# **1999 DRAFTING REQUEST**

### Bill

Received: 01/	19/2000	Received By: kenneda		
Wanted: As ti	me permits	Identical to LRB:		
For: Kitty Rh	noades (608) 266-1526	By/Representing: Kevin (aide)		
This file may	be shown to any legislator: NO	Drafter: kenneda		
May Contact:		Alt. Drafters:		
Subject:	Mental Health - detent/commit	Extra Copies:	MGD	

### Pre Topic:

No specific pre topic given

### **Topic:**

Delete sunset on fifth standard for commitment

### **Instructions:**

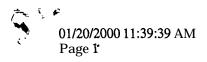
Same as 99-382112

### **Drafting History:**

Vers.	<b>Drafted</b>	<u>Reviewed</u>	<u>Typed</u>	Proofed	<u>Submitted</u>	Jacketed	Reauired
/?	kenneda 01/19/2000	chanaman 01/19/2000					S&L
/1	kenneda 0 <b>1/20/2000</b>	chanaman 01 <b>/20/2000</b>	jfrantze 01/19/200	00	lrb-docadmin <b>01/19/2000</b>	lrb_docadm 01/20/2000	inS&L
/2			martykr 0 <b>1/21/200</b>	00	lrb-docadmin 01/21/2000	lrb-docadm 01/21/2000	in
FE Sent I	For:	)					

(7) 02-10-0

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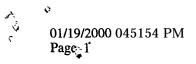
No specific pre topic given

**Topic:** 

Delete sunset on fifth standard for commitment

### **Drafting History:**

Instructi	ons:						)
Same as 9	99-3821/2				A	to det a for	DAK 1/20/00
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Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	Jacketed	<u>Required</u>
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May Contact:		Alt. Drafters:		
Subject:	Mental Health - detent/commit	Extra Copies:	MGD	

### Pre Topic:

No' specific pre topic given

### Topic:

Delete sunset on fifth standard for commitment

### **Instructions:**

Same as 99-3821/2

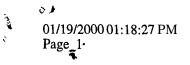
### **Drafting History:**

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FE Sent For:

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### 1999 DRAFTING REQUEST

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Wanted: As <b>ti</b>	me permits	Identical to LRB:	Identical to LRB:		
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This file may	be shown to any legislator: NO	Drafter: kenneda	Drafter: kenneda		
May Contact:		Alt. Drafters:			
Subject:	Mental Health - detent/commit	Extra Copies: M	GD		

### Pre Topic:

No specific pre topic given

### Topic:

Delete sunset on fifth standard for commitment

### **Instructions:**

Same as 99-3821/2

### **Drafting History:**

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By Thur. 1/20

1999 - 2000 LEGISLATURE

4270 / LRB-<del>3821/2</del> DAK:cmh:**凝** 

# **1999 BILL**



**AN ACT** *repeal* 51.155., (1) (c),a) 1 **511**).15 (**at**) 513.) 5(110) (cm) 2 **2.**, 51.20 (13) (g) 2d. c., 51.30 (4) (b) **14.**, 165.017 (1), 165.017 (3) and 165.017 (5); 3 to renumber and amend 51.20 (10) (cm) 1.; to amend 51.15 (1) (a) (intro.), 4 51.15 (4) (a), 51.15 (5), 51.20 (1) (a) 2e.51.20 (1) (ad) l., 51.30 (3) (b), 51.30 (4) (b) ll., 51.61 (1) (g) 3m. and 165.017 (2) of the statutes; and to affect 1995 5 6 Wisconsin Act 292, section 5, 1995 Wisconsin Act 292, section 12, 1995 7 Wisconsin Act 292, section 14, 1995 Wisconsin Act 292, section 16, 1995 8 Wisconsin Act 292, section 20, 1995 Wisconsin Act 292, section 22, 1995 9 Wisconsin Act 292, section 24, 1995 Wisconsin Act 292, section 28, 1995 10 Wisconsin Act 292, section 30, 1995 Wisconsin Act 292, section 30h, 1995 11 Wisconsin Act 292, section 32, 1995 Wisconsin Act 292, section 37 (1), 1997 12 Wisconsin Act 35, section 141, 1997 Wisconsin Act 35, section 144, 1997 13 Wisconsin Act 35, section 147 and 1997 Wisconsin Act 35, section 605 (1); 14 **relating to:** eliminating emergency detention under the fifth standard of

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1dangerousness, eliminating termination of involuntary civil commitments2under the fifth standard of dangerousness, permitting only petitions approved3by the attorney general to be filed for involuntary civil commitment under the4fifth standard of dangerousness and providing access by the counsel for the5interests of the public to court records and treatment records of persons6receiving services for mental illness, developmental disabilities, alcoholism or7drug dependence.

