

FISCAL ESTIMATE FORM

1999 Session

ORIGINAL

LRB # - 1102/1

INTRODUCTION # SB 293

CORRECTED

SUPPLEMENTAL

Admin. Rule #

Subject

Licenses to carry a concealed weapon, granting rule-making authority, making appropriations and providing a penalty.

Fiscal Effect

State: No State Fiscal Effect

Check columns below only if bill makes a direct appropriation or affects a sum sufficient appropriation.

Increase Costs - May be possible to Absorb Within Agency's Budget Yes No

Increase Existing Appropriation

Increase Existing Revenues

Decrease Existing Appropriation

Decrease Existing Revenues

Decrease Costs

Create New Appropriation

Local: No local government costs

1. Increase Costs

Permissive Mandatory

3. Increase Revenues

Permissive Mandatory

5. Types of Local Governmental Units Affected:

Towns Villages Cities

2. Decrease Costs

Permissive Mandatory

4. Decrease Revenues

Permissive Mandatory

Counties Others _____

School Districts WTCS Districts

Fund Sources Affected

GPR FED PRO PRS SEG SEG-S

Affected Ch. 20 Appropriations

20.370(5) (cx), 20.455 (2) (gp)

Assumptions Used in Arriving at Fiscal Estimate:

(see attached sheets)

(DOJ) (12/09/1999)

SB 293 creates a procedure by which a person may apply to a county sheriff for a license to carry a concealed weapon. The Department of Justice is to design the license document issued by the sheriffs and it is to be tamper proof and be produced using the same or similar equipment as used by the Department of Transportation to issue Wisconsin driver's licenses.

The Department of Justice has been asked to provide local and state costs for this new licensing program. Below are the cost breakouts for the local and state portions.

Local Costs:

To arrive at the local costs, the Department had to make some assumptions. The bill allows for each sheriff to issue the concealed weapons license. This estimate reflects the maximum cost possible but also reflects cost per sites. Based on the experience of the Department of Corrections with their tamper proof ID card system, we estimate that the following equipment would be needed for each site for which a license would be sold: personal computer, keyboard, mouse, Sensor Mast (digital camera), Eltron P500 card printer, license application software, equipment desk. Total equipment cost per site estimate: \$32,000.

Personnel. We estimate that Sheriff Departments would have to train either deputy sheriffs or desk clerks to process each license application. Sheriff's Department personnel costs associated with this program include training on the equipment, processing the applications, taking photographs, taking fingerprints, issuing licenses, processing changes of address, reissuing lost or destroyed licenses, suspending or revoking previously issued licenses for those arrested for, charged with or convicted of a disqualifying arrest and filing the written answer for appeals for denials in circuit court and license expiration an renewal. Approximate time to complete these duties, on average is approximately 30 minutes. If we apply our average amount of license statewide (annual estimate of 30,000) multiplied by the average hourly wage of a desk clerk and/or a deputy sheriff (\$25), divided by the amount of counties, our final estimate for each county would be a 1/10 FTE. That cost would be approximately \$5000 per site.

Per site cost: Equipment	\$32,000
Personnel	\$ 5,000
	<u> </u>
	\$37,000

Statewide Local Costs: **\$2,664,000**

In all actuality, each county may have more or less volume, the counties may choose to go together to process the licenses, or the counties may refuse to issue and not incur the overhead costs. Again, this site cost is the average site cost if all counties had their own license-processing site.

State Costs: It is assumed that the Department of Justice would perform the following tasks: create a design for application forms and license documents, create a unique code number and unique identification number for each license issued, perform a firearms restriction record search and issue a unique approval or nonapproval for each applicant, receive a duplicate copy of each license applications form from the sheriff, maintain computerized record listing the names of all licensees along with information concerning each individual as provided to the department by the sheriff provide information concerning a specific individual who is a license holder to law enforcement under restricted circumstances. It is also assumed that the department would proactively report new arrest and conviction information of license holders to sheriffs to enable the sheriff to comply with the revocation and suspension provisions.

