



## 1999 SENATE BILL 113

April 7, 1999 - Introduced by Senators ELLIS, RUDE, FARROW and PANZER. Referred to Committee on Agriculture, Environmental Resources and Campaign Finance Reform.

1     **AN ACT to repeal** 11.01 (12s), 11.05 (3) (o), 11.26 (9) (c), 11.265, 11.31 (1) (b), 11.31  
2           (2m), 11.31 (3), 11.31 (3m), 11.31 (4), 11.50 (2) (i), 11.50 (3), 11.50 (6), 20.855 (4)  
3           (b) and 71.10 (3); **to renumber and amend** 11.12 (6), 11.26 (9) (a), 11.26 (10),  
4           11.50 (2) (b) 5. and 11.50 (9); **to amend** 5.02 (13), 5.02 (18), 7.08 (2) (c) and (cm),  
5           8.35 (4) (b), 10.02 (3) (b) 2m., 11.01 (5m), 11.05 (3) (c), 11.05 (9) (b), 11.06 (2),  
6           11.06 (7m) (a), 11.06 (7m) (c), 11.09 (3), 11.12 (5), 11.16 (5), 11.20 (2m), 11.20 (3)  
7           (d), 11.20 (3) (g), 11.20 (8) (intro.), 11.20 (12), 11.21 (15), 11.26 (1) (intro.), 11.26  
8           (2) (intro.), 11.26 (2) (a), 11.26 (4), 11.26 (8), 11.26 (9) (b), 11.26 (13), 11.26 (17)  
9           (a), 11.31 (1) (a), 11.31 (1) (c) and (d), 11.31 (1) (e) and (f), 11.31 (2), 11.31 (7) (a),  
10          11.50 (title), 11.50 (1) (b), 11.50 (2) (a), 11.50 (2) (b) (intro.), 11.50 (2) (g), 11.50  
11          (5), 11.50 (9) (title), 11.50 (11) (e), 11.61 (1) (a), 11.61 (1) (a), 11.61 (1) (b), 11.61  
12          (1) (b), 11.61 (1) (c), 14.58 (20), 20.510 (1) (q), 25.17 (1) (ys), 25.42 and chapter  
13          77 (title); **to repeal and recreate** 11.50 (4); and **to create** 11.01 (16) (a) 3.,  
14          11.05 (3) (d), 11.12 (6) (b) to (d), 11.12 (7), 11.20 (2e), 11.20 (2s), 11.20 (2t), 11.20

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1 (8) (ak) and (aL), 11.20 (8) (am), 11.20 (8) (an), 11.24 (1t), 11.24 (1w), 11.26 (1m),  
2 11.26 (9) (a) 1. to 5., 11.26 (9) (aa), 11.26 (9) (am), 11.26 (10) (a) 1. to 5. and (b),  
3 11.26 (10a), 11.31 (3p), 11.31 (7) (e), 11.31 (9), 11.50 (2) (b) 5. a. to e., 11.50 (2)  
4 (bm), 11.50 (9) (a) 1. to 5., 11.50 (9) (b), 11.50 (9) (ba), 11.50 (9) (bb), 11.50 (9a),  
5 11.60 (3s) and (3t), 11.61 (1) (d), 11.62, 20.855 (4) (ba), 20.855 (4) (bb) and  
6 subchapter XIII of chapter 77 [precedes 77.997] of the statutes; **relating to:**  
7 campaign financing, imposition of a lobbying expenditure tax, providing  
8 exemptions from emergency rule procedures, granting rule-making authority,  
9 making appropriations and providing penalties.

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***Analysis by the Legislative Reference Bureau***

This bill makes numerous changes in the campaign finance law and imposes a tax on lobbying expenditures. Significant changes include:

***Filing of campaign finance reports***

Currently, a committee making contributions or a candidate or other individual or committee accepting contributions, making disbursements (expenditures) or incurring obligations in support of or opposition to a candidate is generally required to file a report no later than the eighth day before a primary or election at which the candidate seeks nomination or election to office. The report must disclose contributions made or accepted, disbursements made and obligations incurred through the 14th day prior to the primary or election.

Currently, if a candidate for state office receives one or more contributions from a single contributor aggregating \$500 or more during the 14-day period preceding an election, the candidate must report to the elections board the information currently required to be disclosed pertaining to contributions received by the candidate no later than 24 hours following receipt of any such contribution or contributions.

Currently, if an individual or organization receives a political contribution consisting of money and transfers the contribution to another individual or organization without exercising discretion as to the amount to be transferred and the individual to whom or the organization to which the transfer is to be made, the contribution is considered to be made by the original contributor for purposes of reporting by the ultimate recipient. The contribution is also treated as an individual contribution for purposes of determining contribution limitations and qualifying contributions for public grants. The individual or organization making the transfer is called a “conduit” under the law. A conduit must identify itself to the ultimate

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recipient as a conduit and provide to that recipient the information about the contribution that is necessary for the recipient to file its campaign finance reports.

This bill requires each conduit that has accepted or intends to accept any contribution to be transferred to a candidate for a major state office (governor, lieutenant governor, attorney general, secretary of state, state treasurer, state superintendent of public instruction, justice of the supreme court, state senator or representative to the assembly) at the general election or a special election to report to the elections board, in the case of the general election, on the 63rd, 42nd and 21st day prior to that election, and in the case of a special election, on the 21st day prior to that election, specifying the name of each candidate to whom the conduit intends to transfer any contribution during the 21-day period following the date on which the report is due to be filed and the amount to be transferred to that candidate.

The bill similarly requires each committee, other than a conduit, that intends to receive any contribution, make any disbursement or incur any obligation to make a disbursement for the purpose of advocating the election or defeat of a candidate for a major state office at the general election or a special election independently of any candidate who is supported or whose opponent is opposed to report to the elections board on the 63rd, 42nd and 21st day prior to that election, and in the case of a special election, on the 21st day prior to that election, specifying the name of each candidate who is supported or whose opponent is opposed and the total amount of contributions to be received, disbursements to be made and obligations to be incurred for that purpose during the 21-day period following the date on which the report is due to be filed.

The bill also requires conduits and committees other than conduits who or which are subject to these special reporting requirements to file additional reports on the 39th and 18th days preceding each general election and the 18th day preceding each special election itemizing actual contributions transferred and received, disbursements made and obligations incurred during the 21-day periods ending on the 42nd and 21st days preceding the election.

In addition, the bill provides that if a candidate for a major state office at the general or a special election does not enter into an agreement to accept a public grant in return for abiding by disbursement limitations and contribution restrictions, the candidate must report to the elections board all information currently required to be disclosed pertaining to any contributions received by the candidate no later than 24 hours following receipt of any contribution or contributions after that candidate receives total contributions equal to more than the following amounts during his or her campaign, or if the candidate has an opponent whose name is certified to appear on the ballot as a candidate for the party nomination of his or her party in a primary election in that campaign, during the period beginning after the date of that primary election:

1. For candidates for the offices of governor and lieutenant governor jointly, \$330,000 from all political party committees or \$1,670,000 from all individuals.
2. For a candidate for the office of attorney general, \$65,000 from all political party committees or \$200,000 from all individuals.

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3. For a candidate for the office of secretary of state or state treasurer, \$33,000 from all political party committees or \$167,000 from all individuals.

4. For a candidate for the office of justice or state superintendent, \$100,000 from all individuals.

5. For a candidate for the office of state senator, \$25,000 from all political party committees or \$125,000 from all individuals.

6. For a candidate for the office of representative to the assembly, \$12,500 from all political party committees or \$62,500 from all individuals.

Under the bill, these amounts are subject to a biennial cost-of-living adjustment beginning in 2002, in accordance with a formula tied to the “consumer price index” determined by the U.S. department of labor.

The bill also requires each candidate at the general election, and each committee or individual making disbursements or incurring obligations in support of or in opposition to a candidate at the general or a special election, to file an additional report on the tenth day after the election.

***Mass media activities***

Currently, individuals who accept contributions, organizations that make or accept contributions, and individuals who or organizations that incur obligations or make disbursements for the purpose of influencing an election for state or local office are generally required to register with the appropriate filing officer and to file financial reports with that officer, regardless of whether they act in conjunction with or independently of any candidate who is supported or opposed.

This bill requires each individual who and organization that makes a communication by means of a newspaper, periodical, commercial billboard or radio or television station, other than a communication by a corporation, cooperative or nonpolitical voluntary association limited to its members, shareholders or subscribers, during the period beginning on the 60th day preceding an election and ending on the date of that election which includes a reference to a candidate at that election, an office to be filled at that election or a political party to register with the appropriate filing officer and to file financial reports with that officer to the same extent as currently required of individuals who and organizations that engage in activity for the purpose of influencing elections.

***Disbursement limitations***

Under current law, disbursement (expenditure) levels are specified for candidates for various state and local offices. These levels become a binding limitation upon any candidate for state office who accepts a state grant from the Wisconsin election campaign fund or who agrees to be bound by the limitation, unless the candidate is opposed by a major opponent who could have qualified for a grant but who declines to accept one and declines to file an affidavit of voluntary compliance with disbursement and contribution limitations. Under current law, the disbursement limitations apply to a candidate’s entire primary and election campaign combined. Additionally, the disbursement levels for candidates for the offices of state senator and representative to the assembly are subdivided between the primary and election campaign periods in such a way that only about 60% of the

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total applicable disbursement level for either office may be allocated by a candidate to either the primary or the election campaign period.

This bill:

1. Eliminates disbursement levels and limitations applicable to candidates for state office, except the offices of court of appeals judge, circuit judge and district attorney, on or before the date of the primary election for those offices.
2. Revises the current disbursement levels applicable to candidates for the offices shown in the following chart:

<i>Office</i>	<i>Current Level</i>	<i>Proposed Level</i>
Governor	\$1,078,200	[\$2,000,000
Lieutenant governor	323,475	for both offices]
Attorney general	539,000	400,000
Secretary of state	215,625	200,000
State treasurer	215,625	200,000
Supreme court justice	215,625	200,000
State superintendent	215,625	200,000
State senator	34,500	150,000
Representative to the assembly	17,250	75,000

3. Provides that disbursement limitations do not apply until after the date of a primary election for a candidate who has an opponent whose name appears on the ballot as a candidate for the nomination of his or her party at the primary election.

4. Creates a biennial cost-of-living adjustment that causes the statutory disbursement levels to be adjusted biennially, beginning in 2002, in accordance with a formula tied to the “consumer price index” determined by the U.S. department of labor.

5. Deletes current law that permits a candidate who does not accept a grant to continue to bind an opponent to disbursement and contribution limitations by filing an affidavit of voluntary compliance.

6. Deletes current law that makes disbursement limitations inapplicable to a candidate who accepts a grant when the candidate has an opponent who could have qualified for a grant but declines to accept one, and who declines to file an affidavit of voluntary compliance with disbursement and self-contribution limitations. However, the bill increases the disbursement limitation of the candidate who accepts a grant by an amount equal to 1) the amount of any contributions that are received by committees for the purpose of making independent disbursements to oppose that candidate or to support that candidate’s opponent; 2) the total amount of contributions that conduits report they have transferred or intend to transfer to opposing candidates; and 3) the total amount of contributions accepted by opposing candidates above the level for which 24-hour reports are required (see below).

