# STATE OF WISCONSIN Assembly Journal

# Ninety-First Regular Session

### 10:00 A.M.

THURSDAY, February 11, 1993

The assembly met in the temporary assembly chamber located at 119 Martin Luther King Blvd.

Representative L. Young in the chair.

The assembly dispensed with the call of the roll.

# AMENDMENTS OFFERED

Assembly substitute amendment 1 to Assembly Bill -23 offered by Representatives Baldus, Stower and Boyle.

## COMMITTEE APPOINTMENTS

Aging and Long Term Care Margaret Krusick, Chairperson Richard Grobschmidt, Vice-Chairperson Barbara Gronemus William Vander Loop Mark Meyer John Ryba Rudy Silbaugh Thomas Ourada Bonnie Ladwig Carol Owens

#### Agriculture, Forestry and Rural Affairs

Barbara Gronemus, Chairperson Thomas Springer, Vice-Chairperson Lary Swoboda Virgil Roberts Harvey Stower Martin Reynolds Michael Wilder Al Ott Sheila Harsdorf Judith Klusman John Ainsworth Robert Zukowski

Assembly Organization (All Ex-Officio)

Walter Kunicki, Chairperson David Travis, Vice-Chairperson Barbara Notestein Tim Carpenter Peter Barca David Prosser Robert Welch David Deininger

Children and Human Services Rebecca Young, Chairperson Robert Wirch, Vice-Chairperson Spencer Black Johnnie Morris-Tatum Judith Klusman Bonnie Ladwig Lorraine Seratti

Colleges and Universities

Stan Gruszynski, Chairperson Doris Hanson, Vice-Chairperson Al Baldus Rosemary Hinkfuss Tammy Baldwin Mark Meyer Sheila Harsdorf Sheryl Albers Robin Kreibich Kathy Krosnicki Mark Green

Consumer Affairs Annette Williams, Chairperson Harvey Stower, Vice Chairperson Jeannette Bell Rosemary Potter DuWayne Johnsrud Terry Musser Robin Kreibich

Criminal Justice and Public Safety

Wayne Wood, Chairperson Antonio Riley, Vice-Chairperson James Rutkowski Margaret Krusick Richard Grobschmidt Greg Huber Tammy Baldwin John La Fave Robert Goetsch David Brandemuehl Michael Lehman Dean Kaufert John Dobyns Carol Owens

**Education** 

Richard Grobschmidt, Chairperson Marlin Schneider, Vice-Chairperson Lary Swoboda Annette Williams Margaret Krusick Rebecca Young Kimberly Plache Antonio Riley Robert Ziegelbauer

# JOURNAL OF THE ASSEMBLY [February 11, 1993]

Charles Coleman David Brandemuehl Stephen Nass Marc Duff Clifford Otte Polly Beal David Ward

#### Elections, Constitutional Law and Corrections

Greg Huber, Chairperson Tammy Baldwin, Vice-Chairperson David Travis Robert Turner Robert Wirch Marc Duff David Deininger Scott Jensen Stephen Freese

#### Environmental Resources

Peter Bock, Chairperson Rosemary Hinkfuss, Vice-Chairperson Donald Hasenohrl Barbara Gronemus Spencer Black Judith Robson Martin Reynolds CLoyd Porter Marc Duff Al Ott Judith Klusman Sheryl Albers

# Excise and Fees

Virgil Roberts, Chairperson Donald Hasenohrl, Vice-Chairperson Dale Bolle Robert Turner William Lorge Kathy Krosnicki Mary Lazich

Financial Institutions and Housing

Rosemary Potter, Chairperson Johnnie Morris-Tatum, Vice-Chairperson Al Baldus Peter Barca Tim Carpenter Kimberly Plache Doris Hanson John La Fave Dean Kaufert Lolita Schneiders Rudy Silbaugh Mark Green Polly Beal David Ward

#### Health [

Judith Robson, Chairperson Mark Meyer, Vice-Chairperson Rebecca Young Tim Carpenter Peter Bock Thomas Springer Tammy Baldwin Johnnie Morris-Tatum Michael Wilder Robert Wirch Peggy Rosenzweig Gregg Underheim Thomas Ourada DuWayne Johnsrud Frank Urban Stephen Freese Steven Foti Kathy Krosnicki

#### Highways

Donald Hasenohrl, Chairperson John Ryba, Vice-Chairperson Marlin Schneider Dale Bolle Barbara Gronemus Robert Turner Michael Lehman Rudy Silbaugh Eugene Hahn William Lorge Clifford Otte

#### Insurance, Securities and Corporate Policy

Al Baldus, Chairperson David Cullen, Vice-Chairperson Annette Williams Tim Carpenter Barbara Notestein Judith Robson Rosemary Hinkfuss Kimberly Plache Lolita Schneiders William Lorge Gregg Underheim Sheryl Albers Robin Kreibich Polly Beal

