1999 DRAFTING REQUEST

Bill

Received: 12/9/98					Received By: shoveme			
Wanted: As time permits					Identical to LRB:			
For: Bonnie Ladwig (608) 266-9171 This file may be shown to any legislator: NO					By/Representing: Rep. Ladwig Drafter: shoveme			
Subject: Munis - miscellaneous					Extra Copies:			
Topic:								
Urban t	owns							
Instruc	ctions:							
	ached. Redraft me urban town		s0378) to AB	114 (-0046),	but sunset the prov	vision that all	ows towns	
Draftin	ng History:							
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	Jacketed	Required	
/?	shoveme 12/9/98	gilfokm 12/31/98					Local	
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FE Sent	: For: 01/19/99	•						

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Wanted: As time permits					Identical to LRB:			
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May Con	tact:				Alt. Drafters:			
Subject: Munis - miscellaneous					Extra Copies:			
Topic:								
Urban tov	wns							
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Drafting	History:				 	··· <u></u>		
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required	
/?	shoveme 12/9/98	gilfokm 12/31/98					Local	
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1999 DRAFTING REQUEST

Bill

FE Sent For:

Received: 12/9/98	Received By: shoveme		
Wanted: As time permits	Identical to LRB:		
For: Bonnie Ladwig (608) 266-9171	By/Representing: Rep. Ladwig		
This file may be shown to any legislator: NO	Drafter: shoveme		
May Contact:	Alt. Drafters:		
Subject: Munis - miscellaneous	Extra Copies:		
Topic: Urban towns			
Instructions: See Attached. Redraft 1997 ASA 1 (s0378) to AB 114 (-0046) to become urban towns after 5 years.	, but sunset the provision that allows towns		
Drafting History:	·		
Vers. Drafted Reviewed Typed Proofed /? shoveme /- 12-31 King / IMES 12/9/98	Submitted Jacketed Required		

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1997 1998 DEGISDATURE

LRB-0046/1 MES: MARSING KALIN WIJE KG

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February 18, 1997 – Introduced by Representatives Ladwig, Urban, Albers, Brandemuehl, Goetsch, F. Lasee, Ott, Owens, Porter, Powers, Schafer, Seratti, Springer and Ward, cosponsored by Senators Farrow, A. Lasee and Schultz. Referred to Committee on Urban and Local Affairs.

AN ACT to amend 60.61 (2) (intro.), 60.62 (1), 60.62 (2), 60.62 (3), 62.23 (7a) (a), 66.021 (2) (intro.), 66.024 (intro.), 66.025, 66.32 and 236.02 (5); and to create 60.10 (1) (g) and 60.225 of the statutes; relating to: the authority of certain towns to become urban towns.

Analysis by the Legislative Reference Bureau

Under current law, if a town meeting authorizes a town board to do so, the town board may exercise powers that are related to villages and conferred on village boards by statute, except those powers that conflict with statutes relating to towns and town boards. For example, a town board exercising village powers may not create a tax incremental financing district, annex territory, exercise extraterritorial zoning jurisdiction over another town or, in counties that have adopted a county zoning ordinance, enact a town zoning ordinance unless it is approved by the county board. If a town board exercises village powers, the town is still subject to annexation by a city or village and may be subject to extraterritorial zoning powers exercised by a city or village.

Subject to several conditions, this bill authorizes a town board that is authorized to exercise village powers to adopt a resolution declaring that the town is an urban town. Under certain circumstances and subject to several limitations, the bill allows a town board that has adopted such a resolution to exercise any statutory power that a village may exercise, including the power to create a housing authority for the elderly. Before the town board may adopt a resolution declaring that the town is an urban town, the town must either: attempt, and fail, to

ASSEMBLY BILL 114

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consolidate with a city or village and have attempted to incorporate as a city or village between 1996 and 1996; or attempt to consolidate with a city or village and attempt, and fail, to incorporate as a city or village within a years after commencing the procedures that are required to become an urban town. The town board may adopt a resolution declaring that the town is an urban town only after its attempts to consolidate or incorporate fail. Once the town board adopts an urban town resolution, the resolution may take effect only after the resolution is approved by the electors of the town in a referendum.

