

**1999 DRAFTING REQUEST**

**Bill**

Received: **09/11/98**

Received By: **grantpr**

Wanted: **As time permits**

Identical to LRB:

For: **Public Instruction**

By/Representing: **Tom Johnson**

This file may be shown to any legislator: **NO**

Drafter: **grantpr**

May Contact:

Alt. Drafters:

Subject: **Education - libraries**

Extra Copies: **MJL**

**Pre Topic:**

No specific pre topic given

**Topic:**

State aid to public library systems

**Instructions:**

See Attached

**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	grantpr 09/15/98	gilfokm 10/1/98		_____			S&L
/1		gilfokm 11/25/98	ismith 10/2/98	_____	lrb_docadmin 12/10/98	lrb_docadmin 02/17/99	
		chanaman 12/9/98	jfrantze 12/10/98	_____			

FE Sent For:

*03-02-99*

<END>

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/1		gilfokm 11/25/98	ismith 10/2/98	_____	lrb_docadmin 12/10/98		
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1?	grantpr	cmh 12/3 1 1 12/9 jlg	12/10	12/10			

FE Sent For:

<END>

**1997 DRAFTING REQUEST**

**Bill**

Received: 07/14/98

Received By: grantpr

Wanted: As time permits

Identical to LRB:

For: Public Instruction

By/Representing: Mike Boerger

This file may be shown to any legislator: NO

Drafter: grantpr

May Contact:

Alt. Drafters:

Subject: Education - libraries

Extra Copies: MJL

---

**Topic:**

Library system aid

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**Instructions:**

See Attached

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	grantpr 07/23/98	gilfokm 07/23/98		_____			S&L
	grantpr 07/23/98	gilfokm 07/24/98		_____			
/P1			jfrantze 07/27/98	_____	lrb_docadmin 07/28/98		S&L
/P2	grantpr 08/14/98	kgeller 08/17/98	lpaasch 08/17/98	_____	gretskl 08/17/98		

FE Sent For:

<END>

**1997 DRAFTING REQUEST**

**Bill**

Received: **07/14/98**

Received By: **grantpr**

Wanted: **As time permits**

Identical to LRB:

For: **Public Instruction**

By/Representing: **Mike Boerger**

This file may be shown to any legislator: **NO**

Drafter: **grantpr**

May Contact:

Alt. Drafters:

Subject: **Education - libraries**

Extra Copies: **MJL**

**Topic:**

Library system aid

**Instructions:**

See Attached

**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	grantpr 07/23/98	gilfokm 07/23/98		_____			S&L
	grantpr 07/23/98	gilfokm 07/24/98		_____			
/P1		P2-8-17-98 JLG	jfrantze 07/27/98	_____	lrb_docadmin 07/28/98		

FE Sent For:

8/17/98

8/17/98  
HIT

<END>

Please submit

**1997 DRAFTING REQUEST**

**Bill**

Received: 07/14/98

Received By: grantpr

Wanted: As time permits

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By/Representing: Mike Boerger

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Subject: Education - libraries

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1?	grantpr 07/23/98 grantpr	gilfokm 07/23/98 101-7-24-98 Timg	7/27	7/27	Max submit.		

FE Sent For:

<END>

**DEPARTMENT OF PUBLIC INSTRUCTION**  
**1999-2001 LEGISLATIVE SESSION**  
**DRAFTING REQUEST TO THE LEGISLATIVE REFERENCE BUREAU**

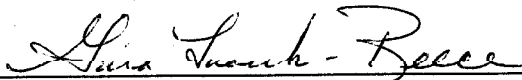
Draft for Possible 99-01 Budget Bill Introduction (*Agency Decision Item No. 5300*)

Draft for Possible Introduction as Department-sponsored or Independent Bill

**Subject:** Change to Public Library System Aid Distribution Formula

**Request Date:**

**Reviewed by:**



Gina Frank-Reece, Agency Budget Director

**Agency Contact:**

Tom Johnson, Policy and Budget 266-2819

Larry Nix, Division for Libraries and Community Learning 266-7270

**Brief Description of Intent:**

The proposed change will provide a more equitable sharing of the state's aid to public library systems.

