



STATE OF WISCONSIN
DEPARTMENT OF JUSTICE

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January 15, 2019

SENT VIA USPS MAIL

Patrick E. Fuller
Assembly Chief Clerk
17 W. Main, Suite 401
Madison, WI 53703

Jeff Renk
Senate Chief Clerk
P.O. Box 7882
Madison, WI 53707-7882

Re: Annual Report (administration of grant programs)

Dear Assembly Chief Clerk Fuller and Senate Chief Clerk Renk:

Under Wisconsin Statute § 165.25(10m) the Department of Justice shall annually submit a report to the legislature regarding its administration of grant programs under §§ 165.95, 165.955, 165.96, 165.986, and 165.987.

Please find enclosed the 2018 Grants Report.

Sincerely,

Eric J. Wilson
Wisconsin Deputy Attorney General

JLK:MCR:alm

Enclosure

Report on Grants – s. 165.25 (10m)

2018



Wisconsin Department of Justice

January, 2019

Table of Contents

I. *Introduction*.....2

II. *Alternative to Incarceration Grants, s. 165.95*.....3

III. *Drug Court Grants, s. 165.955*.....7

IV. *Child Advocacy Grants, s. 165.96*.....8

V. *Beat Patrol Officers Grants, s. 165.986*.....12

VI. *Youth Diversion Programs Grants, s. 165.987*.....16

Introduction

Under s. 165.25 (10m), the department of justice shall submit a report to the legislature regarding its administration of grant programs under ss. 165.95, 165.955, 165.96, 165.986, and 165.987. The report shall include, for each grant program, all of the following information:

- (a) The amount of each grant awarded by the department of justice for the previous fiscal year.
- (b) The grant recipient to whom each grant was awarded.
- (c) The methodology use by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.
- (d) Performance measures created by the department of justice for each grant program.
- (e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

Alternatives to Incarceration Grants, s. 165.95

165.25(10m)(a) The amount of each grant awarded in the previous year.

165.25(10m)(b) The grant recipient to whom each grant was awarded.

\$47,966	Adams County
\$222,993	Ashland County (includes Bayfield County as a partner agency)
\$26,962	Barron County
\$159,712	Brown County
\$111,964	Buffalo County (includes Pepin County as a partner agency)
\$125,000	Burnett County (includes Washburn County as a partner agency)
\$115,327	Chippewa County
\$204,124	Columbia County
\$98,030	Crawford County
\$214,931	Dane County
\$209,620	Dodge County
\$108,031	Douglas County
\$99,566	Dunn County
\$137,213	Eau Claire County
\$119,572	Grant County
\$65,046	Iowa County
\$88,000	Jackson County
\$174,020	Jefferson County
\$124,500	Kenosha County
\$156,885	La Crosse County
\$113,294	Lac du Flambeau Band of Lake Superior Chippewa Indians
\$142,396	Manitowoc County

\$150,000	Marathon County
\$125,557	Marinette County
\$100,082	Marquette County
\$98,148	Menominee Indian Tribe of Wisconsin
\$380,981	Milwaukee County
\$22,000	Monroe County
\$178,343	Outagamie County
\$125,930	Ozaukee County
\$205,777	Pierce County
\$66,300	Polk County
\$124,975	Racine County
\$125,000	Rock County
\$123,144	Rusk County
\$116,733	Sauk County
\$93,079	Sheboygan County
\$146,517	St. Croix County
\$100,000	Taylor County
\$110,000	Trempealeau County
\$215,000	Walworth County
\$96,720	Washington County
\$139,680	Waukesha County
\$89,782	Waushara County
\$140,000	Wood County

165.25(10m)(c) The methodology used by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.

All projects are funded for a calendar year period. All groups listed above and the Drug Court projects identified in 165.955 enumerated in the next section applied for funding through a competitive grant announcement. Each of the applications were reviewed by the state agency partners: the Department of Justice (DOJ), Department of Corrections (DOC), Department of Health Services (DHS), the Director of State Courts and the State Public Defender. Each grantee responded appropriately to the Grant Announcement and was determined to meet the criteria for the competitive grant. The recommendation of the partner agencies to the Attorney General and the Secretaries of DOC and DHS was to approve funding for these projects for calendar year 2018. Based on these recommendations, the grants were approved and the grant awards were signed by the Attorney General.

