1999 DRAFTING REQUEST

Bill

| Received: 01/21/99 | Received By: nilsepe | | |
|--|-----------------------|--|--|
| Wanted: As time permits | Identical to LRB: | | |
| For: David Cullen (608) 267-9836 | By/Representing: Mike | | |
| This file may be shown to any legislator: NO | Drafter: nilsepe | | |
| May Contact: | Alt. Drafters: | | |
| Subject: Beverages - miscellaneous | Extra Copies: | | |

Pre Topic:

No specific pre topic given

Topic:

Temporary alcohol licenses; judicial review of local licensing

Instructions:

See Attached

Drafting History:

| Vers. | Drafted | Reviewed | <u>Typed</u> | Proofed | <u>Submitted</u> | Jacketed | Reauired |
|-------|---------------------|-----------------------------|------------------------------|---------|--------------------------|-------------------------|----------|
| /? | nilsepe 01/21/99 | ptellez 01 /26/99 | | | | | S&L |
| /1 | nilsepe 02/15/99 | ptellez 02/15/99 | jfrantze 01 /26/99 | | lrb-docadmin 01/26/99 | | S&L |
| /2 | | jgeller 04/27/99 | martykr 02/16/99 | | lrb-docadmin 02/16/99 | | S&L |
| /3 | | | jfrantze 04/28/99 | | lrb-docadmin 04/28/99 | lrb-docadmi 04129199 | in |

4/29/99 12:43:54 PM Page 2

FE Sent For:

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1999 DRAFTING REQUEST

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| Subject: Beverages - miscellaneous | Extra Copies: | | |

Pre Topic:

No specific pre topic given

Topic:

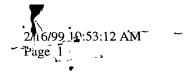
Temporary alcohol licenses; judicial review of local licensing

Instructions:

See Attached

Drafting History:

| Vers. | Drafted | Reviewed | <u>Typed</u> | Proofed | <u>Submitted</u> | Jacketed | Required |
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| /2 | | jgeller 04/27/99 | martykr 02/16/99 | | lrb-docadmin 02/16/99 | | S&L |
| /3 | | | jfrantze 04/28/99 | | lrb-docadmin 04/28/99 | | |



LRB-1915

1999 DRAFTING REQUEST

Bill

| Received: 01/21/99 | Received By: nilsepe | | |
|--|-----------------------|--|--|
| Wanted: As time permits | Identical to LRB: | | |
| For: David Cullen (608) 267-9836 | By/Representing: Mike | | |
| This file may be shown to any legislator: NO | Drafter: nilsepe | | |
| May Contact: | Alt. Drafters: | | |
| Subject: Beverages - miscellaneous | Extra Copies: | | |

Pre Topic:

No specific pre topic given

Topic:

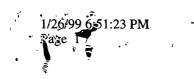
Temporary alcohol licenses; judicial review of local licensing

Instructions:

See Attached

Drafting History:

| <u>Vers.</u> | Drafted | Reviewed | Typed | Proofed | <u>Submitted</u> | Jacketed | Required |
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| /2 | | 3 /27/19 | martykr 02/16/99 | | lrb_docadmin 02/16/99 | | |
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LRB-1915

1999 DRAFTING REQUEST

Bill

| Received: 01 | /21/99 | Received By: nilsepe |
|---------------------|--------------------------------|-------------------------|
| Wanted: As t | ime permits | Identical to LRB: |
| For: David C | ullen (608) 267-9836 | By/Representing: Mike |
| This file may | be shown to any legislator: NO | Drafter: nilsepe |
| May Contact: | | Alt. Drafters: |
| Subject: | Beverages - miscellaneous | Extra Copies: |

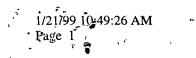
Topic:

Temporary alcohol licenses; judicial review of local licensing

Instructions:

See Attached

| Drafting | History: | | | | | | |
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| Vers. | Drafted | Reviewed | Typed | Proofed | Submitted | <u>Jacketed</u> | Required |
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| I? | nilsepe | <u>Reviewed</u> /1 pgt 1/22/9 | 8 21/2 | 6 1126 | | | |

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/999 - 2000 1997 - 1999 LEGISLATURE

PENANS

1997 ASSEMBLY BILL

1999 BILL

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AN ACT' to renumber and amend 125.26 (6) and 125.51 (10); to amend 125.04 1 2 (3) (f) 3., 125.04 (3) (g) (intro.), 125.04 (4), 125.04 (5) (d) 3. c., 125.04 (5) (d) 3. d., 3 125.04 (11) (b) l., 125.07 (3) (a) **12**., 125.09 (6), 125.12 (2) (b) l., 125.12 (2) (b) 4 4., 125.12 (2) (d), 125.12 (3m), 125.26 (1), 125.51 (1) (a) and 125.51 (1) (c) 2.; and 5 to create 125.265 (title), 125.265 (l), 125.265 (2) (title), 125.265 (2) (b), 125.265 6 (3) and 125.51 (10) (b) and (c) of the statutes; **relating to:** judicial review of a 7 municipality's alcohol beverage licensing action and creating temporary Class 8 "A", "Class A", Class "B" and "Class B" licenses. specified reasons.

Analysis by the Legislative Reference Bureau

Under current law, a municipality may/issue, renew, suspend or revoke an annual license for the retail sale or manufacture offcalcohol beverages. A municipality that suspends, revokes or refuses to issue or renew a license must specify the reasons for that action.

Under current law, any applicant for an alcohol beverage license, licensee or resident of the municipality may have a court review the municipality's action concerning an alcohol beverage license. Court review of the municipality's action proceeds like any civil lawsuit without a jury. The court receives evidence on the merits of the application, determines facts based on evidence presented to it and issues a binding but appealable decision based on those facts.



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ASSEMBLY BILL

This bill changes the procedure for judicial review of a challenged alcohol beverage licensing action. Under the bill, the reviewing court may consider as evidence only the record of the proceedings leading to the action being challenged. The court may not take new evidence, must defer to the municipality's determination of facts and may not delay enforcement of the municipality's action pending its review. A municipality's lawful exercise of discretion is not reviewable. Under the bill, the reviewing court may consider only the following:

-2-

1. Whether the municipality exceeded its right or power to interpret and apply the law.

2. Whether the municipality proceeded according to law.

3. Whether the municipality's action was arbitrary, oppressive or unreasonable and represented its will rather than its judgment.

4. Whether, taking into account all evidence in the record, reasonable minds could arrive at the same conclusion that the municipality did.

Following review, the court may entirely affirm the municipality's action or send the challenged action back to the municipality for further proceedings, but may not modify the municipality's action.

The bill also requires a 1st class city to issue a temporary Class "A", "Class A", Class "B" or "Class B" license to a person who makes a late application to renew a valid Class "A", "Class A", Class "B" or "Class B" license and pays \$1,500. Class "A" licenses authorize the retail sale of beer for consumption away from the premises where sold (stores; "Class A" licenses authorize the sale of wine and intoxicating liquor for consumption away from the premises where sold; Class "B" licenses authorize the retail sale of beer for consumption on or off the premises where sold (taverns, restaurants and hotels)"; and "Class B" licenses authorize the retail sale of liquor for consumption on the premises where sold. The temporary licenses are valid until the city's governing body acts on the application for renewal or for a period of bod days, whichever occurs sooner.

G0 — For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 125.0'4 (3) (f) 3. of the statutes is amended to read:

125.04 (3) (f) 3. For licenses issued under s. X45.26 (6) <u>125.265 (2) (a)</u> for a picnic

or other gathering lasting less than 4 days, the governing body of the municipality

shall establish the time, prior to the granting of a license, by which an application

shall be filed with the clerk.

