

1999 DRAFTING REQUEST

Bill

Received: 10/23/98 Wanted: As time permits For: Marlin Schneider (608) 266-0215 This file may be shown to any legislator: NO				Received By: kuesejt Identical to LRB:				
				Drafter: kuesejt				
				May Contact:				Alt. Drafters:
Subject: State Government - miscellaneous Legislature - miscellaneous				Extra Copies:	PJD-1			
Topic:								
Privacy	impact stateme	ents						
Instruct	tions:							
Per 1997	' LRB-488911.							
Drafting	g History:							
Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required	
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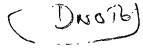
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Subject:	State Government - miscellaneous	Extra Copies: PJD-1		

Topic:

Privacy impact statements.

Legislature - miscellaneous

Instructions:

Per 1997 LRB-4889/1

Drafting History:

Jacketed Reauired Vers. **Drafted Submitted**

FE Sent For:

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State of Misconsin 1997 - 1998 LEGISLATURE

_0663 LRB-4889/4 JTK:(\$\frac{1}{2}\text{:hmh}



AN ACT to create 13.0991 of the statutes; relating to: preparation of privacy

impact statements for bills that would impact personal privacy.

Analysis by the Legislative Reference Bureau

This bill provides that whenever a bill is introduced in either house of the legislature that would have an impact upon personal privacy, any standing committee to which the bill is referred must not hold a public hearing on the bill or report the bill until a privacy impact statement is prepared and received. The statement is prepared by one or more state agencies or authorities, as determined by the department of administration. The statement describes the impact upon personal privacy that would result from enactment of the bill and analyzes the desirability of that impact from the standpoint of public policy. The bill also permits either house of the legislature, under rules of that house or joint rules, to request the department of administration to order the preparation of a privacy impact statement with respect to any bill before that house, either in its original form or as affected by one or more amendments.

Under the bill, a bill has an impact on personal privacy if the bill would:

- 1. Provide for the creation of additional personally identifiable information that is not readily available to the public at the time the bill is introduced.
- 2. Create an activity that would constitute an intrusion upon the privacy of an individual, or alter an activity in such a way as to create such an intrusion.
- 3. Utilize the name, picture or likeness of an individual without the consent of the individual, or the consent of the individual's parent or guardian if the individual is a minor; or

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4. Permit or cause publicity to be given to the private life of an individual. For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 13.0991 of the statutes is created to read:

13.0991 Privacy impact statements. (1) In this section:

- (a) 'Authority' means a body created under ch. 231, 232, 233, 234 or 235.
- (b) "Impact upon personal privacy" means that a bill would do one or more of the following:
- 1. Provide for the creation of additional personally identifiable information that is not readily available to the public at the time the bill is introduced.
- 2. Create an activity that would constitute an intrusion upon the privacy of an individual, or alter an activity in such a way as to create such an intrusion.
- 3. Utilize the name, picture or likeness of an individual without the consent of the individual, or the consent of the individual's parent or guardian if the individual is a minor.
 - 4. Permit or cause publicity to be given to the private life of an individual.
- (c) "Personally identifiable information" has the meaning given under s. 19.62 (5).
- (d) 'State agency' means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority.

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- (2) (a) Whenever a bill is introduced in either house of the legislature that would have an impact upon personal privacy, the legislative reference bureau shall promptly transmit a copy of the bill to the department of administration.
- (b) Either house of the legislature may, under rules of that house or joint rules of the legislature, request the department of administration to order the preparation of a privacy impact statement with respect to any bill before that house, either in its original form cr as affected by one or more amendments. If a house so requests, the chief clerk of that house shall thereupon transmit a copy of that bill and any affected amendments to the department of administration.
- (3) Upon receipt of a bill under sub. (2), the department of administration shall direct one or more state agencies or authorities to prepare a privacy impact statement with respect to that bill. Each privacy impact statement shall describe the impact upon personal privacy that would result from enactment of the bill and analyze the desirability of that impact from the standpoint of public policy.
- (4) Each state agency or authority receiving a bill under sub. (3) shall provide the statement required under sub. (3) to the department of administration within 15 days of the department's directive.
- (5) Upon receiving a privacy impact statement under sub. (4), the department of administration shall provide one copy to the legislative reference bureau, one copy to the principal author of the bill and one copy to the chief clerk of the house of the legislature in which the bill originated. The chief clerk shall thereupon print and distribute the statement in the same manner as amendments to the bill are printed and distributed.
- (6) Whenever a bill requires preparation of a privacy impact statement under this section, the legislative reference bureau shall include a notation to that effect