The bill also allows the board of an urban town to exercise certain zoning powers and to remove the town from coverage of county zoning ordinances, other than a county shorelands zoning ordinance, and exempts the town from being subject to certain city and village annexation and extraterritorial powers. Also under the bill, town residents may attempt to enact direct legislation. This bill does not extend constitutional or statutory home rule powers to urban towns, nor does it allow such towns to create a tax incremental financing district, to adopt a village form of government, to annex territory or to engage in extraterritorial zoning or plat approval.

The powers granted to urban towns in this bill apply only if certain conditions are met on the date on which the town board adopts the resolution. Some of the conditions that must be satisfied include the following:

- 1. The population of the town must be at least 7,500.
- 2. The equalized value of the town must exceed \$360,000,000 and must be at least \$40,000 on a per person basis.
- 3. The town must provide law enforcement, fire protection and emergency medical services 24 hours a day.
- 4. At least 30% of the town residents must receive water supply and sewage disposal services from one of several entities, such as a town sanitary district, a town utility district, a metropolitan sewerage district or another city, village or town.
 - 5. The town must adopt a comprehensive land use plan as part of a master plan.
 - 6. The town board must consist of supervisors.

For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

happaplants

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 60.10(1)(g) of the statutes is created to read:

60.10 (1) (g) Approval of resolutions. Approve a resolution adopted by the town

board under s. 60.225 (1).

SECTION 2. 60.225 of the statutes is created to read:

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LRBs0378/1 MES:jlg:jf

ASSEMBLY SUBSTITUTE AMENDMENT 1, TO 1997 ASSEMBLY BILL 114

January 15, 1998 - Offered by Representative LADWIG.

AN ACT to amend 60.61 (2) (intro.), 60.62 (1), 60.62 (2), 60.62 (3), 62.23 (7a) (a), 66.021 (2) (intro.), 66.024 (intro.), 66.025, 66.32 and 236.02 (5); and to create 60.10 (1) (g) and 60.225 of the statutes; relating to: the authority of certain towns to become urban towns.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

5 **SECTION 1.** 60.10 (1) (g) of the statutes is created to read:

6 60.10 (1) (g) Approval of resolutions. Approve a resolution adopted by the town board under s. 60.225 (1).

SECTION 2. 60.225 of the statutes is created to read:

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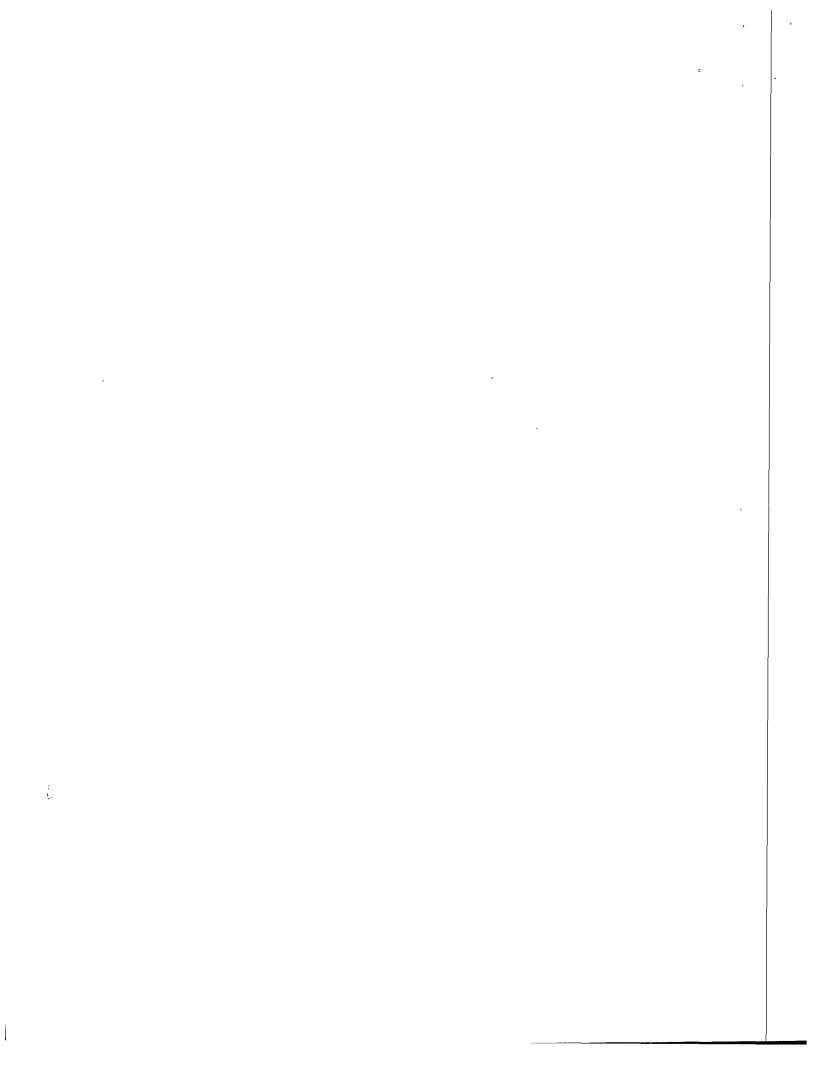
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60.225 Urban towns. (1) PROCESS; REQUIREMENTS. Subject to sub. (1m), if a town board is authorized to exercise village powers under s. 60.10 (2) (c), and subject to sub. (2), a town board may adopt a resolution declaring its town to be an urban

town that is subject to this section if, on the date of adoption of the resolution, all of 1 2 the following conditions are satisfied: 3 (a) The population of the town is at least 7.500. (b) The equalized value of the town exceeds all of the following amounts: 4 5 1. According to the most recent assessment, \$360,000,000. 2. On a per person basis, \$40,000 according to the most recent assessment. 6 7 (c) The town provides law enforcement services, 24 hours a day, by establishing 8 a town police department, by creating a joint police department with another city, village or town under s. 60.56 or by contracting with another person under s. 60.56. 9 10 (d) The town provides fire protection services, 24 hours a day, by establishing a town fire department or by creating a joint fire department with another city, 11 village or town under s. 60.55. 12 (e) The town provides emergency medical technician services, 24 hours a day, 13 by an emergency medical technician, as defined in s. 146.50 (1) (e). 14 (f) The town board adopts a comprehensive land use plan as part of a master 15 plan under s. 62.23 (2) and (3) that is administered by a planner who is employed by 16 17 the town. (g) At least 30% of the town residents receive water supply and sanitary sewage 18 disposal services from one of the following: 19 1. A town sanitary district created by the town under subch. IX. 20 2. A town utility district created under s. 66.072. 21 3. A metropolitan sewerage district created under ss. 66.20 to 66.26 or under 22 ss. 66.88 to 66.918. 23 4. A public utility created under s. 196.01 (5). 24 5. A town sanitary district created by another town under subch. IX. 25



1	6. A city or village.
2	7. A city-owned treatment works or village-owned treatment works in which
3	the town has an interest under an intergovernmental cooperation agreement under
4	s. 66.30.
5	(h) The town board consists of 5 supervisors.
6	(1m) PROCEDURE. (a) Subject to par. (c) and except as provided in par. (b), a town
7	board may proceed under sub. (1) only if the town board adopts a resolution declaring
. 8-	its intent to proceed under this paragraph and only if the town board institutes
9	proceedings under s. 66.02 to consolidate the town with a city or village on or after
$\widehat{10}$	the effective date of this paragraph [revisor inserts date], and if, between Michael
_11	1999, the town board has done one of the following:
12	1. Instituted proceedings to incorporate the town as a city of the under s.
13	66.012.
14	2. Instituted proceedings to incorporate the town as a city or village under ss.
15	66.013 to 66.019.
16	(b) Subject to par. (c), if a town board has not instituted one of the proceedings
17	under par. (a) 1. or 2. between 1986 and 1996, the town board may proceed under sub.
18	(1) only if the town board adopts a resolution declaring its intent to proceed under
19	this paragraph and only if the town board, within a 3-year period beginning on the
20	date of the adoption of the resolution declaring its intent to proceed under this
21	paragraph, institutes proceedings under s. 66.02 to consolidate the town with a city
22	or village and the town board institutes proceedings described under par. (a) $1.$ or $2.$
23	(c) The town board may adopt a resolution under sub. (1) only if the town board
24	institutes the proceedings under par. (a) or under par. (b) and the proceedings do not

