

STATE OF WISCONSIN

Senate Journal

Eighty-Ninth Regular Session

10:00 A.M.

TUESDAY, January 24, 1989

The senate met.

The senate was called to order by Fred A. Risser, president of the senate.

The Chair with unanimous consent dispensed with the calling of the roll, the prayer and pledge.

INTRODUCTION OF RESOLUTIONS

Senate Joint Resolution 10

Relating to removing the constitutional restriction limiting raffle games to licensed 'local' organizations (first consideration).

By Senators Van Sistine, Kincaid, Andrea, Roshell, Helbach and Kreul; cosponsored by Representatives Hinkfuss, Schneider, Holperin, Grobschmidt, Vanderperren, Van Gorden, Musser, Rosenzweig, Goetsch, Vergeront and Zien.

Read first time and referred to committee on Labor, Business, Insurance, Veterans' and Military Affairs.

Senate Joint Resolution 11

Relating to the veto procedure for appropriation bills (2nd consideration).

By Senators Risser, George, Chvala, Plewa, Strohl, Jauch, Moen, Te Winkle, Kincaid, Feingold, Van Sistine, Czarnecki, Lee and Burke; cosponsored by Representatives Travis, Loftus, Hubler, Notestein, Black, Potter, Wineke, Zweck, Young, M. Coggs, Rohan, Barrett, Fortis, Medinger, Krug, Hamilton, Wood, Bock, Robson, Holschbach, Carpenter, Grobschmidt, Stower, Roberts, Goetsch, Volk, Barca, Van Drael and Bolle.

Read first time and referred to committee on Judiciary and Consumer Affairs.

INTRODUCTION OF BILLS

Read first time and referred:

Senate Bill 11

Relating to suspension, revocation or cancellation of a motor vehicle operator's license.

By Senators Adelman, Chvala, Chilsen, Strohl, Czarnecki, Cowles, Lekan, Buettner, Weeden, Jauch and Lee; cosponsored by Representatives Rutkowski, Rohan, Deiminger, Bell, Vergeront, Young, Duff, Farrow, Harsdorf and Rosenzweig.

To committee on Judiciary and Consumer Affairs.

Senate Bill 12

Relating to the expiration of the agricultural production loan guarantee program.

By Senators Moen, Te Winkle and Feingold; cosponsored by Representatives Gronemus, Linton, Stower, Roberts, Tregoning, Medinger, Swoboda, Clarenbach, Volk and Loftus.

To committee on Agriculture, Health and Human Services.

Senate Bill 13

Relating to changes to the agricultural production drought assistance loan guarantee program.

By Senator Moen; cosponsored by Representative Gronemus.

To committee on Agriculture, Health and Human Services.

Senate Bill 14

Relating to employment contracts of administrators employed by school boards and cooperative educational service agencies.

By Senators Chvala, Jauch, Feingold, Shoemaker and Andrea; cosponsored by Representatives Potter, Volk, Roberts, Medinger, Holperin, Grobschmidt, Schneider, Larson, Rohan and Boyle.

To committee on Education, Economic Development, Financial Institutions and Fiscal Policies.

Senate Bill 15

Relating to first degree intentional homicide and providing penalties.

By Senators Ellis, Stitt, Lasee, Kreul, Roshell and Lekan; cosponsored by Representatives Duff, Porter, Foti, Lepak, Goetsch, Johnsrud, Zeuske, Welch, Walling, Brancel and Farrow.

To committee on Judiciary and Consumer Affairs.

COMMITTEE REPORTS

The joint committee for review of Administrative Rules reports and recommends:

Senate Bill 16

Relating to revisions of the system for allocating this state's volume cap on certain tax-exempt bonds.

Introduction:

Ayes, 9 -- Senators Plewa, Jauch, Kreul and Cowles and Representatives Antaramian, Fortis, Schneider, Welch and Zeuske;

Noes, 0 -- None.

Read first time and referred to committee on Aging, Banking, Commercial Credit and Taxation.

Senate Bill 17

Relating to the certification of certain entities involved in apprenticeship programs and granting rule-making authority.

Introduction:

Ayes, 7 -- Senators Plewa, Jauch, Kincaid and Cowles and Representatives Antaramian, Fortis and Schneider;

Noes, 3 -- Senators Kreul and Representatives Welch and Zcuske.

Read first time and referred to committee on Labor, Business, Insurance, Veterans' and Military Affairs.