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on the jacket of the bill when the jacket is prepared. If the preparation'of a privacy impact statement is requested by a house of the legislature, the chief clerk of that house shall include a notation to that effect on the jacket of the bill.

(7) Whenever a privacy impact statement is required or requested for any bill under this section, any standing committee to which the bill is referred shall not hold a public hearing on the bill or report the bill until the statement is received by the chief clerk of the house in which the bill originated.

SECTION 2. Initial applicability.

(1) This act first applies with respect to bills introduced in the 1999-2001 legislative session.

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(END)

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4889/1dn 5/ldn

JTK:jle:hmh

Thursday, February 26, 1998

The language of proposed s. 13.0991 (7) to the effect that a bill for which a privacy impact statement is required or requested may not be heard or reported by a standing committee to which the bill is referred until the statement is received creates a rule of procedure under article IV, section 8, of the constitution. The supreme court has held that the remedy for noncompliance with this type of provision lies exclusively within the legislative branch. See State *ex rel. La Follette v. Stitt*, 114 Wis. 2d 358, 363–369 (1983). In other words, while this type of provision may be effective to govern internal legislative procedure, the courts will not enforce this type of provision and it does not affect the validity of any enactment resulting from a procedure that may be viewed as contravening the provision.

Jeffery T. Kuesel Assistant Chief Counsel 266-6778

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0663/1dn JTK:kg:jf

November 11, 1998

The language of proposed s. 13.0991 (7) to the effect that a bill for which a privacy impact statement is required or requested may not be heard or reported by a standing committee to which the bill is referred until the statement is received creates a rule of procedure under article IV, section 8, of the constitution. The supreme court has held that the remedy for noncompliance with this type of provision lies exclusively within the legislative branch. See *State ex rel. La Follette v. Stitt*, 114 Wis. 2d 358, 363–369 (1983). In other words, while this type of provision may be effective to govern internal legislative procedure, the courts will not enforce this type of provision and it does not affect the validity of any enactment resulting from a procedure that may be viewed as contravening the provision.

Jeffery T. Kuesel Assistant Chief Counsel **266-6778**

SUBMITTAL FORM

LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and **sign** on the appropriate line(s) below.

Date: 1 1/11/98	To: Representative Schneider
	Relating to LRB drafting number: LRB-0663
<u>Topic</u> Privacy impact statements	
Subject(s) State Government - miscellaneous, Legislature - mis	scellaneous
JACKET the draft for introduction	
in the Senate or the Assembly (check	only one). Only the requester under whose name the
drafting request is entered in the LRB's drafting r	ecords may authorize the draft to be submitted. Please
allow one day for the preparation of the required of	copies.
2. REDRAFT. See the changes indicated or attached	ed
A revised draft will be submitted for your approva	al with changes incorporated.
3. Obtain FISCAL ESTIMATE NOW , prior to int	roduction
If the analysis indicates that a fiscal estimate is re-	quired because the proposal makes an appropriation or
increases or decreases existing appropriations or s	state or general local government fiscal liability or
revenues, you have the option to request the fiscal	l estimate prior to introduction. If you choose to
introduce the proposal without the fiscal estimate,	, the fiscal estimate will be requested automatically upon
introduction. It takes about 10 days to obtain a fis	cal estimate. Requesting the fiscal estimate prior to
introduction retains your flexibility for possible re	edrafting of the proposal.
If you have any questions regarding the above proce	dures, please call 266-3561. If you have any questions

relating to the attached draft, please feel free to call me.

Jeffery T. Kuesel, Assistant Chief Counsel Telephone: (608) 266-6778