Bill

Received: 09/22/98 Received By: malaigm

Wanted: As time permits Identical to LRB:

For: Administration-Budget 6-2288 By/Representing: Fossum

This file may be shown to any legislator: **NO**Drafter: malaigm

May Contact: Fredi-Ellen Bove Alt. Drafters:

DHFS 6-2907

Subject: Public Assistance - comm. aids Extra Copies:

Topic:

DOA:.....Fossum - Community aids funding

Instructions:

See Attached

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DOA:.....Fossum - Community aids funding

01/27/99

Instructions:

See Attached

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May Contact: Fredi-Ellen Bove Alt. Drafters:

DHFS 6-2907

Subject: Public Assistance - comm. aids Extra Copies:

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Topic:

DOA:.....Fossum - Community aids funding

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Department of Health and Family Services 1999-2001 Biennial Budget Statutory Language Request September 11, 1998

Community Aids Funding

Current Language

Current statutes (s.46.40 and s.46.495(1)(am)) set the levels for Community Aids funding and the parameters for state payment of Community Aids.

Proposed Change

Revise this provision to:

- conform to the funding levels in the Department's 99-01 budget, as follows:
 - $\sqrt{\ }$ --change the Basic County Allocation levels in s.46.40(2) from \$285,082,000 for fiscal year 1997-98 and \$284,948,500 for fiscal year 1998-99 to \$283,856,100 in 1999-2000 and \$288,679,100 in 2000-2001.
 - change the Substance Abuse level in s.46.40(2m)(a) from \$10,493,900 in fiscal year 1997-98 and \$10,224,100 in fiscal year 1998-99 to \$11,381,700 in each fiscal year.
 - --change the child welfare provision in s.48.985(2) to read "the Department shall distribute no more than \$3,734,000 in each fiscal year of the moneys received under..."
- revise s.46.40(1)(a), s.46.40(2), and s.46.495(1)(am) as needed to enable the Department to allocate up to \$4.5 million in each fiscal year of Basic County Allocation funding based on performance criteria which would be specified in the state/county contract, rather than using the current county allocation methodology and reimbursing for services. Specify that
- ✓ the performance-based funds would be paid to counties by December 31 following the end

 ✓ of the fiscal year and that counties are entitled to carry over these funds into any future

 vear
- enable the Department to transfer 22% of a county's Basic County Allocation from the county's Community Aids contract to the Department's Family Care program, in accordance with the Department's phase-in schedule for Family Care

• enable the Department to adjust a county's Basic County Allocation to account for individuals who participate in the Medical Assistance (MA) Purchase Plan program who were formerly receiving services funded by Community Aids.

Effect of Change

This change reflects the Department's projected funding levels for Community Aids in the 1999-01 biennium. In addition, this change will enable the Department to allocate a small portion of the BCA based on a county's performance on specified outcome measures, rather than the current community aids county allocation formula. The third change will enable the Department to transfer a portion of a county's Community Aids BCA allocation to the Department's Family Care program at the time the county is phased-in to the Family Care program. The last change will enable the Department to utilize Community Aids funding to fund the non-federal portion of the MA purchase plan costs for participants who would otherwise be receiving Community Aids-funded services.

Rationale for the Change

- 1. Currently, there are no defined outcome expectations or performance-based payments in the state/county Community Aids contract.
- 2. A Department workgroup of OSF, DCFS, DCTF, DSL, OPRA, and county staff was formed in the fall of 1997 for the purpose of developing performance expectations that could be incorporated into the State/County Community Aids contract. The workgroup's developed preliminary performance indicators in the areas of community placement of individuals with developmental disabilities, AODA and substance abuse services, mental health services, and child welfare services. The Department has submitted a budget proposal to incorporate performance expectations in the state/county Community Aids contract beginning in CY2000.
- 3. The Department is projecting a net increase in the Community Aids BCA of approximately \$5 million per year in the 99-01 biennium. Under the Department's Community Aids proposal, the Department plans to allocate an amount roughly equal to this net increase to counties based on the extent to which they succeed in meeting the specified performance criteria. This performance-based funding will provide an incentive for counties to meet the defined performance criteria.
- 4. Under the Department's new long-term care plan for the elderly and disabled—<u>Family Care</u>—funding will be combined from a number of funding sources, including a portion of Medical Assistance funding, Community Options funding, and Community Aids funding, which now fund separate long-term care services. Under the Department's Family Care proposal, a portion—22%—of Community Aids funding will be transferred from the current Community Aids program to Family Care. The proportion to be transferred is based on a July 1998 Department survey to counties which reported the amount of

