

JOURNAL OF THE ASSEMBLY [January 13, 1969]

STATE OF WISCONSIN

# Assembly Journal

Seventy-Ninth Regular Session

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MONDAY, January 13, 1969.

The chief clerk makes the following entries under the above date.

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## CORRECTION OF THE JOURNAL OF MONDAY, JANUARY 6, 1969

On page 17, "Point of Order" should have read as follows:

### POINT OF ORDER

Assemblyman Nikolay rose to a point of order that the affidavits accompanying the Looby-Waters Election Contest Notice and Petition were not properly before the Assembly or any of its committees.

The Speaker announced that he would take the point of order under consideration.

On page 34, "Speaker's Ruling on Point of Order" should have read as follows:

### SPEAKER'S RULING ON POINT OF ORDER

The Speaker ruled that by reason of the complexity of the matter and the technicality of the specific issue, the affidavits, which were mailed to the Speaker with the other documents of the contest, would be held by him until the Elections Committee and its counsel decided whether the affidavits could be considered by the Committee and Assembly as part of this contest.

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On page 30, the last five lines at the bottom of page 30 shall be stricken and replaced with the following:

. . . relating to the consideration of substitute amendments and the holding over of a proposal because of the introduction of a substitute amendment.

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COMMITTEE REPORT

The committee on Rules reports and recommends:

**Assembly Resolution —**

To allow pamphlets to be prepared for inclusion in the assembly manual and making rules for spelling, capitalization and the printing of precedents.

Introduction; Ayes, 11; Noes, 0.

**Assembly Resolution —**

Relating to the committee on Contingent Expenditures.

Introduction; Ayes, 11; Noes, 0.

**Assembly Resolution —**

Relating to the consent calendar.

Introduction; Ayes, 11; Noes, 0.

**Assembly Resolution —**

To amend assembly rules 53 (2) and 57 (1) (intro.), relating to the consideration of substitute amendments and the holding over of a proposal because of the introduction of a substitute amendment.

Introduction; Ayes, 11; Noes, 0.

**Assembly Resolution —**

Relating to adverse disposition.

Introduction; Ayes, 9; Noes, 2.

**Assembly Resolution —**

Eliminating debate after the presiding officer has asked for a voice vote.

Introduction; Ayes, 11; Noes, 0.

**Assembly Resolution —**

Relating to the order of business in the assembly.

Introduction; Ayes, 11; Noes, 0.

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**Assembly Resolution —**

Relating to the time limits for introduction of proposals by members.

Introduction; Ayes, 11; Noes, 0.

**Assembly Bill —**

Relating to an increase in the Madison food and lodging allowance for legislators from \$15 to \$25 per day.

Introduction; Ayes, 7; Noes, 3; Not Voting, 1.

GREGOR J. BOCK,  
Chairman.

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INTRODUCTION AND REFERENCE OF  
RESOLUTIONS

Read and referred:

**Assembly Resolution 7**

By committee on Rules.  
To calendar.

**Assembly Resolution 8**

By committee on Rules.  
To calendar.

**Assembly Resolution 9**

By committee on Rules.  
To calendar.

**Assembly Resolution 10**

By committee on Rules.  
To calendar.

**Assembly Resolution 11**

By committee on Rules.  
To committee on Rules.

**Assembly Resolution 12**

By committee on Rules.  
To calendar.

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**Assembly Resolution 13**

By committee on Rules.  
To calendar.

**Assembly Resolution 14**

By committee on Rules.  
To committee on Rules.

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INTRODUCTION AND REFERENCE OF BILLS

Read first time and referred:

**Assembly Bill 23**

By committee on Rules.  
To committee on State Affairs.

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RESOLUTIONS

**1969 Assembly Resolution 7**

To amend assembly rule 96, to allow pamphlets to be prepared for inclusion in the assembly manual and making rules for spelling, capitalization and the printing of precedents.

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Analysis by the Legislative Reference Bureau

This proposal provides that the assembly rules and other parts of the assembly manual shall be printed in pamphlet form. The assembly manual shall consist of these pamphlets in a loose-leaf binder.