#### Judiciary

James Rutkowski, Chairperson Rebecca Young, Vice-Chairperson Marlin Schneider David Cullen James Baumgart David Deininger Eugene Hahn Mark Green Mary Lazich

Labor and Job Training

William Vander Loop, Chairperson Robert Wirch, Vice-Chairperson Peter Barca Stan Gruszynski

# JOURNAL OF THE ASSEMBLY [February 11, 1993]

Peter Bock Kimberly Plache James Baumgart Johnnie Morris-Tatum Daniel Vrakas Lolita Schneiders Al Ott Stephen Nass Frank Urban Legislative Council Marlin Schneider, Chairperson Walter Kunicki Tim Carpenter David Travis Barbara Linton Peter Barca Stan Gruszynski David Prosser Mary Panzer

David Zien Natural Resources

Sue Vergeront

Spencer Black, Chairperson James Baumgart, Vice-Chairperson Jeannette Bell James Holperin Stan Gruszynski Peter Bock Frank Boyle Thomas Springer Thomas Ourada CLoyd Porter Sheila Harsdorf John Ainsworth Du Wayne Johnsrud

#### Rules

David Travis, Chairperson Walter Kunicki, Vice-Chairperson Tim Carpenter Barbara Notestein Peter Barca Judith Robson David Prosser Robert Welch David Deininger Stephen Freese

#### Small Business and Economic Development

Martin Reynolds, Chairperson Michael Wilder, Vice-Chairperson James Rutkowski Spencer Black Leon Young Robert Ziegelbauer David Zien Dean Kaufert Carol Owens

Lorraine Seratti **Robin Kreibich** State Affairs Frank Boyle, Chairperson Leon Young, Vice-Chairperson Wayne Wood Peter Bock David Cullen Doris Hanson Shervl Albers Rudy Silbaugh Clifford Otte Carol Owens Tourism and Recreation Harvey Stower, Chairperson James Baumgart, Vice-Chairperson Lary Swoboda Stan Gruszynski Martin Reynolds William Vander Loop Eugene Hahn John Gard Terry Musser William Lorge David Ward Trade, Science and Technology Marlin Schneider, Chairperson Thomas Springer, Vice-Chairperson Jeannette Bell Greg Huber John Ainsworth Daniel Vrakas Robert Goetsch **Transportation** Robert Turner, Chairperson Virgil Roberts, Vice-Chairperson Donald Hasenohrl **Dale Bolle** Spencer Black Antonio Riley John Ryba David Brandemuehl Eugene Hahn Clifford Otte Mary Lazich Robert Zukowski Urban and Local Affairs Rosemary Hinkfuss, Chairperson Robert Ziegelbauer, Vice-Chairperson Peter Bock **Kimberly Plache** Antonio Riley Leon Young Frank Urban DuWavne Johnsrud Robert Goetsch

Michael Lehman John Dobyns

# Urban Education

David Cullen, Chairperson John La Fave, Vice-Chairperson Barbara Notestein Rebecca Young Leon Young Stephen Nass Peggy Rosenzweig Mary Lazich

#### Veterans and Military Affairs

Dale Bolle, Chairperson John Ryba, Vice-Chairperson Marlin Schneider Al Baldus William Vander Loop Terry Musser David Zien Robert Zukowski John Dobyns

Ways and Means

Jeannette Bell, Chairperson Wayne Wood, Vice-Chairperson Marlin Schneider Virgil Roberts Judith Robson Greg Huber **Rosemary Potter** Robert Turner Robert Ziegelbauer Steven Foti Charles Coleman Peggy Rosenzweig Gregg Underheim Scott Jensen Lorraine Seratti **Cloyd Porter** 

# JOINT COMMITTEES

**Review of Administrative Rules** 

Lary Swoboda, Assembly Chairperson Richard Grobschmidt Doris Hanson Robert Welch John Gard

# <u>Audit</u>

Kimberly Plache, Assembly Chairperson Peter Barca Barbara Linton Scott Jensen Kathy Krosnicki Employment Relations (All Ex-Officio)

Walter Kunicki, Assembly Chairperson David Travis Barbara Linton David Prosser

<u>Finance</u>

Barbara Linton, Assembly Chairperson Joseph Wineke, Assembly Vice-Chairperson James Holperin Mary Hubler G. Spencer Coggs Shirley Krug Mary Panzer Ben Brancel

Information Policy

Marlin Schneider, Assembly Chairperson Shirley Krug Barbara Linton Sue Vergeront Daniel Vrakas

Retirement Systems

Thomas Springer, Assembly Chairperson Richard Grobschmidt Marc Duff

Tax Exemptions

James Baumgart, Assembly Chairperson Joseph Wineke Polly Beal

SPECIAL COMMITTEES

Gambling Oversight Marlin Schneider, Chairperson Virgil Roberts, Vice-Chairperson Harvey Stower William Vander Loop Stephen Freese Steven Foti David Ward

Welfare Reform Barbara Notestein, Chairperson Antonio Riley, Vice-Chairperson Rebecca Young Margaret Krusick Tammy Baldwin Johnnie Morris-Tatum John Gard Sue Vergeront John Dobyns Bonnie Ladwig

# COMMUNICATIONS

#### State of Wisconsin Legislative Audit Bureau Madison

December 30, 1992

To the Honorable the Assembly:

We have audited the financial statements of the Wisconsin Educational Communications Board Radio and Television Networks for the year ended June 30, 1992 and have issued our reports on these statements, dated December 21, 1992.

