Bill

Received: <b>09/30/98</b>					Received By: kunkemd			
Wanted	: As time pern	nits			Identical to LRB:			
For: Sco	ott Walker (60	08) 266-9180		By/Representing: Himself				
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# Bill

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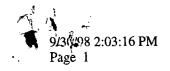
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Bill

Received: 09/30/98 Received By: kunkemd

Wanted: As time permits Identical to LRB:

For: Scott Walker (608) 266-9180 By/Representing: Himself

This file may be shown to any legislator: **NO**Drafter: **kunkemd** 

May Contact: Alt. Drafters:

Subject: Health - abortion Extra Copies: GMM, DAK

Health - miscellaneous
Occupational Reg. - misc

Topic:

Exempting certain health care professionals from discipline and liability for refusing to be involved in abortions, sterilizations, euthanasia and certain other procedures.

**Instructions:** 

See Attached

**Drafting History:** 

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#### Scott Walker

99-0406/2

Wauwatosa's Representative in the Wisconsin State Assembly

To: Mark D. Kunkel, Legislative Reference Bureau

From: Rep. Scott Walker

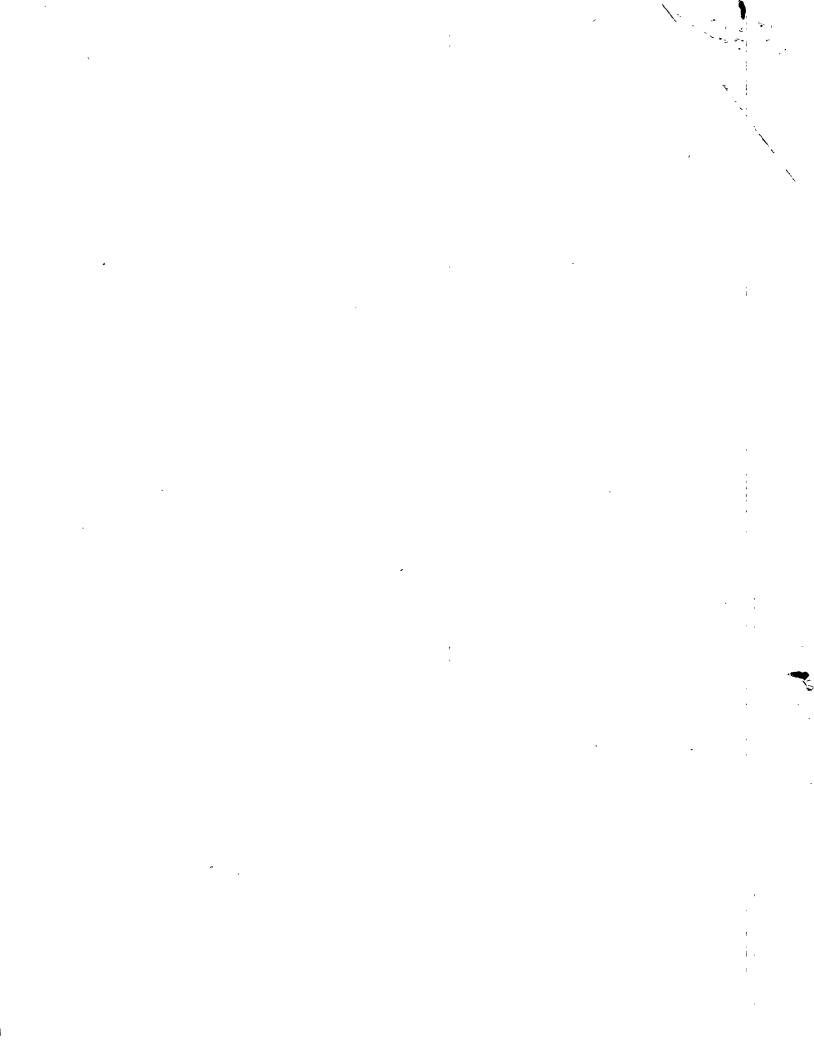
Date: September 23, 1998

Re: Legislative Drafting Requests for the 1999-2000 Session

Listed below you will find bills which were drafted for me during the past legislative session. I would like to reintroduce this legislation for the upcoming 1999-2000 session. Please refer to the corresponding LRB and bill numbers below. At this time the legislation can be drafted the same as it was last session.

If you have questions or comments, please call me at 6-9181. Thank you for your attention to this matter.

<b>Subject</b>	<b>Topic</b>	LRB No.	Introduced
			<u>As</u>
<ul> <li>Occupational Reg misc.</li> <li>Health - miscellaneous</li> <li>Health - abortion</li> </ul>	Exempting certain health care professionals from discipline and liability for refusing to be involved in abortions, sterilization, euthanasia and other practices	-3843/3	AB-953



1997 - 1998 LEGISLATURE

D-NOTE

MDK:ilgatorfd:ijs

199-0406/1

1997 ASSEMBLY BILL 953

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March 26, 1998 – Introduced by Representatives Walker, Owens, Green, Handrick, Ryba, Spillneb, Albers, Staskunas, Seratti, Sykora, Gunderson, Otze, Lorge, Grothman, Hutchison, Nass, Underheim, F. Lasee, Ott, Huebsch, Wieckert, Duff and Lazich, cosponsored by Senators Roessler, Farrow, Fitzgerald, Drzewiecki, Schultz and Welch. Referred to Committee on Health.

AN ACT to renumber and amend 111.337 (1), 253.09 (1), 441.06 (6) and 448.03

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(5) (a); to amend 253.09 (title), 253.09 (2), 253.09 (3), 253.09 (4) (a), 253.09 (4) (b) 1., 253.09 (4) (b) 2., 441.06 (title) and 448.03 (5) (title); and to create 111.337 (1g), 111.337 (1r) (b), 253.09 (1g), 253.09 (1r) (a) 1. to 7., 441.06 (6) (a) to (g), 441.06 (7), 448.03 (5) (a) 1. to 7., 448.03 (5) (am) and 450.135 of the statutes; relating to: employment discrimination based on creed and exemption from liability and discipline for physicians, nurses, pharmacists, other health care providers and hospital employes who refuse to participate in sterilization, abortion, assisted suicide and other procedures on moral or religious grounds.

# Analysis by the Legislative Reference Bureau

Under current law, with certain exceptions, an employer may not engage in employment discrimination based on creed. "Creed" is defined as a system of religious beliefs, including moral or ethical beliefs about right and wrong, that a person sincerely holds with the strength of traditional religious views. Employment discrimination based on creed is defined to include refusing to reasonably accommodate an employe's or prospective employe's religious observances or practices unless the employer can demonstrate that the accommodation would pose an undue hardship.

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This bill expands the definition of employment discrimination based on creed to include discriminating against a health care provider on the basis of his or her written refusal, based on creed, to participate in any of the following activities: 1) sterilization procedures; 2) certain procedures that prevent the implantation of a fertilized human ovum; 3) abortions; 4) experiments or medical procedures that involve the destruction of a human embryo or that involve a human embryo or unborn child but do not relate to the beneficial treatment of the human embryo or unborn child; 5) procedures using fetal tissue or organs; 6) withholding or withdrawing nutrition or hydration under certain circumstances; or 7) acts causing or assisting in the death of an individual, including assisted suicide, euthanasia or mercy killing. There is no exception for an employer to show that the refusal poses an undue hardship.

Under current law, hospitals, certain health care professionals and hospital employes may not, under certain circumstances, be required to participate in procedures involving sterilization or the removal of a human embryo or fetus. Specifically, a hospital may not be required to admit a patient or allow the use of its facilities for such a procedure. In addition, physicians and other hospital employes who object, in writing, to participating in such a procedure on moral or religious grounds may not be disciplined for refusing to participate in the procedure. Also, a hospital, school or employer may not take any disciplinary action regarding employment, staff or student status against a person who refuses to participate in such a procedure if the refusal is based on moral or religious precepts. Finally, under current law, a hospital and the following persons are exempt from liability for damages that result from a refusal to perform such a procedure if the refusal is based on religious or moral precepts: persons employed by or associated with the staff of a hospital, physicians and other health care professionals licensed or certified by the medical examining board in the department of regulation and licensing (DORL) and registered nurses licensed by the board of nursing in DORL.

This bill expands all of the provisions described above regarding hospitals, health care professionals and hospital employes to include a refusal to participate, based on moral or religious grounds, in any of the fractivities described above with respect to employment discrimination based on creed. Also, the bill provides that pharmacists licensed by the pharmacy examining board in DORL are exempt from liability for damages that result from a refusal to participate in any of the fractivities if the refusal is based on religious or moral precepts, in addition to physicians and other health care professionals licensed or certified by the medical examining board and registered nurses licensed by the board of nursing.

Finally, the bill specifies that the medical examining board, board of nursing, pharmacy examining board or DORL may not take any disciplinary action against any of the following who, in writing, refuse, or state an intention to refuse, to participate in any of the following activities if the refusal is based on moral or religious grounds: a physician or other health care professional licensed or certified by the medical examining board, registered nurse licensed by the board of nursing or pharmacist licensed by the pharmacy examining board. Under the bill, the medical examining board may not take disciplinary action against a physician who makes

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such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life—sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. Under current law, under certain circumstances, a physician who refuses to transfer such a patient to another physician is subject to discipline for unprofessional conduct.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 SECTION 1. 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.) and 2 amended to read: 3 111.337 (1r) (intro.) Employment discrimination because of creed includes, but 4 is not limited to, refusing any of the following: (a) Refusing to reasonably accommodate an employe's or prospective employe's 5 religious observance or practice unless the employer can demonstrate that the 6 accommodation would pose an undue hardship on the employer's program, 7 8 enterprise or business. 9 **SECTION 2.** 111.337 (1g) of the statutes is created to read:

(a) "Health care provider" means any of the following:

111.337 (1g) In this section:

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- 1. An individual licensed, registered, permitted or certified by the department of health and family services or the department of regulation and licensing to provide health care services in this state.
- 2. An individual who provides health care services as directed, supervised or inspected by an individual specified in subd. 1.

(b) "Participate in" means to perform, assist in, counsel in favor of, make
referrals for, prescribe, dispense or administer drugs for, or otherwise promote,
encourage or aid.
SECTION 3. 111.337 (1r) (b) of the statutes is created to read:
111.337 (1r) (b) Discriminating against any health care provider by engaging
in any of the actions prohibited under s. 111.322 on the basis of the health care
provider's written refusal, or written statement of an intention to refuse, based on
his or her creed, to participate in any of the following:
1. A sterilization procedure.
2. A procedure involving a drug or device that may prevent the implantation
of a fertilized human ovum.
3. An abortion, as defined in s. 253.10 (2) (a).
4. An experiment or medical procedure involving any of the following:
a. The destruction of a human embryo.
b. A human embryo or unborn child, at any stage of development, including a
fertilized human ovum, in which the experiment or procedure is not related to the
beneficial treatment of the human embryo or unborn child.
5. A procedure that uses fetal tissue or organs, including a transplant
procedure.
6. The withholding or withdrawal of nutrition or hydration, unless the
administration of nutrition or hydration is medically contraindicated.
7. An act that causes or assists in causing the death of an individual, such as
by assisted suicide, euthanasia or mercy killing.

