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Bill

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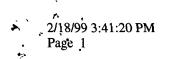
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State of Misconsin 1997 - 1998 LEGISLATURE

2220/c LRB-48624 RPN: 1000

1997 BILL

AN ACT to create 895.047 of the statutes; relating to: product liability of manufacturers and se llevs.

Analysis by the Legislative Reference Bureau

This bill creates specific conditions that must be followed when a person seeks damages for an injury caused by a manufactured product. Under the bill, to obtain damages, the injured party is required to show by a preponderance of the evidence that the manufactured product was unreasonably dangerous and that the unreasonable dangerousness of the product caused the injury. The bill requires the injured party to show the unreasonable dangerousness of the product by proving that the product was defectively manufactured or defectively designed or that the manufacturer failed to provide an adequate warning or instruction regarding the product.

Under the bill, the manufacturer is not liable for a person's injury caused by a manufactured product if the product complied with standards or conditions adopted or approved by a federal or state agency, if the damage was caused by a characteristic of the product that would be recognized by an ordinary user of the product, if the injury resulted from misuse or modification of the product or if the product was manufactured 15 years or more before the injury.

The bill provides that a person who sells the manufactured product may be liable for an injury caused by the product only if the manufacturer would be liable under the bill an the manufacturer is not subject to service in this state or the court determines that the injured party could not enforce a judgment against the manufacturer. To obtain-damages from a product seller, the bill requires an injured

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party to prove by a preponderance of the evidence/that the product seller did not exercise reasonable care in assembling, inspecting or maintaining the product or in giving the injured party instructions about the dangers and use of the product and that the failure to exercise reasonable care was a cause of the injury.

The bill prohibits the admission into evidence to prove liability for an injury any action of a manufacturer taken after the injury that would have made the injury less likely.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 895.047 of the statutes is created to read:

- **895.047 Product Iiability.** (I.) In any action for damages caused by a manufactured product, a manufacturer is liable to a claimant only if the claimant establishes all of the following by a preponderance of the evidence:
 - (a) That the product was unreasonably dangerous in one of the following ways:
 - 1. The product was defectively manufactured.
 - 2. The product was defectively designed.
- 3. The manufacturer failed to provide an adequate warning or instruction regarding the product.
- (b) That the unreasonable dangerousness of the product was the proximate cause of the claimant's damages.
- (2) In any action under this section, a manufacturer is not liable to the claimant if any of the following conditions exists:
- (a) The product alleged to have caused the damage complied in material respects, at the time of manufacture, with relevant standards, conditions or specifications established, adopted *or* approved by a federal or state law or agency.

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prove the manufacturer's liability.

1	(b) The damage was caused by an inherent characteristic of the product that
2	would be recognized by an ordinary person with ordinary knowledge common to the
3	community that uses or consumes the product.
4	(c) The damage resulted from product misuse, alteration or modification.
5	(3) A product seller is not liable for damages to a claimant unless the
6	manufacturer would be liable under this section and one of the following conditions
7	exists:
8	(a) The manufacturer is not subject to service of process in this state.
9	(b) A court determines that the claimant would be unable to enforce a judgment
10	against the manufacturer.
11	(4) A product seller is not liable for damage to a claimant on the basis of
12	negligence unless the claimant establishes all of the following by a preponderance
13	of the evidence:
14	(a) That the product seller did not exercise reasonable care in one of the
15	following:
16	1. Assembling, inspecting or maintaining the product.
17	2. Giving the claimant warning or instruction about the dangers and proper use
18	of the product.
19	(b) That the failure of the product seller to exercise reasonable care under par.
20	(a) was the proximate cause of the damage to the claimant.
21	(5) In any action under this section, evidence of any measure taken by a

manufacturer after the occurrence of the claimant's damages which, if taken

previously, would have made the damage less likely to occur, is not admissible to

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(6) In any action under this section, a defendant is not liable for damage to a claimant if the product alleged to have caused the damage was manufactured 15 years or more before the event on which the claim is based.

SECTION 2. Initial applicability.

(1) This act first applies to causes of action occurring on the effective date of this subsection.

(END)

D-Note This draft uses the tern "damage" or "damages" throughout, but perhaps "njury" would be more
insome places as
appropriate), such low this page 2, lines 11 and 14, page 3, lines 1, 4 20,000 22 and 23, and 1 and 21.

LRB–2270/1dn RPN:kg:jf

DRAFTER'S NOTE FROMTHE LEGISLATIVE REFERENCE BUREAU

February 23, 1999

This draft uses the term "damage" or "damages" throughout, but perhaps "injury" would be more appropriate in some places, such as on page 2, lines 11 and 14, page 3, lines 1, 4, 20, 22 and 23, and page 4, lines 1 and 2.

Robert P. Nelson Senior Legislative Attorney Phone: (608) 267-75 11

STATE OF WISCONSIN -LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION $(608\hbox{-}266\hbox{-}3561)$

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 895.047 of the statutes is created to read:

895.047 Product liability. (I) LIABILITY OF MANUFACTURER In an action for damages caused by a manufactured product, a manufacturer is liable to the claimant only if the claimant establishes all of the following by a preponderance of the evidence:

- (a) The product is defective because it contains a manufacturing defect, is defective in design, or is defective because of inadequate instructions or warnings.
- I. A product contains a manufacturing defect when the product departs from its intended design even though all possible care was exercised in the manufacture of the product;
- 2. A product is defective in design when the foreseeable risks of harm posed by the product could have been reduced or avoided by the adoption of a reasonable alternative design by the manufacturer, and the omission of the alternative design renders the product not reasonably safe;
- 3. A product is defective because of inadequate instructions or warnings when the foreseeable risks of harm posed by the product could have been reduced or avoided by the provision of reasonable instructions or warnings by the manufacturer and the omission of the instructions or warnings renders the product not reasonably safe.
- (b) The defective condition rendered the product unreasonably dangerous to persons or property,



