



## 2013 SENATE BILL 493

January 15, 2014 – Introduced by Senators PETROWSKI and LASSA, cosponsored by Representatives LOUDENBECK, RINGHAND, BALLWEG, BERCEAU, KNODL, KUGLITSCH, T. LARSON, LEMAHIEU, MURPHY, NYGREN, SPIROS, STRACHOTA, STROEBEL and PETRYK. Referred to Committee on Workforce Development, Forestry, Mining, and Revenue.

1     **AN ACT to repeal** 106.20; **to amend** 13.92 (4) (c), 13.92 (4) (d), 13.92 (4) (e), 13.92  
2           (4) (f), 13.94 (4) (a) 5., 35.93 (2) (b) 4., 35.93 (2) (c) 1., 35.93 (3), 35.93 (3) (e)  
3           (intro.), 35.93 (3) (e) 1., 227.01 (13) (intro.), 227.11 (2) (intro.) and 227.27 (2); and  
4           **to create** 13.92 (4) (bm) and 227.265 of the statutes; **relating to:** rule-making  
5           procedures and repealing various rules promulgated by the Department of  
6           Workforce Development.

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### *Analysis by the Legislative Reference Bureau*

#### STATUTORY TREATMENTS

##### ***Rule-making procedures***

Current law sets forth a procedure for the promulgation of administrative rules (rules). Generally, that procedure consists of the following steps:

1. The agency planning to promulgate the rule prepares a statement of the scope of the proposed rule, which the governor and the agency head must approve before any state employee or official may perform any activity in connection with the drafting of the proposed rule.

2. The agency drafts the proposed rule, together with an economic impact analysis, plain language analysis, and fiscal estimate for the proposed rule, and submits those materials to the Legislative Council Staff for review.

3. Subject to certain exceptions, a public hearing is held on the proposed rule.

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4. The final draft of the proposed rule is submitted to the governor for approval.

5. The final draft of the proposed rule, together with an economic impact analysis, plain language analysis, and fiscal estimate for the proposed rule, are submitted to the legislature for review by one standing committee in each house and by the Joint Committee for Review of Administrative Rules.

6. The proposed rule is filed with the Legislative Reference Bureau (LRB) for publication in the Wisconsin Administrative Code (code) and the Wisconsin Administrative Register (register), and, subject to certain exceptions, the rule becomes effective on the first day of the first month beginning after publication.

Under this bill, if a bill that repeals or modifies a rule is enacted, the ordinary rule-making procedures under current law do not apply. Instead, the LRB must publish the repeal or modification, in the code and the register, and the repeal or modification, subject to certain exceptions, takes effect on the first day of the first month beginning after publication.

**TREATMENTS OF ADMINISTRATIVE RULES**

Under current law, the Department of Workforce Development (DWD) has promulgated various rules governing the administration in this state of the federal Job Training Partnership Act of 1982 (JTPA). Those rules govern: 1) allowable costs under the JTPA; 2) performance-based contracting by agencies receiving funds under the JTPA; 3) administration of the Dislocated Worker Program under the JTPA; and 4) administration of certain other employment and training programs under the JTPA. The JTPA was replaced by the federal Workforce Investment Act of 1998. This bill repeals those rules.

Under current law, DWD has promulgated rules governing the Wisconsin Job Opportunity Business Subsidy (WISJOBS) Program. Statutory authority for the awarding of grants under the WISJOBS Program expired on June 30, 1993. This bill repeals those rules.

Under current law, DWD has promulgated rules governing the filing and hearing of mining damage claims. Statutory responsibility for the hearing of such claims was transferred to the Department of Commerce in 1996 and, subsequently, to the Department of Safety and Professional Services in 2011. This bill repeals those rules.

***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 13.92 (4) (bm) of the statutes is created to read:

2           13.92 (4) (bm) If 2 or more rules filed under s. 227.20 or modified under s.  
3 227.265 affect the same unit of the Wisconsin administrative code without taking  
4 cognizance of the effect thereon of the other rules and if the legislative reference  
5 bureau finds that there is no mutual inconsistency in the changes made by each such

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1 rule, the legislative reference bureau shall incorporate the changes made by each  
2 rule into the text of the unit and document the incorporation in a note to the unit.  
3 For each such incorporation, the legislative reference bureau shall include in a  
4 correction bill a provision formally validating the incorporation. Section 227.27 (2)  
5 is not affected by printing decisions made by the legislative reference bureau under  
6 this paragraph.

7 **SECTION 2.** 13.92 (4) (c) of the statutes is amended to read:

8 13.92 (4) (c) The legislative reference bureau may insert in the Wisconsin  
9 administrative code a note explaining any change made under par. (b) or (bm).

