

STATE OF WISCONSIN

# Senate Journal

## Seventy-Seventh Session

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TUESDAY, July 27, 1965.

9:45 o'clock A.M.

The senate met.

The president in the chair.

Prayer was offered by the Reverend Wesley J. Nelson.

The senate remained standing and recited the Pledge of Allegiance to the Flag of the United States.

The calling of the roll was deferred, upon motion of Senator Knowles, with unanimous consent.

The president appointed Senators Knowles and Zaborski as senate members to wait upon the Governor.

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Upon motion of Senator Knowles, with unanimous consent, the senate recessed until after the Governor's message.

During this recess and the hour of 10:00 o'clock approaching the senate proceeded in a body to the assembly chamber to meet in joint convention with the assembly to receive the Governor's Special Message, the Governor having expressed a desire to address the two houses at that time.

### IN ASSEMBLY CHAMBER IN JOINT CONVENTION

The lieutenant governor in the chair.

The committee appointed to wait upon the Governor appeared with His Excellency, the Governor, who delivered his special message as follows:

GOVERNOR WARREN P. KNOWLES SPECIAL  
MESSAGE TO THE LEGISLATURE

Ladies and Gentlemen of the Legislature:

I am pleased to appear before you today with our budget-revenue problem solved. The frustrations and concerns we have felt for the past several weeks are now behind us.

My purpose for appearing here today is to look at the immediate future. There have been some recent criticisms against the accomplishment of this Legislature to date. I believe these may be premature depending on what happens this week.

Today I would like to direct your attention to three significant areas of interest. These are human problems, not political, and I believe they should take priority while you are still in session. This will not be difficult because you have already held public hearings on these subjects, you have debated some of them on this floor, or they are pending on your calendar. In other words, the study has been made, the hard work has been done, and now is the time for decision.

If this session of the Legislature will take prompt affirmative action, the 1965 session can be one of tremendous accomplishment.

EDUCATION

As this session opened, we were aware that this meeting of the Legislature might be called "The Education Session". This is still true, for nothing is more important to Wisconsin and its citizens than the education of our young people. The crises to which I previously referred is here. The problem is becoming more critical every day, and decisions should be made now.

I hereby repeat my call for action on those legislative proposals in the area of education. I urge that we join together to support the following proposals:

1. It is essential that we strengthen the Coordinating Committee for Higher Education to accomplish a more impartial analysis of the many challenges we face in higher education; we should insure that the Coordinating Committee has a majority of citizen representatives and an independent staff.

2. We must provide an appropriate vehicle for the expansion of our technical education system. I urge your

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prompt consideration of legislation which will allow the development of vocational and technical training which will prepare our youth for job opportunities.

3. I also urge your action on a proposal to raise the compulsory school attendance age to eighteen, and to permit persons over sixteen to attend vocational and adult education schools.

4. At the present time, almost two-thirds of our school aids are paid on a current year basis. It is a matter of simple equity that the other third of our school districts should be given equal treatment by having their aids computed on a current basis. I urge that this be accomplished this week.

5. The northeast and southeast areas of Wisconsin are the two largest and rapidly growing sections presently unserved by full four-year public, undergraduate educational opportunities. I repeat again my recommendation for junior-senior college level programs in these areas, and that we proceed immediately to thoroughly develop them on the basis of sound educational criteria.

6. You have before you two bills which will help reduce the financial deterrents to a higher education faced by those students with insufficient financial resources.

I recommend your considered action on the bills relating to scholarships and payment of the equivalent difference for non-resident tuition on courses not offered by our educational institutions.

### HIGHWAY SAFETY

Last year a terrible toll was exacted on the life, health and economic welfare of the citizens of this State by traffic accidents. I am determined to reduce this toll by a relentless attack at the heart of the problem, using the four-pronged weapon of improved vehicle safety features, increased traffic enforcement, driver improvement measures and accelerated highway construction.

Our attack would be inadequate without legislation which provides the necessary safety measures which are included in the compromise, bi-partisan traffic safety agreement:

1. An increase of 50 men in the State Traffic Patrol;
2. A driver improvement program aimed at citizens with histories of dangerous driving.
3. Compulsory driver education for new drivers under 18.
4. Probationary driver licenses for new drivers under 21;

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5. Creation of a Governor's Council on Traffic Law Enforcement;
6. Automatic suspension of driver's licenses upon conviction of exceeding a speed limit by more than 20 miles per hour.

Both parties have agreed on these provisions. Now it is time for final legislative action on them.

These six points can provide a good beginning for an attack on the highway death toll but they are not the whole answer to the problem. I believe that we should do more—and before this session ends I would like you to consider the following proposals:

1. Adoption of an implied consent law;
2. Compulsory vehicle safety inspection;
3. The elimination of "beer islands" by establishing a uniform beer age of 21;
4. Spot improvement of highway hazards.

In addition, I support proposals which would:

. . . formalize Wisconsin's participation in an interstate Vehicle Equipment Safety Commission.

. . . provide for reflectorized license plates beginning January 1, 1966.

. . . return 50% of the bail bond forfeitures for overweight vehicle violations to the State Trunk Highway Program, thereby eliminating the present inequity in the distribution of these revenues.

. . . provide for accelerated completion of the interstate system and for improvements on state-designated freeways and expressways as well as other vital portions of the arterial system. It is essential, in this regard, that the Legislature take immediate action on a proposal to authorize bonding highway construction as is done in every other industrial state.

I must stress again that any attack on the traffic safety problem would be inadequate unless aimed simultaneously at the drivers, their vehicles and the traffic arteries which carry them. I recommend this program to your immediate attention so that this attack can begin at once.