**Related State Citations:**

Repeal and recreate s. 43.24 (1)(a), Wis. stats, relating to the state aid distribution formula for public library systems

⇒  Additional material(s) are attached if checked

**DESCRIPTION OF CURRENT LAW AND PROBLEM:**

The amount of state aid paid to public library systems is specified in statute as a three part formula that includes a per capita factor, a square mile factor and an expenditure factor. The first two parts of the formula, population and square mileage, have remained fairly static; the expenditure factor has fluctuated. The inclusion of an expenditure factor means that higher spending systems get higher percentages of state aid. Systems with relatively low library expenditures receive lower percentages of state aid increases.

**RECOMMENDATION:**

1. Repeal s. 43.24 (1)(a), Wis. stats., which states the current formula for distributing public library system aid to individual systems.
2. Establish a new formula for distributing public library system aid that includes the following factors: 1) Population; 2) Square miles; 3) State shared revenues for municipalities and counties.
3. Assign a fixed percentage of the formula to be allocated to each formula factor as follows: 1) Population - 85%; 2) Area - 7.5%; 3) State shared revenues paid to the system area - 7.5%.
4. Each system would then be paid its proportional share of each factor. For example, a system with 10% of the state's population would be paid 10% of the funds distributed under the population factor.
5. The new formula would not go into effect until state aid equaled at least 11.25% (as estimated by the Division for Libraries and Community Learning) of the expenditures from local and county sources for public library services in the calendar year immediately preceding the calendar year for which aid is to be paid.
6. If state aid did not equal at least 11.25%, state aid to individual library systems would increase at the same percentage over the previous year's payment as a percentage of the total public library system aid over the previous year's appropriation. For example, if state aid to public library systems in 2000 increased by 10% over the amount appropriated in 1999, state aid to individual library systems would increase by 10% in 2000 over the amount received in 1999.

calls: Tom 7/17/98

1. This formula flip back - fail depending on whether 11.25% reached?
2. re #6: what if new system created?

This will get back to me.

→ do we problem create if DN decreasing  
 problem (Lamy Nij say he doesn't think a new  
 system will be created [But from that possible?])



1997

Date (time) needed

LRB - 52901 P1

BILL

DN

PLG: kmg:

Use the appropriate components and routines developed for bills.

AN ACT ... [generate catalog] to repeal ... ; to renumber ... ; to consolidate and renumber ... ; to renumber and amend ... ; to consolidate, renumber and amend ... ; to amend ... ; to repeal and recreate ... ; and to create ... of the statutes; relating to: ... ~~the~~ state and to ... public library systems.

[NOTE: See section 4.02 (2) (br), Drafting Manual, for specific order of standard phrases.]

Analysis by the Legislative Reference Bureau

For the 3 titles used in an analysis, in the component bar:

For the main heading [old =M], execute: ..... create -> anal: -> title: -> head

For the subheading [old =S], execute: ..... create -> anal: -> title: -> sub

For the sub-subheading [old =P], execute: ..... create -> anal: -> title: -> sub-sub

This is a preliminary draft. An analysis will be provided on a later version. FE - SL

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION #.

Section #. 43.24 (1) (intro.) of the statutes is amended to read:

Except as provided ~~under~~ <sup>in</sup> par. (b), the

43.24 (1) (intro.) Each public library system shall be paid state aid for the operation and maintenance of the system. ~~The~~ amount paid to each system shall be determined as follows:

History: 1971 c. 152; 1971 c. 211 s. 126; 1971 c. 336; 1973 c. 243 s. 82; 1977 c. 29; 1979 c. 34, 347; 1981 c. 20; 1983 a. 27 s. 2202 (42); 1985 a. 29, 177; 1989 a. 21, 286; 1991 a. 272; 1993 a. 16, 490; 1995 a. 27, 225; 1997 a. 150.

