ASSEMBLY SUBSTITUTE AMENDMENT 2, TO 1999 ASSEMBLY BILL 218

May 18, 1999 - Offered by Joint committee on Finance.

AN ACT to repeal 101.143 (3) (g) 2.; to renumber 18.52 (5) (c) and 18.56 (7) and 1 2 (8); to renumber and amend 18.52 (5) (intro.), 18.52 (5) (a), 18.52 (5) (b), 18.53 3 (3), 18.56 (1), 18.56 (2) to (6), 18.56 (9) (intro.), 18.56 (9) (a) to (j), 18.56 (10), 4 18.57 (4), 18.60 (5), 25.47, 101.143 (4) (c) 8. and 101.143 (4) (cm); **to** 5 consolidate, renumber and amend 101.143 (3) (g) (intro.) and 1.; to amend 6 13.485 (2), 18.51, 18.57 (1), 18.58 (1), 18.60 (1), 18.60 (2), 18.61 (2), 18.61 (3) (a), 7 18.61 (3) (b) (intro.), 18.61 (3) (b) 1., 18.61 (3) (b) 3., 18.61 (3) (b) 4., 18.61 (3) (c), 8 18.61 (4), 20.143 (3) (v), 45.79 (9) (a), 84.59 (2), 85.52 (5) (c), 101.143 (3) (c) 2... 9 101.143 (3) (cm), 101.143 (3) (d), 101.143 (4) (b) (intro.), 101.143 (4) (c) (intro.), 10 101.143 (4) (d) 2. (intro.), 101.143 (4) (dm) 2. a., 101.143 (4) (dm) 2. c., 101.144 11 (2) (b) 1., 101.144 (2) (b) 2., 101.144 (3m) (a) 3. and 281.59 (4) (b); to repeal and 12 recreate 18.57 (title) and 101.143 (4) (ei) 2.; and to create 18.52 (2m) (intro.), 13 18.52 (7), 18.52 (8), 18.53 (3) (a) and (b), 18.561 (title), 18.561 (1), 18.561 (7)

(title), 18.561 (8) (title), 18.561 (9) (k), 18.562, 18.60 (5) (a) to (c), 20.143 (3) (Lm), 20.143 (3) (s), 20.143 (3) (t), 20.143 (3) (u), 20.143 (3) (vb), 25.47 (1m), 25.47 (5), 25.47 (6), 101.143 (1) (bm), 101.143 (1) (cq), 101.143 (2) (em), 101.143 (2) (h), 101.143 (2) (i), 101.143 (2) (j), 101.143 (2) (k), 101.143 (2) (L), 101.143 (2e), 101.143 (3) (cn), 101.143 (3) (cp), 101.143 (3) (cs), 101.143 (3) (cw), 101.143 (4) (b) 16., 101.143 (4) (c) 8. a. to f., 101.143 (4) (c) 10., 101.143 (4) (di), 101.143 (9m), 101.143 (11), 101.144 (1) (ae), 101.144 (1) (aq) and 101.144 (3g) of the statutes; relating to: the petroleum storage remedial action program; authority over discharges of petroleum products; authorizing revenue obligations to fund payment of claims under the petroleum storage remedial action program; authority over discharges of petroleum products; authorizing revenue obligations to fund payment of claims under the petroleum storage remedial action program; authority; providing an exemption from emergency rule procedures, granting rule—making authority; and making appropriations.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 13.485 (2) of the statutes is amended to read:

13.485 (2) The building commission may, under s. 18.56 18.561 (5) and (9) (j) or 18.562 (3) and (5) (e), deposit in a separate and distinct fund, outside the state treasury, in an account maintained by a trustee, fees and charges derived from the facilities or from agreements entered into under sub. (4). The fees and charges deposited are the trustee's moneys in accordance with the agreement between this state and the trustee or in accordance with the resolution pledging the fees and charges to the repayment of revenue obligations issued under this section.

SECTION 2. 18.51 of the statutes is amended to read:

| 18.51 Provisions applicable. The following sections apply to this |
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| subchapter, except that all references to "public debt" or "debt" are deemed shall be |
| read to refer to a "revenue obligation" and all references to "evidences of |
| indebtedness" shall be read to refer to "evidences of revenue obligations": ss. 18.02, |
| 18.03, 18.06 (8), 18.07, 18.10 (1), (2), (4) to (9) and (11) and 18.17. |
| SECTION 3. 18.52 (2m) (intro.) of the statutes is created to read: |
| 18.52 (2m) (intro.) "Enterprise obligation" means every undertaking by the |
| state to repay a certain amount of borrowed money that is all of the following: |
| SECTION 4. 18.52 (5) (intro.) of the statutes is renumbered 18.52 (5) and |
| amended to read: |
| 18.52 (5) "Revenue obligation" means every undertaking by the state to repay |
| a certain amount of borrowed money which is: an enterprise obligation or a special |
| fund obligation. A revenue obligation may be both an enterprise obligation and a |
| special fund obligation. |
| Section 5. 18.52 (5) (a) of the statutes is renumbered 18.52 (2m) (a) and |
| amended to read: |
| 18.52 (2m) (a) Created for the purpose of purchasing, acquiring, leasing, |
| constructing, extending, expanding, adding to, improving, conducting, controlling, |
| operating or managing a revenue-producing enterprise or program; . |
| Section 6. 18.52 (5) (b) of the statutes is renumbered 18.52 (2m) (b) and |
| amended to read: |
| 18.52 (2m) (b) Payable solely from and secured solely by the property or income |
| or both of the enterprise or program; and. |
| SECTION 7. 18.52 (5) (c) of the statutes is renumbered 18.52 (2m) (c). |
| SECTION 8. 18.52 (7) of the statutes is created to read: |

| 1 | 18.52 (7) "Special fund obligation" means every undertaking by the state to |
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| 2 | repay a certain amount of borrowed money that is all of the following: |
| 3 | (a) Payable from a special fund consisting of fees, penalties or excise taxes. |
| 4 | (b) Not public debt under s. 18.01 (4). |
| 5 | Section 9. 18.52 (8) of the statutes is created to read: |
| 6 | 18.52 (8) "Special fund program" means a state program or purpose with |
| 7 | respect to which the legislature has determined that financing with special fund |
| 8 | obligations is appropriate and will serve a public purpose. |
| 9 | SECTION 10. 18.53 (3) of the statutes is renumbered 18.53 (3) (intro.) and |
| 10 | amended to read: |
| 11 | 18.53 (3) (intro.) The commission shall authorize money to be borrowed and |
| 12 | evidences of revenue obligation to be issued therefor up to the amounts specified by |
| 13 | the legislature to purchase, acquire, lease, construct, extend, expand, add to, |
| 14 | improve, conduct, control, operate or manage such revenue-producing enterprises |
| 15 | or programs as are specified by the legislature as the funds are required. The |
| 16 | requirements for funds shall be established by the state department or agency head |
| 17 | carrying out program responsibilities for which the revenue obligations have been |
| 18 | authorized by the legislature, but shall not exceed the following: |
| 19 | SECTION 11. 18.53 (3) (a) and (b) of the statutes are created to read: |
| 20 | 18.53 (3) (a) In the case of enterprise obligations, the amounts specified by the |
| 21 | legislature to purchase, acquire, lease, construct, extend, expand, add to, improve, |
| 22 | conduct, control, operate or manage such revenue-producing enterprises or |
| 23 | programs as are specified by the legislature. |
| 24 | (b) In the case of special fund obligations, the amount specified by the |

legislature for such expenditures to be paid from special fund obligations.

SECTION 12. 18.56 (1) of the statutes is renumbered 18.56 and amended to read: **18.56 Revenue bonds** <u>obligations</u>. The commission may authorize, for any of the purposes described in s. 18.53 (3), the issuance of <u>revenue-obligation bonds</u> <u>revenue obligations</u>. The bonds <u>revenue obligations</u> shall mature at any time not exceeding 50 years from the date thereof as the commission shall determine. The bonds <u>revenue obligations</u> shall be payable only out of the redemption fund provided under <u>sub. s. 18.561</u> (5) <u>or 18.562 (3)</u> and each <u>bond revenue obligation</u> shall contain on its face a statement to that effect. Any <u>such bonds A revenue obligation</u> may contain a provision authorizing redemption, in whole or in part, at stipulated prices, at the option of the commission and shall provide the method of redeeming the bonds. The state and a contracting party may provide in any contract for purchasing or acquiring a revenue-producing enterprise or program, that payment shall be made in <u>such bonds revenue obligations</u>.