SECTION 4. 253.09 (title) of the statutes is amended to read:

1	253.09 (title) Abortion refused Refusal to participate in certain
2	<u>practices</u> ; no liability; no discrimination.
3	SECTION 5. 253.09 (1) of the statutes is renumbered 253.09 (1r) (a) (intro.) and
4	amended to read:
5	253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or
6	to allow the use of the hospital facilities for the purpose of performing a sterilization
7	procedure or removing a human embryo or fetus. any of the following:
8	(b) A physician or any other person who is a member of or associated with the
9	staff of a hospital, or any employe of a hospital in which such a procedure the
10	performance of an activity specified in par. (a) 1. to 7. has been authorized, who shall
11	state in writing his or her objection to the performance of or providing assistance to
12	such a procedure, in writing, refuses, or states an intention to refuse, to participate
13	in the activity on moral or religious grounds shall not be required to participate in
14	such medical procedure, and the activity.
15	(c) A physician or any other person who is a member of or associated with the
16	staff of a hospital, or any employe of a hospital, is immune from liability for any
17	damage caused by, and may not be subjected to any disciplinary or recriminatory
18	action based on, the refusal of any such the person to participate therein shall not
19	form the basis of any claim for damages on account of such refusal or for any
20	disciplinary or recriminatory action against such person in an activity specified in
21	par. (a) 1. to 7. on moral or religious grounds.
22	SECTION 6. 253.09 (1g) of the statutes is created to read:
23	253.09 (1g) In this section, "participate in" means to perform, assist in, counsel
24	in favor of, make referrals for, prescribe, dispense or administer drugs for, or
25	otherwise promote, encourage or aid.

1	SECTION 7. 253.09 (1r) (a) 1. to 7. of the statutes are created to read:
2	253.09 (1r) (a) 1. A sterilization procedure.
3	2. A procedure involving a drug or device that may prevent the implantation
4	of a fertilized human ovum.
5	3. An abortion, as defined in s. 253.10 (2) (a).
6	4. An experiment or medical procedure involving any of the following:
7	a. The destruction of a human embryo.
8	b. A human embryo or unborn child, at any stage of development, including a
9	fertilized human ovum, in which the experiment or procedure is not related to the
10	beneficial treatment of the human embryo or unborn child.
11	5. A procedure that uses fetal tissue or organs, including a transplant
12	procedure.
13	6. The withholding or withdrawal of nutrition or hydration, unless the
14	administration of nutrition or hydration is medically contraindicated.
15	7. An act that causes or assists in causing the death of an individual, such as
16	by assisted suicide, euthanasia or mercy killing.
17	SECTION 8. 253.09 (2) of the statutes is amended to read:
18	253.09 (2) No A hospital or employe of any a hospital shall be liable for any civil
19	damages resulting from is immune from liability for any damage caused by a refusal
20	to perform sterilization procedures or remove a human embryo or fetus from a
21	person, if such participate in an activity specified in sub. $(1r)(a)$ 1. to 7., if the refusal
22	is based on religious or moral precepts.
23	SECTION 9. 253.09 (3) of the statutes is amended to read:
24	253.09 (3) No hospital, school or employer may discriminate against any
25	person with regard to admission, hiring or firing, tenure, term, condition or privilege

of employment, student status or staff status on the ground that the person, in writing, refuses to recommend, aid or perform procedures for sterilization or the removal of a human embryo or fetus, or states an intention to refuse, to participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on religious or moral precepts.

**SECTION 10.** 253.09 (4) (a) of the statutes is amended to read:

253.09 (4) (a) Such individual to perform or assist in the performance of any sterilization procedure or removal of a human embryo or fetus participate in an activity specified in sub. (1r) (a) 1. to 7., if the individual's performance or assistance participation in the performance of such a procedure would be activity is contrary to the individual's religious beliefs or moral convictions; or

**SECTION 11.** 253.09 (4) (b) 1. of the statutes is amended to read:

253.09 (4) (b) 1. Make its facilities available for the performance of any sterilization procedure or removal of a human embryo or fetus an individual to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance of such a procedure in such facilities is prohibited by the entity prohibits the activity from taking place in the facilities on the basis of religious beliefs or moral convictions; or

**SECTION 12.** 253.09 (4) (b) 2. of the statutes is amended to read:

253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the performance of any sterilization procedure or assistance to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance or assistance in the performance of such procedure or the removal of a human embryo or fetus by such personnel would be activity is contrary to the religious beliefs or moral convictions of such the personnel.

**SECTION 13.** 441.06 (title) of the statutes is amended to read:

1	441.06 (title) Licensure; civil liability and disciplinary exemption.
2	<b>SECTION 14.</b> 441.06 (6) of the statutes is renumbered 441.06 (6) (intro.) and
3	amended to read:
4	441.06 (6) (intro.) No $\underline{A}$ person licensed as a registered nurse under this section
5	is <del>liable for any civil damages resulting from</del> immune from liability for any damage
6	caused by his or her refusal to perform sterilization procedures or to remove or aid
7	in the removal of a human embryo or fetus from a person, assist in, counsel in favor
8	of, make referrals for, prescribe, dispense or administer drugs for, or otherwise
9	promote, encourage or aid any of the following, if the refusal is based on religious or
10	moral precepts-:
11	SECTION 15. 441.06 (6) (a) to (g) of the statutes are created to read:
12	441.06 (6) (a) A sterilization procedure.
13	(b) A procedure involving a drug or device that may prevent the implantation
14	of a fertilized human ovum.
15	(c) An abortion, as defined in s. 253.10 (2) (a).
16	(d) An experiment or medical procedure involving any of the following:
17	1. The destruction of a human embryo.
18	2. A human embryo or unborn child, at any stage of development, including a
19	fertilized human ovum, in which the experiment or procedure is not related to the
20	beneficial treatment of the human embryo or unborn child.
21	(e) A procedure that uses fetal tissue or organs, including a transplant
22	procedure.
23	(f) The withholding or withdrawal of nutrition or hydration, unless the
24	administration of nutrition or hydration is medically contraindicated.

of a fertilized human ovum.

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1	(g) An act that causes or assists in causing the death of an individual, such as
2	by assisted suicide, euthanasia or mercy killing.
3	SECTION 16. 441.06 (7) of the statutes is created to read:
4	441.06 (7) A person licensed as a registered nurse under this section who, in
5	writing, refuses, or states an intention to refuse, on moral or religious grounds to
6	engage in a practice of professional nursing that is related to an activity specified in
7	sub. (6) (a) to (g) shall not be required to engage in the practice with respect to the
8	activity and may not be disciplined by the board or the department for refusing or
9	stating an intention to refuse to engage in the practice with respect to the activity.
10	SECTION 17. 448.03 (5) (title) of the statutes is amended to read:
11	448.03 (5) (title) Civil liability and disciplinary exemption; certain medical
12	PROCEDURES AND REPORTS.
13	<b>SECTION 18.</b> 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (a) (intro.)
14	and amended to read:
15	448.03 (5) (a) (intro.) No A person licensed or certified under this shall
16	be liable for any civil damages resulting from such is immune from liability for any
17	damage caused by the person's refusal to perform sterilization procedures or to
18	remove or aid in the removal of a human embryo or fetus from a person if such, assist
19	in, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for,
20	or otherwise promote, encourage or aid any of the following if the refusal is based on
2·1	religious or moral precepts:
22	SECTION 19. 448.03 (5) (a) 1. to 7. of the statutes are created to read:
23	448.03 (5) (a) 1. A sterilization procedure.
24	2. A procedure involving a drug or device that may prevent the implantation

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1	3. An abortion, as defined in s. 253.10 (2) (a).
2	4. An experiment or medical procedure involving any of the following:
3	a. The destruction of a human embryo.
4	b. A human embryo or unborn child, at any stage of development, including a
5	fertilized human ovum, in which the experiment or procedure is not related to the
6	beneficial treatment of the human embryo or unborn child.
7	5. A procedure that uses fetal tissue or organs, including a transplant
8	procedure.
9	6. The withholding or withdrawal of nutrition or hydration, unless the
10	administration of nutrition or hydration is medically contraindicated.
11	7. An act that causes or assists in causing the death of an individual, such as
12	by assisted suicide, euthanasia or mercy killing. $\checkmark$
13	SECTION 20. 448.03 (5) (am) of the statutes is created to read:
<u>Î</u> 4	448.03 (5) (am) A person licensed or certified under this chapter who, in
15	writing, refuses, or states an intention to refuse, on moral or religious grounds to
16	engage in a practice within the scope of his or her license or certification that is
17	related to an activity specified in par. (a) 1. to 7. shall not be required to engage in
18	the practice with respect to the activity and, notwithstanding s. 154.07 (1) (a) 3. or
19	155.50 (1) (b), may not be disciplined by the board or the department for refusing or
20	stating an intention to refuse to engage in the practice with respect to the activity.
21	SECTION 21. 450.135 of the statutes is created to read:
22	450.135 Pharmacist's refusal to be involved in certain activities. (1)
23	A person licensed as a pharmacist under this chapter is immune from liability for any

damage caused by his or her refusal to be involved in the performance of, assistance

in, counseling in favor of, making referrals for, prescribing, dispensing or

1 administering drugs for, or otherwise promoting, encouraging or aiding any of the following, if the refusal is based on religious or moral precepts: 2 3 (a) A sterilization procedure. 4 (b) A procedure involving a drug or device that may prevent the implantation 5 of a fertilized human ovum. (c) An abortion, as defined in s. 253.10 (2) (a). 6 7 (d) An experiment or medical procedure involving any of the following: 1. The destruction of a human embryo. 8 9 2. A human embryo or unborn child, at any stage of development, including a 10 fertilized human ovum, in which the experiment or procedure is not related to the 11 beneficial treatment of the human embryo or unborn child. 12 (e) A procedure that uses fetal tissue or organs, including a transplant 13 procedure. The withholding or withdrawal of nutrition or hydration, unless the 14 administration of nutrition or hydration is medically contraindicated. 15 (g) An act that causes or assists in causing the death of an individual, such as 16 17 by assisted suicide, euthanasia or mercy killing. (2) A person licensed as a pharmacist under this chapter who, in writing, 18 refuses, or states an intention to refuse, on moral or religious grounds to engage in 19 20 a practice of pharmacy that is related to an activity specified in sub. (1) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be 21 22 disciplined by the board or department for refusing or stating an intention to refuse

SECTION 22. Initial applicability.

to engage in the practice with respect to the activity.

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(1) This act first applies to refusals or statements of an intention to refuse that 1 2 are made on the effective date of this subsection.

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(END)

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/1dn MDK: #.....

Representative Walker:

This bill is identical to 1997 Assembly Bill 953. Please contact me if you have any questions or redraft instructions.

Mark D. Kunkel Legislative Attorney 266–0131

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/1dn MDK:kg:lp

December 9, 1998

#### Representative Walker:

This bill is identical to 1997 Assembly Bill 953. Please contact me if you have any questions or redraft instructions.

Mark D. Kunkel Legislative Attorney 266–0131 TO (Name):



# Wisconsin Right to Life, Inc.

State Affiliate of the National Right to Life Committee. Inc. Washington, DC 20004-2293

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Date Sent: 1/14/99
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Time Sent: a.m. / p.m.
MESSAGE: Mark Dlease call the as
Soon as you have had a chance to go over these changes.
to go over these changes.
Mun
P.S. I have to leve about 130 pm
P.S. 2 hour le leure about 130 pm today.
(8/97)

Dedicated successfully since 1968 to advocating for and protecting precious human life.

Please remember the Wisconsin Right to Life Education Fund 501(c)(3) charity and its lifesaving programs in your estate plan. By doing so, you may be able to achieve significant income, gift or estate tax benefits. Please call our development department today for confidential help in successfully implementing the gift plan most suitable for you. 3

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MDK:kg:lp

#### BILL

such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life-sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. Under current law, under certain circumstances, a physician who refuses to transfer such a patient to another physician is subject to discipline for unprofessional conduct.

For further information see the state fiscal estimate, which will be printed as

an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1	<b>SECTION 1.</b> 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.)	and
o ·	amondad to raid:	

- 111.337 (1r) (intro.) Employment discrimination because of creed includes, but is not limited to, refusing any of the following:
  - (a) Refusing to reasonably accommodate an employe's or prospective employe's religious observance or practice unless the employer can demonstrate that the accommodation would pose an undue hardship on the employer's program, enterprise or business.
    - SECTION 2. 111.337 (1g) of the statutes is created to read:
- 10 111.337 (1g) In this section:
  - (a) "Health care provider" means any of the following:
- 1. An individual licensed, registered, permitted or certified by the department
  of health and family services or the department of regulation and licensing to provide
  health care services in this state.
- 2. An individual who provides health care services as directed, supervised or inspected by an individual specified in subd. 1.

and any human embryo" includes a feetilized human ovum and any human embryo created with the assistance of technology such as a cloning procedure using the nucleus of a human cell.

