

State of Misconsin 1997 - 1998 LEGISLATURE

## **1997 ASSEMBLY BILL 625**

November 24, 1997 – Introduced by Representatives RILEY, NOTESTEIN, L. YOUNG, BOCK and CULLEN, cosponsored by Senators BURKE and GEORGE, by request of Milwaukee Public Schools. Referred to Committee on Education.

1	AN ACT to repeal 115.01 (10) (a) 1., 115.01 (10) (a) 2., 115.01 (10) (b), 119.18 (6)
2	(a), 121.004 (7) (c) 1. a., 121.004 (7) (c) 2., 121.004 (7) (cm), 121.02 (1) (f) 1.,
3	121.05 (3), $121.05$ (4) and $121.14$ ; <i>to renumber</i> $118.14$ (1) (a) and $121.02$ (1) (f)
4	2.; to renumber and amend 115.01 (10) (a) (intro.) and 121.006 (2) (a); to
5	consolidate, renumber and amend 119.18 (6) (intro.) and (b) and 121.004 (7)
6	(c) 1. (intro.) and b.; <i>to amend</i> 115.01 (2), 115.28 (18), 115.86 (10) (b), 117.03
7	(3m), 117.11 (2), 117.12 (2), 117.12 (5) (a) 2., 117.13 (2), 118.04 (4), 119.04 (1),
8	119.18 (7), 119.71 (1), 120.12 (15), 120.14 (1), 121.004 (5), 121.004 (7) (a), 121.05
9	(1) (a) (intro.), 121.05 (1) (a) 8., 121.23 (2) (intro.), 121.58 (4), 121.85 (6) (f) and
10	121.86 (3); and <i>to create</i> 115.28 (39), 118.14 (1) (a), 120.12 (25), 121.004 (5m),
11	121.004 (7) (e), 121.004 (7) (f), 121.004 (7) (g), 121.006 (2) (a) 2., 121.05 (1) (a)

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11., 121.05 (1) (a) 12. and 121.05 (2m) of the statutes; relating to: the

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calculation of pupil enrollment for school aid purposes.

#### Analysis by the Legislative Reference Bureau

Under current law, school is required to be held for at least 180 days during the school term. In addition, each school board must schedule at least 437 hours of direct pupil instruction in kindergarten, at least 1,050 hours of direct pupil instruction in grades 1 to 6 and at least 1,137 hours of direct pupil instruction in grades 7 to 12. This bill requires that school be held for these minimum required hours of instruction and eliminates the requirement that school be held at least 180 days.

Under current law, the membership of a school district and the shared cost of a school district (a school district's net cost of its general fund and debt service fund) are used to calculate the amount of aid that a school district may receive under the state aid formula. The membership is defined as the average of the number of pupils enrolled on the 3rd Friday of September and the 2nd Friday of January of the previous school year, including certain other pupils enrolled in special programs or schools in the school district, plus the average daily membership equivalent of pupils enrolled in summer school classes. This bill changes the definition of membership to be the number of pupils enrolled in the school district during the previous school year, including certain other pupils enrolled in special programs or schools in the school district. A pupil is counted as the number obtained by dividing the total number of hours of instruction in which the pupil is enrolled during the school term by the minimum required hours of instruction, as described above. The bill also directs that 3-year-old pupils be counted in membership on the same basis as 4-year-olds and 5-year-olds.

Under current law, a school board may establish rules scheduling the hours of a normal school day and may differentiate between the various elementary and high school grades in scheduling the school day. This bill authorizes the school board, in scheduling the school day, to differentiate among schools, educational programs and the various elementary and high school grades.

