

State of Misconsin 1999 - 2000 LEGISLATURE

LRB-4655/P2 1 RJM/JTK/MES:all:ch

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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 $AN\ ACT \textit{to repeal}\ 5.15\ (2)\ (e), 5.15\ (2)\ (f), 5.15\ (5), 62.08\ (2), 66.021\ (16)\ and\ 66.022\ (2), 66.021\ (2)$ 1 (6); to renumber and amend 5.15 (2) (d) and 59.10 (3) (c); to amend 5.15 (1) (a), 5.15 (1) (a), 5.15 (1) (b), 5.15 (1) (b), 5.15 (1) (c), 5.15 (1) (c), 5.15 (2) (b) 1., 3 5.15(2)(6)2., 5.15(2)(b)3., 5.15(2)(b)4., 5.15(2)(bm), 5.15(2)(cm), 5.15(2)4 (d), 5.15 (2) (e), 5.15 (2) (f) (intro.), 5.15 (2) (g), 5.15 (2) (g), 5.15 (4), 5.15 (4) (a), 5 5.15 (4) (b), 5.15 (6) (a), 5.15 (7), 5.15 (8), 59.10 (2) (a), 59.10 (3) (b) 1., 59.10 (3) 6 (b) 2., 59.10 (3) (b) 2., 59.10 (3) (b) 4., 59.10 (3) (b) 4., 59.10 (6), 62.08 (1), 66.021 (2), 66.021 (3) (4) (5) (6), 62.08 (1), 66.021 (2), 66.027 (8) (a), 66.021 (8) (b), 66.021 (15), 66.025 and 119.08 (1) (b); to repeal and 8 recreate 4.002; and to create 5.15(2)(b)(intro.), 5.15(2)(ce), 5.15(2)(d) 1. to 9 4., 5.15 (2) (fm), 5.15 (4) (c), 20.510 (1) (k), 59.10 (3) (b) 2m. and 59.10 (3) (c) 2. 10 of the statutes; relating to: puricipal wards election districts in 1st class city 11 school systems; recording of certain municipal annexations; the effective date 12 of certain annexation and detachment actions, filing of municipal ward plans 13 and county supervisory district plans; division of municipalities into wards what 14

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redistricting of supervisory and aldermanic districts; and making an appropriation.

> Analysis by the Legislative Reference Bureau *** ANALYSIS FROM =4655/P1 ***

This bill makes various changes in the laws relating to municipal wards, county supervisory districts, city aldermanic districts, election districts in first class city school systems and municipal annexations and detachments.

Minimum populations for wards

Currently, a municipality having a population of less than 10,000 may create a ward with no fewer than 300 inhabitants. A municipality having a population of at least 10,000 but less than 39,000 may create a ward with no fewer than 600 inhabitants. A municipality having a population of at least 39,000 but less than 150,000 may create a ward with no fewer than 800 inhabitants. Every other municipality may create a ward with no fewer than 1,000 inhabitants.

This bill eliminates these minimum ward population requirements.

Annexations that subdivide blocks

This bill provides that no annexation of territory by a city or village that establishes a municipal boundary that subdivides a census block is valid until the city or village furnishes to the secretary of state a certified copy of the annexation ordinance, a plat showing the annexed area and an estimate of the population of the area according to the most recent federal decennial census. Currently, there is no such limitation.

The bill also requires the secretary of state to provide the legislative reference bureau with a copy of the ordinance, plat and estimate.

Treatment of annexed territory

In which the territory is located

Treatment of annexed territory

Currently, if new territory becomes a part of a municipality after adoption of a decennial ward plan, the municipality may add the territory to an existing ward or may create a separate ward consisting of that territory only. Under this bill, any such territory annexed after the county adopts a tentative supervisory district plan must constitute a separate whole ward and must be numbered with the letter "A" following the whole number assigned to the ward.

Filing of copies of municipal ward plans

Currently, within five days after adoption of a decennial ward plan, each municipality is required to transmit a copy of the plan to the county clerk or board of election commissioners of each county in which the municipality is located. If the population of the municipality exceeds 10,000, the municipality is required to send a copy to the legislative reference bureau.

Under this bill, if a decennial ward plan includes any territory that was annexed to the municipality after January 1 of the year of the federal decennial census, the plan must identify the census block number or numbers of the annexed territory and each municipality from which the territory was detached. Under the bill, a municipality need only file a ward plan with the county clerk or board of election commissioners and the county clerk or board of election commissioners must send a copy of the ward plan of each municipality in the county that legislative reference bureau for the date by which all municipalities in the county that are required to be divided into wards have been so divided. The legislative reference bureau must then provide copies of each ward plan to the elections board. In addition, the bill provides that if any municipality rails to file a ward plan within the time prescribed by law, the municipality is liable to the elections board, the legislature and the legislative service agencies for additional costs incurred in recording ward data as a result of the delay.

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Filing of final county supervisory district plans

Currently, the chairperson of each county board of supervisors must file with the secretary of state a copy of the final county supervisory district plan. This bill requires the secretary of state to forward a copy of the supervisory district plan to the legislative reference bureau and requires the legislative reference bureau to forward a copy to the elections board.

Time schedule for establishing election districts in 1st class city school systems Currently, within 60 days after a first class city adopts an aldermanic district

Currently, within 60 days after a first class city adopts an aldermanic district plan, the board of school directors of the city must adopt an election district plan. Under this bill, a first class city board of school directors must adopt an election district plan within 60 days after adoption of a decennial ward plan rather than an aldermanic district plan.

Town ward numbering

Currently, when a town is divided into wards, the annual town meeting and special town elections must be held in the first ward. The bill deletes that requirement.

Effective date of certain annexation or detachment actions

Currently, during the period from April 1 to June 30 of the year following a federal decennial census, if a city or village takes an annexation or detachment action affecting land that is the subject of certain ordinances or resolutions expressing the city's or village's intent not to annex or detach territory, the annexation or detachment is effective on July 1 of that year or at such later date as may be specified in the ordinance or resolution. The bill repeals that provision.

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*** ANALYSIS FROM -3963/3 ***

Municipal ward plan revisions

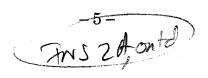
Currently, under the state constitution, the legislature is directed to redistrict legislative districts according to the number of inhabitants at its next session At the same intervals, the legislature also following each federal census. reapportions congressional districts in this state pursuant to federal law. Under current state law, following each decennial federal census, most municipalities are also required to divide their territory into wards, and counties and cities are required to redistrict supervisory and aldermanic districts so that the districts contain, as nearly as practicable, an equal number of inhabitants according to the census results. With limited exceptions, wards are required to consist of one or more whole, contiguous census blocks (the smallest geographic units for which census results are available). Counties and municipalities are required to complete this action in three steps, which in no case may conclude later than 180 days after publication of the census results (usually by October of the year following the year of the census). If counties or municipalities fail to adopt division plans, the courts may do so upon petition by interested parties. Revised county and municipal district plans are used to elect members of county boards of supervisors and common councils in the spring of the second year following the year of the census. The legislative and congressional redistricting plans are used to elect members of the legislature and members of congress in the fall of the second year following the year of the census. Currently, the legislature may adjust the boundaries of a municipal ward and use the revised ward boundaries to create a legislative or congressional district.

This bill amends various laws to facilitate the legislative and congressional redistricting process and directs counties and municipalities to revise their ward and districting plans to reflect any legislative act establishing a legislative or congressional district boundary that does not coincide with a ward or municipal boundary.

County supervisory district plans

Currently, within 60 days after publication of the federal decennial census, each county must adopt a tentative county supervisory district plan. Each municipality must adopt a ward division plan, if it is required to do so, within 60 days after adoption of a tentative county supervisory district plan by the county or counties in which the municipality is located, and each county then must adopt a final supervisory district plan within 60 days after every municipality in the county adopts a ward division plan, if it is required to do so.

Currently, the tentative plan must include suggested boundaries or information concerning the number of supervisors to be elected and a description of boundary requirements. This bill provides for the tentative plan to include specific boundaries for each proposed supervisory district. The bill also provides that, except in counties having a population of 500,000 or more, the county board must attempt to incorporate suggestions received from municipalities into the tentative plan, to the extent feasible. The bill also provides that a final county supervisory district plan must not be inconsistent with the tentative plan except to reflect an authorized



change made by a municipality in a municipal ward division or to reflect an official correction to the census.

Accommodation of county requirements

Currently, each municipality must make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located in making municipal ward divisions. This bill requires that each municipality establish wards that will permit creation of county supervisory districts in accordance with the tentative plan or plans submitted by the county or counties in which the municipality is located unless the tentative plan would:1) unduly dilute the voting strength of a racial or language minority group; 2) require the creation of a ward composed of noncontiguous territory, with limited exceptions; 3) require the creation of a ward composed of territory that is not as compact as practicable; 4) unduly bifurcate a manifest social, economic or political community of interest; or 5) require the creation of a ward that would unduly favor a particular person or political party.

Incorporation of census corrections

Currently, decennial ward division plans, as well as decennial county supervisory and city aldermanic district plans, are based on the federal decennial census. The statutes do not treat the issue of corrections issued by the U.S. bureau of the census. This bill provides that the ward plans and aldermanic district plans shall reflect the census results, including any corrections, for the populations of counties, municipalities and census blocks on April 1 of the year of the census, if corrections are issued prior to adoption of a decennial ward plan, or if a municipality that is affected by a correction is not divided into wards, prior to adoption of a county supervisory district plan.

Territory included within ward plans

Currently, each municipal decennial ward division must include all territory within a municipality on August 1 of the year following the federal decennial census. This bill instead provides that each division must include all territory within a municipality on the date of adoption of a tentative supervisory district plan by the county in which the territory is located.

The bill also makes other minor technical changes in the law to facilitate the ward division and county and municipal redistricting process.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

_3963/3.1 Section 1. 4.002 of the statutes is repealed and recreated to read:

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4.002 Municipal wards; definition. In this chapter, "ward" means a municipal ward in effect on January 1 of the 2nd year following a federal decennial census.

-3963/3.2 SECTION 2. 5.15 (1) (a) of the statutes is amended to read:

5.15 (1) (a) Every city, village and town in this state shall by ordinance or resolution of its common council or village or town board, respectively, be divided into wards as provided in this section, except as authorized in sub. (2). The boundaries of the wards established under this section, and the number assigned to each ward, are intended to be as permanent as possible, and to this end each ward shall when created contain a population at a convenient point within the applicable population range under sub. (2) (b), with due consideration for the known trends of population increase or decrease within that part of the municipality in which the ward is located. Once established, the boundaries of each ward shall remain unchanged until a further decennial federal census of population indicates that the population of a ward is then above or below the applicable population range or until the ward boundaries are required to be changed to permit creation of supervisory or aldermanic districts of substantially equal population or to enhance the participation of members of a racial or language minority group in the political process and their ability to elect representatives of their choice, except as authorized or required under this section. If the population of a ward has increased above the maximum of its population range or if the population of a ward must be decreased for a reason specified in this paragraph, the ward shall be divided into 2 or more wards in compliance with sub. (2)(b). If the population of a ward has decreased below the minimum of its population range or if the population of a ward must be increased for a reason specified in this paragraph, the ward shall, if possible, be combined with

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an adjoining ward, or the underpopulated ward and one adjoining ward shall be combined and together subdivided into 2 or more wards in compliance with sub. (2).