SECTION 13. 18.56 (2) to (6) of the statutes are renumbered 18.561 (2) to (6) and amended to read:

18.561 (2) Security interests of owners of enterprise obligations. There shall be is a mortgage lien upon or security interest in the income and property of each revenue–producing enterprise or program to for the benefit of the holders owners of the related bonds and to the holders of the coupons of the bonds. The note or other instrument evidencing the security interest of a bondholder in a loan made or purchased with revenue obligation bonds shall constitute a statutory lien on the revenue enterprise obligations. No physical delivery, recordation or other action is required to perfect the security interest. The income and property of the revenue–producing enterprise or program shall remain subject to the lien until provision for payment in full of the principal and interest of the bonds enterprise

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obligations has been made, as provided in the authorizing resolution. Any holder owner of such bonds or attached coupons enterprise obligations may either at law or in equity protect and enforce the lien and compel performance of all duties required by this section. If there is any default in the payment of the principal or interest of any of such bonds enterprise obligations, any court having jurisdiction of the action may appoint a receiver to administer the revenue–producing enterprise or program on behalf of the state and the bondholders owners of the enterprise obligations, with power to charge and collect rates sufficient to provide for the payment of the operating expenses and also to pay any bonds or enterprise obligations outstanding against the revenue-producing enterprise or program, and to apply the income and revenues thereof in conformity with this subchapter and the authorizing resolution, or the court may declare the whole amount of the bonds enterprise obligations due and payable, if such relief is requested, and may order and direct the sale of the revenue-producing enterprise or program. Under any sale so ordered, the purchaser shall be vested with an indeterminate permit to maintain and operate the revenue-producing enterprise or program. The legislature may provide for additions, extensions and improvements to a revenue-producing enterprise or program to be financed by additional issues of bonds enterprise obligations as provided by this section. Such additional issues of bonds enterprise obligations shall be subordinate to all prior related issues of bonds enterprise obligations which may have been made under this section, unless the legislature, in the statute authorizing the initial issue of bonds enterprise obligations, permits the issue of additional bonds enterprise obligations on a parity therewith.

(3) <u>Dedication of revenues.</u> As accurately as possible in advance, the commission and the state department or agency carrying out program

responsibilities for which bonds enterprise obligations are to be issued shall determine, and the commission shall fix in the authorizing resolution for such bonds enterprise obligations: the proportion of the revenues of the revenue-producing enterprise or program which shall be necessary for the reasonable and proper operation and maintenance thereof; the proportion of the revenues which shall be set aside as a proper and adequate replacement and reserve fund; and the proportion of the revenues which shall be set aside and applied to the payment of the principal and interest of the bonds enterprise obligations, and shall provide that the revenues be set aside in separate funds. At any time after one year's operation, the state department or agency and the commission may recompute the proportion of the revenues which shall be assignable under this subsection based upon the experience of operation or upon the basis of further financing.

(4) REPLACEMENT AND RESERVE FUND. The proportion set aside to the replacement and reserve fund shall be available and shall be used, whenever necessary, to restore any deficiency in the redemption fund for the payment of the principal and interest due on bonds enterprise obligations and for the creation and maintenance of any reserves established by the authorizing resolution to secure such payments. At any time when the redemption fund is sufficient for said purposes, moneys in the replacement and reserve fund may, subject to available appropriations, be expended either in the revenue–producing enterprise or program or in new acquisitions, constructions, extensions of, additions, expansions or improvements. Any accumulations of the replacement and reserve fund may be invested as provided in this subchapter, and if invested, the income from the investment shall be carried in the replacement and reserve fund.

- (5) REDEMPTION FUND. The proportion which shall be set aside for the payment of the principal and interest of such bonds on the enterprise obligations shall from month to month as they accrue and are received, be set apart and paid into a separate fund in the treasury or in an account maintained by a trustee under sub. (9) (j) to be identified as "the ... redemption fund". Each redemption fund shall be expended, and all moneys from time to time on hand therein are irrevocably appropriated, in sums sufficient, only for the payment of principal and interest on the revenue enterprise obligations giving rise to it and premium, if any, due upon refunding redemption of any such obligations. Moneys in the redemption funds may be commingled only for the purpose of investment with other public funds, but they shall be invested only in investment instruments permitted in s. 25.17 (3) (dr). All such investments shall be the exclusive property of the fund and all earnings on or income from such investments shall be credited to the fund.
- **(6)** <u>Redemption fund surplus.</u> If any surplus is accumulated in any of the redemption funds, subject to any contract rights vested in <u>holders owners</u> of <u>revenue</u> <u>enterprise</u> obligations secured thereby, it shall be paid over to the treasury.
 - **Section 14.** 18.56 (7) and (8) of the statutes are renumbered 18.561 (7) and (8).
- **SECTION 15.** 18.56 (9) (intro.) of the statutes is renumbered 18.561 (9) (intro.) and amended to read:
- 18.561 **(9)** Authorizing resolution. (intro.) The commission may provide in the authorizing resolution for bonds enterprise obligations or by subsequent action all things necessary to carry into effect this section. Any authorizing resolution shall constitute a contract with the holder owners of any bonds enterprise obligations issued pursuant to such the resolution. Any authorizing resolution may contain such provisions or covenants, without limiting the generality of the power to adopt the

resolution, as <u>is are</u> deemed necessary or desirable for the security of bondholders the owners of enterprise obligations or the marketability of the bonds enterprise obligations, including but not limited to provisions as to:

SECTION 16. 18.56 (9) (a) to (j) of the statutes are renumbered 18.561 (9) (a) to (j), and 18.561 (9) (i) and (j), as renumbered, are amended to read:

18.561 (9) (i) Issuance of additional bonds enterprise obligations.

(j) Deposit of the proceeds of the sale of the bonds enterprise obligations or revenues of the revenue-producing enterprise or program in trust, including the appointment of depositories or trustees.

SECTION 17. 18.56 (10) of the statutes is renumbered 18.561 (10) and amended to read:

enterprise obligations the par value of which are equal to the principal amount of any secured obligation or charge subject to which a revenue–producing enterprise or program is to be purchased or acquired, and shall set aside in a sinking fund from the income of the revenue–producing enterprise or program, a sum sufficient to comply with the requirements of the instrument creating the security, or if interest. If the instrument does not make any provision therefor for a sinking fund, the resolution shall fix and determine the amount which that shall be set aside into such the sinking fund from month to month for interest on the secured obligation or charge, and a fixed amount or proportion not exceeding a stated sum, which shall be not less than one percent of the principal, to be set aside into the fund to pay the principal of the secured obligation or charge. Any balance in the fund after satisfying the secured obligations or charge, shall be transferred to the redemption fund. Bonds Enterprise obligations set aside for the secured obligation or charge may, from time

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to time, be issued to an amount sufficient with the amount then in the sinking fund, to pay and retire the secured obligation or charge or any portion thereof. The bonds enterprise obligation may be issued in exchange for or satisfaction of the secured obligation or charge, or may be sold in the manner provided in this subchapter, and the proceeds applied in payment of the same at maturity or before maturity by agreement with the holder owner of the secured obligation or charge. The commission and the owners of any revenue–producing enterprise or program acquired or purchased may, upon such terms and conditions as are satisfactory, contract that bonds enterprise obligations to provide for the discharge of the secured obligation or charge, or for the whole purchase price shall be deposited with a trustee or depository and released from the deposit from time to time on such terms and conditions as are necessary to secure the payment of the secured obligation or charge.

- **SECTION 18.** 18.561 (title) of the statutes is created to read:
- 14 **18.561** (title) **Enterprise obligations.**
- **SECTION 19.** 18.561 (1) of the statutes is created to read:
- 18.561 (1) PAYMENT WITH REVENUE OBLIGATIONS. The state and a contracting party may provide, in any contract for purchasing or acquiring a revenue–producing enterprise or program, that payment shall be made in revenue obligations.
- **SECTION 20.** 18.561 (7) (title) of the statutes is created to read:
- 20 18.561 (7) (title) Payment for services.
- **SECTION 21.** 18.561 (8) (title) of the statutes is created to read:
- 22 18.561 **(8)** (title) Rates for services.
- **SECTION 22.** 18.561 (9) (k) of the statutes is created to read:
- 24 18.561 **(9)** (k) Defeasance of the obligations.
- **SECTION 23.** 18.562 of the statutes is created to read:

18.562 Special fund obligations. (1) Security interest in special fund obligations, in the amounts that arise after the creation of the special fund program in the special fund related to the special fund obligations. For this purpose, amounts in the special fund shall be accounted for on a first—in, first—out basis. No physical delivery, recordation or other action is required to perfect the security interest. The special fund shall remain subject to the security interest until provision for payment in full of the principal and interest of the special fund obligations has been made, as provided in the authorizing resolution. An owner of special fund obligations may either at law or in equity protect and enforce the security interest and compel performance of all duties required by this section.