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SECTION 2. 125.04 (3) (g) (intro.) of the statutes is amended to read:



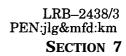
• 🔆 . 1997 - 1998 Legislature

. ASSEMBLY BILL

| 1 | 125.04 (3) (g) Publication of application for license. (intro.) The municipal |
|----------------------|---|
| 2 | clerk shall publish each application for a Class "A", Class "B", "Class A", "Class B" |
| 3 | or "Class C" license, except licenses under ss. 125.26 (6) <u>125.265 (2) (a)</u> and 125.51 |
| 4 | (10) (\underline{a}) , prior to its issuance in a newspaper according to the following conditions: |
| 5 | SECTION 3. 125.04 (4) of the statutes is amended to read: |
| 6 | 125.04 (4) LIST OF LICENSEES. By July 15 annually, the clerk of a municipality |
| 7 | issuing licenses shall mail to the department a list containing the name, address and |
| 8 | trade name of each person holding a license issued by that municipality, other than |
| 9 | a manager's or operator's license or a license issued under s. 125.26 (6) 125.265 (2) |
| 10 | (a), the type of license held and, if the person holding the license is a corporation or |
| 3 11 | limited liability company, the name of the agent appointed under sub. (6). |
| 12 | SECTION 4. 125.04 (5) (d) 3. c. of the statutes is amended to read: |
| 13 | 125.04 (5) (d) 3. c. Applicants for temporary Class "B" licenses under s. $\frac{125.26}{125.26}$ |
| 14 | (6) <u>125.265 (2) (a)</u> who are not required to hold a seller's permit under subch. III of |
| 1 15 | ch. 77. |
| 16 | SECTION 5. 125.04 (5) (d) 3. d. of the statutes is amended to read: |
| 1 17 | 125.04 (5) (d) 3. d. Applicants for temporary "Class B" licenses under s. 125.51 |
| 18 | (10) &ho are not required to hold a seller's permit under subch. III of ch. 77. |
| 1 19 | SECTION 6. 125.04 (11) (b) 1. of the statutes is amended to read: |
| 20 21 21 | 125.04 (11) (b) 1. The munisipal governing body <u>common council or council</u> of |
| £ 21 | a 1st class city may issue a retail license for the sale of alcohol beverages at any time |
| 3 4 ²² | during a year. Each license shall be valid for one year and shall specify its date of |
| 22 22 23 23 | expiration. |
| 24 | SECTION 7. 125.07 (3) (a) 12. of the statutes is amended to read: |

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: 1997 - 1998 Legislature ASSEMBLY BILL



| 1 | 125.07 (3) (a) 12. An underage person who enters and remains on premises for |
|----------------------------------|---|
| 2 | which a temporary Class "B" license is issued under s. 125.26 (6) 125.265 (2) (a) if the |
| 3 | licensee is authorized by the official or body of the municipality that issued the |
| 1A) | license to permit underage persons to be on the premises under s. $\frac{125.26}{(6)}$ (a) and |
| 5 | if the licensee permits underage persons to be on the premises. $(215, 265/2)$ |
| 6 | SECTION 8. 125.09 (6) of the statutes is amended to read: |
| 7 | 125.09 (6) MUNICIPAL STORES. No municipality may engage in the sale of alcohol |
| 8 | beverages, except as authorized under s. 125.26 (6) <u>125.265 (2)</u> (a). This subsection |
| 9 | does not apply to municipal stores in operation on November 6, 1969. |
| LO | SECTION 9. 125.12 (2) (b) 1. of the statutes is amended to read: |
| 11 | 125.12 (2) (b) 1. If the licensee does not appear as required by the summons, |
| 12 | the allegations of the complaint shall be taken as true and if the municipal governing |
| 13 | body or the committee finds the allegations sufficient, the license shall be revoked. |
| 14 | The clerk shall give <u>written</u> notice of the revocation to the person whose license is |
| 15 | revoked and to each nerson swearing to the comnlaint. |
| L6 | SECTION 10. 125.12 (2) (b) 4 . of the statutes is amended to read: |
| 17 | 125.12 (2) (b) 4. The municipal clerk shall give <u>written</u> notice of each |
| 18 | suspension or revocation or anv decision not to suspend, revoke or renew for cause |
| 19 | to the person whose literals suspended or revoked <u>licensee and to each nerson</u> |
| 30 | swearing to the complaint. |
| 21 | SECTION 11. 125.12 (2) (d) of the statutes is amended to read: |
| \$ 22 | 125.12 (2) (d) Judicial review. The action of any municipal governing body in |
| 3 ₂₃ | granting or failing to grant, suspending or revoking any license, or the failure of any |
| 22 22 23 24 24 24 | municipal governing body to revoke or suspend any license for good cause, may be |
| 25 | reviewed <u>only</u> by <u>commencing an action seeking the remedv available by certiorari.</u> |
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1997 - 1998 Legislature ASSEMBLY BILL

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An action for certiorari shall be commenced in the circuit court for the county in which the application for the license was issued, upon a- and may be commenced by any applicant, licensee or resident of the municipality. The procedure on review shall be the same as in civil actions instituted in the circuit court. The 5 person desiring review shall file pleadings, which shall ho served on the municipal governing body in the manner provided in ch. 801 for service in civil actions and a 6 7 copy of the pleadings shall be served on the applicant or licensee. The municipal governing body, applicant or licensee shall have to days to file an answer to the 8 complaint. Following filing of the answer, the matter shall be deemed at issue and hearing may be had within 5 days, upon due notice served upon the opposing party. 10 The hearing shall be before the court without a jury. Subpoenas for witnesses may 12 be issued and their attendance compelled. The decision of the court shall be filed 13 within 10 days after the hearing and a copy of the decision shall be transmitted to each of the parties. No court may issue any injunction, stay, restraining order or 14 other order that has the effect of delaying or preventing any action under nar. (b) pending completion of the court's review under this paragraph. An action for certiorari under this paragraph shall be commenced under s. 801.02 (5) within 30 <u>days after the mailing of notice</u> under sub. (2)(b) $\overline{1}$, or $\overline{4}$. or (3m). If a license is issued or renewed. an action shall be commenced within 45 days after filing with the municinal clerk a receipt showing navment of a license fee under s. 125.04 (8). The court may not take evidence on the merits of the case and the scone of review shall be limited to the record of the proceedings of the municipal body. If the court finds any error in the nroceedines of the municinal body that renders the decision or proceedings void. the court shall remand the decision to the municinal body for further proceedings in accordance with the court's determination. <u>Any party to the</u>

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1997 - 1998 Legislature

· ASSEMBLY BILL

certiorari proceedings may anneal the decision of the court. The decision shall be
 binding unless it is appealed to the court of appeals.

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SECTION 12. 125.12 (3m) of the statutes is amended to read:

125.12 (3m) REFUSALS BYLOCALAUTHORITIES TO ISSUE LICENSES. If amunicipal governing body or duly authorized committee of a city council decides not to issue a new license under this chapter, it shall notify the applicant for the new license and the person swearing to the complaint under sub. (2) (ag) of the decision not to issue the license. The notice shall be in writing and state the reasons for the decision.
SECTION 13. 125.26 (1) of the statutes is amended to read:

125.26 (1) Every municipal governing body may issue Class "B" licenses for the 0 sale of fermented malt beverages from premises within the municipality and may 1 2 authorize an official or body of the municipality to issue temporary Class "B" licenses under sub. (6) s. 125.265 (2) (a). A Class "B" license authorizes retail sales of 3 fermented malt beverages to be consumed either on the premises where sold or off 4 the premises. A license may be issued after July 1. That license shall expire on the 5 following June 30. Persons holding a Class "B" license may sell beverages containing 6 less than 0.5% of alcohol by volume without obtaining a license under s. 66.053 (1). 7

SECTION 14. 125.26 (6) of the statutes is renumbered 125.265 (2) (a) and amended to read:

125.265 (2) (a) Temporary Class "B" licenses may be issued to bona fide clubs, to county or local fair associations or agricultural societies, to churches, lodges or societies that have been in existence for at least 6 months before the date of application and to posts of veterans' organizations authorizing the sale of fermented malt beverages at a particular picnic or similar gathering, at a meeting of the post, or during a fair conducted by the fair association or agricultural society. The amount 1997 - 1998 Legislature ASSEMBLY BILL

of the fee for the a license issued under this paragraph shall be determined by the 1 2 municipal governing body issuing the license but may not exceed \$10. An official or 3 body authorized by a municipal governing body to issue temporary Class "B" licenses may, upon issuance under this paragraph of any temporary Class "B" license, 4 5 authorize the licensee to permit underage persons to be on the premises for which 6 the license is issued. A license issued to a county or district fair licenses the entire 7 fairgrounds where the fair is being conducted and all persons engaging in retail sales 8 of fermented malt beverages from leased stands on the fairgrounds. The county or 9 district fair to which the license is issued may lease stands on the fairgrounds to persons who may engage in retail sales of fermented malt beverages from the stands .0 ۲ 11 while the fair is being held. A municipal governing body may issue a temporary ۲ 12 Class "B" license for premises that are covered by a "Class B" permit issued under /3 13 Jord 14 s. 125.51 (5) (b) 2. if the applicant meets the requirements of this subsection paragraph. No 1st class city may issue a license under this paragraph, except as 15 provided in guidelines established under sub. (3).