### Analysis by the Legislative Reference Bureau

Under current law, a person who is believed to be mentally ill and a proper subject for treatment and who evidences certain acts, omissions or other behavior that indicate that he or she satisfies at least one of five standards of dangerousness may be detained on an emergency basis and transported to and detained and treated in a mental health treatment facility. A petition signed by three others may be brought against the detained person alleging that the detained person is mentally ill, is a proper subject for treatment and is dangerous because he or she meets a standard for involuntary civil commitment. (Emergency detention is not, however, a prerequisite to bringing such a petition; it can be brought against any person.) If such a petition is filed with a court, the subject of the petition must be given a hearing to determine if there is probable cause sufficient to support the petition's allegations. If a court finds probable cause, a final hearing on commitment must be held, and if, again, the person is found to have satisfied one of the standards of dangerousness he or she may be involuntarily committed to the care and custody of a county department of community programs for appropriate treatment.

Currently, one of the five standards of dangerousness for emergency detention and involuntary civil commitment terminates on December 1, 2001. That standard, known as the "fifth standard", requires that a person, because of mental illness, either evidence the incapability of expressing an understanding of the advantages and disadvantages of and alternatives to accepting a particular medication or treatment after these have been explained to him or her or evidence substantial incapability of applying an understanding of those advantages, disadvantages and alternatives to his or her mental illness in order to make an informed choice as to whether to accept or refuse medication or treatment. The person also must evidence a substantial probability, as demonstrated by both his or her treatment history and recent acts or omissions, that he or she needs care or treatment to prevent further disability or deterioration. Lastly, the person must evidence a substantial probability that he or she will, if left untreated, lack services necessary for his or her health or safety and suffer mental, emotional or physical harm that will result in BILL

either the loss of his or her ability to function independently in the community or the loss of cognitive or volitional control over his or her thoughts or actions.

Under current law, the attorney general or his or her designee must review an emergency detention that is made under the fifth standard before the detention takes place or within 12 hours after. If the attorney general or designee disapproves or fails to act with respect to the proposed detention, it may not be carried out; if the attorney general or designee disapproves or fails to act with respect to an actual emergency detention, the detained person must be released. The attorney general or designee also must review a petition for involuntary commitment that is based on the fifth standard before the petition is filed with a court or within 12 hours after the filing. If the attorney general or designee disapproves or fails to act with respect to a proposed petition, the petition may not be filed; if the attorney general or designee disapproves or fails to act with respect to a filed petition, the subject of the petition, if he or she has been detained under the petition, must be released and the petition is void. These provisions do not apply if the attorney general or designee makes a finding that a court of competent jurisdiction in this state, in a case challenging the constitutionality of the fifth standard, has upheld the constitutionality.

Currently, the inpatient treatment of a person who is involuntarily committed under the fifth standard may not be more than 30 days, unless the person violates a condition of outpatient treatment. Medication and treatment may be administered without the consent of the person if a court finds probable cause to believe that the person meets the fifth standard and if the court finds at the final commitment hearing that the standard is met.

Currently, the files and records of court proceedings for involuntary commitment of individuals are closed except to the individual or to other persons with the individual's informed consent and, without the individual's consent, to the individual's attorney or guardian ad litem in order that the attorney or guardian ad litem may prepare for certain proceedings with respect to the individual. Treatment records of an individual are confidential and may be released without the informed written consent of the individual only to certain persons or under certain circumstances. An individual's counsel or guardian ad litem may have access to the treatment records, without informed consent, at any time, without limitation, in order to prepare for proceedings with respect to the individual; access by the counsel for the interest of the public without informed consent, however, is restricted to those treatment records concerning the admission, detention or commitment of an individual who is presently admitted, detained or committed.

This bill eliminates the fifth standard for emergency detention. The bill also eliminates the December 1, 2002, termination of the fifth standard for involuntary civil commitment of persons with mental illness.

The bill eliminates the opportunity for the filing of a petition for involuntary commitment of persons under the fifth standard of dangerousness before review and approval by the attorney general or his or her designee has been obtained; under the bill, no petition for involuntary commitment of an individual under the fifth standard of dangerousness may be filed unless the attorney general or his or her designee has reviewed and approved it.

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The bill provides access by the counsel for the interests of the public to an individual's files and records of court proceedings and to the individual's treatment records, to the same extent that the individual's attorney or guardian ad litem bave, has the access.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION** 1. 51.15 (1) (a) (intro.) of the statutes is amended to read:

51.15 (1) (a) (intro.) A law enforcement officer or other person authorized to
take a child into custody under ch. 48 or to take a juvenile into custody under ch. 938
may take an individual into custody if the officer or person has cause to believe that
such individual is mentally ill or, except as provided in subd. 5., is drug dependent
or developmentally disabled, and that the individual evidences any of the following:

7 **SECTION** 2. 51.15 (1) (a) 5. of the statutes is repealed.

8 **SECTION** 3. 51.15 (1) (c) of the statutes is repealed.

