

November 26, 2019

Patrick E. Fuller
Wisconsin Assembly Chief Clerk
17 West Main Street, Room 401
Madison, WI 53703

Dear Chief Clerk Fuller:

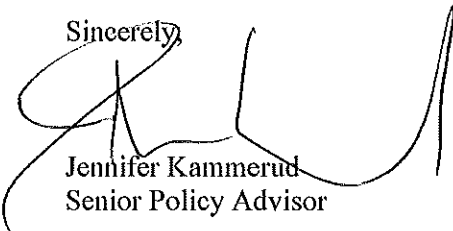
In accordance with Wis. Stat. sec. 115.996, the Department of Public Instruction submits this report relating to the status of bilingual-bicultural education programs. The report provides data for the 2020 fiscal year (school year July 1, 2018, through June 30, 2019).

This report presents details on the state's administration and funding of bilingual education in Wisconsin, including the following:

- the number of pupils served in bilingual-bicultural education programs for each language group by school district;
- the cost of the program per pupil for each school district; and
- the number of pupils in each school district and language group who, as a result of participation in a bilingual-bicultural education program, improved their English language ability and no longer need program services.

If you have questions, please contact Grant Huber, Legislative Liaison, at grant.huber@dpi.wi.gov or (608) 267-2003.

Sincerely,



Jennifer Kammerud
Senior Policy Advisor

**Report on the Status of Bilingual–Bicultural
Education Programs in Wisconsin,
Chapter 115, Subchapter VII,
s. 115.996, Wis. Stats.**

**Prepared by the Bilingual/EL Education Program
Department of Public Instruction**



**Wisconsin Department of Public Instruction
Carolyn Stanford Taylor, PhD, State Superintendent
Madison, Wisconsin**

This publication is available from:

Content and Learning Team
Wisconsin Department of Public Instruction
125 South Webster Street
PO Box 7841
Madison, WI 53707-7841
(608) 267-9235
<http://dpi.wi.gov/english-learners>

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REPORT ON THE STATUS OF BILINGUAL-BICULTURAL EDUCATION PROGRAMS IN WISCONSIN FOR SCHOOL YEAR 2018-19

SUBCHAPTER VII of CHAPTER 115, WISCONSIN STATUTES

Background

Under Section 115.996, Wisconsin Statutes, the state superintendent is required to report to the legislature on the status of bilingual-bicultural education programs funded under this authority. This report provides the specific information required by law for the 2018-19 school year (paid during FY 2020).

Wisconsin school district personnel view Chapter 115, Subchapter VII, Wisconsin Statutes, as vital. It provides partial yet critical funding for student populations whose language education needs must be served.

Languages and Program Locations

In the 2018-19 school year, there were 365 public school districts in Wisconsin that had English Learners, totalling 51,825 English Learners. Fifty-three school districts applied to receive state bilingual-bicultural categorical aid. This equates to 27,532 English Learners, or 53.1percent of all English Learners in the state, being served in districts that were partially reimbursed by the state. Nine languages are supported by the state bilingual bicultural aid program: Arabic, Chinese, Hmong, Korean, Mandingo, Nepali, Somali, Spanish, and Telugu.

The number of English Learners (ELs) used in this report is drawn from WISEdata and the ACCESS for ELLs assessment, which is the state’s annual English language proficiency assessment that meets ESEA criteria. It should be noted this report will use the term English Learner (EL) rather than Limited English Proficient student, which follows the precedent set by the reauthorization of the Elementary and Secondary Education Act (ESEA), as amended by ESSA, in using this terminology.

2018-19: Languages and Program Locations	
Number of EL students identified.	51,825
Number of EL students served in state-reimbursed programs.	27,532
Number of state-reimbursed programs.	53 Abbotsford, Appleton, Baraboo, Barron, Beloit, Burlington, Clinton, DC Everest, Darlington, Delavan-Darien, Eau Claire, Edgerton, Elk Mound, Elkhorn, Fond du Lac, Franklin, Green Bay, Holmen, Howard-Suamico, Janesville, Kenosha, Kewaunee, LaCrosse, Lake Geneva J1, Lake Geneva-Genoa City UHS, Luxemburg-Casco, Madison, Manitowoc, Marshall, Menasha, Menomonie, Middleton-Cross Plains, Milwaukee, New London, Onalaska, Oregon, Oshkosh, Racine, Reedsburg,