-4655/P1.1 SECTION 3. 5.15 (1) (a) of the statutes is amended to read:

5.15 (1) (a) Every city, village and town in this state shall by its common council or village or town board, respectively, be divided into wards as provided in this section, except as authorized in sub. (2). The boundaries of the wards established under this section, and the number assigned to each ward, are intended to be as permanent as possible, and to this end each ward shall when created contain a population at a convenient point within the applicable population range limitation under sub. (2) (b), with due consideration for the known trends of population increase or decrease within that part of the municipality in which the ward is located. Once established, the boundaries of each ward shall remain unchanged until a further decennial federal census of population indicates that the population of a ward is then above or below the applicable population range limitation or until the ward boundaries are required to be changed to permit creation of supervisory or aldermanic districts of substantially equal population or to enhance the participation of members of a racial or language minority group in the political process and their ability to elect representatives of their choice. If the population of a ward has increased above the maximum of its applicable population range limitation or if the population of a ward must be decreased for a reason specified in this paragraph, the ward shall be divided into 2 or more wards or the boundaries of the ward shall be changed in compliance with sub. (2) (b). If the population of a ward has decreased below the minimum of its population range or if the population of a ward must be increased for a reason specified in this paragraph, whenever possible. the ward shall, if possible, be combined with an adjoining ward, or the

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underpopulated ward and one adjoining ward shall be combined and together subdivided into 2 or more wards in compliance with sub. (2).

-3963/3.3 Section 4. 5.15 (1) (b) of the statutes is amended to read:

5.15 (1) (b) Except as authorized in sub. (2) (a), within 60 days after the receipt of a tentative supervisory district plan and written statement, if any, from the county board of each county in which a municipality is located, the governing body of the municipality shall adjust its wards according to the schedule shown in sub. (2). All territory contained within the municipality, and only the territory so contained, on August 1 following the year of the federal decennial census the date of adoption of a tentative supervisory district plan under s. 59.10(2)(a) or (3)(b) 1. by the county in which the territory is located shall be contained within a ward established under the division ordinance or resolution. Except as authorized in sub. (2), each ward shall consist of whole blocks, as utilized by the U.S. bureau of the census in the most recent federal decennial census. To suit the convenience of the voters residing therein each ward shall, as far as practicable, be kept compact and observe the community of interest of existing neighborhoods and other settlements. All territory within a ward shall be contiguous, except for sland territory as defined in sub (2) (1) Enactment or adoption of a division ordinance or resolution requires the affirmative vote of a majority of the members of the governing body.

* 4655/P1.2* Section 5. 5.15 (1) (b) of the statutes is amended to read:

5.15 (1) (b) Except as authorized in sub. (2) (a), within 60 days after the receipt of a tentative supervisory district plan and written statement, if any, from the county board of each county in which a municipality is located, the governing body of the municipality shall adjust its wards according to the schedule shown in sub. (2). All territory contained within the municipality, and only the territory so contained on

August 1 following the year of the federal decennial census shall be contained within a ward. Except as authorized in sub. (2), each ward shall consist of whole blocks. To suit the convenience of the voters residing therein each ward shall, as far as practicable, be kept compact and observe the community of interest of existing neighborhoods and other settlements. All territory within a ward shall be contiguous, except for island territory as defined in sub. (2) (f) 3 surrounded by water or noncontiguous territory that is separated by the territory of another municipality, by water or by both from the major part of the municipality to which the noncontiguous territory belongs. Enactment or adoption of a division ordinance or resolution requires the affirmative vote of a majority of the members of the governing body.

-3963/3.4 SECTION 6. 5.15 (1) (c) of the statutes is amended to read:

ordinance or resolution enacted or adopted under this section on the basis of the published results of each federal decennial census of population shall govern the adjustment of supervisory districts under s. 59.10 (2) (a) and (3) (b) 2, and of aldermanic districts under s. 62.08 (1) for the purpose of local elections beginning on January 1 of the 2nd year commencing after the year of the census until revised under this section on the basis of the results of the next decennial census of population unless adjusted under sub. (2) (f) 4., (6) (a) or (7), or unless adjusted, as a matter of statewide concern, in the enactment of advision is required to effect an extraction on the basis of the most recent decennial census of population on the basis of the most recent decennial census of population of population and the constitution on the basis of the most recent decennial census of population of population and the constitution on the basis of the specific transfer the populations of wards under each decennial of population and ward division shall be determined on the basis of the federal decennial census and

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SECTION 6

any official corrections to the census issued on or before the date of adoption of the 1 ward division to reflect the correct populations of the municipality and the blocks 2 within the municipality on April 1 of the year of the census. 3 *4655/P1.3* SECTION 7. 5.15 (1) (c) of the statutes is amended to read 4 The Unless adjusted under sub. (2) (fm), (6) (a) or (7) 5 livision is required to effect an act of Jus 8/13 established by municipal governing bodies under this section on correlation with the published results of each federal decennial census of population 8 shall govern the adjustment of supervisory districts under s. 59.10 (2) (a) and (3) (b) 9 and of aldermanic districts under s. 62.08 (1) for the purpose of local elections 10 beginning on January 1 of the 2nd year commencing after the year of the census. 11 until revised under this section on the basis of to correlate with the results of the next 12 decennial census of population unless adjusted under sub. (2) (f) 4., (6) (a) or (7), 13 unless adjusted, as a matter of statewide concern, in the enactment of legislative 14 districts under article IV, section 3, of the constitution on the basis of the most recent 15 decennial census of population. 16 *-3963/3.5* Section 8. 5.15 (2) (b) (intro.) of the statutes is created to read: 17 5.15 (2) (b) (intro.) Except for wards created to reflect an act of the legislature 18 redistricting legislative districts under article IV, section 3, of the constitution or 19 redistricting congressional districts and except as authorized under pars. (c) 20 and sub. (7), wards shall contain the following numbers of inhabitants: 2] *-4655/P1.4* SECTION 9. 5.15 (2) (b) 1. of the statutes is amended to read: 22 5.15 (2) (b) 1. In any city in which the population is at least 150,000, each ward 23 shall contain not less than 1,000 nor more than 4,000 inhabitants. 24 *-4655/P1.5* SECTION 10. 5.15 (2) (b) 2. of the statutes is amended to read: 25

1	5.15 (2) (b) 2. In any city in which the population is at least 39,000 but less than
2	150,000, each ward shall contain not less than 800 nor more than 3,200 inhabitants.
3	*-4655/P1.6* Section 11. 5.15 (2) (b) 3. of the statutes is amended to read:
4	5.15 (2) (b) 3. In any city, village or town in which the population is at least
(5)	10,000 but less than 39,000, each ward shall contain not less than 600 nor more than
6	2,100 inhabitants.
7	*-4655/P1.7* Section 12. 5.15 (2) (b) 4. of the statutes is amended to read:
8	5.15 (2) (b) 4. In any city, village or town in which the population is less than
(9)	10,000, each ward shall contain not less than 300 nor more than 1,000 inhabitants.
10	*-3963/3.6* Section 13. 5.15 (2) (bm) of the statutes is amended to read:
11	5.15 (2) (bm) Every city electing the members of its common council from
12	aldermanic districts shall assemble the blocks wholly or partially contained within
13	the city into wards that will enable the creation of aldermanic districts that are
14	substantially equal in population. If a block is partly contained within the city, the
15	city shall divide the block to form a ward containing the portion of the block that lies
16	within the city.
17	*-4655/P1.8* Section 14. 5.15 (2) (ce) of the statutes is created to read:
18	5.15 (2) (ce) If a block contains a facility that is owned or operated by this state
19	or by the federal government and that is used to confine persons convicted of felonies
20	or if a block contains a center for the developmentally disabled, the city, village or
21	town may divide the block in assembling into wards.
22	*_4655/P1.9* Section 15. 5.15 (2) (cm) of the statutes is amended to read:
23	5.15 (2) (cm) Any division of blocks under this section on the basis of population
24	shall be based on the best evidence available. In this paragraph, "best evidence"
25	includes, but is not limited to, the population of the block and other information

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received from the U.S. bureau of the census and such data as number of housing units, utility connections and vehicle registrations or a special census conducted locally. For Except as provided in sub. (6) (a), for each ward so established, the population estimate shall be correlated with the results of the most recent federal decennial census of population, so that the total population reported for all wards in the municipality agrees with the census results.

-3963/3.7 Section 16. 5.15 (2) (d) of the statutes is renumbered 5.15 (2) (d) (intro.) and amended to read:

5.15 (2) (d) (intro.) Every municipality shall make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located under s. 59.10 (2) (a) or (3) (b) 1., and shall divide itself into wards in such a manner that will permit the creation of county supervisory districts in accordance with the population requirements for the plan specified in tentative plan submitted by the county or counties in which it is located under s. 59.10 (2) (a) or (3) (b) 1. unless the tentative plan would:

-4655/P1.10 SECTION 17: 5.15 (2) (d) of the statutes is amended to read:

5.15 (2) (d) Every municipality shall make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located under s. 59.10 (2) (a) or (3) (b) 1., and shall divide itself into wards authorized under par. (b) in such a manner that will permit the creation of county supervisory districts in accordance with the population requirements for the plan specified in s. 59.10 (2) (a) or (3) (b) 1

-3963/3.8 Section 18. 5.15 (2) (d) 1. to 4. of the statutes are created to read: 5.15 (2) (d) 1. Unduly dilute the voting strength of a racial or language minority group.

1	2. Require the creation of a ward composed of noncontiguous territory, except
2	territory which is separated from the municipality by another municipality or by
3	water, or both.
4	3. Require the creation of a ward composed of territory that is not as compact
5	as practicable.
6	4. Unduly bifurcate a manifest social, economic or political community of
7	interest.
8	5. Require the creation of a ward that would unduly favor a particular
9	individual or political party.
10	* -4655/P1.11* Section 19. 5.15 (2) (e) of the statutes is repealed.
-11	*-3963/3.9* Section 20. 5.15 (2) (e) of the statutes is amended to read:
12	5.15 (2) (e) Notwithstanding par. (b), if If territory is detached from a city,
13	village or town after adoption of a decennial ward plan, and the remaining portion
14	of the ward to which it was attached falls below the prescribed minimum population
15	for the applicable range, the remaining portion of the population may be constituted
16	a ward by itself.
17	*_3963/3.10* SECTION 21. 5.15(2)(f)(intro.) of the statutes is amended to read:
18	5.15 (2) (f) (intro.) Notwithstanding par. (b), any Any city, village or town may
19	establish a ward below the prescribed minimum population for the applicable range
20	whenever the proposed ward is established under par. (a), (d) or (e) or whenever the
21	proposed ward contains solely:
22	*-4655/P1.12* SECTION 22. 5.15 (2) (f) of the statutes is repealed.
23	*-4655/P1.13* Section 23. 5.15 (2) (fm) of the statutes is created to read:
(24)	5.15 (2) (fm) Notwith standing par. (h) if territory becomes a part of a city, which the territory becomes a part of a city, which the village or town after the date on which the county adopts a tentative supervisory
25	village or town after the date on which the county adopts a tentative supervisory

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SECTION 23

rd are adjusted to reflect an act the legislature redistricting legislative districts under article IV, district plan under s. 59.10 (2) (a) or (3) (b) 1., each parcel of contiguous territory) redustricting districts

added to the city, village or town shall constitute a separate whole ward as of the date on which the addition occurs. The territory shall continue to constitute a separate whole ward until the city, village or town adopts a subsequent decennial ward plan

-3963/3.11 **SECTION 24.** 5.15 (2) (g) of the statutes is amended to read:

5.15 (2) (g) If a block is affected by an annexation or detachment which establishes a municipal boundary that subdivides the block, the municipalities in which the block is contained shall incorporate only the portion of the block contained within their boundaries in their ward plans division ordinances or resolutions.

*4655/P1.14 SECTION 25 5:15 (2) (g) of the statutes is amended to read

g) If a block is affected by an amexation and bourged under

(a) by a detachment which establishes a municipal boundary that subdivides the block, the municipalities in which the block is contained shall incorporate only the portion of the block contained within their boundaries in their ward plans

-3963/3.12 Section 26. 5.15 (4) of the statutes is amended to read:

5.15 (4) (a) The division ordinance or resolution shall number all wards in the municipality in with unique whole numbers in consecutive order, beginning with the number one, shall designate the polling place for each ward, and shall describe the boundaries of each ward consistent with the conventions set forth in s. 4.003. The ordinance or resolution shall be accompanied by a list of the block numbers used by the U.S. bureau of the census that are wholly or partly contained within each ward. with any block numbers partly contained within a ward identified, and a man of the

municipality which illustrates the resiscosward for aries. If the legislature, in an act redistricting legislative districts under article IV, section 3, of the constitution, or in redistricting congressional districts, establishes a district boundary that does

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not coincide with the boundary of a ward established under an ordinance or resolution, the municipal governing body shall, no later than May 15 of the 2nd year following the year of the federal decennial census on which the act is based, amend the ordinance or resolution to reflect the act. The amended ordinance or resolution shall designate the polling place for any ward that is created to reflect the legislative act.

(b) Within 5 days after adoption or enactment of an ordinance or resolution under this section or any amendment thereto, the municipal clerk shall transmit one copy of the ordinance or resolution or the amendment to the county clerk of each county in which the municipality is contained, accompanied by the list and map specified in par. (a). If the population of the municipality exceeds 10,000, the municipal clerk shall furnish one copy to the legislative reference bureau at the same time. Each copy shall identify the name of the municipality and the county or counties in which it is located.

-4655/P1.15 Section 27. 5.15 (4) (a) of the statutes is amended to read:

5.15 (4) (a) The division ordinance or resolution shall number all wards in the municipality in whole numbers in consecutive order, beginning with the number one, shall designate the polling place for each ward, and shall describe the boundaries of each ward consistent with the conventions set forth in s. 4.003. The ordinance or resolution shall be accompanied by a list of the block numbers used by the U.S. bureau of the census that are wholly or partly contained within each ward, with any block numbers partly contained within a ward identified, and a map of the municipality which illustrates the revised ward boundaries. If a municipality enacts a division ordinance or adopts a division resolution that includes territory that is added to the municipality after the date on which the county adopts a tentative board.

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SECTION 27

supervisory district plan under s. 59.10 (2) (a) or (3) (b) 1., each ward that is comprised of the added territory shall be consecutively numbered, beginning with the whole number following the last number used in the decennial ward plan, in the sequence in which the ward is added to the municipality, and shall bear the letter "A" following the ward number.

-4655/P1.16 Section 28. 5.15 (4) (b) of the statutes is amended to read:

5.15 (4) (b) Within 5 days after adoption or enactment of an ordinance resolution under this section, the municipal clerk shall transmit file one copy of the or the amendment ordinance or resolution to with the county clerk of each county in which the municipality is contained located, accompanied by the list and map specified in par. (a). If the population of the municipality exceeds 10,000, the municipal clerk shall furnish one copy to the legislative reference bureau at the same time If a ward division includes territory that was annexed to the municipality after January 1 of the year of the federal decennial census. The municipal clerk shall identify, for each annexation, the block number or numbers and the municipality or municipalities from which the territory was detached. No later than 10 days after the de copy of a division ordinance or resolution, occompanied by the list all municipalities in the county that are subject to a division requirement must be divided into wards under sub filled, each county clerk shall file with the legislative reference bureau one copy of each ordinance or resolution recaived under this section accompanied by the list and map specified in flat (14). Upon receipt, the legislative reference bureau shall provide the board with one copy of each ordinance or resolution received under this section, accompanied by the list and map stockiffed in Each copy filed under this paragraph shall identify the name of the municipality and the county or counties in which it is located.

-4655/P1.17 SECTION 29. 5.15 (4) (c) of the statutes is created to read:

	municipal elech
1	5.15 (4) (c) If a municipality fails to file a copy of an ordinance or resolution,
2	accompanied by the list and map specified in par. (a), within 65 days after receipt of prescribed under par. (b)
3	a tentative supervisory district plan and written statement, if any, from the county
4	board of supervisors of each county in which the intuite patity is located, the
5	municipality is liable to the state for any additional costs incurred by the elections
6	board and by the legislature and legislative service agencies in recording ward data that are earlied by the untimety (INS 17-7)
7	at the time that the number pality makes its filing. The legislative reference bureau
8	may compile all additional costs for which a municipality is liable under this
9	paragraph and may submit a statement of these costs to the municipal clerk.
10	*-4655/P1.18* Section 30. 5.15 (5) of the statutes is repealed.
11	*-4655/P1.19* Section 31. 5.15 (6) (a) of the statutes is amended to read:
12	5.15 (6) (a) Following any municipality-wide special federal census of
13	population, the governing body of the municipality in which the special census was
14	held may, by ordinance or resolution, adjust the ward boundaries, but no ward line
15	adjustment may cross the boundary of an assembly district. The municipal clerk $\hat{\xi}$
16	shall transmit file copies of the ordinance or resolution in compliance with sub. (4)
17	(b).
18	*_4655/P1.20* Section 32. 5.15 (7) of the statutes is amended to read:
19	5.15 (7) If a new town is created or if part of a town is annexed to a city or village
20	during a decennial period after the period for ward adjustments under sub. (1) (b),
21	the town board of any the new town to which territory is attached or of the town from
22	which territory is detached, without regard to the time provisions of sub. (1)(b), may,
23	by ordinance or resolution, adjust the wards in that town, but no ward line

adjustment may cross the boundary of an assembly district. The town clerk shall

transmit file copies of the ordinance or resolution making the adjustment in compliance with sub. (4) (b).

-4655/P1.21 Section 33. 5.15 (8) of the statutes is amended to read:

5.15 (8) Until divided, all Every municipality that is divided into wards shall hold all elections are held in the established wards, until adjusted or revised under this section.

-4655/P1.22 Section 34. 20.510 (1) (k) of the statutes is created to read:

20.510 (1) (k) Ward data recording. All moneys received from municipalities under s. 5.15 (4) (c) for additional costs of recording ward data incurred by the board as a result of late reports, to be used for that purpose.

-3963/3.13 Section 35. 59.10 (2) (a) of the statutes is amended to read:

59.10 (2) (a) Composition; supervisory districts. Within 60 90 days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, the board shall adopt and transmit to the governing body of each city and village wholly or partially contained within the county a tentative county supervisory district plan to be considered by the cities and villages when dividing into wards. The tentative plan shall specify the number of supervisors to be elected and shall divide the county into a number of districts equal to the number of supervisors, with each district substantially equal in population and consisting of contiguous whole wards. Except as otherwise provided in this paragraph, the board shall develop and adopt the tentative plan in accordance with sub. (3) (b) 1. The tentative plan shall not include provision for division of any census block, as utilized

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of population

by the U.S. bureau of the census in the most recent federal decennial census unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in population. The board shall adopt a final plan by enacting an ordinance in accordance with sub.

(3) (b) 2. to 4. Changes to the final plan shall be governed by sub. (3) (c).

-3963/3.14 Section 36. 59.10 (3) (b) 1. of the statutes is amended to read: 59.10 (3) (b) 1. Within 60 90 days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, each board shall propose a tentative county supervisory district plan setting forth the number of supervisory districts proposed by the board and tentative boundaries or a description of boundary requirements, hold a public hearing on the proposed plan and adopt a tentative plan. The proposed plan may be amended after the public hearing. The tentative plan shall divide the county into a number of districts equal to the number of supervisors, with each district substantially equal in population. The board shall solicit suggestions from municipalities concerning the development of an appropriate plan. The board shall transmit to each municipal governing body in the county the tentative plan that is adopted. Each district shall consist of whole wards or municipalities. Each district shall be designated to be represented by one supervisor, and all districts shall be substantially equal in population and shall attempt to incorporate the suggestions to the extent feasible. Territory within each

supervisory district constant the plan shall be contiguous, except that territory located within a city or willage which is wholly surrounded by another city on water?

or mounting as noncontiguous territory that is separated by the territory of another municipality, by water

or both may be combined with noncontiguous territory, of shapeter the state fined in a 515 (2) (6) 2 more be combined with noncontiguous territory within the same municipality to form a supervisory district. In the tentative plan, the board shall, whenever possible, place whole contiguous municipalities or contiguous parts of the same municipality within the same district. If the division of a municipality is sought by the board, the board shall provide with the plan a written statement to the municipality affected by each proposed division specifying the approximate location of the territory from which a ward is sought to be created for contiguity purposes and the approximate population of the ward proposed to effectuate the division The tentative plan shall not include provision for division of any census block unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in population. The board shall transmit to each municipal governing body in the county a copy of the tentative plan that is adopted.

-3963/3.15 Section 37. 59.10 (3) (b) 2. of the statutes is amended to read: 59.10 (3) (b) 2. Within 60 180 days after every municipality in the county adjusts its wards under s. 5.15 the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, the board shall hold a public hearing and shall then adopt a final supervisory district plan, numbering each district. Wards within each supervisory district created by the plan shall be contiguous, except that one or more wards located within a city of village which is wholly surrounded by another city or water or both, may be combined with one for more noncontiguous wards, or one or more wards or portions of wards

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consisting of island territory as defined in s. 5.15(2)(f) 3. may be combined with one or more noncontiguous wards or portions of wards within the same municipality to form a supervisory district. Except as required to reflect a change authorized under 3 s. 5.15(2)(d) in a municipal ward division and except as required under subd. 2m., 4 the final plan shall not be inconsistent with the tentative plan. 5 *-4655/P1.23* Section 38. 59.10 (3) (b) 2. of the statutes is amended to read: 6 59.10 (3) (b) 2. Within 60 days after every municipality in the county adjusts 7 its wards under s. 5.15, the board shall hold a public hearing and shall then adopt a final supervisory district plan, numbering each district. Wards within each 9 supervisory district created by the plan shall be contiguous, except that one or more 10 wards located within a city or village which is wholly surrounded by another city or water, or both, may be combined with one or more noncontiguous wards, or one or 12 more wards or portions of wards consisting of island territory as defined in s. 5.15 13 (2) (f) 3. surrounded by water or odn'sisting Act noncontiguous territory that is separated by the territory of another municipality, by water or by both from the major

-3963/3.16 Section 39. 59.10 (3) (b) 2m. of the statutes is created to read:

same municipality, to form a supervisory district.

part of the municipality to which the noncontiguous territory belongs may be

combined with one or more noncontiguous wards or portions of wards within the

59.10 (3) (b) 2m. The populations of supervisory districts under the tentative of population plan shall be determined on the basis of the federal decennial census and any official corrections to the census issued on or before the date that the tentative plan is adopted to reflect the correct population of the county and municipalities and blocks within the county on April 1 of the year of the census. The populations of supervisory districts under the final plan shall be determined on the basis of the federal decennial

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Section 39

census and any official corrections to the census to reflect the correct populations of
census and any official corrections to the census to reflect the correct populations of
the county and the municipalities and blocks within the county on April 1 of the year
of the census, if the corrections as they affect any municipality are issued prior to
division of the municipality into wards under s. 5.15, or if a municipality is not
divided into wards, prior to adoption of the final plan.

-3963/3.17 Section 40. 59.10 (3) (b) 4. of the statutes is amended to read:

59.10 (3) (b) 4. The chairperson of the board shall file a certified copy of the final Unless otherwise ordered under sub. (6). districting plan with the secretary of state. together with any amendment a plan enacted and filed lunder this paragraph. enacted and filed under par. (c), remains in effect until the plan is superseded by a subsequent plan enacted under this paragraph and a certified copy of that plan is filed with the secretary of state.

-4655/P1.24 SECTION 41. 59.10 (3) (b) 4. of the statutes is amended to read:

59.10(3)(b) 4. The chairperson of the board shall file a certified copy of the final districting plan with the secretary of state. Upon receipt, the secretary of state shall provide the legislative reference bureau with one copy of each final districting plan received under this subdivision. Upon receipt, the legislative reference bureau shall provide the state elections board with one copy of each final districting plan received under this subdivision.

-3963/3.18 SECTION 42. 59.10 (3) (c) of the statutes is renumbered 59.10 (3) (c) 1. and amended to read:

59.10 (3) (c) 1. After the enactment of a plan of supervisory districts under par. (b), the board may amend the plan to reflect a municipal incorporation, annexation, detachment or consolidation may serve as a basis for altering between federal decennial censuses the boundaries of supervisory districts, in the discretion of the

section. If the court finds that the existing division of the county into supervisory

districts fails to comply with this section, it shall review the plan submitted by the

petitioner and after reasonable notice to the county may promulgate the plan, or any

other plan in compliance with this section, as a temporary supervisory district and

the plan shall be in effect until superseded by a districting a plan adopted by the

board in compliance with this section.

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-3963/3.21 Section 45. 62.08 (1) of the statutes is amended to read:

62.08 (1) Within 60 days after the wards have been readjusted under s. 5.15 (1) and (2) the common council of every city, including any every 1st class city of the first class, shall redistrict the boundaries of its aldermanic districts, by an ordinance introduced at a regular meeting of the council, published as a class 2 notice, under ch. 985, and thereafter adopted by a majority vote of all the members of the council, so that all aldermanic districts are as compact in area as possible and contain, as nearly as practicable by combining contiguous whole wards, an equal number of inhabitants according to the most recent decennial federal census of population. The populations of the aldermanic districts shall be determined on the basis of the federal decennial census and any official corrections to the census to reflect the correct populations of the municipality and the blocks within the municipality on April 1 of the year of the census, if the corrections are issued prior to division of the municipality into wards under s. 5.15. Within 45 days after enactment or adoption of a revised division ordinance or resolution under s. 5.15(4)(a), the common council shall amend the aldermanic district plan to reflect any renumbering of the wards specified in the plan.

-4655/P1.25 Section 46. 62.08 (2) of the statutes is repealed.

-4655/P1.26 Section 47. 66.021 (8) (a) of the statutes is amended to read: 66.021 (8) (a) The clerk of a city or village which has annexed territory shall file immediately with the secretary of state a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall also record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district. Failure Except as provided in this paragraph, failure to file,

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record or send shall not invalidate the annexation and the duty to file, record or send shall be a continuing one. The An annexation of territory that establishes a municipal boundary that subdivides a block is not valid until the clerk of the city or village to which the territory is annexed files with the secretary of state the certified copy of the ordinance, certificate and plat required under this paragraph, together with a certified estimate of the population of the territory on the effective date of the annexation, according to the latest federal decennial census. Any ordinance that is filed, recorded or sent under this paragraph shall describe the annexed territory and the associated population. The information filed with the secretary of state shall be utilized in making recommendations for adjustments to entitlements under the federal revenue sharing program and for distribution of funds under ch. 79. The clerk shall certify annually to the secretary of state and record with the register of deeds a legal description of the total boundaries of the municipality as those boundaries existed on December 1, unless there has been no change in the 12 months preceding. *-4655/P1.27* Section 48. 66.021 (8) (b) of the statutes is amended to read:

-4655/P1.27 SECTION 48. 66.021 (8) (b) of the statutes is amended to read.

66.021 (8) (b) Within 10 days of receipt of the ordinance, certificate and plat, the secretary of state shall forward 2 copies of the ordinance, certificate and plat to the department of transportation, one copy to the department of administration, one copy to the department of revenue, one copy to the department of public instruction, one copy to the department of commerce, one copy to the department of natural resources, one copy to the department of agriculture, trade and consumer protection, one copy to the legislative reference bureau and 2 copies to the clerk of the municipality from which the territory was annexed. The secretary of state shall provide the legislative reference bureau with one copy of any certified estimate of

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population received under par. (a), along with any copies required under this paragraph.

-4655/P1.28 Section 49. 66.021 (15) of the statutes is amended to read:

66.021 (15) Annexation of town islands. Upon its own motion, a city or village by a two-thirds vote of the entire membership of its governing body may enact an ordinance annexing territory which comprises a portion of a town or towns and which was completely surrounded by territory of the city or village on December 2, 1973. The ordinance shall include all surrounded town areas except those exempt by mutual agreement of all of the governing bodies involved. The annexation ordinance shall contain a legal description of the territory and the name of the town or towns from which the territory is detached. Upon enactment of the ordinance, the city or village clerk immediately shall file 6 7 certified copies of the ordinance in the office of the secretary of state, together with 67 copies of a scale map. The secretary of state shall forward 2 copies of the ordinance and scale map to the department of transportation, one copy to the department of natural resources, one copy to the department of revenue and one copy to the department of administration and one copy to the legislative reference bureau. This subsection does not apply if the town island was created only by the annexation of a railroad right-of-way or drainage ditch. This subsection does not apply to land owned by a town government which has existing town government buildings located thereon. No town island may be annexed under this subsection if the island consists of over 65 acres or contains over 100 residents. After December 2, 1973, no city or village may, by annexation, create a town area which is completely surrounded by the city or village.

-4655/P1.29 Section 50. 66.021 (16) of the statutes is repealed.

-4655/P1.30 Section 51. 66.022 (6) of the statutes is repealed.

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-4655/P1.31 Section 52. 66.025 of the statutes is amended to read:

66.025 Annexation of owned territory. In addition to other methods provided by law and subject to ss. 59.692 (7) and 66.023 (7), territory owned by and lying near but not necessarily contiguous to a village or city may be annexed to a village or city by ordinance enacted by the board of trustees of the village or the common council of the city, provided that in the case of noncontiguous territory the use of the territory by the city or village is not contrary to any town or county zoning The ordinance shall contain the exact description of the territory regulation. annexed territory and the names of the towns name of each town from which the territory was detached, and shall operate to attach the territory to the village or city upon the filing of 6 certified copies thereof in the office of the secretary of state, together with 6 copies of a plat showing the boundaries of the territory attached and any information concerning the population of the territory required under s. 66.021 (8) (a). Two copies of the ordinance and plat shall be forwarded by the secretary of state to the department of transportation, one copy to the department of natural resources, one copy to the department of revenue and, one copy to the department of public instruction and one copy to the legislative reference bureau.

-4655/P1.32 Section 53. 119.08 (1) (b) of the statutes is amended to read: 119.08 (1) (b) Within 60 days after the common council of the city enacts an ordinance determining the boundaries of the aldermanic districts in the city or adopts a resolution under s. 5.15 (1) (b) dividing the city into wards following the federal decennial census under s. 62.08 (1), the board shall, by vote of a majority of the membership of the board, adopt an election district apportionment plan for the election of board members which shall be effective until the city enacts a new

1	ordinance or adopts a new resolution under s. 62.08 (1) redetermining the	e
2	aldermanic district 5.15 prescribing revised ward boundaries.	

3 (END)

1999–2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4655/1ins RJM:\......

INSERT 17-7

If a county clerk of county brand of election commissioners/fails to file a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), within the time period prescribed under par. (b), the county is liable to the state for any additional costs that are incurred by the elections board and by the legislature and legislative service agencies in recording ward data and that are caused by the untimely filing.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4655/Pldn- $\int d\eta$ JTK&RJM:cjs:ch

March 7, 2000

Mr. Schneider:

2. Proposed s. 5.15 (2) (ce) gives a municipality the authority to divide a block if the block contains a state center for the developmentally disabled or if the block contains a facility that is owned or operated by the state or the federal government and that is used to confine persons convicted of a crime. You may also want to allow a municipality to divide a block if the block contains a state—local shared correctional facility under s. 302.45, stats. However, because there are no such facilities that exist currently and because a state—local shared correctional facility may contain a significant voting population, we did not include this type of facility in the bill. Please let us know if you desire any changes to this provision.

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

Robert J. Marchant Legislative Attorney Phone: (608) 261–4454

E-mail: Robert.Marchant@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4655/1dn JTK&RJM:cjs:kjf

March 8, 2000

Mr. Schneider:

- 1. Concerning the proposed requirement to file notice of annexations under s. 5.15 (4) (b), stats., we have used January 1 of the year of the federal decennial census as a start date because Larry Barish informs us that all census maps are always keyed to that date.
- 2. Proposed s. 5.15 (2) (ce) gives a municipality the authority to divide a block if the block contains a state center for the developmentally disabled or if the block contains a facility that is owned or operated by the state or the federal government and that is used to confine persons convicted of a felony. You may also want to allow a municipality to divide a block if the block contains a state—local shared correctional facility under s. 302.45, stats. However, because there are no such facilities that exist currently and because a state—local shared correctional facility may contain a significant voting population, we did not include this type of facility in the bill. Please let us know if you desire any changes to this provision.

