No private business/prison employment programs have operated since the project ended.

Under 1997 Act 27, a separate appropriation for the program was created, which became effective on January 1, 1998. Prior to that time, revenues and expenditures for the program were a portion of the Badger State Industries program. Table 8 provides a summary of the financial position of the private business/prison employment program since it began in 1995-96. It should be noted that unlike BSI and the prison farm system, the private business/prison employment program is not statutorily authorized to maintain a negative cash balance. In order to eliminate the accumulated deficit in the program, 2005 Act 25 transferred the encumbered negative cash balance to the prison industries appropriation.

Table 8: Private Business/Prison Employment Program Financial Status Since 1995-96

Fiscal Year	Operating Cash Balance	Profit or Loss	Closing Cash Balance
1995-96	\$0	-\$5,280	-\$5,280
1996-97	-5,280	-984,030	-989,310
1997-98	-989,310	-290,747	-1,280,057
1998-99	-1,280,057	-413,407	-1,693,464
1999-00	-1,693,464	83,701	-1,609,763
2000-01	-1,609,763	-58,169	-1,667,932
2001-02	-1,667,932	-29,128	-1,697,060
2002-03	-1,697,060	215,188	-1,481,872
2003-04	-1,481,872	104,199	-1,377,673
2004-05	-1,377,673	61,923	-1,315,750
2005-06	-1,315,750	1,315,750	0

Community Corrections

The Division of Community Corrections (DCC) provides community supervision for offenders on probation, parole and extended supervision, and those placed in the intensive sanctions program. Appendix XII identifies the eight community corrections regions in the state. In 2011-12, there are 1,207.75 community corrections agent positions at the regional offices for probation and parole, intensive sanctions, the enhanced probation and parole program, and the absconder unit. The probation, parole, and extended super-

vision and intensive sanctions programs are addressed in the following sections.

Probation, Parole and Extended Supervision

The probation, parole, and extended supervision program supervises offenders in the community who are completing a sentence of imprisonment by being placed on parole, who have been placed on probation by the court or those serving the extended supervision portion of a bifurcated sentence. After being placed on probation, released on parole or while serving on extended supervision, the person is placed under the supervision of a community corrections agent. Table 9 shows adult probation and parole populations since 2000-01. The figures do not include juveniles supervised by DCC, but do include adults supervised under the Interstate Compact (a mutual agreement among most of the 50 states whereby a state agrees to provide supervision to a probationer or parolee accepted from another state). In 2011-12, the average daily population consisted of 47,178 probationers and 20,593 parolees and persons on extended supervision.

As indicated previously, DCC has 1,207.75 community corrections agents. Of these, 1,156.75 agents are for probation, parole and extended su-

Table 9: Individuals under Parole, Probation, and Extended Supervision

	Average	_
	Daily	Percent
Fiscal Year	Population	Change
2000-01	64,906	
2001-02	66,077	1.8%
2002-03	67,226	1.7
2003-04	68,145	1.8
2004-05	70,102	2.9
2005-06	71,965	2.7
2006-07	73,210	1.7
2007-08	71,407	-2.5
2008-09	69,829	-2.2
2009-10	68,123	-2.4
2010-11	67,691	-0.6
2011-12	67,771	0.1

pervision. Based on an estimated endpoint population for 2011-12 (67,445 probationers and parolees), each agent has a caseload of approximately 58 offenders. In addition, DCC operates enhanced supervision programs in Dane, Racine, and Milwaukee counties. The Racine and Dane Counties programs include neighborhood supervision, with more agent contact to offenders living in those neighborhoods, and have 41 agent positions. Further, the probation and parole absconder unit for Milwaukee County staffed with 10 agent positions, to track, locate and apprehend community corrections offenders who have failed to report under conditions of their community release.

Within the first 30 days of being placed on probation, parole, or extended supervision an agent undertakes a "case classification" to determine the level of supervision required by that offender. The offender is scored on a risk scale (which assesses the propensity for further criminal activity) and a need scale (which assesses the services needed by the offender) and is placed into one of six levels of supervision based on the results. The minimum face-to-face contacts established by DCC are identified in Table 10. In addition to the minimum supervision levels, high-risk sex offender supervision requires two collateral contacts every 30 days with individuals such as treatment professionals, spouse/ significant others, law enforcement and neighbors. It should be noted that offenders in minimum or administrative supervision may be supervised by a contracted provider.

In addition to client contact standards, the Department has specific expectations for other contacts, such as employment verification, in several of the supervisory levels. Under a provision created in 1995 Act 27, offenders under minimum, medium, maximum, and high-risk supervision are required to pay a probation and parole reimbursement fee based on financial ability. The monthly fee ranges from \$20 to \$60 depend-

Table 10: Community Corrections Supervision Requirements

Supervision Level Minimum Requirements

High Risk-Sex Offender
One client face-to-face contact per week; one home visit per month.
One client face-to-face contact per week; one home visit per month.

Maximum
Two client face-to-face contacts per month; one home visit per month.
One client face-to-face contact per month; one home visit every two months.

Minimum One client face-to-face contact every 90 days.

Administrative One phone contact per month with contracted provider.

ing on an offender's ability to pay and supervision level. While the statutes require that Corrections have a goal to receive at least a \$1 per day from offenders, a non-statutory provision in 2001 Act 109, required the Department set a goal to recover at least \$2 per day, if appropriate, from each person who is on probation, parole, or extended supervision.

1997 Act Under 283 (the "truth-insentencing" legislation), parole was eliminated for all offenders convicted of felonies that occur on or after December 31, 1999. Instead, for these offenders being sentenced to confinement in prison, a judge may sentence them to: (a) prison for a specific number of years; and (b) extended supervision for a specific number of years. Extended supervision is post-incarceration community supervision by Corrections similar to the supervision provided to parolees. Under the truthin-sentencing legislation, an offender generally could not be released from prison prior to the time specified by a judge at the time of sentencing or discharge an offender from supervision prior to the expiration of the extended supervision sentence. Sentencing provisions are discussed in the Legislative Fiscal Bureau's informational paper entitled, "Felony Sentencing and Probation."

Intensive Sanctions

In addition to community supervision for offenders on probation, parole, and extended supervision, DCC administers the intensive sanctions program. The program is designed to provide: (a) punishment that is less costly than ordinary imprisonment and more restrictive that ordinary probation or parole supervision or extended supervision; (b) component phases that are intensive and highly structured; and (c) a series of component phases for each participant that is based on public safety considerations and a participant's needs for punishment and treatment. The component phases are required to include one or more of the following sanctions: (a) confinement; (b) intensive or other field supervision; (c) electronic monitoring; (d) community service; (e) restitution; and (f) other programs as prescribed by the Department.

A person may be sentenced by the court to the intensive sanctions program for a felony offense occurring between August 15, 1991, and December 30, 1999. A person not sentenced under a bifurcated sentence may, however, also enter the intensive sanctions program if: (a) the person is a prisoner serving a felony sentence not punishable by life imprisonment and the Department of Corrections directs the person to participate in the program; or (b) the Parole Commission grants the person parole and requires the person to participate in the program as a condition of parole. Further, a person may be placed in the program if the Department and the person agree to his or her participation in the program as an alternative to revocation of probation, extended supervision or parole. Finally, a person sentenced for a felony occurring on or after December 31, 1999: (a) may not be sentenced to the program; (b) is not eligible for the program while serving the confinement

portion of a bifurcated sentence; and (c) may be placed in the program as a condition of extended supervision.

In September, 1997, the Department of Corrections administratively discontinued the use of the intensive sanctions program. As a result, the Department no longer administratively transfers offenders to intensive sanctions or uses the program as an alternative to the revocation of probation or parole. In addition, offenders are no longer paroled to the program.

Judges may, however, continue to sentence persons to the intensive sanctions program for felony offenses committees prior to December 31, 1999. Between September, 1997, and December 31, 1999, 192 offenders were sentenced to intensive sanctions. There are no longer any offenders in the program.

Halfway Houses

2011-12, the Department expended \$14,403,100 budgeted for 538 halfway house beds throughout the state (406 for males and 132 for females). Halfway houses are community-based residential facilities where probationers, parolees, offenders on extended supervision, or intensive sanctions inmates may be required to reside as a condition of their supervision. These halfway houses are licensed and regulated by DHS. Halfway houses are nonsecure facilities that house a relatively small number of persons who require some type of supervised living arrangement. On average, the per capita daily cost of placing an individual in a state-contracted halfway house is approximately \$73.

Appendix XIII shows the location, bed capacity, and cost of placing offenders in each halfway house for 2011-12.

Probation and Parole Hold Reimbursements

The Department reimburses counties up to

\$40 per day for felons being held in county jails pending the revocation of their probation, parole, or extended supervision for non-criminal rules violations. Payments are prorated if the number of reimbursable days exceeds the appropriated amount. In 2012-13, \$4,885,000 GPR was expended to reimburse counties in holds in 2011-12. Counties were reimbursed at a rate of \$32 per day. Appendix XIV indicates these probation and parole hold reimbursements.

Sex Offender Registration

Under current law, Corrections is required to maintain a sex offender registry. The registry contains information relating to persons who have been found to have committed a sex offense and persons who have been found to have committed another offense with a sexual motivation. The information in the registry is generally confidential. Information may be disclosed, however, under specified circumstances to law enforcement agencies, victims, certain entities in a community in which a sex offender is living, attending school or working and the general public.

For 2012-13, the budget for the sex offender registry program is \$2,596,600 GPR and 30.5 GPR positions (20.0 sex offender registration specialists, 1.0 correctional services manager, 2.0 supervisors, 6.0 office operations associates, 1.0 program support supervisor, and 0.5 operations program associate) and \$345,800 PR. As of October, 2012, the sex offender registry contained 22,474 records. Of this number, 5,644 offenders were in correctional institutions, 5,106 offenders were in the community under supervision, 10,129 individuals were required to register but released from supervision, and 1,595 were juvenile registrants under the age of 18.