SEC. RC, 43.24 (1)(a), as affected  
by 1997 Wisconsin Act 150,

- 4
- § 43.24 (1)(a) 1. Determine the amount percentage ~~change~~ change in ~~state~~ the <sup>total</sup> amount appropriated under s. 20.255(3)(e) between the previous fiscal year and the ~~current~~ fiscal year.
2. Multiply the amount of state aid received by the system in the previous fiscal year by  $\left( \begin{matrix} 1.0 \\ \text{plus} \end{matrix} \right)$  the result under subd. 1. expressed as a decimal.

SEC. RC, 43.24 (1)(b)



4  
43.27(1)(b) Paragraph (a) ~~applies~~ Beginning in the  
~~first~~ fiscal year

in which the total amount of state aid  
appropriated for public library systems under  
S.W. 255(3)(c) equals at least 11.25% of the  
total operating expenditures for public library  
services ~~on territory within~~ from local and  
county services in the calendar year ending  
in the previous fiscal year, ~~the~~ the  
amount paid ~~to~~ to each system shall be  
determined by adding all of the following:

1. Multiply the systems percentage of the state's population by the ~~result~~ distance product by ~~multiplying~~ <sup>of</sup> the amount appropriated under s. 20-255(3)(e) by an 0.85.

2. Multiply the systems percentage of the state's geographical area by the ~~result~~ product distance by ~~multiplying~~ of the amount appropriated under s. 20-255(3)(e) by an 0.075.

~~3. Multiply the systems percentage of the shared revenue distribution under by the result distance by multiplying the amount appropriated under s. 20-255(3)(e) by 0.075.~~

SEP, RP, 43-24 (1)(c)

(End)

to the municipalities and counties in the system

3. Divide the sum of the payments under subch. I of ch. 79 for the current fiscal year, as ~~estimated~~ reflected in the statement of estimated payments under s. 29.015, ~~to the municipalities and counties in the system~~ by the total of all payments under subch. I of ch. 79 for the current fiscal year, as reflected in the statement of estimated payments under s. 29.015, and multiply the result by the product of the amount appropriated under s. 20.255 (3)(e) and one.

SEC. RP;  $\frac{4}{13.21(1)(c)}$

(End)

DN

a municipality's ~~the~~  
1. Note that ~~the budget~~ shared revenue payment is based on ~~two~~ 2 factors; population and property value (~~as~~ in <sup>inverse</sup> inverse proportion). Since you are already using population <sup>as</sup> the first factor in library system aid (85%), why not use only property value ~~as~~ the ~~third~~ <sup>3rd</sup> factor instead of ~~re-use~~ again ~~the~~ incorporating population?

~~2. If a new library system is created~~  
2. Will the new formulae work if a new system is created or if systems are reconfigured? ~~In ~~concern~~~~ For example, if a new system is created, and ~~s-1~~ <sup>43.24</sup> ~~43.24~~ (1) (a) ~~is~~ ~~asked~~ ~~spells~~, how will the system receive any aid?

PL

**DRAFTER'S NOTE  
FROM THE  
LEGISLATIVE REFERENCE BUREAU**

LRB-5290/P1dn

PG:kmg:jf

Monday, July 27, 1998

1. Note that a municipality's shared revenue payment is based on 2 factors; population and property value (in inverse proportion). Since you are already using population as the first factor in library system aid (85%), why not use only property value as the 3rd factor instead of again incorporating population?

2. Will the new formulae work if a new system is created or if systems are reconfigured? For example, if a new system is created, and s. 43.24 (1) (a) applies, how will the system receive any aid?

Peter R. Grant  
Assistant Chief Counsel  
267-3362



**DRAFTER'S NOTE  
FROM THE  
LEGISLATIVE REFERENCE BUREAU**

LRB-5290/P1dn

PG:kmg:jf

Monday, July 27, 1998

glc  
i  
w

1. Note that a municipality's shared revenue payment is based on 2 factors; population and property value (in inverse proportion). Since you are already using population as the first factor in library system aid (85%), why not use only property value as the 3rd factor instead of again incorporating population?

more  
MIS  
coming

2. Will the new formulae work if a new system is created or if systems are reconfigured? For example, if a new system is created, and s. 43.24 (1) (a) applies, how will the system receive any aid?