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

Robert J. Marchant Legislative Attorney Phone: (608) 261–4454

E-mail: Robert.Marchant@legis.state.wi.us

Barman, Mike

From:

Sent:

Miller, Steve Thursday, March 09, 2000 9:37 AM

To:

Barman, Mike

Subject:

FW: LRB-4655 (Schneider)

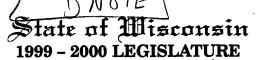
Mike,

Will you please give copies of this to Pete Cannon, Larry Barish and me?

Thanks.

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WANTED FR: 3/24-PM

LRB–4655/z ${\cal V}$ RJM/JTK/MES:all:kjf

1999 BILL

-(regenerate)

AN ACT to repeal 5.15 (2) (e), 5.15 (2) (f), 5.15 (5), 62.08 (2), 66.021 (16) and 66.022 (6); to renumber and amend 5.15 (2) (d) and 59.10 (3) (c); to amend 5.15 (1) (a), 5.15 (1) (b), 5.15 (1) (c), 5.15 (2) (b) 1., 5.15 (2) (b) 2., 5.15 (2) (b) 3., 5.15 (2) (b) 4., 5.15 (2) (bm), 5.15 (2) (cm), 5.15 (2) (g), 5.15 (4) (a), 5.15 (4) (b), 5.15 (6) (a), 5.15 (7), 5.15 (8), 59.10 (2) (a), 59.10 (3) (b) 1., 59.10 (3) (b) 2., 59.10 (3) (b) 4., 59.10 (6), 62.08 (1), 66.021 (8) (a), 66.021 (8) (b), 66.021 (15), 66.025 and 119.08 (1) (b); to repeal and recreate 4.002; and to create 5.15 (2) (b) (intro.), 5.15 (2) (ce), 5.15 (2) (d) 1. to 5., 5.15 (2) (fm), 5.15 (4) (c), 20.510 (1) (k), 59.10 (3) (b) 2m. and 59.10 (3) (c) 2 of the statutes; relating to: division of municipalities into wards; redistricting of supervisory and aldermanic districts; election districts in 1st class city school systems; recording of certain

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municipal annexations; the effective date of certain annexation and detachment actions; and making an appropriation.

Analysis by the Legislative Reference Bureau

This bill makes various changes in the laws relating to municipal wards, county supervisory districts, city aldermanic districts, election districts in first class city school systems and municipal annexations and detachments.

Municipal ward plan revisions

Currently, under the state constitution, the legislature is directed to redistrict legislative districts according to the number of inhabitants at its next session At the same intervals, the legislature also following each federal census. reapportions congressional districts in this state pursuant to federal law. Under current state law, following each decennial federal census, most municipalities are also required to divide their territory into wards, and counties and cities are required to redistrict supervisory and aldermanic districts so that the districts contain, as nearly as practicable, an equal number of inhabitants according to the census results. With limited exceptions, wards are required to consist of one or more whole, contiguous census blocks (the smallest geographic units for which census results are available). Counties and municipalities are required to complete this action in three steps, which in no case may conclude later than 180 days after publication of the census results (usually by October of the year following the year of the census). If counties or municipalities fail to adopt division plans, the courts may do so upon petition by interested parties. Revised county and municipal district plans are used to elect members of county boards of supervisors and common councils in the spring of the second year following the year of the census. The legislative and congressional redistricting plans are used to elect members of the legislature and members of congress in the fall of the second year following the year of the census. Currently, the legislature may adjust the boundaries of a municipal ward and use the revised ward boundaries to create a legislative or congressional district.

This bill amends various laws to facilitate the legislative and congressional redistricting process and directs counties and municipalities to revise their ward and districting plans to reflect any legislative act establishing a legislative or congressional district boundary that does not coincide with a ward or municipal boundary.

County supervisory district plans

Currently, within 60 days after publication of the federal decennial census, each county must adopt a tentative county supervisory district plan. Each municipality must adopt a ward division plan, if it is required to do so, within 60 days after adoption of a tentative county supervisory district plan by the county or counties in which the municipality is located, and each county then must adopt a final

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supervisory district plan within 60 days after every municipality in the county adopts a ward division plan, if it is required to do so.

Currently, the tentative plan must include suggested boundaries or information concerning the number of supervisors to be elected and a description of boundary requirements. This bill provides for the tentative plan to include specific boundaries for each proposed supervisory district. The bill also provides that, except in counties having a population of 500,000 or more, the county board must attempt to incorporate suggestions received from municipalities into the tentative plan, to the extent feasible. The bill also provides that a final county supervisory district plan must not be inconsistent with the tentative plan except to reflect an authorized change made by a municipality in a municipal ward division or to reflect an official correction to the census.

Accommodation of county requirements

Currently, each municipality must make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located in making municipal ward divisions. This bill requires that each municipality establish wards that will permit creation of county supervisory districts in accordance with the tentative plan or plans submitted by the county or counties in which the municipality is located unless the tentative plan would: 1) unduly dilute the voting strength of a racial or language minority group; 2) require the creation of a ward composed of noncontiguous territory, with limited exceptions; 3) require the creation of a ward composed of territory that is not as compact as practicable; 4) unduly bifurcate a manifest social, economic or political community of interest; or 5) require the creation of a ward that would unduly favor a particular person or political party.

Minimum populations for wards

Currently, a municipality having a population of less than 10,000 may create a ward with no fewer than 300 inhabitants. A municipality having a population of at least 10,000 but less than 39,000 may create a ward with no fewer than 600 inhabitants. A municipality having a population of at least 39,000 but less than 150,000 may create a ward with no fewer than 800 inhabitants. Every other municipality may create a ward with no fewer than 1,000 inhabitants.

This bill eliminates these minimum ward population requirements.

Annexations that subdivide blocks

This bill provides that no annexation of territory by a city or village that establishes a municipal boundary that subdivides a census block is valid until the city or village furnishes to the secretary of state a certified copy of the annexation ordinance, a plat showing the annexed area and an estimate of the population of the area according to the most recent federal decennial census. Currently, there is no such limitation.

The bill also requires the secretary of state to provide the legislative reference

bureau with a copy of the ordinance, plat and estimate.

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Treatment of annexed territory

Currently, if new territory becomes a part of a municipality after adoption of a decennial ward plan, the municipality may add the territory to an existing ward or may create a separate ward consisting of that territory only. Under this bill, any such territory annexed after the county in which the territory is located adopts a tentative supervisory district plan must constitute a separate whole ward and must be numbered with the letter "A" following the whole number assigned to the ward.

Filing of copies of municipal ward plans

Currently, within five days after adoption of a decennial ward plan, each municipality is required to transmit a copy of the plan to the county clerk or board of election commissioners of each county in which the municipality is located. If the population of the municipality exceeds 10,000, the municipality is required to send

a copy to the legislative reference bureau.

Under this bill, if a decennial ward plan includes any territory that was annexed to the municipality after January 1 of the year of the federal decennial census, the plan must identify the census block number or numbers of the annexed territory and each municipality from which the territory was detached. Under the bill, a municipality need only file a ward plan with the county clerk or board of election commissioners and the county clerk or board of election commissioners must send to the legislative reference bureau a copy of the ward plan of each municipality in the county no later than ten days after the date by which all municipalities in the county that are required to be divided into wards have been so divided. The legislative reference bureau must then provide copies of each ward plan to the elections board. In addition, the bill provides that if any municipality or county fails to file a ward plan within the time prescribed by law, the municipality or county is liable to the elections board, the legislature and the legislative service agencies for additional costs incurred in recording ward data as a result of the delay.

Filing of final county supervisory district plans

Currently, the chairperson of each county board of supervisors must file with the secretary of state a copy of the final county supervisory district plan. This bill requires the secretary of state to forward a copy of the supervisory district plan to the legislative reference bureau and requires the legislative reference bureau to forward a copy to the elections board. The bill also clarifies that capies may be filed in either elections or paper format.

Time schedule for establishing election districts in 1st class city school systems

Currently, within 60 days after a first class city (currently, only Milwaukee) adopts an aldermanic district plan, the board of school directors of the city must adopt an election district plan. Under this bill, a first class city board of school directors must adopt an election district plan within 60 days after adoption of a decennial ward plan rather than an aldermanic district plan.

Town ward numbering

Currently, when a town is divided into wards, the annual town meeting and special town elections must be held in the first ward. The bill deletes that requirement.

Incorporation of census corrections

Currently, decennial ward division plans, as well as decennial county supervisory and city aldermanic district plans, are based on the federal decennial census. The statutes do not treat the issue of corrections issued by the U.S. bureau of the census. This bill provides that the ward plans and aldermanic district plans shall reflect the census results, including any corrections, for the populations of counties, municipalities and census blocks on April 1 of the year of the census, if corrections are issued prior to adoption of a decennial ward plan, or if a municipality that is affected by a correction is not divided into wards, prior to adoption of a county supervisory district plan.

Territory included within ward plans

Currently, each municipal decennial ward division must include all territory within a municipality on August 1 of the year following the federal decennial census. This bill instead provides that each division must include all territory within a municipality on the date of adoption of a tentative supervisory district plan by the county in which the territory is located.

Effective date of certain annexation or detachment actions

Currently, during the period from April 1 to June 30 of the year following a federal decennial census, if a city or village takes an annexation or detachment action affecting land that is the subject of certain ordinances or resolutions expressing the city's or village's intent not to annex or detach territory, the annexation or detachment is effective on July 1 of that year or at such later date as may be specified in the ordinance or resolution. The bill repeals that provision.

The bill also makes other minor technical changes in the law to facilitate the ward division and legislative, county and municipal redistricting process.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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4.002 Municipal wards; definition. In this chapter, "ward" means a municipal ward in effect on January 1 of the 2nd year following a federal decennial census.

SECTION 2. 5.15 (1) (a) of the statutes is amended to read:

5.15 (1) (a) Every city, village and town in this state shall by ordinance or resolution of its common council or village or town board, respectively, be divided into wards as provided in this section, except as authorized in sub. (2). The boundaries of the wards established under this section, and the number assigned to each ward, are intended to be as permanent as possible, and to this end each ward shall when created contain a population at a convenient point within the applicable population range limitation under sub. (2) (b), with due consideration for the known trends of population increase or decrease within that part of the municipality in which the ward is located. Once established, the boundaries of each ward shall remain unchanged until a further decennial federal census of population indicates that the population of a ward is then above or below the applicable population range limitation or until the ward boundaries are required to be changed to permit creation of supervisory or aldermanic districts of substantially equal population or to enhance the participation of members of a racial or language minority group in the political process and their ability to elect representatives of their choice, except as authorized or required under this section. If the population of a ward has increased above the maximum of its applicable population range limitation or if the population of a ward must be decreased for a reason specified in this paragraph, the ward shall be divided into 2 or more wards or the boundaries of the ward shall be changed in compliance with sub. (2) (b). If the population of a ward has decreased below the minimum of its population range or if the population of a ward must be increased for a reason

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specified in this paragraph, whenever possible, the ward shall, if possible, be combined with an adjoining ward, or the underpopulated ward and one adjoining ward shall be combined and together subdivided into 2 or more wards in compliance with sub. (2).