Registration Requirements

A "sex offense" as a violation, or the solicitation, conspiracy or attempt to commit a violation, of any of the following: (a) sexual contact with a patient or client by a therapist; (b) first-, secondor third-degree sexual assault; (c) incest; (d) firstor second- degree sexual assault of a child; (e) repeated acts of sexual assault of a child; (f) sexual exploitation of a child; (g) trafficking of a child; (h) causing a child to view or listen to sexual activity; (i) incest with a child; (j) child enticement; (k) using a computer to facilitate a child sex crime; (1) soliciting a child for prostitution; (m) sexual assault of a child placed in substitute care; (n) sexual assault of a student by a school staff person or person who works or volunteers with children; (o) selling, renting, exhibiting, transferring or loaning to a child any harmful material or verbally communicating, by any means, a harmful description or narrative account to a child; (p) possession of child pornography; (q) working or volunteering with children as a child sex offender; (r) abduction of another's child; (s) human trafficking for the purposes of a commercial sex act; and (t) false imprisonment or kidnapping, if the victim was a minor and the person is not the minor's parent.

A person must register as a sex offender if the person is any of the following:

- a. Convicted of, or adjudicated delinquent on or after, December 25, 1993 (the date on which the provision became effective), for a sex offense:
- b. In prison, a juvenile correctional facility, a residential care center for children and youth, or is on probation, extended supervision, parole, supervision or aftercare supervision on or after December 25, 1993, for a sex offense or for a violation, or for the solicitation, conspiracy or attempt to commit a violation, of a law of this state that is comparable to a sex offense;

- c. Found not guilty or not responsible by reason of mental disease or defect on or after December 25, 1993, and committed under an involuntary mental health commitment or as a consequence of being found not guilty or not responsible by reason of mental disease or defect for a sex offense;
- d. In institutional care or on conditional transfer from a mental health facility or conditional release from a commitment resulting from a finding of not guilty or not responsible by reason of mental disease or defect on or after December 25, 1993, for a sex offense or for a violation that is comparable to a sex offense;
- e. On parole, extended supervision or probation in this state from another state on or after December 25, 1993, for a violation, or for the solicitation, conspiracy or attempt to commit a violation of a law of this state that is comparable to a sex offense:
- f. A juvenile in this state on or after May 9, 2000, and is on supervision from another state pursuant to the interstate compact on the placement of juveniles for a violation of a sex offense;
- g. Placed on lifetime supervision on or after June 26, 1998;
- h. In institutional care under, or on parole from, a commitment for specialized treatment as a sex offender on or after December 25, 1993;
- i. In institutional care or on supervised release as a sexually violent person on or after June 2, 1994;
- j. Required to register based on a finding that he or she was in need of protection or services for having committed a sex offense and is ordered to continue complying with registration requirements;
 - k. Registered as a sex offender in another

state or with the FBI and is a resident of this state, a student in this state or employed or carrying on a vocation in this state on or after December 1, 2000; or

1. Convicted of a sex offense in another jurisdiction and, on or after December 1, 2000, is a resident of this state, a student in this state or employed or carrying on a vocation in this state. This provision does not, however, apply if 10 years have passed since the date on which the person was released from prison or placed on parole, probation, extended supervision or other supervised release for the sex offense.

A court may also order persons who are convicted of certain offenses, other than the sex offenses listed above, to register as sex offenders if the court determines that the underlying conduct was sexually motivated (one of the purposes for the act was for the person's sexual arousal or gratification) and that requiring the person to register would be in the interest of public protection. This provision applies to convictions for the following offenses: (a) crimes against life and bodily security; (b) crimes against sexual morality; (c) crimes against children; (d) crimes involving invasion of privacy; and (e) criminal damage to property or criminal trespass. Similarly, a court may order a person who has been adjudged delinquent, committed or found not guilty by reason of mental disease or defect for an offense to register as a sex offender.

Under specific circumstances a court may exempt a person from sex offender registration requirements. Specifically, the court may exempt a person who meets all of the following conditions: (a) the person meets the criteria for registration based on a violation, or on the solicitation, conspiracy or attempt to commit a violation, of sexual assault of a child, repeated acts of sexual assault of a child or sexual assault of a child placed in substitute care, or of a comparable law of another state; (b) the violation did not involve sexual intercourse either by the use or threat of force

or violence or with a victim under the age of 12 years; (c) at the time of the violation, the person had not attained age 19 and was not more than four years older nor more than four years younger than the victim; and (d) it is not necessary, in the interest of public protection, to require the person to register as a sex offender. The court must hold a hearing on a motion for an exemption. At the hearing, the person requesting the exemption must prove by clear and convincing evidence that he or she has satisfied the required criteria for exemption. In addition, the court must allow the victim of the crime to make a statement at the hearing or to submit a written statement to the court. The statutes also specify procedures at the hearing and criteria that the court may consider in making its decision.

In addition, statutory provisions provide that a person is not required to comply with registration requirements for certain privacy-related offenses, (a) sexually-motivated invasion of including: privacy, if the delinquency adjudication or conviction is expunged; and (b) sexually-motivated representations depicting nudity, if the court order specifies that the person is not required to comply with registration requirements upon successful completion of the conditions or sentence required in the court order. Once the Department is notified of expungement or successful completion of the conditions or sentence of the court order, Corrections must purge all information of that person from the registry.

Registry Information

The sex offender registry maintained by Corrections must contain the following information for each person:

- a. The person's name, including any aliases used by the person.
- b. Information to identify the person, including date of birth, gender, race, height, weight and hair and eye color.

- c. The statute the person violated that requires the person to register as a sex offender, the date of conviction, adjudication or commitment, and the county or, if the state is not Wisconsin, the state in which the person was convicted, adjudicated or committed.
- d. Any of the following (if applicable): (a) the date the person was placed on probation, supervision, conditional release, conditional transfer or supervised release; (b) the date the person was or will be released from confinement, whether on parole, extended supervision or otherwise, or discharged or terminated from a sentence or commitment; (c) the date the person entered the state; and (d) the date the person was ordered to comply with registration requirements.
- e. The address at which the person is or will be residing.
- f. The name of the agency supervising the person, if applicable, and the office or unit and telephone number of the office or unit that is responsible for the supervision of the person.
- g. The name or number of every electronic mail account the person uses, the Internet address of every website the person creates or maintains, every Internet user name the person uses, and the name and Internet address of every public or private Internet profile the person creates, uses or maintains.
- h. The name and address of the place at which the person is or will be employed.
- i. The name and location of any school in which the person is or will be enrolled.
- j. If the person is required to register because he or she is in institutional care or on supervised release from a sexually violent person commitment, a notation concerning the treatment that the person has received for his or her mental

disorder.

k. The most recent date on which the above information was updated.

Registry information must be provided by Corrections or the Department of Health Services (DHS), depending upon which agency has supervision over the individual subject to registration requirements. A person who is not subject to the supervision of either agency must directly provide the information to Corrections. The statutes establish specific timelines within which information must be provided to Corrections. An agency supervising a person who must register as a sex offender must notify the person of the need to register. Initially, the person must sign a form stating that he or she has been informed of the requirements of registering as a sex offender.

In addition to the information required above, Corrections may also require a person who is required to register as a sex offender to provide his or her fingerprints, a recent photograph and any other information required for the registry that the person has not previously provided. Also, Corrections may require the person to report to a place designated by Corrections for the purpose of obtaining fingerprints, a photograph or other information. Further, the Department may send a person who is required to register as a sex offender a notice requesting the person to verify the accuracy of any information in the registry. Finally, Corrections must inform a person required to register that they are prohibited from photographing children under the age of 17 (violation of this provision is a Class I felony).

Persons who are required to register as sex offenders must provide updated information to Corrections once each calendar year. However, persons subject to lifetime registration must provide updated information once each 90 days. The statutes also require that a person required to register as a sex offender must notify Corrections of

any change in registry information within 10 days after the change occurs. However, if a person is on parole or extended supervision and knows that his or her address will be changing, the person must notify Corrections before the change occurs. If such a person changes his or her address but did not know of the change before it occurred, the person must notify Corrections within 24 hours after the change occurs. Further, a person required to register as a sex offender and who is either changing his or her residence from Wisconsin to another state, is becoming a student in another state or is to be employed or carrying on a vocation in another state, must, no later than 10 days before moving out of Wisconsin or when starting school or employment or a vocation in another state, notify Corrections of the new address. The person must also inform Corrections of the state in which he or she will be in school or the state in which he or she will be employed or carrying on a vocation. Finally, current law provides that a person required to register as a sex offender and on parole or extended supervision may not establish a residence or change residence unless the person has complied with the requirements to provide Corrections with information for the registry.

Required Registration Period

Individuals on the registry generally must comply with registration requirements for 15 years following release from supervision. A person who meets any one of the following conditions, however, is subject to lifetime registration requirements: (a) convicted or found not guilty or not responsible by reason of mental disease or defect for sex offense, or for the solicitation, conspiracy or attempt to commit a sex offense on two or more occasions; (b) convicted or found not guilty or not responsible by reason of mental disease or defect for a violation, or for the solicitation, conspiracy or attempt to commit a violation of first- or second-degree sexual assault, first- or second-degree sexual assault of a child,

or repeated sexual assault of a child, or sexual assault of a child placed in substitute care; (c) found to be a sexually violent person, regardless of whether the person is discharged from the sexually violent person commitment, except that the person no longer must comply with the lifetime registration requirements if the finding that the person is a sexually violent person is reversed, set aside or vacated; or (d) is ordered by the court to register as a sex offender and also ordered to comply with registration requirements the rest of their life.