- (c) The defective condition existed at the time that the product left the control of the manufacturer;
- (d) The product reached the user or consumer without substantial change in the condition in which it was sold and.
 - (e) The defective condition was a **cause** of the claimant's damages.
- (2) LIABILITY OF SELLER OR DISTRIBUTOR. (a) A seller or distributor of a product shall not be liable to a claimant unless the claimant proves by a preponderance of the evidence that the seller or distributor has contractually assumed the manufacturer's duty to manufacture, design or provide warnings or instructions with respect to the product: or
 - 1. That the manufacturer would be liable under sub. (1), and
- 2. Neither the manufacturer or its insurer is subject to service of process within this state or a court determines that the claimant would be unable to enforce a judgment against the manufacturer or its insurer.
- (b) A suit against a product seller or distributor based on par.
 (a) 1 and 2 shall be dismissed if the manufacturer or its insurer submits itself to the jurisdiction of the court in which the suit is pending.
- (3) DEFENSES. (a) Intoxication. If the defendant proves by clear and convincing evidence that at the time of the injury the claimant was intoxicated or under the influence of alcohol or any drug to an extent prohibited by the applicable state law for operating a motor vehicle, there shall be a rebuttable presumption that the claimant's intoxication or drug use was the cause of his or her injuries.

- (b) Compliance with Standards. Evidence that the product, at the time of sate complied in material respects with relevant standards, conditions or specifications, adopted or approved by a federal or state law or agency shall create a rebuttable presumption that the product is not defective.
- (c) Misuse, Alteration or Modification. The damages for which a manufacturer would otherwise be liable shall be reduced by the percentage of responsibility for the claimant's harm attributable to misuse, alteration or modification of a product by any person. This defense shall not apply to misuse, alteration or modification by the claimant's employer who is immune from suit by the claimant pursuant to section 102.02, Stats.
- (d) Open and Obvious Danger. The claimant's action shall be barred if the damage was caused by an inherent characteristic of the product that would be recognized by an ordinary person with ordinary knowledge common to the community that uses or consumes the product.
- (e) Sealed container. A product seller or distributor is not liable for damage to a claimant if the seller or disbtributor receives the product in a sealed container and has no reasonable opportunity to test or inspect the product.
 - (4) Subsequent Remedial Measures. In an action for damages caused by a manufactured product, evidence of remedial measures taken subsequent to the sale of the product shall not be admissible for the purpose of showing a manufacturing defect in the product, a defect in the design of the product, or a need for a warning or instruction. This rule does not prohibit the admission of such evidence to show a reasonable alternative design that existed at the time that the product was sold.

(5) Statute of Repose. In any action under this section, a defendant is not liable for damage to a claimant if the product alleged to have caused the damage was manufactured 15 years or more before the event on which the claim is based, unless the manufacturer makes a specific representation extending the life of the product.

SECTION 2. Initial applicability.

(I) This act first applies to causes of action accruing on the effective date of this subsection.

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Strict Liability

The doctrine of strict liability in tort set forth in the Restatement, as applied to products liability, has been adopted in Wisconsin.³² Privity of contract has been completely eliminated under the theory of strict tort liability.

Strict liability applies not only to the manufacturer but also to the distributor, wholesaler and retailer.33 The concept of strict tort liability may be misleading. Strict tort liability does not make the manufacturer or seller an insurer nor does it impose absolute liability. Rather, it relieves the injured "user" from proving specific acts of negligence and protects him or her from the contractual defenses of notice of breach, disclaimer, and lack of privity.34

The following elements must be proved to warrant recovery under the doctrine of strict liability in tort: (1) that the product was in a defective condition unreasonably dangerous; (2) that the product was defective when it left the possession or control of the seller; (3) that the defect was a cause (substantial factor) of the plaintiff's injury; (4) that the seller was engaged in the business of selling such products (it does not apply to an isolated or infrequent sale); and (5) that the product was one which the seller expected to and did reach the consumer without substantial change. The doctrine of strict liability in tort in Wisconsin has been equated with the doctrine of negligence per se. The proof of the above 5 elements by the injured "user" under the Dippel rule, **supra**, renders the seller negligent as a matter of law.

The term "seller" includes restauranteur, manufacturer, distributor, wholesaler, and retailer.% One who represents a product to be his or her own is subject to the same liability as if he or she was the manufacturer.³⁷ A product is unreasonably dangerous when it is dangerous beyond that contemplated by the ordinary user who purchases it with the ordinary knowledge common to the community as to its characteristics.³⁸

A defective product is one which, when sold by a seller, is unsafe for normal use or consumption.³⁹ A product may be defective by reason of manufacturer or design. A failure to give adequate directions or warnings may likewise constitute a "defective" condition.⁴⁰

Where an adequate warning is given, the seller may reasonably assume that it would be read and heeded; a product bearing such warning, which would be safe for use if followed, is not in a defective condition nor is it unreasonably dangerous.⁴¹

The mere showing of product malfunction evidences a defective condition.⁴²

A seller cannot immunize himself against liability under strict tort liability theory by inserting an exculpatory clause in the sales contract as he or she may do with respect to negligence and warranty.⁴³

The liability under the strict tort liability theory is subject to the defense of contributory negligence as applied to the comparative negligence rule. The <u>Dippel</u> case suggests some of the defenses of contributory negligence: (1) failure to use the product for the intended purpose; (2) abuse or alteration of the product; and (3) use of the product where its intended use is coupled with inherent danger. The mere failure of the user of the product to discover a defect or guard against the possibility of a defect does not render the user of the product contributorily negligent.⁴⁴ A user may be contributorily negligent if he or she voluntarily exposes himself or herself to a known danger.⁴⁵

Jurisdiction

For a discussion of some of the problems and cases involving jurisdiction, see Annot., 19 A.L.R.3d 13 (1968).



State af Misconsin 1999 - 2000 LEGISLATURE

LRB-2270/1/ RPN:kg:jf

D-NOTE

1999 BILL

AN **ACT** to create 895.047 of the statutes; relating to: product liability of

manufacturers and sellers.