MDK:kg:lp

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(c)
(b) "Participate in" means to perform, assist in counsel in favor of, make //sx
referrals for, prescribe, dispense or administer drugs for, or otherwise promote, general encourage or aid.

SECTION 3. 111,337 (1r) (b) of the statutes is created to read:

111.337 (1r) (b) Discriminating against any health care provider by engaging in any of the actions prohibited under s. 111.322 on the basis of the health care provider's written refusal, or written statement of an intention to refuse, based on his or her creed, to participate in any of the following:

- 1. A sterilization procedure.
- 2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
- 3. An abortion, as defined in s. 253.10 (2) (a).
  - 4. An experiment or medical procedure involving any of the following:
  - a. The destruction of a human embryo.
  - b. A human embryo or unborn child, at any stage of development, including a

beneficial treatment of the human embryo or unborn child.

including a transplant procedure:

- 5. A procedure that uses fetal tissue or organs, including a transplant from a dead unborn child who has been aborted or a procedure live unborn child who is about to be aborted.
- 6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.

SECTION 4. 253.09 (title) of the statutes is amended to read:

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#### BILL

1	253.09 (title) Abertion ferused Refusal to Darticipate in Certain
2	practices; no liability; no discrimination.
. 3	SECTION 5. 253.09 (1) of the statutes is renumbered 253.09 (1r) (a) (intro.) and
4	amended to read:
5	253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or
6	to allow the use of the hospital facilities for the purpose of performing a sterilization
7	precedure or removing a human embryo or fetus. any of the following:
8	(b) A physician or any other person who is a member of or associated with the
9	staff of a hospital, or any employe of a hospital in which such a procedure the
10	performance of an activity specified in par. (a) 1. to 7. has been authorized, who chall
11	state in writing his or her objection to the performance of or providing assistance to
12	such a precedure, in writing, refuses, or states an intention to refuse, to participate
13	in the activity on moral or religious grounds shall not be required to participate in
14	such modical procedure, and the activity.
15	(c) A physician or any other person who is a member of or associated with the
16	staff of a hospital, or any employe of a hospital, is immune from liability for any
17	damage caused by and may not be subjected to any disciplinary or recriminatory
18	action based on, the refusal of any such the person to participate therein shall not
19	form the basis of any claim for damages on account of such refusal or for any
20	disciplinary or recriminatory action against such person in an activity specified in
21	par. (a) 1. to 7. on moral or religious grounds.
22	par. (a) 1. to 7. on moral or religious grounds.  Section 6. 253.09 (1g) of the statutes is created to read:  253.09 (1g) In this section, "participate in" means to perform assist in counse)
23	253.09 (1g) In this section, "participate in" means to perform, assist in, counsel
24	in favor of, make referrals for, prescribe, dispense or administer drugs for, or
25	otherwise promote, encourage or aid.
	Add def of "human embryo" from page 3

# BILL

1	SECTION 7. 253.09 (1r) (a) 1. to 7. of the statutes are created to read:
2	253.09 (1r) (a) 1. A sterilization procedure.
3	2. A procedure involving a drug or device that may prevent the implantation
4	of a fertilized human ovum.
· 5	3. An abortion, as defined in s. 253.10 (2) (a).
6	4. An experiment or medical procedure involving any of the following:
7	a. The destruction of a human embryo.
8	b. A human embryo or unborn child, at any stage of development, including a
9	fertilized human ovum, in which the experiment or procedure is not related to the
10	beneficial treatment of the human embryo or unborn child.
11	5. A procedure that uses fetal tissue or organs, including a transplant
12	procedure. amend, pea p.4
13	6. The withholding or withdrawal of nutrition or hydration, unless the
14	administration of nutrition or hydration is medically contraindicated.
15	7. An act that causes or assists in causing the death of an individual, such as
16	by assisted suicide, euthanasia or mercy killing.
17	SECTION 8. 253.09 (2) of the statutes is amended to read:
18	253.09 (2) No A hospital or employe of any a hospital chall be liable for any civil
19	damages resulting from is immune from liability for any damage caused by a refusal
<b>2</b> 0	to perform sterilization precedures or remove a human embrye or fetus from a
21	person, if such participate in an activity specified in sub. (1r)(a) 1 to 7. if the refusal
22	is based on religious or moral precepts.
23	SECTION 9. 253.09 (3) of the statutes is amended to read:
24	253.09 (3) No hospital, school or employer may discriminate against any
25	person with regard to admission, hiring or firing, tenure, term, condition or privilege

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#### BILL

	of employment, student status or staff status on the ground that the person in
5	writing refuses to recommend, aid or perform procedures for sterilization or the
,	removal of a human embryo or fetus, or states an intention to refuse, to participate
	in an activity specified in sub. (1r) (a) 1, to 7, if the refusal is based on religious or
	moral precepts.
	SECTION 10. 253.09 (4) (a) of the statutes is amended to read:
	253.09 (4) (a) Such individual to perform or assist in the performance of any
	sterilization procedure or removal of a human embrye or fetus participate in an
	activity specified in sub (1r)(a) 1, to 7, if the individual's performance or assistance
	participation in the performance of such a procedure would be activity is contrary to
	the individual's religious beliefs or moral convictions; or
	SECTION 11. 253.09 (4) (b) 1. of the statutes is amended to read:
	253.09 (4) (b) 1. Make its facilities available for the performance of any
	sterilization procedure or removal of a human embryo or fetus an individual to
	participate in an activity specified in sub. (1r) (a) 1, to 7, if the performance of such

**-7**-

SECTION 12. 253.09 (4) (b) 2. of the statutes is amended to read:

253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the performance of any sterilization procedure or assistance to participate in an activity specified in sub. (1r) (a) 1, to 7., if the performance or assistance in the performance of such procedure or the removal of a human embryo or fetus by such personnel would be activity is contrary to the religious beliefs or moral convictions of such the personnel.

a procedure in such facilities is prohibited by the entity prohibits the activity from

taking place in the facilities on the basis of religious beliefs or moral convictions; or

SECTION 13. 441.06 (title) of the statutes is amended to read:

# 1999 - 2000 Legislature

-8-

BILL

1	441.06 (title) Licensure; civil liability and disciplinary exemption.
2	SECTION 14. 441.06 (6) of the statutes is renumbered 441.06 (6) (intro.) and
3	amended to read:
4	441.06 (6) (intro.) No A person licensed as a registered nurse under this section
5	is liable for any civil damages resulting from immune from liability for any damage
6	caused by his or her refusal to perform eterilization procedures or to remove or aid
7	in the removal of a human embryo or fetus from a person, assist in counsel in favor
8	of make referrals for prescribe dispense or administer drugs for or otherwise
9	promote, encourage or aid any of the following, if the refusal is based on religious or
10	moral precepts:  add def of human embryo' from page 3
11	SECTION 15. 441.06 (6) (a) to (g) of the statutes are created to read:
12	441.06 (6) (a) A sterilization procedure.
13	(b) A procedure involving a drug or device that may prevent the implantation
14	of a fertilized human ovum.
15	(c) An abortion, as defined in s. 253.10 (2) (a).
16	(d) An experiment or medical procedure involving any of the following:
17	1. The destruction of a human embryo.
18	2. A human embryo or unborn child, at any stage of development, including a
19	fertilized human ovum, in which the experiment or procedure is not related to the
20	beneficial treatment of the human embryo or unborn child.
21	(e) A procedure that uses fetal tissue or organs, including a transplant
22	procedure. amend, Dec p. 4
23	(f) The withholding or withdrawal of nutrition or hydration, unless the
24	administration of nutrition or hydration is medically contraindicated.

of a fertilized human ovum.

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## BILL

T	(g) An act mat causes of assists in causing the death of an individual, such a	
2	by assisted suicide, euthanasia or mercy killing.	
_ 3	SECTION 16. 441.06 (7) of the statutes is created to read:	
4	441.06 (7) A person licensed as a registered nurse under this section who, in	
5	writing, refuses, or states an intention to refuse, on moral or religious grounds to	
6	engage in a practice of professional nursing that is related to an activity specified in	
7	sub. (6) (a) to (g) shall not be required to engage in the practice with respect to the	
8	activity and may not be disciplined by the board or the department for refusing or	
9	stating an intention to refuse to engage in the practice with respect to the activity.	
10	SECTION 17. 448.08 (5) (title) of the statutes is amended to read:	
11	448.03 (5) (title) Civil liability and disciplinary exemption: certain medical	
12	PROCEDURES AND REPORTS.	
13	SECTION 18. 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (a) (intro.)	
14	and amended to read:	
15	448.03 (5) (a) (intro.) No $\underline{A}$ person licensed or certified under this subchapter	
16	shall be liable for any civil damages resulting from such is immune from liability for	
17	any damage caused by the person's refusal to perform sterilization procedures or to	
18	remove or aid in the removal of a human embrye or fetue from a person if such assist	
19	(elument) 1 in counsel in favor of, make referrals for prescribe, dispense or administer drugs for.	
20	or otherwise promote, encourage or aid any of the following if the refusal is based on	
21	religious or moral precepts: add def of "human embryo" from page 3	
<b>2</b> 2	SECTION 19. 448.03 (5) (a) 1. to 7. of the statutes are created to read:	
23	448.03 (5) (a) 1_A sterilization procedure.	
24	2. A procedure involving a drug or device that may prevent the implantation	

## 1999 - 2000 Legislature

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#### MDK:kg:lp

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2	An abortion	as defined in s.	953 10 (9) (a)
. N.	An abortion.	. 88 delined in 8.	ころび、10(乙)(私)。

- 4. An experiment or medical procedure involving any of the following:
- a. The destruction of a human embryo.
- b. A human embryo or unborn child, at any stage of development, including a fertilized human ovum, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
- 5. A procedure that uses fetal tissue or organs, including a transplant procedure.

  Quence Qu
- 6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.
  - SECTION 20. 448.03 (5) (am) of the statutes is created to read:
- 448.03 (5) (am) A person licensed or certified under this subchapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice within the scope of his or her license or certification that is related to an activity specified in par. (a) 1. to 7. shall not be required to engage in the practice with respect to the activity and, notwithstanding s. 154.07 (1) (a) 3. or 155.50 (1) (b), may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.
  - SECTION 21. 450.135 of the statutes is created to read:
- 450.135 Pharmacist's refusal to be involved in certain activities. (1)
  A person licensed as a pharmacist under this chapter is immune from liability for any
  damage caused by his or her refusal to be involved in the performance of, assistance
  (clowmentation of)
  in, counseling in favor of, making referrals for, prescribing, dispensing or

add def of "human embryo" from page 3

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1	administering drugs for, or otherwise promoting, encouraging or aiding any of the
2	following, if the refusal is based on religious or moral precepts:
3	(a) A sterilization procedure.

- (b) A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
- (c) An abortion, as defined in s. 253.10 (2) (a).
- (d) An experiment or medical procedure involving any of the following:
- 1. The destruction of a human embryo.
  - 2. A human embryo or unborn child, at any stage of development, including a fertilized human ovum, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
  - (e) A procedure that uses fetal tissue or organs, including a transplant procedure.
  - (f) The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
  - (g) An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.
  - (2) A person licensed as a pharmacist under this chapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of pharmacy that is related to an activity specified in sub. (1) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.
- Section 22. Initial applicability.

1999 - 2000 Legislature

-12-

MDK:kg/lp

BILL

1 (1) This act first applies to refusals or statements of an intention to refuse that 2 are made on the effective date of this subsection.