**9 SECTION** 4. 51.15 (4) (a) of the statutes is amended to read:

10 51.15 (4) (a) In counties having a population of 500,000 or more, the law 11 enforcement officer or other person authorized to take a child into custody under ch. 12 48 or to take a juvenile into custody under ch. 938 shall sign a statement of 13 emergency detention which shall provide detailed specific information concerning 14 the recent overt act, attempt or threat to act or omission on which the belief under 15 sub. (1) is based and the names of the persons observing or reporting the recent overt 16 act, attempt or threat to act or omission. The law enforcement officer or other person 17 is not required to designate in the statement whether the subject individual is 18 mentally ill, developmentally disabled or drug dependent, but shall allege that he or 19 she has cause to believe that the individual evidences one or more of these conditions

if sub. (1) (a) 1., 2., 3. or 4. is believed or mental illness, if sub. (1) (a) 5. is believed.
 The law enforcement officer or other person shall deliver, or cause to be delivered,

- the statement to the detention facility upon the delivery of the individual to **it**.
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**SECTION** 5. 51.15 (5) of the statutes is amended to read:

5 51.15 (5) DETENTION PROCEDURE; OTHER COUNTIES. In counties having a 6 population of less than 500,000, the law enforcement officer or other person 7 authorized to take a child into custody under ch. 48 or to take a juvenile into custody 8 under ch. 938 shall sign a statement of emergency detention which shall provide 9 detailed specific information concerning the recent overt act, attempt or threat to act 10 or omission on which the belief under sub. (1) is based and the names of persons 11 observing or reporting the recent overt act, attempt or threat to act or omission. The 12 law enforcement officer or other person is not required to designate in the statement 13 whether the subject individual is mentally ill, developmentally disabled or drug 14 dependent, but shall allege that he or she has cause to believe that the individual 15 evidences one or more of these conditions if sub. (1) (a) 1., Y., S. or .. is believed or 16 mental illness, if sub (1) (a) 5. is believed. The statement of emergency detention 17 shall be filed by the officer or other person with the detention facility at the time of 18 admission, and with the court immediately thereafter. The filing of the statement 19 has the same effect as a petition for commitment under s. 51.20. When, upon the 20 advice of the treatment staff, the director of a facility specified in sub. (2) determines 21 that the grounds for detention no longer exist, he or she shall discharge the 22 individual detained under this section. Unless a hearing is held under s. 51.20 (7) 23 or 55.06 (11) (b), the subject individual may not be detained by the law enforcement 24 officer or other person and the facility for more than a total of 72 hours, exclusive of 25 Saturdays, Sundays and legal holidays.

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**SECTION** 6. 51.20 (1) (a) 2. e. of the statutes is amended to read:

2 51.20 (1) (a) 2. e. For an individual, other than an individual who is alleged to 3 be drug dependent or developmentally disabled, after the advantages and 4 disadvantages of and alternatives to accepting a particular medication or treatment 5 have been explained to him or her and because of mental illness, evidences either 6 incapability of expressing an understanding of the advantages and disadvantages of 7 accepting medication or treatment and the alternatives, or substantial incapability 8 of applying an understanding of the advantages, disadvantages and alternatives to 9 his or her mental illness in order to make an informed choice as to whether to accept 10 or refuse medication or treatment; and evidences a substantial probability, as 11 demonstrated by both the individual's treatment history and his or her recent acts 12 or omissions, that the individual needs care or treatment to prevent further 13 disability or deterioration and a substantial probability that he or she will, if left 14 untreated, lack services necessary for his or her health or safety and suffer severe 15 mental, emotional or physical harm that will result in the loss of the individual's 16 ability to function independently in the community or the loss of cognitive or 17 volitional control over his or her thoughts or actions. The probability of suffering 18 severe mental, emotional or physical harm is not substantial under this subd. 2. e. 19 if reasonable provision for the individual's care or treatment is available in the 20 community and there is a reasonable probability that the individual will avail 21 himself or herself of these services or if the individual is appropriate for protective 22 placement under s. 55.06. Food, shelter or other care that is provided to an individual 23 who is substantially incapable of obtaining food, shelter or other care for himself or 24 herself by any person other than a treatment facility does not constitute reasonable 25 provision for the individual's care or treatment in the community under this subd.

2. e. The individual's status as a minor does not automatically establish a substantial
 probability of suffering severe mental, emotional or physical harm under this subd.

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**SECTION** 7. 51.20 (1) (ad) 1. of the statutes is amended to read:

2.e. This subd. 2. 8. does not apply after November 30, 2001.

51.20 (1) (ad) 1. If a petition under par. (a) is based on par. (a) 2. e., the petition 5 6 shall be reviewed and approved by the attorney general or by his or her designee prior 7 to or within 12 hours after the time that it is filed. If the attorney general or his or 8 her designee disapproves or fails to act with respect to the petition, the petition may 9 not be filed. If the attorney general or his or her designee disapproves or fails to act 10 with respect to a petition under this subdivision within 12 hours after the time that 11 it is filed, the individual, if detained under the petition, shall be released and the 12 petition is void.

