

State of Misco 1999 - 2000 LEGISLATURE

LRB-0266471

TAY&PJK:wlj&kmg:lp

Fossum – Pathways to independence

NOT READY FOR INTRODUCTION

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

MEDICAL ASSISTANCE

Under current law, a person is eligible for medical assistance (MA) if the person meets certain income and asset limits and other nonfinancial criteria. Certain people are eligible for MA because of substantial medical needs that consume so much of their income as to qualify them as "low-income". This category of MA recipient is commonly referred to as "medically needy". Other people are eligible for MA by virtue of their receipt of other federal assistance, such as supplemental security income (SSI). This category of people is commonly referred to as "categorically needy".

This bill directs the department of health and family services (DHFS) to seek federal approval of an amendment to the state MA plan and to request any necessary waivers from the secretary of the federal department of health and human services and from the commissioner of the social security administration to expand MA eligibility to disabled persons who would qualify for SSI but for excess income and assets. Under the bill, a disabled person whose family's income is less than 250% of the federal poverty line and whose assets do not exceed \$20,000 is eligible to receive, MA if the person pays a monthly premium and a one-time initial premium (buy-in) ν established by DHFS. The bill directs DHFS, however, to pay the monthly premium for a person who is eligible for the buying and who is receiving services under the

community options program (COP). The bill also authorizes DHFS to pay for that person's one-time entry premium.

OTHER HEALTH AND HUMAN SERVICES

The health insurance risk-sharing plan (HIRSP) under current law, which is administered primarily by DHFS, provides major medical health insurance coverage for persons who are covered under medicare because they are disabled, persons who have tested positive for HIV and persons who have been refused coverage, or coverage at an affordable price, in the private health insurance market because of their mental or physical health condition. Also eligible for coverage are persons (called "eligible individuals") who do not currently have health insurance coverage, but who were covered under certain types of health insurance coverage for at least 18 months in the past. Persons who are eligible for MA are not eligible for HIRSP. If a person with coverage under HIRSP terminates the coverage, the person may not be reenrolled in HIRSP for 12 months after terminating the coverage, unless the termination is due to eligibility for MA. The bill provides that if a

Under the bill, a person with coverage under HIRSP who becomes eligible for MA/by reason of the amendalent to MA that/s established under the hill for disabled persons with incomes too high for SSI that receive MA without losing BIBSP eligibility. If the person chooses to receive MA, his or her HIBSP coverage is merely suspended and he or she does not pay any premiums or deductibles to HIRSP during the time that he or she receives MA. If the person, or any person who has the MA coverage established in the bill and who had coverage under HIRSP within months of applying for the MA coverage, terminates or loses eligibility for the MA coverage, the person is eligible for immediate reenrollment in HIRSP, without the 12-month waiting period or any preexisting condition limitation or exclusion. (A)

dust fransfer from two general purpose revenue appyopriations dheiathn that pays A bonefits and amount that in the prediction A dan for health care costs fit that all of those persons would ha

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.435 (5) (af) of the statutes is amended to read:

20.435 (5) (af) Health insurance risk sharing plan; costs. The amounts in the

schedule for paying a portion of the operating costs of the health insurance

risk-sharing plan under ch. 149 and for making the transfer under s. 149.167.

satisfy all other HIRSP eligibility requi

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1	SECTION 2. 20,435 (5) (ah) of the statutes is amended to read:
2/	20.435 (5) (ah) Health insurance risk-sharing plan; premium and deductible
ß	reduction subsidy. Biennially, the amounts in the schedule for the purpose of
4	subsidizing premium reductions under s. 149.165 and deductible reductions under
5	s. 149.14 (5) (a) and for making the transfer under s. 149.167.
6	SECTION 3. 20.435 (5) (b) of the statutes is amended to read:
7	20.435 (5) (b) Medical assistance program benefits. Biennially, the amounts in
8	the schedule to provide the state share of medical assistance program benefits
9	administered under s. 49.45, to provide medical assistance program benefits
10	administered under s. 49.45 that are not also provided under par. (o), to pay
11	premiums under s. 49.472 (6) and to fund the pilot project under s. 46.27 (9) and (10).
12	Notwithstanding s. 20.002 (1), the department may transfer from this appropriation
13	to the appropriation under sub. (7) (12) funds in the amount of and for the purposes
14	specified in s. 46.485. Notwithstanding ss 20.001 (3) (b) and 20.002 (1), the
15	department may credit or deposit into this appropriation and may transfer between
16	fiscal years funds that it transfers from the appropriation under sub. (7) (kb) for the
17	purposes specified in s. 46.485 (3r). Notwithstanding s. 20.002 (1), the department
18	pray transfer from this appropriation to the appropriation account under sub. (7)(bd)
19/	funds in the amount and for the purposes specified in s. 49.45 (6v).
20	Section 4. 20.435 (5) (kp) of the statutes is created to read:
21	20.435 (5) (kp) Medical assistance benefits; transfer from the health insurance
22	risk-sharing plan. All moneys transferred under s. 149.167 from the appropriation
23/	accounts under pars. (af) and (ah), for the purpose of providing the state share of
24	medical assistance program benefits administered under s. 49.45, for providing

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medical assistance program benefits administered under s. 49.45 that are not also

provided under par. (o) and for funding the pilot project under s. 46.27 (9) and (10).

WOTE: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20,005, stats.

SECTION 5. 20.435 (7) (bd) of the statutes is amended to read:

20.435 (7) (bd) Community options program and long-term support pilot projects. The amounts in the schedule for assessments, case planning, services and administration under s. 46.27 and, for pilot projects under s. 46.271 (1) and for the payment of premiums under s. 49.472 (5), and the amounts carried forward under 1997 Wisconsin Act 27, section 9123 (2), for the pilot project under s. 46.271 (2m). If the department transfers funds to this appropriation from the appropriation account under sub. (5) (b), the amounts in the schedule for the fiscal year for which the transfer is made are increased by the amount of the transfer for the purposes specified in s. 49.45 (6v). Notwithstanding ss. 20.001 (3) (a) and 20.002 (1), the department may under this paragraph transfer moneys between fiscal years. Except for moneys authorized for transfer under this appropriation, under s. 46.27 (7) (fm) or (g) or under 1997 Wisconsin Act 27, section 9123 (2), all moneys under this appropriation that are allocated under s. 46.27 and are not spent or encumbered by counties or by the department by December 31 of each year shall lapse to the general fund on the succeeding January 1 unless transferred to the next calendar year by the joint committee on finance.

SECTION 6. 46.27 (6u) (c) 2. of the statutes is amended to read:

46.27 (6u) (c) 2. For a person who is determined to be financially eligible under subd. 1. calculate, by use of the uniform fee system under s. 46.03 (18), the amount of cost sharing required for receipt of long-term community support services

1	provided under sub. (5) (b). The county department or aging unit shall require
2	payment by the person of 100% of the amount calculated under this subdivision.
3	unless the person pays the premiums established under s. 49.472 (4) (a). If the
4	person pays those premiums, the county department or aging unit may not require
5	any payment from the person under this subdivision.
6	SECTION 7. 49.43 (8) of the statutes is amended to read:
· 7	49.43 (8) "Medical assistance" means any services or items under ss. 49.45 to
8	49.47 49.472, except s. 49.472 (6), and under ss. 49.49 to 49.497, or any payment or
9	reimbursement made for such services or items.
10	SECTION 8. 49.472 of the statutes is created to read:
(1)	49.472 Medical assistance (1) DEFINITIONS. In this section:
12	"Health insurance" means surgical, medical, hospital, major medical or
13	other health service coverage, including a self-insured health plan, but does not
14	include hospital indemnity policies or ancillary coverages such as income
15	continuation, loss of time or accident benefits.
(16)	"Independence account" means an account approved by the department
17	that consists solely of savings, and dividends or other gains derived from those
18	savings, from income earned from paid employment after the initial date that an
19	individual began receiving medical assistance under this section.
(20)	"Medical assistance means a category lef medical assistance
21	eligibility was is determined under this section. (2) "uneacula income" 100 The meaning given in 42 usc 1382 a (2) (2).
22	(2) WAIVERS AND AMENDMENTS. The department shall submit to the federal
23	department of health and human services an amendment to the state medical
24	assistance plan, and shall request any necessary waivers from the secretary of the
25	federal department of health and human services, to permit the department to

financial participation.