3 (END)



## State of Misconsin

#### **LEGISLATIVE REFERENCE BUREAU**

100 NORTH HAMILTON STREET P. O. BOX 2037 MADISON, WI 53701-2037

LEGAL SECTION

(608) 266-3561 (608) 264-8522

REFERENCE SECTION (608) 266-0341 REFERENCE FAX (608) 266-5648

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recommend !

"Participate in" means to perform, assist in,/counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, 2 3 encourage or aid. **Section 3.** 111.337 (1r) (b) of the statutes is created to read: 5 111.337 (1r) (b) Discriminating against any health care provider by engaging in any of the actions prohibited under s. 111.322 on the basis of the health care 6 whether on not in writing provider's whileful refusal, or wirleten statement of an intention to refuse, based on 7 his or her creed, to participate in any of the following: 8 9 1. A sterilization procedure. 2. A procedure involving a drug or device that may prevent the implantation 10 of a fertilized human ovum. 11 12 3. An abortion, as defined in s. 253.10 (2) (a). 13 4. An experiment or medical procedure involving any of the following: 14 a. The destruction of a human embryo. b. A human embryo or unborn child, at any stage of development, including a 15 Afortilized human avum in which the experiment or procedure is not related to the 16 beneficial treatment of the human embryo or unborn child. Sincluding a transplant procedure. A procedure that uses fetal tissue or organs including a transplant 18 5. 19 procedure other than fetal tissue or organs from g 20 The withholding or withdrawal of nutrition or hydration, unless the 21 administration of nutrition or hydration is medically contraindicated 22 7. An act that causes or assists in causing the death of an individual, such as 23 by assisted suicide, euthanasia or mercy killing. Inis camage, **SECTION 4.** 253.09 (title) of the statutes is amended to read: 24



# State of Misconsin

#### **LEGISLATIVE REFERENCE BUREAU**

100 NORTH HAMILTON STREET P. O. BOX 2037 MADISON, WI 53701-2037

LEGAL SECTION LEGAL FAX:

(608) 266-3561 (608) 264-8522

REFERENCE SECTION: REFERENCE FAX:

(608) 266-0341 (608) 266-5648

February 8, 1999

### **MEMORANDUM**

To:

Mary Klaver

From:

Mark Kunkel

Subject:

**Defintions** 

There are no definitions of "stillbirth" or "miscarriage" in the statutes. Note that the department of health and family services defines "stillbirth" as "a fetus born dead, irrespective of the duration of pregnancy, with death indicated by the fact that after expulsion or extraction from the woman, the fetus does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord or definite movement of the voluntary muscles." Section HSS 135.02 (21), Wis. adm. code. Also, Merriam Webster's on—line dictionary defines "miscarriage" as a "spontaneous expulsion of a human fetus before it is viable and especially between the 12th and 28th weeks of gestation" and "stillbirth" as "the birth of a dead fetus".



LRB-0406/1

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AN ACT to renumber and amend 111.337 (1), 253.09 (1), 441.06 (6) and 448.03 (5) (a); to amend 253.09 (title), 253.09 (2), 253.09 (3), 253.09 (4) (a), 253.09 (4) (b) 1., 253.09 (4) (b) 2., 441.06 (title) and 448.03 (5) (title); and to create 111.337 (1g), 111.337 (1r) (b), 253.09 (1g), 253.09 (1r) (a) 1. to 7., 441.06 (6) (a) to (g), 441.06 (7), 448.03 (5) (a) 1. to 7., 448.03 (5) (am) and 450.135 of the statutes; relating to: employment discrimination based on creed and exemption from liability and discipline for physicians, nurses, pharmacists, other health care providers and hospital employes who refuse to participate in sterilization, abortion, assisted suicide and other procedures on moral or religious grounds.

## Analysis by the Legislative Reference Bureau

Under current law, with certain exceptions, an employer may not engage in employment discrimination based on creed. "Creed" is defined as a system of religious beliefs, including moral or ethical beliefs about right and wrong, that a person sincerely holds with the strength of traditional religious views. Employment discrimination based on creed is defined to include refusing to reasonably accommodate an employe's or prospective employe's religious observances or practices unless the employer can demonstrate that the accommodation would pose an undue hardship.

INSERT 2A

This bill expands the definition of employment discrimination based on creed to include discriminating against a health care provider on the basis of his or her written refusal, based on creed, to participate in any of the following activities: 1) sterilization procedures; 2) certain procedures that prevent the implantation of a fertilized human ovum; 3) abortions; 4) experiments or medical procedures that involve the destruction of a human embryo or that involve a human embryo or unborn child but do not relate to the beneficial treatment of the human embryo or unborn child; 5) procedures using fetal tissue or organs; 6) withholding or withdrawing nutrition or hydration under certain circumstances; or 7) acts causing or assisting in the death of an individual, including assisted suicide, euthanasia or mercy killing. There is no exception for an employer to show that the refusal poses an undue hardship.

Under current law, hospitals, certain health care professionals and hospital employes may not, under certain circumstances, be required to participate in procedures involving sterilization or the removal of a human embryo or fetus. Specifically, a hospital may not be required to admit a patient or allow the use of its facilities for such a procedure. In addition, physicians and other hospital employes who object, in writing, to participating in such a procedure on moral or religious grounds may not be disciplined for refusing to participate in the procedure. Also, a hospital, school or employer may not take any disciplinary action regarding employment, staff or student status against a person who refuses to participate in such a procedure if the refusal is based on moral or religious precepts. Finally, under current law, a hospital and the following persons are exempt from liability for damages that result from a refusal to perform such a procedure if the refusal is based on religious or moral precepts: persons employed by or associated with the staff of a hospital, physicians and other health care professionals licensed or certified by the medical examining board in the department of regulation and licensing (DORL) and registered nurses licensed by the board of nursing in DORL.

This bill expands all of the provisions described above regarding hospitals, health care professionals and hospital employes to include a refusal to participate, based on moral or religious grounds, in any of the seven activities described above with respect to employment discrimination based on creed. Also, the bill provides that pharmacists licensed by the pharmacy examining board in DORL are exempt from liability for damages that result from a refusal to participate in any of the seven activities if the refusal is based on religious or moral precepts, in addition to physicians and other health care professionals licensed or certified by the medical examining board and registered nurses licensed by the board of nursing.

Finally, the bill specifies that the medical examining board, board of nursing, pharmacy examining board or DORL may not take any disciplinary action against any of the following who, in writing, refuse, or state an intention to refuse, to participate in any of the seven activities if the refusal is based on moral or religious grounds: a physician or other health care professional licensed or certified by the medical examining board, registered nurse licensed by the board of nursing or pharmacist licensed by the pharmacy examining board. Under the bill, the medical examining board may not take disciplinary action against a physician who makes

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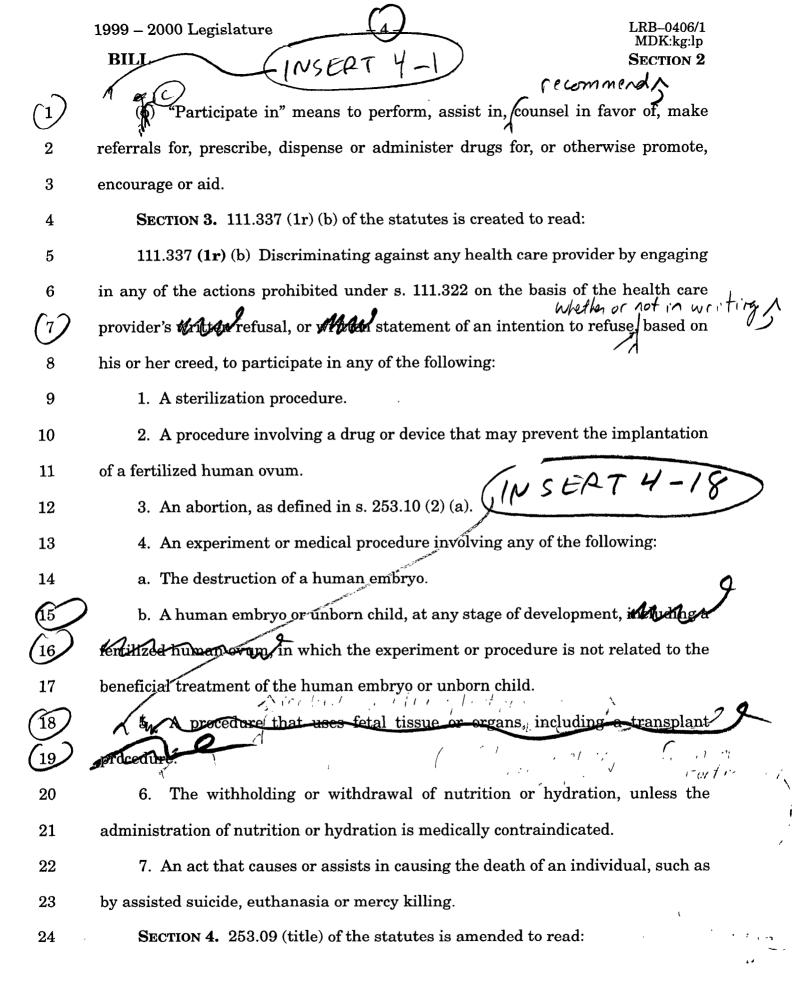
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such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life—sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. Under current law, under certain circumstances, a physician who refuses to transfer such a patient to another physician is subject to discipline for unprofessional conduct.

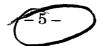
For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- SECTION 1. 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.) and amended to read:
- 3 111.337 (1r) (intro.) Employment discrimination because of creed includes, but 4 is not limited to, refusing any of the following:
  - (a) Refusing to reasonably accommodate an employe's or prospective employe's religious observance or practice unless the employer can demonstrate that the accommodation would pose an undue hardship on the employer's program, enterprise or business.
- 9 SECTION 2. 111.337 (1g) of the statutes is created to read:
- 10 111.337 (1g) In this section:
- 11 (a) "Health care provider" means any of the following:
  - 1. An individual licensed, registered, permitted or certified by the department of health and family services or the department of regulation and licensing to provide health care services in this state.
    - 2. An individual who provides health care services as directed, supervised or inspected by an individual specified in subd. 1.



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253.09	(title)	Abortion ref	<del>iused</del>	Refusal	to	participate	in	<u>certain</u>
practices: n	o liabil	itv: no discrim	inatio	on.				

**SECTION 5.** 253.09 (1) of the statutes is renumbered 253.09 (1r) (a) (intro.) and amended to read:

253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or to allow the use of the hospital facilities for the purpose of performing a sterilization procedure or removing a human embryo or fetus. any of the following:

(b) A physician or any other person who is a member of or associated with the staff of a hospital, or any employe of a hospital in which such a procedure the performance of an activity specified in par. (a) 1. to 7. has been authorized, who shall state in writing his or her objection to the performance of or providing assistance to such a procedure, in writing, refuses, or states an intention to refuse, to participate in the activity on moral or religious grounds shall not be required to participate in such medical procedure, and the activity.

(c) A physician or any other person who is a member of or associated with the staff of a hospital, or any employe of a hospital, is immune from liability for any damage caused by, and may not be subjected to any disciplinary or recriminatory action based on, the refusal of any such the person to participate therein shall not form the basis of any claim for damages on account of such refusal or for any disciplinary or recriminatory action against such person in an activity specified in par. (a) 1. to 7. on moral or religious grounds.

**SECTION 6.** 253.09 (1g) of the statutes is created to read:

253.09 (1g) In this section, participate in means to perform, assist in, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid.

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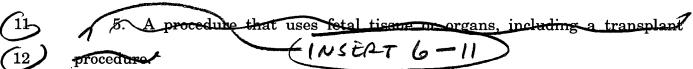
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- Section 7. 253.09 (1r) (a) 1. to 7. of the statutes are created to read:
- 2 253.09 (1r) (a) 1. A sterilization procedure.
- 2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
  - 3. An abortion, as defined in s. 253.10 (2) (a).
  - 4. An experiment or medical procedure involving any of the following:
- 7 a. The destruction of a human embryo.
  - b. A human embryo or unborn child, at any stage of development, in the line a fertilized human ovum in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.