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**SECTION** 8. 51.20 (1) (ad) 3. of the statutes is repealed.

14 **SECTION** 9. 51.20 (10) (cm) 1. of the statutes is renumbered 51.20 (10) (cm) and 15 amended to read:

16 51.20 (10) (cm) Prior to or at the final hearing, for individuals for whom a 17 petition is filed under sub. (1) (a) 2. e., the county department under s. 51.42 or 51.437 18 shall furnish to the court and the subject individual an initial recommended written 19 treatment plan that contains the goals of treatment, the type of treatment to be 20 provided and the expected providers. The treatment plan shall address the 21 individual's needs for inpatient care, residential services, community support 22 services, medication and its monitoring, case management, and other services to 23 enable the person to live in the community upon release from an inpatient facility. 24 The treatment plan shall contain information concerning the availability of the 25 needed services and community treatment providers' acceptance of the individual

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1 into their programs. The treatment plan is only a recommendation and is not subject 2 to approval or disapproval by the court. Failure to furnish a treatment plan under 3 this subdivision paragraph does not constitute grounds for dismissal of the petition 4 unless the failure is made in bad faith. 5 **SECTION** 10. 51.20 (10) (cm) 2. of the statutes is repealed. **SECTION 11.** 51.20 (13) (g) 2d. c. of the statutes is repealed. 6 7 **SECTION** 12. 51.30 (3) (b) of the statutes is amended to read: 8 51.30 (3) (b) An individual's attorney or guardian ad litem and the counsel for 9 the interests of the public shall have access to the files and records of the court 10 proceedings under this chapter without the individual's consent and without 11 modification of the records in order to prepare for involuntary commitment or 12 recommitment proceedings, reexaminations, appeals, or other actions relating to 13 detention, admission or commitment under this chapter or ch. 971 or 975. 14 **SECTION** 13. 51.30 (4) (b) 11. of the statutes is amended to read: 15 51.30 (4) (b) 11. To the subject individual's counsel or guardian ad litem and 16 the counsel for the interests of the public, without modification, at any time in order 17 to prepare for involuntary commitment or recommitment proceedings, 18 reexaminations, appeals or other actions relating to detention, admission, 19 commitment or patients' rights under this chapter or ch. 48,971 or 975. 20 **SECTION** 14. 51.30 (4) (b) 14. of the statutes is repealed. 21 **SECTION** 15. 51.61 (1) (g) 3m. of the statutes is amended to read: 22 51.61 (1) (g) 3m. Following a final commitment order for a subject individual 23 who is determined to meet the commitment standard under s. 51.20 (1) (a) 2. e., the 24 court shall issue an order permitting medication or treatment to be administered to

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the individual regardless of his or her consent. This subdivision does not apply after 1 2 November 30, 2001. 3 **SECTION** 16. 165.017 (1) of the statutes is repealed. 4 **SECTION** 17. 165.017 (2) of the statutes is amended to read: 5 165.017 (2) The attorney general or his or her designee shall review and 6 approve or disapprove all proposed petitions <del>or petitions</del> for commitment of 7 individuals as specified under s. 5 1.20 (1) (ad) 1. 8 **SECTION** 18. 165.017 (3) of the statutes is repealed. 9 **SECTION** 19. 165.017 (5) of the statutes is repealed. 10 **SECTION** 20. 1995 Wisconsin Act 292, section 5 is repealed. 11 SECTION 21. 1995 Wisconsin Act 292, section 12 is repealed. 12 SECTION 22. 1995 Wisconsin Act 292, section 14 is repealed. 13 **SECTION** 23. 1995 Wisconsin Act 292, section 16 is repealed. 14 SECTION 24. 1995 Wisconsin Act 292, section 20 is repealed. 15 **SECTION** 25. 1995 Wisconsin Act 292, section 22 is repealed. 16 **SECTION** 26. 1995 Wisconsin Act 292, section 24 is repealed. 17 **SECTION 27.** 1995 Wisconsin Act 292, section 28 is repealed. **SECTION 28.** 1995 Wisconsin Act 292, section 30 is repealed. 18 19 SECTION 29. 1995 Wisconsin Act 292, section 30h is repealed. SECTION 30. 1995 Wisconsin Act 292, section 32 is repealed. 20 SECTION 31. 1995 Wisconsin Act 292, section 37 (1) is repealed. 21 22 **SECTION** 32. 1997 Wisconsin Act 35, section 141 is repealed. 23 **SECTION** 33. 1997 Wisconsin Act 35, section 144 is repealed. 24 **SECTION** 34. 1997 Wisconsin Act 35, section 147 is repealed. SECTION 35. 1997 Wisconsin Act 35, section 605 (1) is repealed. 25

# 1999 - 2000 Legislature - 10 -

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1 2	Section 36, Nonstatutory provisions; health and family services. $\mathcal{F}^{\mathfrak{S}}$ (1) Fifth standard for emergency detention and cml COMMITMENT. The
3	repeal of 1995 Wisconsin Act 292, sections <b>5, 12, 14, 16, 20, 22, 24, 28, 30, 30h,</b> 32 and
4	37 (1), and the repeal of 1997 Wisconsin Act 35, sections 141, 144, 147 and 605 (1),
5	by this act apply notwithstanding section 990.03 (3) of the statutes.
6	(END)

# SUBMITTAL **'FORM**

# **LEGISLATIVE REFERENCE BUREAU** Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and **sign** on the appropriate line(s) below.

Date: 01/19/2000

To: Representative Rhoades

Relating to LRB drafting number: LRB-4270

### Topic

Delete sunset on fifth standard for commitment

### Subject(s)

Mental Health - detent/commit

1. JACKET the draft for introduction Rep. Kitty Rhouses
in the Senate or the Assembly (check only one). Only the requester under whose name the
drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please

allow one day for the preparation of the required copies.

2. REDRAFT. See the changes indicated or attached \_\_\_\_\_\_

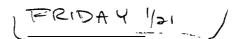
A revised draft will be submitted for your approval with changes incorporated.

### 3. Obtain **FISCAL ESTIMATE NOW**, prior to introduction

If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or increases or decreases existing appropriations or state or general local government fiscal liability or revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to introduction retains your flexibility for possible redrafting of the proposal.

If you have any questions regarding the above procedures, please call 266-3561. If you have any questions relating to the attached draft, please feel free to call me.

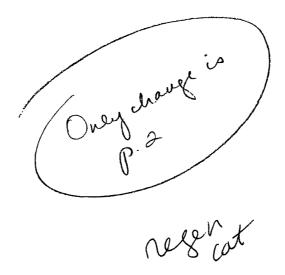
> Debora A. Kennedy, Managing Attorney Telephone: (608) 266-0137



### 1999 - 2000 LEGISLATURE

LRB-4270/**\$** 2. DAK:cmh:j**\$** 

**1999 BILL** 



AN ACT to repeal 51.15 (1) (a) 5., 51.15 (1) (c), 51.20 (1) (ad) 3., 51.20 (10) (cm) 1 2., 51.20 (13) (g) 2d. c., 51.30 (4) (b) 14., 165.017 (1), 165.017 (3) and 165.017 (5); 2 3 to renumber and amend 51.20 (10) (cm) 1.; to amend 51.15 (1) (a) (intro.), 51.15 (4) (a), 51.15 (5), 51.20 (1) (a) 2. e., 51.20 (1) (ad) l., 51.30 (3) (b), 51.30 (4) 4 (b) ll., 51.61 (1) (g) 3m. and 165.017 (2) of the statutes; and **to affect** 1995 5 6 Wisconsin Act 292, section 5, 1995 Wisconsin Act 292, section 12, 1995 7 Wisconsin Act 292, section 14, 1995 Wisconsin Act 292, section 16, 1995 8 Wisconsin Act 292, section 20, 1995 Wisconsin Act 292, section 22, 1995 9 Wisconsin Act 292, section 24, 1995 Wisconsin Act 292, section 28, 1995 Wisconsin Act 292, section 30, 1995 Wisconsin Act 292, section 30h, 1995 10 Wisconsin Act 292, section 32, 1995 Wisconsin Act 292, section 37 (1), 1997 11 Wisconsin Act 35, section 141, 1997 Wisconsin Act 35, section 144, 1997 12 13 Wisconsin Act 35, section 147 and 1997 Wisconsin Act 35, section 605 (1); relating to: eliminating emergency detention under the fifth standard of 14

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1dangerousness, eliminating termination of involuntary civil commitments2under the fifth standard of dangerousness, permitting only petitions approved3by the attorney general to be filed for involuntary civil commitment under the4fifth standard of dangerousness and providing access by the counsel for the5interests of the public to court records and treatment records of persons6receiving services for mental illness, developmental disabilities, alcoholism or7drug dependence.

### Analysis by the Legislative Reference Bureau

Under current law, a person who is believed to be mentally ill and a proper subject for treatment and who evidences certain acts, omissions or other behavior that indicate that he or she satisfies at least one of five standards of dangerousness may be detained on an emergency basis and transported to and detained and treated in a mental health treatment facility. A petition signed by three others may be brought against the detained person alleging that the detained person is mentally ill, is a proper subject for treatment and is dangerous because he or she meets a standard for involuntary civil commitment. (Emergency detention is not, however, a prerequisite to bringing such a petition; it can be brought against any person.) If such a petition is filed with a court, the subject of the petition must be given a hearing to determine if there is probable cause sufficient to support the petition's allegations. If a court finds probable cause, a final hearing on commitment must be held, and if, again, the person is found to have satisfied one of the standards of dangerousness he or she may be involuntarily committed to the care and custody of a county department of community programs for appropriate treatment.