	expand medical assistance eligibility as provided in this section. If the state plan
	amendment and all necessary waivers are approved and in effect, the department
	shall implement the medical assistance eligibility expansion under this section not
	later than January 1, 2000, or 3 months after full federal approval, whichever is
	later.
	(3) ELIGIBILITY Except as provided in sub. (6) (a), an individual is eligible for
	and shall receive medical assistance under this section if all of the following conditions are met: (a) The net income of the individual and is less than 250% of the poverty
	line for a family the size of the individual's family. After the first 18 months of
	administration of this section, the department may set a higher income level if the
	department has determined that a higher level would be cost effective and has
	received assurance of continued federal financial participation from the federal
	government at that higher level In calculating the net income, the department shall
	disregard the income specified under 42 USC 1382a (b).
	(b) The individual's assets do not exceed \$20,000. In determining assets, the
	department may not include assets that are excluded from the resource calculation
	under 42 USC 1382b (a) or assets accumulated in an independence account. The
٢	department may also exclude from the asset calculation, in whole or in part, the
	value of a vehicle used by the individual for transportation to paid employment.
	After the first 18 months of administration of this section, the department may set
<i>!</i>	a higher asset level if the department has determined that a higher level would be
	cost effective and has received assurance from the federal government of federal

1	earned and unearned income differently. The department may waive all or part of
2	the entry premium for an individual if the department determines that any of the
3	following is true:
4	1. Assessment of the premium would impose an undue hardship on the
5	individual.
6	2. Assessment of the premium would reduce the cost-effectiveness of the
7	medical assistance buy in under this section purchase plan
8	(5) COMMUNITY OPTIONS PARTICIPANTS. From the appropriation under s. 20.435
9	(7) (bd), the department shall pay the entry premium established under sub. (4) (c),
10	and may pay the monthly premium calculated under sub. (4) (a), for an individual
11	who is a participant in the community options program under s. 46.27 (11). No
12	individual who is a participant in the community options program under s. 46.27 (11)
13	may be required to pay a monthly premium calculated under sub. (4) (a) if the
14	individual pays the amount calculated under s. 46.27 (6u) (c) 2.
15	(6) Insured persons (a) Notwithstanding sub. (4) (a) 2., from the
16	appropriation under s. 20.435 (5) (b), the department shall, on the part of an
17	individual who is eligible for medical assistance under sub. (3), pay premiums for or
18	purchase individual coverage offered by the individual's employer if the department
19	determines that paying the premiums for or purchasing the coverage will not be more
20 21	costly than providing medical assistance. [b) From the appropriation under s. 20.435 (5) (b), the department shall pay
22	medicare Part A and Part B premiums for individuals who are eligible for medicare
23	and for medical assistance under sub. (3).

(7) DEPARTMENT DUTIES. The department shall do all of the following:

1	1	assistance but is merely suspended during the time that the person is receiving
	2	medical assistance under s. 49.472.
	3	(b) A person with suspended coverage under the plan who is receiving medical
	4	assistance under s. 49.472 shall not pay any premiums or deductibles for coverage
1	5	under the plan during the time that he or she is receiving medical assistance under
	6	/ \$109.472: ATT 12 (4) B
	7	If a person who is receiving metical assistance under s. 49 472 has
1	8	suspended coverage under the plan, or had coverage under the plan at any time
	9	within 3 months before helor she successfully applied for medical assistance under
	10	s. 49.472, terminates the medical assistance coverage or loses eligibility for the
\	11	med cal assistance coverage, the person shall be eligible for immediate reenrollment
5.)	12	in the plan of the person continues to satisfy all other eligibility requirements. The
)	13	waiting period under sub. (2) (b) 1. and the preexisting condition exclusionary period
- ۲	14	under \$ 149.14(6)(a) do not apply to a person who reenrolls in the plan under this
\$	15	paragraph.
1 6	16	SECTION 13. 149.14 (6) (title) of the statutes is created to read:
y	17	149.14 (6) (title) Preexisting conditions.
	18	SECTION 14. 149.167 of the statutes is created to read:
	19-	149.167 Transfer for eligible persons receiving medical assistance.
İ	20	Annually, the department shall transfer from the appropriation accounts under s
	21	20.435 (5) (af) and (ah) to the appropriation account under 8. 20.435 (5) (kp) the
	22	amount that would have been paid under the plan from these appropriations in
	23	health care costs on behalf of all persons with coverage under the plan who received
	24	medical assistance under s. 49.472 during the preceding year, including any
	25	premium and deductible subsidies that would have been paid on behalf of those

1 persons reduced by the premium and deductible amounts that those persons would

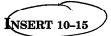
have paid to the plan in that preceding year.

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(**END**) ·

1999–2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0266/Plins
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PJK:



SECTION 1. 149.12 (4) of the statutes is created to read:

149.12 (4) If a person who is receiving medical assistance under s. 49.472 had coverage under the plan at any time within 3 months before he or she successfully applied for medical assistance under s. 49.472, the person shall be eligible for immediate reenrollment in the plan if he or she terminates the medical assistance coverage or loses eligibility for the medical assistance coverage and if he or she continues to satisfy all other eligibility requirements under the plan. The waiting period under sub. (2) (b) 1. and the preexisting condition exclusionary period under s. 149.14 (6) (a) do not apply to a person who reenrolls in the plan under this

planagrapin

(END OF INSERT 10-15)

subsection)

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0266/P2dn

Gretchen Fossum:

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Per our conversation, I have not included the language requested by the department regarding unearned income, appeal and grievance procedures, raising and lowering the entry premium (which I don't think the department could do without changing its rules, although perhaps they can establish a range of premiums) or establishing by rule consequences for non-payment of premiums funder the draft, the person is ineligible if the person does not pay the premiums. Does the department intend a different consequence

\$ Also, I can find no definition of "family" in the federal medicaid law. However, I did find rules

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Tina A. Yacker Legislative Attorney 261-6927

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0266/P2dn TAY:wlj&kmg:hmh

Friday. January 22, 1999

Gretchen Fossum:

Per our conversation, I have not included the language requested by the department regarding unearned income, appeal and grievance procedures, raising and lowering the entry premium (which I don't think the department could do without changing its rules, although perhaps they can establish a range of premiums) or establishing by rule consequences for nonpayment of premiums. Under the draft, the person is ineligible if the person does not pay the premiums. Does the department intend a different consequence?

Also, I can find no definition of "family" in the federal medicaid law. However, I did find rules pertaining to the deeming of income to an individual for purposes of determining SSI ineligibility. Does this effect the department's intent?

Tina A. Yacker Legislative Attorney 261–6927

Yacker, Tina

From:

Sent:

Fossum, Gretchen Tuesday, January 26, 1999 12:05 PM Yacker, Tina LRB Draft 0266/P2

To: Subject:

Please see the attached document for changes to LRB draft 0266/P2.



Yacker, Tina

From:

Fossum, Gretchen

Sent:

Wednesday, January 27, 1999 3:04 PM

To:

Yacker, Tina

Subject:

Medicaid Buy-in Draft

Tina:

The department contends that a definition of a family is needed in the draft. Below is a definition Tom Hamiliton sent me. I hope it works.

Also, "evidence of work" and "substantial gainful activity" are two different things. Substantial gainful activity is merely the \$500 per month that SSI recipients are allowed to earn.

----Original Message----

From:

Hamilton, Thomas

Sent:

Wednesday, January 27, 1999 2:30 PM

To:

Fossum, Gretchen

Cc:

Tritz, Karen; Bove, Fredi-Ellen

Subject:

Definition of Family

In response to your phone call fifteen minutes ago:

"Family" means an individual and any legal husband or wife and any dependent child under the age of 18 for whom the individual is legally responsible.