**Peter R. Grant**  
Assistant Chief Counsel  
267-3362



State of Wisconsin  
1997 - 1998 LEGISLATURE

LRB-5290/PY 2

PG:kmg:jf

1/19

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

1                    *Reger*  
2        AN ACT *to repeal* 43.24 (1) (c); *to amend* 43.24 (1) (intro.); and *to repeal and*  
3                    *recreate* 43.24 (1) (a) and 43.24 (1) (b) of the statutes; **relating to:** state aid to  
                         public library systems.

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***Analysis by the Legislative Reference Bureau***

This is a preliminary draft. An analysis will be provided on a later version.  
For further information see the ***state and local*** fiscal estimate, which will be  
printed as an appendix to this bill.

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***The people of the state of Wisconsin, represented in senate and assembly, do  
enact as follows:***

4                    SECTION 1. 43.24 (1) (intro.)<sup>x</sup> of the statutes is amended to read:  
5                    43.24 (1) (intro.) Each public library system shall be paid state aid for the  
6                    operation and maintenance of the system. The Except as provided in par. (b), the  
7                    amount paid to each system shall be determined as follows:

8                    SECTION 2. 43.24 (1) (a)<sup>x</sup> of the statutes, as affected by 1997 Wisconsin Act 150,  
9                    is repealed and recreated to read:

1 43.24 (1) (a) 1. Determine the percentage change in the total amount  
2 appropriated under s. 20.255 (3) (e) between the previous fiscal year and the current  
3 fiscal year.

4 2. Multiply the amount of state aid received by the system in the previous fiscal  
5 year by 1.0 plus the result under subd. 1. expressed as a decimal.

6 SECTION 3. 43.24 (1) (b) of the statutes is repealed and recreated to read:

7 43.24 (1) (b) Beginning in the fiscal year in which the total amount of state aid

8 appropriated for public library systems under s. 20.255 (3) (e) <sup>as determined by the department</sup> equals at least 11.25% ↑

9 of the total operating expenditures for public library services from local and county

10 <sup>SOURCES</sup> services in the calendar year ending in <sup>that</sup> the previous fiscal year, the amount paid to

11 each system shall be determined by adding all of the following:

12 1. Multiply the system's percentage of the state's population by the product of  
13 the amount appropriated under s. 20.255 (3) (e) and 0.85.

14 2. Multiply the system's percentage of the state's geographical area by the  
15 product of the amount appropriated under s. 20.255 (3) (e) and 0.075.

16 3. Divide the sum of the payments to the municipalities and counties in the  
17 system under subch. I of ch. 79 for the current fiscal year, as reflected in the  
18 statement of estimated payments under s. 79.015, by the total of all payments under  
19 subch. I of ch. 79 for the current fiscal year, as reflected in the statement of estimated  
20 payments under s. 79.015, and multiply the result by the product of the amount  
21 appropriated under s. 20.255 (3) (e) and 0.075.

22 SECTION 4. 43.24 (1) (c) of the statutes is repealed.

23 (END) ✓



State of Wisconsin  
1997 - 1998 LEGISLATURE

LRB-5290/P2  
PG:kmg&jlg:lp

**PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION**

1     **AN ACT to repeal 43.24 (1) (c); to amend 43.24 (1) (intro.); and to repeal and**  
2         **recreate 43.24 (1) (a) and 43.24 (1) (b) of the statutes; relating to:** state aid to  
3         public library systems.

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***Analysis by the Legislative Reference Bureau***

This is a preliminary draft. An analysis will be provided on a later version.  
For further information see the ***state and local*** fiscal estimate, which will be  
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7         amount paid to each system shall be determined as follows:  
8         **SECTION 2.** 43.24 (1) (a) of the statutes, as affected by 1997 Wisconsin Act 150,  
9         is repealed and recreated to read:

1           43.24 (1) (a) 1. Determine the percentage change in the total amount  
2 appropriated under s. 20.255 (3) (e) between the previous fiscal year and the current  
3 fiscal year.