This proposal also requires spelling and capitalization in the assembly manual to follow the same style as the Wisconsin Statutes.

This proposal also allows the chief clerk on instruction by the assembly rules committee to print precedents immediately following each rule.

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*Resolved by the assembly, That assembly rule 96 is amended to read:*

*Assembly Rule 96. Format and style for rules and manual.*  
(1) The assembly rules shall be incorporated in the assem-

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bly manual which shall be prepared in ~~loose-leaf pamphlet~~ form for a loose-leaf binder under the direction of the chief clerk.

(2) *The spelling and capitalization of the assembly rules shall follow the same style as the Wisconsin statutes.*

(3) *Upon instruction by the committee on rules, the chief clerk shall print each precedent immediately following the rule to which it applies and in the wording shown in the journal.*

### 1969 Assembly Resolution 8

To repeal assembly rule 20 (1) (d), relating to the committee on contingent expenditures.

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#### Analysis by the Legislative Reference Bureau

This proposal eliminates the committee on contingent expenditures from the list of standing committees of the assembly.

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*Resolved by the assembly, That Assembly Rule 20 (1) (d) is repealed.*

### 1969 Assembly Resolution 9

To amend assembly rule 18a (title), (4) and (5), relating to the consent calendar.

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#### Analysis by the Legislative Reference Bureau

This proposal renames the special calendar for expediting noncontroversial bills.

The new name is the "consent calendar".

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*Resolved by the assembly, That Assembly Rule 18a (title), (4) and (5) are amended to read:*

Assembly Rule 18a. *Consent calendar.*

(4) Bills remaining on such list shall be placed on a ~~special~~ 2nd reading *consent* calendar for the presentation and consideration of amendments. Following 2nd reading such bills shall be engrossed and placed on a ~~special~~ 3rd reading *consent* calendar for consideration and passage or rejection.

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Thereafter such bills shall be treated as *are* any other assembly bills.

(5) Whenever a bill is received from the senate which has been considered on such a ~~special~~ *consent* calendar in that house, it shall, unless otherwise ordered by the assembly, be placed on such a ~~special~~ 2nd reading *consent* calendar in the assembly and thereafter follow the same procedure as *do* other senate bills in the assembly.

**1969 Assembly Resolution 10**

To amend assembly rules 53 (2) and 57 (1) (intro.), relating to the consideration of substitute amendments and the holding over of a proposal because of the introduction of a substitute amendment.

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Analysis by the Legislative Reference Bureau

This proposal provides that substitute amendments introduced before the assembly considers a bill shall be considered in inverse sequence. Substitute amendments introduced while the assembly is considering the bill shall be considered after all the other substitute amendments are considered, if such consideration is still in order.

In addition, this proposal provides that no proposal shall be laid over more than twice because of the introduction of a substitute amendment.

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*Resolved by the assembly, That:*

SECTION 1. Assembly rule 53 (2) is amended to read:

Assembly Rule 53 (2) If a substitute amendment is offered to any resolution, joint resolution or bill which is on the calendar, such proposal shall, together with all its amendments, go over to the next calendar day, *but no proposal shall because of the introduction of a substitute amendment be laid over more than twice.* When a substitute amendment is offered to any proposal on the day when such proposal is to be taken up for consideration, such substitute amendment shall not lay over the proposal.

SECTION 2. Assembly rule 57 (1) (intro.) is amended to read:

Assembly Rule 57 (1) (intro.) Substitute amendments in inverse sequence, starting with the last *substitute amend-*

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*ment introduced before the present consideration of the bill. Any substitute amendment introduced during the present consideration of a bill shall be considered in order of introduction and only after action on the inverse sequence is completed, if such consideration remains appropriate.*

NOTE: The committee recommends the repeal of Assembly Rule 53 (2) if the amendment to 53 (2) is rejected.

### 1969 Assembly Resolution 11

To amend assembly rule 73, relating to adverse disposition.