Currently, one of the five standards of dangerousness for emergency detention and involuntary civil commitment terminates on December 1, **2001**. That standard, known as the "fifth standard", requires that a person, because of mental illness, either evidence the incapability of expressing an understanding of the advantages and disadvantages of and alternatives to accepting a particular medication or treatment after these have been explained to him or her or evidence substantial incapability of applying an understanding of those advantages, disadvantages and alternatives to his or her mental illness in order to make an informed choice as to whether to accept or refuse medication or treatment. The person must evidence also a substantial probability, as demonstrated by both his or her treatment history and recent acts or omissions, that he or she needs care or treatment to prevent further disability or deterioration. Lastly, the person must evidence a substantial probability that he or she will, if left untreated, lack services necessary for his or her health or safety and suffer mental, emotional or physical harm that will result in

#### BILL

either the loss of his or her ability to function independently in the community or the loss of cognitive or volitional control over his or her thoughts or actions.

Under current law, the attorney general or his or her designee must review an emergency detention that is made under the fifth standard before the detention takes place or within 12 hours after. If the attorney general or designee disapproves or fails to act with respect to the proposed detention, it may not be carried out; if the attorney general or designee disapproves or fails to act with respect to an actual emergency detention, the detained person must be released. The attorney general or designee also must review a petition for involuntary commitment that is based on the fifth standard before the petition is filed with a court or within 12 hours after the filing. If the attorney general or designee disapproves or fails to act with respect to a proposed petition, the petition may not be filed; if the attorney general or designee disapproves or fails to act with respect to a filed petition, the subject of the petition, if he or she has been detained under the petition, must be released and the petition is void. These provisions do not apply if the attorney general or designee makes a finding that a court of competent jurisdiction in this state, in a case challenging the constitutionality of the fifth standard, has upheld the constitutionality.

Currently, the inpatient treatment of a person who is involuntarily committed under the fifth standard may not be more than 30 days, unless the person violates a condition of outpatient treatment. Medication and treatment may be administered without the consent of the person if a court finds probable cause to believe that the person meets the fifth standard and if the court finds at the final commitment hearing that the standard is met.

Currently, the files and records of court proceedings for involuntary commitment of individuals are closed except to the individual or to other persons with the individual's informed consent and, without the individual's consent, to the individual's attorney or guardian ad litem in order that the attorney or guardian ad litem may prepare for certain proceedings with respect to the individual. Treatment records of an individual are confidential and may be released without the informed written consent of the individual only to certain persons or under certain circumstances. An individual's counsel or guardian ad litem may have access to the treatment records, without informed consent, at any time, without limitation, in order to prepare for proceedings with respect to the individual; access by the counsel for the interest of the public without informed consent, however, is restricted to those treatment records concerning the admission, detention or commitment of an individual who is presently admitted, detained or committed.

This bill eliminates the fifth standard for emergency detention. The bill eliminates also the December 1, 2002, termination of the fifth standard for involuntary civil commitment of persons with mental illness.

The bill eliminates the opportunity for the filing of a petition for involuntary commitment of persons under the fifth standard of dangerousness before review and approval by the attorney general or his or her designee has been obtained; under the bill, no petition for involuntary commitment of an individual under the fifth standard of dangerousness may be filed unless the attorney general or his or her designee has reviewed and approved it.

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The bill provides access by the counsel for the interests of the public to an individual's files and records of court proceedings and to the individual's treatment records, to the same extent that the individual's attorney or guardian ad **litem** has the access.

For further information *see* the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION** 1. 51.15 (1) (a) (intro.) of the statutes is amended to read:

51.15 (1) (a) (intro.) A law enforcement officer or other person authorized to take a child into custody under ch. 48 or to take a juvenile into custody under ch. 938 may take an individual into custody if the officer or person has cause to believe that such individual is mentally ill or, except as provided in subd. 5., is drug dependent or developmentally disabled, and that the individual evidences any of the following:

7 **SECTION** 2. 51.15 (1) (a) 5. of the statutes is repealed.

8 **SECTION** 3. 51.15 (1) (c) of the statutes is repealed.

**9 SECTION** 4. 51.15 (4) (a) of the statutes is amended to read:

10 51.15 (4) (a) In counties having a population of 500,000 or more, the law 11 enforcement officer or other person authorized to take a child into custody under ch. 12 48 or to take a juvenile into custody under ch. 938 shall sign a statement of 13 emergency detention which shall provide detailed specific information concerning 14 the recent overt act, attempt or threat to act or omission on which the belief under 15 sub. (1) is based and the names of the persons observing or reporting the recent overt 16 act, attempt or threat to act or omission. The law enforcement officer or other person 17 is not required to designate in the statement whether the subject individual is 18 mentally ill, developmentally disabled or drug dependent, but shall allege that he or 19 she has cause to believe that the individual evidences one or more of these conditions

if sub. (1) (a) 1., 2., 3. or 4. is believed or mental illness, if sub (1) (a) 5. is believed
The law enforcement officer or other person shall deliver, or cause to be delivered,
the statement to the detention facility upon the delivery of the individual to it.

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**SECTION** 5. 51.15 (5) of the statutes is amended to read:

5 51.15 (5) DETENTION PROCEDURE; OTHER COUNTIES. In counties having a 6 population of less than 500,000, the law enforcement officer or other person 7 authorized to take a child into custody under ch. 48 or to take a juvenile into custody 8 under ch. 938 shall sign a statement of emergency detention which shall provide 9 detailed specific information concerning the recent overt act, attempt or threat to act 10 or omission on which the belief under sub. (1) is based and the names of persons 11 observing or reporting the recent overt act, attempt or threat to act or omission. The 12 law enforcement officer or other person is not required to designate in the statement 13 whether the subject individual is mentally ill, developmentally disabled or drug 14 dependent, but shall allege that he or she has cause to believe that the individual 15 evidences one or more of these conditions if sub. (1) (a) 1., 2., 3. or 4 is believed or 16 mental illness, if sub (1) (a) 5. is believed. The statement of emergency detention 17 shall be filed by the officer or other person with the detention facility at the time of 18 admission, and with the court immediately thereafter. The filing of the statement 19 has the same effect as a petition for commitment under s. 51.20. When, upon the 20 advice of the treatment staff, the director of a facility specified in sub. (2) determines that the grounds for detention no longer exist, he or she shall discharge the 21 22 individual detained under this section. Unless a hearing is held under s. 51.20 (7) 23 or 55.06 (11) (b), the subject individual may not be detained by the law enforcement 24 officer or other person and the facility for more than a total of 72 hours, exclusive of 25 Saturdays, Sundays and legal holidays.

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**SECTION** 6. 51.20 (1) (a) 2. e. of the statutes is amended to read:

2 51.20 (1) (a) 2. e. For an individual, other than an individual who is alleged to 3 be drug dependent or developmentally disabled, after the advantages and 4 disadvantages of and alternatives to accepting a particular medication or treatment 5 have been explained to him or her and because of mental illness, evidences either 6 incapability of expressing an understanding of the advantages and disadvantages of 7 accepting medication or treatment and the alternatives, or substantial incapability 8 of applying an understanding of the advantages, disadvantages and alternatives to 9 his or her mental illness in order to make an informed choice as to whether to accept 10 or refuse medication or treatment; and evidences a substantial probability, as 11 demonstrated by both the individual's treatment history and his or her recent acts 12 or omissions, that the individual needs care or treatment to prevent further 13 disability or deterioration and a substantial probability that he or she will, if left 14 untreated, lack services necessary for his or her health or safety and suffer severe 15 mental, emotional or physical harm that will result in the loss of the individual's 16 ability to function independently in the community or the loss of cognitive or 17 volitional control over his or her thoughts or actions. The probability of suffering 18 severe mental, emotional or physical harm is not substantial under this subd. 2. e. 19 if reasonable provision for the individual's care or treatment is available in the 20 community and there is a reasonable probability that the individual will avail 21 himself or herself of these services or if the individual is appropriate for protective 22 placement under s. 55.06. Food, shelter or other care that is provided to an individual 23 who is substantially incapable of obtaining food, shelter or other care for himself or 24 herself by any person other than a treatment facility does not constitute reasonable 25 provision for the individual's care or treatment in the community under this subd.

2. e. The individual's status as a minor does not automatically establish a substantial
 probability of suffering severe mental, emotional or physical harm under this subd.

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#### 3 2.e. This subd. 2. c. does not apply after November 30, 2001.

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**SECTION** 7. 51.20 (1) (ad) 1. of the statutes is amended to read:

5 51.20 (1) (ad) 1. If a petition under par. (a) is based on par. (a) 2. e., the petition 6 shall be reviewed and approved by the attorney general or by his or her designee prior 7 to or within 12 hours after the time that it is filed. If the attorney general or his or 8 her designee disapproves or fails to act with respect to the petition, the petition may 9 not be filed. If the attorney-general or his or her designee disapproves or fails to act with respect to a petition under this subdivision within 2 hours after the time that 10 11 it is filed, the individual, if detained under the petition, shall be released and the 12 petition is void. 1

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**SECTION 8**. 51.20 (1) (ad) 3. of the statutes is repealed.