As we mentioned in your phone call, we have not been able to find any existing definition in Medicaid which fits this population. For example, s. 49.665(1)(d) defines family as a unit that consists of at least one dependent child and his or her custodial parent or parents. This does not fit the Purchase Plan population, where a "family" may be just the single individual, or an individual and spouse with no dependents.

The federal BBA provision under which we are proposing the Purchase Plan lets states define family. There is no family definition in the federal law.

Tina:

Listed below are changes for LRB draft 0266/P2.

 $\sqrt{0}$ On page five line 3: add the following sentence "The department may also exclude from the assets calculation, in whole or in part, the value of a vehicle used by the individual for transportation to paid employment. This got dropped from the first draft.

On eligibility for the program (page 5 sections (c) and (d)) the department would like to eliminate (d) and revise (c) to read:

"The individual would considered to be eligible to receive supplemental security income for purposes of receiving medical assistance but for evidence of work, attainment of the substantial gainful activity level, earned income in excess of the limit established under 42 USC 1396(q)(2)(B) and but for unearned income@hich under this section is. disregarded as permitted by 42 USC 1396a(r)2).

The department makes the following points

- 1. The individual does not need to be receiving supplemental social security, but must be eligible to receive it. All unearned income is also disregarded before determining eligibility for SSI. Once eligible, most unearned income (above a basic living allowance) will revert to the department as a premium payment.
- 2. HCFA's interpretation of this Medicaid eligibility category is that both earned income and the attainment of substantial gainful activity shall be disregarded when determining if an individual meets the SSI disabled criteria.

On page 5 line 24; change the line to read: "Three to three and one half percent.

The department would like to allow individuals to have deductions from their unearned income in the form of a living allowance and deduction for medical expenses. The department has suggested the following:

On page 5 line 25 add "after the following deductions" at the end of the line and then insert the following:

A maintenance allowance to be established by the department which will be not less than the sum of \$20, the federal SSI standard payment level under 42 USC 1382(b) and the state SSI supplement under s. 49.77(2m).

Medical and remedial expenses and impairment related work expenses.

Deductions listed above in excess of the individuals total unearned income will be subtracted from the gross monthly earned income before applying the earned income premium calculation under 1 a.

On page 6, line 1: change the word "shall" to "may".

On page 6 line 9 after the word premium insert "or extend the time period for payment of the entry premiums". The department would like to consider the individual's circumstances while maintaining the individual's responsibility to contribute to the program.

I have received clarification from the department on "injurious to the program's intent". Undue hardship would not be the sole reason for waiving the premium. The department feels that anyone who cannot afford the premium could present themselves and claim undue hardship.

The program's intent is to: (a) remove barriers to employment; (b) increase access to health care; and (c) maintain a fiscally viable program. Thus, on page 6, line 12: at the end of the sentence and "and be injurious to the program's intent".

 $\sqrt{0}$ n page 6 change sub (5) to read: "From the appropriation under s. 20.435(7)(bd), the department shall pay the entry premium under sub 4(c) for a person who is participant under s. 46.27(7), and may pay the monthly or entry premium calculated under 4(a) for an individual who - Keep last sentence or not is a participant in the community options program under s 46.27(11).

On page 7, line 4: change the word "shall" to "may".

On page 7 line 5: at the end of the sentence add "if federal financial participation is available".

On page 7 line 11 after the word employment insert "is enrolled in a home and community based waiver program under 1915(c) of the Social Security Act,".

Add a section on county and tribal duties:

The county shall provide information to prospective applicants, and determine Medicaid eligibility under contract with the department.

The county shall, to the extent practicable, ensure continuity of care for a medical assistance recipient under this section who is engaged in paid employment, is enrolled in a home and community based waiver program under 1915(c) of the Social Security Act, and who becomes ineligible for medical assistance.

Kahler, Pam

From:

Jablonsky, Sue

Sent:

Friday, January 29, 1999 11:01 AM Kahler, Pam

To:

Delete all the HIRSP stuff from LRB0266 and put in a nonstat provision requiring DHFS to evaluate how HIRSP clients can be linked into the MA buy in program.



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0266/PK
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DOA:.....Fossum - Pathways to independence

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ..., relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

MEDICAL ASSISTANCE

Under current law, a person is eligible for medical assistance (MA) if the person meets certain income and asset limits and other nonfinancial criteria. Certain people are eligible for MA because of substantial medical needs that consume so much of their income as to qualify them as "low-income". This category of MA recipient is commonly referred to as "medically needy". Other people are eligible for MA by virtue of their receipt of other federal assistance, such as supplemental security income (SSI). This category of people is commonly referred to as "categorically needy".

This bill directs the department of health and family services (DHFS) to seek federal approval of an amendment to the state MA plan and to request any necessary waivers from the secretary of the federal department of health and human services and from the commissioner of the social security administration to expand MA eligibility to disabled persons who would qualify for SSI but for excess income and assets. Under the bill, a disabled person whose family's income is less than 250% of the federal poverty line and whose assets do not exceed \$20,000 is eligible to receive MA if the person pays a monthly premium and a one—time initial premium (purchase plan) established by DHFS. The bill directs DHFS, however, to pay the monthly premium for a person who is eligible for the purchase plan and who is receiving

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services under the community options program (COP). The bill also authorizes DHFS to pay for that person's one—time entry premium.

OTHER HEALTH AND HUMAN SERVICES

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be reenrolled in AIRSP for 12 months after terminating the coverage, unless the termination is due to eligibility for MA. The bill provides that if a person who has the MA coverage established in the bill and who had coverage under HIRSP wiffin three months of applying for the MA coverage terminates or loses eligibility for the MA coverage, the person is eligible for immediate reenrollment in HIRSP, without the 12-month waiting period or any preexisting condition limitation or exclusion, as long as the person continues to satisfy all other HIRSP eligibility requirements

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.435 (7) (bd) of the statutes is amended to read:

20.435 (7) (bd) Community options program and long-term support pilot projects. The amounts in the schedule for assessments, case planning, services and administration under s. 46.27 and, for pilot projects under s. 46.271 (1) and for the payment of premiums under s. 49.472 (5), and the amounts carried forward under 1997 Wisconsin Act 27, section 9123 (2), for the pilot project under s. 46.271 (2m). If the department transfers funds to this appropriation from the appropriation account under sub. (5) (b), the amounts in the schedule for the fiscal year for which the transfer is made are increased by the amount of the transfer for the purposes specified in s. 49.45 (6v). Notwithstanding ss. 20.001 (3) (a) and 20.002 (1), the

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department may under this paragraph transfer moneys between fiscal years. Except for moneys authorized for transfer under this appropriation, under s. 46.27 (7) (fm) or (g) or under 1997 Wisconsin Act 27, section 9123 (2), all moneys under this appropriation that are allocated under s. 46.27 and are not spent or encumbered by counties or by the department by December 31 of each year shall lapse to the general fund on the succeeding January 1 unless transferred to the next calendar year by the joint committee on finance.

SECTION 2. 46.27 (6u) (c) 2. of the statutes is amended to read:

46.27 (**6u**) (c) 2. For a person who is determined to be financially eligible under subd. 1. calculate, by use of the uniform fee system under s. 46.03 (18), the amount of cost sharing required for receipt of long-term community support services provided under sub. (5) (b). The county department or aging unit shall require payment by the person of 100% of the amount calculated under this subdivision, unless the person pays the premiums established under s. 49.472 (4) (a). If the person pays those premiums, the county department or aging unit may not require any payment from the person under this subdivision.

SECTION 3. 49.43 (8) of the statutes is amended to read:

49.43 (8) "Medical assistance" means any services or items under ss. 49.45 to 49.47 49.472, except s. 49.472 (6), and under ss. 49.49 to 49.497, or any payment or reimbursement made for such services or items.

SECTION 4. 49.472 of the statutes is created to read:

49.472 Medical assistance purchase plan. (1) Definitions. In this section:

(a) "Earned income" has the meaning given in 42 USC 1382a (a) (1).

24 (b) "Health insurance" means surgical, medical, hospital, major medical or 25 other health service coverage, including a self-insured health plan, but does not

(am) "Family" means an individual, the individual's spouse and any dependent child, as defined in 5.49.14/(1)(c), of the individual.