### GENERAL GOVERNMENT

*Efficiency and Reorganization:* At my direction, a major effort is now underway to evaluate our present operations

and to propose more efficient and streamlined ways of carrying out state programs. In February, I appointed a task force of top level businessmen to study state operations. I am confident that this effort will produce very significant benefits for state government and the people we serve. This report and its recommendations will be ready for your consideration at the fall session—those recommendations which may receive legislative action will be presented to you at that time.

Another aspect of this need for reorganization remains over a period of years, the overall structure of state government has become cumbersome and unmanageable. This condition in the Administrative Branch cannot be allowed to continue.

I urge final action on a proposal which would establish a temporary committee on reorganization. I have long advocated steps to streamline the Administrative Branch of State Government and I urge your prompt action on measures designed to achieve it.

*Election Laws:* Wisconsin's election laws have been the subject of intensive study by the Legislative Council. It has proposed a massive revision of our State's election laws which, when passed, will provide the State of Wisconsin with the most efficient and fair election laws of any state in the Union. I urge that you not defer action on this bill, but rather act on it promptly.

*Civil Rights:* The most sensitive of the pieces of legislative proposals before you concerns civil rights. I am aware that so-called "Fair Housing" is an emotionally-charged issue. I commend the Assembly for its progress on legislation in this area and urge the Senate to also take prompt action. This is an opportunity to demonstrate to the people of this state and all other states that in Wisconsin, discrimination because of race, color, creed or national origin will not be tolerated.

*Constitutional Referendums:* It has long been my belief that a Constitutional Convention is not necessary if the legislature would permit the public to express directly its approval or disapproval on constitutional amendments required to meet the challenges of these changing times. The Constitutional Study Commission has been working diligently and has made recommendations to the legislature on its assessment of proposed amendments. Their recom-

mendations relating to four-year terms for State and County Officials, the elimination of restricting Sheriff's re-elections and for bonding authorization are all matters on which the people should be permitted to express their opinions.

I continue to support in principle constitutional and statutory revisions which would:

1. Repeal the so-called "uniformity clause" which requires all county governments to have the same form of government, regardless of particular needs or size of the individual counties.
2. Provide four-year terms for all state constitutional and county officers.
3. End the prohibition against sheriffs serving more than two successive terms.
4. Authorize direct, controlled state borrowing for long term capital improvements.
5. Facilitate the consolidation of smaller counties for more effective, economical and democratic government.
6. Authorize the creation of metropolitan area and inter-county agencies to meet the problems which overlap local boundary lines.

The specific bills in these three important areas I have just discussed are summarized for you in the addendum attached. Passage of them can be accomplished before you leave for the summer. Accomplishments in these areas will reinstate the public's faith in Wisconsin's concern for the welfare of the people. A favorable decision in these areas could make this a most meaningful session.

#### FALL SESSION

Two additional vital areas must be considered when you return in the fall. These are the areas of (1) Protecting our water resources and eliminating pollution and (2) a comprehensive expansion of outdoor recreational facilities. I have directed my staff and agency administrators to spend the next several weeks in concentrated study in these two areas. I will have comprehensive proposals ready for your consideration when you return in the fall.

The programs which I have suggested as being of priority nature certainly are not partisan issues. They are problems which affect the lives and future welfare of the citizens of the State. There should be no partisan implications in decisions relating to the education of our youth, the conserva-

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tion of our natural resources programs which will save the lives of our citizens and promote economic growth and industrial development in our State. Each of you may differ in the method by which these programs can be achieved. Progress, however, can not be made by doing nothing. You cannot move forward standing still. It is necessary that under the processes of Democracy, that you represent and reflect the will of the majority.

I am determined that when we leave here, this Legislative session will be productive, that each of you may take pride in your sense of accomplishment, pride that you have faced up to the responsibilities for which you were elected. We would all like to achieve Utopia; however, in politics as in life, we are faced with ever changing conditions. There is no such thing as perfection. We can only hope, through the reflection of our study, to progress and to meet the challenges of a fast-moving, ever-changing modern world.

### CONCLUSION

Your responsibility as a Legislature extends beyond that of merely resolving our fiscal problems. The people of this State are entitled to a *Legislative* concern representative of *their* concerns. Act wisely and conclusively now on the programs I have outlined, and you will be entitled to the people's respect and praise.

Thank you.

WARREN P. KNOWLES,  
Governor.

Madison, Wisconsin  
July 27, 1965.

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Upon motion of Senator Leonard, the joint convention dissolved.

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At 10:36 o'clock A.M. the senate reconvened in its chamber.

The president in the chair.

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### INTRODUCTION OF AMENDMENTS

Amendment No. 8, S. to Senate Bill 484 was offered by Senator Hollander.

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Amendment No. 1, S. to Assembly Bill 863 was offered by Senator Schreiber, at the request of Mr. Carroll Priebe of Milwaukee, Wisconsin.

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PETITIONS AND COMMUNICATIONS

Read and referred as follows:

**Senate Petition 76**

By Senator Lorge. To committee on Labor, Taxation, Insurance and Banking.

**Senate Petition 77**

By Senator Smith. To committee on Labor, Taxation, Insurance and Banking.

The State of Wisconsin  
Legislative Council  
State Capitol  
Madison

Mr. William P. Nugent  
Senate Chief Clerk  
State Capitol  
Madison, Wisconsin

Dear Mr. Nugent: Pursuant to §13.35 (9), Wis. Stats., I am transmitting to you Volume II of the Legislative Council's final report addressed to the 1965 legislature and the governor.

This volume is a General Report and covers the work of the Council and all its committees.

Copies of this report have been made available to each member of the Senate.

Respectfully submitted,

**EARL SACHSE,**  
Executive Secretary.

July 26, 1965.

The report referred to in the foregoing communication was received and filed in the office of the chief clerk.