Community Aids currently spent on long-term care clients for long-term care services. Under the Department's plan, Family Care will be phased in on a geographic basis across the state over a five year period from July 1, 1999-July 1, 2004. As the Resource Center component of Family Care is phased-in to a county, 22% of the county's Basic County Allocation is transferred to the Family Care program.

5. Under the Department's MA Purchase Plan program, the Department will be extending MA eligibility to working age individuals with disabilities who have income and assets below certain levels. Some of the clients served will be individuals, such as individuals with mental illness, who are currently receiving Community Aids-funded services from the county. Since the cost of providing services for these individuals will shift from the county to the state, the Department plans to revise downward a county's BCA funding to reflect the cost the state will incur to provide services to the individual under the MA Purchase Plan program.

Desired Effective Date:

Upon passage

Agency:

DHFS

Agency Contact:

Fredi-Ellen Bove

Phone:

266-2907



State of Misconsin 1999 - 2000 LEGISLATURE

1999 - 2000 LEGISL

LRB-0275/P

DOA:.....Fossum - Community aids funding

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

OTHER HEALTH AND HUMAN SERVICES

Under current law, the department of health and family scrvices (DHFS) distributes general purpose revenues and federal revenues, as community aids, to counties to provide social, mental health, developmental disabilities and alcohol and other drug abuse services (basic county allocation). Currently, a county's annual basic county allocation is specified in a contract between DHFS and the county, and DHFS distributes the county's basic county allocation in reimbursement of claims submitted by the county for moneys expended for those services. Currently, amounts allocated to counties, but not spend or encumbered by December 31 of each year, lapse to the general fund unless carried forward to the next year by DHFS or the joint committee on finance.

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This bill sets the basic county allocations for fiscal years 1999–00 and 2000–01. The bill also permits DHFS to distribute \$4,500,000 of the basic county allocation in each fiscal year based on performance standards for services funded by community aids developed by DHFS and incorporated in the contracts between DHFS and the counties. In addition, the bill permits DHFS to transfer 22% of a county's basic county allocation to the family care program created under this bill if the county is a participant in the family care program. Finally, the bill permits DHFS to decrease a county's basic county allocation by the amount that DHFS estimates it will incur

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in providing services to a former recipient of services funded under community aids who is a participant in the medical assistance buy—in program created under this bill.

Under current law, DHFS distributes to counties, as community aids federal substance abuse prevention and treatment funds and federal child welfare funds. This bill sets the amounts of those distributions for each fiscal year.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.031 (2m) of the statutes is created to read:

46.031 (2m) Transfer or adjustment of funds. (a) Transfer of funds. If a county is a participant in the family care program under s. 46.285, the department may transfer 22% of the amounts allocated to the county departments under s. 46.215, 46.22, 46.23, 51.42 or 51.437 of that county under sub. (2g) (a) to the family care program under s. 46.285.

(b) Adjustment of funds. If a former recipient of services funded under an allocation under sub. (2g) (a) is a participant in the medical assistance buy—in program under s. 49.472, the department may decrease that allocation by the amount that the department estimates it will incur in providing services to that participant under s. 49.472.