SECTION 3. 5.15 (1) (b) of the statutes is amended to read:

5.15 (1) (b) Except as authorized in sub. (2) (a), within 60 days after the receipt of a tentative supervisory district plan and written statement, if any, from the county board of each county in which a municipality is located, the governing body of the municipality shall adjust its wards according to the schedule shown in sub. (2). All territory contained within the municipality, and only the territory so contained, on August 1 following the year of the federal decennial census the date of adoption of a tentative supervisory district plan under s. 59.10(2)(a) or (3)(b) 1. by the county in which the territory is located shall be contained within a ward established under the division ordinance or resolution. Except as authorized in sub. (2), each ward shall consist of whole blocks, as utilized by the U.S. bureau of the census in the most recent federal decennial census of population. To suit the convenience of the voters residing therein each ward shall, as far as practicable, be kept compact and observe the community of interest of existing neighborhoods and other settlements. All territory within a ward shall be contiguous, except for island territory as defined in sub. (2) (f) 3 surrounded by water or noncontiguous territory that is separated by the territory of another municipality, by water or by both from the major part of the municipality to which the noncontiguous territory belongs. Enactment or adoption of a division ordinance or resolution requires the affirmative vote of a majority of the members of the governing body.

SECTION 4. 5.15 (1) (c) of the statutes is amended to read:

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5.15 (1) (c) The Unless adjusted under sub. (2) (fm), (6) (a) or (7) or unless a division is required to effect an act of the legislature redistricting legislative districts under article IV, section 3, of the constitution or redistricting congressional districts, the wards established by municipal governing bodies in a division ordinance or resolution enacted or adopted under this section on the basis of the published results of each federal decennial census of population shall govern the adjustment of supervisory districts under s. 59.10 (2) (a) and (3) (b) 2. and of aldermanic districts under s. 62.08 (1) for the purpose of local elections beginning on January 1 of the 2nd year commencing after the year of the census until revised under this section on the basis of to correlate with the results of the next decennial census of population unless adjusted under sub. (2)(f) 4., (6)(a) or (7), or unless adjusted, as a matter of statewide concern, in the enactment of legislative districts under article IV, section 3, of the constitution on the basis of the most recent decennial census of population. The populations of wards under each decennial ward division shall be determined on the basis of the federal decennial census of population and any official corrections to the census issued on or before the date of adoption of the ward division to reflect the correct populations of the municipality and the blocks within the municipality on JWS 8-18 April 1 of the year of the census.

SECTION 5. 5.15 (2) (b) (intro.) of the statutes is created to read:

5.15 (2) (b) (intro.) Except for wards created to reflect an act of the legislature redistricting legislative districts under article IV, section 3, of the constitution or redistricting congressional districts and except as authorized under pars. (c) and (fm) and sub. (7), wards shall contain no more than the following numbers of inhabitants:

Section 6. 5.15 (2) (b) 1. of the statutes is amended to read:

1	5.15 (2) (b) 1. In any city in which the population is at least 150,000, each ward
2	shall contain not less than 1,000 nor more than 4,000 inhabitants.
3	SECTION 7. 5.15(2)(b) 2. of the statutes is amended to read:
4	5.15 (2) (b) 2. In any city in which the population is at least 39,000 but less than
5	150,000, each ward shall contain not less than 800 nor more than 3,200 inhabitants.
6	SECTION 8. 5.15 (2) (b) 3. of the statutes is amended to read:
7	5.15 (2) (b) 3. In any city, village or town in which the population is at least
8	10,000 but less than 39,000, each ward shall contain not less than 600 nor more than
9	2,100 inhabitants.
10	SECTION 9. 5.15 (2) (b) 4. of the statutes is amended to read:
11	5.15 (2) (b) 4. In any city, village or town in which the population is less than
12	10,000, each ward shall contain not less than 300 nor more than 1,000 inhabitants.
13	SECTION 10. 5.15 (2) (bm) of the statutes is amended to read:
14	5.15 (2) (bm) Every city electing the members of its common council from
15	aldermanic districts shall assemble the blocks wholly or partially contained within
16	the city into wards that will enable the creation of aldermanic districts that are
17	substantially equal in population. If a block is partly contained within the city, the
18	city shall divide the block to form a ward containing the portion of the block that lies
19	within the city.
2 0	SECTION 11. 5.15 (2) (ce) of the statutes is created to read:
21	5.15 (2) (ce) If a block contains a facility that is owned or operated by this state
22	or by the federal government and that is used to confine persons convicted of felonies
23	or if a block contains a center for the developmentally disabled, the city, village or
24	town may divide the block in assembling into wards.
25	SECTION 12. 5.15 (2) (cm) of the statutes is amended to read:

5.15 (2) (cm) Any division of blocks under this section on the basis of population				
shall be based on the best evidence available. In this paragraph, "best evidence"				
includes, but is not limited to, the population of the block and other information				
received from the U.S. bureau of the census and such data as number of housing				
units, utility connections and vehicle registrations or a special census conducted				
locally. For Except as provided in sub. (6) (a), for each ward so established, the				
population estimate shall be correlated with the results of the most recent federal				
decennial census of population, so that the total population reported for all wards in				
the municipality agrees with the census results.				

SECTION 13. 5.15 (2) (d) of the statutes is renumbered 5.15 (2) (d) (intro.) and amended to read:

5.15 (2) (d) (intro.) Every municipality shall make a good faith effort to accommodate the tentative plan submitted by the county or counties in which it is located under s. 59.10(2)(a) or (3)(b) 1., and shall divide itself into wards authorized under par. (b) in such a manner that will permit the creation of county supervisory districts in accordance with the population requirements for the plan specified in tentative plan submitted by the county or counties in which it is located under s. 59.10(2)(a) or (3)(b) 1. unless the tentative plan would:

SECTION 14. 5.15 (2) (d) 1. to 5. of the statutes are created to read:

- 5.15 (2) (d) 1. Unduly dilute the voting strength of a racial or language minority group.
- 2. Require the creation of a ward composed of noncontiguous territory, except territory which is separated from the municipality by another municipality or by water, or both.

;	3. Require the cre	ation of a ward	composed of territo	ry that is not as	compact
as pra	acticable.				

- 4. Unduly bifurcate a manifest social, economic or political community of interest.
- 5. Require the creation of a ward that would unduly favor a particular individual or political party.
- **SECTION 15.** 5.15 (2) (e) of the statutes is repealed.
- 8 Section 16. 5.15 (2) (f) of the statutes is repealed.
- 9 Section 17. 5.15 (2) (fm) of the statutes is created to read:
 - 5.15 (2) (fm) If territory becomes a part of a city, village or town after the date on which the county in which the territory is located adopts a tentative supervisory district plan under s. 59.10 (2) (a) or (3) (b) 1., each parcel of contiguous territory added to the city, village or town shall constitute a separate whole ward as of the date on which the addition occurs. The territory shall continue to constitute a separate whole ward until the city, village or town adopts a subsequent decennial ward plan, unless the boundaries of the ward are adjusted to reflect an act of the legislature redistricting legislative districts under article IV, section 3, of the constitution or redistricting congressional districts.
 - **SECTION 18.** 5.15 (2) (g) of the statutes is amended to read:
 - 5.15 (2) (g) If a block is affected by an a valid annexation or detachment which establishes a municipal boundary that subdivides the block, the municipalities in which the block is contained shall incorporate only the portion of the block contained within their boundaries in their ward plans division ordinances or resolutions.
 - SECTION 19. 5.15 (4) (a) of the statutes is amended to read:

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5.15 (4) (a) The division ordinance or resolution shall number all wards in the municipality in with unique whole numbers in consecutive order, beginning with the number one, shall designate the polling place for each ward, and shall describe the boundaries of each ward consistent with the conventions set forth in s. 4.003. The ordinance or resolution shall be accompanied by a list of the block numbers used by the U.S. bureau of the census that are wholly or partly contained within each ward, with any block numbers partly contained within a ward identified, and a map of the municipality which illustrates the revised ward boundaries. If the legislature, in an act redistricting legislative districts under article IV, section 3, of the constitution, or in redistricting congressional districts, establishes a district boundary that does not coincide with the boundary of a ward established under an ordinance or resolution, the municipal governing body shall, no later than May 15 of the 2nd year following the year of the federal decennial census of population on which the act is based, amend the ordinance or resolution to reflect the act. The amended ordinance or resolution shall designate the polling place for any ward that is created to reflect the legislative act. If a municipality enacts a division ordinance or adopts a division resolution that includes territory that is added to the municipality after the date on which the county in which the territory is located adopts a tentative supervisory district plan under s. 59.10 (2) (a) or (3) (b) 1., each ward that is comprised of the added territory shall be consecutively numbered, beginning with the whole number following the last number used in the decennial ward plan, in the sequence in which the ward is added to the municipality, and shall bear the letter "A" following the ward number.

SECTION 20. 5.15 (4) (b) of the statutes is amended to read:

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5.15 (4) (b) Within 5 days after adoption or enactment of an a division ordinance or resolution under this section or any amendment thereto, the municipal clerk shall transmit file one copy of the ordinance or resolution to or the amendment with the county clerk of each county in which the municipality is contained located, accompanied by the list and map specified in par. (a). If the population of the municipality exceeds 10,000, the municipal clerk shall furnish one copy to the legislative reference bureau at the same time If a ward division includes territory that was annexed to the municipality after January 1 of the year of the federal decennial census of population, the municipal clerk shall identify, for each annexation, the block number or numbers and the municipality or municipalities from which the territory was detached. No later than 10 days after receipt of a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), pack county clerk shall file with the legislative reference bureau one copy of the ordinance or resolution, accompanied by the list and map. Upon receipt, the legislative reference bureau shall provide the board with one copy of each ordinance or resolution received under this section, accompanied by the list and map. Each copy filed under this paragraph shall identify the name of the municipality and the county or counties in which it is located. A copy may be filed under this paragraph either in electronic or paper format.