- include hospital indemnity policies or ancillary coverages such as income continuation, loss of time or accident benefits.
- (c) "Independence account" means an account approved by the department that consists solely of savings, and dividends or other gains derived from those savings, from income earned from paid employment after the initial date that an individual began receiving medical assistance under this section.
- (d) "Medical assistance purchase plan" means medical assistance, eligibility for which is determined under this section.
 - (e) "Unearned income" has the meaning given in 42 USC 1382a (a) (2).
- department of health and human services an amendment to the state medical assistance plan, and shall request any necessary waivers from the secretary of the federal department of health and human services, to permit the department to expand medical assistance eligibility as provided in this section. If the state plan amendment and all necessary waivers are approved and in effect, the department shall implement the medical assistance eligibility expansion under this section not later than January 1, 2000, or 3 months after full federal approval, whichever is later.
- (3) ELIGIBILITY. Except as provided in sub. (6) (a), an individual is eligible for and shall receive medical assistance under this section if all of the following conditions are met:
- (a) The individual's net income, including income that would be deemed to the individual under 20 CFR 416.1160, is less than 250% of the poverty line for a family the size of the individual's family. In calculating the net income, the department shall disregard the income specified under 42 USC 1382a (b).

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- 3 %. The department shall reduce the premium by 25% for an individual who is covered by private health insurance.
- (b) The department may waive monthly premiums that are calculated to be below \$10 per month.
- (c) The department shall assess a one—time entry premium based on a sliding scale established by the department by rule and according to an individual's gross income. In calculating an individual's gross income, the department may treat earned and unearned income differently. The department may waive all or part of the time period for payment of the tarry premium for an individual if the department determines that any of the following is true:
- 1. Assessment of the premium would impose an undue hardship on the individual and [INSERT 6-12]
- 2. Assessment of the premium would reduce the cost-effectiveness of the medical assistance purchase plan.
- (7) (bd), the department shall pay the entry premium established under sub. (4) (c), and may pay the monthly premium calculated under sub. (4) (a), for an individual who is a participant in the community options program under s. 46.27 (11). No individual who is a participant in the community options program under s. 46.27 (11) may be required to pay a monthly premium calculated under sub. (4) (a) if the individual pays the amount calculated under s. 46.27 (6u) (c) 2.
- (6) Insured Persons. (a) Notwithstanding sub. (4) (a) 2., from the appropriation under s. 20.435 (5) (b), the department shall, on the part of an individual who is eligible for medical assistance under sub. (3), pay premiums for or purchase individual coverage offered by the individual's employer if the department

for a person who is a participant in the community options program under s.

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determines that paying the premiums for or purchasing the coverage will not be more 1 costly than providing medical assistance. 2 (b) If federal financial participation is available, from the appropriation under 3 s. 20.435 (5) (b), the department pay medicare Part A and Part B premiums for 4 individuals who are eligible for medicare and for medical assistance under sub. (3). 5 (7) DEPARTMENT DUTIES. The department shall do all of the following: 6 (a) Determine eligibility, or contract with a county department, as defined in 7 49.45(6c)(a) 3., or with a tribal governing body to determine eligibility, of individuals 8 for the medical assistance purchase plan in accordance with sub. (3). 9 (b) Ensure, to the extent practicable, continuity of care for a medical assistance 10 recipient under this section who is engaged in paid employment and who becomes 11 12 ineligible for medical assistance. Section 5. 149.12 (2) (b) 1. of the statutes is amended to read: 13149.12 (2) (b) 1. Except as provided in subd. 2. and in sub. (4), no person who $1\overline{4}$ is covered under the plan and who voluntarily terminates the coverage under the 15 plan is again eligible for coverage unless 12 months have elapsed since the person's 16 latest voluntary termination of coverage under the plan. 17 SECTION 6. 149.12 (4) of the statutes is created to read: 18 149.12 (4) If a person who is receiving medical assistance under s. 49.472 had 19 coverage under the plan at any time within 3 months before he or she successfully 20 applied for medical assistance under s. 49.472, the person shall be eligible for 21 immediate reenrollment in the plan if he or she terminates the medical assistance 22 coverage or loses eligibility for the medical assistance coverage and if he or she 23

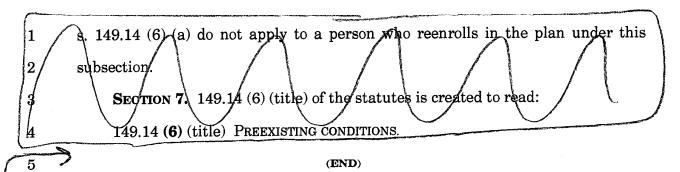
, or is enrolled in a home-based or community based waiver program under section 1915(c) q the social security Act,

continues to satisfy all other eligibility requirements under the plan. The waiting

period under sub. (2) (b) 1. and the preexisting condition exclusionary period under







Quest 8-4

This redroft deletes the HIRSP provisions
and odds a nonstatutory provision that
requires DHFS to evaluate how to coordinate
the two programs and to proposed degislation, if necessary.

PJK

1999-2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0266/**P2ins** TAY&PJK:wlj&kmg:hmh

INSERT A-5

The bill requires DHFS to evaluate how to coordinate HIRSP with the plan related to MA coverage that is established in the bill. If necessary, DHFS must develop proposed legislation that coordinates the two programs and that addresses the provision of health care coverage for individuals who are eligible for both HIRSP and the MA coverage plan.

(END OF INSERT A-5)

INSERT 8-4

SECTION 9123. Nonstatutory provisions; health and family services.

(1) Health insurance risk—sharing plan under chapter 149 of the statutes, as affected by this act, and the medical assistance purchase plan under section 49.472 of the statutes, as created by this act. If necessary, the department shall develop proposed legislation that coordinates the programs and that addresses the provision of health care coverage for individuals who are eligible for both programs.

(END OF INSERT 8-4)

1999–2000 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

insert 6-1

- 2. In determining an individual's unearned income under subd. 1., the department shall disregard all of the following:
- a. A maintenance allowance established by the department by rule. The maintenance allowance may not be less than the sum of \$20, the federal supplemental security income payment level determined under 42 USC 1382 (b) and the state supplemental payment determined under s. 49.77 (2m).
 - b. Medical and remedial expenses and impairment-related work expenses.

insert 6-12

would fail to remove barriers to employment for the individual or would fail to increase access to health care for the individual

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0266/1dn TAY::

Gretchen Fossum:

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I have not changed the premium language to read "Three to three and one half percent" because that does not make sense. If the calculation is 3 1/2 \(\xi \)%, that necessarily exceeds 3%. Conversely, 3%, if that's the calculation that the department wants to be able to use, does not exceed 3 1/2 % and would therefore meet the statutory requirement as it is currently drafted. What is the department's intent here?

I did not include language regarding subtraction of excess disregards from "gross monthly earned income before applying the earned income premium calculation under 1 a." because there is no other reference to gross monthly income. Please let me know what the department intends here. It may be that statutory language is not required for the department to make the subtraction.

> Tina A. Yacker Legislative Attorney Phone: (608) 261-6927

E-mail: Tina.Yacker@legis.state.wi.us > add RTK's D-NOTE from p. 8 of the draft. county duties because counties already have the responsibility for determining MA eligibility.

The responsibility for determining MA eligibility.

That I doubt the department wants countries to the liable for not ensuring continuity of care.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0266/1dn TAY&PJK:kmg:lp

January 30, 1999

Gretchen Fossum:

I have not changed the premium language to read "Three to three and one half percent" because that does not make sense. If the calculation is 3 1/2%, that necessarily exceeds 3%. Conversely, 3%, if that's the calculation that the department wants to be able to use, does not exceed 3 1/2 % and would therefore meet the statutory requirement as it is currently drafted. What is the department's intent here?

I did not include language regarding subtraction of excess disregards from "gross monthly earned income before applying the earned income premium calculation under 1 a." because there is no other reference to gross monthly income. Please let me know what the department intends here. It may be that statutory language is not required for the department to make the subtraction.