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The State of Wisconsin  
Legislative Reference Bureau  
State Capitol  
Madison, Wis. 53702

Honorable Frank E. Panzer, Chairman  
Wisconsin Commission on Interstate Co-operation  
State Capitol

Dear Senator Panzer: Enclosed is a brief report on the proceedings at the 1965 annual meeting of the Midwestern Regional Conference of the Council of State Governments, held at the Sheraton-Columbus Hotel in Columbus, Ohio, July 18-21, 1965.

Sincerely yours,

H. RUPERT THEOBALD,

July 26, 1965.

Chief.

1965 Midwestern Regional Meeting, Council of  
State Governments

Compiled by H. Rupert Theobald, July 1965

*Meeting:* The 1965 Midwestern Regional Meeting of the Council of State Governments was held at the Sheraton-Columbus Hotel in Columbus, Ohio, from July 18 to 21, 1965. In conjunction with the regional meeting, the Midwest Standing Committee on Agriculture and the Midwest Standing Committee on Higher Education held their meetings on July 18; the new Midwest Standing Committee on Education held a preliminary organizational meeting on July 20.

*Wisconsin Delegation:* The meeting was attended by sizeable delegations from all midwestern states except Wisconsin. For some states, notably Indiana and Iowa, the delegation exceeded the size of those states' Interstate Co-operation Commissions. For Wisconsin, only one member of the Interstate Co-operation Commission attended: Mr. H. Rupert Theobald, Chief of the Legislative Reference Bureau. All other members of the Wisconsin Interstate Co-operation Commission were unable to attend due to the fact that the Legislature, at the time of the Columbus meeting, was in the process of working out a budget and tax compromise.

*Purpose of Meeting:* To improve the co-operation between the 12 midwestern states participating in the regional con-

ference. These states are Illinois, Indiana, Iowa, Kansas, Michigan, Minnesota, Missouri, Nebraska, North Dakota, Ohio, South Dakota and Wisconsin. The meeting was organized into "workshops", 3 of which were held concurrently at all times so that no single delegate could attend all workshops. Topics of the workshops were air pollution, water resources and pollution, improving government organization and efficiency, elementary and secondary education, post high school education, legislative processes and procedures, and administrative applications of automated data processing.

*Wisconsin Participation:* The Wisconsin delegate was recording secretary for the workshops on improving government organization and efficiency and on legislative processes and procedures. He also reported on the reorganization of Wisconsin legislative service agencies pursuant to Chapter 149, Laws of 1963. Mr. Warren Exo, Administrative Analyst in the Bureau of Management, came to Columbus in place of Mr. Wayne McGown, Director of the bureau, to report on the Wisconsin experience with the "task force" approach to improving government efficiency.

*Resolutions Adopted:* The 1965 Midwestern Regional Meeting of the Council of State Governments adopted 5 resolutions (the complete texts of these resolutions, as well as of the substitute amendment to Resolution 4, are shown at the end of this report).

**RESOLUTION 1;** new resident voting in presidential elections. Wisconsin was one of the first states to protect the rights of new residents to vote in presidential elections (Ill., Kans., Mich., Minn., Mo., Nebr., and Ohio have since adopted similar legislation) The resolution encouraged the remaining 4 midwestern states to enact similar legislation. The resolution was adopted (Wisconsin voted AYE).

**RESOLUTION 2;** creation of a midwest standing committee on transportation and highway safety. The resolution was adopted (Wisconsin voted AYE).

**RESOLUTION 3;** creation of a midwest regional tax study committee. The resolution was adopted (Wisconsin voted AYE).

**RESOLUTION 4;** legislative apportionment. The substitute amendment, offered by the Iowa delegation, praised the Supreme Court's reapportionment decisions as "a direct expression of the intent of the Constitution of the United

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States." The substitute amendment lost (Wisconsin voted PASS). The original resolution condemned the Supreme Court's ruling as denying "the people of any state the right of self determination in apportioning either house of their legislative body". This resolution failed of adoption on a vote of 6 AYE, 3 NO and 3 PASS (Wisconsin voted PASS).

**RESOLUTION 5**; thanking the host state, Ohio. Unanimously adopted.

*Election of Officers:* The Columbus meeting ended the term of the 1964-65 chairman, Senator Robert R. Shaw of Ohio. Senator David Davis of Illinois was elected chairman for the 1965-66 term and Senator "Pete" F. Hansen of Iowa was elected vice chairman. The standing committee on agriculture retained Representative Jess Taylor of Kansas as its chairman. The standing committee on higher education retained Senator Charles S. Arthur of Kansas as its chairman. The new standing committee on economic development did not elect its officers at this meeting, and both the standing committee on transportation and highway safety and the regional tax study committee have not yet been formed.

*Implementation Necessary:* The Wisconsin Commission on Interstate Co-operation should elect its officers for the 1965-66 biennium (chairman, secretary), and designate to the Council of State Governments the names of the Wisconsin delegates to the midwest standing committees on agriculture, higher education, economic development, transportation and highway safety, and tax study.

### **Resolutions Considered by 1965 Midwestern Regional Meeting, Council of State Governments**

#### **RESOLUTION 1 (adopted)**

#### **NEW RESIDENT VOTING IN FEDERAL ELECTIONS**

**WHEREAS** the constitutional or statutory residency requirements for voting in federal elections imposed by many states disenfranchise new residents to a state or locality who are otherwise qualified to vote; and

**WHEREAS** a citizen's right to vote is being increasingly endangered as the United States more and more is a mobile society with millions of persons moving each year to new locations both within and among the various states; and

WHEREAS at least eight member states of the Midwestern Regional Conference—Illinois, Kansas, Michigan, Minnesota, Missouri, Nebraska, Ohio and Wisconsin—have protected the right to vote of persons recently moving to or from the state by extending absentee voting privileges to persons moving out of the state or by reducing constitutional or statutory residency requirements for persons who have recently moved into the state;

NOW, THEREFORE, BE IT RESOLVED by the Midwestern Regional Conference of the Council of State Governments that member states which have not made provision for insuring the right of new residents to vote in Federal elections be urged to take legislative action which will guarantee new residents of the state otherwise qualified be entitled to vote for President and Vice President.