165.25(10m)(d) Performance measures created by the department of justice for each grant program.

Performance measures, as well as outcome and impact measures, have been developed that incorporate the goals and objectives enumerated in 165.95(3)(b) and (3)(f). The longer-term outcome and impact measures, which will be tracked as part of the five-year evaluation and cost-benefit analysis process being conducted in 2019, include broader justice system goals to promote public safety, reduce prison and jail populations, reduce prosecution and incarceration costs, in large part due to a focus on reducing recidivism. On-going performance measures include participant-focused goals centered on efforts to reduce their use of alcohol or other drugs, facilitate gainful employment or enhance education or training, provide stable housing, reduce in-program recidivism, and ensure payment of child support, among others.

165.25(10m)(e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

To support the expansion of TAD and the tracking of both performance measures and program outcomes, the Bureau of Justice Information and Analysis (BJIA) has facilitated the effort to develop a more complete tracking mechanism for participant-level data and performance measures in the TAD program through the development of the Comprehensive Outcome, Research, and Evaluation (CORE) reporting system. This web-based system supports more robust and expansive data collection and reporting on participants including tracking key participant characteristics such as education, employment, housing stability, and child support status, both at the time of admission and discharge from the program, as well as various

indicators such as demographics, risk level, drug/alcohol use, and related factors. In addition, the system tracks on-going interventions throughout the program such as the frequency and results of alcohol and drug testing, participant attendance at status hearings, use of incentives and sanctions in response to behavior, attendance at treatment or other services, and changes in key areas such as education and employment. In 2018 the full rollout of the system occurred with an emphasis on getting the TAD sites up and running on the new system, with approximately 150 users and 49 counties now being active, and over 2,990 participant records already in the system. The current work is focused on some enhanced features for the system, migrating historical data into the system, and disseminating reports for use by the local sites. The system will greatly enhance the ability to monitor program and participant progress on an on-going basis and incorporates the performance measures for adult drug and hybrid courts that have been adopted for Wisconsin. Federal funding was also awarded this year to assist with the development of additional performance measures for specific types of specialty treatment courts including Operating While Intoxicated (OWI), Veterans Courts, and Mental Health/Co-Occurring Disorders courts. At the same time, the BJI has been developing an annual data report for the TAD program based on the previous data collection method and the available data reported. There have been challenges with this given the previous data collection method prior to CORE, but the data is being cleaned and summarized to provide an overview of the participants across all of the TAD sites to date, including characteristics of program participants such as demographics, program status, risk level, and related information. Over 800 TAD program graduates were reported for FY18 (July 1, 2017 – June 30, 2018) by local sites. This data will be published as part of the 5-year evaluation being conducted in 2019.

Drug Court Grants, s. 165.955

165.25(10m)(a) The amount of each grant awarded in the previous year.

165.25(10m)(b) The grant recipient to whom each grant was awarded.

\$28,470	Adams County
\$122,900	Green County
\$101,130	Green Lake County
\$125,000	Portage County
\$122,500	Richland County

165.25(10m)(c) The methodology used by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.

Absent specific direction, the methodology used by DOJ to choose grant recipients and to determine the level of grant funding for each grant recipient is the same as that for the TAD projects under ss. 165.95.

165.25(10m)(d) Performance measures created by the department of justice for each grant program.

Absent specific direction, the TAD performance measures and evaluation process is being applied to these four grant awards.

165.25(10m)(e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

Absent specific direction, the reported results from these grant recipients will be included in the annual report as part of the TAD program. In addition, these programs will also be utilizing the CORE Reporting system to track participants.

Child Advocacy Grants, s. 165.96

165.25(10m)(a) The amount of each grant awarded in the previous fiscal year.

165.25(10m)(b) The grant recipient to whom each grant was awarded.