4           2. Multiply the amount of state aid received by the system in the previous fiscal  
5 year by 1.0 plus the result under subd. 1. expressed as a decimal.

6           **SECTION 3.** 43.24 (1) (b) of the statutes is repealed and recreated to read:

7           43.24 (1) (b) Beginning in the fiscal year in which the total amount of state aid  
8 appropriated for public library systems under s. 20.255 (3) (e), as determined by the  
9 department, equals at least 11.25% of the total operating expenditures for public  
10 library services from local and county sources in the calendar year ending in that  
11 fiscal year, the amount paid to each system shall be determined by adding all of the  
12 following:

13           1. Multiply the system's percentage of the state's population by the product of  
14 the amount appropriated under s. 20.255 (3) (e) and 0.85.

15           2. Multiply the system's percentage of the state's geographical area by the  
16 product of the amount appropriated under s. 20.255 (3) (e) and 0.075.

17           3. Divide the sum of the payments to the municipalities and counties in the  
18 system under subch. I of ch. 79 for the current fiscal year, as reflected in the  
19 statement of estimated payments under s. 79.015, by the total of all payments under  
20 subch. I of ch. 79 for the current fiscal year, as reflected in the statement of estimated  
21 payments under s. 79.015, and multiply the result by the product of the amount  
22 appropriated under s. 20.255 (3) (e) and 0.075.

23           **SECTION 4.** 43.24 (1) (c) of the statutes is repealed.

24

(END)

# Memorandum

STATE OF WISCONSIN  
DEPARTMENT OF PUBLIC INSTRUCTION



**DATE:** September 10, 1998

**TO:** Peter Grant  
Legislative Reference Bureau

**FROM:** Tom Johnson, DPI

**SUBJECT:** LRB-5290/P2

Peter-

The Division for Libraries and Community Learning has recommended the following suggestions for territorial changes after January 1, 1999:

If there is an alteration of system territory <sup>plus election or</sup> after January 1, 1999, but before 43.24 (1) (b) becomes effective, the amount of aid paid to the system or systems affected shall be calculated as follows in the year the territory is altered:

(a) Divide the amount of aid paid for 1999 for the territory <sup>from 98-99 comm.</sup> withdrawing from a system or joining a system by the total appropriation for 1999 public library system aids.

(b) Multiply the result of (a) by the current appropriation for public library system aids.

(c) Subtract the amount calculated in (b) from the aid amount calculated for the system from which the territory is withdrawing.

(d) Add the amount calculated in (b) to the aid amount calculated for the system that the territory is joining.

(e) If the territory withdrawing from a system does not join another system, subtract the amount calculated under (b) from the system losing the territory and redistribute this amount to all systems according to each system's proportion of all aids paid after (c) is calculated.

(f) If a territory that was not within any system's territory in the previous year joins a system,

1. Calculate (a) and (b).
2. Subtract the result of 1. from the aids to be paid to all systems for the year the territory will be joining a system.
3. Calculate the amount of aid due each system from the amount determined in 2.
4. Add the result of (b) to the system that the territory will be joining.

*Al Zimmerman*

---

If you have any questions, please call me at 266-2819.

Thank you.

Tom

9/11/98

called Tom Johnson 2/9/98.

He'll have Al Zimmerman call

me on Monday.



9/15/98

re w/ Al Zimmerman instead of  
drafting as per memo, add to  
directing DRI to dept rules specifying  
methodology.