14SECTION 9. 51.20 (10) (cm) 1. of the statutes is renumbered 51.20 (10) (cm) and15amended to read:

51.20 (10) (cm) Prior to or at the final hearing, for individuals for whom a 16 petition is filed under sub. (1) (a) 2. e., the county department under s. 51.42 or 51.437 17 18 shall furnish to the court and the subject individual an initial recommended written treatment plan that contains the goals of treatment, the type of treatment to be 19 provided and the expected providers. The treatment plan shall address the 20 21 individual's needs for inpatient care, residential services, community support 22 services, medication and its monitoring, case management, and other services to 23 enable the person to live in the community upon release from an inpatient facility. 24 The treatment plan shall contain information concerning the availability of the 25 needed services and community treatment providers' acceptance of the individual 1999 - 2000 Legislature - 8 -BILL

1	into their programs. The treatment plan is only a recommendation and is not subject
2	to approval or disapproval by the court. Failure to furnish a treatment plan under
3	this <del>subdivision <math>paragraph</math></del> does not constitute grounds for dismissal of the petition '
4	unless the failure is made in bad faith.
5	SECTION 10. 51.20 (10) (cm) 2. of the statutes is repealed.
6	<b>SECTION 11.</b> 51.20 (13) (g) 2d. c. of the statutes is repealed.
7	<b>SECTION</b> 12. 51.30 (3) (b) of the statutes is amended to read:
8	51.30 (3) (b) An individual's attorney or guardian ad litem and the counsel for
9	the interests of the public shall have access to the files and records of the court
10	proceedings under this chapter without the individual's consent and without
11	modification of the records in order to prepare for involuntary commitment or
12	recommitment proceedings, reexaminations, appeals, or other actions relating to
13	detention, admission or commitment under this chapter or ch. 971 or 975.
14	<b>SECTION</b> 13. 51.30 (4) (b) 11. of the statutes is amended to read:
15	51.30 (4) (b) 11. To the subject individual's counsel or guardian ad litem and
16	the counsel for the interests of the public, without modification, at any time in order
17	to prepare for involuntary commitment or recommitment proceedings,
18	reexaminations, appeals or other actions relating to detention, admission,
19	commitment or patients' rights under this chapter or ch. 48,971 or 975.
20	SECTION 14. 51.30 (4) (b) 14. of the statutes is repealed.
21	SECTION 15. 51.61 (1) (g) 3m. of the statutes is amended to read:
22	51.61 (1) (g) 3m. Following a final commitment order for a subject individual
23	who is determined to meet the commitment standard under s. $51.20$ (1) (a) 2. e., the
24	court shall issue an order permitting medication or treatment to be administered to

the individual regardless of his or her consent. This subdivision deep not apply after 1 2 November 30, 2001. 3 **SECTION** 16. 165.017 (1) of the statutes is repealed. 4 **SECTION** 17. 165.017 (2) of the statutes is amended to read: 5 165.017 (2) The attorney general or his or her designee shall review and 6 approve or disapprove all proposed petitions or petitions for commitment of 7 individuals as specified under s. 51.20 (1) (ad) 1. 8 **SECTION** 18. 165.017 (3) of the statutes is repealed. 9 **SECTION** 19. 165.017 (5) of the statutes is repealed. 10 **SECTION** 20. 1995 Wisconsin Act 292, section 5 is repealed. 11 SECTION 21. 1995 Wisconsin Act 292, section 12 is repealed. 12 **SECTION** 22. 1995 Wisconsin Act 292, section 14 is repealed. 13 **SECTION** 23. 1995 Wisconsin Act 292, section 16 is repealed. 14 SECTION 24. 1995 Wisconsin Act 292, section 20 is repealed. 15 **SECTION** 25. 1995 Wisconsin Act 292, section 22 is repealed. 16 **SECTION** 26. 1995 Wisconsin Act 292, section 24 is repealed. 17 SECTION 27. 1995 Wisconsin Act 292, section 28 is repealed. 18 **SECTION 28**. 1995 Wisconsin Act 292, section 30 is repealed. 19 **SECTION** 29. 1995 Wisconsin Act 292, section 30h is repealed. 20 **SECTION** 30. 1995 Wisconsin Act 292, section 32 is repealed. 21 **SECTION** 31. 1995 Wisconsin Act 292, section 37 (1) is repealed. 22 **SECTION** 32. 1997 Wisconsin Act 35, section 141 is repealed. 23 **SECTION** 33. 1997 Wisconsin Act 35, section 144 is repealed. 24 **SECTION** 34. 1997 Wisconsin Act 35, section 147 is repealed. 25 **SECTION** 35. 1997 Wisconsin Act 35, section 605 (1) is repealed.

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### SECTION 36. Nonstatutory provisions; health and family services.

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(1) FIFTH STANDARD FOR EMERGENCY DETENTION AND CML COMMITMENT. The
repeal of 1995 Wisconsin Act 292, sections 5, 12, 14, 16, 20, 22, 24, 28, 30, 30h, 32 and
37 (1), and the repeal of 1997 Wisconsin Act 35, sections 141, 144, 147 and 605 (1),
by this act apply notwithstanding section 990.03 (3) of the statutes.

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### (END)