Analysis by the Legislative Reference Bureau

This bill creates specific conditions that must be followed when a person seeks damages for an injury caused by a manufactured product. Under the bill, to obtain damages, the injured-party is required to show by a preponderance of the evidence that the manufactured product was unreasonably dangerous and that the unreasonable dangerousness of the product caused the injury. The bill requires the injured party to show the unreasonable dangerousness of the product by proving that the product was defectively manufactured or defectively designed or that the manufacturer failed to provide an adequate warning or instruction regarding the product.

Under the bill, the manufacturer is not liable for a person's in&y-caused by a manufactured product-ifthe product complied with standards or conditions adopted or approved by a federal or state agency, if the damage was caused by a characteristic of the product that would be recognized by an ordinary user of the product, if the injury resulted from misuse or modification of the product or if the product was manufactured. 15 years or more before the injury.

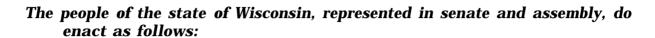
The bill provides that a person who sells the manufactured product may be liable for an injury caused by the product only if the manufacturer would be liable: under the bill and either the manufacturer is not subject to service in this state or the court determines that the injured party could not enforce a judgment against the manufacturer. To obtain damages from-a product seller,-the-bill requires an injured

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party to prove by a preponderance of the evidence that the product seller did not exercise reasonable care in assembling, inspecting or maintaining the product or in giving the injured party instructions about the dangers and use of the product and that the failure to exercise-reasonable care was a cause of the injury.

The bill prohibits the admission into evidence, to prove liability for an injury, of any action of a manufacturer taken after the injury that would have made the

injury less likely.



SECTION 1. 895.047 of the statutes is created read: per.

895.047 Product liability. (1)/In an actin for damages caused by a manufactured product, a manufacturer is liable to a claimant only if the claimant establishes all of the following by a preponderance of the evidence:

- (a) That the product was unreasonably dangerous in one of the following ways:
- 1. The product was defectively manufactured.
- 2. The product was defectively designed.
- 3.' The manufacturer failed to provide an adequate warning or instruction regarding the product. .
- (b) That the unreasontible dangerousness of the product was the proximate cause of the claimant's damages.
 - (2) In any action under this section, a manufacturer is not liable to the claimant if any of the following conditions exists:
 - (a) The product alleged to have caused the damage. complied in material respects, at the time of manufacture, with relevant standards, conditions or specifications established, adopted or approved by a federal or state law or agency.

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1	(b) The damage was caused by an inherent characteristic of the product that
2	would be recognized by an ordinary person with ordinary knowledge common to the
3	community that uses or consumes the product.
4	(c) The damage resulted from product misuse, alteration or modification.
5	(3) A product seller is not liable for damages to a claimant unless the
6	manufacturer would be liable under this section and one of the following conditions
7	exists:
8	(a) The manufacturer is not subject to service of process in this state.
9	(b) Acourtdetermines that the claimant would be unable to enforce a judgment
10	against the manufacturer.
11	(4) A product seller is not liable for damage to a claimant on the basis of
12	negligence unless the claimant establishes all of the following by a preponderance
13	of the evidence:
14	(a) That the product seller did not exercise, reasonable care in one of the
15	following:
16	1. Assembling, inspecting or maintaining the product.
17	2. G&g the claimant warning or instruction about the dangers and proper use
18	of the product.
19	(b) That the failure of the product seller to exercise reasonable care under par.
20	(a) was the proximate cause of the damage to the claimant.
21	(5) In any action under this section, evidence of any measure teken by a
22	/ manufacturer after the occurrence of the claimant's damages which,\if taken

previously, would have made the damage less likely to occur, is not admissible to

prove the manufacturer's liability. $\,$

1999 - 2000 Legislature BILL a ser = 4-11 **SECTION 1** (6) In any action under this section, a defendant is not liable for damage to a 1 claimant if the product alleged to have caused the damage was manufactured 15 2 years or more before the event on which the claim is based.

SECTION 2. Initial applicability

Section 2. Initial applicability 3 SECTION 2. Initial applicability.

(1) This act frst applies to causes of action occurring on the effectivedate of this 4 5 6 subsection. 7 (END)

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This bill establishes the criteria to determine if a product manufacturer, distributor or seller is liable to a person injured by the manufactured product. Currently, a person injured by a manufactured product has three avenues to determine if the manufacturer, distributor or seller is liable for the injury. The claimant may sue under a breach-of-arranty theory, under the common law negligent theory and under the theory of strict liability. The doctrine of strict liability, as adopted in the common from proving specific acts of negligence and protects that person from contractual defenses. However, the person must prove that the product was in a defective condition and unreasonably dangerous, defective when it left the seller, the defect caused the injury, the seller was engaged in the business of selling such products and the product was one that the seller expected to and did reach the consumer without substantial change.

Under this bill, a manufacturer is liable for damages caused by the manufacturer's product only if the injured claimant proves that the product was defective, the defective condition made the product unreasonably dangerous, the defective condition existed at the time that the product left the control of the manufacturer, the product reached the user or consumer without substantial change and the defective condition caused the claimant's damages. The bill specifies when a manufactured product is defective.

Under the bill, a distributor or seller is not liable for the claimant's damages unless the claimant proves that the distributor or seller contractually assumed the manufacturer's duty to manufacture, design or provide warning or instructions regarding the product or both that the manufacturer would be liable for the damages and that neither the manufacturer its insurer is subject to service of process within this state or that a court determines that the claimant would not be able to enforce a judgment against the manufacturer or its insurer. The bill requires the dismissal of any action against the distributor or seller if the manufacturer submits itself to the jurisdiction of the court in which the suit is pending.

Under the bill, if a defendant proves that the injured person, at the time of his or her injury from a manufactured product, had a blood alcohol concentration of 10 or more or was under the influence of any controlled substance or controlled substance analog to the extent that he or she could not operate a motor vehicle safely, that proof creates a rebuttable presumption that the intoxication or drug use was the cause of the person's injuries. The bill also creates a rebuttable presumption that the manufactured product is not defective if the product complied with relevant standards, conditions or specifications under federal or state law. The bill also reduces the manufacturer's liability by the percentage of responsibility for the claimant's damages caused by misuse, alteration or modification of the product.