10 **SECTION 3.** 13.92 (4) (d) of the statutes is amended to read:

11 13.92 (4) (d) Sections 227.114, 227.116, 227.135, and 227.14 to 227.24 do not  
12 apply to any change made by the legislative reference bureau under par. (b) or (bm).

13 **SECTION 4.** 13.92 (4) (e) of the statutes is amended to read:

14 13.92 (4) (e) The legislative reference bureau shall prepare and keep on file a  
15 record of each change made under par. (b) or (bm).

16 **SECTION 5.** 13.92 (4) (f) of the statutes is amended to read:

17 13.92 (4) (f) The legislative reference bureau shall notify the agency involved  
18 of each change made under par. (b) or (bm).

19 **SECTION 6.** 13.94 (4) (a) 5. of the statutes is amended to read:

20 13.94 (4) (a) 5. A local service agency as ~~defined in s. 106.20 (1) (d)~~ designated  
21 under s. 101.35 (3), 1991 stats.

22 **SECTION 7.** 35.93 (2) (b) 4. of the statutes, as affected by 2013 Wisconsin Act 20,  
23 is amended to read:

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1           35.93 (2) (b) 4. Copies of all rules filed with the legislative reference bureau  
2 under s. 227.20 (1) or modified under s. 227.265 since the compilation of the  
3 preceding register, including emergency rules filed under s. 227.24 (3).

4           **SECTION 8.** 35.93 (2) (c) 1. of the statutes, as affected by 2013 Wisconsin Act 20,  
5 is amended to read:

6           35.93 (2) (c) 1. Each chapter of the Wisconsin administrative code that has been  
7 affected by rules filed with the legislative reference bureau under s. 227.20 (1) or  
8 modified under s. 227.265, in accordance with sub. (3) (e) 1.

9           **SECTION 9.** 35.93 (3) of the statutes is amended to read:

10          35.93 (3) The legislative reference bureau shall compile and deliver to the  
11 department for printing copy for a register which shall contain all the rules filed  
12 under s. 227.20 or modified under s. 227.265 since the compilation of rules for the  
13 preceding issue of the register was made and those executive orders which are to be  
14 in effect for more than 90 days or an informative summary thereof. The complete  
15 register shall be compiled and published before the first day of each month and a  
16 notice section of the register shall be compiled and published before the 15th day of  
17 each month. Each issue of the register shall contain a title page with the name  
18 “Wisconsin administrative register”, the number and date of the register, and a table  
19 of contents. Each page of the register shall also contain the date and number of the  
20 register of which it is a part in addition to the other necessary code titles and page  
21 numbers. The legislative reference bureau may include in the register such  
22 instructions or information as in the bureau’s judgment will help the user to correctly  
23 make insertions and deletions in the code and to keep the code current.

24          **SECTION 10.** 35.93 (3) (e) (intro.) of the statutes, as affected by 2013 Wisconsin  
25 Act 20, is amended to read:

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1           35.93 (3) (e) (intro.) The legislative reference bureau shall incorporate into the  
2 appropriate chapters of the Wisconsin administrative code each permanent rule filed  
3 with the legislative reference bureau under s. 227.20 (1) or modified under s. 227.265  
4 and, for each chapter of the administrative code affected by a rule, do all of the  
5 following:

6           **SECTION 11.** 35.93 (3) (e) 1. of the statutes, as affected by 2013 Wisconsin Act  
7 20, is amended to read:

8           35.93 (3) (e) 1. Publish the chapter in the appropriate end-of-month register  
9 in accordance with the filing deadline for publication established in the rules  
10 procedures manual published under s. 227.15 (7) ~~or~~, in an end-of-month register  
11 agreed to by the submitting agency and the legislative reference bureau, or, in the  
12 case of a rule modified under s. 227.265, in the end-of-month register for the month  
13 in which the bill modifying the rule is enacted.

14           **SECTION 12.** 106.20 of the statutes is repealed.

15           **SECTION 13.** 227.01 (13) (intro.) of the statutes is amended to read:

16           227.01 (13) (intro.) “Rule” means a regulation, standard, statement of policy,  
17 or general order of general application which has the effect of law and which is issued  
18 by an agency to implement, interpret, ~~or~~ make specific legislation enforced or  
19 administered by the agency or to govern the organization or procedure of the agency.  
20 “Rule” includes a modification of a rule under s. 227.265. “Rule” does not include, and  
21 s. 227.10 does not apply to, any action or inaction of an agency, whether it would  
22 otherwise meet the definition under this subsection, which:

23           **SECTION 14.** 227.11 (2) (intro.) of the statutes is amended to read:

24           227.11 (2) (intro.) Rule-making authority is expressly conferred on an agency  
25 as follows:

