#### Bill

| Receive   | ed: <b>09/14/1999</b> |                        | Received By: grantpr |               |   |                                       |             |  |  |
|---|-----------------------|------------------------|----------------------|---------------|---|---------------------------------------|-------------|--|--|
| Wanted: As time permits  For: Public Instruction 6-5186 |                       |                        |                      |               | Identical to LRB:  By/Representing: Michael TeRonde |                                       |             |  |  |
|   |                       |                        |                      |               |   |                                       |             |  |  |
| May Co  | ontact: Bob Pa        | ul, DPI                |                      |               | Alt. Drafters:                                      |                                       |             |  |  |
| Subject   | : Educat              | ion - state supe       | erintendent          | Extra Copies: | MJL   |                                       |             |  |  |
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| Received: 09/14/1999                                    |                       |                        |                      | Received By: grantpr  Identical to LRB:  By/Representing: Michael TeRonde |   |  |          |             |
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| May Cont  | tact: Bob Par         | ul, DPI                |                      |   |   |  |          |             |
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| For: Publ   |   |                                       |                      |                      | By/Representing: Michael TeRonde |        |          |  |
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| May Cont    | Contact: Bob Paul, DPI                                  |                                       |                      |                      | Alt. Drafters:                   |        |          |  |
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| For: Pub     | lic Instruction       | n 6-5186               |                                 |             | By/Representing:           | Michael Tel     | Ronde    |
| This file    | may be shown          | to any legislato       | or: <b>NO</b>                   |             | Drafter: grantpr           |                 |          |
| May Con      | tact: Bob Pa          | ul, DPI                |                                 |             | Alt. Drafters:             |                 |          |
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Bill

| Received: <b>09/14/1999</b> |  |
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| Wanted: As time permits     |  |

For: Public Instruction 6-5186

This file may be shown to any legislator: NO

May Contact: Bob Paul, DPI

Subject: **Education - state superintendent**  Received By: grantpr

Identical to LRB:

By/Representing: Michael TeRonde

Drafter: grantpr

Alt. Drafters:

Extra Copies:

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Pre Topic:

No specific pre topic given

Topic:

Pupil records

**Instructions:** 

See Attached

**Drafting History:** 

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#### PUPIL RECORDS MODIFICATIONS

#### DRAFTING INSTRUCTIONS TO AMEND 118.125 and 19.35 Stats.

First Change, to conform 118.125(2)(g) with FERPA and specifically authorize release of pupil records to certain state agencies performing audits and evaluations while continuing to insure confidentiality:

- Authorize the department to grant access to otherwise confidential pupil records to the audit bureau, fiscal bureau or other state agencies designated by the state superintendent in connection with an audit or evaluation of an applicable (K-12) state or federally supported education program.
- Specifically authorize department release of pupil records to the Comptroller General of the United States or Secretary of the U.S. Department of Education, in connection with an audit or evaluation of an applicable state or federally-supported education program or the enforcement of applicable state or federal legal requirements in connection with such programs.
- Require that when personally identifiable pupil records data are collected by any such officials, the data shall be protected in a manner which will not permit the personal identification of students and their parents by other than those officials, and such personally identifiable data shall be destroyed when no longer needed for such audit, evaluation and enforcement of state or federal requirements.

Second change, 19.35(2)(g):

μ. 19.36 (c)

In responding to open records requests for pupil data, to authorize the department which must separate confidential pupil names from non-confidential pupil data, to charge the requester the actual, necessary and direct cost for such editing when necessary to preserve pupil and parent confidentiality.

> Pel. LEB & LAB & port in > Recein strip

G:/ Pupil Records Modifications-Drafting Instru

Peter- If you have guestions on these draft instructions, please call instructions, beautiful 6-9353.

Bob Paul 6-9353.

Thank you,

Make Fellowse
6-5186

# CONFIDENTIAL PUPIL RECORDS – STUDIES – CONFORMITY WITH FERPA COST RECOVERY UNDER OPEN RECORDS

Amend 118.125(2)(g), to conform with FERPA (federal Family Education Rights and Privacy Act), identify specific state agencies for audits and evaluations and authorize actual cost recovery for modifying pupil records to retain confidentiality in responding to open records requests:

- 1) adding the underlined portion to this text to conform with FERPA:

  "(2)(g)2. ... The department shall keep confidential all pupil records provided to the department by a school board except that the department may grant access to pupil records by the state audit and fiscal bureaus, to other appropriate state agencies as determined by the state superintendent and to the Comptroller General of the United States or the Secretary of the U.S. Department of Education in connection with an audit or evaluation of an applicable state or federally-supported education program or the enforcement of applicable state or federal legal requirements in connection with such programs. When collection of personally identifiable information is specifically authorized by state or federal law, any data collected by such officials shall be protected in a manner which will not permit the personal identification of students and their parents by other than those officials, and such personally identifiable data shall be destroyed when no longer needed for such audit, evaluation, and enforcement of state or federal legal requirements.
- 2) add new provision relating to recovering costs for screening pupil names off confidential pupil records in response to open records requests for pupil data:

  (2)(g)4.: The department may charge the actual, necessary and direct cost for redacting pupil names from pupil records when necessary to preserve pupil and parent confidentiality in response to a request for pupil data under s. 19.35.

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#### PUPIL RECORDS MODIFICATIONS

#### DRAFTING INSTRUCTIONS TO AMEND 118.125 and 19.35 Stats.

First Change, to conform 118.125(2)(g) with FERPA and specifically authorize release of pupil records to certain state agencies performing audits and evaluations while continuing to insure confidentiality:

- Authorize the department to grant access to otherwise confidential pupil records to the audit bureau, fiscal bureau or other state agencies designated by the state superintendent in connection with an audit or evaluation of an applicable (\$12) state or federally supported education program.
- Specifically authorize department release of pupil records to the Comptroller General of the United States or Secretary of the U.S. Department of Education, in connection with an audit or evaluation of an applicable state or federally-supported education program or the enforcement of applicable state or federal legal requirements in connection with such programs.
- Require that when personally identifiable pupil records data are collected by any such officials, the data shall be protected in a manner which will not permit the personal identification of students and their parents by other than those officials, and such personally identifiable data shall be destroyed when no longer needed for such audit, evaluation and enforcement of state or federal requirements.

Second change, 19.35(2)(g):

• In responding to open records requests for pupil data, to authorize the department which must separate confidential pupil names from non-confidential pupil data, to charge the requester the actual, necessary and direct cost for such editing when necessary to preserve pupil and parent confidentiality.

# CONFIDENTIAL PUPIL RECORDS – STUDIES – CONFORMITY WITH FERPA COST RECOVERY UNDER OPEN RECORDS

Amend 118.125(2)(g), to conform with FERPA (federal Family Education Rights and Privacy Act), identify specific state agencies for audits and evaluations and authorize actual cost recovery for modifying pupil records to retain confidentiality in responding to open records requests:

- "(2)(g)2....The department shall keep confidential all pupil records provided to the department by a school board except that the department may grant access to pupil records by the state audit and fiscal bureaus, to other appropriate state agencies as determined by the state superintendent and to the Comptroller General of the United States or the Secretary of the U.S. Department of Education in connection with an audit or evaluation of an applicable state or federally-supported education program or the enforcement of applicable state or federal legal requirements in connection with such programs. When collection of personally identifiable information is specifically authorized by state or federal law, any data collected by such officials shall be protected in a manner which will not permit the personal identification of students and their parents by other than those officials, and such personally identifiable data shall be destroyed when no longer needed for such audit, evaluation, and enforcement of state or federal legal requirements.
- 2) add new provision relating to recovering costs for screening pupil names off confidential pupil records in response to open records requests for pupil data:

  (2)(g)4.: The department may charge the actual, necessary and direct cost for redacting pupil names from pupil records when necessary to preserve pupil and parent confidentiality in response to a request for pupil data under s. 19.35.

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SECTION #.

### Section #. 118.125 (2) (g) 2. of the statutes is amended to read:

118.125 (2) (g) 2. Upon request by the department, the school board shall provide the department with any information contained in a pupil record that relates to an audit or evaluation of a federal or state—supported program or that is required to determine compliance with requirements under chs.

115 to 121. The department shall keep confidential all pupil records provided to the department by a school board.

federal law relating to such a program

History: 1973 c. 254; 1977 c. 418; 1979 c. 205; 1981 c. 20, 273; 1983 a. 189; 1985 a. 218; 1987 a. 27, 70, 206, 285, 337, 355; 1987 a. 399 s. 491r; 1987 a. 403 ss. 123, 124, 256; 1989 a. 31, 168; 1989 a. 201 s. 36; 1989 a. 336; 1991 a. 39, 189; 1993 a. 27, 172, 334, 377, 385, 399, 450, 491; 1995 a. 27 ss. 3939, 3940, 9126 (19), 9130 (4), 9145 (1); 1995 a. 77, 173, 225, 352; 1997 a. 3, 27, 205, 237, 239.

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## STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

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## STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

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# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-3626/P1dn PG:cjs&jlg:km

September 28, 1999

- 1. Note that I modified s. 118.125 (2) (g) 2. to conform to 34 CFR 99.35 (a). OK?
- 2. I deleted specific mention of the Legislative Fiscal Bureau and Legislative Audit Bureau in s. 118.125 (7) (a) because disclosure to these agencies does not appear to be allowed under 34 CFR 99.31 (a) (3) (iii).
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- 4. I couldn't identify a PR appropriation that could be used to take in and spend the revenue derived from the fee proposed in this draft. Do you want to create one?

Peter R. Grant Managing Attorney Phone: (608) 267–3362

E-mail: Peter.Grant@legis.state.wi.us

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LRB-3626/P1dn PG:øjs&jlg:km

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E-mail: Peter.Grant@legis.state.wi.us

11/19/99
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#### State of Misconsin 1999 - 2000 LEGISLATURE

LRB-3626/22/ PG:cjs&jlg:km

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to amend 118.125 (2) (g) 2.; and to create 118.125 (7) of the statutes; relating to: the disclosure of pupil records by the department of public instruction.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided on a later version

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 118.125 (2) (g) 2. of the statutes is amended to read:

118.125 (2) (g) 2. Upon request by the department, the school board shall provide the department with any information contained in a pupil record that relates to is in connection with an audit or evaluation of a federal or state—supported education program or that is required to determine for the enforcement of or compliance with requirements under chs. 115 to 121. The department shall keep confidential all pupil records provided to the department by a school board federal law relating to such a program.

**Section 2.** 118.125 (7) of the statutes is created to read:

department shall keep confidential all information relating to individual pupils that is provided to the department except that the department may disclose such information to the U.S. comptroller general or the U.S. secretary of education, or to appropriate state agencies as determined by the state superintendent, in connection with an audit or evaluation of a federal or state—supported education program or for the enforcement of or compliance with federal law relating to such a program.

- (b) A person to whom information is disclosed under par. (a) shall ensure that the information is protected in a manner that does not permit the personal identification of individuals by persons other than those specified in par. (a) and shall destroy the information when it is no longer needed for the purposes specified in par. (a).
- (c) In addition to the fees specified in s. 19.35 (3), the department may impose a fee upon a requester that does not exceed the actual, necessary and direct cost of deleting from the requested record information that is prohibited from being disclosed under this section or 20 USC 1232g.