- 6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
  - 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.
- 17 **SECTION 8.** 253.09 (2) of the statutes is amended to read:
  - 253.09 (2) No A hospital or employe of any a hospital shall be liable for any civil damages resulting from is immune from liability for any damage caused by a refusal to perform sterilization procedures or remove a human embryo or fetus from a person, if such participate in an activity specified in sub. (1r)(a) 1. to 7., if the refusal is based on religious or moral precepts.
  - **Section 9.** 253.09 (3) of the statutes is amended to read:
- 24 253.09 (3) No hospital, school or employer may discriminate against any person with regard to admission, hiring or firing, tenure, term, condition or privilege



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of employment, student status or staff status on the ground that the person refused refuses to recommend, aid or perform procedures for sterilization or the removal of a human embryo or fetus, or states an intention to refuse to participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on religious or moral precepts.

SECTION 10. 253.09 (4) (a) of the statutes is amended to read:

253.09 (4) (a) Such individual to perform or assist in the performance of any sterilization procedure or removal of a human embryo or fetus participate in an activity specified in sub. (1r) (a) 1. to 7., if the individual's performance or assistance participation in the performance of such a procedure would be activity is contrary to the individual's religious beliefs or moral convictions; or

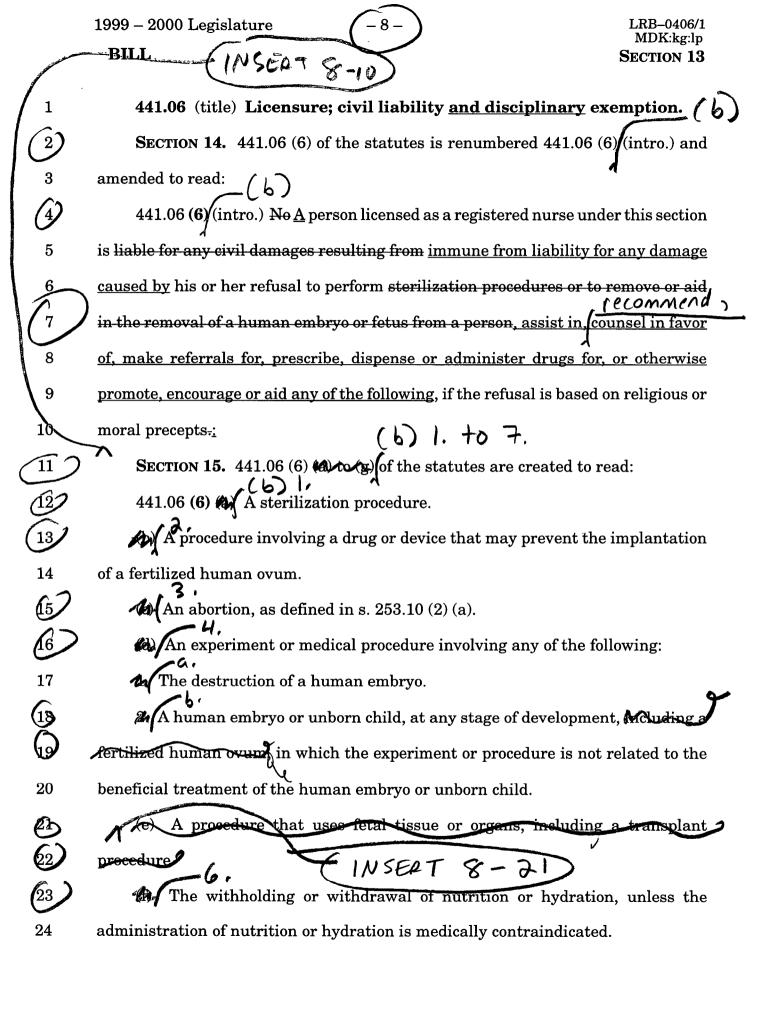
**SECTION 11.** 253.09 (4) (b) 1. of the statutes is amended to read:

**Section 12.** 253.09 (4) (b) 2. of the statutes is amended to read:

253.09 (4) (b) 1. Make its facilities available for the performance of any sterilization procedure or removal of a human embryo or fetus an individual to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance of such a procedure in such facilities is prohibited by the entity prohibits the activity from taking place in the facilities on the basis of religious beliefs or moral convictions; or

253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the performance of any sterilization procedure or assistance to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance or assistance in the performance of such procedure or the removal of a human embryo or fetus by such personnel would be activity is contrary to the religious beliefs or moral convictions of such the personnel.

**SECTION 13.** 441.06 (title) of the statutes is amended to read:



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An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.

**SECTION 16.** 441.06 (7) of the statutes is created to read:

441.06 (7) A person licensed as a registered nurse under this section who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of professional nursing that is related to an activity specified in sub. (6) (b) 1. to 7. sub. (6) (c) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

**SECTION 17.** 448.03 (5) (title) of the statutes is amended to read:

448.03 (5) (title) CIVIL LIABILITY AND DISCIPLINARY EXEMPTION; CERTAIN MEDICAL PROCEDURES AND REPORTS.

SECTION 18. 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (4) (intro.) and amended to read:

448.03 (5) (6) (intro.) No A person licensed or certified under this subchapter shall be liable for any civil damages resulting from such is immune from liability for any damage caused by the person's refusal to perform sterilization procedures or to remove or aid in the removal of a human embryo or fetus from a person if such, assist in, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid any of the following if the refusal is based on

religious or moral precepts:

**SECTION 19.** 448.03 (5) (2) 1. to 7. of the statutes are created to read:

448.03 (5) (4) 1. A sterilization procedure.

2. A procedure involving a drug or device that may prevent the implantation

of a fertilized human ovum.

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- 1 3. An abortion, as defined in s. 253.10 (2) (a).
  - 4. An experiment or medical procedure involving any of the following:
    - a. The destruction of a human embryo.

b. A human embryo or unborn child, at any stage of development, including fertilized human evum in which the experiment or procedure is not related to the

beneficial treatment of the human embryo or unborn child.

precedure that uses fetal tissue or agans, including a transplant procedure

- The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
  - 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.

**SECTION 20.** 448.03 (5) (am) of the statutes is created to read:

448.03 (5) (am) A person licensed or certified under this subchapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice within the scope of his or her license or certification that is related to an activity specified in par. (1) 1. to 7. shall not be required to engage in the practice with respect to the activity and, notwithstanding s. 154.07(1)(a) 3. or 155.50 (1) (b), may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

**Section 21.** 450.135 of the statutes is created to read:

450.135 Pharmacist's refusal to be involved in certain activities. A person licensed as a pharmacist under this chapter is immune from liability for any damage caused by his or her refusal to be involved in the performance of, assistance counseling in favor of, making referrals for, prescribing, dispensing or

-recommendation of,

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- administering drugs for, or otherwise promoting, encouraging or aiding any of the following, if the refusal is based on religious or moral precepts:

  (a) A sterilization procedure.
  - (b) A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
    - (c) An abortion, as defined in s. 253.10 (2) (a).
  - (d) An experiment or medical procedure involving any of the following:
    - 1. The destruction of a human embryo.

2. A human embryo or unborn child, at any stage of development, including a fertilized human ovum, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.

procedure that uses fetal tissue or organs, including a transplant

- (f) The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- (g) An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.

(f) A person licensed as a pharmacist under this chapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of pharmacy that is related to an activity specified in sub. (f) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

SECTION 22. Initial applicability.

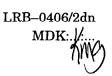
- 1 (1) This act first applies to refusals or statements of an intention to refuse that 2 are made on the effective date of this subsection.
- 3 (END)

#### 1999-2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

1	INSERT ZA:
	other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage
2	INSERT 4-1:
3	(b) "Human embryo" includes a fertilized human ovum and a human embryo
4	created with the assistance of technology such as a cloning procedure using the
5	nucleus of a human cell.
6	INSERT 4–18: 🗸
7	5. A procedure, including a transplant procedure, that uses fetal tissue or
8	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
9	miscarriage.
10	INSERT 5-23:
11	(a) "Human embryo" has the meaning given in s. 111.337 (1g) (b).
12	INSERT 6-11:
13	5. A procedure, including a transplant procedure, that uses fetal tissue or
14	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
15	miscarriage.
16	INSERT 8–10:
17	SECTION 1. 441.06 (6) (a) of the statutes is created to read:
18	441.06 (6) (a) In this subsection, "human embryo" has the meaning given in s.
19	111.337 (1g) (b).
20	INSERT 8–21:

1	5. A procedure, including a transplant procedure, that uses letal tissue or
2	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
3	miscarriage.
4	INSERT 9-21:
5	SECTION 2. 448.03 (5) (ag) of the statutes is created to read:
6	448.03 (5) (ag) In this subsection, "human embryo" has the meaning given in
7	s. 111.337 (1g) (b).
8	INSERT 10-7:
9	5. A procedure, including a transplant procedure, that uses fetal tissue or
10	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
11	miscarriage.
12	(n) INSERT 10–22:
13	(Notice 1) In this section, "human embryo" has the meaning given in s. 111.337 (1g)
14	(b). (1)
15	(b). INSERT 11–22:
16	(e) A procedure, including a transplant procedure, that uses fetal tissue or
17	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
18	miscarriage.

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU



### Representative Walker:

This version makes changes based on my discussions with Mary Klaver. If you have any questions or redraft instructions, please contact me.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: Mark.Kunkel@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/2dn MDK:kmg:ijs

February 12, 1999

#### Representative Walker:

This version makes changes based on my discussions with Mary Klaver. If you have any questions or redraft instructions, please contact me.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: Mark.Kunkel@legis.state.wi.us

1999 - 2000 LEGISLATURE

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1999 BILL

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LRB-0406/2-MDK:kg;ijs

AN ACT to renumber and amend 111.337 (1), 253.09 (1), 441.06 (6) and 448.03 (5) (a); to amend 253.09 (title), 253.09 (2), 253.09 (3), 253.09 (4) (a), 253.09 (4) (b) 1., 253.09 (4) (b) 2., 441.06 (title) and 448.03 (5) (title); and to create 111.337 (1g), 111.337 (1r) (b), 253.09 (1g), 253.09 (1r) (a) 1. to 7., 441.06 (6) (a), 441.06 (6) (b) 1. to 7., 441.06 (7), 448.03 (5) (ag), 448.03 (5) (am), 448.03 (5) (ar) 1. to 7. and 450.135 of the statutes; relating to: employment discrimination based on creed and exemption from liability and discipline for physicians, nurses, pharmacists, other health care providers and hospital employes who refuse to participate in sterilization, abortion, assisted suicide and other procedures on

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### Analysis by the Legislative Reference Bureau

moral or religious grounds.

Under current law, with certain exceptions, an employer may not engage in employment discrimination based on creed. "Creed" is defined as a system of religious beliefs, including moral or ethical beliefs about right and wrong, that a person sincerely holds with the strength of traditional religious views. Employment discrimination based on creed is defined to include refusing to reasonably

accommodate an employe's or prospective employe's religious observances or practices unless the employer can demonstrate that the accommodation would pose an undue hardship.

This bill expands the definition of employment discrimination based on creed to include discriminating against a health care provider on the basis of his or her refusal, based on creed, to participate in any of the following activities: 1) sterilization procedures; 2) certain procedures that prevent the implantation of a fertilized human ovum; 3) abortions; 4) experiments or medical procedures that involve the destruction of a human embryo or that involve a human embryo or unborn child but do not relate to the beneficial treatment of the human embryo or unborn child; 5) procedures using fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage; 6) withholding or withdrawing nutrition or hydration under certain circumstances; or 7) acts causing or assisting in the death of an individual, including assisted suicide, euthanasia or mercy killing. There is no exception for an employer to show that the refusal poses an undue hardship.