16

SECTION 15. 125.265 (title) of the statutes is created to read:

17 125.265 (title) **Temporary Class "A" and Class "B" licenses.**

18 **SECTION** 16. 125.265 (1) of the statutes is created to read:

19 125.265 (1) TEMPORARY CLASS "A" LICENSES. The common council or council of 20 a 1st class city shall, consistent with guidelines established under sub. (3), issue a 21 temporary Class "A" license upon receipt of a completed application to renew a valid 22 Class "A" license issued by that city after the date specified by the city for filing the 23 application and payment of a nonrefundable fee of \$1,500. A temporary license 24 issued under this subsection is valid until the common council or council acts upon : · · -: 1997 - 1998 Legislature

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the application for renewal or for a period of 60 days after the date of issuance,
 whichever occurs sooner.

| | 3 | SECTION 17. 125.265 (2) (tit% of the statutes is created to read: |
|-----------------|----|--|
| | 4 | 125.265 (2) (title) TempoRary CLASS "B" licenses. |
| | 5 | SECTION 18. 125.265 (2) (b) of the statutes is created to read: |
| | 6 | 125.265 (2) (b) The common council or council of a 1st class city shall, consistent |
| | 7 | with guidelines established under sub. (3), issue a temporary Class "B" license upon |
| | 8 | receipt of a completed application to renew a valid Class "B" license issued by that |
| | 9 | city after the date specified by the city for filing the application and payment of a |
| | 10 | nonrefundable fee of \$1,500. A temporary license issued under this paragraph is |
| | 11 | valid until the common council or council acts upon the application for renewal or for |
| | 12 | a period of 60 days after the date of issuance, whichever occurs sooner. |
| | 13 | SECTION 19. 125.265 (3) of the statutes is created to read: |
| | 14 | 125.265 (3) A 1st class city shall establish written guidelines for issuing |
| | 15 | licenses under this section. |
| (| 16 | SECTION 20. 125.51 (1) (a) of the statutes is amended to read: |
| | 17 | 125.51 (1) (a) Every municipal governing body may grant and issue "Class A" |
| | 18 | and "Class B" licenses for retail sales of intoxicating liquor, and "Class C" licenses |
| | 19 | for retail sales of wine, from premises within the municipality to persons entitled to |
| | 20 | a license under this chapter as the issuing municipal governing body deems proper |
| 15. | 21 | and may authorize an official or body of the municipality to issue temporary "Class |
| 571 | 22 | B" licenses under sub. (10) (\underline{a}) . No "Class B" license may be issued to a winery under |
| phoof w/ STATS. | 23 | sub. (3) (am) unless the winery has been issued a permit under s. 125.53 and the |
| plos | 24 | winery is capable of producing at least 5,000 gallons of wine per year in no more than |
| | 25 | 2 locations. |
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SECTION 21. 125.51 (1) (c) 2. of the statutes is amended to read:

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125.51 (1) (c) 2. The governing body common council or council of a 1st class city shall establish and publish notice of the dates on which it, or its duly authorized committee, will meet and act on license applications.

SECTION 22. 125.51 (10) of the statutes is renumbered 125.51 (10) (a) and amended to read:

125.51 (10) (a) Notwithstanding s. 125.68 (3), temporary "Class B" licenses may be issued to bona fide clubs, to county or local fair associations or agricultural societies, to churches, lodges or societies that have been in existence for at least 6 months before. the date of application and to posts of veterans' organizations authorizing the sale. of wine containing not more than 6% alcohol by volume in an original package, container or bottle or by the glass if the wine is dispensed directly from an original package, container or bottle at a particular picnic or similar gathering, at a meeting of the post, or during a fair conducted by the fair association/ or agricultural society. The amount of the fee for the \underline{a} license issued under this' paragraph shall be determined by the municipal governing body issuing the license, except that it may not exceed \$10 and except that no fee may be charged to a person who at the same time applies for a temporary Class "B" license under s. $\frac{125.26}{(6)}$ <u>125.265 (2) (a)</u> for the same event. A license issued to a county or district fair licenses the entire fairgrounds where the fair is being conducted and all persons engagingin retail sales of wine containing not more than 6% alcohol by volume from leased stands on the fairg rounds. The county or district fair to which the license is issued may lease stan ds on the fairgrounds to persons who may engage in retail sales of wine containing not more than 6% alcohol by volume from the stands while the fair

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ASSEMBLY BILL

| and the second | MILLINGER LEV - STATE AND STATE AND STATE AND STATE AND STATE AND AND STATE AND AND STATE AND |
|--|---|
| is being | held. <u>No 1st class city may issue a license under this paragraph, except as</u> |
| | l-in-written guidelines established under nar. (c). |
| SE | CTION 23. 125.51 (10) (b) and (c) of the statutes are created to read: |
| 12: | 5.51 (10) (b) Notwithstanding s. 125.68 (3), the common council or council |
| of a 1st | class city shall, consistent with guidelines established under par. (c), issue |
| a tempoi | cary "Class B" license upon receipt of a completed application to renew a valid |
| "Class B | " license issued by that city, and a temporary "Class A" license upon receipt |
| of a com | pleted application to renew a valid "Class A" license issued by that city, if the |
| applicati | on is submitted after the date specified by the city for filing the application. |
| | |

10 A 1st class city shall charge a nonrefundable fee of \$1,500 for a temporary license 11 issued under this paragraph, except that no fee may be charged to a person who at 12 the same time applies for a temporary Class "B" license under s. 125.265 (2) (b). A 13 temporary license issued under this paragraph is valid until the common council or 14 council acts upon the application for renewal or for a period of 60 days after the date 15 of issuance, whichever occurs sooner.

16 (c) 17 this sec

(c) A 1st class city shall establish written guidelines for issuing licenses under this section.

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SECTION 24. Initial applicability.

(1) This act first applies to an action of a municipal governing body granting
or failing to grant, suspending or revoking, or refusing to revoke or suspend, any
license taken on the effective date of this subsection.

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(END)

SP the statutes is amended

LEMPORARY LICENSES Notwithstanding s. 125.68 (3), temporary "Class B" licenses 125.51 (16) may be issued to bona fide clubs, to county or local fair associations or agricultural societies, to churches, lodges or societies that have been in existence for at least 6 months before the date of application and to posts of veterans' organizations authorizing the sale of wine in an original package, container or bottle or by the glass if the wine is dispensed directly from an original package, container or bottle at a particular picnic or similar gathering, at a meeting of the post, or during a fair conducted by the fair association or agricultural society. The amount of the fee for the license shall be \$10, except that no fee may be charged to a person who at the same time applies for a tempo-125.265 rary Class "B" license under s. 125.26 (6) for the same event. A license issued to a county or district fair licenses the entire fan-grounds where the fair is being conducted and all persons engaging in retail sales of wine from leased stands on the fairgrounds. The county or district fair to which the license is issued may lease stands on the fairgrounds to persons who may engage in retail sales of wine from the stands while the fair is being held. Not more than 2 licenses may be issued under this subsectionto any club, county or local fair association, agricultural association, church, lodge, society or veterans' post in any 12-month period.