- (2) Use of special fund moneys. The commission and the state agency carrying out the special fund program responsibilities shall jointly determine, and the commission shall fix in the authorizing resolution for the obligations, the conditions under which money in the special fund shall be set aside and applied to the payment of the principal and interest of the obligations, deposited in funds established under the authorizing resolution or made available for other purposes.
- (3) Redemption fund. The special fund revenues that are to be set aside for the payment of the principal and interest of the special fund obligations shall be paid into a separate fund in the treasury or in an account maintained by a trustee under sub. (5) (e) to be identified as "the ... redemption fund". Each redemption fund shall be expended, and all moneys from time to time on hand therein are irrevocably appropriated, in sums sufficient, only for the payment of principal and interest on the special fund obligations giving rise to it and premium, if any, due upon redemption of any such obligations. Moneys in the redemption funds may be

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- commingled only for the purpose of investment with other public funds, but they shall be invested only in investment instruments permitted in s. 25.17 (3) (dr). All such investments shall be the exclusive property of the fund and all earnings on or income from such investments shall be credited to the fund.
- **(4)** Surplus. If any surplus is accumulated in any of the redemption funds, subject to contract rights vested in the owners of special fund obligations secured thereby, it shall be paid over to the treasury.
- (5) Authorizing resolution. The commission may provide in the authorizing resolution for special fund obligations or by subsequent action all things necessary to carry into effect this section. Any authorizing resolution shall constitute a contract with the owners of any special fund obligations issued pursuant to the resolution. An authorizing resolution may contain such provisions or covenants, without limiting the generality of the power to adopt the resolution, as are deemed necessary or desirable for the security of owners of the obligations or the marketability of the obligations, including provisions as to:
 - (a) Employment of consultants.
 - (b) Records and accounts.
 - (c) Establishment of reserve or other funds.
 - (d) Issuance of additional obligations.
- (e) Deposit of the proceeds of the sale of the obligations or revenues of the special fund in trust, including the appointment of depositories or trustees.
 - (f) Defeasance of the obligations.
- **SECTION 24.** 18.57 (title) of the statutes is repealed and recreated to read:
- 24 **18.57** (title) Funds established for revenue obligations.
- **SECTION 25.** 18.57 (1) of the statutes is amended to read:

| 18.57 (1) A separate and distinct fund shall be established in the state treasury |
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| or in an account maintained by a trustee under s. $18.56 \ \underline{18.561}$ (9) (j) with respect to |
| each revenue-producing enterprise or program the income from which is to be |
| applied to the payment of any revenue enterprise obligation. A separate and distinct |
| fund shall be established in the state treasury or in an account maintained by a |
| trustee under s. 18.562 (5) (e) with respect to any special fund that is created by the |
| imposition of fees, penalties or excise taxes and is applied to the payment of special |
| <u>fund obligations.</u> All moneys resulting from the issuance of evidences of revenue |
| obligation shall be credited to the appropriate fund or applied for refunding or note |
| renewal purposes, except that moneys which represent premium or accrued interest |
| received on the issuance of evidences shall be credited to the appropriate redemption |
| fund. |
| SECTION 26. 18.57 (4) of the statutes is renumbered 18.57 (4) (intro.) and |
| amended to read: |
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| 18.57 (4) (intro.) If, after all outstanding related revenue obligations have been |
| 18.57 (4) (intro.) If, after all outstanding related revenue obligations have been paid or payment provided for, moneys remain in any such a fund, they created under |
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| paid or payment provided for, moneys remain in any such <u>a</u> fund, they <u>created under</u> |
| paid or payment provided for, moneys remain in any such <u>a</u> fund, they <u>created under sub. (1)</u> , all of the following shall occur: |
| paid or payment provided for, moneys remain in any such a fund, they created under sub. (1), all of the following shall occur: (a) If the fund created under sub. (1) is in an account maintained by a trustee |
| paid or payment provided for, moneys remain in any such a fund, they created under sub. (1), all of the following shall occur: (a) If the fund created under sub. (1) is in an account maintained by a trustee under s. 18.561 (9) (j) or 18.562 (5) (e), the moneys shall be paid over to the treasury |
| paid or payment provided for, moneys remain in any such a fund, they created under sub. (1), all of the following shall occur: (a) If the fund created under sub. (1) is in an account maintained by a trustee under s. 18.561 (9) (j) or 18.562 (5) (e), the moneys shall be paid over to the treasury and the. |
| paid or payment provided for, moneys remain in any such a fund, they created under sub. (1), all of the following shall occur: (a) If the fund created under sub. (1) is in an account maintained by a trustee under s. 18.561 (9) (j) or 18.562 (5) (e), the moneys shall be paid over to the treasury and the. (b) The fund created under sub. (1) shall be closed. |

by law for other state funds, subject to any contract rights vested in holders owners

of evidences of revenue obligation secured by such fund. The department of administration shall maintain full and correct records of each fund. The legislative audit bureau shall audit each fund as of January 1 of each year reconciling all transactions and showing the fair market value of all property on hand. All records and audits shall be public documents. All funds established under this subchapter which are deposited with a trustee under s. 18.56 18.561 (9) (j) or 18.562 (5) (e) shall be managed in accordance with resolutions authorizing the issuance of revenue obligations, agreements between the commission and the trustee and any contract rights vested in holders of evidence owners of revenue obligations secured by such fund.

SECTION 28. 18.60 (1) of the statutes is amended to read:

18.60 (1) The commission may authorize, for any one or more of the purposes described in s. 18.53 (1), the issuance of revenue–obligation refunding bonds. Refunding bonds may be issued, subject to any contract rights vested in holders owners of bonds or notes being refinanced, to refinance more than one issue of bonds or notes notwithstanding that the bonds or notes may have been issued at different times for different purposes and may be secured by the property or income of more than one enterprise or program or may be public debt or building–corporation indebtedness. The principal amount of refunding bonds shall not exceed the sum of: the principal amount of the bonds or notes being refinanced; applicable redemption premiums; unpaid interest on the bonds or notes to the date of delivery or exchange of the refunding bonds; in the event the proceeds are to be deposited in trust as provided in sub. (3), interest to accrue on the bonds or notes from the date of delivery to the date of maturity or to the redemption date selected by the commission, whichever is earlier; and the expenses incurred in the issuance of the refunding

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bonds and the payment of the bonds or notes. A determination by the commission that a refinancing is advantageous or that any of the amounts provided in the preceding sentence should be included in the refinancing shall be conclusive.

Section 29. 18.60 (2) of the statutes is amended to read:

18.60 (2) If the commission determines to exchange refunding bonds, they may be exchanged privately for and in payment and discharge of any of the outstanding bonds or notes being refinanced. Refunding bonds may be exchanged for a like or greater principal amount of the bonds or notes being exchanged therefor except that the principal amount of the refunding bonds may exceed the principal amount of the bonds or notes being exchanged therefor only to the extent determined by the commission to be necessary or advisable to pay redemption premiums and unpaid interest to the date of exchange not otherwise provided for. The holders owners of the bonds or notes being refunded who elect to exchange need not pay accrued interest on the refunding bonds if and to the extent that interest is accrued and unpaid on the bonds or notes being refunded and to be surrendered. If any of the bonds or notes to be refinanced are to be called for redemption, the commission shall determine which redemption dates shall be used, if more than one date is applicable and shall, prior to the issuance of the refunding bonds, provide for notice of redemption to be given in the manner and at the times required by the proceedings authorizing the outstanding bonds or notes.

SECTION 30. 18.60 (5) of the statutes is renumbered 18.60 (5) (intro.) and amended to read:

18.60 **(5)** (intro.) All <u>of the following provisions of s. 18.56 that are not inconsistent with the express provisions of this section shall apply to refunding</u>

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- bonds, except that the maximum permissible term shall be 50 years from the date of original issue of the oldest note or bond issue being refunded.:
- **SECTION 31.** 18.60 (5) (a) to (c) of the statutes are created to read:
- 4 18.60 **(5)** (a) Section 18.56.
 - (b) In the case of enterprise obligations, s. 18.561.
- 6 (c) In the case of special fund obligations, s. 18.562.
 - **SECTION 32.** 18.61 (2) of the statutes is amended to read:

18.61 (2) The state pledges and agrees with the holders <u>owners</u> of <u>any evidences</u> of revenue <u>obligation</u> <u>obligations</u> that the state will not limit or alter its powers to fulfill the terms of any agreements made with the <u>holders owners</u> or in any way impair the rights and remedies of the <u>holders owners</u> until the revenue obligations, together with interest including interest on any unpaid instalments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of the <u>holders owners</u>, are fully met and discharged. The commission may include this pledge and agreement of the state in any agreement with the <u>holders of notes or bonds and in any evidence owners</u> of revenue obligation.