Finally, I did not add the language regarding county duties because counties already have the responsibility for determining MA eligibility. Additionally, I doubt that the department wants counties to be liable for *not* ensuring continuity of care.

Tina A. Yacker Legislative Attorney Phone: (608) 261–6927

E-mail: Tina.Yacker@legis.state.wi.us

This redraft deletes the HIRSP provisions and adds a nonstatutory provision that requires DHFS to evaluate how to coordinate the two programs and to develop proposed legislation, if necessary.

Pamela J. Kahler Senior Legislative Attorney Phone: (608) 266–2682

E-mail: Pam.Kahler@legis.state.wi.us



State of Misconsin 1999 - 2000 LEGISLATURE

D-NOTE

LRB-0266/4/ 2_ TAY&PJK:wlj&kmg:lp

DOA:.....Fossum - Pathways to independence

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT.; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

MEDICAL ASSISTANCE

Under current law, a person is eligible for medical assistance (MA) if the person meets certain income and asset limits and other nonfinancial criteria. Certain people are eligible for MA because of substantial medical needs that consume so much of their income as to qualify them as "low-income". This category of MA recipient is commonly referred to as "medically needy". Other people are eligible for MA by virtue of their receipt of other federal assistance, such as supplemental security income (SSI). This category of people is commonly referred to as "categorically needy".

This bill directs the department of health and family services (DHFS) to seek federal approval of an amendment to the state MA plan and to request any necessary waivers from the secretary of the federal department of health and human services and from the commissioner of the social security administration to expand MA eligibility to disabled persons who would qualify for SSI but for excess income and assets. Under the bill, a disabled person whose family's income is less than 250% of the federal poverty line and whose assets do not exceed \$20,000 is eligible to receive MA if the person pays a monthly premium and a one—time initial premium (purchase plan) established by DHFS. The bill directs DHFS, however, to pay the monthly premium for a person who is eligible for the purchase plan and who is receiving

services under the community options program (COP). The bill also authorizes DHFS to pay for that person's one-time entry premium.

OTHER HEALTH AND HUMAN SERVICES

The health insurance risk—sharing plan (HIRSP) under current law, which is administered primarily by DHFS, provides major medical health insurance coverage for persons who are covered under medicare because they are disabled, persons who have tested positive for HIV and persons who have been refused coverage, or coverage at an affordable price, in the private health insurance market because of their mental or physical health condition. Also eligible for coverage are persons (called "eligible individuals") who do not currently have health insurance coverage, but who were covered under certain types of health insurance coverage for at least 18 months in the past. Persons who are eligible for MA are not eligible for HIRSP. The bill requires DHFS to evaluate how to coordinate HIRSP with the plan related to MA coverage that is established in the bill. If necessary, DHFS must develop proposed legislation that coordinates the two programs and that addresses the provision of health care coverage for individuals who are eligible for both HIRSP and the MA coverage plan.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.435 (7) (bd) of the statutes is amended to read:

20.435 (7) (bd) Community options program and long-term support pilot projects. The amounts in the schedule for assessments, case planning, services and administration under s. 46.27 and, for pilot projects under s. 46.271 (1) and for the payment of premiums under s. 49.472 (5), and the amounts carried forward under 1997 Wisconsin Act 27, section 9123 (2), for the pilot project under s. 46.271 (2m). If the department transfers funds to this appropriation from the appropriation account under sub. (5) (b), the amounts in the schedule for the fiscal year for which the transfer is made are increased by the amount of the transfer for the purposes specified in s. 49.45 (6v). Notwithstanding ss. 20.001 (3) (a) and 20.002 (1), the department may under this paragraph transfer moneys between fiscal years. Except for moneys authorized for transfer under this appropriation, under s. 46.27 (7) (fm)

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1	or (g) or under 1997 Wisconsin Act 27, section 9123 (2), all moneys under this
2	appropriation that are allocated under s. 46.27 and are not spent or encumbered by
3	counties or by the department by December 31 of each year shall lapse to the general
4	fund on the succeeding January 1 unless transferred to the next calendar year by the
5	joint committee on finance.
6	SECTION 2. 46.27 (6u) (c) 2. of the statutes is amended to read:
7	46.27 (6u) (c) 2. For a person who is determined to be financially eligible under
8	subd. 1. calculate, by use of the uniform fee system under s. 46.03 (18), the amount
9	of cost sharing required for receipt of long-term community support services
10	provided under sub. (5) (b). The county department or aging unit shall require
11	payment by the person of 100% of the amount calculated under this subdivision,
12	unless the person pays the premiums established under s. 49.472 (4) (a). If the
13	person pays those premiums, the county department or aging unit may not require
14	any payment from the person under this subdivision.
15	SECTION 3. 49.43 (8) of the statutes is amended to read:
16	49.43 (8) "Medical assistance" means any services or items under ss. 49.45 to
17	49.47 49.472, except s. 49.472 (6), and under ss. 49.49 to 49.497, or any payment or
18	reimbursement made for such services or items.
19	SECTION 4. 49.472 of the statutes is created to read:
20	49.472 Medical assistance purchase plan. (1) Definitions. In this section
21	(a) "Earned income" has the meaning given in 42 USC 1382a (a) (1).
22	(am) "Family" means an individual, the individual's spouse and any dependent
23	child, as defined in s. 49.141 (1) (c), of the individual.
24	(b) "Health insurance" means surgical, medical, hospital, major medical or
25	other health service coverage, including a self-insured health plan, but does not

- include hospital indemnity policies or ancillary coverages such as income continuation, loss of time or accident benefits.
 - (c) "Independence account" means an account approved by the department that consists solely of savings, and dividends or other gains derived from those savings, from income carned from paid employment after the initial date that an individual began receiving medical assistance under this section.
 - (d) "Medical assistance purchase plan" means medical assistance, eligibility for which is determined under this section.
 - (e) "Unearned income" has the meaning given in 42 USC 1382a (a) (2).
 - department of health and human services an amendment to the state medical assistance plan, and shall request any necessary waivers from the secretary of the federal department of health and human services, to permit the department to expand medical assistance eligibility as provided in this section. If the state plan amendment and all necessary waivers are approved and in effect, the department shall implement the medical assistance eligibility expansion under this section not later than January 1, 2000, or 3 months after full federal approval, whichever is later.
 - (3) ELIGIBILITY. Except as provided in sub. (6) (a), an individual is eligible for and shall receive medical assistance under this section if all of the following conditions are met:
 - (a) The individual's net income, including income that would be deemed to the individual under 20 CFR 416.1160, is less than 250% of the poverty line for a family the size of the individual's family. In calculating the net income, the department shall disregard the income specified under 42 USC 1382a (b).

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(b) The individual's assets do not exceed \$20,000. In determining assets, the 1 department may not include assets that are excluded from the resource calculation 2 under 42 USC 1382b (a) or assets accumulated in an independence account. The 3 department may exclude, in whole or in part, the value of a vehicle used by the 4 individual for transportation to paid employment. 5 (c) The individual would be eligible for supplemental security income for 6 purposes of receiving medical assistance but for evidence of work, attainment of the 7 substantial gainful activity level, earned income in excess of the limit established 8 under 42 USC 1396d (q) (2) (B) and unearned income that is disregarded under sub. 9 (4) (a) 2. 10 (e) The individual is legally able to work in all employment settings without 11 a permit under s. 103.70. 12 (f) The individual maintains premium payments calculated by the department 13 in accordance with sub. (4), unless the individual is exempted from premium 14 payments under sub. (4) (b) or (c) or (5). 15 (g) The individual is engaged in gainful employment or is participating in a 16 program that is certified by the department to provide health and employment 17 services that are aimed at helping the individual achieve employment goals. 18 (h) The individual meets all other requirements established by the department 19 20 by rule. (4) PREMIUMS. (a) Except as provided in par. (b) and sub. (5), an individual who 21 is eligible for medical assistance under sub. (3) and receives medical assistance shall 22 pay a monthly premium to the department. The department shall establish the 23

monthly premiums by rule in accordance with the following guidelines:

1. The premium for any individual may not exceed the sum of the following:

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- a. Three and one-half percent of the individual's earned income.
- b. One hundred percent of the individual's unearned income after the deductions specified in subd. 2.
 - 2. In determining an individual's unearned income under subd. 1., the department shall disregard all of the following:
 - a. A maintenance allowance established by the department by rule. The maintenance allowance may not be less than the sum of \$20, the federal supplemental security income payment level determined under 42 USC 1382 (b) and the state supplemental payment determined under s. 49.77 (2m).
 - b. Medical and remedial expenses and impairment-related work expenses.
 - 3. The department may reduce the premium by 25% for an individual who is covered by private health insurance.
 - (b) The department may waive monthly premiums that are calculated to be below \$10 per month.
 - (c) The department shall assess a one—time entry premium based on a sliding scale established by the department by rule and according to an individual's gross income. In calculating an individual's gross income, the department may treat earned and unearned income differently. The department may waive all or part of the entry premium, or extend the time period for payment of the entry premium, for an individual if the department determines that any of the following is true:
 - 1. Assessment of the premium would impose an undue hardship on the individual and, would fail to remove barriers to employment for the individual or would fail to increase access to health care for the individual.
 - 2. Assessment of the premium would reduce the cost-effectiveness of the medical assistance purchase plan.

- (5) Community options participants. From the appropriation under s. 20.435 (7) (bd), the department shall pay the entry premium established under sub. (4) (c) for a person who is a participant in the community options program under s. 46.27 (7), and may pay the entry premium calculated under sub. (4) (c) or the monthly premium calculated under sub. (4) (a), for an individual who is a participant in the community options program under s. 46.27 (11). No individual who is a participant in the community options program under s. 46.27 (11) may be required to pay a monthly premium calculated under sub. (4) (a) if the individual pays the amount calculated under s. 46.27 (6u) (c) 2.
- (6) Insured Persons. (a) Notwithstanding sub. (4) (a) 3., from the appropriation under s. 20.435 (5) (b), the department shall, on the part of an individual who is eligible for medical assistance under sub. (3), pay premiums for or purchase individual coverage offered by the individual's employer if the department determines that paying the premiums for or purchasing the coverage will not be more costly than providing medical assistance.
- (b) If federal financial participation is available, from the appropriation under s. 20.435 (5) (b), the department may pay medicare Part A and Part B premiums for individuals who are eligible for medicare and for medical assistance under sub. (3).
 - (7) DEPARTMENT DUTIES. The department shall do all of the following:
- (a) Determine eligibility, or contract with a county department, as defined in 49.45 (6c) (a) 3., or with a tribal governing body to determine eligibility, of individuals for the medical assistance purchase plan in accordance with sub. (3).
- (b) Ensure, to the extent practicable, continuity of care for a medical assistance recipient under this section who is engaged in paid employment, or is enrolled in a

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home-based or community-based waiver program under se	ection 1	1915	(c) of	the
Social Security Act, and who becomes ineligible for medical as	ssistan	.ce.		

Section 9123. Nonstatutory provisions; health and family services.

(1) Health insurance Risk-sharing Plan and Medical assistance purchase Plan. The department of health and family services shall evaluate how to coordinate the health insurance risk-sharing plan under chapter 149 of the statutes, as affected by this act, and the medical assistance purchase plan under section 49.472 of the statutes, as created by this act. If necessary, the department shall develop proposed legislation that coordinates the programs and that addresses the provision of health care coverage for individuals who are eligible for both programs.

(END)

LRB-0266/2dn TAY&PJK::

This draft reconciles LRB-0028, LRB-0030 and LRB-0266. The treatment of s. 20.435 (7) (bd) has been deleted from this draft. That section is treated in LRB-0028. All of these drafts should continue to appear in the compiled bill.

Tina A. Yacker Legislative Attorney Phone: (608) 261–6927

LRB-0266/2dn TAY:kmg:hmh

Tuesday, February 2, 1999

This draft reconciles LRB–0028, LRB–0030 and LRB–0266. The treatment of s. $20.435\,(7)\,(bd)$ has been deleted from this draft. That section is treated in LRB–0028. All of these drafts should continue to appear in the compiled bill.

Tina A. Yacker Legislative Attorney Phone: (608) 261–6927



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0266/ TAY&PJK:wlj&kmg:hmh

RMR

DOA:.....Fossum - Pathways to independence

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

AN ACT :, relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

MEDICAL ASSISTANCE

Under current law, a person is eligible for medical assistance (MA) if the person meets certain income and asset limits and other nonfinancial criteria. Certain people are eligible for MA because of substantial medical needs that consume so much of their income as to qualify them as "low–income". This category of MA recipient is commonly referred to as "medically needy". Other people are eligible for MA by virtue of their receipt of other federal assistance, such as supplemental security income (SSI). This category of people is commonly referred to as "categorically needy".

This bill directs the department of health and family services (DHFS) to seek federal approval of an amendment to the state MA plan and to request any necessary waivers from the secretary of the federal department of health and human services and from the commissioner of the social security administration to expand MA eligibility to disabled persons who would qualify for SSI but for excess income and assets. Under the bill, a disabled person whose family's income is less than 250% of the federal poverty line and whose assets do not exceed \$20,000 is eligible to receive MA if the person pays a monthly premium and a one—time initial premium (purchase plan) established by DHFS. The bill directs DHFS, however, to pay the monthly premium for a person who is eligible for the purchase plan and who is receiving

services under the community options program (COP). The bill also authorizes DHFS to pay for that person's one-time entry premium.

OTHER HEALTH AND HUMAN SERVICES

The health insurance risk—sharing plan (HIRSP) under current law, which is administered primarily by DHFS, provides major medical health insurance coverage for persons who are covered under medicare because they are disabled, persons who have tested positive for HIV and persons who have been refused coverage, or coverage at an affordable price, in the private health insurance market because of their mental or physical health condition. Also eligible for coverage are persons (called "eligible individuals") who do not currently have health insurance coverage, but who were covered under certain types of health insurance coverage for at least 18 months in the past. Persons who are eligible for MA are not eligible for HIRSP. The bill requires DHFS to evaluate how to coordinate HIRSP with the plan related to MA coverage that is established in the bill. If necessary, DHFS must develop proposed legislation that coordinates the two programs and that addresses the provision of health care coverage for individuals who are eligible for both HIRSP and the MA coverage plan.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.27 (6u) (c) 2. of the statutes is amended to read:

46.27 (**6u**) (c) 2. For a person who is determined to be financially eligible under subd. 1. calculate, by use of the uniform fee system under s. 46.03 (18), the amount of cost sharing required for receipt of long-term community support services provided under sub. (5) (b). The county department or aging unit shall require payment by the person of 100% of the amount calculated under this subdivision, unless the person pays the premiums established under s. 49.472 (4) (a). If the person pays those premiums, the county department or aging unit may not require any payment from the person under this subdivision.

SECTION 2. 49.43 (8) of the statutes is amended to read:

1	49.43 (8) "Medical assistance" means any services or items under ss. 49.45 to
2	49.47 49.472, except s. 49.472 (6), and under ss. 49.49 to 49.497, or any payment or
3	reimbursement made for such services or items.
4	SECTION 3. 49.472 of the statutes is created to read:
5	49.472 Medical assistance purchase plan. (1) Definitions. In this section:
6	(a) "Earned income" has the meaning given in 42 USC 1382a (a) (1).
7	(am) "Family" means an individual, the individual's spouse and any dependent
8	child, as defined in s. 49.141 (1) (c), of the individual.
9	(b) "Health insurance" means surgical, medical, hospital, major medical or
10	other health service coverage, including a self-insured health plan, but does not
11	include hospital indemnity policies or ancillary coverages such as income
12	continuation, loss of time or accident benefits.
13	(c) "Independence account" means an account approved by the department that
14	consists solely of savings, and dividends or other gains derived from those savings,
15	from income earned from paid employment after the initial date that an individual
16	began receiving medical assistance under this section.
17	(d) "Medical assistance purchase plan" means medical assistance, eligibility for
18	which is determined under this section.
19	(e) "Unearned income" has the meaning given in 42 USC 1382a (a) (2).
20	(2) Waivers and amendments. The department shall submit to the federal
21	department of health and human services an amendment to the state medical
22	assistance plan, and shall request any necessary waivers from the secretary of the
23	federal department of health and human services, to permit the department to
24	expand medical assistance eligibility as provided in this section. If the state plan
25	amendment and all necessary waivers are approved and in effect, the department

SECTION 3

shall implement the medical assistance eligibility expansion under this section not later than January 1, 2000, or 3 months after full federal approval, whichever is later.

- (3) ELIGIBILITY. Except as provided in sub. (6) (a), an individual is eligible for and shall receive medical assistance under this section if all of the following conditions are met:
- (a) The individual's net income, including income that would be deemed to the individual under 20 CFR 416.1160, is less than 250% of the poverty line for a family the size of the individual's family. In calculating the net income, the department shall disregard the income specified under 42 USC 1382a (b).
- (b) The individual's assets do not exceed \$20,000. In determining assets, the department may not include assets that are excluded from the resource calculation under 42 USC 1382b (a) or assets accumulated in an independence account. The department may exclude, in whole or in part, the value of a vehicle used by the individual for transportation to paid employment.
- (c) The individual would be eligible for supplemental security income for purposes of receiving medical assistance but for evidence of work, attainment of the substantial gainful activity level, earned income in excess of the limit established under 42 USC 1396d (q) (2) (B) and unearned income that is disregarded under sub. (4) (a) 2.
- (e) The individual is legally able to work in all employment settings without a permit under s. 103.70.
- (f) The individual maintains premium payments calculated by the department in accordance with sub. (4), unless the individual is exempted from premium payments under sub. (4) (b) or (c) or (5).

(g) The individual is engaged in gainful employment or is participating in a 1 program that is certified by the department to provide health and employment 2 services that are aimed at helping the individual achieve employment goals. 3 (h) The individual meets all other requirements established by the department 4 by rule. 5 (4) PREMIUMS. (a) Except as provided in par. (b) and sub. (5), an individual who 6 is eligible for medical assistance under sub. (3) and receives medical assistance shall 7 pay a monthly premium to the department. The department shall establish the 8 monthly premiums by rule in accordance with the following guidelines: 9 1. The premium for any individual may not exceed the sum of the following: 10 a. Three and one-half percent of the individual's earned income. 11 One hundred percent of the individual's unearned income after the **12** deductions specified in subd. 2. 13 2. In determining an individual's unearned income under subd. 1., the 14 department shall disregard all of the following: 15 a. A maintenance allowance established by the department by rule. The 16 maintenance allowance may not be less than the sum of \$20, the federal 17 supplemental security income payment level determined under 42 USC 1382 (b) and 18 the state supplemental payment determined under s. 49.77 (2m). 19 b. Medical and remedial expenses and impairment-related work expenses. 20 3. The department may reduce the premium by 25% for an individual who is 21 covered by private health insurance. 22 (b) The department may waive monthly premiums that are calculated to be 23 below \$10 per month. 24



- (c) The department shall assess a one—time entry premium based on a sliding scale established by the department by rule and according to an individual's gross income. In calculating an individual's gross income, the department may treat earned and unearned income differently. The department may waive all or part of the entry premium, or extend the time period for payment of the entry premium, for an individual if the department determines that any of the following is true:
- 1. Assessment of the premium would impose an undue hardship on the individual and, would fail to remove barriers to employment for the individual or would fail to increase access to health care for the individual.
- 2. Assessment of the premium would reduce the cost-effectiveness of the medical assistance purchase plan.
- (5) Community options participants. From the appropriation under s. 20.435 (7) (bd), the department shall pay the entry premium established under sub. (4) (c) for a person who is a participant in the community options program under s. 46.27 (7), and may pay the entry premium calculated under sub. (4) (c) or the monthly premium calculated under sub. (4) (a), for an individual who is a participant in the community options program under s. 46.27 (11). No individual who is a participant in the community options program under s. 46.27 (11) may be required to pay a monthly premium calculated under sub. (4) (a) if the individual pays the amount calculated under s. 46.27 (6u) (c) 2.
- (6) Insured persons. (a) Notwithstanding sub. (4) (a) 3., from the appropriation under s. 20.435 (5) (b), the department shall, on the part of an individual who is eligible for medical assistance under sub. (3), pay premiums for or purchase individual coverage offered by the individual's employer if the department







determines that paying the premiums for or purchasing the coverage will not be more costly than providing medical assistance.



- (b) If federal financial participation is available, from the appropriation under \$\frac{\psi}{\psi}\sqrt{\psi}\$ (b), the department may pay medicare Part A and Part B premiums for individuals who are eligible for medicare and for medical assistance under sub. (3).
 - (7) DEPARTMENT DUTIES. The department shall do all of the following:
- (a) Determine eligibility, or contract with a county department, as defined in 49.45 (6c) (a) 3., or with a tribal governing body to determine eligibility, of individuals for the medical assistance purchase plan in accordance with sub. (3).
- (b) Ensure, to the extent practicable, continuity of care for a medical assistance recipient under this section who is engaged in paid employment, or is enrolled in a home-based or community-based waiver program under section 1915 (c) of the Social Security Act, and who becomes ineligible for medical assistance.

SECTION 9123. Nonstatutory provisions; health and family services.

(1) Health insurance RISK-Sharing Plan and Medical assistance purchase Plan. The department of health and family services shall evaluate how to coordinate the health insurance risk-sharing plan under chapter 149 of the statutes, as affected by this act, and the medical assistance purchase plan under section 49.472 of the statutes, as created by this act. If necessary, the department shall develop proposed legislation that coordinates the programs and that addresses the provision of health care coverage for individuals who are eligible for both programs.

(END)

0266 LRB-**1393/**3dn TAY..../₁:... WLJ 2 KWG

references to

This draft changes s. 20.435 (5) (1) to s. 20.435 (4) (1) to reconcile it conceptually with LRB-0028, which renumbers MA appropriations from program (5) to program (4).

Tina A. Yacker Legislative Attorney Phone: (608) 261–6927

LRB-0266/3dn TAY:wlj&kmg:ch

February 3, 1999

This draft changes cross–references to s. 20.435(5)(b) to s. 20.435(4)(b) to reconcile it conceptually with LRB–0028, which renumbers MA appropriations from program 5 to program 4.

Tina A. Yacker Legislative Attorney Phone: (608) 261–6927



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0266/3 TAY&PJK:wlj&kmg:ch

DOA:.....Fossum - Pathways to independence

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

MEDICAL ASSISTANCE

Under current law, a person is eligible for medical assistance (MA) if the person meets certain income and asset limits and other nonfinancial criteria. Certain people are eligible for MA because of substantial medical needs that consume so much of their income as to qualify them as "low-income". This category of MA recipient is commonly referred to as "medically needy". Other people are eligible for MA by virtue of their receipt of other federal assistance, such as supplemental security income (SSI). This category of people is commonly referred to as "categorically needy".

This bill directs the department of health and family services (DHFS) to seek federal approval of an amendment to the state MA plan and to request any necessary waivers from the secretary of the federal department of health and human services and from the commissioner of the social security administration to expand MA eligibility to disabled persons who would qualify for SSI but for excess income and assets. Under the bill, a disabled person whose family's income is less than 250% of the federal poverty line and whose assets do not exceed \$20,000 is eligible to receive MA if the person pays a monthly premium and a one—time initial premium (purchase plan) established by DHFS. The bill directs DHFS, however, to pay the monthly premium for a person who is eligible for the purchase plan and who is receiving

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services under the community options program (COP). The bill also authorizes DHFS to pay for that person's one—time entry premium.