History: 1981 c. 79, 202, 220; 1983 a. 27 ss. 1489c, 2202 (38); 1983 a. 250,516; 1985 a. 74, 239, 302; 1987 a. 27, 91, 103, 249, 354,399; 1989 a. 16, 30, 31, 252, 253, 359; 1991 a. 39; 1993 a. 112; 1995 a. 27; 1997 a. 27, 41, 248, 259.

city may issue a license under provided in written quidelines e class)ar

end of Insert, nilsepe(lrbunx13)

Thu-Jan-2 1-1 999 11:03 am

SUBMITTAL FORM

LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and **sign** on the appropriate line(s) below.

Date: 1/26/99

To: Representative Cullen

Relating to LRB drafting number: LRB-1915

Topic

Temporary alcohol licenses; judicial review of local licensing

Subject(s)

Beverages - miscellaneous

1. JACKET the draft for introduction

in the Senate <u>or the</u> Assembly (check only one). Only the requester under whose name the

drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please

allow one day for the preparation of the required copies.

2. **REDRAFT.** See the changes indicated or attached ______ (and G______)

A revised draft will be submitted for your approval with changes incorporated.

3. Obtain FISCAL ESTIMATE NOW, prior to introduction _____

If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or increases or decreases existing appropriations or state or general local government fiscal liability or revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to introduction retains your flexibility for possible redrafting of the proposal.

If you have any questions regarding the above procedures, please call 266-3561. If you have any questions relating to the attached draft, please feel free to call me.

Paul E. Nilsen, Legislative Attorney Telephone: (608) 26 1-6926

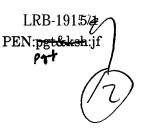


STATE OF WISCONSIN **-LEGISLATIVE REFERENCE BUREAU-LEGAL** SECTION (608-266-3561)

Please annuend to apply this legislation to class A: Lifies Unly.



State af Misconsin 1999 - 2000 LEGISLATURE



1999 BILL

druote n je. , Regen. cat. **AN ACT to renumber and amend** 125.26 (6) and 125.51 (10); to amend 125.04 1 2 (3) (f) 3., 125.04 (3) (g) (intro.), 125.04 (4), 125.04 (5) (d) 3. c., 125.04 (5) (d) 3. d., 3 125.04 (11) (b) 1., 125.07 (3) (a) 12., 125.09 (6), 125.12 (2) (b) l., 125.12 (2) (b) 4., 125.12 (2) (d), 125.12 (3m), 125.26 (1), 125.51 (1) (a) and 125.51 (1) (c) 2.; and 4 5 to create 125.265 (title), 125.265 (1), 125.265 (2) (title), 125.265 (2) (b), 125.265 (3) and 125.51 (10) (b) and (c) of the statutes; relating to: judicial review of a 6 1st class city's Mandipanthis alcohol beverage licensing action and creating temporary Class 7 "A", "Class A", Class "B" and "Class B" licenses. 8 -alcohol beverage

Analysis by the Legislative Reference Bureau

Under current law, a municipality may, for specified reasons, issue, renew, suspend or revoke an annual license for the retail sale or manufacture of alcohol beverages. A municipality that suspends, revokes or refuses to issue or renew a license must specify the reasons for that action.

Under current law, any applicant for an alcohol beverage license, licensee or resident of the municipality may have a court review the municipality's action concerning an alcohol beverage license. Court review of the municipality's action proceeds like any civil lawsuit without a jury. The court receives evidence on the merits of the application, determines facts based on evidence presented to it and issues a binding but appealable decision based on those facts.

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1999 - 2000 Legislature

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-2-pin 1st class cities (the city of Milwarkee)

This bill changes the procedure for judicial review of a challenged alcohol beverage licensing action. Under the bill, the reviewing court may consider as evidence only the record of the proceedings leading to the action being challenged. The court may not take new evidence, must defer to the mubicipality's determination of facts and may not delay enforcement of the multidipality's action pending its review. A happicipality's awful exercise of discretion is not reviewable. Under the bill, the reviewing court may consider only the following:

1. Whether the municipality exceeded its right or power to interpret and apply reommon council the law.

2. Whether the municipality proceeded according to law.

3. Whether the municipality saction was arbitrary, oppressive or unreasonable and represented its will rather than its judgment.

4. Whether, taking into account all evidence in the record, reasonable minds could arrive at the same conclusion that the manipality did.

Following review, the court may entirely affirm the municipality did. send the challenged action back to the manicipality for further proceedings, but may not modify the physicipality saction.

The bill also requires a 1st class city to issue a temporary Class "A", "Class A", Class "B" or "Class B" license to a person who makes a late application to renew a valid Class "A", "Class A", Class "B" or "Class B" license and pays \$1,500. Class "A" licenses authorize the retail sale of beer for consumption away from the premises where sold (stores); "Class A" licenses authorize the sale of wine and intoxicating liquor for consumption away from the premises where sold; Class "B" licenses authorize the retail sale of beer for consumption on or off the premises where sold (taverns, restaurants and hotels); and "Class B" licenses authorize the retail sale of liquor for consumption on the premises where sold. The temporary licenses are valid until the city's governing body acts on the application for renewal or for a period of 60 days, whichever occurs sooner.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 125.04 (3) (f) 3. of the statutes is amended to read: 1

125.04 (3) (f) 3. For licenses issued under s. 125.26 (6) 125.265 (2) (a) for a picnic

3 or other gathering lasting less than 4 days, the governing body of the municipality

shall establish the time, prior to the granting of a license, by which an application 4

shall be filed with the clerk. 5

SECTION 2. 125.04 (3) (g) (intro.) of the statutes is amended to read:

Common Councilis 1999. - 2006 Legislature BILL

| 1 | 125.04 (3) (g) Publication of application for license. (intro.) The municipal |
|----|--|
| 2 | clerk shall publish each application for a Class "A", Class "B", "Class A", "Class B" |
| 3 | or "Class C" license, except licenses under ss. 125.26 (6) <u>125.265 (2) (a)</u> and 125.51 |
| 4 | (10) (a), prior to its issuance in a newspaper according to the following conditions: |
| 5 | SECTION 3. 125.04 (4) of the statutes is amended to read: |
| 6 | 125.04 (4) LIST OF LICENSEES. By July 15 annually, the clerk of a municipality |
| 7 | issuing licenses shall mail to the department a list containing the name, address and |
| 8 | trade name of each person holding a license issued by that municipality, other than |
| 9 | a manager's or operator's license or a license issued under s. 125.26 (6) 125.265 (2) |
| 10 | (a), the type of license held and, if the person holding the license is a corporation or |
| 11 | limited liability company, the name of the agent appointed under sub. (6). |
| 12 | SECTION 4. 125.04 (5) (d) 3. c. of the statutes is amended to read: |
| 13 | 125.04 (5) (d) 3. c. Applicants for temporary Class "B" licenses under s. 125.26 |
| 14 | (6) <u>125.265 (2) (a)</u> who are not required to hold a seller's permit under subch. III of |
| 15 | ch. 77. |
| 16 | SECTION 5. 125.04 (5) (d) 3. d. of the statutes is amended to read: |
| 17 | 125.04 (5) (d) 3. d. Applicants for temporary "Class B" licenses under s. 125.51 |
| 18 | (10) (a) who are not required to hold a seller's permit under subch. III of ch. 77. |
| 19 | SECTION 6. 125.04 (11) (b) 1. of the statutes is amended to read: |
| 20 | 125.04 (11) (b) 1. The municipal governing body common council or council of |
| 21 | a 1st class city may issue a retail license for the sale of alcohol beverages at any time |
| 22 | during a year. Each license shall be valid for one year and shall specify its date of |
| 23 | expiration. |
| 24 | SECTION 7. 125.07 (3) (a) 12. of the statutes is amended to read: |