A person required to register as a sex offender based upon a finding that they have committed a sex offense in another jurisdiction must comply with registration requirements while a resident, a student or employed or carrying on a vocation in Wisconsin or for 10 years from the date of release from prison or date placed on parole, probation, extended supervision or other supervised release for the offense, whichever is less. A person meeting one of the criteria for lifetime supervision must comply with registration requirements while a resident, a student, employed or carrying on a vocation in Wisconsin.

Annual Registration Fee

Under 2005 Act 25, Corrections was authorized to establish by rule an annual sex offender registration fee not to exceed \$50 for individuals in its custody or under its supervision. Collected revenues from the fee could be used to partially offset the costs of monitoring. Under 2007 Act 20, the provision was amended to provide that the registration fee not exceed \$100, and that revenue be utilized to support enhanced sex offender management costs for polygraph testing and community treatment. In 2011-12, the fee generated \$202,200 in revenue.

Disclosure of Registry Information

Corrections must generally keep the infor-

mation in the sex offender registry confidential; however, under specified circumstances the Department may disclose registry information. Current law permits disclosure of registry information in the following circumstances: (a) upon request of the Department of Revenue (DOR), Corrections must disclose information to DOR for the purposes of locating a person, or the assets of a person, who has failed to file a tax return, has underreported taxable income or is a delinquent taxpayer, identifying fraudulent tax returns or providing information for tax-related prosecutions; (b) upon request of the Department of Children and Families or a county child support agency for the purposes of the child and spousal support and establishment of paternity and medical support liability programs, the Department must provide the name and address of a person registered, the name and address of the person's employer and financial information related to the person; and (c) as needed for law enforcement purposes.

When a sex offender first registers, Corrections must immediately make the registry information available to the police chief of any community and the sheriff of any county in which the person is residing, employed or attending school. The Department must also make updated information immediately available to such law enforcement agencies. Law enforcement agencies may also specifically request information concerning any person registered as a sex offender.

Corrections and DHS are required to notify law enforcement agencies when a person who is required to register as a sex offender and who has been found to be a sexually violent person or who has committed two or more sex offenses is placed in a community. Notification must be in the form of a written bulletin that contains all of the following: (a) the information to which law enforcement has access, as described above (in addition, identifying where the person will be regularly through and to); (b) notice that information concerning registered sex offenders will be available on an internet site established by Corrections; and (c) any other information that the agency determines is necessary to assist law enforcement officers or to protect the public. This information may include a photograph of the person, other identifying information and a description of the person's patterns of violation. Also, if a person has been convicted or found not guilty or not responsible by reason of mental disease or defect for any sex offense, or for the solicitation, conspiracy or attempt to commit such a violation on one occasion only, Corrections or DHS may notify law enforcement agencies of the area in which the person will be residing, employed or attending school if Corrections or DHS determines that such notification is necessary to protect the public. This notification may be in addition to providing access to information, as described above, or to any other authorized notification

Corrections is required to make a reasonable attempt to notify the victim or a member of the victim's family (the victim's spouse, child, parent, sibling or legal guardian) if the victim or family member has requested such notification when a person initially registers as a sex offender or when the person informs Corrections of a change in registry information. A victim receiving such notice may also request any of the information given to law enforcement agencies.

Any of the following may request information from Corrections regarding registered sex offenders: (a) a public or private elementary or secondary school; (b) a day care provider that is licensed, certified or providing before- or afterschool care in a public school; (c) a licensed child welfare agency; (d) a licensed group home; (e) a licensed shelter care facility; (f) a licensed foster home or treatment foster home; (g) a county department of social or human services, of community programs or of developmental disabilities services; (h) an agency providing child

welfare services; (i) the Department of Justice; (j) the Department of Public Instruction; (k) DHS; (l) the Department of Children and Families; (m) a neighborhood watch program; (n) an organized unit of the Boy Scouts of America, the Boys' Club of America, the Girl Scouts of America or Camp Fire Girls; (o) the personnel office of a sheltered workshop; or (p) any other communitybased public or private nonprofit organization that Corrections determines should have access to information in the interest of protecting the public. These entities may request information concerning a specific person registered as a sex offender or the names of and information concerning all registered persons residing, employed or attending school in the community, district, jurisdiction or other applicable geographical area.

In response to a request for information by one of the above entities, Corrections must provide the following: (a) the name of the registered person, including any aliases the person has used; (b) the date of the person's conviction or commitment, and the county or, if the state is not Wisconsin, the state where the person was convicted or committed; and (c) the most recent date the information was updated. However, Corrections may not disclose any information concerning a child who is required to register as a sex offender or any information concerning an adult that relates to a juvenile proceeding.

Corrections or a law enforcement agency may provide information concerning a specific person registered as a sex offender to a person not provided access or notice if, in the opinion of Corrections or law enforcement agency, providing the information is necessary to protect the public and the person requesting the information does the following: (a) submits a request for information in a form and manner prescribed by Correction or the law enforcement agency; (b) specifies by name the person about whom he or she is requesting the information; and (c) provides any other information the law enforcement agency considers necessary to determine accurately

whether the person whose name is given is registered as a sex offender. If the Department or law enforcement agency provides information, Corrections or the law enforcement agency must provide all of the following concerning the person specified in the request: (a) the date of the person's conviction or commitment and the county or, if the state is not Wisconsin, the state where the person was convicted or committed; (b) the most recent date the information was updated; and (c) any other information concerning the person that Corrections or law enforcement agency determines is appropriate. However, neither Corrections nor a law enforcement agency may provide any information concerning a child who is registered as a sex offender or concerning a juvenile proceeding in which an adult who is registered as a sex offender was involved.

Immunity from civil liability is provided for any good faith act or omission regarding the release of information authorized under the above provisions. The immunity does not extend, however, to a person whose act or omission constitutes gross negligence or involves reckless, wanton or intentional misconduct.

Internet Access

Corrections must provide internet access to information concerning persons registered as sex offenders. The information provided on the internet site must be organized in a manner that allows a person using the site to obtain the information that the Department is specifically required to provide. Corrections must keep this information secure against unauthorized alteration.

Under 2005 Act 431, the Department must include the following information on the sex offender registry website:

a. If the person is a sexually violent person, a notice of that status, written in red letters;

- b. A current color photograph of the person, if available, and a physical description including sex, race, height, weight, eye color, and hair color;
 - c. The person's name and home address;
- d. Whether the person has responded to the last contact letter from the Department;
- e. The crime committed for which the person must register;
- f. Any conditions of the person's supervised release, except for any condition that may reveal the identity of the victim of the crime;
- g. The date, time, and place of any scheduled hearings for supervised release or discharge under Chapter 980 of the statutes;
- h. The name and court of the judge who authorized the supervised release or discharge; and
- i. The most recent date on which the information was updated.

GPS Monitoring for Certain Child Sex Offenders and Violators of Certain Orders or Injunctions

As of January 1, 2008, the Department of Corrections is required to use global positioning system (GPS) tracking for certain child sex offenders. In addition, under 2011 Act 266, violators of certain temporary restoring orders related to domestic abuse or harassment may require GPS monitoring. The provisions related to these programs are summarized below.

GPS Monitoring for Certain Child Sex Offenders

Definitions. The statutory definitions for global positioning system tracking include:

- a. "Exclusion Zone" means a zone in which a person who is tracked using a global positioning system device is prohibited from entering except for purposes of traveling through it to get to another destination:
- b. "Global Positioning System Tracking" means tracking using a system that actively monitors and identifies a person's location and timely reports or records the person's presence near, or at a crime scene, or in an exclusion zone or the person's departure from an inclusion zone. "Global positioning system tracking" includes comparable technology;
- c. "Inclusion Zone" means a zone in which a person who is tracked using a GPS tracking device is prohibited from leaving;
- d. "Level 1 Child Sex Offense" means sexual assault of a child or engaging in repeated acts of sexual assault of the same child in which any of the following occurs:
 - 1. The actor has sexual contact or sexual intercourse with an individual who is not a relative of the actor and who has not attained the age of 13 years and causes great bodily harm to the individual; or
 - 2. The actor has sexual intercourse with an individual who is not a relative of the actor and who has not attained the age of 12 years.
- e. "Level 2 Child Sex Offense" means sexual assault of a child or engaging in repeated acts of sexual assault of the same child in which any of the following occurs:
 - 1. The actor has sexual intercourse, by use or threat of force or violence, with an individual who is not a relative of the actor and who has not attained the age of 16 years; or

- 2. The actor has sexual contact, by use or threat of force or violence, with an individual who has not attained the age of 16 years and who is not a relative of the actor, and the actor is at least 18 years of age when the sexual contact occurs.
- e. "Lifetime Tracking" means GPS tracking that is required for a person for the remainder of the person's life or until terminated;
- f. "Passive Positioning System Tracking" means tracking using a system that monitors, identifies, and records a person's location;
- g. "Serious Child Sex Offense" means a Level 1 Child Sex Offense or a Level 2 Child Sex Offense:
- "Sex Offense is either: (1) a violation, soh. licitation, conspiracy, or attempt to commit a violation of one of the following, sexual exploitation by a therapist, first-degree sexual assault, seconddegree sexual assault, third-degree sexual assault, incest, first- or second-degree sexual assault of a child, engaging in repeated acts of sexual assault with the same child, sexual exploitation of a child, trafficking of a child, causing a child to view or listen to sexual activity, incest with a child, child enticement, use of a computer to facilitate a child sex crime, soliciting a child for prostitution, sexual assault of a child placed in substitute care, sexual assault of a child by a school staff person or a person who works or volunteers with children, exposing a child to harmful material or harmful descriptions or abduction of another's child, possession of child pornography, a child sex offender working with children, false imprisonment or kidnapping if the victim was a minor and the person who committed the violation was not the victim's parent, or human trafficking; or (2) a crime under federal aw or the law of any state that is comparable to one of the above crimes.
- i. "Sexual Contact" means, if for the purpose of either sexually degrading or sexually hu-

miliating the complainant or sexually arousing or gratifying the defendant, any of the following: (1) intentional touching by the use of any body part or object by the defendant, or by another person upon the defendant's instruction, of the complainant's intimate parts, whether direct or through clothing; (2) intentional touching by the complainant, by use of any body part or object, of the defendant's intimate parts, or if done upon the defendant's instructions, the intimate parts of another person, whether direct or through clothing; (3) intentional penile ejaculation or intentional emission of urine or feces by the defendant, or by another person upon the defendant's instruction, upon any part of the complainant's body, whether clothed or unclothed; or (4) intentionally causing the complainant to ejaculate or emit urine or feces on any part of the defendant's body, whether clothed or unclothed.

j. "Sexual Intercourse" means vulvar penetration as well as cunnilingus, fellatio, or anal intercourse between persons or any intrusion of any inanimate object into the genital or anal opening either by the defendant or upon the defendant's instruction. The emission of semen is not required.