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result in either a consolidation under s. 66.02 or the incorporation of the town as a city providing under s. 66.012 or under ss. 66.013 to 66.019.

- (2) RATIFICATION. (a) If a town board adopts a resolution under sub. (1), the town board shall call a referendum to approve the resolution adopted under sub. (1). The referendum shall be called for that purpose at the next spring primary or election or September primary or general election, or the town board may call and conduct a special referendum under s. 8.55, to be held not sooner than 45 days after the referendum is called by the town board. The town board shall call for a referendum under this subsection not later than 90 days after the adoption of a resolution under sub. (1). The referendum question shall be: "Do you approve the town board's adoption of the resolution declaring the Town of [insert name of town] to be an urban town?"
- (b) A resolution adopted by a town board under sub. (1) may not take effect until the resolution is approved in a referendum called for by the town board under par. (a). If the referendum is approved by the electors of the town, the town clerk shall certify that fact to the secretary of state. The secretary of state shall issue a certificate of urban town status and shall record that status in a book kept for that purpose.
- (3) Powers. (a) A town that is subject to this section may exercise any statutory power that a village may exercise, except as follows:
- 1. A town acting under this section does not have home rule powers under article XI, section 3, of the constitution or under s. 61.34 (5).
- 2. A town acting under this section may not exercise extraterritorial zoning $\sqrt[]{}$ powers under s. 62.23 (7a) or 66.32, offensive industry regulation under s. 66.052 (1),

- extraterritorial plat approval under s. 236.10 or wetlands in shorelands zoning authority under s. 61.351.
 - 3. A town acting under this section may not exercise annexation of territory powers under s. 66.021, 66.024 or 66.025.
 - 4. A town acting under this section may not create a tax incremental financing district under s. 66.46.
- 5. A town acting under this section may not adopt a village form of governance

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 8 by acting under ss. 61.19 to 61.325.
 - (b) 1. Except for a wetlands in shorelands zoning ordinance, no town may be subject to any county zoning ordinance that is enacted by a county board after a town board adopts a resolution under sub. (1) unless the town board approves the ordinance or until the resolution adopted by the town board under sub. (1) is defeated in a referendum that is held under sub. (2).
 - 2. If a town board adopts a resolution under sub. (1) and the resolution is ratified under sub. (2), a town board may adopt a resolution revoking its approval of any county zoning ordinance, other than a wetlands in shorelands zoning ordinance, if the town board notifies the county board in writing at least 60 days before the resolution revoking approval of a county zoning ordinance takes effect.
 - 3. Beginning on the effective date of the resolution revoking town approval of a county zoning ordinance, a town that is subject to this section may enact zoning ordinances only under s. 62.23.
 - (c) No town territory may be annexed by a city or village under s. 66.021, 66.024 or 66.025 during the 3-year period described under sub. (1m) (b), during the period beginning after a town board adopts a resolution under sub. (1) and before a ratification vote under sub. (2) or at any time after the electors of the town approve