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| 1 | 125.07 (3) (a) 12. An underage person who enters and remains on premises for |
|----|---|
| 2 | which a temporary Class "B" license is issued under s. 125.26(6) 125.265(2)(a) if the |
| 3 | licensee is authorized by the official or body of the municipality that issued the |
| 4 | license to permit underage persons to be on the premises under s. $125.26(6)$ 125.265 |
| 5 | (2) (a) and if the licensee permits underage persons to be on the premises. |
| 6 | SECTION 8. 125.09 (6) of the statutes is amended to read: |
| 7 | 125.09 (6) MUNICIPAL STORES. No municipality may engage in the sale of alcohol |
| 8 | beverages, except as authorized under s. 125.26 (6) <u>125.265 (2)</u> (a). This subsection |
| 9 | does not apply to municipal stores in operation on November 6, 1969. |
| 10 | SECTION 9. 125.12 (2) (b) 1. of the statutes is amended to read: |
| 11 | 125.12 (2) (b) 1. If the licensee does not appear as required by the summons, |
| 12 | the allegations of the complaint shall be taken as true and if the municipal governing |
| 13 | body or the committee finds the allegations sufficient, the license shall be revoked. |
| 14 | The clerk shall give <u>written</u> notice of the revocation to the person whose license is |
| 15 | revoked and to each nerson swearing to the comnlaint. |
| 16 | SECTION 10. 125.12 (2) (b) 4. of the statutes is amended to read: |
| 17 | 125.12 (2) (b) 4. The municipal clerk shall give written notice of each |
| 18 | suspension or revocation or any decision not to suspend. revoke or renew for cause |
| 19 | to the person-wheel thense is suspended or revoked l <u>icensee and to each nerson</u> |
| 20 | swearing to the complaint. |
| 21 | SECTION 11. 125.12 (2) (d) of the statutes is amended to read: |
| 22 | 125.12 (2) (d) Judicial review. The action of any municipal governing body in |
| 23 | granting or failing to grant, suspending or revoking any license, or the failure of any |
| 24 | municipal governing body to revoke or suspend any license for good cause, may be |
| 25 | reviewed onlp by commencing an action seeking the remedy available by certiorari. |
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- 4 -

1999 – 2000 Legislature BILL

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| 1 | An action for certiorari shall be commenced in the circuit court for the county in |
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| 2 | which, the application for the license was issued, upon application and may be |
| 3 | commenced by any applicant, licensee or resident of the municipality. The procedure |
| 4 | on review shall be the same as in civil actions instituted in the circuit court. The |
| 5 | person desiring review shall file pleadings, which shall be served on the municipal |
| 6 | governing body in the manner provided in ch. 801 for service in civil actions and a |
| 7 | copy of the pleadings shall be served on the applicant or licensee. The municipal |
| 8 | governing body, applicant or licensee shall have 45 days to file an answer to the |
| 9 | complaint. Following filing of the answer, the matter shall be deemed at issue and |
| 10 | hearing may be had within 5 days, upon due notice served upon the opposing party |
| 11 | The hearing shall be before the court without a jury. Subpoenas for witnesses may |
| 12 | be issued and their attendance compelled. The decision of the court shall be filed |
| 13 | within 10 days after the hearing and a copy of the decision shall be transmitted to |
| 14 | each of the parties. No court may issue any injunction, stay, restraining order or |
| 15 | other order that has the effect of delaying or preventing any action under par. (b) |
| 16 | pending completion of the court's review under this paragraph. An action for |
| 17 | certiorari under this paragraph shall be commenced under s. 801.02 (5) within 30 |
| 18 | days after the mailing of notice under sub. (2) (b) 1. or 4. or (3m). If a license is issued |
| 19 | or renewed, an action shall be commenced within 45 days after filing with the |
| 20 | municipal clerk a receipt showing payment of a license fee under s. 125.04 (8). The |
| 21 | court may not take evidence on the merits of the case and the scope of review shall |
| 22 | be limited to the record of the proceedings of the municipal body. If the court finds |
| 23 | any error in the proceedings of the municipal body that renders the decision or |
| 24 | proceedings void, the court shall remand the decision to the municipal body for |
| 25 | further proceedings in accordance with the court's determination. Any party to the |
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r-1999 - 2000 Legislature **BILL**

certiorari proceedings may appeal the decision of the court. The decision shall be binding unless it is appealed to the court of appeals. **SECTION 12.** 125.12 (3m) of the statutes is amended to read: 3 4 125.12 (3m) Refusals bylocalauthorities to issue licenses. Ifamunicipal 5 governing body or duly authorized committee of a city council decides not to issue a 6 new license under this chapter, it shall notify the applicant for the new license and 7 the person swearing to the complaint under sub. (2) (ag) of the decision not to issue 8 the license. The notice shall be in writing and state the reasons for the decision. 9 **SECTION** 13. 125.26 (1) of the statutes is amended to read: 10 125.26 (1) Every municipal governing body may issue Class "B" licenses for the 11 sale of fermented malt beverages from premises within the municipality and may 12 authorize an official or body of the municipality to issue temporary Class "B" licenses under sub. (6) s. 125.265 (2) (a). A Class "B" license authorizes retail sales of 13 14 fermented malt beverages to be consumed either on the premises where sold or off 15 the premises. A license may be issued after July 1. That license shall expire on the 16 following June 30. Persons holding a Class "B" license may sell beverages containing 17 less than 0.5% of alcohol by volume without obtaining a license under s. 66.053 (1). 18 **SECTION 14.** 125.26 (6) of the statutes is renumbered 125.265 (2) (a) and 19 amended to read: 20 125.265 (2) (a) Temporary Class "B" licenses may be issued to bona fide clubs, 21 to county or local fair associations or agricultural societies, to churches, lodges or societies that have been in existence for at least 6 months before the date of 22 23 application and to posts of veterans' organizations authorizing the sale of fermented

malt beverages at a particular picnic or similar gathering, at a meeting of the post,
or during a fair conducted by the fair association or agricultural society. The amount

1999. - 2000 Legislature **BILL**

> of the fee for the <u>a</u> license <u>issued under this paragraph</u> shall be determined by the 1 2 municipal governing body issuing the license but may not exceed **\$10**. An official or body authorized by a municipal governing body to issue temporary Class "B" licenses 3 4 may, upon issuance <u>under this paragraph</u> of any temporary Class "B" license, 5 authorize the licensee to permit underage persons to be on the premises for which 6 the license is issued. A license issued to a county or district fair licenses the entire 7 fairgrounds where the fair is being conducted and all persons engaging in retail sales of fermented malt beverages from leased stands on the fairgrounds. The county or 8 district fair to which the license is issued may lease stands on the fairgrounds to 9 persons who may engage in retail sales of fermented malt beverages from the stands 10 11 while the fair is being held. A municipal governing body may issue a temporary 12 Class "B" license for premises that are covered by a "Class B" permit issued under 13 s. 125.51 (5) (b) 2. if the applicant meets the requirements of this subsection

> 14 paraaranh. No 1st class city may issue a license under this naraaraph. except as

15 provided in guidelines established under sub. (3).

SECTION 15. 125.265 (title) of the statutes is created to read:

17 125.265 (title) **Temporary Class "A" and Class "B" licenses.**

SECTION 16. 125.265 (1) of the statutes is created to read:

19 125.265 (1) TEMPORARY CLASS "A" LICENSES. The common council or council of
a 1st class city shall, consistent with guidelines established under sub. (3), issue a
temporary Class "A" license upon receipt of a completed application to renew a valid
Class "A" license issued by that city after the date specified by the city for filing the
application and payment of a nonrefundable fee of \$1,500. A temporary license
issued under this subsection is valid until the common council or council acts upon

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the application for renewal or for a period of 60 days after the date of issuance,
 whichever occurs sooner.