	Rice Lake, Sauk Prairie, Sheboygan, Shorewood, Stevens Point, Verona, Walworth J1, Waterloo, Waukesha, Wausau, Wautoma, Whitewater, Wisconsin Dells, and Wisconsin Rapids
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Program Costs for Categorically Aided District Programs

Originally, the appropriation from the state legislature was divided evenly among districts so that each received the same percentage of reimbursement for its approved expenditures. In 1999, Wisconsin Act 9 (the biennial budget) set aside \$250,000 from the bilingual-bicultural appropriation. This set-aside was to be divided proportionally among school districts whose enrollments in the previous school year were at least 15 percent English Learners and participated in the bilingual-bicultural aid program. The remainder of the appropriation was divided evenly among all the districts according to their approved total budgets. The same formula continues through the current fiscal year. Ten districts were eligible for this set-aside for 2018-19: Abbotsford, Beloit, Darlington, Delavan-Darien, Green Bay, Madison Metropolitan, Sheboygan, Walworth, Waterloo, and Whitewater.

Program costs vary from district to district due to several factors, including, but not limited to:

- number of students served;
- base cost for a language program;
- variety of languages spoken by students and families in a district;
- English-language proficiency level of students and range of proficiency levels among students in a classroom or in a school;
- amount of previous schooling of English Learners;
- staff/student ratio;
- amount of instructional contact time;
- instructional resources provided, e.g., texts, equipment, technology, native language materials/assessments;
- type of program, such as in-class vs. pull-out programs, or self-contained (e.g., two-way dual language); and
- outreach and services to EL students and families, immigrant children and youth, or refugee status of students and families.

A salient point is that although a school district may have English Learners and a bilingual program, not all English Learners in a school district are necessarily in that bilingual program model. This could be for several possible reasons: the bilingual program model may be targeted at K-3 students; there could be a bilingual program for one language group in a district, but not for other languages; or if an EL is older, his/her schedule (in middle or high school) can be prohibitive to providing bilingual support at the cost of providing content instruction. The following data tables demonstrate the costs for educating English Learners in bilingual programs and the current reimbursement rates FY 20.

2018-19 Program Costs for Categorically Aided District Programs		
Average approved cost/EL student		\$3746
Average state reimbursement/EL student		\$303
Number of of state-reimbursed programs		53
Percentage of Reimbursement to Categorically Aided District Programs Paid in FY20		
Percent of reimbursement to all aided districts except those receiving set-aside	Formula = $\frac{\$8,589,800 - 250,000}{103,139,073}$	8.0859 %
Districts receiving set-aside (EL enrollments of at least 15% of their student enrollment receive a percentage of the set-aside of \$250,000)	Abbotsford, Beloit, Darlington, Delavan-Darien, Green Bay, Madison, Sheboygan, Walworth, Waterloo, and Whitewater	

Historical Profile: Fully English Proficient Students

The following statistics trace the history of bilingual education in Wisconsin from the last 18 years. This data includes the number of students served in programs receiving categorical aid and numbers of students from these programs who became fully English proficient during the school year. Both the total number of eligible students and the number of districts eligible for bilingual-bicultural categorical aid have grown significantly in the subsequent years. However, reimbursement is at a significantly lower percentage of approved costs.

Historical Demographic Data

School Year	Number of Districts Reporting EL Students	Number of EL Students Reported	Number of Aided Districts	Number of EL Students in Aided Programs Reclassified as Fully English Proficient	Number of Eligible EL Students Served	Number of Non-Aided Districts	"Balance" of EL Students ¹
2018-19	374	51,825	53	1,588	27,532	321	24,293
2017-18	361	52,446	53	1,308	27,961	308	24,485
2016-17	357	49,670	52	496 ²	26,721	305	22,949
2015-16	355	48,405	51	2,336	25,692	304	22,713
2014-15	356	49,309	50	2,031	24,998	306	24,311
2013-14 ³	351	49,560	51	2,319	23,716	300	25,844
2012-13	355	50,052	52	2,910	26,426	303	23,626
2011-12	354	51,727	59	2,627	27,220	295	24,507
2010-11	352	51,944 ⁴	58	1,846	28,086	294	23,858
2009-10	361	52,100	55	1,860	26,954	306	25,146
2008-09	358	51,772	56	1,401	27,663	302	24,109
2007-08	328	45,651	54	1,415	27,031	274	18,620
2006-07	289	40,752	52	644	26,331	237	14,421
2005-06	183	33,402 ⁵	51	641	25,081	132	8,321
2004-05	267	39,255	49	1,921	24,672	218	14,583
2003-04	247	35,602	49	1,443	22,311	189	13,291
2002-03	211	34,199	43	1,076	22,136	168	12,063
2001-02	199	32,588	45	1,406	22,016	154	10,572