***Treatment of legislative campaign committees***

Currently, the adherents of any political party in either house of the legislature may organize a “legislative campaign committee” to support the candidacy of

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members of their party for legislative office. Committees other than legislative campaign committees and political party committees are generally subject to a limitation upon the contributions that they may make to candidates for legislative office or to political parties. Legislative campaign committees are subject only to overall limitations on the aggregate contributions that may be accepted by a candidate from entities other than individuals.

This bill eliminates the special status of legislative campaign committees, thus treating them in the same manner as other special interest committees for the purpose of contribution limitations.

***Contribution limitations***

Current law specifies limitations on the maximum amount of contributions that may be given to and accepted by a candidate for state or local office from any single individual or committee. Under current law, a candidate who receives a grant may make contributions to his or her own campaign in an amount or value not exceeding 200% of the limitation applicable to other individuals making contributions to his or her campaign. Current law also limits the total contributions that a candidate for state or local office may accept from all political committees, including political party and legislative campaign committees, and from the Wisconsin election campaign fund to 65% of the value of the statutory disbursement level specified for the office that the candidate seeks. The total amount that a candidate may accept from committees other than political party and legislative campaign committees and from the Wisconsin election campaign fund is limited to 45% of that disbursement level.

This bill deletes the current aggregate limitations on contributions that may be received from committees and instead imposes an aggregate contribution limitation on the total amount or value of contributions that a candidate who accepts a grant may accept from all committees, including political party committees, during the entire campaign of the candidate, or if the candidate has an opponent for the nomination of his or her party at a primary election, after the date of the primary election, as follows:

1. For candidates for the offices of governor and lieutenant governor jointly, \$330,000.
2. For a candidate for the office of attorney general, \$65,000.
3. For a candidate for the office of secretary of state, state treasurer, justice or state superintendent, \$33,000.
4. For a candidate for the office of state senator, \$25,000.
5. For a candidate for the office of representative to the assembly, \$12,500.

The bill also imposes an aggregate contribution limitation on the total amount or value of contributions that a candidate who accepts a grant may accept from all individuals, including contributions by an individual to his or her own campaign, during the entire campaign of the candidate, or if the candidate has an opponent for the nomination of his or her party at a primary election, after the date of the primary election, as follows:

1. For candidates for the offices of governor and lieutenant governor jointly, \$1,000,000.

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2. For a candidate for the office of attorney general, \$200,000.
3. For a candidate for the office of secretary of state, state treasurer, state superintendent of public instruction or justice of the supreme court, \$100,000.
4. For a candidate for the office of state senator, \$75,000.
5. For a candidate for the office of representative to the assembly, \$37,500.

Under the bill, a candidate is not subject to the limitation upon contributions by a single individual to his or her campaign.

Under the bill, the aggregate contribution limitations are subject to a biennial cost-of-living adjustment, beginning in 2002, in accordance with a formula tied to the "consumer price index" determined by the U.S. department of labor.

***Other contribution restrictions***

This bill prohibits every candidate for a major state office (governor, lieutenant governor, attorney general, secretary of state, state treasurer, superintendent of public instruction or justice of the supreme court) from accepting any contribution during the period beginning on the tenth day preceding any election other than a primary election and ending on the date of that election.

***Wisconsin election campaign fund*****I. SOURCES AND USES OF FUNDS**

Under current law, the Wisconsin election campaign fund is financed through an individual income tax "checkoff". Every individual filing a state income tax return who has a tax liability or is entitled to a tax refund may direct that \$1 of general purpose revenue be transferred to the fund. Individuals filing a joint return may separately choose whether to direct that the \$1 transfer be made. All moneys transferred to the fund are placed in accounts for specified state offices, and candidates for those offices at the general or a special election may qualify for grants from the fund to be used for specified campaign expenses. No moneys in the fund may be used for any other purpose. Grants at special elections are funded by reallocating moneys set aside to provide grants to candidates at the general election, to the extent that moneys are available.

This bill changes the name of the Wisconsin election campaign fund to the "clean government fund". The bill deletes the checkoff procedure and provides, instead, for the revenue to the fund to be raised by levying a tax on lobbying expenditures (see below), with the balance to be transferred to the fund, as needed, from general purpose revenue.

**II. GRANT ELIGIBILITY  
REQUIREMENTS AND AMOUNTS**

Under current law, public financing from the Wisconsin election campaign fund is available to eligible candidates for the offices of state senator, representative to the assembly, governor, lieutenant governor, attorney general, state treasurer, secretary of state, justice of the supreme court and superintendent of public instruction. To receive a grant, a candidate must file an application with the state elections board no later than the deadline for filing nomination papers. Following the primary election or the date on which a primary would be held, if required, the board

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determines whether a candidate who applies for a grant meets the following eligibility requirements:

1. If the candidate seeks a partisan state office at a general election, the candidate must have received at least six percent of the total votes cast in the primary and won the primary. If the candidate seeks a partisan state office at a special election, the candidate must either: a) appear on the ballot or in the column of a political party whose candidate for the same office at the preceding general election received at least six percent of the vote; or b) receive at least six percent of the votes cast at the special election.

2. The candidate must have an opponent in the election.

3. The candidate must receive, during a specified time period, a specified amount through contributions from individuals of \$100 or less. The contributions may be received by the candidate directly from individuals or may be transferred to the candidate by a conduit. For a candidate for the office of governor, lieutenant governor, secretary of state, state treasurer, attorney general, justice of the supreme court or superintendent of public instruction, the amount is five percent of the authorized disbursement level for the office that the candidate seeks. For a candidate for the office of state senator or representative to the assembly, the amount is ten percent of the authorized disbursement level for the office that the candidate seeks.

Under current law, a candidate for any office who accepts a grant must comply with statutorily prescribed contribution and disbursement limitations, unless one or more of the candidate's opponents who receive at least six percent of the votes cast for all candidates for that office at a partisan primary, if a primary was held, do not accept a grant and do not voluntarily comply with the contribution and disbursement limitations for that office. The maximum grant that a candidate may receive is the amount that, when added to all other contributions accepted from sources other than individuals, political party committees and legislative campaign committees, is equal to 45% of the authorized disbursement level for the office that the candidate seeks, if there are sufficient moneys in the Wisconsin election campaign fund to finance the full amount of grants for which candidates qualify.

This bill requires a candidate for any office who desires to qualify for a grant from the clean government fund to receive contributions from individuals, other than contributions transferred by conduits, in amounts of \$100 or less in the following total amounts:

1. For candidates for the offices of governor and lieutenant governor jointly, \$80,400.

2. For a candidate for the office of attorney general, \$16,200.

3. For a candidate for the office of secretary of state, state treasurer, justice of the supreme court or state superintendent of public instruction, \$8,040.

4. For a candidate for the office of state senator, \$6,000.

5. For a candidate for the office of representative to the assembly, \$3,000.

The bill also requires that the contributions must be received from individuals who are residents of this state and in the case of a candidate for legislative office, the



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contributions must be received from individuals who reside in the district in which the candidate seeks office.

In addition, the bill requires a candidate who seeks a grant to agree not to accept any contributions from special interest (“political action”) committees.

The bill revises grant amounts to the following, irrespective of contributions received from other sources:

1. For candidates for the office of governor and lieutenant governor jointly, \$670,000.
2. For a candidate for the office of attorney general, \$135,000.
3. For a candidate for the office of secretary of state, state treasurer, superintendent of public instruction or justice of the supreme court, \$67,000.
4. For a candidate for the office of state senator, \$50,000.
5. For a candidate for the office of representative to the assembly, \$25,000.

In addition to these amounts, the bill provides that a candidate who accepts a grant shall receive an additional grant in an amount equal to 1) the amount of any contributions that are received by committees for the purpose of making independent disbursements to oppose that candidate or to support that candidate’s opponent; 2) the total amount of contributions that conduits report they have transferred or intend to transfer to opposing candidates; and 3) the total amount of contributions accepted by opposing candidates above the level for which 24-hour reports are required.

Under the bill, qualifying amounts and grant amounts are subject to a biennial cost-of-living adjustment, beginning in 2002, in accordance with a formula tied to the “consumer price index” determined by the U.S. department of labor.

***Penalties for violations***

Currently, violators of the campaign finance law are subject to a forfeiture (civil penalty) of not more than \$500 for each violation, except that violators of contribution limitations are subject to a forfeiture of not more than treble the amount unlawfully contributed. In addition, currently, any person who is delinquent in filing a report is subject to a forfeiture of not more than \$50 or one percent of the annual salary of the office for which a candidate is being supported or opposed, whichever is greater, for each day of delinquency. Currently, any person who makes an unlawful contribution is subject to a forfeiture of treble the amount of the unlawful contribution.

Currently, whoever intentionally violates certain provisions of the campaign finance law, such as registration requirements, contribution limitations, the prohibition against making contributions in the name of another person, the prohibition against using contributions for most nonpolitical purposes and the prohibition against filing false reports and statements may be fined not more than \$1,000 or imprisoned for not more than six months, or both, if the violation does not exceed \$100 in amount or value, and may be fined not more than \$10,000 or imprisoned for not more than three years, or both, if the violation exceeds \$100 in amount or value.

This bill provides that if any candidate or other individual or committee, including a conduit, accepts or transfers a contribution, makes a disbursement or

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incurs an obligation to make a disbursement for the purpose of supporting or opposing a candidate for a major state office (governor, lieutenant governor, attorney general, secretary of state, state treasurer, state superintendent of public instruction or justice of the supreme court) or for the purpose of making certain communications by means of communications media (see above) without first registering and reporting to the extent required under the bill, the offender is subject to a forfeiture (civil penalty) of not more than \$500 for each day of violation. The bill also provides that if any of these individuals or committees accepts or transfers one or more contributions, makes one or more disbursements or incurs one or more obligations to make disbursements for such a purpose in an amount that is more or less than the amount reported by that individual or committee:

1. By more than 5% but not more than 10%, the individual or committee must forfeit four times the amount of the difference.

2. By more than 10% but not more than 15%, the individual or committee must forfeit six times the amount of the difference.

3. By more than 15%, the individual or committee must forfeit eight times the amount of the difference.

The bill also provides that if the amount of contributions accepted or transferred, disbursements made or obligations incurred differs from the amount reported by at least 15%, and the violations are of sufficient severity to have affected the result of the election, the elections board, the district attorney for any county where a violation occurs or any candidate who is adversely affected by the result of the election in connection with which the violation occurred may file suit to have the election nullified and to have a new election ordered for the affected office.

In addition, the bill imposes a new penalty upon any person who, with intent to conceal or deceive, accepts or transfers a contribution, makes a disbursement or incurs an obligation to make a disbursement for the purpose of supporting or opposing a candidate for a major state office or for the purpose of making certain communications by means of communications media (see above) without registering or reporting to the extent required under the bill, consisting of a fine of not more than \$10,000 or imprisonment for not more than five years, or both (equivalent to a class E felony).