Under current law, hospitals, certain health care professionals and hospital employes may not, under certain circumstances, be required to participate in procedures involving sterilization or the removal of a human embryo or fetus. Specifically, a hospital may not be required to admit a patient or allow the use of its facilities for such a procedure. In addition, physicians and other hospital employes who object, in writing, to participating in such a procedure on moral or religious grounds may not be disciplined for refusing to participate in the procedure. Also, a hospital, school or employer may not take any disciplinary action regarding employment, staff or student status against a person who refuses to participate in such a procedure if the refusal is based on moral or religious precepts. Finally, under current law, a hospital and the following persons are exempt from liability for damages that result from a refusal to perform such a procedure if the refusal is based on religious or moral precepts: persons employed by or associated with the staff of a hospital, physicians and other health care professionals licensed or certified by the medical examining board in the department of regulation and licensing (DORL) and registered nurses licensed by the board of nursing in DORL.

This bill expands all of the provisions described above regarding hospitals, health care professionals and hospital employes to include a refusal to participate, based on moral or religious grounds, in any of the seven activities described above with respect to employment discrimination based on creed. Also, the bill provides that pharmacists licensed by the pharmacy examining board in DORL are exempt from liability for damages that result from a refusal to participate in any of the seven activities if the refusal is based on religious or moral precepts and ditient to physicians and other health care professionals licensed or certified by the medical examining board and registered nurses licensed by the board of nursing.

Finally, the bill specifies that the medical examining board, board of nursing, pharmacy examining board or DORL may not take any disciplinary action against any of the following who, in writing, refuse, or state an intention to refuse, to participate in any of the seven activities if the refusal is based on moral or religious

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grounds: a physician or other health care professional licensed or certified by the medical examining board, registered nurse licensed by the board of nursing or pharmacist licensed by the pharmacy examining board. Under the bill, the medical examining board may not take disciplinary action against a physician who makes such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life—sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. Under current law, under certain circumstances, a physician who refuses to transfer such a patient to another physician is subject to discipline for unprofessional conduct.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.) and amended to read:

111.337 (1r) (intro.) Employment discrimination because of creed includes, but is not limited to, refusing any of the following:

- (a) Refusing to reasonably accommodate an employe's or prospective employe's religious observance or practice unless the employer can demonstrate that the accommodation would pose an undue hardship on the employer's program, enterprise or business.
- **Section 2.** 111.337 (1g) of the statutes is created to read:
- 10 111.337 (**1g**) In this section:
  - (a) "Health care provider" means any of the following:
  - 1. An individual licensed, registered, permitted or certified by the department of health and family services or the department of regulation and licensing to provide health care services in this state.

$\mathbf{BIL}$	J

- 2. An individual who provides health care services as directed, supervised or inspected by an individual specified in subd. 1.
- (b) "Human embryo" includes a fertilized human ovum and a human embryo created with the assistance of technology such as a cloning procedure using the nucleus of a human cell.
- (c) "Participate in" means to perform, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid.
  - **SECTION 3.** 111.337 (1r) (b) of the statutes is created to read:
- 111.337 (1r) (b) Discriminating against any health care provider by engaging in any of the actions prohibited under s. 111.322 on the basis of the health care provider's refusal, or statement of an intention to refuse, whether or not in writing, based on his or her creed, to participate in any of the following:
  - 1. A sterilization procedure.
- 2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
  - 3. An abortion, as defined in s. 253.10 (2) (a).
- 4. An experiment or medical procedure involving any of the following:
- a. The destruction of a human embryo.
- b. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
- 5. A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage.

1	6. The withholding or withdrawal of nutrition or hydration, unless the
2	administration of nutrition or hydration is medically contraindicated.
3	7. An act that causes or assists in causing the death of an individual, such as
4	by assisted suicide, euthanasia or mercy killing.
5	SECTION 4. 253.09 (title) of the statutes is amended to read:
6	253.09 (title) Abortion refused Refusal to participate in certain
7	practices; no liability; no discrimination.
8	Section 5. 253.09 (1) of the statutes is renumbered $253.09 (1r) (a) (intro.)$ and
9	amended to read:
10	253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or
11	to allow the use of the hospital facilities for the purpose of performing a sterilization
12	procedure or removing a human embryo or fetus. any of the following:
13	(b) A physician or any other person who is a member of or associated with the
14	staff of a hospital, or any employe of a hospital in which such a procedure the
15	performance of an activity specified in par. (a) 1. to 7. has been authorized, who shall
16	state in writing his or her objection to the performance of or providing assistance to
17	such a procedure, in writing, refuses, or states an intention to refuse, to participate
18	in the activity on moral or religious grounds shall not be required to participate in
19	such medical procedure, and the activity.
20	(c) A physician or any other person who is a member of or associated with the
21	staff of a hospital, or any employe of a hospital, is immune from liability for any
22	damage caused by, and may not be subjected to any disciplinary or recriminatory
23	action based on, the refusal of any such the person to participate therein shall not
24	form the basis of any claim for damages on account of such refusal or for any

1	disciplinary or recriminatory action against such person in an activity specified in
2	par. (a) 1. to 7. on moral or religious grounds.
3	SECTION 6. 253.09 (1g) of the statutes is created to read:
4	253.09 (1g) In this section: (105 EAT 6-5)
(5)	(a) "Human embryo" has the meaning given in s. 117.837 (1g) (b)
6	(b) "Participate in" means to perform, assist in, recommend, counsel in favor
7	of, make referrals for, prescribe, dispense or administer drugs for, or otherwise
8	promote, encourage or aid.
9	SECTION 7. 253.09 (1r) (a) 1. to 7. of the statutes are created to read:
10	253.09 (1r) (a) 1. A sterilization procedure.
11	2. A procedure involving a drug or device that may prevent the implantation
12	of a fertilized human ovum.
13	3. An abortion, as defined in s. 253.10 (2) (a).
14	4. An experiment or medical procedure involving any of the following:
15	a. The destruction of a human embryo.
16	b. A human embryo or unborn child, at any stage of development, in which the
17	experiment or procedure is not related to the beneficial treatment of the human
18	embryo or unborn child.
19	5. A procedure, including a transplant procedure, that uses fetal tissue or
20	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
21	miscarriage.
22	6. The withholding or withdrawal of nutrition or hydration, unless the
23	administration of nutrition or hydration is medically contraindicated.
24	7. An act that causes or assists in causing the death of an individual, such as

by assisted suicide, euthanasia or mercy killing.

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**SECTION 8.** 253.09 (2) of the statutes is amended to read:

253.09 (2) No A hospital or employe of any a hospital shall be liable for any civil damages resulting from is immune from liability for any damage caused by a refusal to perform sterilization procedures or remove a human embryo or fetus from a person, if such participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on religious or moral precepts.

**SECTION 9.** 253.09 (3) of the statutes is amended to read;

253.09 (3) No hospital, school or employer may discriminate against any person with regard to admission, hiring or firing, tenure, term, condition or privilege of employment, student status or staff status on the ground that the person refuses to recommend, aid or perform procedures for sterilization or the removal of a human embryo or fetus, or states an intention to refuse whether or not in writing, to participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on religious or moral precepts.

**SECTION 10.** 253.09 (4) (a) of the statutes is amended to read:

253.09 (4) (a) Such individual to perform or assist in the performance of any sterilization procedure or removal of a human embryo or fetus participate in an activity specified in sub. (1r) (a) 1. to 7., if the individual's performance or assistance participation in the performance of such a procedure would be activity is contrary to the individual's religious beliefs or moral convictions; or

**SECTION 11.** 253.09 (4) (b) 1. of the statutes is amended to read:

253.09 (4) (b) 1. Make its facilities available for the performance of any sterilization procedure or removal of a human embryo or fetus an individual to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance of such



a procedure in such facilities is prohibited by the entity prohibits the activity from taking place in the facilities on the basis of religious beliefs or moral convictions; or

**SECTION 12.** 253.09 (4) (b) 2. of the statutes is amended to read:

253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the performance of any sterilization procedure or assistance to participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance or assistance in the performance of such procedure or the removal of a human embryo or fetus by such personnel would be activity is contrary to the religious beliefs or moral convictions of such the personnel.

**SECTION 13.** 441.06 (title) of the statutes is amended to read:

441.06 (title) Licensure; civil liability and disciplinary exemption.

SECTION 14. 441.06 (6) of the statutes is renumbered 441.06 (6) (b) (intro.) and amended to read:

441.06 (6) (b) (intro.) No A person licensed as a registered nurse under this section is liable for any civil damages resulting from immune from liability for any damage caused by his or her refusal to perform sterilization procedures or to remove or aid in the removal of a human embryo or fetus from a person, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid any of the following, if the refusal is based on religious or moral precepts:

SECTION 15. 441.06 (6) (a) of the statutes is created to read:

441.06 (6) (a) In this subsection, "human embryo" has the meaning given in e.

**SECTION 16.** 441.06 (6) (b) 1. to 7. of the statutes are created to read:

441.06 (6) (b) 1. A sterilization procedure.

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PROCEDURES AND REPORTS.

1	2. A procedure involving a drug or device that may prevent the implantation
2	of a fertilized human ovum.
3	3. An abortion, as defined in s. 253.10 (2) (a).
4	4. An experiment or medical procedure involving any of the following:
5	a. The destruction of a human embryo.
6	b. A human embryo or unborn child, at any stage of development, in which the
7	experiment or procedure is not related to the beneficial treatment of the human
8	embryo or unborn child.
9	5. A procedure, including a transplant procedure, that uses fetal tissue or
10	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
11	miscarriage.
12	6. The withholding or withdrawal of nutrition or hydration, unless the
13	administration of nutrition or hydration is medically contraindicated.
14	7. An act that causes or assists in causing the death of an individual, such as
15	by assisted suicide, euthanasia or mercy killing.
16	SECTION 17. 441.06 (7) of the statutes is created to read:
17	441.06 (7) A person licensed as a registered nurse under this section who, in
18	writing, refuses, or states an intention to refuse, on moral or religious grounds to
19	engage in a practice of professional nursing that is related to an activity specified in
20	sub. (6) (b) 1. to 7. shall not be required to engage in the practice with respect to the
21	activity and may not be disciplined by the board or the department for refusing or
22	stating an intention to refuse to engage in the practice with respect to the activity.
23	SECTION 18. 448.03 (5) (title) of the statutes is amended to read:
24	448.03 (5) (title) CIVIL LIABILITY AND DISCIPLINARY EXEMPTION; CERTAIN MEDICAL

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SECTION 19. 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (ar) (intro.) and amended to read:

448.03 (5) (ar) (intro.) No A person licensed or certified under this subchapter shall be liable for any civil damages resulting from such is immune from liability for any damage caused by the person's refusal to perform sterilization procedures or to remove or aid in the removal of a human embryo or fetus from a person if such, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid any of the following if the refusal is based on religious or moral precepts:

SECTION 20. 448.03 (5) (ag) of the statutes is created to read

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448.03 (5) (ag) In this subsection, "human embryo" has the mean

s 111.337 (1g) (b)

**SECTION 21.** 448.03 (5) (am) of the statutes is created to read:

448.03 (5) (am) A person licensed or certified under this subchapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice within the scope of his or her license or certification that is related to an activity specified in par. (ar) 1. to 7. shall not be required to engage in the practice with respect to the activity and, notwithstanding s. 154.07 (1) (a) 3. or 155.50 (1) (b), may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

**SECTION 22.** 448.03 (5) (ar) 1. to 7. of the statutes are created to read:

448.03 (5) (ar) 1. A sterilization procedure.

- 2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
  - 3. An abortion, as defined in s. 253.10 (2) (a).