\$17,000	Children’s Hospital of Wisconsin
\$17,000	Children’s Hospital of Wisconsin – Fox Valley Child Advocacy Center
\$17,000	Children’s Hospital of Wisconsin – Kenosha
\$17,000	Children’s Service Society of Wisconsin – Milwaukee
\$17,000	Children’s Service Society of Wisconsin – Chippewa Valley Child Advocacy Center
\$17,000	Children’s Service Society of Wisconsin – Racine
\$17,000	Children’s Service Society of Wisconsin – Wausau
\$17,000	Family and Children’s Center – Stepping Stones
\$17,000	Family Service of Waukesha
\$17,000	Family Services of Northeast Wisconsin, Inc.
\$17,000	Green County Human Services
\$17,000	Marshfield Clinic – Child Advocacy Center
\$17,000	Safe Harbor Child Advocacy Center
\$17,000	YWCA of Rock County

165.25(10m)(c) The methodology used by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.

Statute 165.96 dictates which grant recipients receive funding. Per statute, each recipient is awarded \$17,000.

165.25(10m)(d) Performance measures created by the department of justice for each grant program.

Subgrantees are required to submit semi-annual program reports with the option of providing self-determined performance measures. The program reports must contain client demographics, number of victims served, milestones accomplished by the program, barriers to providing services, and any additional resources or technical assistance that would better enable the project to achieve its objectives.

165.25(10m)(e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

The **Children's Hospital of Wisconsin** used grant funds during this reporting period to provide weekly peer review opportunities for medical providers, as well as opportunities for continuing medical education. Medical peer review and ongoing medical education allows for continued use of best practices, encourages discussion of complex patients, maintains providers' knowledge of changing practices, facilitates better coordination, and serves as a catalyst for collaboration to ensure the best practices in medical evaluations.

Funds utilized by the **Children's Hospital of Wisconsin - Fox Valley Child Advocacy Center** supported a manager to coordinate and facilitate monthly child abuse case reviews with a multidisciplinary team. Grant funds were used to support the Fox Valley CAC Manager to coordinate and facilitate child abuse case review meetings. Work is continuing on the Winnebago DEC protocol and we began working with Outagamie County on their DEC protocol as well. Funds were also used to support the forensic interviewer to participate in peer review and conduct forensic interviews.

Children's Hospital of Wisconsin – Kenosha reports using funds during this report period to fund peer reviews, supervisions, community meetings and case reviews for the Forensic Interview and Nurse Practitioner positions at the Kenosha County Child Advocacy Center. These activities are crucial for ensuring the delivery of quality services in line with best practice. Staff continued to provide high-quality, consistent forensic interviews and medical evaluations for children impacted by abuse and trauma. Medical and forensic interviewer peer review took place consistently.

Children's Service Society of Wisconsin – Milwaukee used funds for multidisciplinary team meetings. The team meets 2-4 times per month, with an average of 10-15 members in attendance. The team has been rewriting a county-wide protocol to improve response to trafficking cases, medical screening, and advocacy provided to the child victim and non-offending parent.

Grant funding assisted with the costs of a Forensic Interviewer at the **Children's Service Society of Wisconsin – Chippewa Valley Child Advocacy Center**. The Forensic Interviewer continued to collaborate with the multidisciplinary agencies through the provision of forensic interviews, multi-disciplinary team meetings, Eau Claire SART and DEC committee meetings, and facilitation of the Eau Claire Alliance.

Children's Service Society of Wisconsin – Racine provides quality forensic interviews to alleged victims of child abuse. The forensic interviewer continued a high level of internal collaboration to enhance forensic interviewing skills by participating in weekly peer review and monthly supervision. The forensic interviewer also continued a high level of external collaboration by attending and facilitating greater than the targeted 85% of monthly MDT meetings. This grant was used to utilize both internal and external collaboration efforts and other quality assurance activities.