***Lobbying expenditure tax***

This bill imposes a tax on lobbying principals (persons who employ lobbyists) at the rate of ten percent on lobbying expenditures that are reportable to the ethics board. The tax is payable to the department of revenue semiannually.

***Nonseverability***

Currently, if any part of an act is found by a court to be invalid, those parts that are valid are severed from the invalid part and the severed parts continue in force. This bill provides that if any part of the act resulting from enactment of the bill is found by a court to be invalid, then all parts of the act are void.

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For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

1           **SECTION 1.** 5.02 (13) of the statutes is amended to read:

2           5.02 (13) "Political party" or "party" means a state committee registered under  
3 s. 11.05 organized exclusively for political purposes under whose name candidates  
4 appear on a ballot at any election, and all county, congressional, legislative, local and  
5 other affiliated committees authorized to operate under the same name. For  
6 purposes of ch. 11, the term does not include a legislative campaign committee or a  
7 committee filing an oath under s. 11.06 (7).

8           **SECTION 2.** 5.02 (18) of the statutes is amended to read:

9           5.02 (18) "September primary" means the primary held the 2nd Tuesday in  
10 September to nominate candidates to be voted for at the general election, and to  
11 determine which candidates for state offices other than district attorney may  
12 participate in the ~~Wisconsin election campaign~~ clean government fund.

13           **SECTION 3.** 7.08 (2) (c) and (cm) of the statutes are amended to read:

14           7.08 (2) (c) As soon as possible after the canvass of the spring and September  
15 primary votes, but no later than the first Tuesday in March and the 4th Tuesday in  
16 September, transmit to the state treasurer a certified list of all eligible candidates  
17 for state office who have filed applications under s. 11.50 (2) and ~~whom~~ who the board  
18 determines to be eligible to receive payments from the ~~Wisconsin election campaign~~  
19 clean government fund. The board shall also transmit a similar list of candidates  
20 who the board determines to be eligible to receive a grant under s. 11.50 (9) (b) or (ba)  
21 within 3 days after any candidate qualifies to receive such a grant. Each list shall

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1 contain each candidate's name, the mailing address indicated upon the candidate's  
2 registration form, the office for which the individual is a candidate and the party or  
3 principle which he or she represents, if any.

4 (cm) As soon as possible after the canvass of a special primary, or the date that  
5 the primary would be held, if required, transmit to the state treasurer a certified list  
6 of all eligible candidates for state office who have filed applications under s. 11.50 (2)  
7 and ~~whom~~ who the board determines to be eligible to receive a grant from the  
8 ~~Wisconsin election campaign~~ clean government fund prior to the election. The board  
9 shall also transmit a similar list of candidates, if any, who have filed applications  
10 under s. 11.50 (2) and ~~whom~~ who the board determines to be eligible to receive a grant  
11 under s. 11.50 (1) (a) 2. after the special election. ~~The~~ or a grant under s. 11.50 (9)  
12 (b) or (ba) within 3 days after any candidate qualifies to receive such a grant. Each  
13 list shall contain each candidate's name, the mailing address indicated upon the  
14 candidate's registration form, the office for which the individual is a candidate and  
15 the party or principle which he or she represents, if any.

16 **SECTION 4.** 8.35 (4) (b) of the statutes is amended to read:

17 8.35 (4) (b) Notwithstanding par. (a), any unspent and unencumbered moneys  
18 received by a candidate from the ~~Wisconsin election campaign~~ clean government  
19 fund shall be immediately transferred to any candidate who is appointed to replace  
20 such candidate, upon filing of a proper application therefor under s. 11.50 (2). If there  
21 is no candidate appointed or if no proper application is filed within 7 days of the date  
22 on which the vacancy occurs, such moneys shall revert to the state as provided in s.  
23 11.50 (8).

24 **SECTION 5.** 10.02 (3) (b) 2m. of the statutes is amended to read:

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1           10.02 (3) (b) 2m. At the September primary, the elector shall select the party  
2           ballot of his or her choice or the ballot containing the names of the independent  
3           candidates for state office, and make a cross [X] in the square at the right of or  
4           depress the lever or button next to the candidate's name for each office for whom the  
5           elector intends to vote or insert or write in the name of the elector's choice for a party  
6           candidate, if any. In order to qualify for participation in the ~~Wisconsin election~~  
7           campaign clean government fund, a candidate for state office at the September  
8           primary, other than a candidate for district attorney, must receive at least 6% of all  
9           votes cast on all ballots for the office for which he or she is a candidate, in addition  
10          to other requirements.

11           **SECTION 6.** 11.01 (5m) of the statutes is amended to read:

12           11.01 (5m) "Conduit" means an individual who or ~~an organization~~ a committee  
13          which receives a contribution of money and transfers the contribution to another  
14          individual or ~~organization~~ committee without exercising discretion as to the amount  
15          which is transferred and the individual to whom or ~~organization~~ committee to which  
16          the transfer is made.

17           **SECTION 7.** 11.01 (12s) of the statutes is repealed.

18           **SECTION 8.** 11.01 (16) (a) 3. of the statutes is created to read:

19           11.01 (16) (a) 3. A communication that is made by means of one or more  
20          communications media, other than a communication that is exempt from reporting  
21          under s. 11.29, that is made during the period beginning on the 60th day preceding  
22          an election and ending on the date of that election and that includes a reference to  
23          a candidate whose name is certified under s. 7.08 (2) (a) or 8.50 (1) (d) to appear on  
24          the ballot at that election, an office to be filled at that election or a political party.

25           **SECTION 9.** 11.05 (3) (c) of the statutes is amended to read:

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1           11.05 (3) (c) In the case of a committee, a statement as to whether the  
2 committee is a personal campaign committee, a political party committee, a  
3 ~~legislative campaign committee~~, a support committee or a special interest  
4 committee.

5           **SECTION 10.** 11.05 (3) (d) of the statutes is created to read:

6           11.05 (3) (d) An indication of whether the proposed registrant is a conduit.

7           **SECTION 11.** 11.05 (3) (o) of the statutes is repealed.

8           **SECTION 12.** 11.05 (9) (b) of the statutes is amended to read:

9           11.05 (9) (b) An individual who or a committee or group which receives a  
10 contribution of money and transfers the contribution to another individual,  
11 committee or group while acting as a conduit is not subject to registration under this  
12 section unless the individual, committee or group transfers the contribution to a  
13 candidate or a personal campaign, ~~legislative campaign~~, political party or support  
14 committee.

15           **SECTION 13.** 11.06 (2) of the statutes is amended to read:

16           11.06 (2) DISCLOSURE OF CERTAIN INDIRECT DISBURSEMENTS. Notwithstanding  
17 sub. (1), if a disbursement is made or obligation incurred by an individual other than  
18 a candidate or by a committee or group which is not primarily organized for political  
19 purposes, and the disbursement does not constitute a contribution to any candidate  
20 or other individual, committee or group, the disbursement or obligation is required  
21 to be reported only if the purpose is to expressly advocate the election or defeat of a  
22 clearly identified candidate or the adoption or rejection of a referendum or if the  
23 disbursement is made or the obligation incurred for a purpose is specified in s. 11.01  
24 (16) (a) 3. The exemption provided by this subsection shall in no case be construed

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1 to apply to a political party, ~~legislative campaign~~, personal campaign or support  
2 committee.

3 **SECTION 14.** 11.06 (7m) (a) of the statutes is amended to read:

4 11.06 **(7m)** (a) If a committee which was registered under s. 11.05 as a political  
5 party committee ~~or legislative campaign committee~~ supporting candidates of a  
6 political party files an oath under sub. (7) affirming that it does not act in cooperation  
7 or consultation with any candidate who is nominated to appear on the party ballot  
8 of the party at a general or special election, that the committee does not act in concert  
9 with, or at the request or suggestion of, such a candidate, that the committee does  
10 not act in cooperation or consultation with such a candidate or agent or authorized  
11 committee of such a candidate who benefits from a disbursement made in opposition  
12 to another candidate, and that the committee does not act in concert with, or at the  
13 request or suggestion of, such a candidate or agent or authorized committee of such  
14 a candidate who benefits from a disbursement made in opposition to another  
15 candidate, the committee filing the oath may not make any contributions in support  
16 of any candidate of the party at the general or special election or in opposition to any  
17 such candidate's opponents exceeding the amounts specified in s. 11.26 (2), except as  
18 authorized in par. (c).

19 **SECTION 15.** 11.06 (7m) (c) of the statutes is amended to read:

20 11.06 **(7m)** (c) A committee filing an oath under sub. (7) which desires to change  
21 its status to a political party committee ~~or legislative campaign committee~~ may do  
22 so as of December 31 of any even-numbered year. Section 11.26 does not apply to  
23 contributions received by such a committee prior to the date of the change. Such a  
24 committee may change its status at other times only by filing a termination

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1 statement under s. 11.19 (1) and reregistering as a newly organized committee under  
2 s. 11.05.

3 **SECTION 16.** 11.09 (3) of the statutes is amended to read:

4 11.09 (3) Each registrant whose filing officer is the board, who or which makes  
5 disbursements in connection with elections for offices which serve or referenda  
6 which affect only one county or portion thereof, except a candidate, personal  
7 campaign committee, political party committee or other committee making  
8 disbursements in support of or in opposition to a candidate for state senator,  
9 representative to the assembly, court of appeals judge or circuit judge, shall file a  
10 duplicate original of each financial report filed with the board with the county clerk  
11 or board of election commissioners of the county in which the elections in which the  
12 registrant participates are held. Such reports shall be filed no later than the  
13 applicable dates specified under s. 11.20 (2), (2e), (2m), (2s), (2t) and (4) for the filing  
14 of each report with the board.

15 **SECTION 17.** 11.12 (5) of the statutes is amended to read:

16 11.12 (5) If Except as otherwise required under sub. (7), if any contribution or  
17 contributions of \$500 or more cumulatively are received by a candidate for state office  
18 or by a committee or individual from a single contributor later than 15 days prior to  
19 a primary or election such that it is not included in the preprimary or preelection  
20 report submitted under s. 11.20 (3), the treasurer of the committee or the individual  
21 receiving the contribution shall within 24 hours of receipt inform the appropriate  
22 filing officer of the information required under s. 11.06 (1) in such manner as the  
23 board may prescribe. The information shall also be included in the treasurer's or  
24 individual's next regular report. For purposes of the reporting requirement under  
25 this subsection, only contributions received during the period beginning with the day



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1 after the last date covered on the preprimary or preelection report, and ending with  
2 the day before the primary or election need be reported.

3 **SECTION 18.** 11.12 (6) of the statutes is renumbered 11.12 (6) (a) and amended  
4 to read:

5 11.12 (6) (a) ~~If Except as provided in par. (b), if~~ any disbursement of more than  
6 \$20 cumulatively is made to advocate the election or defeat of a clearly identified  
7 candidate by an individual or committee later than 15 days prior to a primary or  
8 election in which the candidate's name appears on the ballot without cooperation or  
9 consultation with a candidate or agent or authorized committee of a candidate who  
10 is supported or opposed, and not in concert with or at the request or suggestion of  
11 such a candidate, agent or committee, the individual or treasurer of the committee  
12 shall, within 24 hours of making the disbursement, inform the appropriate filing  
13 officer of the information required under s. 11.06 (1) in such manner as the board may  
14 prescribe. ~~The information shall also be included in the next regular report of the~~  
15 ~~individual or committee under s. 11.20.~~ For purposes of this subsection paragraph,  
16 disbursements cumulate beginning with the day after the last date covered on the  
17 preprimary or preelection report and ending with the day before the primary or  
18 election. Upon receipt of a report under this subsection paragraph, the filing officer  
19 shall, within 24 hours of receipt, mail a copy of the report to all candidates for any  
20 office in support of or opposition to one of whom a disbursement identified in the  
21 report is made.