Finally, the bill directs each school board annually to report to the department of public instruction (DPI) how the school district used any additional funds that it received in the previous school year as a result of the enactment of this bill. DPI is required to submit to the legislature by January 15, 2003, an evaluation of the academic benefits that have accrued to pupils as a result of the enactment of this bill.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 115.01 (2) of the statutes is amended to read:

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1	115.01 (2) GRADES. The educational work of the public schools is divided into
2	12 grades, besides kindergarten, which are numbered from one to 12 beginning with
3	the lowest. The first 8 grades are the elementary grades. Where reference is made
4	to "elementary grades", the reference includes kindergarten, where applicable.
5	Where reference is made to "kindergarten", the reference includes both <u>3-year-old</u> ,
6	4-year-old and 5-year-old kindergarten, except as otherwise specifically provided.
7	The last 4 grades are the high school grades. A middle school is a school in which
8	grades 5 to 8 are taught. A junior high school is a school in which grades 7 to 9 are
9	taught. A senior high school is a school in which grades 10 to 12 are taught. This
10	classification is not a limitation of the character of work or the studies that may be
11	carried on in either the elementary or the high schools.
12	<b>SECTION 2.</b> 115.01 (10) (a) (intro.) of the statutes is renumbered 115.01 (10) and
13	amended to read:
14	115.01 (10) SCHOOL DAY. School days are days on which school is actually taught
15	and the following days on which school is not taught: <u>.</u>
16	<b>SECTION 3.</b> 115.01 (10) (a) 1. of the statutes is repealed.
17	<b>SECTION 4.</b> 115.01 (10) (a) 2. of the statutes is repealed.
18	<b>SECTION 5.</b> 115.01 (10) (b) of the statutes is repealed.
19	<b>SECTION 6.</b> 115.28 (18) of the statutes is amended to read:
20	115.28 (18) Pupil membership audits. Annually require at least 25% of each
21	school <del>boards</del> <u>board</u> to audit the number of pupils reported for membership purposes
22	under s. 120.14 (1).
23	<b>SECTION 7.</b> 115.28 (39) of the statutes is created to read:
24	115.28 (39) PUPIL ENROLLMENT REPORT. By January 15, 2003, submit a report
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to the appropriate standing committees of the legislature under s. 13.172 (3). The

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1	report shall evaluate the academic benefits that have accrued to pupils as a result
2	of the enactment of 1997 Wisconsin Act (this act). The report shall also identify
3	the modifications to the statutes that would be necessary to reverse the changes
4	made by 1997 Wisconsin Act (this act).
5	<b>SECTION 8.</b> 115.86 (10) (b) of the statutes is amended to read:
6	115.86 (10) (b) The board may apply for and receive the state aid under ss. s.
7	121.135 and 121.14. This paragraph does not apply beginning on the effective date
8	of a resolution adopted under sub. (9) (c).
9	<b>SECTION 9.</b> 117.03 (3m) of the statutes is amended to read:
10	117.03 (3m) "Enrollment" means the number of pupils enrolled, as provided
11	under s. 121.05 (1) (a), on the most recent of the preceding 3rd Friday of September
12	or 2nd Friday of January.
13	<b>SECTION 10.</b> 117.11 (2) of the statutes is amended to read:
14	117.11 (2) INITIATION OF PROCEDURES. A majority of the electors residing in
15	territory proposed to be detached from one school district and attached to an
16	adjoining school district, or owners of more than 50% of the territory proposed to be
17	detached from one school district and attached to an adjoining school district, as
18	measured by its assessed valuation divided by the assessment ratio of the taxation
19	district, may file a written petition with the clerk of the school district in which the
20	territory is located requesting the detachment of the territory from that school
21	district and its attachment to an adjoining school district. The petition shall include
22	a description of the territory sufficiently accurate to determine its location in the
23	school district in which it is located, as certified by the clerk of each city, town or
24	village within which all or part of the territory is located, and the number of pupils
25	residing in that territory who, on the most recent of the preceding 3rd Friday of

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September or 2nd Friday of January, were enrolled in the school district from which
 the territory is proposed to be detached, as certified by the clerk of that school district.
 Upon receipt of the petition, the school district clerk shall send a certified notice of
 the petition to the school board of the school district to which the territory is proposed
 to be attached and to the secretary of the board.

6

**SECTION 11.** 117.12 (2) of the statutes is amended to read:

117.12 (2) PETITION. A majority of the electors residing in the territory 7 8 described under sub. (1) or owners of 50% or more of that territory may file a written 9 petition with the clerk of the school district in which the territory is located 10 requesting the detachment of the territory from that school district and its 11 attachment to an adjoining school district. The petition shall include a description of the territory sufficiently accurate to determine its location in the school district in 12 13which it is located, as certified by the clerk of each city, town or village within which 14 all or part of the territory is located, and the number of pupils residing in that 15territory who, on the most recent of the preceding 3rd Friday of September or 2nd 16 Friday of January, were enrolled in the school district from which the territory is 17proposed to be detached, as certified by the clerk of that school district. Upon receipt 18 of the petition, the school district clerk shall send a certified copy of the petition to 19 the school board of the school district to which the territory is proposed to be attached 20and to the secretary of the board.