- 8 --

| 3 | SECTION 17. 125.265 (2) (title) of the statutes is created to read: |
|----|--|
| 4 | 125.265 (2) (title) Temporary CLASS "B" licenses. |
| 5 | SECTION 18. 125.265 (2) (b) of the statutes is created to read: |
| 6 | 125.265 (2) (b) The common council or council of a 1st class city shall, consistent |
| 7 | with guidelines established under sub. (3), issue a temporary Class "B" license upon |
| 8 | receipt of a completed application to renew a valid Class "B" license issued by that |
| 9 | city after the date specified by the city for filing the application and payment of a |
| 10 | nonrefundable fee of \$1,500. A temporary license issued under this paragraph is |
| 11 | valid until the common council or council acts upon the application for renewal or for |
| 12 | a period of 60 days after the date of issuance, whichever occurs sooner. |
| 13 | SECTION 19. 125.265 (3) of the statutes is created to read: |
| 14 | 125.265 (3) A 1st class city shall establish written guidelines for issuing |
| 15 | licenses under this section. |
| 16 | SECTION 20. 125.51 (1) (a) of the statutes is amended to read: |
| 17 | 125.51 (1) (a) Every municipal governing body may grant and issue "Class A" |
| 18 | and "Class B" licenses for retail sales of intoxicating liquor, and "Class C" licenses |
| 19 | for retail sales of wine, from premises within the municipality to persons entitled to |
| 20 | a license under this chapter as the issuing municipal governing body deems proper |
| 21 | and may authorize an official or body of the municipality to issue temporary "Class |
| 22 | B" licenses under sub. (10) (a). No "Class B" license may be issued to a winery under |
| 23 | sub. (3) (am) unless the winery has been issued a permit under s. 125.53 and the |
| 24 | winery is capable of producing at least 5,000 gallons of wine per year in no more than |
| 25 | 2 locations. |

1999 – 2000 Legislature BILL

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SECTION 21. 125.51 (1) (c) 2. of the statutes is amended to read: 1 2 125.51 (1) (c) 2. The governing body common council or council of a 1st class city shall establish and publish notice of the dates on which it, or its duly authorized 3 4 committee, will meet and act on license applications. 5 SECTION 22. 125.51 (10) of the statutes is renumbered 125.51 (10) (a) and 6 amended to read: 125.51 (10) (a) Notwithstanding s. 125.68 (3), temporary "Class B" licenses 7 may be issued to bona fide clubs, to county or local fair associations or agricultural 8 9 societies, to churches, lodges or societies that have been in existence for at least 6 10 months before the date of application and to posts of veterans' organizations 11 authorizing the sale of wine in an original package, container or bottle or by the glass 12 if the wine is dispensed directly from an original package, container or bottle at a 13 particular picnic or similar gathering, at a meeting of the post, or during a fair 14 conducted by the fair association or agricultural society. The amount of the fee for the license shall be \$10, except that no fee may be charged to a person who at the 15 16 same time applies for a temporary Class "B" license under s. 125.26 (6) 125.265 (2) (a) for the same event. A license issued to a county or district fair licenses the entire 17 fairgrounds where the fair is being conducted and all persons engaging in retail sales 18 19 of wine from leased stands on the fairgrounds. The county or district fair to which 20 the license is issued may lease stands on the fairgrounds to persons who may engage in retail sales of wine from the stands while the fair is being held. Not more than 2 21 22 licenses may be issued under this subsection <u>paragraph</u> to any club, county or local 23 fair association, agricultural association, church, lodge, society or veterans' post in any 12-month period. No 1st class city may issue a license under this paragraph. 24 except as provided in written guidelines established under par. (c). 25

SECTION 23. 125.51 (10) (b) and (c) of the statutes are created to read: 1 2 125.51 (10) (b) Notwithstanding s. 125.68 (3), the common council or council 3 of a 1st class city shall, consistent with guidelines established under par. (c), issue 4 a temporary "Class B" license upon receipt of a completed application to renew a valid 5 "Class B" license issued by that city, and a temporary "Class A" license upon receipt 6 of a completed application to renew a valid "Class A" license issued by that city, if the 7 application is submitted after the date specified by the city for filing the application. 8 A 1st class city shall charge a nonrefundable fee of \$1,500 for a temporary license 9 issued under this paragraph, except that no fee may be charged to a person who at the same time applies for a temporary Class "B" license under s. 125.265 (2) (b). A 10 11 temporary license issued under this paragraph is valid until the common council or 12 council acts upon the application for renewal or for a period of 60 days after the date 13 of issuance, whichever occurs sooner.

- 10 -

14 (c) A 1st class city shall establish written guidelines for issuing licenses under15 this section.

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SECTION 24. Initial applicability.

(1) This act first applies to an action of a municipal governing body granting
or failing to grant, suspending or revoking, or refusing to revoke or suspend, any
license taken on the effective date of this subsection.

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(END)

STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION (608-266-3561)

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State **af** Misconsin 1999 - 2000 LEGISLATURE



1999 BILL

| | Regen |
|---|--|
| 1 | AN ACT to renumber and amend 125.12 (2) (d), 125.26 (6) and 125.51 (10); to |
| 2 | amend 125.04 (3) (f) 3., 125.04 (3) (g) (intro.), 125.04 (4), 125.04 (5) (d) 3. c., |
| 3 | 125.04 (5) (d) 3. d., 125.04 (11) (b) l., 125.07 (3) (a) 12. , 125.09 (6), 125.12 (2) (b) |
| 4 | l., 125.12 (2) (b) 4., 125.12 (3m), 125.26 (l), 125.51 (1) (a) and 125.51 (1) (c) 2.; |
| 5 | and to create 125.12 (2) (d) 2., 125.265 (title), 125.265 (1), 125.265 (2) (title), |
| 6 | 125.265 (2) (b), 125.265 (3) and 125.51 (10) (b) and (c) of the statutes; relating |
| 7 | to: judicial review of a 1st class city's alcohol beverage licensing action and |
| 8 | creating temporary Class "A", "Class A", Class "B" and "Class B" alcohol |
| 9 | beverage licenses. |

Analysis by the Legislative Reference Burenu

Under current law, a municipality may, for specified reasons, issue, renew, suspend or revoke an annual license for the retail sale or manufacture of alcohol beverages. A municipality that suspends, revokes or refuses to issue or renew a license must specify the reasons for that action.

Under current law, any applicant for an alcohol beverage license, licensee or resident of the municipality may have a court review the municipality's action concerning an alcohol beverage license. Court review of the municipality's action '



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proceeds like any civil lawsuit without a jury. The court receives evidence on the merits of the application, determines facts based on evidence presented to it and issues a binding but appealable decision based on those facts.

This bill changes the procedure for judicial review of a challenged alcohol beverage licensing action in 1st class cities (currently only the city of Milwaukee). Under the bill, the reviewing court may consider as evidence only the record of the (6mmitte not take new evidence, must defer to the common council's determination of facts and may not delay enforcement of the common council's action pending its review. A common council's lawful exercise of discretion is not reviewable. Under the bill, the reviewing court may consider only the following:

records

1. Whether the common council exceeded its right or power to interpret and apply the law.

2. Whether the common council proceeded according to law.

Whether the common council's action was arbitrary, oppressive or 3. unreasonable and represented its will rather than its judgment.

4. Whether, taking into account all evidence in the record, reasonable minds could arrive at the same conclusion that the common council did.

Following review, the court may entirely affirm the common council's action or send the challenged action back to the common council for further proceedings, but may not modify the common council's action.

The bill also requires a 1st class city to issue a temporary Class "A", "Class A", Class "B" or "Class B" license to a person who makes a late application to renew a valid Class "A", "Class A", Class "B" or "Class B" license and pays \$1,500. Class "A" licenses authorize the retail sale of beer for consumption away from the premises where sold (stores); "Class A" licenses authorize the sale of wine and intoxicating liquor for consumption away from the premises where sold; Class "B" licenses authorize the retail sale of beer for consumption on or off the premises where sold (taverns, restaurants and hotels); and "Class B" licenses authorize the retail sale of liquor for consumption on the premises where sold. The temporary licenses are valid until the city's governing body acts on the application for renewal or for a period of 60 days, whichever occurs sooner.

For further information see the *state* and *local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

| 1 | SECTION 1. 125.04 (3) (f) 3. of the statutes is amended to read: |
|---|---|
| 2 | 125.04 (3) (f) 3. For licenses issued under s. 125.26(6) <u>125.265 (2) (a)</u> for a picnic |
| 3 | or other gathering lasting less than 4 days, the governing body of the municipality |

proceedings of the and its alcohol licensing committee, tf Gny, relating

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31.