Who is Covered. The Department of Corrections is required to maintain lifetime GPS tracking of a person if any of the following occurs on or after January 1, 2008: (a) a court places the person on probation for a Level 1 Child Sex Offense; (b) Corrections releases the person from prison either to extended supervision, parole, or upon completion of the sentence, after serving for a Level 1 Child Sex Offense; (c) the person is convicted of a Level 2 Child Sex Offense, and is either placed on probation, or released from prison to extended supervision, parole, or upon completion of the sentence; (d) the court places the person on conditional release, or directly discharges the person, who was found not guilty of a serious child sex offense by reasons of mental disease or mental defect (tracking is not required of direct discharges who are discharged from conditional release); (e) the court places the person on lifetime supervi-

sion under s. 939.615 of the statutes for committing a serious child sex offense and the person is released from prison; (f) a police chief or sheriff receives a special bulletin notification on the person (issued when an offender is released to the community, who was convicted, or found not guilty or not responsible by reason of mental disease or defect, on two or more separate occasions of a sex offense); (g) a court places the person on supervised release after a sexually violent person commitment (Chapter 980) or directly discharges the person from commitment (tracking is not required of direct discharges who are discharged from supervised release); or (h) the Department of Health Services places the person placed on parole or discharges the person under Chapter 975 of the statutes for a serious child sex offense (Sex Crimes Law).

If a person described in either (a), (b), or (c) above completes his or her sentence, the Department may use passive positioning system tracking (as opposed to active GPS monitoring). Further, if a person who committed a serious child sex offense, or a person under supervision under the interstate corrections compact for a serious child sex offense is not subject to the lifetime GPS tracking provisions, the Department must assess the person's risk using a standard risk assessment instrument to determine if GPS tracking is appropriate.

As of October, 2012, the Department was maintaining lifetime GPS tracking for 509 individuals on lifetime GPS tracking, and was utilizing GPS tracking (non-lifetime) for 89 individuals, for a total of 598. The Department estimates an average daily population of 499 individuals to be monitored by GPS tracking in 2011-12.

In addition to GPS tracking, statutory provisions further require that, as a condition of supervised release, for the first year of supervised release, the court must restrict the person to the person's home, except for outings that are under the direct supervision of a Corrections escort and that

are for employment purposes, religious purposes, or for caring for the person's basic living needs. Corrections may contract for services to escort the person.

Departmental Duties. Corrections must implement a continuous GPS tracking system, except when authorized to provide for passive positioning system tracking. The system must do all the following:

- a. Use field monitoring equipment that supports cellular communications with as large a coverage area as possible and automatically provide instantaneous or nearly instantaneous information regarding the whereabouts of a person who is being monitored, including information regarding the person's presence in an exclusion zone or absence from an inclusion zone;
- b. Use land line communications equipment to transmit information regarding the location of persons when they are in areas in which no commercial cellular service is available; and
- c. Immediately alert the Department and the local law enforcement agency if the person leaves any inclusion zone or stays in any exclusion zone for any longer period than the time needed to travel through the zone to get to another destination.

The Department must contract with a vendor to provide tracking services using a competitive process under s. 16.75 of the statutes. The term of the contract may not exceed three years. The Department is currently contracting with BI Technologies, Inc. for a cost of \$6.15 per day for GPS active monitoring and \$4.49 per day for passive positioning system monitoring.

For each person subject to GPS tracking, the Department of Corrections must create individualized exclusion and inclusion zones for the individual if necessary to protect public safety. For exclusion zones, Corrections must focus on areas where

children congregate, with perimeters of 100 to 250 feet, and on areas where the individual was prohibited from going as a condition of probation, extended supervision, parole, conditional release, or supervised release. In addition to creating exclusion and/or inclusion zones, Corrections is required to ensure that the individual's GPS tracking device or comparable technology immediately alerts the Department and the local law enforcement agency if the person either leaves his or her assigned inclusion zone or stays in an exclusion zone longer than the time needed to travel through the zone to get to another destination.

For individuals on supervised release or conditional release who are on GPS tracking, Corrections must notify DHS, upon request, of any tracking information for the person if: (a) Corrections has been alerted that the individual has improperly stayed in an exclusion zone or improperly left an inclusion zone; or (b) the individual fails to make required payments to Corrections for his or her GPS tracking costs.

For each person subject to tracking, Corrections must determine the costs of GPS tracking for the individual and how much of the costs that the individual is able to pay. The Department may require the person to pay those costs. For individuals on conditional release or supervised release, DHS must pay the GPS tracking costs to the extent that costs are not covered by any required payments by individuals. In determining how much of the costs a person is able to pay, Corrections is to consider: (a) the person's financial resources; (b) present and future earning ability of the person; (c) the needs and earning ability of the person's dependents; (d) any other costs that the person is required to pay in conjunction with his or her supervision; and (e) any other factors that Corrections considers appropriate. Any monies collected are utilized for expenditures related to GPS tracking.

Termination of Lifetime GPS Tracking. A

person subject to lifetime GPS tracking may petition for the termination of lifetime tracking with the circuit court in the county in which he or she was convicted or found not guilty or not responsible by reason of mental disease or defect. However, the person may not file a termination petition earlier than 20 years after the date on which lifetime tracking began. Further, the following individuals are prohibited from filing for termination of lifetime tracking: (a) a person who was convicted of any crime during the period of lifetime tracking; (b) a person who had been placed on supervised release under Chapter 980 of the statutes; or (c) a person placed on parole or discharged under Chapter 975.

Upon receiving a petition to terminate lifetime tracking, the court will send a copy of the petition to the district attorney, who conducts a criminal history records search. No later than 30 days after the date of receiving the petition, the district attorney must report the results of the criminal history search and may provide a written response to the petition. If the individual has not been convicted of a criminal offense during the period of lifetime tracking, the court will: (a) order that the person be examined by a physician or psychologist approved by the court; (b) notify the Department that it may submit a report concerning the individual's conduct while on lifetime tracking and an opinion as to whether lifetime tracking is still necessary to protect the public; and (c) schedule a hearing on the petition. The physician or psychologist who conducts an examination must prepare a report of his or her examination, including an opinion of whether the individual is a danger to the public, and file the report with the court within 60 days after completing the examination. The report will remain confidential until the physician or psychologist testifies at the hearing. The cost for the examination must be paid for by the individual petitioning for termination of lifetime tracking.

A hearing on a termination petition can not be conducted until the report of the examination has been filed with the court. At the hearing, the court must consider evidence it considers relevant to the petition, and the petitioner and the district attorney may offer evidence relevant to the issue of the person's dangerousness and continued need for lifetime tracking. The court may grant the petition if it determines after the hearing that lifetime tracking is no longer necessary to protect the public. If the petition is denied, the individual may not file a subsequent petition requesting termination of lifetime tracking until at least five years have elapsed since the most recent petition.

In addition, the Department may file a petition for termination of lifetime tracking if the person is permanently physically incapacitated. The petition must include affidavits from two physicians that explain the nature of the person's permanent physical incapacitation. The Department must file the petition in the county in which the person was convicted, found not guilty or responsible by reason of mental disease or defect, or found to be a sexually violent person, and forward a copy of the petition to the district attorney or, for individuals committed under Chapter 980, to the agency that filed the Chapter 980 petition.

Upon its own motion or motion of the district attorney or appropriate agency, the court may order that the individual be examined by a physician who is approved by the court. If an examination is ordered, the physician must prepare a report that includes his or her opinion of whether the person is permanently physically incapacitated, and file the report within 60 days after completing the examination. The report must remain confidential until the physician testifies at the hearing. Costs of the examination are to be paid by Corrections. The court will conduct a hearing and take evidence it considers relevant to determining whether the person is permanently physically incapacitated so that he or she is not a danger to the public. The court may grant a petition after the hearing if it determined that the permanent physical incapacitation was such that the person was no longer a danger to the public.

GPS Tracking for Violations of Certain Orders or Injunctions

Under 2011 Act 266, if a person knowingly violates a temporary restraining order or injunction related to domestic abuse or harassment, the court may report the violation to the Department of Corrections immediately upon the person's conviction and may order the person to submit to GPS tracking. The Department's duties related to tracking individuals are the same as those described above. The provisions will come into effect on January 1, 2014.