21

**SECTION 12.** 117.12 (5) (a) 2. of the statutes is amended to read:

117.12 (5) (a) 2. The total number of pupils residing in the territory proposed
to be detached under the appeals who, on the most recent of the preceding 3rd Friday
of September or 2nd Friday of January, were enrolled in the school district from

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- which the territory is proposed to be detached is equal to or greater than 7% of that
   school district's enrollment.
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**SECTION 13.** 117.13 (2) of the statutes is amended to read:

4 117.13 (2) SCHOOL BOARD ACTION. The school boards of 2 adjoining school 5 districts may order territory detached from one of the school districts and attached to the other school district by the adoption, by each of the school boards, of a 6 7 resolution ordering the detachment and attachment. The resolution shall include a 8 description of the territory sufficiently accurate to determine its location in the 9 school district in which it is located, as certified by the clerk of each city, village or 10 town within which all or any part of the territory is located, and the number of pupils 11 residing in that territory who, on the most recent of the preceding 3rd Friday of 12September or 2nd Friday of January, were enrolled in the school district from which 13 the territory is proposed to be detached, as certified by the clerk of that school district. 14Prior to adopting a resolution under this subsection, the school board of each affected 15school district shall give the electors residing in and the owners of the territory notice 16 of the proposed reorganization and an opportunity to meet with the school board to 17present reasons for or against the proposed reorganization. The school district clerk 18 of each school board that adopts a resolution under this subsection shall, within 5 19 days after adopting the resolution, send a certified copy of the resolution to the school 20 board of the other affected school district and file a certified copy of the resolution as 21provided under s. 117.17 (2). If the school board of each of the affected school districts 22adopts a resolution ordering the detachment and attachment, the reorganization 23shall take effect on the first July 1 after the March 1 following the adoption of the  $\mathbf{24}$ resolutions, unless an appeal is filed under sub. (3).

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**SECTION 14.** 118.04 (4) of the statutes is amended to read:

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1	118.04 (4) Shall not charge tuition for attendance at summer classes of pupils
2	who are residents of the school district if the school board receives aid for such classes
3	under s. 121.14 counts the pupils as enrolled under s. 121.004 (7) (f). The school
4	board may establish and collect reasonable fees for social, recreational or
5	extracurricular summer classes and programs which are <del>neither <u>not</u> credited toward</del>
6	graduation <del>nor aided under s. 121.14</del> if the pupils attending such classes are not
7	counted as pupils enrolled under s. 121.004 (7) (f).
8	<b>SECTION 15.</b> 118.14 (1) (a) of the statutes is renumbered 118.15 (1) (am).
9	<b>SECTION 16.</b> 118.14 (1) (a) of the statutes is created to read:
10	118.14 (1) (a) No child may be admitted to a 3-year-old kindergarten unless
11	he or she is 3 years old on or before September 1 in the year that he or she proposes
12	to enter school.
13	<b>SECTION 17.</b> 119.04 (1) of the statutes is amended to read:
14	119.04 (1) Subchapters IV, V and VII of ch. 115, ch. 121 and ss. $66.03$ (3) (c),
15	115.01 (1)  and  (2), 115.28, 115.31, 115.33, 115.34, 115.343, 115.345, 115.361, 115.38
16	$(2),\ 115.40,\ 115.45,\ 118.001\ to\ 118.04,\ 118.06,\ 118.07,\ 118.10,\ 118.12,\ 118.125\ to$
17	$118.14,118.15,118.153,118.16,118.162,118.163,118.18,118.19,118.20,118.24\;(1),$
18	(2) (c) to (f), (6) and (8), 118.245, 118.255, 118.258, 118.30 to 118.43, 120.12 (5) and
19	(15) to $(24)$ $(25)$ , 120.125, 120.13 (1), (2) (b) to (g), (3), (14), (17) to (19), (26), (34) and
20	(35) and 120.14 are applicable to a 1st class city school district and board.
21	SECTION 18. 119.18 (6) (intro.) and (b) of the statutes are consolidated,
22	renumbered 119.18 (6) and amended to read:
23	119.18 (6) SCHOOL CALENDAR. The board may determine the school calendar and
24	vacation periods for each school year for the regular day schools, summer schools,
25	social centers and playgrounds, except that: (b) The the board may close any school

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or dismiss any class in the event of an emergency, fire or other casualty, quarantine
 or epidemic.