- shall establish the time, prior to the granting of a license, by which an application
 shall be filed with the clerk.
- SECTION 2. 125.04 (3) (g) (intro.) of the statutes is amended to read:
 125.04 (3) (g) Publication of application for License. (intro.) The municipal
 clerk shall publish each application for a Class "A", Class "B", "Class A", "Class B"
 or "Class C" license, except licenses under ss. GE.26 (6) 125.265 (2) (a) and 125.51
 (10) (a), prior to its issuance in a newspaper according to the following conditions:
 SECTION 3. 125.04 (4) of the statutes is amended to read:

9 125.04 (4) **LIST OF LICENSEES.** By July 15 annually, the clerk of a municipality 10 issuing licenses shall mail to the department a list containing the name, address and 11 trade name of each person holding a license issued by that municipality, other than 12 a manager's or operator's license or a license issued under s. <u>125.26(6)</u> <u>125.265(2)</u> 13 (a), the type of license held and, if the person holding the license is a corporation or 14 limited liability company, the name of the agent appointed under sub. (6).

15 SECTION 4. 125.04 (5) (d) 3. c. of the statutes is amended to read:

16 125.04 (5) (d) 3. c. Applicants for temporary Class "B" licenses under s. 125.26
17 (6) 125.265 (2) (a) who are not required to hold a seller's permit under subch. III of
18 ch. 77.

19 SECTION 5. 125.04 (5) (d) 3. d. of the statutes is amended to read:

- 20 125.04 (5) (d) 3. d. Applicants for temporary "Class B" licenses under s. 125.51
- 21 (10) (a) who are not required to hold a seller's permit under subch. III of ch. 77.
- **SECTION** 6. 125.04 (11) (b) 1. of the statutes is amended to read:

125.04 (11) (b) 1. The municipal governing body common council or council of
a 1st class city may issue a retail license for the sale of alcohol beverages at any time

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| 1 | during a year. | Each license shall be valid for one year and shall specify its date of |
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| 2 | expiration. | |

SECTION 7. 125.07 (3) (a) 12. of the statutes is amended to read:

4 125.07 (3) (a) 12. An underage person who enters and remains on premises for 5 which a temporary Class "B" license is issued under s. 125.26(6) 125.265(2) (a) if the 6 licensee is authorized by the official or body of the municipality that issued the 7 license to permit underage persons to be on the premises under s. <u>125.26(6)</u> <u>125.265</u> 8

(2) (a) and if the licensee permits underage persons to be on the premises.

SECTION 8. 125.09 (6) of the statutes is amended to read:

10 125.09 (6) MUNICIPAL STORES. No municipality may engage in the sale of alcohol 11 beverages, except as authorized under s. <u>125.26 (6)</u> <u>125.265 (2) (a)</u>. This subsection 12 does not apply to municipal stores in operation on November 6, 1969.

13 **SECTION** 9. 125.12 (2) (b) 1. of the statutes is amended to read:

14 125.12 (2) (b) 1. If the licensee does not appear as required by the summons, the allegations of the complaint shall be taken as true and if the municipal governing 15 16 body or the committee finds the allegations sufficient, the license shall be revoked. 17 The clerk shall give <u>written</u> notice of the revocation to the person whose license is 18 revoked and to each person swearing to the complaint.

SECTION 10. 125.12 (2) (b) 4. of the statutes is amended to read: 19

20 125.12 (2) (b) 4. The municipal clerk shall give written notice of each 21 suspension or revocation <u>or any decision not to suspend</u>, revoke or renew for cause 22 to the person whose license is suspended or revoked licensee and to each person 23 swearing: to the complaint.

24 **SECTION 11.** 125.12 (2) (d) of the statutes is renumbered 125.12 (2) (d) 1. and amended to read: 25

1 125.12 (2) (d) 1. 'In general. The action of any municipal governing body in $\mathbf{2}$ granting or failing to grant, suspending or revoking any license, or the failure of any 3 municipal governing body to revoke or suspend any license for good cause, may be 4 reviewed by the circuit court for the county in which the application for the license 5 was issued, upon application by any applicant, licensee or resident of the 6 municipality. The procedure on review shall be the same as in civil actions instituted 7 in the circuit court. The person desiring review shall file pleadings, which shall be 8 served on the municipal governing body in the manner provided in ch. 801 for service 9 in civil actions and a copy of the pleadings shall be served on the applicant or licensee. 10 The municipal governing body, applicant or licensee shall have 45 days to file an 11 answer to the complaint. Following filing of the answer, the matter shall be deemed 12 at issue and hearing may be had within 5 days, upon due notice served upon the 13 opposing party. The hearing shall be before the court without a jury. Subpoenas for 14 witnesses may be issued and their attendance compelled. The decision of the court 15 shall be filed within 10 days after the hearing and a copy of the decision shall be 16 transmitted to each of the parties. The decision shall be binding unless it is appealed 17 to the court of appeals. This subdivision does not apply to review of actions by 1st class cities. 18

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SECTION 12. 125.12 (2) (d) 2. of the statutes is created to read:

125.12 (2) (d) 2. 'Judicial Review in 1st Class Cities.' The action of the common
council or council of any 1st class city in granting or failing to grant, suspending or
revoking any license, or the failure of the common council of any 1st class city to
revoke or suspend any license for good cause, may be reviewed only by commencing
an action seeking the remedy available by certiorari. An action for certiorari shall
be commenced in the circuit court for the county in which the application for the

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1 license was issued, and may be commenced by any applicant, licensee or resident of 2 the 1st class city. No court may issue any injunction, stay, restraining order or other 3 order that has the effect of delaying or preventing any action under par. (b) pending 4 completion of the court's review under this paragraph. An action for certiorari under 5 this paragraph shall be commenced under s. 801.02 (5) within 30 days after the 6' mailing of notice under sub. (2) (b) 1. or 4. or (3m). If a license is issued or renewed, 7 an action shall be commenced within 45 days after filing with the municipal clerk a 8 receipt showing payment of a license fee under s. 125.04 (8). The court may not take evidence on the merits of the case and the scope of review shall be limited to the proceedings of the committee, including any report submitted under par. (b) 3. or s.b. (3), a record of the proceedings of the common council or council of the ist cass city. If the 9 and to 10 the court finds any error in the proceedings of the common council of the 1st class city record 11) of the or council that renders the decision or proceedings void, the court shall remand the decision to 12 13 the common council or council of the 1st class city for further proceedings in 14 accordance with the court's determination. Any party to the certiorari proceedings may appeal the decision of the court. The decision shall be binding unless it is 15 16 appealed to the court of appeals. 17 **SECTION** 13. 125.12 (3m) of the statutes is amended to read:

125.12 (3m)REFUSALS BY LOCAL AUTHORITIES TO ISSUE LICENSES. Ifamunicipal
governing body or duly authorized committee of a city council decides not to issue a
new license under this chapter, it shall notify the applicant for the new license and
the present swearing to the complaint under sub; (2) (ag) of the decision not to issue
the license. The notice shall be in writing and state the reasons for the decision.
SECTION 14. 125.26 (1) of the statutes is amended to read:
125.26 (1) Every municipal governing body may issue Class "B" licenses for the

sale of fermented malt beverages from premises within the municipality and may

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authorize an official or body of the municipality to issue temporary Class "B" licenses under sub. (6) s. 125.265 (2) (a). A Class "B" license authorizes retail sales of fermented malt beverages to be consumed either on the premises where sold or off the premises. A license may be issued after July 1. That license shall expire on the following June 30. Persons holding a Class "B" license may sell beverages containing less than 0.5% of alcohol by volume without obtaining a license under s. 66.053 (1).