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#### Analysis by the Legislative Reference Bureau

This resolution provides that any amendment as it affects a proposal is not subject to further consideration in the same session of the legislature if the amendment is adversely disposed of.

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*Resolved by the assembly, That assembly rule 73 is amended to read:*

Assembly Rule 73. A proposal *or where applicable an amendment as it affects the proposal* is adversely disposed of for that session of the legislature by any of the following methods:

- (1) Indefinite postponement
- (2) Rejection
- (3) Nonconcurrence
- (4) Fails to be ordered engrossed
- (5) Fails to be ordered to a 3rd reading
- (6) Fails passage
- (7) Fails concurrence
- (8) When the objections of the governor are sustained

And in the above listed cases, except as provided in Rule 74 on reconsideration, such proposals *or amendments* have been disposed of finally and shall not be ~~reconsidered~~ *considered anew* in that session of the legislature. Once a proposal originating in the assembly has been adversely disposed of, another proposal identical or substantially similar in nature shall not be originated in the assembly in that session.

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### Assembly Resolution 12

To amend assembly rule 75, eliminating debate after the presiding officer has asked for a voice vote.

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#### Analysis by the Legislative Reference Bureau

This proposal provides that no debate shall be allowed after the presiding officer has asked for a voice vote.

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*Resolved by the assembly, That assembly rule 75 is amended to read:*

Assembly Rule 75. The presiding officer shall state the question as it is before the assembly; thereafter he asks for an affirmative voice vote by stating substantially as follows: "Those in favor (as the question may be) say 'aye' ", and after the affirmative voice vote is expressed, he asks for the negative voice vote: "Those opposed say 'no' ". *Debate shall not be in order after the presiding officer has asked for a voice vote.*

### Assembly Resolution 13

To amend assembly rule 16, relating to the order of business in the assembly.

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#### Analysis by the Legislative Reference Bureau

This resolution proposes that the offering of motions (which was the 3rd order of business under the 1967 rules) be made the 10th order of business under the 1969 rules of the assembly.

In addition, the proposal would clarify the 11th order of business (which is stated as the "consideration of motions" but in reality is the consideration of motions for reconsideration) by adding the words "for reconsideration".

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*Resolved by the assembly, That assembly rule 16 is amended to read:*

Assembly Rule 16. Following the opening prayer, the order of business shall be as follows:

1. (1) *First order.* Call of the roll.
2. (2) *Second order.* Amendments may be offered.

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~~3. Motions may be offered~~

~~4. (3) Third order.~~ Introduction and reference of resolutions.

~~5. (4) Fourth order.~~ Introduction, 1st reading and reference of bills.

~~6. (5) Fifth order.~~ Petitions and communications.

~~7. (6) Sixth order.~~ Reports of standing committees.

~~8. (7) Seventh order.~~ Reports of special committees.

~~9. (8) Eighth order.~~ Executive communications.

~~10. (9) Ninth order.~~ Messages from the senate and action thereon.

~~(10) Tenth order.~~ *Motions may be offered.*

~~11. (11) Eleventh order.~~ Consideration of motions for reconsideration.

~~12. (12) Twelfth order.~~ Consideration of resolutions.

~~13. (13) Thirteenth order.~~ Second reading and amendment of assembly bills.

~~14. (14) Fourteenth order.~~ Second reading and amendment of senate bills.

~~15. (15) Fifteenth order.~~ Third reading of assembly bills.

~~16. (16) Sixteenth order.~~ Third reading of senate bills.

~~17. (17) Seventeenth order.~~ Announcements.

~~18. (18) Eighteenth order.~~ Adjournment.

### Assembly Resolution 14

To repeal assembly rule 39, relating to the time limits for introduction of proposals by members.

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#### Analysis by the Legislative Reference Bureau

This proposal repeals assembly rule 39 dealing with the time limits for introduction of proposals by members. This rule did not provide for anything not already covered under joint rule 18.

However, a conflict might arise if—as has been proposed—joint rule 18 and the 52nd day deadline were repealed.

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*Resolved by the assembly,* That assembly rule 39 is repealed.