Funding for the **Children's Service Society of Wisconsin – Wausau** assisted with costs for a Forensic Interviewer who provides forensic interviews of children alleged to be victims and/or witnesses of abuse in Marathon County and North Central Wisconsin. The Forensic Interviewers additionally participated in peer review, case review and multidisciplinary team meetings, monitored client satisfaction, and provided the timely and accurate collection of data.

At **Family and Children's Center – Stepping Stones**, grant funding supported the Coordinator of Child Advocacy Center Services position to ensure that children and families receive comprehensive services and support specifically designed to meet their emotional, physical and mental health needs during the child abuse investigation and beyond. Funding supported monthly MDT meetings and community trainings for the Child Maltreatment Conference.

Family Service of Waukesha used funds to support a full-time Forensic Interviewer to provide high quality recorded forensic interviews to alleged victims of child abuse, and a program director to facilitate monthly multidisciplinary case reviews and educational seminars to child abuse investigators. They are continuing to meet their goals and educate child abuse investigators on the value of medical evaluations especially for the emotional well-being of the child.

Family Services of Northeast Wisconsin, Inc. used these funds for extensive specialized trainings, including national conferences for multidisciplinary team members, as well as monthly case review and biweekly peer review. Ongoing quality assurance allows team members to share pertinent information, increasing the chances for a successful resolution to the case. Staff and MDT members attended the National Symposium on Child Maltreatment and the CAC forensic interviewers attended a training on Interviewing Victims with Disabilities.

During this grant period **Green County Human Services** used funding to support the Green County Child Advocacy Center Coordinator position. This position helps coordinate the response of local medical, legal, law enforcement, social services, and victim advocacy providers when child abuse has been alleged. The CAC has also used funds to train professionals on how to meet

the population's needs in a culturally competent way, particularly with the Hispanic/Latino, Amish, and Mennonite communities. During this reporting period they have maintained the TF-CBT Program, providing crisis mental health immediately after interviews. The therapist also provides assessment and ongoing therapy to identified clients.

The **Marshfield Clinic – Child Advocacy Center** reports a significant increase in forensic interviews. This grant funding was intended to support a new Appointment Coordinator position. Our agency did not approve the job requisition to fund an Appointment Coordinator to coordinate support services for child abuse victims. The Marshfield Child Advocacy Center used the funding to support data entry staff, training, education and quality assurance activities. We secured time from a Research Coordinator to help with 4 hours of data entry per week. Grant funds also support forensic interviews and educate the community and area professionals on the CAC's services.

Safe Harbor Child Advocacy Center used grant funding for data entry and maintenance responsibilities by partially funding an Administrative Manager position. This position is responsible for case coordination, tracking, and database systems. Outcome data is collected for both Safe Harbor cases and from community partners and later shared with the multidisciplinary team. Through this process, the multidisciplinary team is able to improve coordination and better serve the needs of families and children.

The **YWCA of Rock County** used funds to support the Forensic Interviewer position at the CARE House. This position is responsible for facilitating forensic interviews, providing follow-up support and services, and ensuring the delivery of high-quality services through quality assurance activities. In addition, the Child/Family Advocate gave educational presentations on child maltreatment to the community and multidisciplinary team members. Goals included improving the delivery of services offered to victims and non-offending caregivers, to continue participation in the efforts to develop services for youth victims of Human Trafficking and Drug Endangered youth, and to increase the participation of professionals from the mental health field.

Beat Patrol Officers Grants, s. 165.986

165.25(10m)(a) The amount of each grant awarded in the previous year.

165.25(10m)(b) The grant recipient to whom each grant was awarded.

\$121,434	Beloit
\$121,434	Fitchburg
\$121,434	Fond du Lac
\$121,434	Green Bay
\$121,434	Kenosha
\$126,714	Madison
\$126,714	Milwaukee
\$121,434	Racine
\$121,434	Sheboygan
\$121,434	West Allis

165.25(10m)(c) The methodology used by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.