John R. Plewa
Co-chair

John Antaramian
Co-chair

The committee on Aging, Banking, Commercial Credit and Taxation reports and recommends:

Senate Joint Resolution 9

Relating to state income tax credits or refunds for property or sales taxes due in this state (2nd consideration).

Adoption:

Ayes, 5 -- Senators Feingold, Burke, Moen, Buettner and Weeden;

Noes, 0 -- None.

Russell D. Feingold
Chair

PETITIONS AND COMMUNICATIONS

State of Wisconsin
Department of Development

January 16, 1989

To the Honorable, the Senate:

Section 560.55(2), Wis. Stats. 1987 Wisconsin Act 320, directs the Department of Development to implement a comprehensive entrepreneurial assistance program, and to report to the Governor and Legislature on January 1st of each odd-numbered year:

1. the effectiveness of entrepreneurial assistance programs and intermediary assistance programs offered in this state; and,
2. the Department's efforts to coordinate entrepreneurial and intermediary assistance efforts in Wisconsin.

Recently, the Department hired a limited term employee to initiate the program until the permanent positions called for under 1987 Wisconsin Act 320 are filled.

The Department of Development has been able to take the initial steps toward implementation of the provisions of 1987 Wisconsin Act 320.

- The Department has begun establishing a computer data base of providers of technical

assistance to entrepreneurial businesses with information on more than 100 organizations already assembled.

- The Department has published two resource directories of interest to entrepreneurial businesses: Wisconsin Financing Alternatives, listing public funding sources for businesses and venture capital companies operating in Wisconsin, and Wisconsin Minority Resource Directory, listing organizations providing technical and managerial assistance to businesses, with an emphasis on those assisting minority-owned businesses.
- The Department has provided staff support to the Governor's Strategic Planning Council, with special assistance provided to committees examining entrepreneurship/small business issues and technology transfer issues.
- The Department has provided staff support to the Governor's Rural Development Coordinating Council, helping develop proposals for community-based assistance to entrepreneurs and small businesses, incubators, entrepreneurial assistance coordination with financial institutions and support for business diversification in agriculture related industries. The Department of Development has also helped the Rural Development Coordinating Council initiate programs for coordination of economic development efforts in rural areas.
- The Department has assisted the Governor's Council on Biotechnology in developing a series of proposals to encourage entrepreneurial development in that field. These include a proposal for a \$6 to \$10 million privately-operated seed capital fund, to be established with some initial public assistance, that would provide start-up funding for new, technology-oriented businesses. The Council has also proposed a state program to support technology-based incubators and state efforts in the areas of university assistance, applied research, education and regulatory reform.
- Assistance was provided by the Department to the Council of Great Lakes Governors in the production of their report Great Lakes/Great Future, which outlined paths for regional economic cooperation towards economic development. The department helped develop recommendations for a regional computer purchasing network and information technologies promotion, which will aid in the development of small, growing businesses in Wisconsin.
- The Department has developed an export development loan program to assist small,

growing businesses to expand distribution of their products into foreign markets.

- The Department has begun to implement the newly-created Development Zone program, which provides incentives targeted to smaller, expanding businesses to locate and grow in targeted Wisconsin communities.
- The Department has established a Women's Business Services project, providing business consulting, financial packaging and training to women-owned businesses, which represent 25% of all businesses in the state, and a disproportionate share of newly forming business enterprises.
- The Department has assisted the Governor's Council on Minority Business to produce a comprehensive report on the needs of small, growing minority-owned enterprises. The report calls for a major new loan program to assist the growth of these businesses.
- The Department's Permit Information Center has developed advanced computerized information retrieval systems, allowing accurate, individualized responses to be generated to requests for information about needed permits and regulatory approvals. The Center has been able to handle an increased volume of information requests -- 30% greater in 1988 than in 1987.
- To enable the Department to more effectively work with intermediaries in the venture development process, discussions have begun with the Wisconsin Bankers Association to establish a framework for joint efforts in the entrepreneurial networking area.

The Department will provide a more detailed report envisioned by the authors of 1987 Wisconsin Act 320 when the professional staff needed to implement the entrepreneurial assistance program have had an opportunity to evaluate current entrepreneurial assistance efforts.

Thank you for your support for this important economic development program.

Sincerely,
BRUNO J. MAUER
Secretary

State of Wisconsin
Wisconsin Lottery Board

January 20, 1989

To the Honorable the Senate:

RE: Compulsive Gambling Study Report

In September 1988, the Wisconsin Lottery let a contract to fulfill Section 35(6), 1987 Wisconsin Act 119, to conduct a study to determine the feasibility of establishing a state program to assist residents of

Wisconsin who are compulsive gamblers and to provide a listing of potential funding sources for such a program.