LRB-0153 H  
PG: mm  
cmf  
jlg

~~PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION~~

1 AN ACT *to repeal* 43.24 (1) (c); *to amend* 43.24 (1) (intro.); and *to repeal and*  
2 *recreate* 43.24 (1) (a) and 43.24 (1) (b) of the statutes; **relating to:** state aid to  
3 public library systems. *and granting rule-making authority*

*regenerate cat.*

**Analysis by the Legislative Reference Bureau**

*(attached)*

~~This is a preliminary draft. An analysis will be provided on a later version.~~  
For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

**The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:**

SECTION 1. 43.24<sup>x</sup> (1) (intro.) of the statutes is amended to read:

43.24 (1) (intro.) Each public library system shall be paid state aid for the operation and maintenance of the system. ~~The~~ Except as provided in par. (b), the amount paid to each system shall be determined as follows:

SECTION 2. 43.24<sup>x</sup> (1) (a) of the statutes, ~~as affected by 1997 Wisconsin Act 150~~ is repealed and recreated to read:

PROOF w/STATS  
4  
5  
6  
7  
8  
9

*s*  
*and (c)*

1 43.24 (1) (a) 1. Determine the percentage change in the total amount  
2 appropriated under s. 20.255 (3) (e) between the previous fiscal year and the current  
3 fiscal year.

4 2. Multiply the amount of state aid received by the system in the previous fiscal  
5 year by 1.0 <sup>the sum of</sup> ~~plus~~ <sup>and</sup> the result under subd. 1. expressed as a decimal.

INS - 5  
2-5

6 SECTION 3. 43.24 (1) ~~(a)~~ <sup>(c)</sup> of the statutes is repealed and recreated to read:

7 43.24 (1) <sup>(c)</sup> Beginning in the fiscal year in which the total amount of state aid  
8 appropriated for public library systems under s. 20.255 (3) (e), as determined by the  
9 department, equals at least 11.25% of the total operating expenditures for public  
10 library services from local and county sources in the calendar year ending in that  
11 fiscal year, the amount paid to each system shall be determined by adding <sup>the result of each</sup> ~~all~~ of the  
12 following <sup>calculations</sup>

13 1. Multiply the system's percentage of the state's population by the product of  
14 the amount appropriated under s. 20.255 (3) (e) and 0.85.

15 2. Multiply the system's percentage of the state's geographical area by the  
16 product of the amount appropriated under s. 20.255 (3) (e) and 0.075.

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22 appropriated under s. 20.255 (3) (e) and 0.075.

23 SECTION 4. 43.24 (1) (c) of the statutes is repealed.

24 (END)

2-5

~~(b) Notwithstanding par. (a)~~

~~(b) The department shall promulgate rules specifying how the amount paid to each ~~system~~ under par. (a) to a ~~system~~ shall be adjusted~~

(B)

43.24 (1) (b) If the territory of <sup>U.S.</sup> a public library system is altered, the department shall adjust the aid paid to that system under par. (a). The <sup>department's</sup> department shall promulgate rules establishing the method the <sup>department</sup> department will use to make the adjustment.

(ends)

## ANALYSIS

Q1 Currently, <sup>the amount of</sup> state aid <sup>paid</sup> to a public library system is based on three factors: ~~the~~ geographical area, ~~of the system~~ ~~and~~ the population and expenditures.

Q2 This bill provides that each system's <sup>(S)</sup> portion of the total amount of state aid appropriated for library aid is determined by multiplying the amount received by the <sup>system</sup> in the previous fiscal year by one plus the percentage change in the total amount appropriated. Beginning in the fiscal year in which the total amount appropriated equals at least 11.21<sup>5</sup>% of the total operating expenditures for public library services from <sup>local</sup> and county <sup>sources & sources</sup>, the amount paid to a ~~each~~ system is determined by ~~weighting~~

The systems percentage of the following three factors (in the following manner) they compare to other systems: population, 85%; geographical area, 7.5%; and shared revenue paid to the municipalities and counties in the system, 7.5%.

multiplying the system's percentage

adding all of the following: 85% of

# 1. The system's percentage of the state's population multiplied by the ~~part of the~~ total amount appropriated for library aid.

# 2. The system's <sup>(S)</sup> percentage of the state's geographical area multiplied by 7.5% of the total amount appropriated for library aid.

# 3. The system's <sup>(S)</sup> percentage of shared revenue payments multiplied by 7.5% of the total amount appropriated for library aid.

(end analysis)