SECTION 33. 18.61 (3) (a) of the statutes is amended to read:

18.61 (3) (a) If the state fails to pay any revenue obligation in accordance with its terms, and default continues for a period of 30 days or if the state fails or refuses to comply with this subchapter or defaults in any agreement made with the holders owners of any issue of revenue obligations, the holders owners of 25% in aggregate principal amount of the revenue obligations of the issue then outstanding by instrument recorded in the office of the register of deeds of Dane county and approved or acknowledged in the same manner as a deed to be recorded may appoint a trustee

| 1 | to represent the holders owners of the notes or bonds revenue obligations for the |
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| 2 | purposes specifically provided in the instrument. |
| 3 | SECTION 34. 18.61 (3) (b) (intro.) of the statutes is amended to read: |
| 4 | 18.61 (3) (b) (intro.) The trustee may, and upon written request of the holders |
| 5 | owners of 25% in aggregate principal amount of the revenue obligations of the issue |
| 6 | then outstanding shall, in the trustee's own name: |
| 7 | SECTION 35. 18.61 (3) (b) 1. of the statutes is amended to read: |
| 8 | 18.61 (3) (b) 1. By action or proceeding, enforce all rights of all holders owners |
| 9 | of the issue of revenue obligations, including the right to require the state to collect |
| 10 | enterprise or program income adequate to carry out any agreement as to, or pledge |
| 11 | of, such income and to require the state to carry out any other agreements with the |
| 12 | holders owners of the revenue obligations and to perform its duties under this |
| 13 | subchapter; |
| 14 | SECTION 36. 18.61 (3) (b) 3. of the statutes is amended to read: |
| 15 | 18.61 (3) (b) 3. By action, require the state to account as if it were the trustee |
| 16 | of an express trust for the holders owners of the revenue obligations; |
| 17 | SECTION 37. 18.61 (3) (b) 4. of the statutes is amended to read: |
| 18 | 18.61 (3) (b) 4. By action, enjoin any acts or things which may be unlawful or |
| 19 | in violation of the rights of the holders owners of the revenue obligations; and |
| 20 | SECTION 38. 18.61 (3) (c) of the statutes is amended to read: |
| 21 | 18.61 (3) (c) The trustee shall have all of the powers necessary or appropriate |
| 22 | for the exercise of any functions specifically set forth in this subchapter or incident |
| 23 | to the general representation of the holders owners of revenue obligations in the |
| 24 | enforcement and protection of their rights. |
| 25 | SECTION 39. 18.61 (4) of the statutes is amended to read: |

| 1 | 18.61 (4) Any public officer or public employe, as defined in s. 939.22 (30), and |
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| 2 | the surety on the person's official bond, or any other person participating in any |
| 3 | direct or indirect impairment of any fund established under this subchapter, shall |
| 4 | be liable in any action brought by the attorney general in the name of the state, or |
| 5 | by any taxpayer of the state, or by the holder of any evidence owner of revenue |
| 6 | obligation payable in whole or in part, directly or indirectly, out of such fund, to |
| 7 | restore to the fund all diversions from the fund. |
| 8 | Section 40. 20.005 (3) (schedule) of the statutes: at the appropriate place, |
| 9 | insert the following amounts for the purposes indicated: |
| 10 | 1999-00 2000-01 |
| 11 | 20.143 Commerce, department of |
| 12 | (3) REGULATION OF INDUSTRY, SAFETY AND BUILDINGS |
| 13 | (Lm) Petroleum storage remedial |
| 14 | action fees PR A -0- 112,200 |
| 15 | SECTION 41. 20.143 (3) (Lm) of the statutes is created to read: |
| 16 | 20.143 (3) (Lm) Petroleum storage remedial action fees. The amounts in the |
| 17 | schedule for the administration of ss. 101.143 and 101.144. All moneys received |
| 18 | under s. 101.143 (2) (L) shall be credited to this appropriation account. |
| 19 | SECTION 42. 20.143 (3) (s) of the statutes is created to read: |
| 20 | 20.143 (3) (s) Petroleum inspection fund — revenue obligation proceeds. As a |
| 21 | continuing appropriation, all proceeds from revenue obligations that are issued |
| 22 | under subch. II or IV of ch. 18, authorized under s. 101.143 (9m) and deposited in a |
| 23 | fund in the state treasury created under s. 18.57 (1), to provide for reserves and for |
| 24 | expenses of issuance and management of the revenue obligations, and the remainder |

to be transferred to the petroleum inspection fund for the purposes of the petroleum storage remedial action program under s. 101.143. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

SECTION 43. 20.143 (3) (t) of the statutes is created to read:

20.143 (3) (t) *Petroleum inspection fund* — *revenue obligation repayment.* From the petroleum inspection fund, a sum sufficient to repay the fund in the state treasury created under s. 18.57 (1), or the separate and distinct fund outside the state treasury under s. 18.562 (3) and (5) (e), the amount needed to retire revenue obligations issued under subch. II or IV of ch. 18, as authorized under s. 101.143 (9m).

SECTION 44. 20.143 (3) (u) of the statutes is created to read:

20.143 (3) (u) Revenue obligation debt service — petroleum inspection fund. From the fund in the state treasury created under s. 18.57 (1), all moneys received by the fund for the purpose of the retirement of revenue obligations, providing for reserves and for operations relating to the management and retirement of revenue obligations issued under subch. II or IV of ch. 18, as authorized under s. 101.143 (9m). All moneys received by the fund are irrevocably appropriated in accordance with subch. II of ch. 18 and further established in resolutions authorizing the issuance of the revenue obligations and setting forth the distribution of funds to be received thereafter. Estimated disbursements under this paragraph shall not be included in the schedule under s. 20.005.

Section 45. 20.143 (3) (v) of the statutes is amended to read:

20.143 **(3)** (v) *Petroleum storage environmental remedial action; awards.* Biennially, from the petroleum inspection fund, the amounts in the schedule to pay awards under s. 101.143 and, legal costs incurred under s. 101.143 (7m), amounts to reduce principal of outstanding revenue obligations issued pursuant to s. 101.143

1 (9m) and, if the department promulgates rules under s. 101.143 (2) (em) 1., to 2 purchase, or provide funding to purchase, insurance described in s. 101.143 (2) (em) 3 <u>2</u>. 4 **SECTION 46.** 20.143 (3) (vb) of the statutes is created to read: 5 20.143 (3) (vb) Petroleum storage environmental remedial action revenue 6 bonding; awards. From the petroleum inspection fund, a sum sufficient not to exceed 7 the net proceeds of special fund obligations issued pursuant to s. 101.143 (9m) to pay 8 awards under s. 101.143 (4) and legal costs incurred under s. 101.143 (7m). 9 Estimated disbursements under this paragraph shall not be included in the schedule 10 under s. 20.005. 11 **Section 47.** 25.47 of the statutes is renumbered 25.47 (intro.) and amended to read: 12 **25.47 Petroleum inspection fund.** (intro.) There is established a separate 13 14 nonlapsible trust fund designated as the petroleum inspection fund, to consist of the: 15 (1) The fees imposed under s. 168.12 (1), the. 16 (2) The payments under s. 101.143 (4) (h) 1m., the 17 (3) The payments under s. 101.143 (5) (a) and the. 18 **(4)** The net recoveries under s. 101.143 (5) (c). 19 **SECTION 48.** 25.47 (1m) of the statutes is created to read: 20 25.47 **(1m)** Any fees imposed under s. 101.143 (2) (em) 1. 21 **Section 49.** 25.47 (5) of the statutes is created to read: 22 25.47 **(5)** The moneys transferred from the appropriation account under s. 23 20.143 (3) (s). 24 **Section 50.** 25.47 (6) of the statutes is created to read:

25.47 **(6)** The net proceeds of revenue obligations issued under s. 101.143 (9m) that are transferred from a separate and distinct fund outside the state treasury, in an account maintained by a trustee, under s. 18.562 (3) and (5) (e).

Section 51. 45.79 (9) (a) of the statutes is amended to read:

45.79 **(9)** (a) All moneys received from any source for repayment of loans, mortgages or mortgage loan notes funded with proceeds of revenue obligations issued under sub. (6) (c) shall be deposited into one or more separate nonlapsible trust funds in the state treasury or with a trustee as provided in s. 18.56 18.561 (9) (j) or 18.562 (5) (e). The board may pledge revenues received by the funds to secure revenue obligations issued under sub. (6) (c) and shall have all other powers necessary and convenient to distribute the proceeds of the revenue obligations and loan repayments in accordance with subch. II of ch. 18. Unrestricted balances in the funds may be used to fund additional loans issued under sub. (6) (c) and pay the balances owing on loans after the assumptions of the loans or the closings of the sales of residences under sub. (10) (c).

SECTION 52. 84.59 (2) of the statutes is amended to read:

84.59 **(2)** The department may, under s. 18.56 18.561 (5) and (9) (j) or 18.562 (3) and (5) (e), deposit in a separate and distinct fund outside the state treasury, in an account maintained by a trustee, revenues derived under s. 341.25. The revenues deposited are the trustee's revenues in accordance with the agreement between this state and the trustee or in accordance with the resolution pledging the revenues to the repayment of revenue obligations issued under this section.

Section 53. 85.52 (5) (c) of the statutes is amended to read:

85.52 **(5)** (c) The department of administration may, under s. <u>18.56</u> <u>18.561</u> (5) and (9) (j) or <u>18.562</u> (3) and (5) (e), deposit in a separate and distinct fund in the state

treasury or in an account maintained by a trustee outside the state treasury, any portion of the revenues derived under s. 25.405 (2). The revenues deposited with a trustee outside the state treasury are the trustee's revenues in accordance with the agreement between this state and the trustee or in accordance with the resolution pledging the revenues to the repayment of revenue obligations issued under this subsection.

SECTION 54. 101.143 (1) (bm) of the statutes is created to read:

101.143 (1) (bm) "Enforcement standard" has the meaning given in s. 160.01 (2).

SECTION 55. 101.143 (1) (cq) of the statutes is created to read:

101.143 **(1)** (cq) "Natural attenuation" means the reduction in the concentration and mass of a substance, and the products into which the substance breaks down, due to naturally occurring physical, chemical and biological processes.