As directed by statute, eligible grant recipients are identified based on the highest rates of violent crime index offenses in the most recent full calendar year for which data is available under the uniform crime reporting system of the Federal Bureau of Investigation, among cities with a population of 25,000 or more. The statute permits cities to receive a grant for 3 consecutive years without submitting a new application each year. Funds may only be used to support the salary and fringe benefits of officers assigned primarily to conduct beat patrol operations. The amount of each award was originally established by the two largest eligible cities, Milwaukee and Madison each awarded the maximum amount permitted in the legislation (\$150,000) with the remaining funds divided among the remaining eight eligible jurisdictions. Subsequent state budget reductions resulted in prorated cuts to each of the eligible jurisdictions.

Beat Patrol project eligibility for calendar years 2016, 2017 and 2018 were established in 2015, using 2014 Uniform Crime Report data.

165.25(10m)(d) Performance measures created by the department of justice for each grant program.

There is no performance data enumerated in the statute. The Department requires each grant recipient to report on a quarterly basis the identity of the officers assigned to receive the funding from the grant award and attest that they are performing beat patrol activities.

165.25(10m)(e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

Each agency reports crime and arrest data to the Uniform Crime Report program but no specific performance data has been developed. In that this is a program based on violent crime rates and not linked to specific performance or outcome measures, no results are directly attributable to the officers funded by the beat patrol program.

Beat Patrol Overtime Grants, s. 165.986

165.25(10m)(a) The amount of each grant awarded in the previous year.

165.25(10m)(b) The grant recipient to whom each grant was awarded.

\$100,000	Beloit
\$90,000	Fond du Lac
\$100,000	Green Bay
\$100,000	Kenosha
\$90,000	Madison
\$90,000	Manitowoc
\$150,000	Milwaukee
\$100,000	Racine
\$90,000	Wausau
\$90,000	West Allis

165.25(10m)(c) The methodology used by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.

As directed by statute, eligible grant recipients are identified based on the highest rates of violent crime index offenses in the most recent full calendar year for which data is available under the uniform crime reporting system of the Federal Bureau of Investigation, among cities with a population of 25,000 or more. Funds may only be used for additional overtime funds to support police personnel for community policing work, or beat patrols targeting specific local crime issues. Beat Patrol Overtime project eligibility for calendar year 2018 was established using 2016 Uniform Crime Report data, and distributed through formula allocation amounts based on these data.

165.25(10m)(d) Performance measures created by the department of justice for each grant program.

There are no performance data enumerated in the statute. The Department requires each grant recipient to report on a quarterly basis narrative reports to attest that they are performing

overtime activities for community policing work or beat patrols targeting specific local crime issues.

165.25(10m)(e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

Each agency reports crime and arrest data to the Uniform Crime Report program but no specific performance data has been developed. In that this is a program based on violent crime rates and not linked to specific performance or outcome measures, no results are directly attributable to the officers funded by the beat patrol overtime program.

Youth Diversion Programs Grants, s. 165.987

165.25(10m)(a) The amount of each grant awarded in the previous year.

165.25(10m)(b) The grant recipient to whom each grant was awarded.

\$96,200	Boys and Girls Club of Green Bay
\$96,200	Kenosha County Department of Human Services
\$320,400	Community Relations-Social Development Commission (Milwaukee)
\$281,600	Community Relations-Social Development Commission (Milwaukee)
\$96,200	Racine Family YMCA
\$63,400	City of Racine Police Department (Mayor's Gang Collaborative)

165.25(10m)(c) The methodology used by the department of justice to choose grant recipients and to determine the level of grant funding for each grant recipient.

The recipients of these grants have been historically established in the legislative process. The legislation establishes the original amount to be awarded. Subsequent budget rescissions resulted in a pro-rated reduction to each project as reflected in the award amounts identified above.

165.25(10m)(d) Performance measures created by the department of justice for each grant program.

Minimal performance measures are established for each project funded under this program area.

165.25(10m)(e) Reported results from each grant recipient in each fiscal year as to the attainment of performance measures the department of justice developed for the grant recipient.