3	SECTION 19. 119.18 (6) (a) of the statutes is repealed.
4	<b>SECTION 20.</b> 119.18 (7) of the statutes is amended to read:
5	119.18 (7) SCHOOL HOURS. The board may establish rules scheduling the hours
6	of each school day during which the schools shall be in session. The board may
7	differentiate <del>between</del> <u>among schools, educational programs and</u> the various grades
8	in scheduling such school hours.
9	<b>SECTION 21.</b> 119.71 (1) of the statutes is amended to read:
10	119.71 (1) In this section, "full-day" has the meaning given in s. $121.004$ (7) (c)
11	2. means the length of the school day for pupils in the first grade of the school district
12	operating the 5-year-old kindergarten program.
13	<b>SECTION 22.</b> 120.12 (15) of the statutes is amended to read:
14	120.12 (15) SCHOOL HOURS. Establish rules scheduling the hours of a normal
15	school day. The school board may differentiate between among schools, educational
16	programs and the various elementary and high school grades in scheduling the
17	school day. The equivalent of 180 such days, as defined in s. 115.01 (10), shall be held
18	during the school term. This subsection shall not be construed to eliminate a school
19	district's duty to bargain with the employe's collective bargaining representative
20	over any calendaring proposal which is primarily related to wages, hours and
21	conditions of employment.
22	<b>SECTION 23.</b> 120.12 (25) of the statutes is created to read:
23	120.12 (25) Use of additional funds. By August 15, 1999, and annually

24 thereafter by August 15, report to the department how the school district used any

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additional funds received in the previous school year as a result of 1997 Wisconsin
 Act .... (this act). The report shall specify whether any facility needs were reduced.
 SECTION 24. 120.14 (1) of the statutes is amended to read:

4 120.14(1) At the close of each fiscal year, the school board of each school district  $\mathbf{5}$ shall employ a licensed accountant to audit the school district accounts and certify 6 the audit. The audit shall include information concerning the school district's 7 self-insurance plan under s. 120.13 (2) (b), as specified by the commissioner of 8 insurance. If required by the state superintendent under s. 115.28 (18), the The audit 9 shall include an audit of the number of pupils reported for membership purposes 10 under s. 121.004 (5). The cost of the audit shall be paid from school district funds. 11 Annually by September 15, the school district clerk shall file a financial audit 12statement with the state superintendent.

13 **SECTION 25.** 121.004 (5) of the statutes is amended to read:

14 121.004 (5) MEMBERSHIP. "Membership" for any school district is the sum
 15 <u>number</u> of pupils enrolled as reported under s. 121.05 and the summer average daily
 16 membership equivalent for classes approved under s. 121.14 (1).

17 **SECTION 26.** 121.004 (5m) of the statutes is created to read:

18 121.004 (5m) MINIMUM REQUIRED HOURS OF INSTRUCTION. "Minimum required
19 hours of instruction" means the number of hours of direct pupil instruction required
20 for the grade in which a pupil is enrolled as specified under s. 121.02 (1) (f).

21 SECTION 27. 121.004 (7) (a) of the statutes is amended to read:

121.004 (7) (a) "Pupils enrolled" is the total number of pupils, as expressed by
 official enrollments, in all schools of the school district. A pupil shall be counted as
 the number obtained by dividing the total number of hours of instruction in which