RESOLUTION 2 (adopted)

TRANSPORTATION AND HIGHWAY SAFETY

WHEREAS citizens throughout the nation have become increasingly alarmed at the mounting number of highway accidents resulting often in serious injuries and needless loss of life; and

WHEREAS the widespread use of highways with higher speed limits and individuals driving for long sustained speeds will increase, making greater demands not only on the mechanical condition of motor vehicles but also on physical condition of drivers; and

WHEREAS if the number of traffic accidents is to be curtailed, continued study of transportation and highway safety will be necessary to determine and inform state administrators and legislators of ways of reducing the mounting death toll on the nation's highways;

NOW, THEREFORE, BE IT RESOLVED by the Midwestern Regional Conference of the Council of State Governments that the Conference immediately establish a study committee on transportation and highway safety; and

BE IT FURTHER RESOLVED that the study committee be directed to study programs and policies which states and the nation will find advantageous in promoting greater transportation and highway safety and report results of the study to the 1966 Midwestern Regional Conference of the Council of State Governments.

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**RESOLUTION 3 (adopted)  
TAX STUDY COMMITTEE**

**WHEREAS** the subject of tax policy is of continuing and vital concern to every state government; and

**WHEREAS** each midwestern state can benefit from an interchange of information with other states in the region concerning their tax programs;

**NOW THEREFORE BE IT RESOLVED** that the Midwestern Regional Conference of the Council of State Governments hereby establishes a regional tax study committee and directs the committee to submit a report at the 1966 annual meeting of the Conference; and

**BE IT FURTHER RESOLVED** that the Conference requests its Executive Committee to place the subject of taxation on the program of the 1966 annual Conference.

**SUBSTITUTE AMENDMENT TO RESOLUTION 4  
(rejected)**

**APPORTIONMENT**

**WHEREAS** the one man—one vote edict of the U.S. Supreme Court is a direct expression of the intent of the Constitution of the United States;

**NOW THEREFORE BE IT RESOLVED** that this Midwestern Conference of the Council of State Governments submit to the Congress of the United States a resolution of affirmation of the principle of one man—one vote;

**BE IT FURTHER RESOLVED** that should the Congress of the United States amend the Constitution to provide for representation on the basis of factors other than population that individual states submit the proposition to a vote of the people within their states.

**AND BE IT FURTHER RESOLVED** that copies of this resolution be sent to each member of the Congress of the United States from states in this region.

**RESOLUTION 4 (failed of adoption)**

**APPORTIONMENT**

**WHEREAS** the member states of the Midwestern Regional Conference of the Council of State Governments are affected by the one man—one vote decision of the United States Supreme Court; and

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WHEREAS this ruling denies the people of any state the right of self-determination in apportioning either house of their legislative body; and

WHEREAS the Congress of the United States has included area representation in one of its two bodies since its inception; and

WHEREAS the Congress of the United States has proven to be the most effective instrument of government of the people, by the people, for the people ever devised by man; and

WHEREAS by the one man—one vote edict of the U. S. Supreme Court the people of any state are prohibited from apportioning their legislative bodies in accordance with a so called 'little federal system'

NOW THEREFORE BE IT RESOLVED that this Midwestern Conference of the Council of State Governments petition the Congress of the United States to submit a constitutional amendment to the states which if ratified by the necessary majority of states would allow the people of any state to apportion one house of their legislature using factors other than population;

AND BE IT FURTHER RESOLVED that copies of this resolution be sent to each member of the Congress of the United States from states in this region.

### RESOLUTION 5 (adopted)

#### APPRECIATION

WHEREAS the Midwestern Regional Conference of the Council of State Governments has been privileged to hold its 1965 Annual Meeting in Columbus, Ohio; and

WHEREAS the meeting has been a most informative and enjoyable one;

NOW, THEREFORE, BE IT RESOLVED that the Conference extends its special thanks to its Chairman, Senator Robert R. Shaw, for his work in helping to prepare the program and in conducting the general sessions so ably; to the chairman of the workshop groups whose efforts were responsible for the stimulating discussions in these sessions; and to Governor James A. Rhodes of Ohio for his fine address at the state dinner; and

BE IT FURTHER RESOLVED that the Conference expresses its deep appreciation to the Ohio Commission on

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Interstate Cooperation and to all those persons who helped the Commission in making the arrangements for the many delightful social events which contributed so greatly to our very pleasant stay in "the wonderful world of Ohio".

Ordered spread upon the journal.

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### COMMITTEE REPORT

The committee on Legislative Procedure reports and recommends:

#### Senate Joint Resolution —

Relating to the continuation of the Legislative Council's study of nuclear facilities.

Introduction; Ayes, 12; Noes, 0.

FRANK E. PANZER  
Chairman.

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### RESOLUTIONS INTRODUCED

#### Senate Joint Resolution 94

Relating to the continuation of the Legislative Council's study of nuclear facilities.

By committee on Legislative Procedure, by request of Senator Leonard.

Was read.

To joint committee on Finance.

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### EXECUTIVE COMMUNICATIONS

To the Honorable, the Senate:

The following bill, originating in the Senate, has been approved, signed and deposited in the office of the Secretary of State.

Senate Bill	Chapter No.	Date Approved
524-----	162-----	July 23, 1965

Respectfully submitted,

WARREN P. KNOWLES,  
Governor.

July 23, 1965.

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To the Honorable, the Senate:

Pursuant to the provisions of the statutes governing and by and with the advice and consent of the Senate, I hereby nominate and appoint Dr. William H. Studley, of Milwaukee, a member of the State Board of Public Welfare, to succeed himself, for the term ending April 1, 1971.