Before issuing an order, the court must find that the person is more likely than no to cause serious bodily harm to the person who petitioned for the restraining order or injunction, weighing the following factors: (a) whether the person allegedly caused physical injury, intentional abused pets or damaged property, or committed sexual assault, an act of strangulation or forcible entry to gain access to the petitioner; (b) whether the person threatened any individual, including the petitioner, with harm; (c) whether the person has a history of improperly using or threatening to use a firearm or other dangerous weapon; (d) whether the person has expressed suicidal thoughts; (e) whether the person has exhibited obsessive or controlling behavior toward the petitioner or any member of the petitioner's family, including stalking, surveillance, or isolation of the petitioner or any member of the petitioner's family; (f) the person's mental health history; and (g) whether the person has a history of abusing alcohol or a controlled substance.

The court may request Corrections to provide a validated risk assessment of the person to make any of these findings. Further, the court may request a domestic violence prevention or treatment center in the court's county to complete a danger assessment of the person to make any of the findings.

If the court orders GPS tracking for a violation

of a temporary restraining order or injunction, the court must provide the petitioner with a referral to a domestic violence or sexual assault victim service provider.

After weighing the factors above, if the court determines that a person is more likely than not to cause serious bodily harm to the petitioner, and the court determines that another alternative, including imprisonment, is more likely to protect the petitioner, the court may not enter an order for GPS tracking.

If the court convicts on individual of violating a domestic abuse or harassment order, the court must impose a GPS tracking surcharge of \$200 for each offense. Revenue from the surcharge is used to cover the costs of the GPS tracking program. If revenue is inadequate to fund the program, the Department may by rule increase the surcharge by not more than five percent each year to cover the costs.

Tampering with GPS Tracking Device. Statutory provisions provide that whoever, without the authorization of Corrections, intentionally tampers with a GPS tracking device or comparable technology is guilty of a Class I felony (penalty of up to 18 months in prison and two years in extended supervision).

Appendices

The following pages contain appendices which provide additional information related to adult corrections:

Appendix I Wisconsin Adult Correctional Facilities

Appendix II Department of Corrections Organizational Chart

Appendix III Department of Corrections 2012-13 Budget

Appendix IV Correctional Facility Operational Costs, 2011-12 Fiscal Year

Appendix V 2011-12 Average Daily Inmate Population Including Contracted Facilities

Appendix VI Type of Offenses for Inmates Resident on July 1, 2012

Appendix VII Type of Offenses for Inmates Admitted to Prison, 2011-12

Appendix VIII Type of Offenses for Inmates Released from Prison, 2011-12

Appendix IX Badger State Industries Inmate Employees and Average Inmate Hourly Wages

Appendix X Badger State Industries and Private Business Prison Employment Program Year-

End Continuing Cash Balance Since 2009-10

Appendix XI Correctional Farms Continuing Cash Balance Since 2009-10

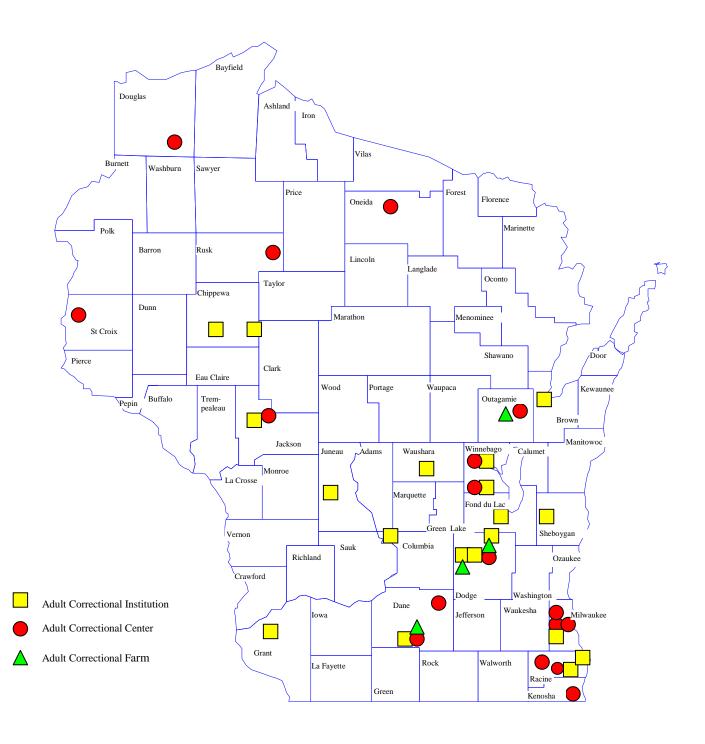
Appendix XII Division of Community Corrections Regions

Appendix XIII Halfway House Contract Expenditures, 2011-12

Appendix XIV 2011-12 Probation and Parole Holds Reimbursed in 2012-13

APPENDIX I

Wisconsin Adult Correctional Facilities

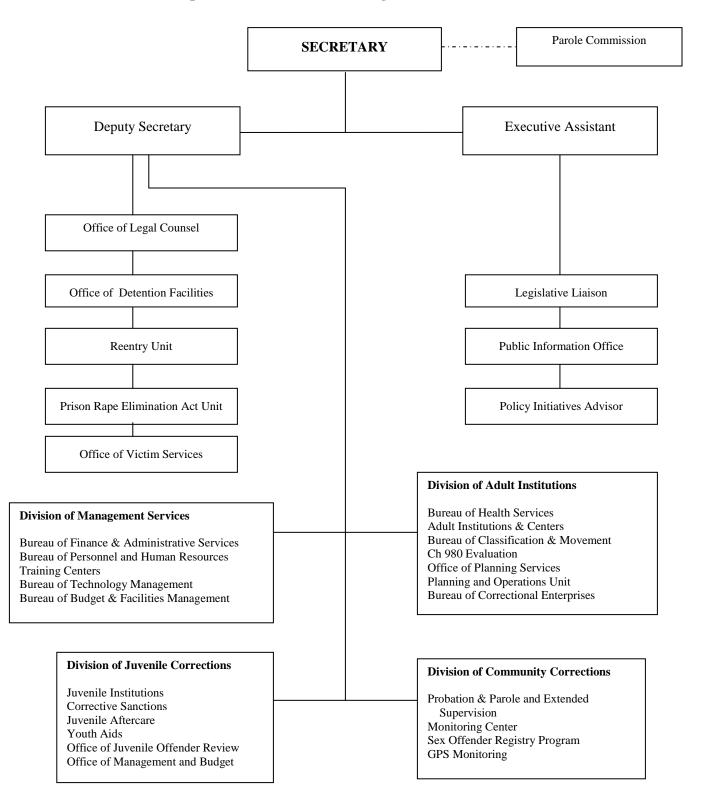


APPENDIX I (continued)

County	Facility	Post Office	Facility Security Level
Brown	Green Bay Correctional Institution	Green Bay	Maximum
Chippewa	Chippewa Valley Correctional Treatment Facility Stanley Correctional Institution	Chippewa Falls Stanley	Minimum Medium
Columbia	Columbia Correctional Institution	Portage	Maximum
Dane	Oakhill Correctional Institution Oregon Correctional Center Thompson Correctional Center Oregon Farm	Oregon Oregon Deerfield Oregon	Minimum Minimum Minimum Minimum
Dodge	Dodge Correctional Institution Waupun Correctional Institution Fox Lake Correctional Institution John C. Burke Center Waupun Farm Fox Lake Farm	Waupun Waupun Fox Lake Waupun Waupun Fox Lake	Maximum Maximum Medium Minimum Minimum Minimum
Douglas	Gordon Correctional Center	Gordon	Minimum
Fond du Lac	Taycheedah Correctional Institution (facility for women)	Taycheedah	Max/Medium
Grant	Wisconsin Secure Program Facility	Boscobel	Maximum
Jackson	Jackson Correctional Institution Black River Correctional Center	Black River Falls Black River Falls	Medium Minimum
Juneau	New Lisbon Correctional Institution	New Lisbon	Medium
Kenosha	Kenosha Correctional Center	Kenosha	Minimum
Milwaukee	Milwaukee Secure Detention Facility Marshall E. Sherrer Correctional Center Felmers O. Chaney Correctional Center Women's Correctional Center	Milwaukee Milwaukee Milwaukee Milwaukee	Medium Minimum Minimum Minimum
Oneida	McNaughton Correctional Center	Lake Tomahawk	Minimum
Outagamie	Sanger B. Powers Correctional Center Oneida Farm	Oneida Oneida	Minimum Minimum
Racine	Robert E. Ellsworth Women's Center Racine Correctional Institution Racine Youthful Offender Correctional Facility Sturtevant Transitional Treatment Facility	Union Grove Sturtevant Racine Racine	Minimum Medium Medium Medium
Rusk	Flambeau Correctional Center	Hawkins	Minimum
St. Croix	St. Croix Correctional Center	New Richmond	Minimum
Sheboygan	Kettle Moraine Correctional Institution	Plymouth	Medium
Waushara	Redgranite Correctional Institution	Redgranite	Medium
Winnebago	Oshkosh Correctional Institution Drug Abuse Correctional Center Winnebago Correctional Center Wisconsin Resource Center	Oshkosh Winnebago Winnebago Winnebago	Medium Minimum Minimum Medium