This audit was requested by the Wisconsin Educational Communications Board to fulfill the audit requirements of the Corporation for Public Broadcasting. The Corporation requires audited financial statements of public broadcasting entities and certification of these entities' non-federal revenue sources in determining future funding levels.

The audit reports include no major findings, conclusions, or recommendations and, in our judgment, are not likely to be of interest to most members of the Legislature.

Copies of the audit reports have been distributed to members of the Joint Audit Committee and those required by law to receive copies. If you are interested in receiving a copy of the audit reports, please contact our office and request report numbers 92-37 and 92-38.

> Sincerely, DALE CATTANACH State Auditor

State of Wisconsin Legislative Audit Bureau Madison

January 27, 1993

To the Honorable the Legislature:

We have completed a review of the Wisconsin Lottery's assessment and use of fees collected from retailers for their participation in the Lottery's on-line retailer network. We also reviewed the Board's encumbrance process, which has allowed it to carry over funds from one year to the next.

From fiscal year (FY) 1989-90 through FY 1991-92, the Lottery Board collected \$2.6 million from retailers participating in the network and applied these funds to the costs of developing, maintaining, and operating the network. Although the decision to assess the fees was neither reviewed nor approved by the Legislature, it appears reasonable that the Board required retailers to share in the network's costs.

However, by applying the fees to network costs for which the Legislature had already appropriated funds, the Board was able to use funds appropriated for the network for other purposes, to spend the funds without the benefit of legislative oversight, and to exceed greatly its expenditure authority for limited-term employes and capital equipment.

Reasonable explanations have been provided for the expenditures made, and we found no evidence of fraud nor any evidence that any private benefit was derived from the expenditures made. Nevertheless, the Board should have received proper authorization to assess the fee, accounted properly for its expenditures, and budgeted more accurately for its funding needs.

We also found that the Board manipulated the encumbrance process by using encumbered funds for current, rather than prior year, expenditures. By using carry-over funds for current year expenditures, the Board was able to exceed its legislatively established budget for advertising by over \$1.3 million in FY 1990-91.

We appreciate the courtesy and cooperation extended to us by staff of the Wisconsin Gaming Commission and the Department of Administration.

> Respectfully submitted, DALE CATTANACH State Auditor

State of Wisconsin Department of Administration Madison

January 27, 1993

To the Honorable the Legislature:

This report is transmitted as required by sec. 20.002(11)(f) of the Wisconsin Statutes, (for distribution to the appropriate standing committees under sec. 13.172(3) Stats.), and confirms that the Department of Administration has found it necessary to exercise the "temporary reallocation of balances" authority provided by this section in order to meet payment responsibilities and cover resulting negative balances during the month of December, 1992.

On December 1, 1992 the <u>Mediation Fund</u> balance was \$-4 thousand. This shortfall continued until December 28, 1992 when the balance reached \$272 thousand. This shortfall wsa due to the timing of revenues to the Fund.

On December 30, 1992 the <u>Elderly Property Tax Deferral</u> <u>Fund</u> balance was \$-72 thousand. The shortfall wsa due to the timing of revenues to the Fund.

The Mediation Fund and Elderly Property Tax Deferral Fund shortfalls were not in excess of the \$400 million ceiling and did not exceed the balances of the Funds available for interfund borrowing.

The distribution of interest earning to investment pool participants is based on the average daily balance in the pool and each fund's share. Therefore, the monthly calculation by State Finance will automatically reflect the use of these temporary reallocations of balance authority.

> Respectfully submitted, JAMES R. KLAUSER Secretary, DOA

State of Wisconsin Educational Communications Board Madison

February 2, 1993

To the Honorable the Assembly:

In accordance with Chapter 39.11(17m) the Educational Communications Board is providing copies of its 1992 financial audits for public radio and television. These documents contain the expenditure totals for programming as required.

> Sincerely, TED TOBIE Associate Director Finance and Administration

State of Wisconsin Department of Natural Resources Madison

February 5, 1993

To the Honorable the Assembly:

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Senate Bill 483, Section 9142, Subsection 12C, directed the Department of Natural Resources to conduct a study

to address the issues of white-tail deer farming. Enclosed you will find a copy of that report.

If you have questions concerning this please telephone me at 266-2774.

Sincerely, THOMAS C. SOLIN Chief Special Investigations

Representative Ziegelbauer moved that the assembly stand adjourned until 10:00 A.M. on Tuesday, February 16.

The question was: Shall the assembly stand adjourned?

Motion carried.

The assembly stood adjourned.

10:01 A.M.