Respectfully submitted,

WARREN P. KNOWLES,

July 22, 1965

Governor.

The foregoing appointment by the Governor was referred to the committee on Public Welfare.

To the Honorable, the Senate:

Pursuant to the provisions of the statutes governing, and by and with the advice and consent of the Senate, I hereby nominate and appoint Mrs. John T. McCarrier, of Wausau, a member of the State Board of Public Welfare, to succeed Mrs. Viola Lomoe, for the term ending April 1, 1971.

Respectfully submitted,

WARREN P. KNOWLES,

July 22, 1965.

Governor.

The foregoing appointment by the Governor was referred to the committee on Public Welfare.

To the Honorable, the Senate:

Pursuant to the provisions of the statutes governing, and by and with the advice and consent of the Senate, I hereby nominate and appoint Franklin Walsh, of Lake Geneva, a member of the State Board of Public Welfare, to succeed Father Lambert D. Scanlan, for the term ending April 1, 1971.

Respectfully submitted,

WARREN P. KNOWLES,

July 22, 1965.

Governor.

The foregoing appointment by the Governor was referred to the committee on Public Welfare.

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To the Honorable, the Senate:

Pursuant to the provisions of the statutes governing, and by and with the advice and consent of the Senate, I hereby nominate and appoint Arthur P. Schmidt, of Hartland, a member of the State Board of Public Welfare, to succeed Ralph A. Uihlein, for the term ending April 1, 1969.

Respectfully submitted,

WARREN P. KNOWLES,

July 22, 1965.

Governor.

The foregoing appointment by the Governor was referred to the committee on Public Welfare.

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### MESSAGE FROM THE ASSEMBLY

By James P. Buckley, chief clerk thereof.

Mr. President:

I am directed to inform you that the assembly has adopted and asks concurrence in

The action by which the assembly, upon motion of Assemblymen Kessler and W. A. Johnson, pursuant to Joint Rule 26, has directed the Legislative Reference Bureau to prepare a suitable joint certificate of Commendation to Rud Witte, Gil Haasch, A. M. Gortell, and George Trost, the original members of the Mid Town Neighborhood Association, which was formed in August of 1960, and has served the central area of the City of Milwaukee well as the largest and most dynamic neighborhood conservation organization in that City and

The action by the assembly, upon motion of Assemblyman Kunde, pursuant to Joint Rule 26, has directed the Legislative Reference Bureau to prepare a suitable joint certificate of Commendation to the Sheboygan Jaycee's which are going to conduct their 13th annual Bratwurst day celebration in the City of Sheboygan on August 7, 1965, and as the City of Sheboygan is host to thousands of national and state citizens and dignitaries, we wish them success to a program that through the years has given many hours of entertainment and thousands of dollars to local charities and community programs and

Assembly Joint Resolution 118 and has

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Passed and asks concurrence in  
**Assembly Bill 170,**  
**Assembly Bill 501,**  
**Assembly Bill 620 and**  
**Assembly Bill 889 and has**

Concurred in  
**Senate Bill 106,**  
**Senate Bill 111,**  
**Senate Bill 218,**  
**Senate Bill 302,**  
**Senate Bill 420 and**  
**Senate Bill 539.**

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### ASSEMBLY MESSAGE CONSIDERED

The assembly's action under Joint Rule 26, pursuant to motion of Assemblymen Kessler and W. A. Johnson, was concurred in upon the joint motion of Senators Zaborski and Schreiber.

The assembly's action under Joint Rule 26, pursuant to motion of Assemblyman Kunde, was concurred in, upon motion of Senator Keppler.

The senate's action on the foregoing motions was ordered immediately messaged to the assembly.

#### **Assembly Joint Resolution 118**

Authorizing the Madison Young Democrats and Young Republicans the use of the assembly and senate chambers on September 25, 1965, for a mock legislative session.

The joint resolution was considered at this time, upon motion of Senator Knowles, with unanimous consent.

Upon motion of Senator Knowles, with unanimous consent, the reading at length of the joint resolution was dispensed with.

Was read.

The joint resolution was concurred in.

Read first time.

#### **Assembly Bill 170**

Senator Schreiber asked unanimous consent that the bill be referred to the calendar.

Senator Keppler objected.

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The bill was referred to committee on Labor, Taxation, Insurance and Banking.

### **Assembly Bill 501**

Read first time.

The bill was referred to the calendar, upon motion of Senator Rasmusen, with unanimous consent.

### **Assembly Bill 620**

Read first time.

Senator Sussman asked unanimous consent that the bill be referred to the calendar

Senator Carr objected.

The bill was referred to the committee on Labor, Taxation, Insurance and Banking

### **Assembly Bill 889**

Read first time.

The bill was referred to the calendar, upon motion of Senator Hollander, with unanimous consent.

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Upon motion of Senator Knowles, with unanimous consent, the senate returned to the 2nd order of business.

The roll was called and the following senators answered to their names:

Senators Benson, Bice, Busby, Carr, Christopherson, Dempsey, Dorman, Draheim, Hansen, Hollander, Kendzior-ski, Keppler, Knowles, Krueger, LaFave, Leonard, Leverich, Lorge, Lourigan, McParland, Meunier, Miller, Panzer, Rasmusen, Risser, Roseleip, Schreiber, Schuele, Smith, Sussman, Thompson, Warren and Zazorski—33.

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## MOTIONS

### **Senate Bill 44**

Senator Hollander asked unanimous consent that the bill be recalled from the joint committee on Finance and referred to the calendar.

Senator Keppler objected.

Senator Hollander moved that the bill be recalled from the joint committee on Finance and referred to the calendar.

The motion was laid aside temporarily, upon motion of Senator Knowles, with unanimous consent.