- such a resolution under sub. (2), unless the town board approves the proposed annexation or unless the land proposed to be annexed is less than 300 acres and at least 85% of the border of such land is contiguous to the annexing city or village.
- (d) No town may be subject to the extraterritorial zoning jurisdiction or extraterritorial plat approval jurisdiction of a city or village during the period beginning after a town board adopts a resolution under sub. (1) and before a ratification vote under sub. (2) or at any time after the electors of the town approve such a resolution under sub. (2).
- (e) 1. If a town is a party to a cooperative boundary plan under s. 66.023 or similar cooperative boundary agreement under s. 66.30 on the date on which the town becomes an urban town, the terms of the plan or agreement, or any approved amendments to the plan or agreement, shall remain in effect until the expiration of the planning period that is specified in the plan or the expiration of the agreement.
- 2. A town may become a party to a cooperative boundary plan under s. 66.023 any time before the first day of the 24th month beginning after the effective date of this subdivision [revisor inserts date]. If a town becomes a party to such a plan under this subdivision, the terms of the plan, or any approved amendments to the plan, shall remain in effect until the expiration of the planning period that is specified in the plan.
- 3. Except as provided in this paragraph and in par. (c), the boundaries of an urban town may not be changed under s. 66.02 or 66.022, or by the acquisition or

disposal of territory by any means, unless the town agrees to the change.

SECTION 3. 60.61 (2) (intro.) of the statutes is amended to read:

1	60.61 (2) EXTENT OF AUTHORITY. (intro.) Subject to subs. (3) and (3m), if a town
2	is located in a county which has not enacted a county zoning ordinance under s. 59.69,
3	the town board of a town that is not subject to s. 60.225 , by ordinance, may:
4	SECTION 4. 60.62 (1) of the statutes as affected by 1997 Wiseon Sin Act My is
5	amended to read:
6	60.62 (1) Subject to subs. (2), (3) and (4) and to s. 60.225 (3) (b) 3., if a town board
7	has been granted authority to exercise village powers under s. $60.10(2)(c)$, the board
8	may adopt enact zoning ordinances under s. 61.35.
9	SECTION 5. $60.62(2)$ of the statutes is amended to read:
10	60.62 (2) If the county in which the town is located has enacted a zoning
11	ordinance under s. 59.69, the exercise of the authority under sub. (1) is subject to
12	approval by the town meeting or by a referendum vote of the electors of the town held
13	at the time of any regular or special election, except that this subsection does not
14	apply if a town board revokes its approval of a county zoning ordinance under s.
15	60.225 (3) (b) 2.
16	SECTION 6. 60.62 (3) of the statutes is amended to read:
17	60.62 (3) In counties having a county zoning ordinance, no zoning ordinance
18	or amendment of a zoning ordinance may be adopted enacted under this section
19	unless it is approved by the county board, except that this subsection does not apply
20	if a town board revokes its approval of a county zoning ordinance under s. 60.225(3)
21	(b) 2. √
22	SECTION 7. 62.23 (7a) (a) of the statutes is amended to read:
23	62.23 (7a) (a) Extraterritorial zoning jurisdiction means the unincorporated
24	area, except as provided in s. 60.225(3)(d), within 3 miles of the corporate limits of
25	a first, second or third class city, or 1 1/2 miles of a fourth class city or a village.

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Wherever extraterritorial zoning jurisdictions overlap, the provisions of s. 66.32 shall apply and any subsequent alteration of the corporate limits of the city by annexation, detachment or consolidation proceedings shall not affect the dividing line as initially determined under s. 66.32. The governing body of the city shall specify by resolution the description of the area to be zoned within its extraterritorial zoning jurisdiction sufficiently accurate to determine its location and such area shall be contiguous to the city. The boundary line of such area shall follow government lot or survey section or fractional section lines or public roads, but need not extend to the limits of the extraterritorial zoning jurisdiction. Within 15 days of the adoption of the resolution the governing body shall declare its intention to prepare a comprehensive zoning ordinance for all or part of its extraterritorial zoning jurisdiction by the publication of the resolution in a newspaper having general circulation in the area proposed to be zoned, as a class 1 notice, under ch. 985. The city clerk shall mail a certified copy of the resolution and a scale map reasonably showing the boundaries of the extraterritorial jurisdiction to the clerk of the county in which the extraterritorial jurisdiction area is located and to the town clerk of each town, any part of which is included in such area.