22 **SECTION 19.** 11.12 (6) (b) to (d) of the statutes are created to read:

23 11.12 (6) (b) 1. If any conduit has accepted or intends to accept any contribution  
24 to be transferred to a candidate or personal campaign committee of a candidate for  
25 a state office specified in s. 11.31 (1) (a) to (f) at the general or a special election, or

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1 to any such candidate who seeks a nomination for such an office at a primary election,  
2 the conduit shall report to the board at the times specified in s. 11.20 (2s), in such  
3 manner as the board may prescribe, the name of each candidate or personal  
4 campaign committee to whom the conduit intends to transfer one or more  
5 contributions during the 21-day period following the date on which the report is due  
6 to be filed and the amount to be transferred to that candidate or committee.

7 2. A conduit who or which is required to file reports under this paragraph shall  
8 also report to the board, at the times specified in s. 11.20 (2t), in such manner as the  
9 board may prescribe, the name of each candidate or personal campaign committee  
10 to whom the conduit transferred one or more contributions during the 21-day period  
11 ending on each date specified in s. 11.20 (2t) and the date and amount of that transfer.

12 (c) 1. If any committee identified under s. 11.05 (3) (c), other than a conduit,  
13 intends to receive any contribution, make any disbursement or incur any obligation  
14 to make a disbursement for the purpose of advocating the election or defeat of a  
15 clearly identified candidate for a state office specified in s. 11.31 (1) (a) to (f) at the  
16 general or a special election, or any such candidate who seeks a nomination for such  
17 an office at a primary election, without cooperation or consultation with a candidate  
18 or agent or authorized committee of a candidate who is supported or whose opponent  
19 is opposed, and not in concert with or at the request or suggestion of such a candidate,  
20 agent or committee, the committee shall report to the board at the times specified in  
21 s. 11.20 (2s), in such manner as the board may prescribe, the name of each candidate  
22 who is supported or whose opponent is opposed and the total amount of contributions  
23 to be received, disbursements to be made and obligations to be incurred for such a  
24 purpose in support or opposition to that candidate during the 21-day period  
25 following the date on which the report is due to be filed.

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1           2. A committee which is required to file reports under this paragraph shall also  
2 report to the board, at the times specified in s. 11.20 (2t), in such manner as the board  
3 may prescribe, the amount and date of each contribution received, disbursement  
4 made or obligation incurred for the purpose of advocating the election or defeat of a  
5 candidate specified in this paragraph in the manner specified in this paragraph, and  
6 the name of the candidate in support of or in opposition to whom the contribution was  
7 received, disbursement made or obligation incurred, during the 21-day period  
8 ending on each date specified in s. 11.20 (2t).

9           3. A committee which files a report under this paragraph concerning a  
10 disbursement is not required to file a report pertaining to the same disbursement  
11 under par. (a).

12           (d) All information reported by a registrant under this subsection shall also be  
13 included in the next regular report of the registrant under s. 11.20.

14           **SECTION 20.** 11.12 (7) of the statutes is created to read:

15           11.12 (7) (a) Except as provided in par. (c), if a candidate at the general or a  
16 special election for a state office specified in s. 11.31 (1) (a) to (f) does not accept a  
17 grant under s. 11.50, that candidate or the candidate's personal campaign committee  
18 shall report to the board the information specified in s. 11.06 (1) pertaining to all  
19 contributions received no later than 24 hours after receipt of any contribution, in  
20 such manner as the board may prescribe, if the candidate or personal campaign  
21 committee receives, during the campaign of that candidate, as defined in s. 11.26  
22 (17), or if the candidate has an opponent whose name is certified to appear on the  
23 ballot as a candidate for the party nomination of his or her party in a primary election  
24 in that campaign, during the period beginning on the day after the date of the

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1 primary election and ending on the date of the election, total contributions that equal  
2 more than the following amount or value, as adjusted under par. (d):

3 1. For candidates for the offices of governor and lieutenant governor jointly,  
4 \$330,000 from all political party committees or \$1,670,000 from all individuals.

5 2. For a candidate for the office of attorney general, \$65,000 from all political  
6 party committees or \$200,000 from all individuals.

7 3. For a candidate for the office of secretary of state or state treasurer, \$33,000  
8 from all political party committees or \$167,000 from all individuals.

9 4. For a candidate for the office of justice or state superintendent, \$100,000  
10 from all individuals.

11 5. For a candidate for the office of state senator, \$25,000 from all political party  
12 committees or \$125,000 from all individuals.

13 6. For a candidate for the office of representative to the assembly, \$12,500 from  
14 all political party committees or \$62,500 from all individuals.

15 (b) The first report filed by a candidate or personal campaign committee under  
16 par. (a) during any campaign shall include the information required under par. (a)  
17 for all contributions received since the closing date for the preceding report filed by  
18 that candidate or committee as provided in s. 11.20 (8).

19 (c) For purposes of computing the applicable amount under par. (a), if one of the  
20 candidates of a political party for the office of governor or lieutenant governor has  
21 an opponent whose name is certified to appear on the ballot as a candidate for the  
22 party nomination of his or her party in the September primary election, the  
23 contributions received on or before the date of the primary election by the candidate  
24 who has an opponent in that election shall be excluded.

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1 (d) 1. In this paragraph, “consumer price index” means the average of the  
2 consumer price index over each 12-month period, all items, U.S. city average, as  
3 determined by the bureau of labor statistics of the federal department of labor.

4 2. The dollar amounts of the total contributions under par. (a) shall be subject  
5 to a biennial adjustment to be determined by rule of the board in accordance with this  
6 subdivision. To determine the adjustment, the board shall calculate the percentage  
7 difference between the consumer price index for the 12-month period ending on  
8 December 31 of each odd-numbered year and the consumer price index for the base  
9 period, calendar year 2001. For each biennium, the board shall multiply the amount  
10 of each contribution amount under par. (a) by the percentage difference in the  
11 consumer price indices. The board shall adjust each amount to substitute that result  
12 for the existing amount to the extent required to reflect any difference, rounded to  
13 the nearest multiple of \$25. The amount so determined shall then be in effect until  
14 a subsequent rule is promulgated under this subdivision. Notwithstanding s. 227.24  
15 (1) (a), (2) (b) and (3), determinations under this subdivision may be promulgated as  
16 an emergency rule under s. 227.24 without providing evidence that the emergency  
17 rule is necessary for the public peace, health, safety or welfare and without a finding  
18 of emergency.

19 **SECTION 21.** 11.16 (5) of the statutes is amended to read:

20 11.16 (5) ESCROW AGREEMENTS. Any personal campaign committee, or political  
21 party committee ~~or legislative campaign committee~~ may, pursuant to a written  
22 escrow agreement with more than one candidate, solicit contributions for and  
23 conduct a joint fund raising effort or program on behalf of more than one named  
24 candidate. The agreement shall specify the percentage of the proceeds to be  
25 distributed to each candidate by the committee conducting the effort or program.

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1 The committee shall include this information in all solicitations for the effort or  
2 program. All contributions received and disbursements made by the committee in  
3 connection with the effort or program shall be received and disbursed through a  
4 separate depository account under s. 11.14 (1) that is identified in the agreement.  
5 For purposes of s. 11.06 (1), the committee conducting the effort or program shall  
6 prepare a schedule in the form prescribed by the board supplying all required  
7 information under s. 11.06 (1) and items qualifying for exclusion under s. 11.31 (6)  
8 for the effort or program, and shall transmit a copy of the schedule to each candidate  
9 who receives any of the proceeds within the period prescribed in s. 11.06 (4) (c).

10 **SECTION 22.** 11.20 (2e) of the statutes is created to read:

11 11.20 (2e) Postelection reports under s. 11.06 (1) with respect to an election for  
12 a state office specified in s. 11.31 (1) (a) to (f) shall be received by the board no earlier  
13 than 4 days after and no later than 10 days after each general election at which that  
14 office is filled.

15 **SECTION 23.** 11.20 (2m) of the statutes is amended to read:

16 11.20 (2m) Election reports under s. 11.12 with respect to a special election for  
17 an office specified in s. 11.31 (1) (a) to (f) shall be received by the board no earlier than  
18 4 days and no later than 10 days after that election. Election reports under s. 11.12  
19 with respect to any other special election shall be received by the appropriate filing  
20 officer no earlier than 23 days and no later than 30 days after each that special  
21 election, unless a continuing report is required to be filed under sub. (4) on or before  
22 the 30th day after the special election.

23 **SECTION 24.** 11.20 (2s) of the statutes is created to read:

24 11.20 (2s) A registrant who or which is required to file reports under s. 11.12  
25 (6) (b) 1. or (c) 1. with respect to a candidate at the general election shall file the

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1 reports on the 63rd, 42nd and 21st day prior to that election. A registrant who is  
2 required to file reports under s. 11.12 (6) (b) 1. or (c) 1. with respect to a special  
3 election shall file a report on the 21st day prior to that election.

4 **SECTION 25.** 11.20 (2t) of the statutes is created to read:

5 11.20 (2t) A registrant who or which is required to file reports under s. 11.12  
6 (6) (b) 2. or (c) 2. with respect to a candidate at the general election shall file the  
7 reports no later than the 39th and 18th days prior to that election. A registrant who  
8 or which is required to file reports under s. 11.12 (6) (b) 2. or (c) 2. with respect to a  
9 candidate at a special election shall file the reports no later than the 18th day prior  
10 to that election.

11 **SECTION 26.** 11.20 (3) (d) of the statutes is amended to read:

12 11.20 (3) (d) A registered committee or individual other than a candidate or  
13 personal campaign committee making or accepting contributions, making  
14 disbursements or incurring obligations in support of or in opposition to one or more  
15 candidates for office at an election, or supporting or opposing other committees or  
16 individuals who are engaging in such activities, shall file a preelection report. A  
17 registered committee or individual other than a candidate or personal campaign  
18 committee making or accepting contributions, making disbursements or incurring  
19 obligations in support of or in opposition to one or more candidates for an office  
20 specified in s. 11.31 (1) (a) to (f) at the general election or a special election, or  
21 supporting or opposing other committees or individuals who are engaging in such  
22 activities, shall file a postelection report.

23 **SECTION 27.** 11.20 (3) (g) of the statutes is amended to read:

24 11.20 (3) (g) A contribution, disbursement or obligation in support of or in  
25 opposition to a candidate at an election which is made, accepted or incurred during

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1 the period covered by the preelection report, or by a postelection report following the  
2 general election or a special election, is considered to be made, accepted or incurred  
3 in support of or in opposition to that candidate at the election, regardless of whether  
4 the candidate is opposed at the election.