(END)

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## STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

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#### SUBMITTAL FORM

# LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and sign on the appropriate line(s) below.

| Date: 11/23/1999                              | To: Public Instruction (Michael Te Ronde)                               |
|---|---|
|   | Relating to LRB drafting number: LRB-3626                               |
| Topic Pupil records                           |   |
| Subject(s) Education - state superintendent   |   |
| 1. <b>JACKET</b> the draft for introduction   |   |
| in the Senate or the Assembly                 | (check only one). Only the requester under whose name the               |
| drafting request is entered in the LRE        | 3's drafting records may authorize the draft to be submitted. Please    |
| allow one day for the preparation of t        | the required copies.  |
| 2. REDRAFT. See the changes indicat           | ted or attached   |
| A revised draft will be submitted for         | your approval with changes incorporated.                                |
| 3. Obtain <b>FISCAL ESTIMATE NOW</b>          | V, prior to introduction  |
| If the analysis indicates that a fiscal e     | estimate is required because the proposal makes an appropriation or     |
| increases or decreases existing appropriately | priations or state or general local government fiscal liability or      |
| revenues, you have the option to requ         | nest the fiscal estimate prior to introduction. If you choose to        |
| introduce the proposal without the fis        | scal estimate, the fiscal estimate will be requested automatically upon |
| introduction. It takes about 10 days to       | o obtain a fiscal estimate. Requesting the fiscal estimate prior to     |
| introduction retains your flexibility for     | or possible redrafting of the proposal.                                 |
| If you have any questions regarding the       | above procedures, please call 266-3561. If you have any questions       |
| relating to the attached draft, please feel   | I free to call me.  |
| 1 1   | Peter R. Grant, Managing Attorney Telephone: (608) 267-3362             |

Telephone: (608) 267-3362

11/24/99 Br Paul called. Change to state agencies

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#### State of Misconsin 1999 - 2000 LEGISLATURE

LRB-3626/2 PG:cjs&jlg:hmh



#### 1999 BILL

AN ACT to amend 118.125 (2) (g) 2.; and to create 118.125 (7) of the statutes; relating to: the disclosure of pupil records by the department of public instruction.

#### Analysis by the Legislative Reference Bureau

Under current state and federal law, with certain exceptions, all pupil records maintained by a public school are confidential. One exception in state law requires a school board to provide to the department of public instruction (DPI) any information contained in a pupil record that relates to an audit or evaluation of a federal or state-supported program or that is required to determine compliance with requirements in the state laws relating to schools.

This bill conforms this exception to federal law (see 20 USC 1232g and 34 CFR 99.35 (a)). Under the bill, a school board must provide DPI with any information contained in a pupil record that is in connection with an audit or evaluation of a federal or state-supported education program or for the enforcement of or compliance with federal law relating to such a program.

The bill also allows DPI to disclose such information to the U.S. Comptroller General or the U.S. Secretary of Education, or to appropriate state and local educational agencies, in connection with an audit or evaluation of a federal or state—supported education program or for the enforcement of or compliance with federal law relating to such a program. A person to whom information is disclosed may not permit additional disclosure and must destroy the information when it is no longer needed.

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Finally, the bill allows DPI to charge a person who asks for a copy of a record a fee sufficient to cover the cost of deleting from the record information that is prohibited from being disclosed under state or federal law.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

#### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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| destroy the information when it is no longer  | needed for the purposes specified in par.    |
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(c) In addition to the fees specified in s. 19.35 (3), the department may impose a fee upon a requester that does not exceed the actual, necessary and direct cost of deleting from the requested record information that is prohibited from being disclosed under this section or 20 USC 1232g.

(END)

From:

Robert Paul

To:

Michael TeRonde

Date:

Fri, Dec 10, 1999 1:46 PM

Subject:

Re: Pupil Records disclosure bill (LRB-3626/2)

#### Mike

1) There is nothing in state law re penalty for redisclosure. There is in federal regulation interpreting FERPA, beyond the provisions we already have of the record not permitting personal identification, and the record being required to be destroyed after use [both of which come from 34 CFR 99.35. The additional penalty is the one connected with controlled redisclosure to third parties, which is NOT a provision we are including. I suggest we stay simpler and more protective than FERPA by denying or forbidding redisclosure to any third parties and then provide the penalty to the second party, the one to whom we've disclosed. This means that any party or say state agency to whom we disclose, say for purposes of perfoming an evaluation, that party may not redisclose to any other party. That will restrict the second party somewhat, say if they wanted to subcontract. FERPA has provisions for this but it would make our bill somewhat longer and more complex. The penalty is denial of access to such pupil records for some years - the feds say 5; we could say 3.