The bill requires the court to dismiss a claimant's action if the damage was caused by an inherent characteristic of the manufactured product that would be recognized by an ordinary person that uses or consumes the product. The bill also

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relieves a distributor or seller of liability if the distributor or seller receives the product in a sealed container and has no opportunity to test or inspect the product.

Under the bill, evidence of remedial measures taken after the sale of the manufactured product are not admissible in an action for damages caused by the product for the purpose of showing a manufacturing defect, a design defect or the need for a warning or instruction, but may be admitted to show a reasonable alternative design existed at the time of the sale of the product. The bill limits a defendant's liability for damage caused by a manufactured product to those products manufactured within 15 years before the event that resulted in the damages.

Ingert 4-1

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 895:047 of the statutes is created to read:

895.047 Product liability. (1) CIABILITY OF MANUFACTURER in an action for damages caused by a manufactured product, a manufacturer is liable to the claimant only if the claimant establishes all of the following by a preporturance of the evidence:

(a) The product is defective because it contains a manufacturing defect, is defective in design, or is defective because of inadequate instructions or warnings.

We have the product contains a manufacturing defect when the product departs from its intended design even though all possible care was exercised in the manufacture of the product.

A product is defective in design the foreseeable risks of harm posed by the product could have been reduced or avoided by the adoption of a reasonable alternative design by the manufacturer, and the omission of the alternative design renders the product not reasonably safe.

A product is defective because of inadequate instructions or warnings when the foreseeable risks of harm posed by the product could have been reduced. or avoided by the provision of reasonable instructions by warnings by the manufacturer and the

(b) The defective condition rendered the product unreasonably dangerous 10 persons or property.

ornission of the instructions or warnings renders the product not reasonably safe.

Tresent 4-1 cont. (c) The defective condition existed at the time that the product less the control of the manufacturery. (d) The product reached the user or consumer without substantial change in the condition in which it was sold and . >That (e) The defective condition was a cause of the claimant's damages. ((2) LIABILITY OF SELLER OR DISTRIBUTOR. (a) A seller or distributor of a product shell more be able to a claimant unless the claimant proves by a preponderance of the evidence that the seller or distributor has contractually assumed the manufacturer'8 duty to manufacture, design or provide warnings or instructions with respect to the product for 7. That the manufacturer would be liable under eub. (i), and that 22/Neither the manufacturer of its insurer is subject to service of process within this state or a court determines that the claimant would be unable to enforce a judgment against the manufacturer or its The court shell dismiss a (b) suit against a product seller or distributor based on par. (a) Want shall be dismissed if the manufacturer or its insurer eubmits itself to the jurisdiction of the court in which the suit is pending.' (3) DEFENSES. (a) Winterication of If the defendant proves by clear and convincing evidence that at the time of the injury the claimant whir intexticated or under the influence or auconomore and a controlled substance or controlled substance analog to understance or controlled substance analog to understance or controlled substance analog analog the under 5.340-63(1)(a), or had an alcohol concentration, as motor rehicles, there shall be a rebuttable presumption that the defined in 5, 340.01(dr), claimant's intoxication or drug use was the cause of his or her injuries.

(b) Compliance with Mandards Evidence that the product, at the time of sale complied in material respects with relevant standards, conditions or specifications adopted or approved by a federal or state law or agency shall create a rebultable presumption that the product is not defective.

Misuse Micration or Modification The damages For which a manufacturer would otherwise be liable shall be reduced by the percentage of responsibility For the ciaimant's harm attributable to misuse, alteration or modification of a product by any person. This defense shall not apply to misuse, alteration or modification by the claimant's employer who is immune from suit by the claimant prispage of section 202.92/

States.

(d) Open and provious Danger The claimant's action shall be danged if the damage was caused by an inherent characteristic of the product that would be recognized by an

ordinary person with ordinary knowledge common to the community that uses or consumes the product.

(e) Freshed containen A product seller or distributor is not liable for damage to a claimant if the seller or distributor receives the product in a sealed container and has no reasonable opportunity to test or inspect the product.

(4) Sulsequent Kemedial Measures. In an action For damages caused by a manufactured product evidence of remedial measures taken subsequent to the sale of the product shall not be admissible For the purpose of showing a manufacturing defect in the product, a defect in the design of the product, or a need for a warning or instruction. This does not prohibit the admission of such evidence to show a reasonable alternative design that existed at the time that the product was sold.

End of Insert

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

As you will see, I made numerous style changes that are not intended to change the substance of the bill. I do have some questions about the bill, as drafted.

In subsection (2), paragraph (a), does the claimant's requirement to prove by a preponderance of the evidence apply only to the seller's or distributor's contractual assumption of the manufacturer's duties? Or does it also apply to whether the manufacturer would be liable but is not subject to service or judgment enforcement? As drafted, that burden of proof seems to apply to both. If the burden does apply to both, the language about the court determining that the claimant would be unable to enforce the judgment is confusing. Does the claimant have to prove by a preponderance of the evidence that a court determined that the claimant would be unable to enforce the judgment?

Also in that paragraph, how can a seller or distributor contractually assume the manufacturer's duty to manufacture a product? Don't they become manufacture's themselves then, and thus become subject to subsection (1).

In subsection (2), paragraph (b), the **court** is required to dismiss the suit against the seller or distributor if the **manufacture subm**its to the jurisdiction of the court in which the suit is pending. If the suit is dismissed, there will be no suit pending. Is this language intended to provide that the manufacturer be substituted as the party in the action in place of the seller or distributor? If so, I would prefer to say that.

See my changes in subsection (3), paragraph (a). There are two levels of alcohol intoxication, .08 and .10, depending on the number of drunk driving convictions. I used .10. OK?

In subsection (3), paragraph (c), only the manufacturer is mentioned, not the seller or distributor. Is that correct, or should their liability also be reduced by the misuse, alternation or modification of a product?

Robert P. Nelson Senior Legislative Attorney Phone: (608) 267-7511

LRB-227012 RPN:kg:km



1999 BILL

AN **ACT** to *create* 895.047 of the statutes; **relating to:** product liability of

manufacturers, distributors and sellers.