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Senator Knowles introduced to the senate State Senator Arthur J. Bidwill of River Forest, Illinois, Chairman of the Executive Committee of the Illinois State Senate, and Chairman of the Executive Committee of the National Conference of Legislative Leaders.

Upon motion of Senator Knowles, with unanimous consent, Senator Bidwill proceeded to the rostrum and briefly addressed the senate.

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Upon motion of Senator Knowles, with unanimous consent, the senate recessed until 11:25 o'clock this morning.

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### RECESS

11:25 o'clock A.M.

The senate was called to order by the president.

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### MOTIONS

#### Assembly Bill 230

Senator Knowles asked unanimous consent that the bill on today's calendar be made a Special Order at 3:30 o'clock this afternoon.

Senator Zaborski objected.

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Upon motion of Senator Knowles, with unanimous consent, the senate recessed until 3:30 o'clock this afternoon.

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### RECESS

3:30 o'clock P.M.

The senate was called to order by the president.

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### LEAVE OF ABSENCE

Senator Leonard was granted a leave of absence for the remainder of today's session commencing at 4:00 o'clock this afternoon and from tomorrow's session, with unanimous consent.

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Upon motion of Senator Knowles, with unanimous consent, the senate recessed until 4:00 o'clock this afternoon

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RECESS

4:00 o'clock P.M.

The senate was called to order by the president.

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Upon motion of Senator Hollander, with unanimous consent, the senate returned to the 7th order of business.

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COMMITTEE REPORTS

The joint committee on Finance reports and recommends:

**Senate Bill —**

Relating to granting authority to the attorney general to set the salary of the deputy attorney general.

Introduction Ayes, 8; Noes, 0.

**Senate Bill 97**

Passage; Ayes, 14; Noes, 0.

**Senate Bill 345**

Adoption of amendment 1, S.; Ayes, 9; Noes, 5; adoption of amendment 2, S.; Ayes, 9; Noes, 4; not voting, 1 and passage as amended; Ayes, 14; Noes, 0.

**Senate Bill 471**

Passage; Ayes, 10; Noes, 0.

**Senate Bill 472**

Passage; Ayes, 11; Noes, 0.

**Senate Bill 473**

Passage; Ayes, 11; Noes, 0

**Senate Bill 568**

Passage; Ayes, 11; Noes, 1; not voting, 1.

WALTER G. HOLLANDER,  
Senate Finance Chairman.

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## BILLS INTRODUCED

### **Senate Bill 574**

Relating to granting authority to the attorney general to set the salary of the deputy attorney general.

By joint committee on Finance, by request of Senators Hollander and Zaborski, and Assemblyman Obey.

Read first time.

To joint committee on Finance.

The committee on Judiciary reports and recommends:

### **Senate Bill 176**

Noes, 0; adoption of substitute amendment No. 1, S.; Ayes, 5; Noes, 0 and passage as amended by substitute amendment No. 2, S.; Ayes, 5; Noes, 0.

### **Senate Bill 564**

Adoption of amendment 1, S.; Ayes, 5; Noes, 0 and passage of amended; Ayes, 5; Noes, 0.

### **Assembly Bill 303**

Adoption of amendment 1, S.; Ayes, 5; Noes 0 and concurrence as amended; Ayes, 5; Noes, 0.

### **Assembly Bill 463**

Concurrence; Ayes, 5; Noes, 0.

### **Assembly Bill 559**

Concurrence; Ayes 5; Noes, 0.

ALLEN J. BUSBY,  
Chairman.

The committee on Legislative Procedure reports and recommends:

### **Senate Bill —**

Relating to the compensation for the chief clerks and sergeants at arms beginning with the 1967 regular legislative session.

Introduction; Ayes, 12; Noes, 0.

FRANK E. PANZER,  
Chairman.

BILLS INTRODUCED

**Senate Bill 575**

Relating to the compensation for the chief clerks and sergeants at arms beginning with the 1967 regular legislative session.

By committee on Legislative Procedure.

Read first time.

To joint committee on Finance.

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Upon motion of Senator Bice, with unanimous consent, the senate returned to the 3rd order of business.

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INTRODUCTION OF AMENDMENTS

Substitute amendment No. 2, S., to **Senate Bill 36**, was offered by Senator Bice.

Amendment No. 1, S., to **Assembly Bill 277**, was offered by Senator Bice.

Amendment No. 1, S., to **Assembly Bill 755**, was offered by Senator Knowles.

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Upon motion of Senator Knowles, with unanimous consent, the senate returned to the 11th order of business.

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MOTIONS

**Senate Bill 44**

Relating to the determination of state school aids on a current basis.

The motion on the bill which had been laid aside temporarily earlier was considered at this time, upon motion of Senator Knowles, with unanimous consent.

The bill was recalled from the joint committee on Finance and referred to the calendar.

Senator Hollander asked unanimous consent that the bill be taken from the calendar of Thursday, July 29th and considered at this time.

Senator Zaborski objected.

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The bill was made a Special Order for 9:00 o'clock tomorrow morning, upon motion of Senator Hollander, with unanimous consent.

Senator Knowles asked unanimous consent to set up more bills as Special Orders for tomorrow morning.

Senator Risser objected

### **Assembly Bill 1**

Senator Lorge asked unanimous consent that the bill on the calendar of Wednesday, July 21st be considered at this time.

Senator Knowles objected.

Upon motion of Senator Knowles, with unanimous consent, the following listed bills were made Special Orders tomorrow morning at the times listed.

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## SPECIAL ORDERS FOR WEDNESDAY, JULY 28th

### **Assembly Bill 230**

Relating to raising the compulsory school attendance age to 18 and permitting persons over 16 to attend vocational and adult education schools, or high schools offering vocational education.

Which bill was on the calendar of Tuesday, July 27th, was made a Special Order for 9:01 o'clock tomorrow morning,

### **Assembly Bill 863**

Relating to state grants to resident, full-time post high school students, the state commission for higher educational aids and making an appropriation.