5 **SECTION 28.** 11.20 (8) (intro.) of the statutes is amended to read:

6 11.20 (8) (intro.) Reports filed under subs. (2), (2e), (2m), (2s), (2t), (4) and (4m)  
7 shall include all contributions received and transactions made as of the end of:

8 **SECTION 29.** 11.20 (8) (ak) and (aL) of the statutes are created to read:

9 11.20 (8) (ak) The day on which the report is due in the case of the report  
10 required under s. 11.12 (6) (b) 1. or (c) 1.

11 (aL) The 3rd day prior to the date on which the report is due in the case of the  
12 report required under s. 11.12 (6) (b) 2. or (c) 2.

13 **SECTION 30.** 11.20 (8) (am) of the statutes is created to read:

14 11.20 (8) (am) The 3rd day after the election in the case of the postelection  
15 report that follows the general election or a special election for an office specified in  
16 s. 11.31 (1) (a) to (f).

17 **SECTION 31.** 11.20 (8) (an) of the statutes is created to read:

18 11.20 (8) (an) The 22nd day after the election in the case of a postelection report  
19 that follows a special election for an office other than an office specified in s. 11.31  
20 (1) (a) to (f).

21 **SECTION 32.** 11.20 (12) of the statutes is amended to read:

22 11.20 (12) If a candidate is unopposed in a primary or election, the obligation  
23 to file the reports required by this chapter does not cease. Except as provided in ss.  
24 11.05 (2r) and 11.19 (2), a registrant who makes or receives no contributions, makes



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1 no disbursements or incurs no obligations shall so report on the applicable dates  
2 designated in subs. (2), ~~(2e)~~, ~~(2m)~~, ~~(2t)~~ and (4).

3 **SECTION 33.** 11.21 (15) of the statutes is amended to read:

4 11.21 (15) Inform each candidate who files an application to become eligible to  
5 receive a grant from the ~~Wisconsin election campaign~~ clean government fund of the  
6 dollar amount of the applicable disbursement limitation under s. 11.31 (1), adjusted  
7 as provided in s. 11.31 (9), which applies to the office for which such person is a  
8 candidate. Failure to receive the notice required by this subsection does not  
9 constitute a defense to a violation of s. 11.27 (1) or 11.31.

10 **SECTION 34.** 11.24 (1t) of the statutes is created to read:

11 11.24 (1t) No candidate for a state office specified in s. 11.31 (1) (a) to (f) or  
12 personal campaign committee of such a candidate at any election other than a  
13 primary election may receive and accept any contribution during the period  
14 beginning on the 10th day preceding that election and ending on the date of that  
15 election.

16 **SECTION 35.** 11.24 (1w) of the statutes is created to read:

17 11.24 (1w) (a) No candidate or personal campaign committee of a candidate  
18 who accepts a grant under s. 11.50 may accept any contribution from a committee  
19 identified under s. 11.05 (3) (c) as a special interest committee.

20 (b) No committee identified under s. 11.05 (3) (c) as a special interest committee  
21 may intentionally make any contribution to a candidate or personal campaign  
22 committee of a candidate who has qualified to receive a grant under s. 11.50.

23 **SECTION 36.** 11.26 (1) (intro.) of the statutes is amended to read:

24 11.26 (1) (intro.) No ~~Except as authorized in sub. (10), no~~ individual may make  
25 any contribution or contributions to a candidate for election or nomination to any of

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1 the following offices and to any individual or committee under s. 11.06 (7) acting  
2 solely in support of such a candidate or solely in opposition to the candidate's  
3 opponent to the extent of more than a total of the amounts specified per candidate:

4 **SECTION 37.** 11.26 (1m) of the statutes is created to read:

5 11.26 (1m) (a) Except as provided in par. (b), no individual who is a candidate  
6 for state office and who files a sworn statement and application to receive a grant  
7 from the clean government fund may receive and accept more than the amount or  
8 value of contributions provided in this subsection for the office for which he or she  
9 is a candidate during any campaign, or if the individual has an opponent whose name  
10 is certified to appear on the ballot as a candidate for the nomination of his or her party  
11 in a primary election in that campaign, after the date of the primary election, from  
12 all individuals, including contributions from the individual to his or her own  
13 campaign. Except as provided in sub. (10a), the amount or value is:

14 1. For candidates for the offices of governor and lieutenant governor jointly,  
15 \$1,000,000.

16 2. For a candidate for the office of attorney general, \$200,000.

17 3. For a candidate for the office of secretary of state, state treasurer, state  
18 superintendent or justice, \$100,000.

19 4. For a candidate for the office of state senator, \$75,000.

20 5. For a candidate for the office of representative to the assembly, \$37,500.

21 (b) For purposes of computing the applicable amount under par. (a), if one of  
22 the candidates of a political party for the office of governor or lieutenant governor has  
23 an opponent whose name is certified to appear on the ballot as a candidate for the  
24 party nomination of his or her party in the September primary election, the

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1 contributions received on or before the date of the primary election by the candidate  
2 who has an opponent in the election shall be excluded.

3 **SECTION 38.** 11.26 (2) (intro.) of the statutes is amended to read:

4 11.26 (2) (intro.) No committee other than a political party committee or  
5 legislative campaign committee may make any contribution or contributions to a  
6 candidate for election or nomination to any of the following offices and to any  
7 individual or committee under s. 11.06 (7) acting solely in support of such a candidate  
8 or solely in opposition to the candidate's opponent to the extent of more than a total  
9 of the amounts specified per candidate:

10 **SECTION 39.** 11.26 (2) (a) of the statutes is amended to read:

11 11.26 (2) (a) Candidates for governor, lieutenant governor, secretary of state,  
12 state treasurer, attorney general, state superintendent or justice, 4% of the value of  
13 the disbursement level specified in the schedule under s. 11.31 (1), as adjusted under  
14 s. 11.31 (9).

15 **SECTION 40.** 11.26 (4) of the statutes is amended to read:

16 11.26 (4) No Except as authorized in sub. (10), no individual may make any  
17 contribution or contributions to all candidates for state and local offices and to any  
18 individuals who or committees which are subject to a registration requirement under  
19 s. 11.05, including ~~legislative campaign committees and committees of a political~~  
20 party, to the extent of more than a total of \$10,000 in any calendar year.

21 **SECTION 41.** 11.26 (8) of the statutes is amended to read:

22 11.26 (8) (a) No political party as defined in s. 5.02 (13) may receive more than  
23 a total of \$150,000 in value of its contributions in any biennium from all other  
24 committees, excluding contributions from ~~legislative campaign committees and~~  
25 transfers between party committees of the party. In this paragraph, a biennium

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1 commences with January 1 of each odd-numbered year and ends with December 31  
2 of each even-numbered year.

3 (b) No such political party may receive more than a total of \$6,000 in value of  
4 its contributions in any calendar year from any specific committee or its subunits or  
5 affiliates, excluding legislative campaign and political party committees.

6 (c) No committee, other than a political party or legislative campaign  
7 committee, may make any contribution or contributions, directly or indirectly, to a  
8 political party under s. 5.02 (13) in a calendar year exceeding a total value of \$6,000.

9 **SECTION 42.** 11.26 (9) (a) of the statutes is renumbered 11.26 (9) (a) (intro.) and  
10 amended to read:

11 11.26 (9) (a) (intro.) No Except as provided in par. (aa), no individual who is a  
12 candidate for state or local office and who files a sworn statement and application to  
13 receive a grant from the clean government fund may receive and accept more than  
14 65% of the value of the total disbursement level determined under s. 11.31 the  
15 amount or value of contributions provided in this subsection for the office for which  
16 he or she is a candidate during any primary and election campaign combined, or if  
17 the individual has an opponent whose name is certified to appear on the ballot as a  
18 candidate for the nomination of his or her party at a primary election, after the date  
19 of the primary election in that campaign, from all committees subject to a filing  
20 requirement, including political party and legislative campaign committees. Except  
21 as provided in sub. (10a), the amount or value of contributions is:

22 **SECTION 43.** 11.26 (9) (a) 1. to 5. of the statutes are created to read:

23 11.26 (9) (a) 1. For candidates for the offices of governor and lieutenant  
24 governor jointly, \$330,000.

25 2. For a candidate for the office of attorney general, \$65,000.

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1           3. For a candidate for the office of secretary of state, state treasurer, justice or  
2 state superintendent, \$33,000.

3           4. For a candidate for the office of state senator, \$25,000.

4           5. For a candidate for the office of representative to the assembly, \$12,500.

5           **SECTION 44.** 11.26 (9) (aa) of the statutes is created to read:

6           11.26 (9) (aa) For purposes of computing the applicable amount under par. (a),  
7 if one of the candidates of a political party for the office of governor or lieutenant  
8 governor has an opponent whose name is certified to appear on the ballot as a  
9 candidate for the party nomination of his or her party in the September primary  
10 election, the contributions received on or before the date of the primary election by  
11 the candidate who has the opponent in that election shall be excluded.

12           **SECTION 45.** 11.26 (9) (am) of the statutes is created to read:

13           11.26 (9) (am) No individual who is a candidate for state or local office, other  
14 than an office specified in par. (a), may receive and accept more than 65% of the value  
15 of the total disbursement level determined under s. 11.31 (1), as adjusted under s.  
16 11.31 (9), for the office for which he or she is a candidate during any primary and  
17 election campaign combined from all committees subject to a filing requirement,  
18 including political party committees.

19           **SECTION 46.** 11.26 (9) (b) of the statutes is amended to read:

20           11.26 (9) (b) No individual who is a candidate for a state or local office, other  
21 than an office specified in par. (a), may receive and accept more than 45% of the value  
22 of the total disbursement level determined under s. 11.31 (1), as adjusted under s.  
23 11.31 (9), for the office for which he or she is a candidate during any primary and  
24 election campaign combined from all committees other than political party and  
25 ~~legislative campaign~~ committees subject to a filing requirement.

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1           **SECTION 47.** 11.26 (9) (c) of the statutes is repealed.

2           **SECTION 48.** 11.26 (10) of the statutes is renumbered 11.26 (10) (a) (intro.) and  
3 amended to read:

4           11.26 **(10)** (a) (intro.) ~~No~~ Except as provided in par. (b), no candidate for state  
5 office who files a sworn statement and application to receive a grant from the  
6 ~~Wisconsin election campaign~~ clean government fund may make contributions of  
7 more than ~~200% of the amounts~~ amount or value of the limitation specified in sub.  
8 ~~(1) this subsection~~ to the candidate's own campaign from the candidate's personal  
9 funds or property or the personal funds or property which are owned jointly or as  
10 marital property with the candidate's spouse, unless the board determines that the  
11 candidate is not eligible to receive a grant, or the candidate withdraws his or her  
12 application under s. 11.50 (2) (h), ~~or s. 11.50 (2) (i)~~ applies. The limitation prescribed  
13 in this subsection applies during any campaign, or if a candidate has an opponent  
14 whose name is certified to appear on the ballot as a candidate for the nomination of  
15 his or her party at a primary election, after the date of the primary election in that  
16 campaign. For purposes of this subsection, any contribution received by a candidate  
17 or his or her personal campaign committee from a committee which is registered with  
18 the federal elections commission as the authorized committee of the candidate under  
19 2 USC 432 (e) shall be treated as a contribution made by the candidate to his or her  
20 own campaign. The contribution limit of sub. (4) applies to amounts contributed by  
21 such a candidate personally to the candidate's own campaign and to other  
22 campaigns, except that a candidate may exceed the limitation if authorized under  
23 this subsection to contribute more than the amount specified to the candidate's own  
24 campaign, up to the amount of the limitation. Except as provided in sub. (10a), the  
25 limitation is:

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1           **SECTION 49.** 11.26 (10) (a) 1. to 5. and (b) of the statutes are created to read:

2           11.26 **(10)** (a) 1. For candidates for the offices of governor and lieutenant  
3 governor jointly, \$1,000,000.