SECTION 21. 5.15 (4) (c) of the statutes is created to read:

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5.15 (4) (c) If a municipal clerk fails to file a copy of a division ordinance or resolution, accompanied by the list and map specified in par. (a), within the time period prescribed under par. (b), the municipality is liable to the state for any additional costs that are incurred by the elections board and by the legislature and legislative service agencies in recording ward data and that are caused by the untimely filing. If a county clerk fails to file a copy of a division ordinance or

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resolution, accompanied by the list and map specified in par. (a), within the time period prescribed under par. (b), the county is liable to the state for any additional costs that are incurred by the elections board and by the legislature and legislative service agencies in recording ward data and that are caused by the untimely filing. The legislative reference bureau may compile all additional costs for which a municipality or county is liable under this paragraph and may submit a statement of these costs to the appropriate municipal or county clerk.

SECTION 22. 5.15 (5) of the statutes is repealed.

SECTION 23. 5.15 (6) (a) of the statutes is amended to read:

5.15 (6) (a) Following any municipality-wide special federal census of population, the governing body of the municipality in which the special census was held may, by ordinance or resolution, adjust the ward boundaries to correlate with the results of the census, but no ward line adjustment may cross the boundary of an assembly district. The municipal clerk shall transmit file copies of the ordinance or resolution in compliance with sub. (4) (b).

SECTION 24. 5.15 (7) of the statutes is amended to read:

5.15 (7) If a new town is created or if part of a town is annexed to a city or village during a decennial period after the period for ward adjustments under sub. (1) (b), the town board of any the new town to which territory is attached or of the town from which territory is detached, without regard to the time provisions of sub. (1) (b), may, by ordinance or resolution, adjust the wards in that town, but no ward line adjustment may cross the boundary of an assembly district. The town clerk shall transmit file copies of the ordinance or resolution making the adjustment in compliance with sub. (4) (b).

SECTION 25. 5.15 (8) of the statutes is amended to read:

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5.15 (8) Until divided, all Every municipality that is divided into wards shall hold all elections are held in the established wards, until adjusted or revised under this section.

SECTION 26. 20.510 (1) (k) of the statutes is created to read:

20.510 (1) (k) Ward data recording. All moneys received from municipalities under s. 5.15 (4) (c) for additional costs of recording ward data incurred by the board as a result of late reports, to be used for that purpose.

SECTION 27. 59.10 (2) (a) of the statutes is amended to read:

59.10 (2) (a) Composition; supervisory districts. Within 60 90 days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, the board shall adopt and transmit to the governing body of each city and village wholly or partially contained within the county a tentative county supervisory district plan to be considered by the cities and villages when dividing into wards. The tentative plan shall specify the number of supervisors to be elected and shall divide the county into a number of districts equal to the number of supervisors, with each district substantially equal in population and consisting of contiguous whole wards. Except as otherwise provided in this paragraph, the board shall develop and adopt the tentative plan in accordance with sub. (3) (b) 1. The tentative plan shall not include provision for division of any census block, as utilized by the U.S. bureau of the census in the most recent federal decennial census of population, unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in

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population. The board shall adopt a final plan by enacting an ordinance in accordance with sub. (3) (b) 2. to 4. Changes to the final plan shall be governed by sub. (3) (c).

SECTION 28. 59.10 (3) (b) 1. of the statutes is amended to read:

59.10 (3) (b) 1. Within 60 90 days after the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, but no later than July 1 following the year of each decennial census, each board shall propose a tentative county supervisory district plan setting forth the number of supervisory districts proposed by the board and tentative boundaries or a description of boundary requirements, hold a public hearing on the proposed plan and adopt a tentative plan. The proposed plan may be amended after the public hearing. The tentative plan shall divide the county into a number of districts equal to the number of supervisors, with each district being substantially equal in population. The board shall solicit suggestions from municipalities concerning the development of an appropriate plan. The board shall transmit to each municipal governing body in the county the tentative plan that is adopted. Each district shall consist of whole wards or municipalities. Each district shall be designated to be represented by one supervisor, and all districts shall be substantially equal in population. and shall attempt to incorporate the suggestions to the extent feasible. Territory within each proposed supervisory district under the plan shall be contiguous, except that territory surrounded by water or noncontiguous territory that is separated by the territory of another municipality, by water or by both from the major part of the municipality to which the noncontiguous territory belongs may be combined with

noncontiguous territory within the same municipality to form a supervisory district. In the tentative plan, the board shall, whenever possible, place whole contiguous municipalities or contiguous parts of the same municipality within the same district. If the division of a municipality is sought by the board, the board shall provide with the plan a written statement to the municipality affected by each proposed division specifying the approximate location of the territory from which a ward is sought to be created for contiguity purposes and the approximate population of the ward proposed to effectuate the division The tentative plan shall not include provision for division of any census block unless the block is bisected by a municipal boundary or unless a division is required to enable creation of supervisory districts that are substantially equal in population. The board shall transmit to each municipal governing body in the county a copy of the tentative plan that is adopted.

SECTION 29. 59.10 (3) (b) 2. of the statutes is amended to read:

59.10 (3) (b) 2. Within 60 180 days after every municipality in the county adjusts its wards under s. 5.15 the population count by census block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available in printed form from the federal government or are published for distribution by an agency of this state, the board shall hold a public hearing and shall then adopt a final supervisory district plan, numbering each district. Wards within each supervisory district created by the plan shall be contiguous, except that one or more wards located within a city or village which is wholly surrounded by another city or water, or both, may be combined with one or more noncontiguous wards, or one or more wards or portions of wards consisting of island territory as defined in s. 5.15 (2) (f) 3. surrounded by water or noncontiguous territory that is separated by the territory of another municipality.

by water or by both from the major part of the municipality to which the noncontiguous territory belongs may be combined with one or more noncontiguous wards or portions of wards within the same municipality, to form a supervisory district. Except as required to reflect a change authorized under s. 5.15 (2) (d) in a municipal ward division and except as required under subd. 2m., the final plan shall not be inconsistent with the tentative plan.

SECTION 30. 59.10 (3) (b) 2m. of the statutes is created to read:

plan shall be determined on the basis of the federal decennial census of population and any official corrections to the census issued on or before the date that the tentative plan is adopted to reflect the correct population of the county and municipalities and blocks within the county on April 1 of the year of the census. The populations of supervisory districts under the final plan shall be determined on the basis of the federal decennial census of population and any official corrections to the census to reflect the correct populations of the county and the municipalities and blocks within the county on April 1 of the year of the census, if the corrections as they affect any municipality are issued prior to division of the municipality into wards under s. 5.15, or if a municipality is not divided into wards, prior to adoption of the final plan.

SECTION 31. 59.10 (3) (b) 4. of the statutes is amended to read:

59.10 (3) (b) 4. The chairperson of the board shall file a certified copy of the final districting plan with the secretary of state. Upon receipt, the secretary of state shall provide the legislative reference bureau with one copy of each final districting plan received under this subdivision. Upon receipt, the legislative reference bureau shall provide the state elections board with one copy of each final districting plan received

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under this subdivision. Unless otherwise ordered under sub. (6), a plan enacted and filed with the secretary of state under this paragraph, together with any amendment enacted and filed under par. (c), remains in effect until the plan is superseded by a subsequent plan enacted under this paragraph and a certified copy of that plan is filed with the secretary of state.

SECTION 32. 59.10 (3) (c) of the statutes is renumbered 59.10 (3) (c) 1. and amended to read:

59.10 (3) (c) 1. After the enactment of a plan of supervisory districts under par. (b), the board may amend the plan to reflect a municipal incorporation, annexation, detachment or consolidation may serve as a basis for altering between federal decennial censuses the boundaries of supervisory districts, in the discretion of the board. The number of supervisory districts in the county shall not be changed by any action under this paragraph. Any plan of county supervisory districts enacted under par. (b) may be amended under this paragraph but shall remain in effect as amended until superseded by another plan enacted by the board under par. (b) and filed subdivision.

3. The chairperson of the board shall file a certified copy of any amended plan under this paragraph with the secretary of state. Upon receipt, the secretary of state shall provide the legislative reference bureau with one copy of the amended plan.

Upon receipt, the legislative reference bureau shall provide the state elections board with one copy of the amended plan. Acres may be filed under this suddivision either in electronic or paper format.

SECTION 33. 59.10 (3) (c) 2. of the statutes is created to read:

59.10 (3) (c) 2. Within 45 days after enactment or adoption of a revised division ordinance or resolution under s. 5.15 (4) (a), the board shall amend the county

supervisory district plan under par. (b) to reflect any renumbering of the wards specified in the plan.

SECTION 34. 59.10 (6) of the statutes is amended to read:

59.10 (6) Enforcement of division requirement. If a county fails to comply with sub. (2) (a) or (3) (b), any municipality located in whole or in part within the county or any elector of the county may submit to the circuit court for the county within 14 days from the expiration of either 60 day 90 day period under sub. (2) (a) or (3) (b) a proposed tentative supervisory district plan or a final plan for creation of supervisory districts in compliance with this section. If the court finds that the existing division of the county into supervisory districts fails to comply with this section, it shall review the plan submitted by the petitioner and after reasonable notice to the county may promulgate the plan, or any other plan in compliance with this section, as a temporary supervisory district and the plan shall be in effect until superseded by a districting a plan adopted by the board in compliance with this section.

SECTION 35. 62.08 (1) of the statutes is amended to read:

62.08 (1) Within 60 days after the wards have been readjusted under s. 5.15 (1) and (2) the common council of every city, including any every 1st class city of the first class, shall redistrict the boundaries of its aldermanic districts, by an ordinance introduced at a regular meeting of the council, published as a class 2 notice, under ch. 985, and thereafter adopted by a majority vote of all the members of the council, so that all aldermanic districts are as compact in area as possible and contain, as nearly as practicable by combining contiguous whole wards, an equal number of inhabitants according to the most recent decennial federal census of population. The populations of the aldermanic districts shall be determined on the basis of the federal

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decennial census of population and any official corrections to the census to reflect the CANSUS correct populations of the municipality and the blocks within the municipality on April 1 of the year of the census, if the corrections are issued prior to division of the Within 45 days after enactment or adoption municipality into wards under s. 5.15. of a revised division ordinance or resolution under s. 5.15(4)(a), the common council shall amend the aldermanic district plan to reflect any renumbering of the wards specified in the plan.

SECTION 36. 62.08 (2) of the statutes is repealed.

SECTION 37. 66.021 (8) (a) of the statutes is amended to read:

66.021 (8) (a) The clerk of a city or village which has annexed territory shall file immediately with the secretary of state a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall also record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district. Failure Except as provided in this paragraph, failure to file, record or send shall not invalidate the annexation and the duty to file, record or send The An annexation of territory that establishes a shall be a continuing one. municipal boundary that subdivides a block is not valid until the clerk of the city or village to which the territory is annexed files with the secretary of state the certified copy of the ordinance, certificate and plat required under this paragraph, together with a certified estimate of the population of the territory on the effective date of the annexation, according to the latest federal decennial census of population. Any ordinance that is filed, recorded or sent under this paragraph shall describe the , and shall identify the census block number or numbers of the annexed annexed territory and the associated population. The information filed with the secretary of state shall be utilized in making recommendations for adjustments to

wonicipalities from which the annexed territory was detached

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entitlements under the federal revenue sharing program and for distribution of funds under ch. 79. The clerk shall certify annually to the secretary of state and record with the register of deeds a legal description of the total boundaries of the municipality as those boundaries existed on December 1, unless there has been no change in the 12 months preceding.