SECTION 56. 101.143 (2) (em) of the statutes is created to read:

101.143 **(2)** (em) 1. The department may promulgate rules that specify a fee that must be paid by a service provider as a condition of submitting a bid to conduct an activity under sub. (3) (c) for which a claim for reimbursement under this section will be submitted. Any fees collected under the rules shall be deposited into the petroleum inspection fund.

2. If the department promulgates rules under subd. 1., the department may purchase, or provide funding for the purchase of, insurance to cover the amount by which the costs of conducting activities under sub. (3) (c) exceed the amount bid to conduct those activities.

SECTION 57. 101.143 (2) (h) of the statutes is created to read:

- 101.143 **(2)** (h) The department of commerce and the department of natural resources, jointly, shall promulgate rules designed to facilitate effective and cost–efficient administration of the program under this section that specify all of the following:
- 1. Information that must be submitted under this section, including quarterly summaries of costs incurred with respect to a discharge for which a claim is intended to be submitted under sub. (3) but for which a final claim has not been submitted.
 - 2. Formats for submitting the information under subd. 1.
- 3. Review procedures that must be followed by employes of the department of natural resources and the department of commerce in reviewing the information submitted under subd. 1.
 - **SECTION 58.** 101.143 (2) (i) of the statutes is created to read:
- 101.143 (2) (i) The department of commerce and the department of natural resources, jointly, shall promulgate rules specifying procedures for evaluating remedial action plans and procedures to be used by employes of the department of commerce and the department of natural resources while remedial actions are being conducted. The departments shall specify procedures that include all of the following:
- 1. Annual reviews that include application of the method in the rules promulgated under sub. (2e) (b) to determine the risk posed by discharges that are the subject of the remedial actions.
- 2. Annual reports by consultants estimating the additional costs that must be incurred to comply with sub. (3) (c) 3. and with enforcement standards.
- 3. A definition of "reasonable time" for the purpose of determining whether natural attenuation may be used to achieve enforcement standards.

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- 4. Procedures to be used to measure concentrations of contaminants.
- **SECTION 59.** 101.143 (2) (j) of the statutes is created to read:
- 3 101.143 **(2)** (j) The department of commerce and the department of natural resources, jointly, shall promulgate rules specifying all of the following:
 - 1. The conditions under which employes of the department of commerce and the department of natural resources must issue approvals under sub. (3) (c) 4.
 - 2. Training and management procedures to ensure that employes comply with the requirements under subd. 1.

Section 60. 101.143 (2) (k) of the statutes is created to read:

101.143 (2) (k) In promulgating rules under pars. (h) to (j), the department of commerce and the department of natural resources shall attempt to reach an agreement that is consistent with those provisions. If the department of commerce and the department of natural resources are unable to reach an agreement, they shall refer the matters on which they are unable to agree to the secretary of administration for resolution. The secretary of administration shall resolve any matters on which the departments disagree in a manner that is consistent with pars. (h) to (j). The department of commerce and the department of natural resources, jointly, shall promulgate rules incorporating any agreement between the department of commerce and the department of natural resources under this paragraph and any resolution of disagreements between the departments by the secretary of administration under this paragraph.

Section 61. 101.143 (2) (L) of the statutes is created to read:

101.143 **(2)** (L) The department may promulgate rules for the assessment and collection of fees to recover its costs for providing approval under sub. (3) (c) 4. and for providing other assistance requested by applicants under this section.

Any moneys collected under this paragraph shall be credited to the appropriation account under s. 20.143 (3) (Lm).

SECTION 62. 101.143 (2e) of the statutes is created to read:

- 101.143 (2e) RISK-BASED ANALYSIS. (a) The department of commerce and the department of natural resources, shall attempt to agree on a method, which shall include consideration of the routes for migration of petroleum product contamination, for determining the risk to public health, safety and welfare and to the environment posed by discharges for which the department of commerce receives notification under sub. (3) (a) 3.
- (b) If the department of commerce and the department of natural resources are unable to reach an agreement under par. (a), they shall refer the matters on which they are unable to agree to the secretary of administration for resolution. The secretary of administration shall resolve any matters on which the departments disagree in a manner that is consistent with par. (a). The department of commerce and the department of natural resources, jointly, shall promulgate rules incorporating any agreement between the department of commerce and the department of natural resources under par. (a) and any resolution of disagreements between the departments by the secretary of administration under this paragraph.
- (c) The department of natural resources or, if the discharge is covered under s. 101.144 (2) (b), the department of commerce shall apply the method in the rules promulgated under par. (b) to determine the risk posed by a discharge for which the department of commerce receives notification under sub. (3) (a) 3.
 - **SECTION 63.** 101.143 (3) (c) 2. of the statutes is amended to read:

101.143 **(3)** (c) 2. Prepare a remedial action plan that identifies specific remedial action activities proposed to be conducted under subd. 3. <u>and submit the remedial action plan to the department.</u>

Section 64. 101.143 (3) (cm) of the statutes is amended to read:

101.143 (3) (cm) *Monitoring as remedial action.* An owner or operator or person owning a home oil tank system may, with the approval of the department of natural resources or, if the discharge is covered under s. 101.144 (2) (b), the department of commerce, satisfy the requirements of par. (c) 2. and 3. by proposing and implementing monitoring to ensure the effectiveness of the natural process of degradation attenuation of petroleum product contamination.

SECTION 65. 101.143 (3) (cn) of the statutes is created to read:

101.143 **(3)** (cn) *Review of remedial action plans.* The department of natural resources or, if the discharge is covered under s. 101.144 (2) (b), the department of commerce shall review and approve or disapprove a remedial action plan submitted under par. (c) 2.

SECTION 66. 101.143 (3) (cp) of the statutes is created to read:

101.143 (3) (cp) *Bidding process.* 1. Except as provided in subds. 2. to 5., if the department of natural resources or, if the site is covered under s. 101.144 (2) (b), the department of commerce estimates that the cost to complete a site investigation, remedial action plan and remedial action for an occurrence exceeds \$80,000, the department of commerce shall implement a competitive public bidding process to obtain information to assist in making the determination under par. (cs).

2. The department of commerce or the department of natural resources may waive the requirement under subd. 1. if an enforcement standard is exceeded in groundwater within 1,000 feet of a well operated by a public utility, as defined in s.

- 196.01 (5), or within 100 feet of any other well used to provide water for human consumption.
 - 3. The department of commerce may waive the requirement under subd. 1. if it determines that the remedial action plan identifies the least costly method of complying with par. (c) 3. and with enforcement standards.
 - 4. The department of commerce or the department of natural resources may waive the requirement under subd. 1. on the grounds that waiver is necessary in an emergency to prevent or mitigate an imminent hazard to public health, safety or welfare or to the environment.
 - 5. The department of commerce or the department of natural resources may waive the requirement under subd. 1. after providing notice to the other department.
 - 6. The department of commerce may disqualify a bid received under subd. 1. if, based on information available to the department and experience with remedial action at other sites, the bid is unlikely to establish an amount to sufficiently fund remedial action that will comply with par. (c) 3. and with enforcement standards.
 - 7. The department of commerce may disqualify a person from submitting bids under subd. 1. if, based on past performance of the bidder, the department determines that the person has demonstrated an inability to complete remedial action within established cost limits.
 - **SECTION 67.** 101.143 (3) (cs) of the statutes is created to read:
 - 101.143 (3) (cs) Determination of least costly method of remedial action. 1. The department of commerce shall review the remedial action plan for a site that is classified as low or medium risk under s. 101.144 and shall determine the least costly method of complying with par. (c) 3. and with enforcement standards. The department shall notify the owner or operator of its determination of the least costly

- method and shall notify the owner or operator that reimbursement for remedial action under this section is limited to the amount necessary to implement that method.
- The department of natural resources and the department of commerce shall review the remedial action plan for a site that is classified as high risk under s.
 101.144 and shall jointly determine the least costly method of complying with par.
 (c) 3. and with enforcement standards. The departments shall notify the owner or operator of their determination of the least costly method.
- 3. In making determinations under subd. 1., the department of commerce shall determine whether natural attenuation will achieve compliance with par. (c) 3. and with enforcement standards.
- 4. The department of commerce may review and modify an amount established under subd. 1. if the department determines that new circumstances, including newly discovered contamination at a site, warrant those actions.

SECTION 68. 101.143 (3) (cw) of the statutes is created to read:

- 101.143 (3) (cw) *Annual reviews.* 1. The department of commerce shall conduct the annual review required under sub. (2) (i) 1. for a site that is classified as low or medium risk under s. 101.144 and shall determine the least costly method of completing remedial action at the site in order to comply with par. (c) 3. and with enforcement standards. The department shall notify the owner or operator of its determination of the least costly method and shall notify the owner or operator that reimbursement under this section for any remedial action conducted after the date of the notice is limited to the amount necessary to implement that method.
- 2. The department of natural resources and the department of commerce shall conduct the annual review required under sub. (2) (i) 1. for a site that is classified as

- high risk under s. 101.144 and shall jointly determine the least costly method of completing remedial action at the site in order to comply with par. (c) 3. and with enforcement standards. The departments shall notify the owner or operator of their determination of the least costly method.
- 3. In making determinations under subds. 1. and 2., the department of natural resources and the department of commerce shall determine whether natural attenuation will achieve compliance with par. (c) 3. and with enforcement standards.
- 4. The department of commerce may review and modify an amount established under subd. 1. if the department determines that new circumstances, including newly discovered contamination at a site, warrant those actions.