4           2. For a candidate for the office of attorney general, \$200,000.

5           3. For a candidate for the office of secretary of state, state treasurer, state  
6 superintendent or justice, \$100,000.

7           4. For a candidate for the office of state senator, \$75,000.

8           5. For a candidate for the office of representative to the assembly, \$37,500.

9           (b) For purposes of computing the applicable amount under par. (a), if one of  
10 the candidates of a political party for the office of governor or lieutenant governor has  
11 an opponent whose name is certified to appear on the ballot as a candidate for the  
12 party nomination of his or her party in the September primary election, the  
13 contributions received on or before the date of the primary election by the candidate  
14 who has an opponent in that election shall be excluded.

15           **SECTION 50.** 11.26 (10a) of the statutes is created to read:

16           11.26 **(10a)** (a) In this subsection, “consumer price index” means the average  
17 of the consumer price index over each 12-month period, all items, U.S. city average,  
18 as determined by the bureau of labor statistics of the federal department of labor.

19           (b) The dollar amounts of the limitations under sub. (1m), (9) (a) and (10) (a)  
20 shall be subject to a biennial adjustment to be determined by rule of the board in  
21 accordance with this subsection. To determine the adjustment, the board shall  
22 calculate the percentage difference between the consumer price index for the  
23 12-month period ending on December 31 of each odd-numbered year and the  
24 consumer price index for the base period, calendar year 2001. For each biennium,  
25 the board shall multiply the amount of each limitation under sub. (1m), (9) (a) and

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1 (10) by the percentage difference in the consumer price indices. The board shall  
2 adjust the amount of each limitation to substitute that result for the existing amount  
3 to the extent required to reflect any difference, rounded to the nearest multiple of  
4 \$25. The amount so determined shall then be in effect until a subsequent rule is  
5 promulgated under this subsection. Notwithstanding s. 227.24 (1) (a), (2) (b) and (3),  
6 determinations under this subsection may be promulgated as an emergency rule  
7 under s. 227.24 without providing evidence that the emergency rule is necessary for  
8 the public peace, health, safety or welfare and without a finding of emergency.

9 **SECTION 51.** 11.26 (13) of the statutes is amended to read:

10 11.26 (13) Except as provided in sub. (9), contributions received from the  
11 ~~Wisconsin election campaign~~ clean government fund are not subject to limitation by  
12 this section.

13 **SECTION 52.** 11.26 (17) (a) of the statutes is amended to read:

14 11.26 (17) (a) For purposes of application of the limitations imposed in subs.  
15 (1), (1m), (2), (9) and (10), the “campaign” of a candidate begins and ends at the times  
16 specified in this subsection, except as otherwise provided in subs. (1m), (9) and (10).

17 **SECTION 53.** 11.265 of the statutes is repealed.

18 **SECTION 54.** 11.31 (1) (a) of the statutes is amended to read:

19 11.31 (1) (a) Candidates for governor, ~~\$1,078,200~~ and lieutenant governor  
20 jointly, \$2,000,000.

21 **SECTION 55.** 11.31 (1) (b) of the statutes is repealed.

22 **SECTION 56.** 11.31 (1) (c) and (d) of the statutes are amended to read:

23 11.31 (1) (c) Candidates for attorney general, ~~\$539,000~~ \$400,000.

24 (d) Candidates for secretary of state, state treasurer, justice or state  
25 superintendent, ~~\$215,625~~ \$200,000.



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1           **SECTION 57.** 11.31 (1) (e) and (f) of the statutes are amended to read:

2           11.31 (1) (e) Candidates for state senator, ~~\$34,500 total in the primary and~~  
3 ~~election, with disbursements not exceeding \$21,575 for either the primary or the~~  
4 ~~election~~ \$150,000.

5           (f) Candidates for representative to the assembly, ~~\$17,250 total in the primary~~  
6 ~~and election, with disbursements not exceeding \$10,775 for either the primary or the~~  
7 ~~election~~ \$75,000.

8           **SECTION 58.** 11.31 (2) of the statutes is amended to read:

9           11.31 (2) LIMITATION IMPOSED. No candidate for state office at a spring or general  
10 election who files a sworn statement and application to receive a grant from the  
11 ~~Wisconsin election campaign~~ clean government fund may make or authorize total  
12 disbursements from the his or her campaign treasury in any campaign to the extent  
13 of more than the amount prescribed in sub. (1), adjusted as provided under sub. (9),  
14 unless the board determines that the candidate is not eligible to receive a grant, the  
15 candidate withdraws his or her application under s. 11.50 (2) (h), or s. 11.50 (2) (i) sub.  
16 (3p) applies. No candidate for state office at a special election who files a sworn  
17 statement and application to receive a grant from the ~~Wisconsin election campaign~~  
18 clean government fund may make or authorize total disbursements from the his or  
19 her campaign treasury in any campaign to the extent of more than the amount  
20 prescribed under sub. (1), adjusted as provided under sub. (9), for the preceding  
21 spring or general election for the same office, unless the board determines that the  
22 candidate is not eligible to receive a grant, the candidate withdraws his or her  
23 application under s. 11.50 (2) (h), or s. ~~11.50 (2) (i)~~ sub. (3p) applies.

24           **SECTION 59.** 11.31 (2m) of the statutes is repealed.

25           **SECTION 60.** 11.31 (3) of the statutes is repealed.

**SENATE BILL 113****SECTION 61**

1           **SECTION 61.** 11.31 (3m) of the statutes is repealed.

2           **SECTION 62.** 11.31 (3p) of the statutes is created to read:

3           11.31 **(3p)** CANDIDATES RECEIVING ADDITIONAL GRANTS; EXCEPTION. If a candidate  
4 receives a grant under s. 11.50 (9) (b), (ba) or (bb), the disbursement limitation of that  
5 candidate for the campaign in which the grant is received is increased by the amount  
6 of that grant.

7           **SECTION 63.** 11.31 (4) of the statutes is repealed.

8           **SECTION 64.** 11.31 (7) (a) of the statutes is amended to read:

9           11.31 **(7)** (a) For purposes of this section, except as provided in par. (e), the  
10 “campaign” of a candidate extends from July 1 preceding the date on which the spring  
11 primary or election occurs or January 1 preceding the date on which the September  
12 primary or general election occurs for the office which the candidate seeks, or from  
13 the date of the candidate’s public announcement, whichever is earlier, through the  
14 last day of the month following the month in which the election ~~or primary~~ is held  
15 for the office which the candidate seeks, except that if a candidate for an office  
16 specified in s. 11.31 (1) (a) to (f) has an opponent whose name is certified to appear  
17 on the ballot as a candidate for the nomination of his or her party at a primary  
18 election, the campaign of that candidate extends from the day after the date of the  
19 primary election through the last day of the month following the month in which the  
20 election is held for the office which the candidate seeks.

21           **SECTION 65.** 11.31 (7) (e) of the statutes is created to read:

22           11.31 **(7)** (e) For purposes of computing the applicable amount under par. (a),  
23 if one of the candidates of a political party for the office of governor or lieutenant  
24 governor has an opponent whose name is certified to appear on the ballot as a  
25 candidate for the party nomination of his or her party in the September primary

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1 election, the disbursements made or obligated to be made on or before the date of the  
2 primary election by the candidate who has an opponent shall be excluded.

3 **SECTION 66.** 11.31 (9) of the statutes is created to read:

4 11.31 (9) ADJUSTMENT OF DISBURSEMENT LEVELS. (a) In this subsection,  
5 “consumer price index” means the average of the consumer price index over each  
6 12-month period, all items, U.S. city average, as determined by the bureau of labor  
7 statistics of the federal department of labor.

8 (b) The dollar amounts of all disbursement levels specified in sub. (1) shall be  
9 subject to a biennial adjustment to be determined by rule of the board in accordance  
10 with this subsection. To determine the adjustment, the board shall calculate the  
11 percentage difference between the consumer price index for the 12-month period  
12 ending on December 31 of each odd-numbered year and the consumer price index for  
13 the base period, calendar year 2001. For each biennium, the board shall multiply  
14 that result by the percentage difference in the consumer price indices. The board  
15 shall adjust the disbursement levels specified under sub. (1) to substitute that result  
16 for the existing levels to the extent required to reflect any difference, rounded to the  
17 nearest multiple of \$25 in the case of amounts of \$1 or more, which amounts shall  
18 be in effect until a subsequent rule is promulgated under this subsection.  
19 Notwithstanding s. 227.24 (1) (a), (2) (b) and (3), determinations under this  
20 subsection may be promulgated as an emergency rule under s. 227.24 without  
21 providing evidence that the emergency rule is necessary for the public peace, health,  
22 safety or welfare, and without a finding of emergency.

23 **SECTION 67.** 11.50 (title) of the statutes is amended to read:

24 **11.50 (title) ~~Wisconsin election campaign~~ Clean government fund.**

25 **SECTION 68.** 11.50 (1) (b) of the statutes is amended to read:

**SENATE BILL 113****SECTION 68**

1           11.50 (1) (b) "Fund" means the ~~Wisconsin election campaign~~ clean government  
2 fund.

3           **SECTION 69.** 11.50 (2) (a) of the statutes is amended to read:

4           11.50 (2) (a) Any individual who desires to qualify as an eligible candidate may  
5 file an application with the board requesting approval to participate in the fund. The  
6 application shall be filed no later than the applicable deadline for filing nomination  
7 papers under s. 8.10 (2) (a), 8.15 (1), 8.20 (8) (a) or 8.50 (3) (a), no later than 4:30 p.m.  
8 on the 7th day after the primary or date on which the primary would be held if  
9 required in the case of write-in candidates, or no later than 4:30 p.m. on the 7th day  
10 after appointment in the case of candidates appointed to fill vacancies. The  
11 application shall contain a sworn statement that the candidate and his or her  
12 authorized agents have complied with the contribution limitations prescribed in s.  
13 11.26 and the disbursement limitations prescribed under s. 11.31 (1), as adjusted  
14 under s. 11.31 (9), at all times to which such limitations have applied to his or her  
15 candidacy and will continue to comply with the limitations at all times to which the  
16 limitations apply to his or her candidacy for the office in contest, unless the board  
17 determines that the candidate is not eligible to receive a grant, the candidate  
18 withdraws his or her application under par. (h), or ~~par. (i)~~ s. 11.31 (3p) applies.