Policy Research Associates, Inc., Delmar, New York, was the successful proposer and has submitted their report of the study.

At their January 20, 1989 meeting, the Lottery Board voted to accept the report and, in accordance with S.13172(2), Wis. Stats., herewith submits for your consideration a copy of that report.

If there are any questions or comments regarding this report, please feel free to contact members of the Board, or Executive Director Bill Flynn.

Sincerely,
GEORGE K. STEIL, SR.
Chairman
WILLIAM F. FLYNN, JR.
Executive Director

State of Wisconsin
Legislative Audit Bureau

January 23, 1989

To the Honorable the Legislature

We have completed a review of the State's efforts to control cost overruns on contracts to develop data processing systems. Audit work at several agencies led us to believe that there were problems in the contracting process and prompted the audit.

The Department of Employee Trust Funds and the State of Wisconsin Investment Board are examples of agencies which have spent more than originally expected and received less than expected. Employee Trust Funds will have spent \$1.2 million more than planned and have substantially less than the expected system. The Investment Board paid \$223,200 for an investment accounting system which was delivered late and is not fully operational. In each case, more detailed planning and better contract writing and monitoring could have prevented problems.

The Department of Administration is statutorily responsible for overseeing both state purchasing and computer systems acquisition. We have included recommendations to strengthen the Department's role in systems development contracting.

We appreciate the courtesy and cooperation extended to us by staff of the Department of Administration, the State of Wisconsin Investment Board, and the Department of Employee Trust Funds. Responses from the agencies are Appendices II, III and IV.

Sincerely,
Dale Cattanaach
State Auditor
State of Wisconsin
University of Wisconsin System

January 17, 1989

To the Honorable, the Senate:

Section 20.923(5), Wis. Stats., requires that the Board of Regents assign specified titled positions to salary

ranges in whatever manner the board determines. The board is required to file a report annually with the Governor and Legislature.

The board has directed that all positions referenced in s.20.923(5) be assigned to either a State Executive Salary Group or to a UW System salary range based on the following assignment criteria:

I. Positions subject to State Executive Salary Group assignment.

A. All positions referenced in s.20.923(5) which carry the following titles regardless of annual salary:

Associate Vice Presidents

Assistant Vice Presidents

Associate Chancellors

Vice Chancellors not designated in

s.20.923(4)(8)

Associate Vice Chancellors

Assistant Vice Chancellors

Assistant Chancellors

B. All positions carrying the titles of Assistant to the Chancellor or directors or associate directors with over 50 percent of their activities coded as physical plant, general operations and services, and auxiliary enterprises whose fiscal year annual salary rate exceeds the maximum of pay range 1-17 (1988-89 maximum is \$49,585) of the general non-represented pay schedule #1.

II. Positions subject to UWS Salary Range Assignment:

All Assistants to the Chancellor and directors or associate directors with over 50 percent of their position assigned to an enumerated activity code in the statute whose annual salary does not exceed the maximum of pay range 1-17.

Part of the attached report designates those positions assigned to State Executive Salary Groups and Part B provides the minimum and maximum for those positions assigned to a UWS Salary Range. The report is dated January 1, 1989 and serves to fulfill this calendar year's reporting requirement.

Sincerely,
WALLACE LEMON
Associate Vice President

EXECUTIVE COMMUNICATIONS

State of Wisconsin
Office of the Governor

December 23, 1988

To the Honorable, the Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint STANLEY YORK of Middleton, as the Commissioner of the Midwest Low-Level Radioactive Waste Commission pursuant to the statute governing, to serve for the term ending at the pleasure of the Governor.

Respectfully,

TOMMY THOMPSON

Governor

Read and referred to committee on Urban Affairs, Environmental Resources, Utilities and Elections.

State of Wisconsin
Office of the Governor

January 17, 1989

To the Honorable, the Senate:

I hereby withdraw my nomination of DONALD L. BACH of Madison, as a member of the Prison Industries Board.

Respectfully,

TOMMY THOMPSON

Governor

SENATE CLEARINGHOUSE ORDERS

The committee on Aging, Banking, Commercial Credit and Taxation reports and recommends:

Senate Clearinghouse Rule 88-2

Relating to supportive services for persons with Alzheimer's disease and for their caregivers.

No action taken.

Russell D. Feingold
Chair

Upon motion of the Chair the senate adjourned until 10:00 A.M., Wednesday, January 25.

10:01 A.M.