2) Ergo I suggest the following changes to our draft:

a) on p.  $\mathcal{Z}_{\lambda}$  line 1, after "par.(a)" add: , is not disclosed to any other party

b) on p. 2, line 4, change the sub (c) to sub (d)

c) on p. 2 fine 4, add new sub (c): If the department determines that a party improperly rediscloses personally identifiable information from pupil records in violation of para. (b), the department may not allow that party access to personally identifiable information from pupil records for three years. [This language is adapted from 34 CFR 99.33(e)]

Do folks have any comments? Do we need to meet? Pls advise.

Bob

>>> Michael TeRonde 12/10/99 11:30:14 AM >>>

Cal and I visited with Sen. Erpenbach and his staff this morning about this draft. Since he is a leading privacy advocate in the Senate, we were asking him to support and sponsor the proposal.

The Senator and his staff were concerned about the re-release of information by a recipient individual or agency to other individuals or agencies. I pointed out that the bill (in Section 2) required a recipient to ensure that the information is protected in a way that personal identification is not permitted except to those specified in the created Section 118.125 (7) (a). The point is that at the very least this imposes a burden on the recipient regarding re-release.

This does not satisfy them. They are looking for something explicit in the law which prohibits re-release of information and which provides a penalty for re-release.

I need to get back to Senator Erpenbach's staff regarding this. Therefore my questions are:

- 1.) Is there something currently in the Wisconsin Statutes or in FERPA that would specifically address the re-release issue, including the provision of a penalty. If so, I believe they would be looking for specific statutory citations.
- 2.) If the answer to Question 1 is no, how might the bill be modified to address re-release and what might

be an appropriate penalty?

Thanks for looking into this. Please let me know if you need additional background information on our discussion with Senator Erpenbach and his staff.

CC:

Calvin Potter; Regina Frank-Reece

RG: LRB-3626/2

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please contact Bob

(6-5353) or me (1966).

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## STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

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#### State of Misconsin 1999 - 2000 LEGISLATURE

LRB-3626/2
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#### 1999 BILL

100%

AN ACT to amend 118.125 (2) (g) 2.; and to create 118.125 (7) of the statutes;

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Desclose the information to anyone ets.

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LRB-3626/2 PG:cjs&jlg:mrc SECTION 2

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#### **BILL**

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In addition to the fees specified in s. 19.35 (3), the department may impose a fee upon a requester that does not exceed the actual, necessary and direct cost of deleting from the requested record information that is prohibited from being disclosed under this section or 20 USC 1232g.

(END)

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#### SUBMITTAL FORM

# LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and sign on the appropriate line(s) below.

To: Public Instruction **Date:** 12/16/1999 Michael Teronde Relating to LRB drafting number: LRB-3626 **Topic** Pupil records Subject(s) Education - state superintendent 1. JACKET the draft for introduction hunder Teles in the Senate \_\_\_\_\_ or the Assembly \_\_\_\_ (check only one). Only the requester under whose name the drafting request is entered in the LRB's drafting records may authorize the draft to be submitted. Please allow one day for the preparation of the required copies. 2. **REDRAFT.** See the changes indicated or attached A revised draft will be submitted for your approval with changes incorporated. 3. Obtain **FISCAL ESTIMATE NOW**, prior to introduction If the analysis indicates that a fiscal estimate is required because the proposal makes an appropriation or increases or decreases existing appropriations or state or general local government fiscal liability or revenues, you have the option to request the fiscal estimate prior to introduction. If you choose to introduce the proposal without the fiscal estimate, the fiscal estimate will be requested automatically upon introduction. It takes about 10 days to obtain a fiscal estimate. Requesting the fiscal estimate prior to introduction retains your flexibility for possible redrafting of the proposal. If you have any questions regarding the above procedures, please call 266-3561. If you have any questions

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Peter R. Grant, Managing Attorney Telephone: (608) 267-3362