19           **SECTION 70.** 11.50 (2) (b) (intro.) of the statutes is amended to read:

20           11.50 (2) (b) (intro.) The Except as provided in par. (bm), the board shall  
21 approve the application of an eligible candidate for participation if:

22           **SECTION 71.** 11.50 (2) (b) 5. of the statutes is renumbered 11.50 (2) (b) 5. (intro.)  
23 and amended to read:

24           11.50 (2) (b) 5. (intro.) The financial reports filed by or on behalf of the  
25 candidate as of the date of the spring or September primary, or the date that the

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1 special primary is or would be held, if required, indicate that the candidate has  
2 received at least the amount provided in this subdivision, from contributions of  
3 money, other than loans, made by individuals who are residents of this state, other  
4 than contributions received through conduits, which have been received during the  
5 period ending on the date of the spring primary and July 1 preceding such date in  
6 the case of candidates at the spring election, or the date of the September primary  
7 and January 1 preceding such date in the case of candidates at the general election,  
8 or the date that a special primary will or would be held, if required, and 90 days  
9 preceding such date or the date a special election is ordered, whichever is earlier, in  
10 the case of special election candidates, which contributions are in the aggregate  
11 amount of \$100 or less, and which are fully identified and itemized as to the exact  
12 source thereof. ~~A contribution received from a conduit which is identified by the~~  
13 ~~conduit as originating from an individual shall be considered a contribution made by~~  
14 ~~the individual.~~ In the case of a candidate for legislative office, the contributions may  
15 only be received from individuals who are residents of the district in which the  
16 candidate seeks office. Only the first \$100 of an aggregate contribution of more than  
17 \$100 may be counted toward the required percentage. ~~For a candidate at the spring~~  
18 ~~or general election for an office identified in s. 11.26 (1) (a) or a candidate at a special~~  
19 ~~election, the required amount to qualify for a grant is 5% of the candidate's~~  
20 ~~authorized disbursement limitation under s. 11.31.~~ ~~For any other candidate at the~~  
21 ~~general election, the required amount to qualify for a grant is 10% of the candidate's~~  
22 ~~authorized disbursement limitation under s. 11.31.~~ Except as provided in sub. (9a),  
23 the amount of contributions required under this subdivision is:

24 **SECTION 72.** 11.50 (2) (b) 5. a. to e. of the statutes are created to read:

**SENATE BILL 113****SECTION 72**

1           11.50 (2) (b) 5. a. For candidates for the offices of governor and lieutenant  
2 governor jointly, \$80,400.

3           b. For a candidate for the office of attorney general, \$16,200.

4           c. For a candidate for the office of secretary of state, state treasurer, justice or  
5 state superintendent, \$8,040.

6           d. For a candidate for the office of state senator, \$6,000.

7           e. For a candidate for the office of representative to the assembly, \$3,000.

8           **SECTION 73.** 11.50 (2) (bm) of the statutes is created to read:

9           11.50 (2) (bm) The board shall not approve the application of an eligible  
10 candidate for the office of governor or lieutenant governor of the same political party  
11 unless both candidates qualify to receive a grant under this subsection.

12           **SECTION 74.** 11.50 (2) (g) of the statutes is amended to read:

13           11.50 (2) (g) A candidate who voluntarily files an application to receive a grant  
14 in accordance with this subsection accepts and agrees to comply with the  
15 contribution limitations prescribed in s. 11.26 and the disbursement limitations  
16 imposed under s. 11.31 (2), as adjusted under s. 11.31 (9) as binding upon himself or  
17 herself and his or her agents during the campaign as defined in s. 11.31 (7), as a  
18 precondition to receipt of a grant under this section, unless the board determines  
19 that the candidate is not eligible to receive a grant, the candidate withdraws the  
20 application under par. (h), or ~~par. (i)~~ s. 11.31 (3p) applies.

21           **SECTION 75.** 11.50 (2) (i) of the statutes is repealed.

22           **SECTION 76.** 11.50 (3) of the statutes is repealed.

23           **SECTION 77.** 11.50 (4) of the statutes is repealed and recreated to read:

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1           11.50 (4) AMOUNT OF GRANTS. Except as provided in sub. (9) (b) and (ba), each  
2 eligible candidate for the same office who qualifies for grant under this section shall  
3 receive an equal amount.

4           **SECTION 78.** 11.50 (5) of the statutes is amended to read:

5           11.50 (5) TIME OF DISBURSEMENT. The state treasurer shall make the  
6 disbursements to the campaign depository account of each eligible candidate under  
7 subs. (3) and (4) by the end of the 3rd business day following notice from the board  
8 under s. 7.08 (2) (c) or (cm). ~~Eligible candidates for governor and lieutenant governor~~  
9 ~~of the same political party may combine accounts if desired, except that the state~~  
10 treasurer shall make disbursements for eligible candidates for the office of governor  
11 and lieutenant governor jointly to the campaign depository account of the candidate  
12 for governor.

13           **SECTION 79.** 11.50 (6) of the statutes is repealed.

14           **SECTION 80.** 11.50 (9) (title) of the statutes is amended to read:

15           11.50 (9) (title) ~~LIMITATION ON~~ AMOUNT OF GRANTS.

16           **SECTION 81.** 11.50 (9) of the statutes is renumbered 11.50 (9) (a) (intro.) and  
17 amended to read:

18           11.50 (9) (a) (intro.) The Except as provided in pars. (b), (ba) and (bb) and sub.  
19 (9a), the total grant available to an eligible candidate ~~may not exceed that amount~~  
20 ~~which, when added to all other contributions accepted from sources other than~~  
21 ~~individuals, political party committees and legislative campaign committees, is~~  
22 ~~equal to 45% of the disbursement level specified for the applicable office under s.~~  
23 ~~11.31. The board shall scrutinize accounts and reports and records kept under this~~  
24 ~~chapter to assure that applicable limitations under ss. 11.26 (9) and 11.31 are not~~  
25 ~~exceeded and any violation is reported. is:~~

**SENATE BILL 113****SECTION 81**

1           (am) No candidate or campaign treasurer may accept grants exceeding the  
2 amount authorized by this subsection.

3           **SECTION 82.** 11.50 (9) (a) 1. to 5. of the statutes are created to read:

4           11.50 **(9)** (a) 1. For candidates for the office of governor and lieutenant governor  
5 jointly, \$670,000.

6           2. For a candidate for the office of attorney general, \$135,000.

7           3. For a candidate for the office of secretary of state, state treasurer,  
8 superintendent or justice, \$67,000.

9           4. For a candidate for the office of state senator, \$50,000.

10          5. For a candidate for the office of representative to the assembly, \$25,000.

11          **SECTION 83.** 11.50 (9) (b) of the statutes is created to read:

12          11.50 **(9)** (b) If an eligible candidate who accepts a grant is opposed by one or  
13 more candidates in a general or special election whose names are certified under s.  
14 7.08 (2) (a) or 8.50 (1) (d) to appear on the ballot, and if a committee intends to receive  
15 or receives any contribution or contributions that are intended to be used or that are  
16 used to oppose the election of the eligible candidate who accepts a grant or to support  
17 a certified opponent of that candidate without cooperation or consultation with any  
18 certified opposing candidate or such a candidate's agent or authorized committee,  
19 and not in concert with, or at the request or suggestion of any certified opposing  
20 candidate's agent or authorized committee, then the board shall make an additional  
21 grant to the eligible candidate who accepts a grant in an amount equal to the total  
22 amount of contributions received for the purpose of advocating the election of the  
23 certified opposing candidate or for the purpose of opposing the election of the eligible  
24 candidate who accepts the grant, as reported by committees under s. 11.12 (6) (c).

25          **SECTION 84.** 11.50 (9) (ba) of the statutes is created to read:



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1           11.50 (9) (ba) If an eligible candidate who accepts a grant is opposed by one or  
2 more candidates in a general or special election who are required, or whose personal  
3 campaign committees are required, to file a report under s. 11.12 (7), then the board  
4 shall make an additional grant to the eligible candidate who accepts a grant in an  
5 amount equal to the total amount or value of contributions accepted by the opposing  
6 candidate or candidates exceeding the amount specified for the office sought by the  
7 candidate or candidates under s. 11.12 (7) (a) for contributions from political party  
8 committees or from all contributors, or if both amounts specified in s. 11.12 (7) (a) are  
9 exceeded, an amount equal to the excess over both amounts specified, as reported by  
10 the opposing candidate under s. 11.12 (7) (a).

11           **SECTION 85.** 11.50 (9) (bb) of the statutes is created to read:

12           11.50 (9) (bb) If any eligible candidate who accepts a grant is opposed by one  
13 or more candidates in a general or special election whose names are certified under  
14 s. 7.08 (2) (a) or 8.50 (1) (d) to appear on the ballot, and if a conduit has accepted or  
15 intends to accept one or more contributions which the conduit has transferred or  
16 intends to transfer to the certified opposing candidate and the contributions are  
17 required to be reported by the conduit under s. 11.12 (6) (b), then the board shall  
18 make an additional grant to the eligible candidate who accepts a grant in an amount  
19 equal to the amount or value of contributions accepted by the opposing candidate or  
20 candidates, as reported by the conduit under s. 11.12 (6) (b).

21           **SECTION 86.** 11.50 (9a) of the statutes is created to read:

22           11.50 (9a) ADJUSTMENT OF QUALIFYING AND GRANT AMOUNTS. (a) In this  
23 subsection, “consumer price index” means the average of the consumer price index  
24 over each 12-month period, all items, U.S. city average, as determined by the bureau  
25 of labor statistics of the federal department of labor.

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1 (b) The dollar amounts of all qualifying amounts specified in sub. (2) (b) 5. and  
2 all grant amounts specified in sub. (9) shall be subject to a biennial adjustment to be  
3 determined by rule of the board in accordance with this subsection. To determine the  
4 adjustment, the board shall calculate the percentage difference between the  
5 consumer price index for the 12-month period ending on December 31 of each  
6 odd-numbered year and the consumer price index for the base period, calendar year  
7 2001. For each biennium, the board shall multiply each qualifying amount and grant  
8 amount by the percentage difference in the consumer price indices. The board shall  
9 adjust each qualifying amount and grant amount to substitute that result for the  
10 existing amount to the extent required to reflect any difference, rounded to the  
11 nearest multiple of \$25. The amounts so determined shall then be in effect until a  
12 subsequent rule is promulgated under this subsection. Notwithstanding s. 227.24  
13 (1) (a), (2) (b) and (3), determinations under this subsection may be promulgated as  
14 an emergency rule under s. 227.24 without providing evidence that the emergency  
15 rule is necessary for the public peace, health, safety or welfare and without a finding  
16 of emergency.

17 **SECTION 87.** 11.50 (11) (e) of the statutes is amended to read:

18 11.50 (11) (e) No candidate may expend, authorize the expenditure of or incur  
19 any obligation to expend any grant if he or she violates the pledge required under  
20 sub. (2) (a) as a precondition to receipt of a grant, except as authorized in sub. (2) (h)  
21 or (i).