OTHER HEALTH AND HUMAN SERVICES

The health insurance risk—sharing plan (HIRSP) under current law, which is administered primarily by DHFS, provides major medical health insurance coverage for persons who are covered under medicare because they are disabled, persons who have tested positive for HIV and persons who have been refused coverage, or coverage at an affordable price, in the private health insurance market because of their mental or physical health condition. Also eligible for coverage are persons (called "eligible individuals") who do not currently have health insurance coverage, but who were covered under certain types of health insurance coverage for at least 18 months in the past. Persons who are eligible for MA are not eligible for HIRSP. The bill requires DHFS to evaluate how to coordinate HIRSP with the plan related to MA coverage that is established in the bill. If necessary, DHFS must develop proposed legislation that coordinates the two programs and that addresses the provision of health care coverage for individuals who are eligible for both HIRSP and the MA coverage plan.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.27 (6u) (c) 2. of the statutes is amended to read:

46.27 (**6u**) (c) 2. For a person who is determined to be financially eligible under subd. 1. calculate, by use of the uniform fee system under s. 46.03 (18), the amount of cost sharing required for receipt of long-term community support services provided under sub. (5) (b). The county department or aging unit shall require payment by the person of 100% of the amount calculated under this subdivision, unless the person pays the premiums established under s. 49.472 (4) (a). If the person pays those premiums, the county department or aging unit may not require any payment from the person under this subdivision.

SECTION 2. 49.43 (8) of the statutes is amended to read:

1	49.43 (8) "Medical assistance" means any services or items under ss. 49.45 to
2	49.47 49.472, except s. 49.472 (6), and under ss. 49.49 to 49.497, or any payment or
3	reimbursement made for such services or items.
4	SECTION 3. 49.472 of the statutes is created to read:
5	49.472 Medical assistance purchase plan. (1) Definitions. In this section:
6	(a) "Earned income" has the meaning given in 42 USC 1382a (a) (1).
7	(am) "Family" means an individual, the individual's spouse and any dependent
8	child, as defined in s. 49.141 (1) (c), of the individual.
9	(b) "Health insurance" means surgical, medical, hospital, major medical or
10	other health service coverage, including a self-insured health plan, but does not
11	include hospital indemnity policies or ancillary coverages such as income
12	continuation, loss of time or accident benefits.
13	(c) "Independence account" means an account approved by the department that
14	consists solely of savings, and dividends or other gains derived from those savings,
15	from income earned from paid employment after the initial date that an individual
16	began receiving medical assistance under this section.
17	(d) "Medical assistance purchase plan" means medical assistance, eligibility for
18	which is determined under this section.
19	(e) "Unearned income" has the meaning given in 42 USC 1382a (a) (2).
20	(2) WAIVERS AND AMENDMENTS. The department shall submit to the federal
21	department of health and human services an amendment to the state medical
22	assistance plan, and shall request any necessary waivers from the secretary of the
23	federal department of health and human services, to permit the department to
24	expand medical assistance eligibility as provided in this section. If the state plan
25	amendment and all necessary waivers are approved and in effect, the department

shall implement the medical assistance eligibility expansion under this section not later than January 1, 2000, or 3 months after full federal approval, whichever is later.

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- (3) ELIGIBILITY. Except as provided in sub. (6) (a), an individual is eligible for and shall receive medical assistance under this section if all of the following conditions are met:
- (a) The individual's net income, including income that would be deemed to the individual under 20 CFR 416.1160, is less than 250% of the poverty line for a family the size of the individual's family. In calculating the net income, the department shall disregard the income specified under 42 USC 1382a (b).
- (b) The individual's assets do not exceed \$20,000. In determining assets, the department may not include assets that are excluded from the resource calculation under 42 USC 1382b (a) or assets accumulated in an independence account. The department may exclude, in whole or in part, the value of a vehicle used by the individual for transportation to paid employment.
- (c) The individual would be eligible for supplemental security income for purposes of receiving medical assistance but for evidence of work, attainment of the substantial gainful activity level, earned income in excess of the limit established under 42 USC 1396d (q) (2) (B) and unearned income that is disregarded under sub. (4) (a) 2.
- (e) The individual is legally able to work in all employment settings without a permit under s. 103.70.
- (f) The individual maintains premium payments calculated by the department in accordance with sub. (4), unless the individual is exempted from premium payments under sub. (4) (b) or (c) or (5).

below \$10 per month.

1	(g) The individual is engaged in gainful employment or is participating in a
2	program that is certified by the department to provide health and employment
3	services that are aimed at helping the individual achieve employment goals.
4	(h) The individual meets all other requirements established by the department
5	by rule.
6	(4) PREMIUMS. (a) Except as provided in par. (b) and sub. (5), an individual who
7	is eligible for medical assistance under sub. (3) and receives medical assistance shall
8	pay a monthly premium to the department. The department shall establish the
9	monthly premiums by rule in accordance with the following guidelines:
10	1. The premium for any individual may not exceed the sum of the following:
11	a. Three and one-half percent of the individual's earned income.
12	b. One hundred percent of the individual's unearned income after the
13	deductions specified in subd. 2.
14	2. In determining an individual's unearned income under subd. 1., the
15	department shall disregard all of the following:
16	a. A maintenance allowance established by the department by rule. The
17	maintenance allowance may not be less than the sum of \$20, the federal
18	supplemental security income payment level determined under 42 USC 1382 (b) and
19	the state supplemental payment determined under s. 49.77 (2m).
20	b. Medical and remedial expenses and impairment-related work expenses.
21	3. The department may reduce the premium by 25% for an individual who is
22	covered by private health insurance.
23	(b) The department may waive monthly premiums that are calculated to be

- (c) The department shall assess a one-time entry premium based on a sliding scale established by the department by rule and according to an individual's gross income. In calculating an individual's gross income, the department may treat earned and unearned income differently. The department may waive all or part of the entry premium, or extend the time period for payment of the entry premium, for an individual if the department determines that any of the following is true:
- 1. Assessment of the premium would impose an undue hardship on the individual and, would fail to remove barriers to employment for the individual or would fail to increase access to health care for the individual.
- 2. Assessment of the premium would reduce the cost-effectiveness of the medical assistance purchase plan.
- (5) Community options participants. From the appropriation under s. 20.435 (7) (bd), the department shall pay the entry premium established under sub. (4) (c) for a person who is a participant in the community options program under s. 46.27 (7), and may pay the entry premium calculated under sub. (4) (c) or the monthly premium calculated under sub. (4) (a), for an individual who is a participant in the community options program under s. 46.27 (11). No individual who is a participant in the community options program under s. 46.27 (11) may be required to pay a monthly premium calculated under sub. (4) (a) if the individual pays the amount calculated under s. 46.27 (6u) (c) 2.
- (6) Insured Persons. (a) Notwithstanding sub. (4) (a) 3., from the appropriation under s. 20.435 (4) (b), the department shall, on the part of an individual who is eligible for medical assistance under sub. (3), pay premiums for or purchase individual coverage offered by the individual's employer if the department

- determines that paying the premiums for or purchasing the coverage will not be more costly than providing medical assistance.
- (b) If federal financial participation is available, from the appropriation under s. 20.435 (4) (b), the department may pay medicare Part A and Part B premiums for individuals who are eligible for medicare and for medical assistance under sub. (3).
 - (7) DEPARTMENT DUTIES. The department shall do all of the following:
- (a) Determine eligibility, or contract with a county department, as defined in 49.45 (6c) (a) 3., or with a tribal governing body to determine eligibility, of individuals for the medical assistance purchase plan in accordance with sub. (3).
- (b) Ensure, to the extent practicable, continuity of care for a medical assistance recipient under this section who is engaged in paid employment, or is enrolled in a home-based or community-based waiver program under section 1915 (c) of the Social Security Act, and who becomes ineligible for medical assistance.

Section 9123. Nonstatutory provisions; health and family services.

(1) Health insurance RISK-Sharing Plan and Medical assistance purchase plan. The department of health and family services shall evaluate how to coordinate the health insurance risk-sharing plan under chapter 149 of the statutes, as affected by this act, and the medical assistance purchase plan under section 49.472 of the statutes, as created by this act. If necessary, the department shall develop proposed legislation that coordinates the programs and that addresses the provision of health care coverage for individuals who are eligible for both programs.

(END)