7 SECTION 15. 125.26 (6) of the statutes is renumbered 125.265 (2) (a) and
8 amended to read:

9 125.265 (2) (a) Temporary Class "B" licenses may be issued to bona fide clubs, 10 to county or local fair associations or agricultural societies, to churches, lodges or 11 societies that have been in existence for at least 6 months before the date of 12 application and to posts of veterans' organizations authorizing the sale of fermented 13 malt beverages at a particular picnic or similar gathering, at a meeting of the post, 14 or during a fair conducted by the fair association or agricultural society. The amount 15 of the fee for the <u>a</u> license <u>issued under this paragraph</u> shall be determined by the 16 municipal governing body issuing the license but may not exceed \$10. An offkial or 17 body authorized by a municipal governing body to issue temporary Class "B" licenses 18 may, upon issuance <u>under this paragraph</u> of any temporary Class "B" license, 19 authorize the licensee to permit underage persons to be on the premises for which 20 the license is issued. A license issued to a county or district fair licenses the entire 21 fairgrounds where the fair is being conducted and all persons engaging in retail sales 22 of fermented malt beverages from leased stands on the fairgrounds. The county or 23 district fair to which the license is issued may lease stands on the fairgrounds to 24 persons who may engage in retail sales of fermented malt beverages from the stands 25 while the fair is being held. A municipal governing body may issue a temporary

Class "B" license for premises that are covered by a "Class B" permit issued under 1 2 s. 125.51 (5) (b) 2. if the applicant meets the requirements of this subsection 3 paragraph. No 1st class city may issue a license under this paragraph. except as 4 provided in guidelines established under sub. (3). **SECTION** 16. 125.265 (title) of the statutes is created to read: 5 125.265 (title) Temporary Class "A" and Class "B" licenses. 6 **SECTION** 17. 125.265 (1) of the statutes is created to read: 7 125.265 (1) TEMPORARY CLASS "A" LICENSES. The common council or council of 8 9 a 1st class city shall, consistent with guidelines established under sub. (3), issue a 10 temporary Class "A" license upon receipt of a completed application to renew a valid Class "A" license issued by that city after the date specified by the city for filing the 11 12 application and payment of a nonrefundable fee of \$1,500. A temporary license 13 issued under this subsection is valid until the common council or council acts upon the application for renewal or for a period of 60 days after the date of issuance, 14 15 whichever occurs sooner. 16 **SECTION 18.** 125.265 (2) (title) of the statutes is created to read: 125.265 (2) (title) TEMPORARY CLASS "B" LICENSES. 17 18 **SECTION 19.** 125.265 (2) (b) of the statutes is created to read: 19 125.265 (2) (b) The common council or council of a 1st class city shall, consistent with guidelines established under sub. (3), issue a temporary Class "B" license upon 20 receipt of a completed application to renew a valid Class "B" license issued by that 21 22 city after the date specified by the city for filing the application and payment of a 23 nonrefundable fee of \$1,500. A temporary license issued under this paragraph is 24 valid until the common council or council acts upon the application for renewal or for 25 a period of 60 days after the date of issuance, whichever occurs sooner.

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| 1 | SECTION 20. 125.265 (3) of the statutes is created to read: | | | |
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| 2 | 125.265 (3) A 1st class city shall establish written guidelines for issuing | | | |
| 3 | licenses under this section. | | | |
| 4 | SECTION 21. 125.51 (1) (a) of the statutes is amended to read: | | | |
| 5 | 125.51 (1) (a) Every municipal governing body may grant and issue "Class A" | | | |
| 6 | and "Class B" licenses for retail sales of intoxicating liquor, and "Class C" licenses | | | |
| 7 | for retail sales of wine, from premises within the municipality to persons entitled to | | | |
| 8 | a license under this chapter as the issuing municipal governing body deems proper | | | |
| 9 | and may authorize an official or body of the municipality to issue temporary "Class | | | |
| 10 | B" licenses under sub. (10) (a). No "Class B" license may be issued to a winery under | | | |
| 11 | sub. (3) (am) unless the winery has been issued a permit under s. 125.53 and the | | | |
| 12 | winery is capable of producing at least 5,000 gallons of wine per year in no more than | | | |
| 13 | 2 locations. | | | |
| 14 | SECTION 22. 125.51 (1) (c) 2. of the statutes is amended to read: | | | |
| 15 | 125.51 (1) (c) 2. The governing body common council or council of a 1st class | | | |
| 16 | city shall establish and publish notice of the dates on which it, or its duly authorized | | | |
| 17 | committee, will meet and act on license applications. | | | |
| 18 | SECTION 23. 125.51 (10) of the statutes is renumbered 125.51 (10) (a) and | | | |
| 19 | amended to read: | | | |
| 20 | 125.51 (10) (a) Notwithstanding s. 125.68 (3), temporary "Class B" licenses | | | |
| 21 | may be issued to bona fide clubs, to county or local fair associations or agricultural | | | |
| 22 | societies, to churches, lodges or societies that have been in existence for at least 6 | | | |
| | | | | |
| 23 | months before the date of application and to posts of veterans' organizations | | | |
| 23 24 | months before the date of application and to posts of veterans' organizations authorizing the sale of wine in an original package, container or bottle or by the glass | | | |
| | | | | |

1 particular picnic or similar gathering, at a meeting of the post, or during a fair 2 conducted by the fair association or agricultural society. The amount of the fee for 3 the license shall be **\$10**, except that no fee may be charged to a person who at the 4 same time applies for a temporary Class "B" license under s. 125.26 (6) 125.265 (2) 5 (a) for the same event. A license issued to a county or district fair licenses the entire 6 fairgrounds where the fair is being conducted and all persons engaging in retail sales 7 of wine from leased stands on the fairgrounds. The county or district fair to which 8 the license is issued may lease stands on the fairgrounds to persons who may engage 9 in retail sales of wine from the stands while the fair is being held. Not more than 2 10 licenses may be issued under this subsection paragraph to any club, county or local 11 fair association, agricultural association, church, lodge, society or veterans' post in 12 any 12-month period. No 1st class city may issue a license under this paragraph. except as provided in written guidelines established under par. (c). 13

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SECTION 24. 125.51 (10) (b) and (c) of the statutes are created to read:

125.51 (10) (b) Notwithstanding s. 125.68 (3), the common council or council 15 16 of a 1st class city shall, consistent with guidelines established under par. (c), issue 17 a temporary "Class B" license upon receipt of a completed application to renew a valid "Class B" license issued by that city, and a temporary "Class A" license upon receipt 18 19 of a completed application to renew a valid "Class A" license issued by that city, if the 20 application is submitted after the date specified by the city for filing the application. 21 A 1st class city shall charge a nonrefundable fee of \$1,500 for a temporary license 22 issued under this paragraph, except that no fee may be charged to a person who at 23 the same time applies for a temporary Class "B" license under s. 125.265 (2) (b). A 24 temporary license issued under this paragraph is valid until the common council or

council acts upon the application for renewal or for a period of 60 days after the date
 of issuance, whichever occurs sooner.

3 (c) A 1st class city shall establish written guidelines for issuing licenses under4 this section.

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SECTION 25. Initial applicability.

6 (1) This act first applies to an action of a municipal governing body granting 7 or failing to grant, suspending or revoking, or refusing to revoke or suspend, any 8 license taken on the effective date of this subsection.

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(END)

SUBMITTAL FORM

LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and **sign** on the appropriate line(s) below.

Date: 4/28/99

To: Representative Cullen

Relating to LRB drafting number: LRB-1915

Topic

Temporary alcohol licenses; judicial review of local licensing

Subject(s)

Beverages - miscellaneous

1. JACKET the draft for introduction ______ and b. Lill

in the Senate or the Assem $\underline{b''}$ (check only one), Only the requester under whose name the drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please allow one day for the preparation of the required copies.

2. **REDRAFT.** See the changes indicated or attached

A revised draft will be submitted for your approval with changes incorporated.

3. Obtain **FISCAL ESTIMATE NOW**, prior to introduction

If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or increases or decreases existing appropriations or state or general local government fiscal liability or revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to introduction retains your flexibility for possible redrafting of the proposal.

If you have any questions regarding the above procedures, please call 266-3561. If you have any questions relating to the attached draft, please feel free to call me.

> Paul E. Nilsen, Legislative Attorney Telephone: (608) 261-6926

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