Which bill was on the calendar of Friday, July 23rd was made a Special Order for 9:02 o'clock tomorrow morning,

### **Assembly Bill 501**

Relating to the establishment of schools of technical and community education.

Which bill was on the calendar of Thursday, July 29th was made a Special Order for 9:03 o'clock tomorrow morning,

### **Senate Bill 345**

Relating to creating a Minnesota-Wisconsin boundary area commission, and providing for the joinder of this state in a compact with the state of Minnesota, entered into for

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the purpose of present and future protection, use and development of boundary lands, river valleys and waters between the 2 contracting states, and making an appropriation.

∴ Which bill was on the calendar of Thursday, July 29th was made a Special Order for 9:04 o'clock tomorrow morning.

### Assembly Bill 1

With unanimous consent, Senator Knowles withdrew his objection to considering the bill at this time.

Senator LaFave objected to its consideration at this time.

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Upon motion of Senator LaFave, with unanimous consent, the senate returned to the 3rd order of business.

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### INTRODUCTION OF AMENDMENTS

Substitute amendment No. 1, S. to Senate Bill 471 was offered by Senators LaFave, Dorman, Kendziorski, McParland, Lourigan and Hansen.

Substitute amendment No. 1, S. to Senate Bill 472 was offered by Senators LaFave, Dorman, Lourigan, Hansen and McParland.

Substitute amendment No. 1, S. to Senate Bill 473 was offered by Senators LaFave, Dorman, Kendziorski, McParland and Hansen.

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Upon motion of Senator LaFave, with unanimous consent, the senate returned to the 8th order of business.

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### SPECIAL COMMITTEE REPORTS

Report of Joint Survey Committee on Retirement Systems on Substitute Amendment No. 1, S., to Senate Bill 471

#### Public Policy Involved

The technical changes proposed in substitute amendment No. 1, S. are necessary to comply with the retirement program changes recommended by the Retirement Research

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Council, and to assure the proper and efficient functioning of the retirement fund under the revised program.

The two additional changes recommended by this committee are designed to establish a greater degree of equity than would exist under the bill with respect to a limited number of members of the retirement fund. Such recommendations do not in any way conflict with the broad outline of retirement program changes recommended by the Retirement Research Council.

**Recommendation**

It is the opinion of this committee that substitute amendment No. 1, S. to Senate Bill 471 should be adopted, and that the bill, as so amended, should be passed.

Respectfully submitted,

**JOINT SURVEY COMMITTEE  
ON RETIREMENT SYSTEMS**

Senator Reuben LaFave, Chairman.

Assemblyman Vincent R. Mathews,  
Vice-chairman.

**Senate Bill 471**

Relating to changes in the benefit program, and the contribution rates of participating employes and participating municipalities and other matters pertaining to the Wisconsin retirement fund and granting rule-making authority.

Was taken from the calendar of Thursday, July 29th and made a Special Order for 9:05 o'clock tomorrow morning, upon motion of Senator LaFave, with unanimous consent.

**Report on Substitute Amendment 1, S. to Senate Bill 472  
Public Policy Involved**

The technical changes proposed in substitute amendment No. 1, S. are necessary to comply with the retirement program changes recommended by the Retirement Research Council, and to assure the proper and efficient functioning of the retirement system under the revised program.

**Recommendation**

It is the opinion of this committee that substitute amend-

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ment No. 1, S. to **Senate Bill 472** should be adopted, and that the bill, as so amended, should be passed.

Respectfully submitted,

**JOINT SURVEY COMMITTEE  
ON RETIREMENT SYSTEMS**

Senator Reuben LaFave, Chairman.

Assemblyman Vincent R. Mathews,

Vice-Chairman.

**Senate Bill 472**

Relating to elective changes in the benefit program, and the contribution rates of members and the state and other matters pertaining to the state teachers retirement system and granting rule-making authority.

Was taken from the calendar of Thursday, July 29th and made a Special Order for 9:06 o'clock tomorrow morning, upon motion of Senator LaFave, with unanimous consent.

**Report of Joint Survey Committee on Substitute Amendment 1, S., to Senate Bill 473**

**Public Policy Involved**

The technical changes proposed in substitute amendment No. 1, S. are necessary to comply with the retirement program changes recommended by the Retirement Research Council, and to assure the proper and efficient functioning of the retirement fund under the revised program.

**Recommendation**

It is the opinion of this committee that substitute amendment No. 1, S. to **Senate Bill 473** should be adopted, and that the bill, as so amended, should be passed.

Respectfully submitted,

**JOINT SURVEY COMMITTEE  
ON RETIREMENT SYSTEMS**

Senator Reuben LaFave, Chairman.

Assemblyman Vincent R. Mathews,

Vice-Chairman.

**Senate Bill 473**

Relating to elective changes in the benefit program, and the contribution rates of members, and the contribution

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rates of members and the state and other matters pertaining to teachers annuity and retirement funds in cities of the 1st class and granting rule-making authority.

Was taken from the calendar of Thursday, July 29th and made a Special Order for 9:07 o'clock tomorrow morning, upon motion of Senator LaFave, with unanimous consent.

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Upon motion of Senator LaFave, with unanimous consent, the senate returned to the 5th order of business.

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### BILLS INTRODUCED

Senator LaFave secured unanimous consent to introduce the following bill.

#### Senate Bill 576

Relating to increased retirement annuities for members of the state teachers retirement system and of teachers annuity and retirement funds in cities of the 1st class.

By Senators LaFave and Hansen.

Read first time.

The bill was referred to the joint committee on Finance, upon motion of Senator LaFave, with unanimous consent.

The bill was recalled from the joint committee on Finance and made a Special Order for 9:08 o'clock tomorrow morning, upon motion of Senator LaFave, with unanimous consent.