¹ Data regarding the types of services received, if any, are not collected for "non-eligible" LEP students; most of these students are being served in second language acquisition programs.

² This number is low compared to previous years due to a new standard for exiting on the ACCESS test; more information on the [WIDA web page](#).

³ Beginning with the March 2011 census, and for subsequent years through the 2014 census, different business rules were established resulting in totals that differ from previous years' data. The data in the shaded cells might differ if compared to an earlier report.

⁴ Beginning with the March 2011 census, data sources differ from previous years and numbers for PK students identified as ELL are again included. The change has caused an apparent drop in the number of ELLs, though that drop is more than likely due to the change in data sources.

⁵ This count appears low because it does not include most LEP migrant students or LEP students in PK.

Data Displays

Statewide data from school districts receiving categorical aid for the 2018-19 school year is presented on the following pages:

TABLE NO.	TITLE
Table 1	2018-19 Bilingual-Bicultural Education: Students Served by Language
Table 2	2018-19 Bilingual-Bicultural Education: District Costs/Reimbursement Report
Table 3	2018-19 Bilingual-Bicultural Education: Student Participation by District Language

If additional information regarding any aspect of this report is needed, please contact Grant Huber, legislative liaison, at (608) 267-2003.

December 2019

LEP Bilingual-Bicultural End-of-Year Report for School Year: 2018-2019 WI DPI Administrator

Students Served by Language



Language Served	Grade Group PK-03	Grade Group 04-08	Grade Group 09-12	Language Total
Arabic	187	139	26	352
Chinese	117	38	0	155
Hmong; Mong	2,849	2,325	756	5,930
Korean	30	0	0	30
Mandingo	11	0	21	32
Nepali	28	0	20	48
Somali	116	150	152	418
Spanish; Castilian	9,191	7,859	3,473	20,523
Telugu	44	0	0	44
State Totals:	12,573	10,511	4,448	27,532

LEP Bilingual-Bicultural End-of-Year Report for School Year: 2018-2019 WI DPI Administrator

LEP District Costs/Reimbursement Report



District / Language	Eligible LEP Students	Wages and Other Approved Costs	Reimbursement	Approved Costs / Elig. LEP Students	Reimbursement / Elig. LEP Students
(0007) Abbotsford School District	253	188,688	19,776	746	78
Spanish; Castilian	253	188,688	19,776		
(0147) Appleton Area School District	723	5,028,951	406,639	6,956	562
Hmong; Mong	651	4,528,142	366,144		
Spanish; Castilian	72	500,808	40,495		
(0280) Baraboo School District	40	106,662	8,624	2,667	216
Spanish; Castilian	40	106,662	8,624		
(0308) Barron Area School District	120	581,651	47,032	4,847	392
Somali	120	581,651	47,032		
(0413) Beloit School District	1241	2,489,571	220,018	2,006	177
Spanish; Castilian	1241	2,489,571	220,018		
(0777) Burlington Area School District	31	60,115	4,860	1,939	157
Spanish; Castilian	31	60,115	4,860		
(1134) Clinton Community School District	66	216,548	17,510	3,281	265
Spanish; Castilian	66	216,548	17,510		
(4970) D C Everest Area School District	376	1,106,119	89,440	2,942	238
Hmong; Mong	323	950,203	76,833		
Spanish; Castilian	53	155,916	12,607		
(1295) Darlington Community School District	161	230,514	21,057	1,432	131
Spanish; Castilian	161	230,514	21,057		
(1380) Delavan-Darien School District	430	1,924,396	163,320	4,475	380
Spanish; Castilian	430	1,924,396	163,320		
(1554) Eau Claire Area School District	188	2,316,106	187,278	12,320	996
Hmong; Mong	188	2,316,106	187,278		
(1568) Edgerton School District	50	69,349	5,607	1,387	112
Spanish; Castilian	50	69,349	5,607		
(1645) Elk Mound Area School District	11	79,847	6,456	7,259	587