- 4. An experiment or medical procedure involving any of the following:
- a. The destruction of a human embryo.
  - b. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
  - 5. A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage.
  - 6. The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
  - 7. An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.
  - **Section 23.** 450.135 of the statutes is created to read:
    - 450.135 Pharmacist's refusal to be involved in certain activities. (1)
      In this section, "human embryo" has the meaning given in s. 111.837 (1g) (M)
    - (2) A person licensed as a pharmacist under this chapter is immune from liability for any damage caused by his or her refusal to be involved in the performance of, assistance in, recommendation of, counseling in favor of, making referrals for, prescribing, dispensing or administering drugs for, or otherwise promoting, encouraging or aiding any of the following, if the refusal is based on religious or moral precepts:
      - (a) A sterilization procedure.
    - (b) A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
      - (c) An abortion, as defined in s. 253.10 (2) (a).

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- (d) An experiment or medical procedure involving any of the following:
- 1. The destruction of a human embryo.
- 2. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
- (e) A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage.
- (f) The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
- (g) An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.
- (3) A person licensed as a pharmacist under this chapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of pharmacy that is related to an activity specified in sub. (2) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

#### SECTION 24. Initial applicability.

(1) This act first applies to refusals or statements of an intention to refuse that are made on the effective date of this subsection.

#### 1999–2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/3ins MDK:...:...

In addition 1 **INSERT A.1:** the bill changes the exemptions from liability under current law for  $\mathbf{2}$ **INSERT A.2:** p so that they are consistent with the exemption under the bill for pharmacists. 3 **INSERT 6-5:** includes a fertilized human ovum and a human embryo created with the 4 5 assistance of technology such as a cloning procedure using the nucleus of a human 6 cell. 7 **INSERT 8-22:** includes a fertilized human ovum and a human embryo created with the 8 9 assistance of technology such as a cloning procedure using the nucleus of a human 10 cell. 11 **INSERT 10-11:** includes a fertilized human ovum and a human embryo created with the 12 13 assistance of technology such as a cloning procedure using the nucleus of a human 14 cell. 15 **INSERT 11-15:**  $\stackrel{\text{NO}}{\text{D}}$  includes a fertilized human ovum and a human embryo created with the 16

assistance of technology such as a cloning procedure using the nucleus of a human

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cell.

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/3dn MDK:....

Representative Walker:

This version makes minor changes that were discussed with Mary Klaver.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: Mark.Kunkel@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/3dn MDK:jlg:jf

February 17, 1999

#### Representative Walker:

This version makes minor changes that were discussed with Mary Klaver.

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: Mark.Kunkel@legis.state.wi.us



State Affiliate of the National

Right to Life Committee, Inc. Washington, DC 20004-2293

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E-MAIL: wrtl@inc.net HMPGE: http://www.wrtl.org SENT VIA FAX (608-264-8522)

April 7, 1999

To:

Mark Kunkel

From: Mary Klaver

Re:

Conscience Clause Legislation -- Redraft

We have discovered an error in the definition of "human embryo" that is used in the conscience clause legislation for Representative Scott Walker (LRB-0406/3) and Senator Roger Breske (LRB-2202/2). The current definition refers to how the embryo is created rather than the resulting organism.

The best definition is the one currently used in the federal ban on funding of human embryo research (copy attached). Please substitute the following definition of "human embryo" throughout both drafts:

> "Human embryo" includes any organism that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.

Please let me know how soon you can make this change. The authors wish to start the introduction process as soon as the redrafts are completed. If you have any questions, please do not hesitate to contact me at 414-778-5780.

CC:

Representative Scott Walker (FAX: 608-282-3614) Senator Roger Breske (FAX: 608-267-0309)

Dedicated successfully since 1968 to advocating for and protecting precious human life.

Please remember the Wisconsin Right to Life Education Fund 501(c)(3) charity and its lifesaving programs in your estate plan. By doing so, you may be able to achieve significant income, gift or estate tax benefits. Please call our development department today for confidential help in successfully implementing the gift plan most suitable for you.

# FY98 Labor-HHS-Education Appropriations Ban on Federal Funding of Human Embryo Research (Dickey/Wicker Amendment)

- (a) None of the funds made available in this Act may be used for (1) the creation of a human embryo or embryos for research purposes; or (2) research in which a human embryo or embryos are destroyed, discarded, or knowingly subjected to risk of injury or death greater than that allowed for research on fetuses in utero under 45 CFR 46.208(a)(2) and section 498(b) of the Public Health Service Act (42 U.S.C. 289g(b)).
- (b) For purposes of this section, the term "human embryo or embryos" includes any organism, not protected as a human subject under 45 CFR 46 as of the date of the enactment of this Act, that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.

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AN ACT to renumber and amend 111.337 (1), 253.09 (1), 441.06 (6) and 448.03 (5) (a); to amend 253.09 (title), 253.09 (2), 253.09 (3), 253.09 (4) (a), 253.09 (4) (b) 1., 253.09 (4) (b) 2., 441.06 (title) and 448.03 (5) (title); and to create 111.337 (1g), 111.337 (1r) (b), 253.09 (1g), 253.09 (1r) (a) 1. to 7., 441.06 (6) (a), 441.06 (6) (b) 1. to 7., 441.06 (7), 448.03 (5) (ag), 448.03 (5) (am), 448.03 (5) (ar) 1. to 7. and 450.135 of the statutes; relating to: employment discrimination based on creed and exemption from liability and discipline for physicians, nurses, pharmacists, other health care providers and hospital employes who refuse to participate in sterilization, abortion, assisted suicide and other procedures on moral or religious grounds.

### Analysis by the Legislative Reference Bureau

Under current law, with certain exceptions, an employer may not engage in employment discrimination based on creed. "Creed" is defined as a system of religious beliefs, including moral or ethical beliefs about right and wrong, that a person sincerely holds with the strength of traditional religious views. Employment discrimination based on creed is defined to include refusing to reasonably

accommodate an employe's or prospective employe's religious observances or practices unless the employer can demonstrate that the accommodation would pose an undue hardship.

This bill expands the definition of employment discrimination based on creed to include discriminating against a health care provider on the basis of his or her refusal, based on creed, to participate in any of the following activities: 1) sterilization procedures; 2) certain procedures that prevent the implantation of a fertilized human ovum; 3) abortions; 4) experiments or medical procedures that involve the destruction of a human embryo or that involve a human embryo or unborn child but do not relate to the beneficial treatment of the human embryo or unborn child; 5) procedures using fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage; 6) withholding or withdrawing nutrition or hydration under certain circumstances; or 7) acts causing or assisting in the death of an individual, including assisted suicide, euthanasia or mercy killing. There is no exception for an employer to show that the refusal poses an undue hardship.

Under current law, hospitals, certain health care professionals and hospital employes may not, under certain circumstances, be required to participate in procedures involving sterilization or the removal of a human embryo or fetus. Specifically, a hospital may not be required to admit a patient or allow the use of its facilities for such a procedure. In addition, physicians and other hospital employes who object, in writing, to participating in such a procedure on moral or religious grounds may not be disciplined for refusing to participate in the procedure. Also, a hospital, school or employer may not take any disciplinary action regarding employment, staff or student status against a person who refuses to participate in such a procedure if the refusal is based on moral or religious precepts. Finally, under current law, a hospital and the following persons are exempt from liability for damages that result from a refusal to perform such a procedure if the refusal is based on religious or moral precepts: persons employed by or associated with the staff of a hospital, physicians and other health care professionals licensed or certified by the medical examining board in the department of regulation and licensing (DORL) and registered nurses licensed by the board of nursing in DORL.

This bill expands all of the provisions described above regarding hospitals, health care professionals and hospital employes to include a refusal to participate, based on moral or religious grounds, in any of the seven activities described above with respect to employment discrimination based on creed. Also, the bill provides that pharmacists licensed by the pharmacy examining board in DORL are exempt from liability for damages that result from a refusal to participate in any of the seven activities if the refusal is based on religious or moral precepts. In addition, the bill changes the exemptions from liability under current law for physicians and other health care professionals licensed or certified by the medical examining board and registered nurses licensed by the board of nursing so that they are consistent with the exemption under the bill for pharmacists.

Finally, the bill specifies that the medical examining board, board of nursing, pharmacy examining board or DORL may not take any disciplinary action against

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any of the following who, in writing, refuse, or state an intention to refuse, to participate in any of the seven activities if the refusal is based on moral or religious grounds: a physician or other health care professional licensed or certified by the medical examining board, registered nurse licensed by the board of nursing or pharmacist licensed by the pharmacy examining board. Under the bill, the medical examining board may not take disciplinary action against a physician who makes such a refusal even if the physician refuses to transfer a patient who has executed a declaration authorizing the withholding or withdrawal of life—sustaining procedures or feeding tubes, or who has executed a power of attorney for health care instrument consenting to the withholding or withdrawal of feeding tubes, to another physician who will comply with the declaration or instrument. Under current law, under certain circumstances, a physician who refuses to transfer such a patient to another physician is subject to discipline for unprofessional conduct.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 111.337 (1) of the statutes is renumbered 111.337 (1r) (intro.) and amended to read:

111.337 (1r) (intro.) Employment discrimination because of creed includes, but is not limited to, refusing any of the following:

- (a) Refusing to reasonably accommodate an employe's or prospective employe's religious observance or practice unless the employer can demonstrate that the accommodation would pose an undue hardship on the employer's program, enterprise or business.
  - SECTION 2. 111.337 (1g) of the statutes is created to read:
- 10 111.337 (1g) In this section:
  - (a) "Health care provider" means any of the following:
  - 1. An individual licensed, registered, permitted or certified by the department of health and family services or the department of regulation and licensing to provide health care services in this state.

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2. An individual who provides health care services as directed, supervised or inspected by an individual specified in subd. 1.

(b) "Human embryo" includes a fertilized human ovum and a human embryo created with the assistance of technology such as a cloning procedure using the nucleus of a human cell.

- (c) "Participate in" means to perform, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid.
  - **SECTION 3.** 111.337 (1r) (b) of the statutes is created to read:
- 111.337 (1r) (b) Discriminating against any health care provider by engaging in any of the actions prohibited under s. 111.322 on the basis of the health care provider's refusal, or statement of an intention to refuse, whether or not in writing, based on his or her creed, to participate in any of the following:
  - 1. A sterilization procedure.
- 2. A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
  - 3. An abortion, as defined in s. 253.10 (2) (a).
  - 4. An experiment or medical procedure involving any of the following:
  - a. The destruction of a human embryo.
- b. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
- 5. A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage.