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Upon motion of Senator LaFave, with unanimous consent, the senate returned to the 3rd order of business.

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### INTRODUCTION OF AMENDMENTS

Substitute amendment No. 1, S. to Senate Bill 562 was offered by Senators LaFave and Sussman.

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Upon motion of Senator LaFave, with unanimous consent, the senate returned to the 8th order of business.

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**SPECIAL COMMITTEE REPORTS**

**Report of Joint Survey Committee on Substitute Amendment 1, S., to Senate Bill 562**

**Recommendation**

It is the opinion of this committee that passage of this bill would be in the public interest. If passed, however, it is believed that the bill should be amended to clarify the technical problems noted in this report; the committee therefore offers substitute amendment No. 1, S. for such purpose, and recommends its adoption.

If the bill is rejected, and if the legislature should express the intention that retirement and insurance coverage should be denied to guard technicians, consideration should be given to additional legislation which would clearly provide for the exclusion of such employes; the absence of a clear cut exclusion could serve to perpetuate the possibility of at least the retirement coverage being obtained through legal action.

Respectfully submitted,

**JOINT SURVEY COMMITTEE  
ON RETIREMENT SYSTEMS**

Senator Reuben LaFave, Chairman.  
Assemblyman Vincent R. Mathews,  
Vice-Chairman.

**Senate Bill 562**

Relating to retirement and group insurance coverage for national guard technicians.

Was made a Special Order for 9:09 o'clock tomorrow morning, upon motion of Senator LaFave, with unanimous consent.

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Upon motion of Senator LaFave, with unanimous consent, the senate returned to the 3rd order of business.

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**INTRODUCTION OF AMENDMENTS**

Amendment No. 1, S. to Assembly Bill 170 was offered by Senator LaFave.

Amendment No. 2, S. to Assembly Bill 170 was offered by Senator LaFave.

Amendment No. 1, S. to Assembly Bill 409 was offered by Senator Draheim.

Amendment No. 1, S. to Assembly Bill 465 was offered by Senator LaFave.

Amendment No. 1, S. to Assembly Bill 501 was offered by Senators Risser, Thompson, Hansen, Bice, Rasmusen and Carr.

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### Assembly Bill 1

With unanimous consent, Senator LaFave, withdrew his objection and the bill was considered at this time.

### Assembly Bill 1

Relating to joint participation by municipalities in regional projects.

The question was: Shall the vote by which the bill was ordered to a third reading be reconsidered?

The ayes and noes were demanded and the vote was: ayes, 19; noes, 11; absent or not voting, 3; as follows:

Ayes—Senators Benson, Bice, Busby, Carr, Christopher-son, Dempsey, Hansen, Hollander, Kendziorski, Keppler, Krueger, LaFave, Leverich, McParland, Rasmusen, Schuele, Smith, Sussman and Thompson—19.

Noes—Senators Dorman, Draheim, Knowles, Lorge, Lourigan, Meunier, Risser, Roseleip, Schreiber, Warren and Zaborski—11.

Absent or not voting—Senators Leonard, Miller and Pan-zer—3.

So the question was decided in the affirmative.

### Assembly Bill 1

Senator LaFave moved that the vote by which amend-ment No. 2, S. was rejected be reconsidered.

Senator Lorge rose to a point of order that the motion was not timely.

The president took the point of order under advisement.

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Upon motion of Senator Knowles, with unanimous con-sent, the senate returned to the 7th order of business.

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### COMMITTEE REPORT

The committee on Governmental and Veterans' Affairs reports and recommends:

**Senate Bill 560**

Adoption of amendment 1, S.; Ayes, 5; Noes, 0 and passage as amended; Ayes, 3; Noes, 2.

**Assembly Bill 409**

Concurrence; Ayes, 5; Noes, 0.

**Assembly Bill 595**

Concurrence; Ayes, 5; Noes, 0.

**Assembly Bill 755**

Concurrence; Ayes, 5; Noes, 0.

**Assembly Bill 843**

Concurrence; Ayes, 5; Noes, 0.

**Assembly Bill 845**

Concurrence; Ayes, 5; Noes, 0.

**Assembly Bill 877**

Concurrence; Ayes, 5; Noes, 0.

WILLIAM A. DRAHEIM,  
Chairman.

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### GUESTS INTRODUCED

Senator Roseleip introduced to the senate Miss Barbara Brainerd, a 1965 high school graduate from Fennimore, Wisconsin.

Senator Leonard introduced to the senate Ida Mae Zimmerman, Irma Hayden, Cara Zemplack, Katherine Wendelberg, Minna Hall and Teresa Maegle, all members of the Wisconsin Women's GOP Club, of Milwaukee County, Wisconsin.

Senator Warren introduced to the senate Elmer Freund and his wife, Clarissa Freund, and their children, Joseph Freund, Judith Freund, Jane Freund, Marian Freund, and Linda Freund, of New Holstein, Wisconsin.

Senator Schuele introduced to the senate Mr. Thomas P. Moran, and Mr. Dale Nisenbaum, both of Milwaukee, Wisconsin.

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Upon motion of Senator Lorge, with unanimous consent, the senate returned to the 4th order of business.

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### RESOLUTIONS INTRODUCED

Senator Lorge offered a joint resolution for introduction, with unanimous consent.

Senator Schreiber objected to the introduction of the joint resolution.

Senator Lorge moved that the rules be suspended and that the joint resolution be introduced.

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Senator Zaborski moved that the senate adjourn until 9:00 o'clock Wednesday morning, July 28th, 1965.

The motion prevailed.

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### CHIEF CLERK'S REPORT

The chief clerk records:

Senate Joint Resolution 11,

Senate Joint Resolution 26 and

Senate Joint Resolution 85

Were correctly enrolled on Monday, July 26, 1965.