Hmong; Mong	11	79,847	6,456		
(1638) Elkhorn Area School District	190	305,876	24,733	1,610	130
Spanish; Castilian	190	305,876	24,733		
(1862) Fond du Lac School District	61	176,332	14,528	2,891	238
Hmong; Mong	61	176,332	14,528		
(1900) Franklin Public School District	98	143,645	11,615	1,466	119
Arabic	98	143,645	11,615		
(2289) Green Bay Area Public School District	3412	13,024,066	1,133,478	3,817	332
Hmong; Mong	365	1,393,254	121,254		
Somali	298	1,137,506	98,996		
Spanish; Castilian	2749	10,493,304	913,226		
(2562) Holmen School District	143	913,909	73,898	6,391	517
Hmong; Mong	143	913,909	73,898		
(2604) Howard-Suamico School District	23	69,097	5,587	3,004	243
Hmong; Mong	12	36,051	2,915		
Spanish; Castilian	11	33,046	2,672		
(2695) Janesville School District	177	493,792	39,926	2,790	226
Spanish; Castilian	177	493,792	39,926		
(2793) Kenosha School District	275	831,929	67,269	3,025	245
Spanish; Castilian	275	831,929	67,269		
(2814) Kewaunee School District	14	32,638	2,639	2,331	189
Spanish; Castilian	14	32,638	2,639		
(2849) La Crosse School District	302	1,623,293	131,259	5,375	435
Hmong; Mong	302	1,623,293	131,259		
(2885) Lake Geneva J1 School District	67	443,550	35,056	6,620	523
Spanish; Castilian	67	443,550	35,056		
(2884) Lake Geneva-Genoa City UHS School District	46	253,036	20,460	5,501	445
Spanish; Castilian	46	253,036	20,460		
(3220) Luxemburg-Casco School District	38	128,288	10,373	3,376	273
Spanish; Castilian	38	128,288	10,373		
(3269) Madison Metropolitan School District	4179	23,722,598	2,012,893	5,677	482
Arabic	77	437,100	37,089		
Chinese	135	766,344	65,025		

Hmong; Mong	388	2,202,529	186,888		
Korean	30	170,299	14,450		
Mandingo	32	181,652	15,413		
Nepali	48	272,478	23,120		
Spanish; Castilian	3447	19,567,313	1,660,313		
Telugu	44	249,771	21,193		
(3290) Maniwoc School District	375	1,106,136	89,441	2,950	239
Hmong; Mong	161	474,901	38,400		
Spanish; Castilian	214	631,235	51,041		
(3332) Marshall School District	116	157,460	12,732	1,357	110
Spanish; Castilian	116	157,460	12,732		
(3430) Menasha Joint School District	411	3,530,707	285,492	8,591	695
Hmong; Mong	63	541,203	43,762		
Spanish; Castilian	348	2,989,504	241,731		
(3444) Menomonie Area School District	132	274,471	22,193	2,079	168
Hmong; Mong	132	274,471	22,193		
(3549) Middleton-Cross Plains Area School District	227	850,672	68,785	3,747	303
Spanish; Castilian	227	850,672	68,785		
(3619) Milwaukee School District	5507	14,324,862	1,158,304	2,601	210
Arabic	177	460,414	37,229		
Hmong; Mong	765	1,989,926	160,905		
Spanish; Castilian	4565	11,874,524	960,170		
(3955) New London School District	110	248,927	20,128	2,263	183
Spanish; Castilian	110	248,927	20,128		
(4095) Onalaska School District	175	485,164	39,230	2,772	224
Hmong; Mong	175	485,164	39,230		
(4144) Oregon School District	68	184,261	14,899	2,710	219
Spanish; Castilian	68	184,261	14,899		
(4179) Oshkosh Area School District	126	550,455	44,509	4,369	353
Hmong; Mong	126	550,455	44,509		
(4620) Racine Unified School District	1795	4,593,130	371,399	2,559	207
Spanish; Castilian	1795	4,593,130	371,400		
(4753) Reedsburg School District	42	68,868	5,568	1,640	133
Spanish; Castilian	42	68,868	5,568		
(4802) Rice Lake Area School District	12	117,519	9,502	9,793	792

Spanish; Castilian	12	117,519	9,502		
(5100) Sauk Prairie School District	146	534,567	43,224	3,661	296
Spanish; Castilian	146	534,567	43,224		
(5271) Sheboygan Area School District	1650	4,481,924	394,076	2,716	239
Hmong; Mong	937	2,545,190	223,787		
Spanish; Castilian	713	1,936,735	170,289		
(5355) Shorewood School District	20	31,614	2,556	1,581	128
Chinese	20	31,614	2,556		
(5607) Stevens Point Area Public School District	197	1,139,514	92,140	5,784	468
Hmong; Mong	197	1,139,514	92,140		
(5901) Verona Area School District	557	2,561,981	207,161	4,600	372
Spanish; Castilian	557	2,561,981	207,161		
(6022) Walworth J1 School District	16	43,852	5,381	2,741	336
Spanish; Castilian	16	43,852	5,381		
(6118) Waterloo School District	169	116,349	12,144	688	72
Spanish; Castilian	169	116,349	12,144		
(6174) Waukesha School District	1511	4,380,846	354,234	2,899	234
Spanish; Castilian	1511	4,380,845	354,234		
(6223) Wausau School District	885	5,752,074	465,111	6,500	526
Hmong; Mong	842	5,472,595	442,512		
Spanish; Castilian	43	279,479	22,599		
(6237) Wautoma Area School District	102	90,393	7,309	886	72
Spanish; Castilian	102	90,393	7,309		
(6461) Whitewater Unified School District	275	469,297	43,296	1,707	157
Spanish; Castilian	275	469,297	43,296		
(6678) Wisconsin Dells School District	69	84,285	6,815	1,222	99
Spanish; Castilian	69	84,285	6,815		
(6685) Wisconsin Rapids School District	102	409,173	33,085	4,012	324
Hmong; Mong	88	353,012	28,544		
Spanish; Castilian	14	56,161	4,541		
State Total: Districts = 53	27510	103,149,067	8,590,045	3,750	312

*The total of the amounts displayed for each language under **Wages and Other Approved Costs** and **Reimbursement** may not equal the total **Wages and Other Approved Costs** and **Reimbursement** amount for each district because of

rounding.

Note:

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LEP Bilingual-Bicultural End-of-Year Report for School Year: 2018-2019 WI DPI Administrator

Student Participation by District by Language



District	Language	Grade Range	Eligible LEP Students	Reclassified English Proficient
(0007) Abbotsford School District				
	Spanish; Castilian	PK - 12	253	2
(0147) Appleton Area School District				
	Hmong; Mong	KG - 12	651	69
	Spanish; Castilian	KG - 6	72	6
(0280) Baraboo School District				
	Spanish; Castilian	KG - 8	40	7
(0308) Barron Area School District				
	Somali	KG - 12	120	12
(0413) Beloit School District				
	Spanish; Castilian	KG - 12	1241	20
(0777) Burlington Area School District				
	Spanish; Castilian	KG - 3	31	0
(1134) Clinton Community School District				
	Spanish; Castilian	PK - 8	66	1
(4970) D C Everest Area School District				
	Hmong; Mong	PK - 12	323	36
	Spanish; Castilian	PK - 8	53	4
(1295) Darlington Community School District				
	Spanish; Castilian	PK - 12	161	20
(1380) Delavan-Darien School District				
	Spanish; Castilian	PK - 12	430	29
(1554) Eau Claire Area School District				
	Hmong; Mong	KG - 12	188	15
(1568) Edgerton School District				
	Spanish; Castilian	KG - 8	50	3
(1645) Elk Mound Area School District				
	Hmong; Mong	PK - 3	11	0
(1638) Elkhorn Area School District				
	Spanish; Castilian	KG - 12	190	21
(1862) Fond du Lac School District				
	Hmong; Mong	KG - 8	61	13
(1900) Franklin Public School District				
	Arabic	KG - 12	98	15
(2289) Green Bay Area Public School District				