APPENDIX II

Department of Corrections Organizational Chart



APPENDIX III

Department of Corrections -- 2012-13 Budget

	GI	PR	FED)	F	PR	SEC	3	TOTA	AL
	Funding	Positions	Funding	Positions	Funding	Positions	Funding	Positions	Funding	Positions
Division of Management Services										
Central Office	\$5,282,400	6.00	\$0	0.00	\$495,700	0.00	\$0	0.00	\$5,778,100	6.00
Finance and Administrative Services	4,554,200	23.10	0	0.00	208,900	3.00	0	0.00	4,763,100	26.10
Personnel and Human Resources	3,490,700	40.50	0	0.00	0	0.00	0	0.00	3,490,700	40.50
Training Centers	3,224,200	14.00	0	0.00	2,050,800	4.00	0	0.00	5,275,000	18.00
Technology Management	13,320,600	82.00	0	0.00	366,600	4.00	0	0.00	13,687,200	86.00
Budget and Facilities Management	911,400	9.00	0	0.00	0	0.00	<u>0</u> \$0	0.00	911,400	9.00
Total	\$30,783,500	174.60	\$0	0.00	\$3,122,000	11.00	\$0	0.00	\$33,905,500	185.60
Division of Adult Institutions										
Central Office	\$164,803,100	32.00	\$2,473,100	0.00	\$4,619,500	2.00	\$0	0.00	\$171,895,700	34.00
Bureau of Health Services	98,965,900	243.41	0	0.00	205,800	1.00	0	0.00	99,171,700	244.41
Classification and Movement	5,473,800	74.00	0	0.00	0	0.00	0	0.00	5,473,800	74.00
Chapter 980 Offender Program	981,700	6.00	0	0.00	0	0.00	0	0.00	981,700	6.00
Correctional Enterprises	0	0.00	0	0.00	9,581,300	9.00	257,500	1.00	9,838,800	10.00
Badger State Industries	0	0.00	0	0.00	15,469,100	98.10	0	0.00	15,469,100	98.10
Correctional Farms	1,211,900	16.00	0	0.00	5,787,300	8.90	0	0.00	6,999,200	24.90
Waupun Correctional Institution	30,040,800	426.50	0	0.00	4,891,700	21.00	0	0.00	34,932,500	447.50
Green Bay Correctional Institution	26,188,300	367.85	0	0.00	178,600	2.90	0	0.00	26,366,900	370.75
Women's Correctional System	34,250,100	481.58	0	0.00	590,500	8.80	0	0.00	34,840,600	490.38
Fox Lake Correctional Institution	27,870,800	385.10	0	0.00	37,500	0.90	0	0.00	27,908,300	386.00
Columbia Correctional Institution	24,130,600	335.80	0	0.00	25,200	0.50	0	0.00	24,155,800	336.30
Kettle Moraine Correctional Institution	25,123,300	343.20	0	0.00	101,700	1.60	0	0.00	25,225,000	344.80
Oakhill Correctional Institution	18,898,900	261.10	0	0.00	15,900	0.40	0	0.00	18,914,800	261.50
Dodge Correctional Institution	39,686,400	542.10	86,800	0.00	63,900	1.40	0	0.00	39,837,100	543.50
Racine Correctional Institution	35,224,400	512.60	0	0.00	105,300	0.90	0	0.00	35,329,700	513.50
Wisconsin Resource Center Officers	7,477,600	110.10	0	0.00	0	0.00	0	0.00	7,477,600	110.10
Oshkosh Correctional Institution	36,322,100	490.90	0	0.00	596,500	8.10	0	0.00	36,918,600	499.00
Jackson Correctional Institution	21,125,100	292.00	0	0.00	0	0.00	0	0.00	21,125,100	292.00
Wisconsin Secure Program Facility	17,277,200	250.50	0	0.00	0	0.00	0	0.00	17,277,200	250.50
Racine Youthful Offender Correctional Facility	15,280,600	205.00	0	0.00	95,800	1.50	0	0.00	15,376,400	206.50
Redgranite Correctional Institution	21,351,100	297.00	0	0.00	0	0.00	0	0.00	21,351,100	297.00
New Lisbon Correctional Institution	21,371,400	297.85	0	0.00	16,400	0.40	0	0.00	21,387,800	298.25
Correctional Center System	36,241,700	413.50	0	0.00	3,726,800	8.50	0	0.00	39,968,500	422.00
Chippewa Valley Correctional Treatment Facility	12,352,400	163.70	0	0.00	77,600	1.00	0	0.00	12,430,000	164.70
Prairie du Chien Correctional Institution	13,333,300	190.50	0	0.00	75,400	1.00	0	0.00	13,408,700	191.50
Stanley Correctional Institution	26,203,700	379.95	0	0.00	38,800	0.80	0	0.00	26,242,500	380.75
Milwaukee Secured Detention Facility	28,559,400	386.50	0	0.00	0	0.00	0	0.00	28,559,400	386.50
Contract Beds	16,892,400	0.00	0	0.00	0	0.00	0	0.00	16,892,400	0.00
Total	\$806,638,000	7,504.74	\$2,559,900	0.00	\$46,300,600	178.70	\$257,500	1.00	\$855,756,000	7,684.44

APPENDIX III (continued)

Department of Corrections -- 2012-13 Budget

	G	PR	FEI)	F	PR	SEC	3	TOTA	AL
	Funding	Positions	Funding	Positions	Funding	Positions	Funding	Positions	Funding	Positions
Division of Community Corrections	_		_		_				_	
Central Office	\$18,536,200	49.63	\$0	0.00	\$6,903,900	7.50	\$0	0.00	\$25,440,100	57.13
Probation, Parole, and Extended Supervision	164,909,500	1,746.60	0	0.00	7,929,700	2.00	0	0.00	172,839,200	1,748.60
Monitoring Center	7,205,900	81.00	0	0.00	490,100	6.20	0	0.00	7,696,000	87.20
Sex Offender Registry	2,596,600	30.50	500	0.00	345,800	0.00	0	0.00	2,942,900	30.50
Total	\$193,248,200	1,907.73	\$500	0.00	\$15,669,500	15.70	\$0	0.00	\$208,918,200	1,923.43
Secretary's Office										
Central Office	\$8.810.700	25.70	\$0	0.00	\$55,500	0.00	\$0	0.00	\$8,866,200	25.70
Office of Detention Facilities	631,300	7.00	0	0.00	0	0.00	0	0.00	631,300	7.00
Victim Services and Program	89,000	0.00	0	0.00	1,053,300	5.00	0	0.00	1,142,300	5.00
Total	\$9,531,000	32.70	\$0	0.00	\$1,108,800	5.00	\$0	0.00	\$10,639,800	37.70
Parole Commission										
Parole Commission	\$1,096,400	13.00	\$0	0.00	\$0	0.00	\$0	0.00	\$1,096,400	13.00
Division of Juvenile Corrections										
Finance and Administrative Services-Juveniles	\$0	0.00	\$0	0.00	\$183,500	2.00	\$0	0.00	\$183,500	2.00
Personnel and Human Resources-Juveniles	0	0.00	0	0.00	113,500	1.00	0	0.00	113,500	1.00
Training Centers-Juveniles	0	0.00	0	0.00	42,700	0.50	0	0.00	42,700	0.50
Bureau of Health Services-Juveniles	0	0.00	0	0.00	645,400	3.00	0	0.00	645,400	3.00
Secretary's Office-Juveniles	0	0.00	0	0.00	22,800	0.30	0	0.00	22,800	0.30
Central Office	10,381,400	22.45	30,000	0.00	18,581,100	70.60	0	0.00	28,992,500	93.05
Community Intervention Program	3,712,500	0.00	0	0.00	0	0.00	0	0.00	3,712,500	0.00
Serious Juvenile Offenders	14,284,700	0.00	0	0.00	0	0.00	0	0.00	14,284,700	0.00
Community Youth and Family Aids	88,506,900	0.00	0	0.00	0	0.00	0	0.00	88,506,900	0.00
Lincoln Hills School	0	0.00	0	0.00	23,527,000	252.95	0	0.00	23,527,000	252.95
Copper Lake School	<u>0</u>	0.00	0	0.00	4,515,900	57.40	<u>0</u> \$0	0.00	4,515,900	57.40
Total	\$116,885,500	22.45	\$30,000	0.00	\$47,631,900	387.75	\$0	0.00	\$164,547,400	410.20
TOTAL	\$1,158,182,600	9,655.22	\$2,590,400	0.00	\$113,832,800	598.15	\$257,500	1.00	\$1,274,863,300	10,254.37

APPENDIX IV

Correctional Facility Operational Costs, 2011-12

Facility*	Operational Costs	Average Daily Population	Annual Per Capita	Daily Per Capita
Waupun	\$46,704,697	1,235	\$37,818	\$103.33
Green Bay	36,854,052	1,082	34,061	93.06
Columbia	31,442,621	825	38,112	104.13
Taycheedah/Women's	, ,		,	
Correctional System	51,128,881	1,131	45,207	123.52
Dodge	61,271,356	1,563	39,201	107.11
WI Secure Program Facility	21,750,758	478	45,504	124.33
Stanley	38,344,581	1,521	25,210	68.88
Oshkosh	54,676,478	2,026	26,987	73.74
Racine and Sturtevant				
Transitional Facility	53,739,321	1,817	29,576	80.81
Jackson	30,354,204	969	31,325	85.59
Fox Lake	39,524,715	1,279	30,903	84.43
Redgranite	30,256,794	1,016	29,780	81.37
Kettle Moraine	34,931,776	1,160	30,114	82.28
Prairie du Chien	18,447,976	507	36,387	99.42
Oakhill	24,903,089	676	36,839	100.65
Racine Youthful Offender	19,619,731	446	43,990	120.19
Milwaukee Secure Detention Facility	37,464,988	974	38,465	105.10
New Lisbon	29,206,935	1,104	28,804	78.70
Chippewa Valley Treatment Facility	17,430,422	471	37,007	101.11
Centers	52,878,139	1,685	31,382	85.74
	\$730,931,513	21,875	\$33,414	\$91.30

^{*}Does not include operational costs or populations associated with the Wisconsin Resource Center operated by DHS (358 ADP) with Corrections providing security services or contract bed costs (121 ADP).