The **Boys and Girls Club in the City of Green Bay's Brown County Ties Project** is a gang diversion initiative targeting Brown County youth that involves collaboration between local youth service agencies and law enforcement. The Boys & Girls Club of Green Bay's

professional youth development staff target at-risk youth and link them to structured programs that provide positive social and activity outlets. As a result of this grant, self-reports from project teens provide evidence that the project has made Brown County and its residents a safer place. Specifically, 75% of teens stated that being involved in the project has helped them avoid drugs and alcohol; 80% stated that it has helped them avoid involvement in the juvenile justice system; and 73% percent stated that it has helped them avoid a gang.

Along with decreasing teens' susceptibility to risk behaviors, the project has contributed to the community by positively engaging its high-risk youth and increasing their sense of belonging and influence. In the last fiscal year, more than 1,500 unduplicated youth have benefited from participation in Brown County Ties programming that has kept high-risk youth engaged in constructive activities. Not only have the vast majority of these teens avoided juvenile justice system involvement, they have received graduation support, developed employability skills, prepared for college, increased leadership skills, and become positively engaged in their communities.

The **Kenosha County Department of Human Services** used funds to support its **Gang Reduction Project**, which provided gang-involved or at-risk youth with incentive-based educational, recreational and social activities. Levels of gang activity in Kenosha County have fluctuated over the last few years, although it is difficult to measure precisely. Overall criminal activity declined 42% between 2012 and 2017. During this year, the program was effective at reducing delinquent behavior, with 94% of participants not recidivating during program involvement. Given the gang influence that Kenosha County faces from both Chicago and Milwaukee, the relative containment of gang activity is viewed as a success of current project efforts.

The **Community Relations-Social Development Commission's Youth Services Gang Diversion Program** implements best practices and evidence-based models to benefit of under-resourced youth who are involved or at-risk of becoming involved in the juvenile justice system. Gang diversion activities are designed to address the risk factors underlying gang recruitment and gang involvement. The program provides youth with anti-gang and violence diversion strategies. SDC implements individual and family centered approaches to decrease in the number of youth who partake in delinquent behavior or who have used aggression to handle a conflict. During this period, services provided to youth included educational services, recreational services, prevention, education, and training opportunities in the area of financial literacy, problem gambling, media influence, pre-job readiness training, college awareness workshops, teen pregnancy prevention, life skills, conflict resolution, and bullying.

The **Community Relations-Social Development Commission's ATODA and Mental Health Services Program** targets youth considered at-risk due to drug use, and provides outpatient treatment services for Alcohol, Tobacco, and other Drug Abuse (ATODA). The program's central goals are to educate youth and parents/guardians about ATODA issues and providing

them with effective coping skills. The program provided prevention, intervention and treatment resources to the community, youth and their families that increase positive family relationships and community commitments to remain alcohol and drug free. This decreases delinquency, reoffending and leads to better outcomes for youth remaining in school with a better chance of graduating.

The **City of Racine** used grant funds to continue gang diversion work currently being conducted under the **Mayor's Gang Collaborative**. Funds were used to partner with Safe Haven of Racine, RUSD, Why Gangs LLC, Racine Vocational Ministries and the YMCA (Bray Center) to provide specific intervention services to mitigate the adverse impact of gang membership (and gang affiliation) in the City of Racine. A total of 275 youth participated in programming during the project period. The City contracted with Racine Vocational Ministry to provide job creation, orientation, and placement, for older gang members coming out of incarceration. RVM has been able to maintain a recidivism rate of less than 50 percent of the state average for more than a decade, despite the fact that RVM only serves higher risk offenders. The current rate of recidivism among participants is just over 14%, compared to the 42% state rate for high-risk individuals.

The **Racine Family YMCA** used grant funds to support the **Young Leaders Academy**, with the goal to increase academic achievement and improve the behavior of at risk, inner city minority youth. The Young Leaders Academy is a year-round program consisting of three components dedicated to reversing the negative trend of low academic achievement and stereotypical behavior of youth ages 7-18 from low-income communities in Racine, WI. YLA participants have demonstrated the ability to reach goals by demonstrating positive behavior and obtaining passing grades in all core subjects. Parents were also involved with program activities and meetings.