25 the pupil is enrolled during the school term by the minimum required hours of

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#### instruction, except as provided in pars. (b) to (d) (g). If such total contains a fraction, 1 $\mathbf{2}$ it shall be expressed as the nearest whole number. The same method shall be used 3 in computing the number of pupils enrolled for resident pupils, nonresident pupils or both. 4 5 **SECTION 28.** 121.004 (7) (c) 1. (intro.) and b. of the statutes are consolidated. 6 renumbered 121.004 (7) (c) and amended to read: 7 121.004 (7) (c) A pupil enrolled in kindergarten may be counted only if the pupil 8 attains the age permitted under s. 115.28 (8) or required under s. 118.14 for 9 kindergarten admission. A kindergarten pupil shall be counted as one-half pupil 10 except that: b. A a pupil enrolled in a 5-year-old kindergarten program requiring 11 full-day attendance for less than 5 days a week for an entire school year attendance 12for more than 525 hours in a school term shall be counted as the result obtained by 13multiplying the number of hours in each day in which the pupil is enrolled by the 14 total number of days for which the pupil is enrolled, and dividing the result by the 15product of the number of hours of attendance per day required of first grade pupils 16 in the school district multiplied by 180 dividing the number of hours of direct pupil 17instruction scheduled for the pupil during the school term by 1.050. 18 **SECTION 29.** 121.004 (7) (c) 1. a. of the statutes is repealed. 19 **SECTION 30.** 121.004 (7) (c) 2. of the statutes is repealed. 20**SECTION 31.** 121.004 (7) (cm) of the statutes is repealed. 21**SECTION 32.** 121.004 (7) (e) of the statutes is created to read: 22121.004 (7) (e) A pupil enrolled in classes operated by a school district outside 23of the regular school day or school term, including summer school, shall be counted as the result obtained by dividing the sum of the hours of direct pupil instruction 24

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scheduled for the pupil during the school term and the number of hours of enrollment
 in additional classes by the minimum required hours of instruction.

3 **SECTION 33.** 121.004 (7) (f) of the statutes is created to read:

4 121.004 (7) (f) A pupil enrolled in a private school who attends public school 5 in the school district to receive instruction in subjects not required to be provided by 6 the private school under s. 118.165 (1) (d) shall be counted as the result obtained by 7 dividing the number of hours of direct pupil instruction in the public school in which 8 the pupil is enrolled during the school term by the minimum required hours of 9 instruction, except that a pupil participating in social, recreational or 10 extracurricular summer classes and programs, including team sports, shall not be 11 so counted.

12

**SECTION 34.** 121.004 (7) (g) of the statutes is created to read:

13 121.004 (7) (g) A pupil who receives instruction in a home-based private 14 educational program that meets all of the requirements under s. 118.165 (1) and who 15 attends public school in the school district to receive instruction in subjects not 16 required to be provided by the home-based private educational program under s. 17 118.165 (1) (d) shall be counted as the result obtained by dividing the number of 18 hours of direct pupil instruction in the public school in which the pupil is enrolled 19 during the school term by the minimum required hours of instruction.

- SECTION 35. 121.006 (2) (a) of the statutes is renumbered 121.006 (2) (a) (intro.)
  and amended to read:
- 121.006 (2) (a) (intro.) Hold school for at least 180 days each year the minimum
   required hours of instruction, less any days of the following:

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1	<u>1. Hours</u> during which the state superintendent determines that school is not
2	held or educational standards are not maintained as the result of a strike by school
3	district employes, the days to be computed in accordance with s. 115.01 (10).
4	<b>SECTION 36.</b> 121.006 (2) (a) 2. of the statutes is created to read:
5	121.006 (2) (a) 2. Hours during which school is closed by order of a local health
6	officer, as defined in s. 250.01 (5).
7	<b>SECTION 37.</b> 121.02 (1) (f) 1. of the statutes is repealed.
8	<b>SECTION 38.</b> 121.02 (1) (f) 2. of the statutes is renumbered 121.02 (1) (f).
9	<b>SECTION 39.</b> 121.05 (1) (a) (intro.) of the statutes is amended to read:
10	121.05 (1) (a) (intro.) The average of the number of pupils enrolled on the 3rd
11	Friday of September and the 2nd Friday of January of in the school district in the
12	previous school year, including:
13	<b>SECTION 40.</b> 121.05 (1) (a) 8. of the statutes is amended to read:
14	121.05 (1) (a) 8. Pupils enrolled in a residential school operated by the state
15	under subch. III of ch. 115 for whom the school district is paying tuition under s.
16	115.53 (2) determined by multiplying the total number of periods in each day in
17	which the pupils are enrolled in the local public school by the total number of days
18	for which the pupils are enrolled in the local public school and dividing the product
19	by <del>1,080 <u>the number of hours of direct pupil instruction scheduled for pupils enrolled</u></del>
20	in the school district in the same grade as the pupil who is enrolled in the residential
21	school.
22	<b>SECTION 41.</b> 121.05 (1) (a) 11. of the statutes is created to read:
23	121.05 (1) (a) 11. Pupils enrolled in a private school who attend a public school
24	in the school district.
25	<b>SECTION 42.</b> 121.05 (1) (a) 12. of the statutes is created to read:

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1	121.05 (1) (a) 12. Pupils who receive instruction in a home-based private
2	educational program who attend a public school in the school district.
3	<b>SECTION 43.</b> 121.05 (2m) of the statutes is created to read:
4	121.05 (2m) The school district clerk shall also include, as part of the annual
5	school district report under s. 120.18, the number of pupils enrolled in the school
6	district on the 3rd Friday of September in the current school year.
7	SECTION 44. 121.05 (3) of the statutes is repealed.
8	<b>SECTION 45.</b> 121.05 (4) of the statutes is repealed.
9	SECTION 46. 121.14 of the statutes is repealed.
10	<b>SECTION 47.</b> 121.23 (2) (intro.) of the statutes is amended to read:
11	121.23 (2) (intro.) If a school district holds less than $180$ days of school <u>the</u>
12	minimum required hours of instruction as the result of a strike by school district
13	employes, for the purposes of computing general aid, the department shall compute
14	the school district's primary and secondary ceiling costs per member in accordance
15	with the procedure specified in pars. (a) to (e). In making the calculation, the
16	department shall:
17	SECTION 48. 121.58 (4) of the statutes is amended to read:

121.58 (4) STATE AID FOR SUMMER CLASS TRANSPORTATION. Annually on or before 18 October 1 of the year in which transportation is provided under s. 121.54 (4), the 19 school district clerk shall file with the department a report, containing such 20 21information as the department requires, on transportation provided by the school 22board to and from summer classes. Upon receipt of such report and if the summer 23classes meet the requirements of s. 121.14 (1), state aid shall be paid for such 24transportation. A school district which provides such transportation shall be paid state aid for such transportation at the rate of \$4 per pupil transported to and from 25

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public school whose residence is at least 2 miles and not more than 5 miles by the nearest traveled route from the public school attended, and \$6 per pupil transported to and from public school whose residence is more than 5 miles by the nearest traveled route from the public school attended, if the pupil is transported 30 days or more. The state aid shall be reduced proportionately if the pupil is transported less than 30 days.

7

**SECTION 49.** 121.85 (6) (f) of the statutes is amended to read:

8 121.85 (6) (f) *Exception*. A pupil enrolled in a kindergarten program or in a 9 preschool program under subch. V of ch. 115 shall be multiplied under par. (a) 2. by 10 a number equal to the result obtained by multiplying 0.325 by the appropriate 11 fraction under s. 121.004 (7) (c), (cm) or (d), and shall be counted under par. (b) 1. as 12 a number equal to the result obtained by multiplying 1.0 by the appropriate fraction 13 under s. 121.004 (7) (c), (cm) or (d).

14 **SECTION 50.** 121.86 (3) of the statutes is amended to read:

15 121.86 (3) STATE AID EXCEPTION. Pupils under sub. (2) (b) and (c) who are
enrolled in a kindergarten program or in a preschool program under subch. V of ch.
17 115 shall be multiplied under sub. (2) (a) 2. by a number equal to the result obtained
by multiplying 0.25 by the appropriate fraction under s. 121.004 (7) (c), (cm) or (d).

19

#### SECTION 51. Initial applicability.

(1) The treatment of sections 121.004 (5), (5m) and (7) (a), (c), (cm) and (e) to
(g), 121.05 (1) (a) (intro.), 8., 11. and 12., 121.85 (6) (f) and 121.86 (3) of the statutes
first applies to the distribution of state aide to school districts in the 1999–2000
school year.

24 SECTION 52. Effective date.

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- 1 (1) This act takes effect on July 1, 1998.
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(END)