



# STATE OF WISCONSIN Assembly Journal

## Ninety–Second Regular Session

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WEDNESDAY, March 15, 1995

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The Chief Clerk makes the following entries under the above date:

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### AMENDMENTS OFFERED

Assembly substitute amendment 1 to **Assembly Bill 123** offered by Representatives Owens, Ainsworth, Albers, Otte, Ladwig, Vrakas, Coleman, Goetsch, Grothman, Musser, Gunderson, Olsen, Kreibich, Silbaugh, Hoven, F. Lasee, Wasserman, Porter, Lazich, Freese and Handrick.

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### ADMINISTRATIVE RULES

#### **Assembly Clearinghouse Rule 92–195**

Relating to rail passenger excursion permits on state–owned rail lines.

Submitted by Department of Transportation.  
Report received from Agency, March 10, 1995.  
To committee on Highways and Transportation.  
Referred on March 15, 1995.

#### **Assembly Clearinghouse Rule 94–186**

Relating to the uniform standards of professional appraisal practice as promulgated by the appraisal standards board of the appraisal foundation.

Submitted by Department of Regulation and Licensing.  
Report received from Agency, March 9, 1995.  
To committee on Housing.  
Referred on March 15, 1995.

#### **Assembly Clearinghouse Rule 94–207**

Relating to sex offender registration.  
Submitted by Department of Justice.  
Report received from Agency, March 10, 1995.  
To committee on Criminal Justice and Corrections.  
Referred on March 15, 1995.

#### **Assembly Clearinghouse Rule 94–211**

Relating to volatile organic compound emissions from lithographic printing.  
Submitted by Department of Natural Resources.  
Report received from Agency, March 7, 1995.  
To committee on Environment and Utilities.  
Referred on March 15, 1995.

### INTRODUCTION AND REFERENCE OF PROPOSALS

Read first time and referred:

#### **Assembly Bill 201**

Relating to: a training and employment services grant for employes being laid off from a business and making an appropriation.

By Representatives Walker, Vrakas, Jensen, Schneiders, Bock, Cullen, Bell, Ward, Krug, Vander Loop, Dobyns, Porter, Hanson, La Fave, Ladwig, Lehman, Hahn, Gunderson, Goetsch, Musser, F. Lasee and R. Young; cosponsored by Senators Rosenzweig, Farrow, Petak, Andrea, Zien, Darling and Moore.

To committee on Labor and Employment.

#### **Assembly Bill 202**

Relating to: municipal boundary changes.

By Representatives Foti, Vrakas, Wood, Plache, Hanson, Ladwig, Grothman and Huber; cosponsored by Senator Fitzgerald.

To committee on Urban and Local Affairs.

#### **Assembly Bill 203**

Relating to: special observance days in school.

By Representatives Nass, Coleman, Handrick, Owens, Baldus, Goetsch, Musser, Duff, Ward, Albers, Olsen, Lazich, Lehman, Zukowski, Foti, Ladwig, Green, Brandemuehl, Schneiders, Kreibich, Ainsworth, Jensen, Silbaugh, Skindrud, Brancel, Walker and Grothman; cosponsored by Senators Cowles, Darling and Rude.

To committee on Education.

#### **Assembly Bill 204**

Relating to: the costs of removing, impounding and disposing of abandoned stolen vehicles.

By Representatives Otte, Hasenohrl, Porter, Ott, Lehman, Goetsch, Dobyns, Silbaugh, Handrick and Turner; cosponsored by Senators A. Lasee, Breske and Darling.

To committee on Urban and Local Affairs.

#### **Assembly Bill 205**

Relating to: various University of Wisconsin System reports.

By Representatives Kreibich, Ward, Hanson, Ladwig, Harsdorf, Grothman, Goetsch, Green, Vrakas and Owens; cosponsored by Senator Rude.

To committee on Mandates.

**Assembly Bill 206**

Relating to: service by elective state officials in other salaried state positions.

By Representatives Kreibich, Jensen, Freese, Dobyms, Musser, Lehman, Vrakas, Nass, Ladwig, Skindrud, Albers, Ward, Schneiders, Huebsch, Ainsworth, Owens, Hahn, Goetsch, Zukowski, Walker, Olsen and Seratti; cosponsored by Senators Schultz, Darling and Buettner.

To committee on Government Operations.

Concurrence:

Ayes: 13 – Representatives Albers, Lorge, F. Lasee, Underheim, Kreibich, Lazich, Hoven, Green, Baldus, Notestein, Robson, Cullen and Ziegelbauer.

Noes: 0.

Referred to committee on Rules.

*SHERYL ALBERS*  
Chairperson  
Committee on Insurance, Securities  
and Corporate Policy

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**COMMITTEE REPORTS**

The committee on *Criminal Justice and Corrections* reports and recommends:

**Assembly Bill 43**

Relating to: injury caused by a dog and providing a penalty.

Passage:

Ayes: 16 – Representatives Goetsch, Dobyms, Brandemuehl, Lehman, Kaufert, Owens, Walker, Handrick, Gunderson, Wood, Rutkowski, Travis, Huber, Riley, Baldwin and Murat.

Noes: 0.

Referred to committee on Rules.

**Assembly Bill 87**

Relating to: disclosure of the contents of recorded communications in court proceedings for felony offenses.