SECTION 69. 101.143 (3) (d) of the statutes is amended to read:

101.143 (3) (d) Review of site investigations, remedial action plans and Final review of remedial action activities. The department of natural resources or, if the discharge is covered under s. 101.144 (2) (b), the department of commerce shall, at the request of the claimant, review the site investigation and the remedial action plan and advise the claimant on the adequacy of proposed remedial action activities in meeting the requirements of s. 292.11. The advice is not an approval of the remedial action activities. The department of natural resources or, if the discharge is covered under s. 101.144 (2) (b), the department of commerce shall complete a final review of the remedial action activities within 60 days after the claimant notifies the appropriate department that the remedial action activities are completed.

SECTION 70. 101.143 (3) (g) (intro.) and 1. of the statutes are consolidated, renumbered 101.143 (3) (g) and amended to read:

101.143 **(3)** (g) *Emergency situations.* Notwithstanding pars. (a) 3. and (c) 1. and 2., an owner or operator or the person may submit a claim for an award under

bidding process is used:

(intro.) and amended to read:

| sub. (4) after notifying the department under par. (a) 3., without completing an |
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| investigation under par. (c) 1. and without preparing a remedial action plan under |
| par. (c) 2. if any of the following apply: 1. An an emergency existed which made the |
| investigation under par. (c) 1. and the remedial action plan under par. (c) 2. |
| inappropriate and, before conducting remedial action, the owner or operator or |
| person notified the department of commerce and the department of natural |
| resources of the emergency and the department of commerce and the department of |
| natural resources authorized emergency action. |
| SECTION 71. 101.143 (3) (g) 2. of the statutes is repealed. |
| SECTION 72. 101.143 (4) (b) (intro.) of the statutes is amended to read: |
| 101.143 (4) (b) Eligible costs. (intro.) Eligible Except as provided in par. (c). |
| eligible costs for an award under par. (a) include actual costs or, if the department |
| establishes a schedule <u>usual and customary cost</u> under par. (cm) <u>for an item</u> , usual |
| and customary costs for the following items only : |
| SECTION 73. 101.143 (4) (b) 16. of the statutes is created to read: |
| 101.143 (4) (b) 16. Compliance using the least costly method, with an order of |
| the department of commerce or the department of natural resources to conduct |
| remedial action activities in response to a discharge from a petroleum product |
| storage system or home oil tank system. |
| Section 74. 101.143 (4) (c) (intro.) of the statutes is amended to read: |
| 101.143 (4) (c) Exclusions from eligible costs. (intro.) Eligible costs for an |
| award under par. (a) do not include the following, regardless of whether a competitive |

SECTION 75. 101.143 (4) (c) 8. of the statutes is renumbered 101.143 (4) (c) 8.

| 1 | 101.143 (4) (c) 8. (intro.) Interest costs incurred by an applicant that exceed |
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| 2 | interest at 1% over the prime rate, as determined under rules promulgated by the |
| 3 | department. the following rate: |
| 4 | Section 76. 101.143 (4) (c) 8. a. to f. of the statutes are created to read: |
| 5 | 101.143 (4) (c) 8. a. If the applicant has gross revenues of not more than |
| 6 | \$5,000,000 in the most recent tax year before the applicant submits a claim, $1%$ over |
| 7 | the prime rate. |
| 8 | b. If the applicant has gross revenues of more than \$5,000,000 but not more |
| 9 | than \$15,000,000 in the most recent tax year before the applicant submits a claim, |
| 10 | the prime rate. |
| 11 | c. If the applicant has gross revenues of more than \$15,000,000 but not more |
| 12 | than \$25,000,000 in the most recent tax year before the applicant submits a claim, |
| 13 | 1% under the prime rate. |
| 14 | d. If the applicant has gross revenues of more than \$25,000,000 but not more |
| 15 | than \$35,000,000 in the most recent tax year before the applicant submits a claim, |
| 16 | 2% under the prime rate. |
| 17 | e. If the applicant has gross revenues of more than \$35,000,000 but not more |
| 18 | than \$45,000,000 in the most recent tax year before the applicant submits a claim, |
| 19 | 3% under the prime rate. |
| 20 | f. If the applicant has gross revenues of more than \$45,000,000 in the most |
| 21 | recent tax year before the applicant submits a claim, 4% under the prime rate. |
| 22 | SECTION 77. 101.143 (4) (c) 10. of the statutes is created to read: |
| 23 | 101.143 (4) (c) 10. Fees charged under sub. (2) (L) or s. 292.55 (2). |
| 24 | SECTION 78. 101.143 (4) (c) 11. of the statutes is created to read: |

| 1 | 101.143 (4) (c) 11. For a site that is classified as low or medium risk under s. |
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| 2 | 101.144, costs that exceed the amount necessary to comply with sub. (3) (c) 3. and |
| 3 | with enforcement standards using the least costly method, subject to par. (b) 16. |
| 4 | SECTION 79. 101.143 (4) (c) 12. of the statutes is created to read: |
| 5 | 101.143 (4) (c) 12. Costs that are incurred after the date of a notice under sub. |
| 6 | (3) (cw) 1. and that exceed the amount necessary to comply with sub. (3) (c) 3. and |
| 7 | with enforcement standards using the method specified in the notice, subject to par. |
| 8 | (b) 16. |
| 9 | Section 80. 101.143 (4) (cm) of the statutes is renumbered 101.143 (4) (cm) 1. |
| 10 | and amended to read: |
| 11 | 101.143 (4) (cm) 1. The department may shall establish a schedule of usual and |
| 12 | customary costs for $\frac{1}{2}$ items under par. (b) $\frac{1}{2}$ and $\frac{1}{2}$ items under par. (customary $\frac{1}{2}$ items under par. (d) $\frac{1}{2}$ |
| 13 | with claims under this section. The department shall use that schedule to determine |
| 14 | the amount of a claimant's eligible costs for an occurrence for which a competitive |
| 15 | bidding process is not used, except in circumstances under which higher costs must |
| 16 | be incurred to comply with sub. (3) (c) 3. and with enforcement standards. For an |
| 17 | occurrence for which a competitive bidding process is used, the department may not |
| 18 | use the schedule. In the schedule, the department shall specify the maximum |
| 19 | number of reimbursable hours for particular tasks and the maximum reimbursable |
| 20 | hourly rates for those tasks. The department shall use methods of data collection and |
| 21 | analysis that enable the schedule to be revised to reflect changes in actual costs. This |
| 22 | subdivision does not apply after June 30, 2001. |
| 23 | SECTION 81. 101.143 (4) (cm) 2. of the statutes is created to read: |
| 24 | 101.143 (4) (cm) 2. The department may establish a schedule of usual and |
| 25 | customary costs for any items under par. (b) and may use that schedule to determine |

the amount of a claimant's eligible costs. This subdivision applies after June 30, 2001.

SECTION 82. 101.143 (4) (d) 2. (intro.) of the statutes is amended to read:

101.143 **(4)** (d) 2. (intro.) The department shall issue the award under this paragraph without regard to fault in an amount equal to the amount of the eligible costs that exceeds a <u>the</u> deductible amount of \$2,500 plus 5% of the eligible costs, but not more than \$7,500 per occurrence, except that the deductible amount for a petroleum product storage system that is owned by a school district or a technical college district and that is used for storing heating oil for consumptive use on the premises is 25% of eligible costs <u>under par. (dg)</u>. An award issued under this paragraph may not exceed the following for each occurrence:

SECTION 83. 101.143 (4) (dg) of the statutes is created to read:

- 101.143 **(4)** (dg) *Deductible; underground systems.* The amount of the deductible for an award under par. (d) is as follows for each occurrence:
- 1. Except as provided under par. (di), for an owner or operator of an underground petroleum product storage tank system that is located at a facility at which petroleum is stored for resale or an owner or operator of an underground petroleum product storage tank system that handles an annual average of more than 10,000 gallons of petroleum per month, \$5,000 plus 4% of the amount by which eligible costs exceed \$100,000.
- 2. For a school district or a technical college district with respect to a discharge from an underground petroleum product storage tank system that is used for storing heating oil for consumptive use on the premises, 25% of eligible costs.
- 3. For the owner or operator of a petroleum product storage system that is described in par. (ei) 1., \$5,000.