APPENDIX V

2011-12 Average Daily Inmate Population Including Contracted Facilities

Facility	Average Daily Population					
Waupun	1,235					
Green Bay	1,082					
Dodge	1,561					
Columbia	825					
Wisconsin Secure Program Facility	<u>478</u>					
Total Maximum	5,181					
Total Maximum	3,101					
Racine	1,559					
Fox Lake	1,170					
Kettle Moraine	1,160					
Oshkosh	2,026					
Jackson	969					
Wisconsin Resource Center	337					
Racine Youthful Offender	446					
Prairie du Chien	507					
Redgranite	1,016					
Milwaukee Secure Detention Facility	943					
Stanley	1,521					
New Lisbon	<u>1,014</u>					
Total Medium	12,668					
Oakhill	675					
Chippewa Valley Treatment Facility	471					
Sturtevant Transitional Facility	258					
Fox Lake*	109					
Centers	1,674					
Total Minimum	3,187					
FederalFacilities	25					
Wisconsin Counties	<u>96</u>					
Total Contract	121					
Total Male	21,157					
Females						
Taycheedah	689					
Centers	453					
Milwaukee Secure Detention Facility – female	31					
Wisconsin Resource Center -female	21					
Total Female	1,194					
GRAND TOTAL	22,351					

^{*}Prior to December, 2011, Fox Lake Correctional Institution was both a minimum- and medium-security facility. Fox Lake is now a medium-security facility.

APPENDIX VI

Type of Offenses for Inmates Resident on July 1, 2012

IVI:	ares	
Offense	Number	Percent
Sexual Offenses*	4,789	22.3%
Murder/Homicide*	2,859	13.3
Robbery*	2,698	12.6
Burglary*	2,014	9.4
Assaults++	1,881	8.8
Operating While Intoxicated	1,200	5.6
Drug OffensesPossession with Intent to Deliver	1,092	5.1
Drug OffensesManufacturing and Delivery	1,023	4.8
Theft*	700	3.3
Battery	544	2.5
Bail Jumping/Escape	414	2.0
Kidnapping/False Imprisonment	305	1.4
Forgery	267	1.2
Drug OffensesPossession	151	0.7
Arson	115	0.5
Fraud/Extortion*	64	0.3
Drug OffensesOther	29	0.1
Other	582	2.7
Unsentenced	<u>739</u>	3.4
	21,466	100.0%
Fe	emales	
Murder/Homicide	200	16.1%
Theft	144	11.6
Drug OffensesManufacturing and Delivery	119	9.5
Assaults	113	9.1
Operating While Intoxicated	110	8.9
Forgery	105	8.4
Robbery	75	6.0
Burglary	64	5.1
Sexual Offenses	62	5.0
Drug OffensesPossession with Intent to Deliver	55	4.4
Bail Jumping/Escape	33	2.7
Battery	33	2.7
Drug OffensesPossession	28	2.3
Other	23	1.9
Fraud/Extortion	16	1.3
Arson	10	0.8
Kidnapping/False Imprisonment	6	0.5
		2.2
Drug OffensesOther	4	0.3
Drug OffensesOther Unsentenced		0.3 <u>3.4</u> 100.0%

^{*} All types or degrees of the offense. ++Includes aggregated assaults, injuries, hit and run, endangering safety, carjacking, and physical abuse of a child.

APPENDIX VII

Type of Offenses for Inmates Admitted to Prison, 2011-12

Offense	Number	Percent
Sexual Offenses	922	7.8%
Burglary	803	6.8
Operating While Intoxicated	746	6.3
Assaults	692	5.8
Robbery	665	5.6
Other	545	4.6
Theft	522	4.4
Drug OffensesManufacturing and Delivery	483	4.1
Drug OffensesPossession with Intent to Deliver	468	4.0
Battery	402	3.4
Bail Jumping/Escape	263	2.2
Drug OffensesPossession	211	1.8
Murder/Homicide	167	1.4
Forgery	175	1.4
Kidnapping/False Imprisonment	60	0.5
Fraud/Extortion	46	0.4
Drug OffensesOther	29	0.2
Arson	18	0.2
Unsentenced	<u>4,636</u>	39.1
	11,853	100.0%
Females		
Females Theft	89	9.0%
	89 75	9.0% 7.6
Theft		
Theft Operating While Intoxicated	75	7.6
Theft Operating While Intoxicated Forgery	75 74	7.6 7.5 6.5 5.0
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver	75 74 64	7.6 7.5 6.5
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary	75 74 64 49 33 32	7.6 7.5 6.5 5.0 3.3 3.2
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape	75 74 64 49 33 32 30	7.6 7.5 6.5 5.0 3.3 3.2 3.0
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession	75 74 64 49 33 32 30 28	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other	75 74 64 49 33 32 30 28 28	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery	75 74 64 49 33 32 30 28 28 24	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses	75 74 64 49 33 32 30 28 28 24 22	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery	75 74 64 49 33 32 30 28 28 24 22 21	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery Murder/Homicide	75 74 64 49 33 32 30 28 28 24 22 21 20	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery Murder/Homicide Fraud/Extortion	75 74 64 49 33 32 30 28 28 24 22 21 20	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1 2.1
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery Murder/Homicide Fraud/Extortion Drug OffensesOther	75 74 64 49 33 32 30 28 28 24 22 21 20 17 12	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1 1.7
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery Murder/Homicide Fraud/Extortion Drug OffensesOther Arson	75 74 64 49 33 32 30 28 28 24 22 21 20 17 12 2	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1 1.7 1.2 0.2
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery Murder/Homicide Fraud/Extortion Drug OffensesOther Arson Kidnapping/False Imprisonment	75 74 64 49 33 32 30 28 28 24 22 21 20 17 12 2 5	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1 1.7 1.2 0.2 0.5
Theft Operating While Intoxicated Forgery Drug OffensesManufacturing and Delivery Assaults Drug OffensesPossession with Intent to Deliver Burglary Bail Jumping/Escape Drug OffensesPossession Other Battery Sexual Offenses Robbery Murder/Homicide Fraud/Extortion Drug OffensesOther Arson	75 74 64 49 33 32 30 28 28 24 22 21 20 17 12 2	7.6 7.5 6.5 5.0 3.3 3.2 3.0 2.8 2.8 2.4 2.2 2.1 1.7 1.2 0.2

^{*}All types or degrees of the offense.

⁺⁺ Includes aggregated assaults, batteries, injuries, hit and run, endangering safety, carjacking, and physical abuse of a child.

APPENDIX VIII

Type of Offenses for Inmates Released from Prison, 2011-12

Offense	Number	Percent
Sexual Offenses	848	7.2%
Operating While Intoxicated	758	6.5
Assaults	738	6.3
Other	651	5.5
Burglary	635	5.4
Drug OffensesPossession with Intent to Deliver	525	4.5
Robbery	531	4.5
Drug OffensesManufacturing and Delivery	503	4.3
Theft	499	4.3
Battery	444	3.8
Bail Jumping/Escape	342	2.9
Drug OffensesPossession	223	1.9
Forgery	158	1.3
Murder/Homicide	98	0.9
Kidnapping/False Imprisonment	50	0.4
Fraud/Extortion	50	0.4
Drug OffensesOther	28	0.2
Arson	23	0.2
Unsentenced	<u>4,635</u>	39.5
	11,739	100.0%
Fema	ales	
Operating While Intoxicated	87	9.0
Theft	85	8.8
Forgery	61	6.3
Drug OffensesManufacturing and Delivery	60	6.2
Assaults	44	4.5
Bail Jumping/Escape	34	3.5
Other	34	3.5
Drug OffensesPossession with Intent to Deliver	32	3.3
Drug OffensesPossession	31	3.2
Robbery	23 21	2.4 2.2
Burglary	21 22	2.2
Battery Murder/Homicide	22 19	2.3
Sexual Offenses	19	2.0
Drug OffensesOther	9	0.9
Fraud/Extortion	4	0.9
Arson	4	0.4
Kidnapping/False Imprisonment	2	0.4
Unsentenced	376	38.9
Onsentelleed	<u>967</u>	100.0%
	907	100.070

^{*}All types or degrees of the offense.

⁺⁺Includes aggregated assaults, batteries, injuries, hit and run, endangering safety, carjacking, and physical abuse of a child.

APPENDIX IX

Badger State Industries Inmate Employees and Average Inmate Hourly Wages 2011-12

Institution	Industry	Inmate Employees	Average Hourly Wage
Waupun	Metal Stamping Metal Furniture	33 44	\$0.97 0.94
Green Bay	Textiles	16	0.85
Fox Lake	Wood Products	47	0.93
Oakhill	Upholstering	16	1.46
Oshkosh Columbia	Laundry Printing	86 25	0.82 0.88
Stanley	Signs	32	0.92
Redgranite	Wheelchair Recycling	6	1.06
New Lisbon	Signs Recycling	10	0.86
Jackson	Signs	16	0.94
Chippewa Valley Treatment Facility	Laundry		1.21
Total		357	\$0.99

APPENDIX X

Badger State Industries (BSI) and Year-End Continuing Cash Balance Since 2009-10

Institution	Industry/Business	2009-10	2010-11	2011-12
Waupun	Metal Stamping	\$17,888,700	\$18,261,900	\$18,889,300
Waupun/Fox Lake	System and Wood Furniture	-7,342,300	-11,358,600	-8,865,100
Green Bay	Textiles	-4,440,100	-4,600,300	-4,543,700
Jackson	Signs	-492,400	-496,000	-716,500
Stanley	Signs	1,962,000	2,276,200	2,383,300
Taycheedah	Silk Screening	-4,476,700	-4,748,300	-4,815,200
Oshkosh	Laundry	265,100	244,800	637,800
Columbia	Printing	-3,194,100	-3,522,600	-3,501,200
Oakhill	Upholstering	-1,100,900	-1,733,300	-502,900
Chippewa Falls	Laundry	-1,358,400	-1,698,400	-2,049,800
New Lisbon	Signs Recycling	-946,500	-977,700	-1,249,800
Redgranite	Wheelchair Recycling		1,500	2,300
All	Management and Support*		411,800	600
BSI Total		-\$3,235,500	-\$7,939,000	-\$4,330,900

^{*}Management and support represent overhead and no-projection operations, which typically is allocated to other prison industries. The amount of \$411,800 in 2010-11 includes \$411,200 that the Department had lapsed to the general fund in 2009-10, but was returned in 2010-11 after a Legislative Audit Bureau report indicated that monies could not be lapsed from an appropriation with a deficit.