22 **SECTION 88.** 11.60 (3s) and (3t) of the statutes are created to read:

23 11.60 (3s) Notwithstanding sub. (1), if any candidate or other individual or  
24 committee, including a conduit, accepts or transfers a contribution, makes a  
25 disbursement or incurs an obligation to make a disbursement for the purpose of

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1 supporting or opposing a candidate for an office specified in s. 11.31 (1) (a) to (f) or  
2 for a purpose specified in s. 11.01 (16) (a) 3. without first registering under s. 11.05  
3 (1), (2) or (2g) to the extent required under s. 11.05 (1), (2) and (2g), or without  
4 reporting the information required under s. 11.12 (6) (b) or (c) or (7) or 11.20 (3) or  
5 (4) with respect to that contribution, disbursement or obligation, to the extent  
6 required under ss. 11.12 (6) (b) and (c) and (7) and 11.20 (3) and (4), the candidate  
7 or other individual or committee may be required to forfeit not more than \$500 per  
8 day for each day of continued violation.

9 **(3t)** Notwithstanding sub. (1), if any candidate or other individual or  
10 committee, including a conduit, accepts or transfers one or more contributions,  
11 makes one or more disbursements or incurs one or more obligations to make  
12 disbursements for the purpose of supporting or opposing a candidate for an office  
13 specified in s. 11.31 (1) (a) to (f) or for a purpose specified in s. 11.01 (16) (a) 3. in an  
14 amount or value that differs from the amount reported by that individual or  
15 committee under s. 11.12 (6) (b) or (c) or (7) or 11.20 (3) or (4):

16 (a) By more than 5% but not more than 10% cumulatively, the individual or  
17 committee shall forfeit 4 times the amount or value of the difference.

18 (b) By more than 10% but not more than 15% cumulatively, the individual or  
19 committee shall forfeit 6 times the amount or value of the difference.

20 (c) By more than 15% cumulatively, the individual or committee shall forfeit  
21 8 times the amount of the difference.

22 **SECTION 89.** 11.61 (1) (a) of the statutes is amended to read:

23 11.61 (1) (a) ~~Whoever~~ Except as provided in par. (d), whoever intentionally  
24 violates s. 11.05 (1), (2), (2g) or (2r), 11.07 (1) or (5), 11.10 (1), 11.12 (5), 11.23 (6) or

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1 11.24 (1) may be fined not more than \$10,000 or imprisoned not more than 3 years  
2 or both.

3 **SECTION 90.** 11.61 (1) (a) of the statutes, as affected by 1997 Wisconsin Act 283,  
4 is amended to read:

5 11.61 (1) (a) ~~Whoever~~ Except as provided in par. (d), whoever intentionally  
6 violates s. 11.05 (1), (2), (2g) or (2r), 11.07 (1) or (5), 11.10 (1), 11.12 (5), 11.23 (6) or  
7 11.24 (1) may be fined not more than \$10,000 or imprisoned for not more than 4 years  
8 and 6 months or both.

9 **SECTION 91.** 11.61 (1) (b) of the statutes is amended to read:

10 11.61 (1) (b) ~~Whoever~~ Except as provided in par. (d), whoever intentionally  
11 violates s. 11.25, 11.26, 11.27 (1), 11.30 (1) or 11.38 where the intentional violation  
12 does not involve a specific figure, or where the intentional violation concerns a figure  
13 which exceeds \$100 in amount or value may be fined not more than \$10,000 or  
14 imprisoned not more than 3 years or both.

15 **SECTION 92.** 11.61 (1) (b) of the statutes, as affected by 1997 Wisconsin Act 283,  
16 is amended to read:

17 11.61 (1) (b) ~~Whoever~~ Except as provided in par. (d), whoever intentionally  
18 violates s. 11.25, 11.26, 11.27 (1), 11.30 (1) or 11.38 where the intentional violation  
19 does not involve a specific figure, or where the intentional violation concerns a figure  
20 which exceeds \$100 in amount or value may be fined not more than \$10,000 or  
21 imprisoned for not more than 4 years and 6 months or both.

22 **SECTION 93.** 11.61 (1) (c) of the statutes is amended to read:

23 11.61 (1) (c) ~~Whoever~~ Except as provided in par. (d), whoever intentionally  
24 violates any provision of this chapter other than those provided in par. (a) and  
25 whoever intentionally violates any provision under par. (b) where the intentional

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1 violation concerns a specific figure which does not exceed \$100 in amount or value  
2 may be fined not more than \$1,000 or imprisoned not more than 6 months or both.

3 **SECTION 94.** 11.61 (1) (d) of the statutes is created to read:

4 11.61 (1) (d) Whoever, with intent to conceal or deceive, accepts or transfers a  
5 contribution, makes a disbursement or incurs an obligation to make a disbursement  
6 for the purpose of supporting or opposing a candidate for an office specified in s. 11.31  
7 (1) (a) to (f) or for a purpose specified in s. 11.01 (16) (a) 3. without first registering  
8 under s. 11.05 (1), (2) or (2g), to the extent required under s. 11.05 (1), (2) and (2g),  
9 or without reporting the information required under s. 11.12 (6) (b) or (c) or (7) or  
10 11.20 (3) or (4) with respect to that contribution, disbursement or obligation, to the  
11 extent required under ss. 11.12 (6) (b) and (c) and (7) and 11.20 (3) and (4), may be  
12 fined not more than \$10,000 or imprisoned for not more than 5 years, or both.

13 **SECTION 95.** 11.62 of the statutes is created to read:

14 **11.62 Nullification of election. (1)** If one or more violations that are  
15 punishable under s. 11.60 (3t) (c) are of sufficient severity to have affected the result  
16 of an election, the board or the district attorney for any county where such a violation  
17 occurs, or any candidate who is adversely affected by the result of the election, may  
18 commence a civil action to obtain a judgment nullifying the election, vacating the  
19 office filled at the election and ordering a special election to be held to fill the office  
20 vacated by the judgment.

21 **(2)** Notwithstanding s. 5.05 (1) (c), if a candidate is a party to an action  
22 commenced under this section, the action may not be compromised or settled without  
23 consent of the candidate. If an action under this section is commenced by the board  
24 or a district attorney and any unsuccessful candidate whose name appeared on the  
25 ballot at the election is not a party to the action, the board or district attorney shall

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1 provide at least 30 days' written notice to each such candidate of any intent of the  
2 board or district attorney to compromise and settle the action. Notwithstanding s.  
3 5.05 (1) (c), during the 30-day period following service of notice, the board or district  
4 attorney shall not compromise and settle the action and any candidate upon whom  
5 notice is served may intervene in the action. If any such candidate intervenes in the  
6 action within the 30-day period following service of notice, the board or district  
7 attorney shall not compromise or settle the action. If no nonconsenting candidate  
8 who is adversely affected by the result of the election is a party to the action and no  
9 such candidate intervenes in the action within the 30-day period following service  
10 of notice, the party commencing the action may compromise and settle the action.

11 **SECTION 96.** 14.58 (20) of the statutes is amended to read:

12 14.58 (20) ~~ELECTION CAMPAIGN~~ CLEAN GOVERNMENT FUND. Make disbursements  
13 to each candidate certified under s. 7.08 (2) (c) or (cm) by the elections board as  
14 eligible to receive moneys from the ~~Wisconsin election campaign~~ clean government  
15 fund.

16 **SECTION 97.** 20.510 (1) (q) of the statutes is amended to read:

17 20.510 (1) (q) ~~Wisconsin election campaign~~ Clean government fund. As a  
18 continuing appropriation, from the ~~Wisconsin election campaign~~ clean government  
19 fund, the moneys amounts determined under s. 11.50 to provide for payments to  
20 eligible candidates certified under s. 7.08 (2) (c) and (cm).

21 **SECTION 98.** 20.855 (4) (b) of the statutes is repealed.

22 **SECTION 99.** 20.855 (4) (ba) of the statutes is created to read:

23 20.855 (4) (ba) *Lobbying expenditure tax revenue transfer*. A sum sufficient  
24 equal to the amounts determined by the secretary of revenue under s. 77.9973, to be

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1 transferred from the general fund to the clean government fund annually on  
2 September 16.

3 **SECTION 100.** 20.855 (4) (bb) of the statutes is created to read:

4 20.855 (4) (bb) *Clean government fund supplement.* A sum sufficient equal to  
5 the amounts required to make full payment of grants which candidates qualify to  
6 receive from the clean government fund, to be transferred from the general fund to  
7 the clean government fund no later than the time required to make payments of  
8 grants under s. 11.50 (5).

9 **SECTION 101.** 25.17 (1) (ys) of the statutes is amended to read:

10 25.17 (1) (ys) ~~Wisconsin election campaign~~ Clean government fund (s. 25.42);

11 **SECTION 102.** 25.42 of the statutes is amended to read:

12 **25.42 ~~Wisconsin election campaign~~ Clean government fund.** All moneys  
13 appropriated under s. 20.855 (4) ~~(b) (ba) and (bb)~~ together with all moneys reverting  
14 to the state under s. 11.50 (8) and all gifts, bequests and devises received under s.  
15 11.50 (13) constitute the ~~Wisconsin election campaign~~ clean government fund, to be  
16 expended for the purposes of s. 11.50. All moneys in the fund not disbursed by the  
17 state treasurer shall continue to accumulate indefinitely.

18 **SECTION 103.** 71.10 (3) of the statutes is repealed.

19 **SECTION 104.** Chapter 77 (title) of the statutes is amended to read:

20 **CHAPTER 77**  
21 **TAXATION OF FOREST CROPLANDS;**  
22 **REAL ESTATE TRANSFER FEES;**  
23 **SALES AND USE TAXES; COUNTY**  
24 **AND SPECIAL DISTRICT SALES**  
25 **AND USE TAXES; MANAGED FOREST**

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1                   **LAND; TEMPORARY RECYCLING**  
 2                   **SURCHARGE; LOCAL FOOD AND**  
 3                   **BEVERAGE TAX; LOCAL RENTAL**  
 4                   **CAR TAX; PREMIER RESORT AREA**  
 5                   **TAXES; STATE RENTAL VEHICLE**  
 6                   **FEE; DRY CLEANING FEES;**  
 7                   **LOBBYING EXPENDITURE TAX**

8                   **SECTION 105.** Subchapter XIII of chapter 77 [precedes 77.997] of the statutes  
 9 is created to read:

**CHAPTER 77**

**SUBCHAPTER XIII**

**LOBBYING EXPENDITURE TAX**

13                   **77.997 Definition.** In this subchapter, “lobbying expenditure” has the  
 14 meaning given under s. 13.62 (10r).

15                   **77.9971 Imposition.** A tax is imposed on every person, except an organization  
 16 described in section 501 (c) (3) of the Internal Revenue Code, that is exempt from  
 17 federal income taxation under section 501 (a) of the Internal Revenue Code and a  
 18 governmental unit, as defined in s. 281.65 (2) (am), at the rate of 10% on lobbying  
 19 expenditures that are reportable to the ethics board under s. 13.68 (1).

20                   **77.9972 Administration. (1)** The department of revenue shall levy, enforce  
 21 and collect the tax under this subchapter.

22                   **(2)** The tax under this subchapter and a completed return prescribed by the  
 23 department of revenue are due on March 1 and September 1.