Analysis by the Legislative Reference Bureau

This bill establishes the criteria to determine if a product manufacturer, distributor or seller is liable to a person injured by the manufactured product. Currently, a person injured by a manufactured product has three avenues to determine if the manufacturer, distributor or seller is liable for the person's injury. The claimant may sue under a breach-of-warranty theory, under the common law negligent theory and under the theory of strict liability. The doctrine of strict liability, as adopted in this state, applies to manufacturers, distributors and retailers relieves the injured person from proving specific acts of negligence and protects that person from contractual defenses. However, the person must prove that the product was in a defective condition and unreasonably dangerous, defective when it left the seller, the defect caused the injury, the seller was engaged in the business of selling such products and the product was one that the seller expected to and did reach the consumer without substantial change.

Under this bill, a manufacturer is liable for damages caused by the manufacturer's product if the injured claimant proves that the product was defective, the defective condition made the product unreasonably dangerous, the defective condition existed at the time that the product left the control of the manufacturer, the product reached the user or consumer without substantial change and the defective condition caused the claimant's damages. The bill specifies when a manufactured product is defective.



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evidence:

Under the bill, a distributor or seller is not liable for the claimant's damages unless the claimant proves that the distributor or seller contractually assumed the manufacturer's duty to manufacture, design or provide warnings or instructions regarding the product or proves that the manufacturer would be liable for the damages and that neither the manufacturer nor its insurer is subject to service of process within this state or that a court has determined that the claimant would not be able to enforce a judgment against the manufacturer or its insurer. The bill requires the dismissal of any action against the distributor or seller if the manufacturer submits itself to the jurisdiction of the court in which the suit is pending.

Under the bill, if a defendant proves that the injured person, at the time of his or her injury from a manufactured product, had a blood alcohol concentration of 0.1 or more or was under the influence of any controlled substance or controlled substance analog to the extent that he or she could not operate a motor vehicle safely, that proof creates a rebuttable presumption that the intoxication or drug use was the cause of the person's injuries. The bill also creates a rebuttable presumption that the manufactured product is not defective if the product complied with relevant standards, conditions or specifications under federal or state law. The bill also reduces the manufacturer's liability by the percentage of responsibility for the claimant's damages caused by misuse, alteration or modification of the product.

The bill requires the court to dismiss a claimant's action if the damage was caused by an inherent characteristic of the manufactured product that would be recognized by an ordinary person that uses or consumes the product. The bill also relieves a distributor or seller of liability if the distributor or seller receives the product in a sealed container and has no opportunity to test or inspect the product.

Under the bill, evidence of remedial measures taken after the sale of the manufactured product are not admissible in an action for damages caused by the product for the purpose of showing a manufacturing defect, a design defect or the need for a warning or instruction, but may be admitted to show that a reasonable alternative design existed at the time of the sale of the product. The bill limits a defendant's liability for damage caused by a manufactured product to those products manufactured within 15 years before the event that resulted in the damages.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 895.047 of the statutes is created to read:

895.047 Product liability. (1) Liability of Manufacturer. In any action for damages caused by a manufactured product, a manufacturer is liable to a claimant only if the claimant establishes all of the following by a preponderance of the

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neitle,

2. That the manufacturer would be liable under sub. (1), and that whether the
manufacturer not its insurer is subject to services of process within this state or a
court determines that the claimant would be unable to enforce a judgment against
the manufacturer or its insurer.

- (b) The court shall dismiss a suit against a product seller or distributor based on par. (a) if the manufacturer or its insurer submits itself to the jurisdiction of the court in which the suit is pending.
- (1) DEFENSES. (a) If the defendant proves by clear and convincing evidence that at the time of the injury the claimant was under the influence of any controlled substance or controlled substance analog to the extent prohibited under s. 346.63 (1) (a), or had an alcohol concentration as defined in s. 340.01 (1v), of 0.1 or more, there shall be a rebuttable presumption that the claimant's intoxication or drug use was the cause of his or her injuries.
- (b) Evidence that the product, at the time of sale, complied in material respects with relevant standards, conditions or specifications adopted or approved by a federal or state law or agency shall create a rebuttable presumption that the product is not defective.
- (c) The damages for which a manufacturer would otherwise be liable shall be reduced by the percentage of responsibility for the claimant's harm attributable to misuse, alteration or modification of a product'@ any person. This.defense shall not apply to misuse, alteration or modification by the claimant's employer who is immune from suit by the claimant under s. 102.03.
- (d) The court shall dismiss the claimant's action under this section if the damage was caused by an inherent characteristic of the product that would be

1	recognized by an ordinary person with ordinary knowledge common to the
2	community that uses or consumes the product.

- (e) A product seller or distributor is not liable for damage to a claimant if the seller or distributor receives the product in a sealer container and has no reasonable opportunity to inspect the product.
- (4) Subsequent remedial measures. In an action for damages caused by a manufactured product evidence of remedial measures taken subsequent to the sale of the product is not admissible for the purpose of showing a manufacturing defect in the product, a defect in the design of the product, or a need for a warning or instruction. This subsection does not prohibit the admission of such evidence to show a reasonable alternative design that existed at the time that the product was sold.
- (5) TIME LIMIT. In any action under this section, a defendant is not liable for damage to a claimant if the product alleged to have caused the damage was manufactured 15 years or more before the event on which the claim is based unless the manufacturer makes specific representation extending the life of the product.

SECTION 2. Initial applicability.

(1) This act first applies to causes of action occurring on the effective date of this subsection.

19 (END)

LRB–2270/2dn RPN:kg:km

DRAFTER'S MOTE FROMTHE LEGISLATIVE REFERENCE BUREAU

September 13, 1999

As you will see, I made numerous style changes that are not intended to change the substance of the bill. I do have some questions about the bill, as drafted.

In subsection (2), paragraph (a), does the claimant's requirement to prove by a preponderance of the evidence apply only to the seller's or distributor's contractual assumption of the manufacturer's duties? Or does it also apply to whether the manufacturer would be liable but is not subject to service or judgment enforcement? As drafted, that burden of proof seems to apply to both. If the burden does apply to both, the language about the court determining that the claimant would be unable to enforce the judgment is confusing. Does the claimant have to prove by a preponderance of the evidence that a court determined that the claimant would be unable to enforce the judgment?

Also in that paragraph, how can a seller or distributor contractually assume the manufacturer's duty to manufacture a product? Don't they become manufacturer's themselves then, and thus become subject to subsection (1).

In subsection (2), paragraph (b), the court is required to dismiss the suit against the seller or distributor if the manufacturer submits to the jurisdiction of the court in which the suit is pending. If the suit is dismissed, there will be no suit pending. Is this language intended to provide that the manufacturer be substituted as the party in the action in place of the seller or distributor? If so, I would prefer to say that.

See my changes in subsection (3), paragraph (a). There are two levels of alcohol intoxication, .08 and .10, depending on the number of drunk driving convictions. I used .10. OK?

In subsection (3), paragraph (c), only the manufacturer is mentioned, not the seller or distributor. Is that correct, or should their liability also be reduced by the misuse, alternation or modification of a product?

Robert I? Nelson Senior Legislative Attorney Phone: (608) 267-7511

99-2270 George Harly 9/21 P. 2, 6th line - change thas determined to determines P3, 1.23 after Essured's add "one of" 13, 6.24 change to destres with respect to the P4, 6.5: after distributer add to as a coffendant PYLID: after " Land Carturer"

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LRB-2270/2 RPN:kg:km

1999 BILL

AN ACT *to create* 895.047 of the statutes; **relating to:** product liability of manufacturers, distributors and sellers.

Analysis by the Legislative Reference Bureau

This bill establishes the criteria to determine if a product manufacturer, distributor or seller is liable to a person injured by the manufactured product. Currently, a person injured by a manufactured product has three avenues to determine if the manufacturer, distributor or seller is liable for the person's injury. The claimant may sue under a breach-of-warranty theory, under the common law negligent theory and under the theory of strict liability. The doctrine of strict liability, as adopted in this state, applies to manufacturers, distributors and retailers. That doctrine relieves the injured person from proving specific acts of negligence and protects that person from contractual defenses. However, the person must prove that the product was in a defective condition and unreasonably dangerous, defective when it left the seller, the defect caused the injury, the seller was engaged in the business of selling such products and the product was one that the seller expected to and did reach the consumer without substantial change.

Under this bill, a manufacturer is liable for damages caused by the manufacturer's product if the injured claimant proves that the product was defective, the defective condition made the product unreasonably dangerous, the defective condition existed at the time that the product left the control of the manufacturer, the product reached the user or consumer without substantial change and the defective condition caused the claimant's damages. The bill specifies when a manufactured product is defective.

TO: BOB

FROM: KMG

RE: LRB-2270/4

* * * * * PLEASE USE ANOTHER COLOR FOR ANY CHANGES

1. Page 4, line 5: subd. 3. doesn't seem to make sense with the (intro.) par. - how does one "prove . . . a court determines"? Note that subds. 1. and 2., as the intro. is written, must be proved ...; so the same would apply to subd. 3. Please check all subdivisions.

Analysis: same?

extente -2- applies LRB-227 RPN:kg: 1999 - 2000 Legislature **BILL** P2.

Under the bill, a distributor or seller is not liable for the claimant's damages unless the claimant proves that the distributor or seller contractually assumed the manufacturer's duty to manufacture? design of provide avaraings or instructions regarding the product or preves the the manufacturer would be liable for the damages and that neither the manufacturer nor its insurer is subject to service of process within this state on that a court was determined that the claimant would not be able to enforce a judgment against the manufacturer or its insurer. The bill requires the dismissal of any action against the distributor or seller if the manufacturer submits itself to the jurisdiction of the court in which the suit is

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pending.

Under the bill, if a defendant proves that the injured person, at the time of his or her injury from a manufactured product, had a blood alcohol concentration of 0.1 or more or was under the influence of any controlled substance or controlled substance analog to the extent that he or she could not operate a motor vehicle safely, that proof creates a rebuttable presumption that the intoxication or drug use was the cause of the person's injuries. The bill also creates a rebuttable presumption that the manufactured product is not defective if the product complied with relevant standards, conditions or speifications under federal or state law. The bill also reduces the manufacturer's liability by the percentage of responsibility for the claimant's damages caused by misuse, alteration or modification of the product.

The bill requires the court to dismiss a claimant's action if the damage was caused by an inherent characteristic of the manufactured product that would be recognized by an ordinary person that uses or consumes the product. The bill also relieves a distributor or seller of liability if the distributor or seller receives the product in a sealed container and has no opportunity to test or inspect the product.

Under the bill, evidence of remedial measures taken after the sale of the manufactured product are not admissible in an action for damages caused by the product for the purpose of showing a manufacturing defect, a design defect or the need for a warning or instruction, but may be admitted to show that a reasonable alternative design existed at the time of the sale of the product. The bill limits a defendant's liability for damage caused by a manufactured product to those products manufactured within 15 years before the event that resulted in the damages.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 895.047 of the statutes is created to read:

895.047 Product liability. (1) Liability of Manufacturer. In an action for damages caused by a manufactured product, a manufacturer is liable to a claimant only if the claimant establishes all of the following by a preponderance of the evidence:

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preponderance of the evidence:

(a) That the product is defective because it contains a manufacturing defect,
is defective in design, or is defective because of inadequate instructions or warnings.
A product contains a manufacturing defect if the product departs from its intended
design even though all possible care was exercised in the manufacture of the product.
A product is defective in design if the foreseeable risks of harm posed by the product
could have been reduced or avoided by the adoption of a reasonable alternative
design by the manufacturer, and the omission of the alternative design renders the
product not reasonably safe. A product is defective because of inadequate
instructions or warnings if the foreseeable risks of harm posed by the product could
have been reduced or avoided by the provision of reasonable instructions or warnings
by the manufacturer and the omission of the instructions or warnings renders the
product not reasonably safe.
(b) That the defective condition rendered the product unreasonably dangerous
to persons or property.
(c) That the defective condition existed at the time that the product left the
control of the manufacturer.
(d) That the product reached the user or consumer without substantial change
in the condition in which it was sold.
(e) That the defective condition was a cause of the claimant's damages.
(2) Liability OF seller or distributor. (a) A seller or distributor of a product
is not liable to a claimant unless the claimant proves any of the following by a

1. That the seller or distributor has contractually assumed the manufacturer's distributor manufacture, design or provide warnings or instructions with respect to the

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2. That the manufacturer would be liable under s	sub. (1)), and	d that neither th	ıe
manufacturer nor its insurer is subject to service of p	rocess	with	in this state or	a
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- (b) The court shall dismiss a sett against product seller or distributor based on par. (a) if the manufacturer or its insurer submits itself to the jurisdiction of the court in which the suit is pending.
- (3) Defenses. (a) If the defendant proves by clear and convincing evidence that at the time of the injury the claimant was under the influence of any controlled substance or controlled substance analog to the extent prohibited under s. 346.63 (1) (a), or had an alcohol concentration, as defined in s. 340.01 (Iv), of 0.1 or more, there shall be a rebuttable presumption that the claimant's intoxication or drug use was the cause of his or her injuries.
- (b) Evidence that the product, at the time of sale, complied in material respects with relevant standards, conditions or specifications adopted or approved by a federal or state law or agency shall create a rebuttable presumption that the product is not defective.

 (b) Evidence that the product, at the time of sale, complied in material respects with relevant standards, conditions or specifications adopted or approved by a federal or state law or agency shall create a rebuttable presumption that the product is not defective.
- (c) The damages for which a manufacture would otherwise be liable shall be reduced by the percentage of responsibility for the claimant's harm attributable to misuse, alteration or modification of a product by any person. This defense shall not apply to misuse, alteration or modification by the claimant's employer who is immune from suit by the claimant under s. 102.03.
- (d) The court shall dismiss the claimant's action under this section if the damage was caused by an inherent characteristic of the product that would be

1	recognized by an ordinary person with ordinary knowledge common to the
2	community that uses or consumes the product.
3	community that uses or consumes the product. (e) A product seller or distributor is not liable for damage to a claimant if the
4	seller or distributor receives the product in a sealed container and has no reasonable
5	opportunity to test or inspect the product.
6	(4) Subsequent remedial measures. In an action for damages caused by a
7	manufactured product, evidence of remedial measures taken subsequent to the sale
8	of the product is not admissible for the purpose of showing a manufacturing defect
9	in the product, a defect in the design of the product, or a need for a warning or
10	instruction. This subsection does not prohibit the admission of such evidence to show
11	a reasonable alternative design that existed at the time that the product was sold.

(5) Time limit. In any action under this section, a defendant is not liable for damage to a claimant if the product alleged to have caused the damage was manufactured 15 years or more before the event on which the claim is based, unless the manufacturer makes a specific representation extending the life of the product.

SECTION 2. Initial applicability.

(1) This act first applies to causes of action occurring on the effective date of this subsection.

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LRB-2270/3 RPN:kg:mrc

D-Note

1999 BILL

AN ACT to create 895.047 of the statutes; relating to: product liability of

manufacturers, distributors and sellers.

Analysis by the Legislative Reference Bureau

This bill establishes the criteria to determine if a product manufacturer, distributor or seller is liable to a person injured by the manufactured product. Currently, a person injured by a manufactured product has three avenues to determine if the manufacturer, distributor or seller is liable for the person's injury. The claimant may sue under a breach-of-warranty theory, under the common law negligent theory and under the theory of strict liability. The doctrine of strict liability, as adopted in this state, applies to manufacturers, distributors and retailers. That doctrine relieves the injured person from proving specific acts of negligence and protects that person from contractual defenses. However, the person must prove that the product was in a defective condition and unreasonably dangerous, defective when it left the seller, the defect caused the injury, the seller was engaged in the business of selling such products and the product was one that the seller expected to and did reach the consumer without substantial change.

Under this bill, a manufacturer is liable for damages caused by the manufacturer's product if the injured claimant proves that the product was defective, the defective condition made the product unreasonably dangerous, the defective condition existed at the time that the product left the control of the manufacturer, the product reached the user or consumer without substantial change and the defective condition caused the claimant's damages. The bill specifies when a manufactured product is defective.

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Under the bill, a distributor or seller is not liable for the claimant's damages unless the claimant prevent the following:

1. That the distributor or seller contractually assumed one of the manufacturer's duties regarding the product.

2. That the manufacturer would be liable for the damages and that neither the manufacturer nor its insurer is subject to service of process within this state or that a court determined that the claimant would not be able to enforce a judgment against the manufacturer or its insurer.

The bill requires the dismissal of the distributor or seller as defendants in an action if the manufacturer submits itself to the jurisdiction of the court in which the suit is pending.

Under the bill, if a defendant proves that the injured person, at the time of his or her injury from a manufactured product, had a blood alcohol concentration of 0.1 or more or was under the influence of any controlled substance or controlled substance analog to the extent that he or she could not operate a motor vehicle safely, that proof creates a rebuttable presumption that the intoxication or drug use was the cause of the person's injuries. The bill also creates a rebuttable presumption that the manufactured product is not defective if the product complied with relevant standards, conditions or specifications under federal or state law. The bill also reduces the manufacturer's, seller's or distributor's liability by the percentage of responsibility for the claimant's damages caused by misuse, alteration or modification of the product.

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manufacture, design or provide warnings or instructions

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 895.047 of the statutes is created to read:

895.047 Product liability, (1) Liability of Manufacturer. In an action for

damages caused by a manufactured product, a manufacturer is liable to a claimant

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1 only if the claimant establishes all of the following by a preponderance of the 2 evidence:

- (a) That the product is defective because it contains a manufacturing defect, is defective in design, or is defective because of inadequate instructions or warnings. A product contains a manufacturing defect/if the product departs from its intended design even though all possible care was exercised in the manufacture of the product. A product is defective in design/if the foreseeable risks of harm posed by the product could have been reduced or avoided by the adoption of a reasonable alternative design by the manufacturer, and the omission of the alternative design renders the product not reasonably safe. A product is defective because of inadequate instructions or warnings in the foreseeable risks of harm posed by the product could have been reduced or avoided by the provision of reasonable instructions or warnings by the manufacturer and the omission of the instructions or warnings renders the product not reasonably safe.
 - (b) That the defective condition rendered the product unreasonably dangerous to persons or property.
 - (c) That the defective condition existed at the time that the product left the control of the manufacturer.
 - (d) That the product reached the user or consumer without substantial change in the condition in which it was sold.
 - (e) That the defective condition was a cause of the claimant's damages.
 - (a) Asellerordistributorofaproduct (2) LIABILITYOF SELLERORDISTRIBUTOR. is not liable to a claimant unless the claimant proved any of the following preponderance of the evidence liable

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1999 - 2000 Legislature -4 LRB-2270/3

BILL to manufacture, design or provide SECTION 1

LRB-2270/3

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evidence

1. That the seller or distributor has contractually assumed one of the manufacturer's duties with respect to the product.

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2. That the manufacturer would be liable under sub. (1) and that neither the manufacturer nor its insurer is subject to service of process within this state of a court determines that the claimant would be unable to enforce a judgment against the manufacturer or its insurer.

- (b) The court shall dismiss a product seller or distributor as a defendant based on par. (a) if the manufacturer or its insurer submits itself to the jurisdiction of the court in which the suit is pending.
- (3) **DEFENSES.** (a) If the defendant proves by clear and convincing evidence that at the time of the injury the claimant was under the influence of any controlled substance or controlled substance analog to the extent prohibited under s. 346.63 (1) (a), or had an alcohol concentration, as defined in s. 340.01 (Iv), of 0.1 or more, there shall be a rebuttable presumption that the claimant's intoxication or drug use was the cause of his or her injuries.
- (b) Evidence that the product, at the time of sale, complied in material respects with relevant standards, conditions or specifications adopted or approved by a federal or state law or agency shall create a rebuttable presumption that the product is not defective.
- (c) The damages for which a manufacturer, seller or distributor would otherwise be liable shall be reduced by the percentage of responsibility for the claimant's harm attributable to misuse, alteration or modification of a product by any person. This defense shall not apply to misuse, alteration or modification by the claimant's employer who is immune from suit by the claimant under s. 102.03.

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(d) The court shall dismiss the claimant's action under this section if the
damage was caused by an inherent characteristic of the product that would be
recognized by an ordinary person with ordinary knowledge common to the
community that uses or consumes the product.

- (e) A seller or distributor of a product is not liable for damage to a claimant if the seller or distributor receives the product in a sealed container and has no reasonable opportunity to test or inspect the product.
- (4) Subsequent remedial measures. In an action for damages caused by a manufactured product, evidence of remedial measures taken subsequent to the sale of the product is not admissible for the purpose of showing a manufacturing defect in the product, a defect in the design of the product, or a need for a warning or instruction. This subsection does not prohibit the admission of such evidence to show a reasonable alternative design that existed at the time that the product was sold.
- (5) Time limit. In any action under this section, a defendant is not liable for damage to a claimant if the product alleged to have caused the damage was manufactured 15 years or more before the event on which the claim is based, unless the manufacturer makes a specific representation extending the life of the product.

SECTION 2. Initial applicability.

(1) This act first applies to causes of action occurring on the effective date of this subsection.

21 (END)

V-Note

Perhaps this draft would be better

if the language on poly, lines 5614,

was changed to definitions and post at

the beginning of the section. What do you think?

For example, of Maner factoring defect means that the productions

DRAFTER'S NOTE FROMTHE LEGISLATIVE REFERENCE BUREAU

LRB-2270/4dn RPN:kg:km

September 27, 1999

Perhaps this draft would be better if the language on page 3, lines 5 to 14, was changed to definitions and put at the beginning of the section. What do you think? For example, "manufacturing defect" means that the product \dots "

Robert P. Nelson Senior Legislative Attorney Phone: (608) 267-7511

Barman. Mike

From: Barman, Mike

Sent: Wednesday, September 29, 1999 11:34 AM

To:

Delaporte, Robert 99-2270/4 (per your request) Subject:





Mike Barman

Mike Barman - Program Asst. (PH. 608-266-3561) (E-Mail: mike.barman@legis.state.wi.us) (FAX: 608-264-6948)

State of Wisconsin legislative Reference Bureau - legal Section - Front Office 100 N. Hamilton Street - 5th Floor Madison, WI 53703

SUBMITTAL FORM

LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection, Please check each part carefully, proofread each word, and **sign** on the appropriate line(s) below.

Date: 0912711999	To: Representative Huebsch		
	Relating to LRB drafting number: LRB-2270		
Topic Liability for injuries caused by manufactured goods			
Subject(s) Courts - immunity liablty 1. JACKET the draft for introduction			
in the Senate or the Assembly (check of	only one). Only the requester under whose name the		
drafting request is entered in the LRB's drafting re	ecords may authorize the draft to be submitted. Please		
allow one day for the preparation of the required co	opies.		
2. REDRAFT. See the changes indicated or attached			
A revised draft will be submitted for your approva	l with changes incorporated.		
3. Obtain FISCAL ESTIMATE NOW , prior to intr	roduction		
If the analysis indicates that a fiscal estimate is req	quired because the proposal makes an appropriation or		
increases or decreases existing appropriations or st	tate or general local government fiscal liability or		
revenues, you have the option to request the fiscal	estimate prior to introduction. If you choose to		
introduce the proposal without the fiscal estimate,	the fiscal estimate will be requested automatically upor		
introduction. It takes about 10 days to obtain a fisc	eal estimate. Requesting the fiscal estimate prior to		
introduction retains your flexibility for possible red	drafting of the proposal.		

If you have any questions regarding the above procedures, please call 266-3561. If you have any questions relating to the attached draft, please feel free to call me.

Robert P. Nelson, Senior Legislative Attorney Telephone: (608) 267-75 11