SECTION 8. 66.021 (2) (intro.) of the statutes is amended to read:

66.021 (2) METHODS OF ANNEXATION. (intro.) Subject to s. 66.023 (7) and except as provided in s. 60.225 (3) (c), territory contiguous to any city or village may be annexed thereto in the following ways:

SECTION 9. 66.024 (intro.) of the statutes is amended to read:

66.024 Annexation by referendum; court order. (intro.) As a complete alternative to any other annexation procedure, and subject to s. 66.023 (7) and except as provided in s. 60.225 (3) (c), unincorporated territory which contains electors and

is contiguous to a city or village may be annexed thereto in the manner hereafter provided. The definitions in s. 66.021 (1) shall apply to this section.

SECTION 10. 66.025 of the statutes, as affected by 1997 Wisconsin Alt 175 is amended to read:

66.025 Annexation of owned territory. In addition to other methods provided by law and subject to ss. 59.692 (7) and 66.023 (7) and except as provided in s. 60.225 (3) (c), territory owned by and lying near but not necessarily contiguous to a village or city may be annexed to a village or city by ordinance enacted by the board of trustees of the village or the common council of the city, provided that in the case of noncontiguous territory the use of the territory by the city or village is not contrary to any town or county zoning regulation. The ordinance shall contain the exact description of the territory annexed and the names of the towns from which detached, and shall operate to attach the territory to the village or city upon the filing of 6 certified copies thereof in the office of the secretary of state, together with 6 copies of a plat showing the boundaries of the territory attached. Two copies of the ordinance and plat shall be forwarded by the secretary of state to the department of transportation, one copy to the department of natural resources, one copy to the department of public instruction.

SECTION 11. 66.32 of the statutes is amended to read:

and villages by statute, including ss. 30.745, 62.23 (2) and (7a), 66.052, 236.10 and 254.57, may not be exercised within the corporate limits of another city or village and may not be exercised within the corporate limits of a town during the period beginning after the town(s) board has adopted a resolution under s. 60.225 (1) and before a ratification vote under s. 60.225 (2) or at any time(the electors of the town

approve such a resolution under s. 60.225 (2). Wherever these statutory extraterritorial powers overlap, the jurisdiction over the overlapping area shall be divided on a line all points of which are equidistant from the boundaries of each municipality concerned so that not more than one municipality shall exercise power over any area.

SECTION 12. 236.02 (5) of the statutes is amended to read:

236.02 (5) "Extraterritorial plat approval jurisdiction" means the unincorporated area, except as provided in s. 60.225 (3) (d), within 3 miles of the corporate limits of a first, second or third class city, or 1 1/2 miles of a fourth class city or a village.

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which a town must attempt! The to consolidate
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INS ANL -1
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agreement remain in effect until
the expiration of the plan or agreement.
INS ANL-2
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1177/1dn MES:wlj&kg:km

January 5, 1999

I've advanced the dates between which a town must attempt and fail to consolidate with a city or village or incorporate as a city or village from "between 1986 and 1996" to "between 1988 and 1998". Is this OK?

Marc E. Shovers Senior Legislative Attorney 266–0129

SUBMITTAL FORM

LEGISLATIVE REFERENCE BUREAU **Legal Section** Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and

sign on the appropriate line(s) below. Date: 1/5/99 To: Representative Ladwig Relating to LRB drafting number: LRB-1177 Topic Topic Urban towns Subject(s) Munis - miscellaneous 1. JACKET the draft for introduction in the Senate ____ or the Assembly ___ (check only one). Only the requester whose name the drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please allow one day for the preparation of the required copies. 2. **REDRAFT.** See the changes indicated or attached A revised draft will be submitted for your approval with changes incorporated. 3. Obtain FISCAL ESTIMATE NOW, prior to introduction If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or increases or decreases existing appropriations or state or general local government fiscal liability or revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to

If you have any questions regarding the above procedures, please call 266-3561. If you have any questions relating to the attached draft, please feel free to call me.

introduction retains your flexibility for possible redrafting of the proposal.

Marc E. Shovers, Senior Legislative Attorney Telephone: (608) 266-0129