| 1 | 4. For an owner or operator other than an owner or operator described in subd. |
|----|--|
| 2 | 1., 2. or 3., \$2,500, plus 5% of eligible costs, but not more than \$7,500. |
| 3 | Section 84. 101.143 (4) (di) of the statutes is created to read: |
| 4 | 101.143 (4) (di) Rules concerning deductible for underground systems. The |
| 5 | department may promulgate rules describing a class of owners and operators of |
| 6 | underground petroleum product storage tank systems otherwise subject to par. (dg) |
| 7 | 1. for whom the deductible is the amount under par. (dg) 4. rather than the amount |
| 8 | under par. (dg) 1. if the class is based on financial hardship or consists of local |
| 9 | governmental units that are conducting remedial action as part of projects to |
| 10 | redevelop brownfields, as defined in s. 234.88 (1) (a). |
| 11 | SECTION 85. 101.143 (4) (dm) 2. a. of the statutes is amended to read: |
| 12 | 101.143 (4) (dm) 2. a. For the owner or operator of a terminal, \$15,000 plus 5% |
| 13 | 10% of the amount by which eligible costs exceed \$200,000. |
| 14 | SECTION 86. 101.143 (4) (dm) 2. c. of the statutes is amended to read: |
| 15 | 101.143 (4) (dm) 2. c. For the owner or operator of a petroleum product storage |
| 16 | system that is described in par. (ei) 1., \$2,500 plus 5% of eligible costs but not more |
| 17 | than \$7,500 <u>\$5,000</u> per occurrence. |
| 18 | SECTION 87. 101.143 (4) (ei) 2. of the statutes is repealed and recreated to read: |
| 19 | 101.143 (4) (ei) 2. The department shall review claims related to discharges |
| 20 | from farm tanks described in subd. 1. as soon as the claims are received. The |
| 21 | department shall issue an award for an eligible discharge from a farm tank described |
| 22 | in subd. 1. as soon as it completes the review of the claim. |
| 23 | SECTION 88. 101.143 (9m) of the statutes is created to read: |
| 24 | 101.143 (9m) REVENUE OBLIGATIONS. (a) For purposes of subch. II of ch. 18, the |
| 25 | petroleum storage remedial action program is a special fund program, and the |

- petroleum inspection fund is a special fund. The petroleum inspection fund is a segregated fund created by the imposition of fees, penalties or excise taxes. The legislature finds and determines that a nexus exists between the petroleum storage remedial action program and the petroleum inspection fund in that fees imposed on users of petroleum are used to remedy environmental damage caused by petroleum storage.
- (b) Deposits, appropriations or transfers to the petroleum inspection fund for the purposes of the petroleum storage remedial action program may be funded with the proceeds of revenue obligations issued subject to and in accordance with subch. II of ch. 18 and, if designated a higher education bond, in accordance with subch. IV of ch. 18.
- (e) The department shall have all other powers necessary and convenient to distribute the special fund revenues and to distribute the proceeds of the revenue obligations in accordance with subch. II of ch. 18 and, if designated a higher education bond, in accordance with subch. IV of ch. 18.
- (f) The department may enter into agreements with the federal government or its agencies, political subdivisions of this state, individuals or private entities to insure or in any other manner provide additional security for the revenue obligations issued under this subsection.
- (g) Revenue obligations may be contracted by the building commission when it reasonably appears to the building commission that all obligations incurred under this subsection can be fully paid on a timely basis from moneys received or anticipated to be received. Revenue obligations issued under this subsection may not exceed \$270,000,000 in principal amount. In addition to this limit on principal amount, the building commission may contract revenue obligations under this

- subsection as the building commission determines is desirable to fund or refund outstanding revenue obligations, to pay issuance or administrative expenses, to make deposits to reserve funds or to pay accrued or capitalized interest.
- (gm) Of the revenue obligations authorized under par. (g), no more than \$170,000,000 may be issued until all of the following conditions have been met:
- 1. The joint committee on finance has approved, at a regular quarterly meeting under s. 13.10, a report jointly submitted by the departments of administration, commerce and natural resources. The report shall include information regarding all of the following:
 - a. The proposed issuance of any revenue obligations in excess of \$170,000,000.
- b. The amount of claims under sub. (3) received during the 2 calendar quarters immediately preceding the date of the report.
- c. The number and dollar amount of claims under sub. (3) that the department of commerce has received but not paid.
- d. The progress made by the departments of administration, commerce and natural resources in implementing cost control strategies to reduce the costs of cleanups at sites for which claims are submitted under sub. (3).
- 2. The departments of commerce and natural resources have jointly promulgated permanent rules under sub. (2) (h) to (j).
- (h) Unless otherwise expressly provided in resolutions authorizing the issuance of revenue obligations or in other agreements with the owners of revenue obligations, each issue of revenue obligations under this subsection shall be on a parity with every other revenue obligation issued under this subsection and in accordance with subch. II of ch. 18 and, if designated a higher education bond, in accordance with subch. IV of ch. 18.

| (i) Recognizing its moral obligation to do so, the legislature expresses its |
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| expectation and aspiration that, if the legislature reduces the rate of the petroleum |
| inspection fee and if the funds in the petroleum inspection fund are insufficient to |
| pay the principal and interest on the revenue obligations issued under subch. II or |
| IV of ch. 18 pursuant to this subsection, the legislature shall make an appropriation |
| from the general fund sufficient to pay the principal and interest on the obligations. |
| Section 89. 101.143 (11) of the statutes is created to read: |
| 101.143 (11) Reports. No later than each January 1 and July 1, the department |
| of commerce and the department of natural resources shall submit the the governor, |
| to the joint legislative audit committee, to the joint committee on finance and to the |
| appropriate standing committees of the legislature, under s. 13.172 (3), a report on |
| the program under this section. The departments shall include all of the following |
| information in the report: |
| (a) All of the following information for each petroleum product storage system |
| and home oil tank system from which a discharge has occurred for which remedial |
| action activities are being conducted: |
| 1. The date on which the record of the site investigation was received. |
| 2. The environmental risk factors, as defined by the department of commerce |
| by rule, identified at the site. |
| 3. The year in which the approval under sub. (3) (c) 4. is expected to be issued. |
| (am) The number of notices received under sub. (3) (a) 3. and the number of |
| approvals given under sub. (3) (c) 4. |

(b) The percentage of sites classified as high risk under s. 101.144.

| 1 | (c) The name of each person providing engineering consulting services to a |
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| 2 | claimant under this section and the number of claimants to whom the person has |
| 3 | provided those services. |
| 4 | (d) The charges for engineering consulting services for sites for which |
| 5 | approvals are given under sub. (3) (c) 4. and for other sites. |
| 6 | (e) The charges by service providers other than engineering consultants for |
| 7 | services for which reimbursement is provided under this section, including |
| 8 | excavating, hauling, laboratory testing and landfill disposal. |
| 9 | (em) Whether disputes have arisen between the departments under sub. (3) |
| 10 | (cw) 2. and, if so, how those disputes have been resolved. |
| 11 | (f) Strategies for recording and monitoring complaints of fraud in the program |
| 12 | under this section and for the use of employes of the department of commerce who |
| 13 | conduct audits to identify questionable claims and investigate complaints. |
| 14 | SECTION 90. 101.144 (1) (ae) of the statutes is created to read: |
| 15 | 101.144 (1) (ae) "Enforcement standard" has the meaning given in s. 160.01 (2). |
| 16 | SECTION 91. 101.144 (1) (aq) of the statutes is created to read: |
| 17 | 101.144 (1) (aq) Except as provided under sub. (3g), "high risk site" means the |
| 18 | site of a discharge of a petroleum product from a petroleum storage tank if the |
| 19 | discharge has resulted in a concentration of contaminants that exceeds an |
| 20 | enforcement standard in soil that has a hydraulic conductivity of 1×10^{-5} centimeters |

1. Repeated tests show that the discharge has resulted in a concentration of contaminants in a well used to provide water for human consumption that exceeds a preventive action limit, as defined in s. 160.01 (6).

per second or if at least one of the following applies:

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- 2. Petroleum product that is not in dissolved phase is present with a thickness of 0.01 feet or more, as shown by repeated measurements.
- 3. An enforcement standard is exceeded in groundwater within 1,000 feet of a well operated by a public utility, as defined in s. 196.01 (5), or within 100 feet of any other well used to provide water for human consumption.
 - 4. An enforcement standard is exceeded in bedrock.
 - **SECTION 92.** 101.144 (2) (b) 1. of the statutes is amended to read:
- 101.144 **(2)** (b) 1. The site of the discharge is classified, as provided under sub. (3m) (a) 3., as medium <u>priority risk</u> or low <u>priority risk</u>, based on the threat that the discharge poses to public health, safety and welfare and to the environment.
 - **SECTION 93.** 101.144 (2) (b) 2. of the statutes is amended to read:
- 101.144 **(2)** (b) 2. The site of the discharge is not contaminated by a hazardous substance other than the petroleum product, including any additive, that was discharged from the petroleum storage tank.
 - **SECTION 94.** 101.144 (3g) of the statutes is created to read:
- 101.144 (3g) (a) If, on December 1, 1999, more than 35% of sites classified under this section, excluding sites that are contaminated by a hazardous substance other than a petroleum product or an additive to a petroleum product, are classified as high risk sites, the department of commerce and the department of natural resources, shall attempt to reach an agreement that specifies standards for determining whether the site of a discharge of a petroleum product from a petroleum storage tank is classified as high risk. The standards shall be designed to classify no more than 35% of those sites as high risk sites and may not classify all sites at which an enforcement standard is exceeded as high risk sites. If the department of commerce and the department of natural resources are unable to reach an

agreement, they shall refer the matters on which they are unable to agree to the secretary of administration for resolution. The secretary of administration shall resolve any matters on which the departments disagree in a manner that is consistent with this paragraph. The department of commerce shall promulgate rules incorporating any agreement between the department of commerce and the department of natural resources under this paragraph and any resolution of disagreements between the departments by the secretary of administration under this paragraph.