SECTION 38. 66.021 (8) (b) of the statutes is amended to read:

66.021 (8) (b) Within 10 days of receipt of the ordinance, certificate and plat, the secretary of state shall forward 2 copies of the ordinance, certificate and plat to the department of transportation, one copy to the department of administration, one copy to the department of revenue, one copy to the department of public instruction, one copy to the department of commerce, one copy to the department of natural resources, one copy to the department of agriculture, trade and consumer protection. one copy to the legislative reference bureau and 2 copies to the clerk of the municipality from which the territory was annexed. The secretary of state shall provide the legislative reference bureau with one copy of any certified estimate of population received under par. (a), along with any copies required under this <u>paragraph.</u>

SECTION 39. 66.021 (15) of the statutes is amended to read:

66.021 (15) Annexation of town islands. Upon its own motion, a city or village by a two-thirds vote of the entire membership of its governing body may enact an ordinance annexing territory which comprises a portion of a town or towns and which was completely surrounded by territory of the city or village on December 2, 1973. The ordinance shall include all surrounded town areas except those exempt by mutual agreement of all of the governing bodies involved. The annexation ordinance shall contain a legal description of the territory and the name of the town or towns

which the territory is detached. Upon enactment of the ordinance, the city or village clerk immediately shall file 6.7 certified copies of the ordinance in the office of the secretary of state, together with 6.7 copies of a scale map. The secretary of state shall forward 2 copies of the ordinance and scale map to the department of transportation, one copy to the department of natural resources, one copy to the department of revenue and one copy to the department of administration and one copy to the legislative reference bureau. This subsection does not apply if the town island was created only by the annexation of a railroad right-of-way or drainage ditch. This subsection does not apply to land owned by a town government which has existing town government buildings located thereon. No town island may be annexed under this subsection if the island consists of over 65 acres or contains over 100 residents. After December 2, 1973, no city or village may, by annexation, create a town area which is completely surrounded by the city or village.

Section 40. 66.021 (16) of the statutes is repealed.

SECTION 41. 66.022 (6) of the statutes is repealed.

Section 42. 66.025 of the statutes is amended to read:

provided by law and subject to ss. 59.692 (7) and 66.023 (7), territory owned by and lying near but not necessarily contiguous to a village or city may be annexed to a village or city by ordinance enacted by the board of trustees of the village or the common council of the city, provided that in the case of noncontiguous territory the use of the territory by the city or village is not contrary to any town or county zoning regulation. The ordinance shall contain the exact description of the territory annexed territory and the names of the towns name of each town from which the identify the centure black number of humbers of the towns of the territory. The territory was detached, and shall operate to attach the territory to the village or city.

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upon the filing of certified copies thereof in the office of the secretary of state, together with copies of a plat showing the boundaries of the territory attached and any information concerning the population of the territory required under s. 66.021 (8) (a). Two copies of the ordinance and plat shall be forwarded by the secretary of state to the department of transportation, one copy to the department of natural resources, one copy to the department of revenue and, one copy to the department of public instruction and one copy to the legislative reference bureau.

SECTION 43. 119.08 (1) (b) of the statutes is amended to read:

ordinance determining the boundaries of the aldermanic districts in the city or adopts a resolution under s. 5.15 (1) (b) dividing the city into wards following the federal decennial census under s. 62.08 (1), the board shall, by vote of a majority of the membership of the board, adopt an election district apportionment plan for the election of board members which shall be effective until the city enacts a new ordinance or adopts a new resolution under s. 62.08 (1) redetermining the aldermanic district 5.15 prescribing revised ward boundaries.

(END)

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LEGISLATIVE REFERENCE BUREAU

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INSERT ANALYSIS

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/ Wards that subdivide blocks

Under current law, with certain limited exceptions, municipal wards must consist of whole census blocks. Currently, an institution such as a prison or center for the developmentally disabled may itself a whole census block. In this case, unless one of the limited exceptions applies, the entire institution must be included in a single municipal ward, even if all or most of the residents of the institution are not religible to vote in an election. The district in which such an institution is located may, as a result, have a significantly lower voting population than the other districts within the municipality in orbital than district is located

This bill creates a new exception authorizing a municipality, in creating wards, to subdivide any census block containing an institution that the used to confine felons or that is a center for the developmentally disabled.

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INSERT ANALYSIS

Annexations

annexes

Current law requires an annexation ordinance to include certain information, such as a description of the annexed territory. In addition, under current law, the clerk of any city or village that has annexed territory must immediately file with the secretary of state a certified copy of the annexation ordinance, along with a plat showing the annexed area. However, failure to make this required filing does not invalidate an annexation ordinance.

Under this bill, every annexation ordinance must also identify the census block number or numbers of the annexed territory and each municipality from which the territory was detached. In addition, this bill provides that an annexation of territory by a city or village that establishes a municipal boundary that subdivides a census block is invalid until the city or village furnishes to the secretary of state a certified copy of the annexation ordinance, a plat showing the annexed area and an estimate of the population of the area according to the most recent federal decennial census.

Currently, if new territory becomes a part of a municipality after adoption of a decennial ward plan, the municipality may add the territory to an existing ward or may create a separate ward consisting of that territory only. Under this bill, any such territory annexed after the county in which the territory is located adopts a tentative supervisory district plan must constitute a separate whole ward and must be numbered with the letter "A" following the whole number assigned to the ward.

Filing of copies of municipal ward plans

Currently, within five days after adoption of a decennial ward plan, each municipality is required to transmit a copy of the plan to the county clerk or board of election commissioners of each county in which the municipality is located. If the population of the municipality exceeds 10,000, the municipality is required to send a copy to the legislative reference bureau.

Under this bill, a municipality need only file a ward plan with the county clerk or board of election commissioners and the county clerk or board of election commissioners must send to the legislative reference bureau a copy of the ward plan no later than ten days after receipt. The legislative reference bureau must then provide copies of each ward plan to the elections board.) In addition, the bill provides that if any municipality or county fails to file a ward plan within the time prescribed by law, the municipality or county is liable to the elections board, the legislature and the legislative service agencies for additional costs incurred in recording ward data as a result of the delay.

INSERT21-8

SECTION 1. 66.021 (7) (b) of the statutes is repealed.

SECTION 2. 66.021 (7) (d) of the statutes is amended to read;

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Not Under the bill, an official correction does not include the substitution of an estimate for an actual population count.

*)INSERT 8–18:

In this sabdivescor, an official correction does not include the substitution of an

estimate for an actual population count

★)INSER<u>T</u> 18–19:

this subsection, an official correction does not include the substitution of an

estimate for an actual population count.

INSERT 21-4:

In this subsection, an official correction does not include the substitution of an estimate for an actual population count.

INSERT 22-17:

SECTION 1. 66.021 (8) (d) of the statutes is created to read:

66.021 (8) (d) A copy may be filed under this subsection either in electronic or paper format.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4655/2dn JTK & RJM.......... TWG

ordinances

This redraft makes the following changes:

- 1. It clarifies that the official corrections to the census do not include the substitution of an estimate for an actual population count.
- ✓ 2. It clarifies that copies of ward plans, county and municipal district plans and annexation may be filed either in electronic or paper format.
- 3. It requires all annexation filings to indicate ward numbers, if any, plus census block numbers and the name of the municipality or municipalities from which territory is detached.
- 4. It cures an omission in the analysis relating to division of blocks that include certain institutions (page 3).
- √ 5. It repeals s. 66.021 (7) (1), stats., which permits annexed territory to be appended to an existing ward, because this contravenes proposed s. 5.15 (2) (fm).
- 6. It corrects the text of the analysis under "Filing of copies of municipal ward plans" in the 2nd paragraph, to reflect the fact that under the bill county clerks must file the plans within 10 days of receipt.
- 7. It corrects the text of s. 66.025, stats., relating to annexation of municipally owned territory, to reflect the fact that under the draft, 7 rather than 6 copies of the annexation ordinance and attachments are required to be filed.

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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-4655/2dn JTK&RJM:kmg:km

March 24, 2000

This redraft makes the following changes:

- 1. It clarifies that the official corrections to the census do not include the substitution of an estimate for an actual population count.
- 2. It clarifies that copies of ward plans, county and municipal district plans and annexation ordinances may be filed either in electronic or in paper format.
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Barman, Mike

From:

Barman, Mike

Sent:

Friday, March 24, 2000 3:39 PM

To: Subject: Uecker, Deborah Another rush FE

Deborah ...

Sometime between 4:00 & 4:30 PM today a draft we be completed that will need a FE as soon as possible.

It is LRB 99-4655/2 for the Senate Chief Clerk.

Monday we should also be sending you over 99-4825 that will also be a rush for the SCC.

Thanks,

Mike Barman

Mike Barman - Senior Program Asst. (PH. 608-266-3561) (E-Mail: mike.barman@legis.state.wi.us) (FAX: 608-264-6948)

State of Wisconsin Legislative Reference Bureau - Legal Section - Front Office 100 N. Hamilton Street - 5th Floor Madison, WI 53703

SUBMITTAL F'RM

LEGISLATIVE REFERENCE BUREAU Legal Section Telephone: 266-3561 5th Floor, 100 N. Hamilton Street

The attached draft is submitted for your inspection. Please check each part carefully, proofread each word, and sign on the appropriate line(s) below.

Date: 03/24/2000	To: Senate Chief Clerk				
	Relating to LRB drafting number: LRB-4655				
Topic Municipal subdistricting					
Subject(s) Elections - miscellaneous, Munis - miscellaneous					
1. JACKET the draft for introduction	Del gland				
in the Senate or the Assembly (check only one). Only the requester under whose name the					
	cords may authorize the draft to be submitted. Please				
allow one day for the preparation of the required co	opies.				
2. REDRAFT. See the changes indicated or attached	d				
A revised draft will be submitted for your approva	l with changes incorporated.				
3. Obtain FISCAL ESTIMATE NOW , prior to intr	oduction				
If the analysis indicates that a fiscal estimate is req	uired because the proposal makes an appropriation or				
increases or decreases existing appropriations or st	ate or general local government fiscal liability or				
revenues, you have the option to request the fiscal	estimate prior to introduction. If you choose to				
introduce the proposal without the fiscal estimate,	the fiscal estimate will be requested automatically upon				
introduction. It takes about 10 days to obtain a fisc	al estimate. Requesting the fiscal estimate prior to				
introduction retains your flexibility for possible red	drafting of the proposal.				
If you have any questions regarding the above procedures, please call 266-3561. If you have any questions					

relating to the attached draft, please feel free to call me.

Jeffery T. Kuesel, Managing Attorney Telephone: (608) 266-6778