1	6. The withholding or withdrawal of nutrition or hydration, unless the
2	administration of nutrition or hydration is medically contraindicated.
3	7. An act that causes or assists in causing the death of an individual, such as
4	by assisted suicide, euthanasia or mercy killing.
5	SECTION 4. 253.09 (title) of the statutes is amended to read:
6	253.09 (title) Abortion refused Refusal to participate in certain
7	practices; no liability; no discrimination.
8	<b>Section 5.</b> 253.09 (1) of the statutes is renumbered 253.09 (1r) (a) (intro.) and
9	amended to read:
10	253.09 (1r) (a) (intro.) No hospital shall be is required to admit any patient or
11	to allow the use of the hospital facilities for the purpose of performing a sterilization
12	procedure or removing a human embryo or fetus. any of the following:
13	(b) A physician or any other person who is a member of or associated with the
14	staff of a hospital, or any employe of a hospital in which such a procedure the
15	performance of an activity specified in par. (a) 1. to 7. has been authorized, who shall
16	state in writing his or her objection to the performance of or providing assistance to
17	such a procedure, in writing, refuses, or states an intention to refuse, to participate
18	in the activity on moral or religious grounds shall not be required to participate in
19	such medical procedure, and the activity.
20	(c) A physician or any other person who is a member of or associated with the
21	staff of a hospital, or any employe of a hospital, is immune from liability for any
22	damage caused by, and may not be subjected to any disciplinary or recriminatory
23	action based on, the refusal of any such the person to participate therein shall not
24	form the basis of any claim for damages on account of such refusal or for any

1	7. An act that causes or assists in causing the death of an individual, such as
2	by assisted suicide, euthanasia or mercy killing.
3	SECTION 8. 253.09 (2) of the statutes is amended to read:
4	253.09 (2) No A hospital or employe of any a hospital shall be liable for any civil
5	damages resulting from is immune from liability for any damage caused by a refusal
6	to perform sterilization procedures or remove a human embryo or fetus from a
7	$\underline{\text{person, if such participate in an activity specified in sub. (1r) (a) 1. to 7., if the} \text{ refusal}$
8	is based on religious or moral precepts.
9	SECTION 9. 253.09 (3) of the statutes is amended to read:
10	253.09 (3) No hospital, school or employer may discriminate against any
11	person with regard to admission, hiring or firing, tenure, term, condition or privilege
12	of employment, student status or staff status on the ground that the person refuses
13	to recommend, aid or perform procedures for sterilization or the removal of a human
14	embryo or fetus, or states an intention to refuse, whether or not in writing, to
15	participate in an activity specified in sub. (1r) (a) 1. to 7., if the refusal is based on
16	religious or moral precepts.
17	SECTION 10. 253.09 (4) (a) of the statutes is amended to read:
18	253.09 (4) (a) Such individual to perform or assist in the performance of any
19	sterilization procedure or removal of a human embryo or fetus participate in an
20	activity specified in sub. $(1r)(a)1$ . to 7., if the individual's performance or assistance
21	participation in the performance of such a procedure would be activity is contrary to
22	the individual's religious beliefs or moral convictions; or
23	SECTION 11. 253.09 (4) (b) 1. of the statutes is amended to read:
24	253.09 (4) (b) 1. Make its facilities available for the performance of any
25	sterilization procedure or removal of a human embryo or fetus an individual to

1	participate in an activity specified in sub. (1r) (a) 1. to 7., if the performance of such
2	a procedure in such facilities is prohibited by the entity prohibits the activity from
3	taking place in the facilities on the basis of religious beliefs or moral convictions; or
4	SECTION 12. 253.09 (4) (b) 2. of the statutes is amended to read:
5	253.09 (4) (b) 2. Provide any personnel for the performance or assistance in the
6	performance of any sterilization procedure or assistance to participate in an activity
7	specified in sub. (1r) (a) 1. to 7., if the performance or assistance in the performance
8	of such procedure or the removal of a human embryo or fetus by such personnel would
9	be activity is contrary to the religious beliefs or moral convictions of such the
10	personnel.
11	SECTION 13. 441.06 (title) of the statutes is amended to read:
12	441.06 (title) Licensure; civil liability and disciplinary exemption.
13	<b>SECTION 14.</b> 441.06 (6) of the statutes is renumbered 441.06 (6) (b) (intro.) and
14	amended to read:
15	441.06 (6) (b) (intro.) No $\underline{A}$ person licensed as a registered nurse under this
16	section is liable for any civil damages resulting from immune from liability for any
17	damage caused by his or her refusal to perform sterilization procedures or to remove
18	or aid in the removal of a human embryo or fetus from a person, assist in, recommend,
19	counsel in favor of, make referrals for, prescribe, dispense or administer drugs for,
20	or otherwise promote, encourage or aid any of the following, if the refusal is based
21	on religious or moral precepts.
22	SECTION 15. 441.06 (6) (a) of the statutes is created to read:
23	441.06 (6) (a) In this subsection, "human embryo" includes a fertilized human
24	ovum and a human embryo created with the assistance of technology such as a

cloning procedure using the nucleus of a human cell.

1	SECTION 16. 441.06 (6) (b) 1. to 7. of the statutes are created to read:
2	441.06 (6) (b) 1. A sterilization procedure.
3	2. A procedure involving a drug or device that may prevent the implantation
4	of a fertilized human ovum.
5	3. An abortion, as defined in s. 253.10 (2) (a).
6	4. An experiment or medical procedure involving any of the following:
7	a. The destruction of a human embryo.
8	b. A human embryo or unborn child, at any stage of development, in which the
9	experiment or procedure is not related to the beneficial treatment of the human
10	embryo or unborn child.
11	5. A procedure, including a transplant procedure, that uses fetal tissue or
12	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
13	miscarriage.
14	6. The withholding or withdrawal of nutrition or hydration, unless the
15	administration of nutrition or hydration is medically contraindicated.
16	7. An act that causes or assists in causing the death of an individual, such as
17	by assisted suicide, euthanasia or mercy killing.
18	SECTION 17. 441.06 (7) of the statutes is created to read:
19	441.06 (7) A person licensed as a registered nurse under this section who, in
20	writing, refuses, or states an intention to refuse, on moral or religious grounds to
21	engage in a practice of professional nursing that is related to an activity specified in
22	sub. (6) (b) 1. to 7. shall not be required to engage in the practice with respect to the
23	activity and may not be disciplined by the board or the department for refusing or
24	stating an intention to refuse to engage in the practice with respect to the activity.
25	SECTION 18. 448.03 (5) (title) of the statutes is amended to read:

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1	448.03 (5) (title) Civil liability and disciplinary exemption; certain medical
2	PROCEDURES AND REPORTS.
3	<b>SECTION 19.</b> 448.03 (5) (a) of the statutes is renumbered 448.03 (5) (ar) (intro.)

448.03 (5) (ar) (intro.) No A person licensed or certified under this subchapter shall be liable for any civil damages resulting from such is immune from liability for any damage caused by the person's refusal to perform sterilization procedures or to remove or aid in the removal of a human embryo or fetus from a person if such, assist in, recommend, counsel in favor of, make referrals for, prescribe, dispense or administer drugs for, or otherwise promote, encourage or aid any of the following if the refusal is based on religious or moral precepts:

SECTION 20. 448.03 (5) (ag) of the statutes is created to read

448.03 (5) (ag) In this subsection, "human embryo" includes a fertilized human

ovum and a human embryo created with the assistance of technology such as

cloning procedure using the nucleus of a human cell

**SECTION 21.** 448.03 (5) (am) of the statutes is created to read:

448.03 (5) (am) A person licensed or certified under this subchapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice within the scope of his or her license or certification that is related to an activity specified in par. (ar) 1. to 7. shall not be required to engage in the practice with respect to the activity and, notwithstanding s. 154.07 (1) (a) 3. or 155.50 (1) (b), may not be disciplined by the board or the department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

**SECTION 22.** 448.03 (5) (ar) 1. to 7. of the statutes are created to read:

448.03 (5) (ar) 1. A sterilization procedure.

1	2. A procedure involving a drug or device that may prevent the implantation
2	of a fertilized human ovum.
3	3. An abortion, as defined in s. 253.10 (2) (a).
4	4. An experiment or medical procedure involving any of the following:
5	a. The destruction of a human embryo.
6	b. A human embryo or unborn child, at any stage of development, in which the
7	experiment or procedure is not related to the beneficial treatment of the human
8	embryo or unborn child.
9	5. A procedure, including a transplant procedure, that uses fetal tissue or
10	organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or
11	miscarriage.
12	6. The withholding or withdrawal of nutrition or hydration, unless the
13	administration of nutrition or hydration is medically contraindicated.
14	7. An act that causes or assists in causing the death of an individual, such as
15	by assisted suicide, euthanasia or mercy killing.
16	SECTION 23. 450.135 of the statutes is created to read:
17	450.135 Pharmacist's refusal to be involved in certain activities. (1)
18)	In this section, "human embryo" includes a fertilized human ovum and a Naman
19	embryo created with the assistance of technology such as a cloning procedure using
20	the nucleus of a human cell.
21	(2) A person licensed as a pharmacist under this chapter is immune from
22	liability for any damage caused by his or her refusal to be involved in the performance
23	of, assistance in, recommendation of, counseling in favor of, making referrals for,
24	prescribing, dispensing or administering drugs for, or otherwise promoting,

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1	encouraging or aiding any of the following, if the refusal is based on religiou	ıs or moral
2	precepts:	•

- (a) A sterilization procedure.
- (b) A procedure involving a drug or device that may prevent the implantation of a fertilized human ovum.
  - (c) An abortion, as defined in s. 253.10 (2) (a).
  - (d) An experiment or medical procedure involving any of the following:
  - 1. The destruction of a human embryo.
  - 2. A human embryo or unborn child, at any stage of development, in which the experiment or procedure is not related to the beneficial treatment of the human embryo or unborn child.
  - (e) A procedure, including a transplant procedure, that uses fetal tissue or organs other than fetal tissue or organs from a stillbirth, spontaneous abortion or miscarriage.
  - (f) The withholding or withdrawal of nutrition or hydration, unless the administration of nutrition or hydration is medically contraindicated.
  - (g) An act that causes or assists in causing the death of an individual, such as by assisted suicide, euthanasia or mercy killing.
  - (3) A person licensed as a pharmacist under this chapter who, in writing, refuses, or states an intention to refuse, on moral or religious grounds to engage in a practice of pharmacy that is related to an activity specified in sub. (2) (a) to (g) shall not be required to engage in the practice with respect to the activity and may not be disciplined by the board or department for refusing or stating an intention to refuse to engage in the practice with respect to the activity.

### SECTION 24. Initial applicability.

1	(1) This act first applies to refusals or statements of an intention to refuse that
2	are made on the effective date of this subsection.

3 (END)

### 1999-2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

1	INSERT 4-2:
2	(b) "Human embryo" includes any organism that is derived by fertilization,
3	parthenogenesis, cloning, or any other means from one or more human gametes or
4	human diploid cells.
5	INSERT 6-4:
6	(a) "Human embryo" includes any organism that is derived by fertilization,
7	parthenogenesis, cloning, or any other means from one or more human gametes or
8	human diploid cells.
9	INSERT 8–23:
10	includes any organism that is derived by fertilization, parthenogenesis, cloning, or
11	any other means from one or more human gametes or human diploid cells.
12	INSERT 10-13:
13	includes any organism that is derived by fertilization, parthenogenesis, cloning, or
14	any other means from one or more human gametes or human diploid cells.
15	INSERT 11-18:
16	includes any organism that is derived by fertilization, parthenogenesis, cloning, or
17	any other means from one or more human gametes or human diploid cells.

## DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU



### Representative Walker:

This bill is identical to LRB-0406/3, except for the definition of "human embryo".

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: Mark.Kunkel@legis.state.wi.us

## DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0406/4dn MDK:jlg:jf

April 7, 1999

### Representative Walker:

This bill is identical to LRB-0406/3, except for the definition of "human embryo".

Mark D. Kunkel Legislative Attorney Phone: (608) 266–0131

E-mail: Mark.Kunkel@legis.state.wi.us

### SUBMITTAL FORM

# LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and sign on the appropriate line(s) below.

**Date:** 4/7/99 **To:** Representative Walker

Relating to LRB drafting number: LRB-0406

### **Topic**

Exempting certain health care professionals from discipline and liability for refusing to be involved in abortions, sterilizations, euthanasia and certain other procedures.

Subject(s) Health - abortion, Health - miscellaneous, Occupational Reg misc
1. JACKET the draft for introduction
in the Senate or the Assembly (check only one). Only the requester under whose name the
drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please
allow one day for the preparation of the required copies.
2. <b>REDRAFT.</b> See the changes indicated or attached
A revised draft will be submitted for your approval with changes incorporated.
3. Obtain FISCAL ESTIMATE NOW, prior to introduction
If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or
increases or decreases existing appropriations or state or general local government fiscal liability or
revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to
introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon
introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to
introduction retains your flexibility for possible redrafting of the proposal.
If you have any questions regarding the above procedures, please call 266-3561. If you have any questions
relating to the attached draft, please feel free to call me.

Mark D. Kunkel, Legislative Attorney Telephone: (608) 266-0131