(b) If, 6 months after rules under par. (a) are in effect, more than 35% of the sites classified under this section, excluding sites that are contaminated by a hazardous substance other than a petroleum product or an additive to a petroleum product, are classified as high risk sites, the department of commerce shall revise the rules using the procedure for promulgating the rules in par. (a).

SECTION 95. 101.144 (3m) (a) 3. of the statutes is amended to read:

101.144 **(3m)** (a) 3. Establishes procedures, standards and schedules for determining whether the site of a discharge of a petroleum product from a petroleum storage tank is classified as high priority, medium priority <u>risk</u> or low <u>priority risk</u> and establishes procedures and schedules for classifying sites of discharges of petroleum products from petroleum storage tanks.

Section 96. 281.59 (4) (b) of the statutes is amended to read:

281.59 **(4)** (b) The department of administration may, under s. 18.56 18.561 (5) and (9) (j) or 18.562 (3) and (5) (e), deposit in a separate and distinct fund in the state treasury or in an account maintained by a trustee outside the state treasury, any portion of the revenues derived under s. 25.43 (1). The revenues deposited with a trustee outside the state treasury are the trustee's revenues in accordance with the

agreement between this state and the trustee or in accordance with the resolution pledging the revenues to the repayment of revenue obligations issued under this subsection.

SECTION 97. Nonstatutory provisions.

- (1) Financial management. No later than the first day of the 6th month beginning after the effective date of this subsection, the department of commerce shall do all of the following:
- (a) Update its financial data base for the program under section 101.143 of the statutes to ensure that complete cost information related to each occurrence and to the annual payment to each owner or operator is readily available.
- (b) Investigate any variances between the amount of total payments indicated by the department's financial data base for the program under section 101.143 of the statutes and the amount of total payments indicated by the accounts maintained by the department of administration under section 16.52 of the statutes to identify when the variances occurred and the reasons for the variances.
- (c) Make any changes in the department's financial data base needed to ensure that the data base is consistent with the accounts maintained by the department of administration under section 16.52 of the statutes.
 - (2) RULE MAKING.
- (a) The department of commerce and the department of natural resources shall submit in proposed form the rules required under section 101.143 (2) (h), (i) and (j) and (2e) of the statutes, as created by this act, to the legislature under section 227.19 of the statutes no later than June 1, 2000.
- (b) Using the procedure under section 227.24 of the statutes, the department of commerce and the department of natural resources shall promulgate the rules

required under section 101.143 (2) (h), (i) and (j) and (2e) of the statutes, as created by this act. Notwithstanding section 227.24 (1) (c) and (2) of the statutes, the emergency rules may remain in effect until September 1, 2000, or the date on which rules under par. (a) take effect, whichever is sooner. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the departments are not required to provide evidence that promulgating rules under this paragraph is necessary for the preservation of the public peace, health, safety or welfare and is not required to provide a finding of emergency for rules promulgated under this paragraph. The departments shall promulgate rules under this paragraph no later than the 30th day after the effective date of this paragraph.

- (c) Using the procedure under section 227.24 of the statutes, the department of commerce shall promulgate rules to implement section 101.143 (4) (cm) 1. of the statutes, as affected by this act, for the period before the effective date of permanent rules, but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the department is not required to provide evidence that promulgating rules under this paragraph is necessary for the preservation of the public peace, health, safety or welfare and is not required to provide a finding of emergency for rules promulgated under this paragraph. The department shall promulgate rules under this paragraph no later than November 1, 1999.
- (d) The department of commerce shall submit in proposed form any rules under section 101.143 (2) (h) of the statutes, as created by this act, to the legislature under section 227.19 of the statutes no later than June 1, 2000.
- (e) If the conditions under section 101.144 (3g) (a) of the statutes, as created by this act apply on December 1, 1999, using the procedure under section 227.24 of

- the statutes, the department of commerce shall promulgate the rules required under section 101.144 (3g) (a) of the statutes, as created by this act, for the period before the effective date of permanent rules, but not to exceed the period authorized under section 227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b) and (3) of the statutes, the department is not required to provide a finding of emergency for rules promulgated under this paragraph. The department shall promulgate rules under this paragraph no later than December 31, 1999.
- (f) The department of natural resources shall submit in proposed form any changes in its rules necessary to conform to the rules under section 101.143 (2) (h), (i) and (j) of the statutes, as created by this act, to the legislature under section 227.19 of the statues no later than June 1, 2000.
- (3) CLAIMS REVIEW PROJECT POSITIONS. The authorized FTE positions for the department of commerce, funded by the appropriation under section 20.143 (3) (Lm) of the statutes, as created by this act, are increased by 2.0 PR project positions for the period ending on June 30, 2001, for the purpose of performing claims review under section 101.143 of the statutes.
- (4) Report concerning federal funding. The secretary of administration shall report to the joint committee on finance on how federal funds related to leaking underground storage tanks should be allocated between the department of commerce and the department of natural resources. The secretary shall submit the report for review by the committee at its 4th quarterly meeting in 1999.
- (5) Transfer of sites. The department of natural resources and the department of commerce shall identify sites the classification of which is changed because of the changes made by this act in section 101.144 of the statutes and shall transfer authority over those sites no late than December 1, 1999.

- (6) Report concerning interest costs. No later than March 1, 2000, the department of commerce shall submit a report to the joint committee on finance and the joint committee for review of administrative rules containing recommendations for actions that the department could take to reduce interest costs incurred by claimants under the program under section 101.143 of the statutes, including a review of schedules for making progress payments to claimants.
- (7) EVALUATION OF USUAL AND CUSTOMARY COST SCHEDULE. The department of commerce shall evaluate the operation of section 101.143 (4) (cm) 1. of the statutes, as affected by this act, and shall report the results of the evaluation to the joint legislative audit committee, to the joint committee on finance and to the appropriate standing committees of the legislature, in the manner provided in s. 13.172 (3) of the statutes, no later than the first day of the 14th month beginning after the effective date of this subsection.

SECTION 98. Appropriation changes; commerce.

- (1) Hydrogeologist positions. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of commerce under section 20.143 (3) (w) of the statutes, as affected by the acts of 1999, the dollar amount is increased by \$152,200 for fiscal year 1999–00 and the dollar amount is increased by \$174,800 for fiscal year 2000–01 to increase the authorized FTE positions for the department by 3.0 SEG hydrogeologist positions.
- (2) Petroleum storage remedial action claims review. In the schedule under section 20.005 (3) of the statutes for the appropriation to the department of commerce under section 20.143 (3) (w) of the statutes, as affected by the acts of 1999, the dollar amount is increased by \$84,200 for fiscal year 1999–00 to increase the authorized FTE positions for the department by 2.0 SEG project positions for the period ending

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| 1 | on June 30, 2000, for the purpose of performing claims review under section 101.143 |
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| 2 | of the statutes. |
| 3 | SECTION 99. Initial applicability. |
| 4 | (1) RISK BASED ANALYSIS AND REIMBURSEMENT CHANGES. The treatment of section |
| 5 | 101.143 (2e) (c), (3) (cn), (cp), (cs) and (g) and (4) (c) 11. of the statutes first applies |
| 6 | to a discharge with respect to which activities under section 101.143 (3) (c) 3. or (g) |
| 7 | of the statutes are begun on the effective date of this subsection. |
| 8 | (2) DEDUCTIBLES. The treatment of section 101.143 (4) (d) 2. (intro.), (dg) and |
| 9 | (dm) 2. a. and c. and (ei) 2. of the statutes first applies to a person who submits a |
| 10 | remedial action plan, that is acceptable to the department of commerce or the |
| 11 | department of natural resources, on November 1, 1999. |
| 12 | (3) Interest reimbursement. The treatment of section 101.143 (4) (c) 8. of the |
| 13 | statutes first applies to an applicant whose loan is secured on November 1, 1999. |
| 14 | SECTION 100. Effective dates. This act takes effect on the day after |
| 15 | publication, except as follows: |
| 16 | (1) Appropriation increases. Section 98 of this act takes effect on July 1, 1999, |
| 17 | or on the second day after publication of the 1999-2001 biennial budget act, |
| 18 | whichever is later. |
| 19 | (2) RISK BASED ANALYSIS AND REIMBURSEMENT CHANGES. The treatment of section |
| 20 | 101.143 (2e) (c), (3) (cn), (cp), (cs) and (g) and (4) (c) 11. of the statutes and Section |

(END)

99 of this act take effect on November 1, 1999.