Passage:

Ayes: 15 – Representatives Goetsch, Dobyms, Brandemuehl, Lehman, Kaufert, Owens, Walker, Handrick, Gunderson, Wood, Rutkowski, Travis, Huber, Riley and Murat.

Noes: 1 – Representative Baldwin.

Referred to committee on Rules.

*ROBERT GOETSCH*  
Chairperson  
Committee on Criminal Justice and  
Corrections

The committee on *Veterans and Military Affairs* reports and recommends:

**Assembly Bill 73**

Relating to: the national guard tuition grant program and making an appropriation.

Passage:

Ayes: 9 – Representatives Musser, Zukowski, Dobyms, Skindrud, Lorge, Ryba, Boyle, Baldus and Vander Loop.

Noes: 0.

Referred to Joint Committee on Finance.

**Assembly Bill 92**

Relating to: increasing the minimum pay provided to national guard members and making an appropriation.

Assembly amendment 1 adoption:

Ayes: 8 – Representatives Musser, Zukowski, Dobyms, Skindrud, Lorge, Ryba, Baldus and Vander Loop.

Noes: 1 – Representative Boyle.

Passage:

Ayes: 9 – Representatives Musser, Zukowski, Dobyms, Skindrud, Lorge, Ryba, Boyle, Baldus and Vander Loop.

Noes: 0.

Referred to Joint Committee on Finance.

*TERRY MUSSER*  
Chairperson  
Committee on Veterans and Military  
Affairs

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**COMMUNICATIONS**

State of Wisconsin  
Legislative Audit Bureau  
Madison

January 23, 1995

To the Honorable the Legislature:

We have completed an evaluation of the Children At Risk program as directed by s. 118.153(6), Wis. Stats. The program, created by the Legislature in 1985, is intended to increase the number of students attaining high school

The committee on *Insurance, Securities and Corporate Policy* reports and recommends:

**Senate Bill 6**

Relating to: stacking of motor vehicle insurance coverage and drive–other–car exclusions under motor vehicle policies.

Assembly substitute amendment 1 adoption:

Ayes: 13 – Representatives Albers, Lorge, F. Lasee, Underheim, Kreibich, Lazich, Hoven, Green, Baldus, Notestein, Robson, Cullen and Ziegelbauer.

Noes: 0.

diplomas by improving services to those at risk of failing in, or dropping out of, school. The program was appropriated \$3.5 million in general purpose revenue for each year of the 1993–95 biennium and is administered by the Department of Public Instruction.

Changes made to the Children At Risk program by 1993 Wisconsin Act 16 have had a significant effect on the distribution of funds to local school districts. As a result of stricter eligibility requirements, substantially fewer school districts and students within those districts are eligible to receive funding.

This narrowing of eligibility has increased the amount of funding distributed to 4 of the 12 school districts eligible to apply for program aid. However, eight other districts, including Kenosha, Milwaukee, and Racine, which were required to apply for program funding because of high numbers of school dropouts, experienced a significant decrease in funding. As a result, we estimate that only 53.4 percent of the program's \$3.5 million appropriation, or \$1.87 million, will be distributed in the fiscal year 1994–95.

It is unclear whether this shift in funding will address concerns about the program's lack of effect on graduation rates, which we identified in a previous evaluation, particularly since department and district staff have little confidence in the modified program. Therefore, the Legislature needs to consider whether funds currently appropriated for the program should be used for different purposes.

We appreciate the courtesy and cooperation extended to us by department staff and staff from the school districts we contacted. The Department of Public Instruction's response is Appendix II.

Sincerely,  
*DALE CATTANACH*  
State Auditor

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State of Wisconsin  
Legislative Audit Bureau  
Madison

February 7, 1995

To the Honorable the Legislature:

We have completed an evaluation of the Milwaukee Parental Choice Program as directed by 1989 Wisconsin Act 336. The choice program provides public funding for low-income students from Milwaukee Public Schools (MPS) to attend private schools. In the 1994–95 school year, 830 program participants are attending 12 private schools that will receive \$3,209 for each student enrolled. In the first five years of the program, 1,636 students have attended choice schools at a cost of approximately \$8.4 million.

Although scores on academic achievement tests have been collected for choice students and two comparison groups of MPS students each year, too few students have taken the tests or have participated in the program for enough years to draw meaningful conclusions about the program's effect on academic achievement. In the 1993–94 school year, only 145 of 733 participants had participated since the program's second year or earlier, participants had been in the program an average of 1.8 years, and the average annual rate of attrition (participants not returning) was 30.3 percent. However, surveys show that parents of participants are more satisfied with choice schools than they were with MPS schools.

The Legislature will need to consider how the various proposals to modify or expand the choice program will address numerous questions, including whether additional children will be permitted to participate; how MPS program offerings and finances will be affected; to what extent more seats in existing or potentially new private schools, including sectarian schools, will be available to choice students; and whether adequate accountability for the use of public funds can be provided without creating unnecessary administrative burdens.

We appreciate the courtesy and cooperation extended to us by officials of all the participating schools; other private schools in the Milwaukee area; the Department of Public Instruction; Milwaukee Public Schools; and University of Wisconsin–Madison Professor John Witte and his staff.

Sincerely,  
*DALE CATTANACH*  
State Auditor