Equipment costs:

Data Server and software licenses	\$39,800
Programming (1000 hrs @\$70)	\$70,000
Interface to TIME System (640 hrs @70)	\$44,800
Modify Document Image Archive To include photos from Sheriff	\$40,000
Proactive reporting to sheriff of Offenses (1200 @70)	<u>\$84,000</u>
TOTAL Equipment Costs	\$278,000

Personnel Costs

4 Criminal History Specialists	\$130,000
2 Workstations for 4 employees	\$ 6,000
2 Criminal History Specialist for License Data Base, data entry, etc.	<u>\$ 65,000</u>
TOTAL Personnel Costs	\$201,000

TOTAL DOJ Costs **\$479,000**

(see other side)

Long-Range Fiscal Implications: see text

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Date
December 9, 1999

LRB 1102/1 Original

SB 293

Fiscal Estimate from Department of Justice

Revenue Generated. The number of people who will choose to buy a license to carry a concealed weapon is unknown. Based on some other states experience, a conservative estimate may be 30,000-40,000 the first year and 20,000 each subsequent year. Below are the fees collected by the Sheriffs from each applicant:

License Revenue: Each license has the following costs

Fee set by sheriff not to exceed \$75	\$75 (maximum)
DOJ Firearms Restriction Search**	\$ 8
Shooting Range Improvement Fee	\$15
Excellence Fund Fee	\$15
Subtotal	\$113

** Sheriffs may waive this fee. By waiving the fee, DOJ would not be able to recover part of the Department's costs.

Note: the bill also requires fingerprint checking which is not part of a normal Firearm Restriction Record Search. A search of the Automated Fingerprint Identification System databases requires a complete set of 10 prints, not a single print as found in the bill. The fees for fingerprint searches as set by law are:

CIB fee per s. 165.82	\$10
FBI fee	\$24

TOTAL MAXIMUM REVENUE PER APPLICANT	\$147
TOTAL Revenue (based on 30,000 applications)	\$4,410,000

However, the way the revenue is allocated, it will not cover the costs of the various entities. They break down as follows:

30,000 Licenses at maximum \$75 fee (to counties)**	\$2,250,000
30,000 DOJ Searches at \$8*	\$240,000
30,000 licenses at \$15 range fee (to DNR to be sent by Sheriffs)	\$450,000
30,000 licenses at \$15 excellence fund fee (discretionary may cover overhead)	\$450,000
30,000 licenses at \$24 FBI fingerprint (pass through to FBI)	\$720,000

*The bill requires that the Sheriffs remit the amount for the background check to the State Treasurer. It is not stated that the revenue would compensate DOJ for their costs. Again, the Sheriff may waive this fee as well.

This estimate is based on an average for each county. Some counties with the site overhead will be able to recoup their overhead costs at a quicker pace while other counties may not be able to recoup their entire costs at all depending on the volume

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I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):

II. Annualized Costs:	Annualized Fiscal impact on State funds from:	
	Increased Costs	Decreased Costs
A. State Costs by Category		
State Operations - Salaries and Fringes	\$ see text	\$ -
(FTE Position Changes)	(FTE)	(- FTE)
State Operations - Other Costs		-
Local Assistance		-
Aids to Individuals or Organizations		-
TOTAL State Costs by Category	\$ see text	\$ -
B. State Costs by Source of Funds	Increased Costs	Decreased Costs
GPR	\$	\$ -
FED		-
PRO/PRS		-
SEG/SEG-S	See text	-
State Revenues Complete this only when proposal will increase or decrease state revenues (e.g., tax increase, decrease in license fee, etc.)	Increased Rev.	Decreased Rev.
GPR Taxes	\$	\$ -
GPR Earned		-
FED		-
PRO/PRS		-
SEG/SEG-S		-
TOTAL State Revenues	\$ see text	\$ -

NET ANNUALIZED FISCAL IMPACT

	STATE	LOCAL
NET CHANGE IN COSTS	\$see text _____	\$see text _____
NET CHANGE IN REVENUES	\$see text _____	\$see text _____

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