	Hmong; Mong	PK - 12	365	50
	Somali	PK - 12	298	18
	Spanish; Castilian	PK - 12	2749	240
<hr/>				
(2562) Holmen School District				
	Hmong; Mong	KG - 12	143	29
<hr/>				
(2604) Howard-Suamico School District				
	Hmong; Mong	KG - 3	12	2
	Spanish; Castilian	KG - 3	11	2
<hr/>				
(2695) Janesville School District				
	Spanish; Castilian	KG - 12	177	15
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(2793) Kenosha School District				
	Spanish; Castilian	KG - 8	275	30
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(2814) Kewaunee School District				
	Spanish; Castilian	PK - 3	14	0
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(2849) La Crosse School District				
	Hmong; Mong	PK - 12	302	20
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(2885) Lake Geneva J1 School District				
	Spanish; Castilian	KG - 5	67	26
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(2884) Lake Geneva-Genoa City UHS School District				
	Spanish; Castilian	9 - 12	46	13
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(3220) Luxemburg-Casco School District				
	Spanish; Castilian	1 - 8	38	1
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(3269) Madison Metropolitan School District				
	Arabic	PK - 5	77	4
	Chinese	PK - 8	135	10
	Hmong; Mong	PK - 12	388	7
	Korean	PK - 3	30	2
	Mandingo	KG - 12	32	0
	Nepali	PK - 12	48	2
	Spanish; Castilian	PK - 12	3447	151
	Telugu	PK - 3	44	0
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(3290) Manitowoc School District				
	Hmong; Mong	KG - 8	161	12
	Spanish; Castilian	KG - 12	214	15
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(3332) Marshall School District				
	Spanish; Castilian	PK - 12	116	5
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(3430) Menasha Joint School District				
	Hmong; Mong	PK - 8	63	4
	Spanish; Castilian	PK - 12	348	20
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(3444) Menomonie Area School District				
	Hmong; Mong	KG - 12	132	9
<hr/>				
(3549) Middleton-Cross Plains Area School District				

	Spanish; Castilian	KG - 12	227	22
(3619) Milwaukee School District				
	Arabic	PK - 8	177	3
	Hmong; Mong	PK - 8	765	39
	Spanish; Castilian	PK - 12	4565	138
(3955) New London School District				
	Spanish; Castilian	1 - 12	110	3
(4095) Onalaska School District				
	Hmong; Mong	KG - 12	175	18
(4144) Oregon School District				
	Spanish; Castilian	PK - 8	68	5
(4179) Oshkosh Area School District				
	Hmong; Mong	KG - 12	126	13
(4620) Racine Unified School District				
	Spanish; Castilian	PK - 12	1795	0
(4753) Reedsburg School District				
	Spanish; Castilian	PK - 3	42	3
(4802) Rice Lake Area School District				
	Spanish; Castilian	KG - 3	12	0
(5100) Sauk Prairie School District				
	Spanish; Castilian	PK - 12	146	4
(5271) Sheboygan Area School District				
	Hmong; Mong	PK - 12	937	48
	Spanish; Castilian	PK - 12	713	19
(5355) Shorewood School District				
	Chinese	PK - 3	20	0
(5607) Stevens Point Area Public School District				
	Hmong; Mong	KG - 12	197	36
(5901) Verona Area School District				
	Spanish; Castilian	KG - 12	557	30
(6022) Walworth J1 School District				
	Spanish; Castilian	PK - KG	16	0
(6118) Waterloo School District				
	Spanish; Castilian	PK - 12	169	39
(6174) Waukesha School District				
	Spanish; Castilian	PK - 12	1511	91
(6223) Wausau School District				
	Hmong; Mong	PK - 12	842	56
	Spanish; Castilian	PK - 3	43	0
(6237) Wautoma Area School District				
	Spanish; Castilian	KG - 12	102	18
(6461) Whitewater Unified School District				

	Spanish; Castilian	PK - 12	275	51
(6678) Wisconsin Dells School District				
	Spanish; Castilian	KG - 8	69	3
(6685) Wisconsin Rapids School District				
	Hmong; Mong	KG - 8	88	11
	Spanish; Castilian	KG - 3	14	1
Totals:	Districts = 53		27532	1611