APPENDIX XI

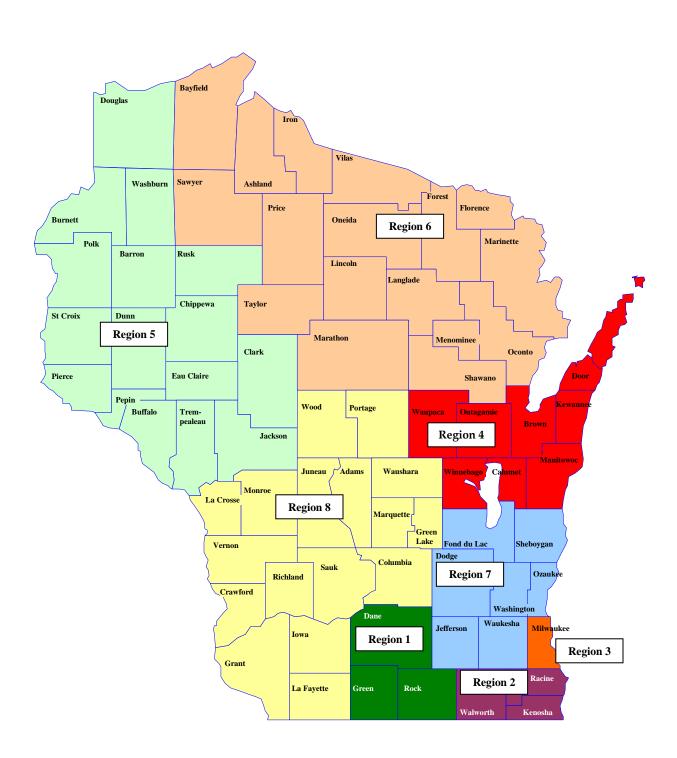
Correctional Farms Year-End Continuing Cash Balance Since 2009-10

Farm	2009-10	2010-11	2011-12
Central Administration*	-\$4,526,271	-\$4,639,006	-\$4,798,583
Waupun/Fox Lake	10,925,888	12,825,697	14,699,706
Oregon	-5,652,312	-6,235,394	-6,883,216
Oneida	373,287	470,509	-133,345
Continuing Cash Balance	\$374,018	\$1,481,788	\$2,884,562

^{*}Department of Corrections does not allocate central administrative costs to individual farm programs.

APPENDIX XII

Division of Community Corrections Regions



APPENDIX XIII

Halfway House Contract Expenditures, 2011-12

				Total			Total C	Contracted
		Bed	S	Number			Contract	Daily Cost
Name	Location	Male	Female	of Beds	GPR	PR	Amount	Per Bed
ARC Community Services - Dayton St.	Madison		8	8	\$244,517		\$244,517	\$83.51
ARC Community Services - Mom & Infant	Madison	Incl. 4 children	12	12	399,760		399,760	91.02
ARC Community Services - Paterson w/AODA	Madison		15	15	494,594		494,594	90.09
Attic Correctional Services - Dwight Dr.	Madison	19		19	514,179		514,179	73.94
Attic Correctional Services - Foster	Madison	18		18	506,947		506,947	76.95
Attic Correctional Services - Schwert	Madison	15		15	500,194		500,194	91.11
Rock Valley Correctional Program	Beloit	33		33	930,248		930,248	77.02
Genesis Behavioral Serv - Options w/Cert AODA	Kenosha	20		20	139,367	\$357,954	497,321	67.94
Kenosha Human Development	Kenosha	14		14	375,743		375,743	73.33
Genesis Behavioral Serv - Chatham w/AODA	Racine		12	12	348,988		348,988	79.46
Genesis Behavioral Serv - Crossroads w/Dual Diag	Racine		12	12	348,988		348,988	79.46
Genesis - Spring Place w/Dual Diagnosis	Racine	9		9	292,935		292,935	88.93
Genesis Behavioral Serv - Interventions w/AODA	Milwaukee	50		50	1,214,754		1,214,754	66.38
Horizon, Inc Horizon House w/AODA & Mental Hlth	Milwaukee		16	16	468,070		468,070	79.93
Wis. Community Service - Bridge w/Cog & Emply.	Milwaukee	29		29	819,295		819,295	77.19
Wis. Community Service - J Glover w/Dual Diag.	Milwaukee	24		24	690,335		690,335	78.59
Wis. Community Service - T Marshall w/AODA	Milwaukee	26		26	731,305		731,305	76.85
Dr. Harold L. Fuller Education Foundation - 3/4 way	Milwaukee		7	7	69,174		69,174	27.00
Wis. Community Service - Wings w/Cert AODA	Milwaukee		13	13	105,990	306,100	412,090	86.61
Lutheran Social Services - Nexus w/AODA	Oshkosh	16		16	445,290		445,290	76.04
Ryan Community	Appleton	16		16	438,497		438,497	74.88
Attic Correctional Services	Green Bay	8		8	248,294		248,294	84.80
Lutheran Social Services - Wazee	Jackson Co.	12		12	337,569		337,569	76.86
Lutheran Social Services - Wazee - 3/4 Way	Jackson Co.	2		2	6,368		6,368	8.70
Lutheran Social Services - Affinity w/Cert AODA	Eau Claire		16	16	82,832	229,000	311,832	53.25
Lutheran Social Services - Fahrman	Eau Claire	8	5	13	226,766		226,766	47.66
Lutheran Social Services - Fahrman - 3/4 Way	Eau Claire	9	2	11	94,530		94,530	23.48
Triniteam Inc.	Eau Claire	14		14	390,859		390,859	76.28
Lutheran Social Services - Exodus (Meth)	Hudson	12		12	355,972		355,972	81.05
Mishomis House - Residential AODA	Red Cliff	8		8	134,015		134,015	45.77
Lac Courte Oreilles Tribal Govt. w/Cert AODA	Hayward	20		20	317,983	152,400	470,383	64.26
ARC Community Services w/AODA	Fond du Lac		14	14	391,986		391,986	76.50
Blandine House w/Cert AODA	Fond du Lac	4		4	103,944		103,944	71.00
Lutheran Social Services - Cephas House w/AODA	Waukesha Co.	12		12	333,572		333,572	75.95
Attic Correctional Services - Brunk House	La Crosse	8		8	253,799		253,799	86.68
	Total	406	132	538	\$13,357,659	\$1,045,454	\$14,403,113	\$73.15

APPENDIX XIV
2011-12 Probation and Parole Holds Reimbursed in 2012-13

County	Reimbursable Days	Reimbursable Amount	County	Reimbursable Days	Reimbursable Amount
Adams	2,260	\$72,365	Milwaukee	2,992	\$95,804
Ashland	408	13,064	Monroe	1,550	49,631
Barron	2,045	65,481	Oconto	1,008	32,276
Bayfield	175	5,604	Oneida	1,032	33,045
Brown	13,788	441,492	Outagamie	6,526	208,963
210 1111	10,700	,	o unagumo	0,020	200,500
Buffalo	306	9,798	Ozaukee	899	28,786
Burnett	703	22,510	Pepin	143	4,579
Calumet	384	12,296	Pierce	821	26,288
Chippewa	1,633	52,289	Polk	2,159	69,131
Clark	2,166	69,355	Portage	1,793	57,412
			•		
Columbia	1,970	63,079	Price	88	2,818
Crawford	503	16,106	Racine	7,713	246,970
Dane	5,166	165,415	Richland	296	9,478
Dodge	3,174	101,631	Rock	6,712	214,918
Door	975	31,220	Rusk	1,223	39,160
Douglas	2,034	65,129	Sauk	1,449	46,397
Dunn	874	27,985	Sawyer	632	20,237
Eau Claire	4,411	141,240	Shawano	2,616	83,764
Florence	25	801	Sheboygan	4,310	138,006
Fond du Lac	4,194	134,292	St Croix	2,421	77,520
E	1.024	22.700	T. 1.	100	C 004
Forest	1,024	32,788	Taylor	190	6,084
Grant	515	16,490	Trempealeau	913	29,234
Green	421	13,480	Vernon	334	10,695
Green Lake	1,420 170	45,468	Vilas Walworth	1,222	39,128
Iowa	170	5,443	warworui	3,899	124,846
Iron	21	672	Washburn	561	17,963
Jackson	970	31,059	Washington	3,304	105,794
Jefferson	2,033	65,097	Waukesha	5,830	186,677
Juneau	530	16,971	Waupaca	1,453	46,525
Kenosha	5,551	177,743	Waushara	707	22,638
Henosia	3,331	177,713	· · · · · · · · · · · · · · · · · · ·	707	22,030
Kewaunee	498	15,946	Winnebago	8,005	256,320
La Crosse	6,725	215,335	Wood	2,083	66,698
Lafayette	111	3,554			
Langlade	789	25,264	Totals	152,560	\$4,884,971
Lincoln	695	22,254		,	, ,
Manitowoc	2 005	96,220			
Marathon	3,005 4,755	96,220 152,255			
Marinette	1,017	32,564			
Marquette	225	7,205			
Menominee	223 7	7,203 224			
MEHOHIMEE	1	<i>LL</i> 4			