****Note: Section 46.031 (2m) (a), as created by this SECTION, cross-references the family care program that is being created by LRB-0030. If LRB-0030 is not included in the budget, paragraph (a) must be deleted from this draft. Similarly, s. 46.031 (2m) (b), as created by this SECTION, cross references the medical assistance buy-in program that is being created in LRB-0266. If LRB-0266 is not included in the budget, paragraph (b) must be deleted from this draft.

SECTION 2. 46.40 (2) of the statutes is amended to read:

46.40 (2) Basic county allocation. For social services under s. 46.495 (1) (d) and services under s. 51.423 (2), the department shall distribute not more than \$285,081,000 \$283,856,100 for fiscal year 1997-98 1999-00 and \$284,948,500

\$288.679,100 for fiscal year 1998-99 2000-01. Of those amounts, the department 1 shall distribute \$4,500,000 in each fiscal year, as provided in s. 46.495 (3). based on 2 performance standards developed under s. 46.47 and incorporated into the contracts 3 under s. 46.031 (2g). 4 History: 1987 a. 27, 399, 405; 1989 a. 31, 122, 336; 1991 a. 6, 39, 189, 269, 275, 315; 1993 a. 16, 437, 446; 1995 a. 27, 275, 303, 404; 1997 a. 27, 35, 237, 292. **SECTION 3.** 46.40 (2m) (a) of the statutes is amended to read: 5 46.40 (2m) (a) Prevention and treatment of substance abuse. For prevention 6 and treatment of substance abuse under 42 USC 300x-21 to 300x-35, the 7 department shall distribute not more than \$10,493,900 in fiscal year 1997-98 and 8 not more than \$10,224,100 in fiscal year 1998-99 \$11,381,700 in each fiscal year. 9 History: 1987 a. 27, 399, 405; 1989 a. 31, 122, 336; 1991 a. 6, 39, 189, 269, 275, 315; 1993 a. 16, 437, 446; 1995 a. 27, 275, 303, 404; 1997 a. 27, 35, 237, 292. **SECTION 4.** 46.40 (14m) of the statutes is amended to read: 10 46.40 (14m) COUNTY COMMUNITY AIDS BUDGETS. Before December 1 of each year, 11 each county department under ss. 46.215, 46.22, 46.23, 51,42 and 51.437 and each 12 tribal governing body shall submit to the department a proposed budget for the 13 expenditure of funds allocated under this section, distributed under s. 46.45 (2) (a) 14 The proposed budget shall be (4)/or carried forward under s. 46.45 (3) (a)/ (15)submitted on a form developed by the department and approved by the department 16 of administration. 17 History: 1987 a. 27, 399, 405; 1989 a. 31, 122, 336; 1991 a. 6, 39, 189, 269, 275, 315; 1993 a. 16, 437, 446; 1995 a. 27, 275, 303, 404; 1997 a. 27, 35, 237, 292. **SECTION 5.** 46.45 (4) of the statutes is created to read: 18 46.45 (4) The department shall carry forward from one calendar to the next any (19) amounts distributed under s. 46.495 (3) or 51.423 (2m) to a county department under 20 s. 46.215, 46.22, 46.23, 51.42 or 51.437 and the county department may expend those amounts for any purpose specified in s. 20.435 (7) (b) **SECTION 6.** 46.47 of the statutes is amended to read: 23

46.47 Community aids performance standards. The department, after consultation with the department of administration and with county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437, shall develop performance standards for services funded by community aids funds allocated under s. 46.40. The department shall implement incorporate the performance standards no later than July 1, 1996 into all contracts under s. 46.031 (2g) that cover contract periods beginning on or after January 1, 2000.

History: 1987 a. 27; 1995 a. 27.

SECTION 7. 46.495 (3) of the statutes is created to read:

46.495 (3) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.215, 46.22 or 46.23 by December 31 of the year after the year in which the performance-based distribution was earned. The department shall carry forward that distribution, and the county department may expend that distribution, as provided in s. 46.45 (4).

SECTION 8. 48.985 (2) of the statutes is amended to read:

48.985 (2) COMMUNITY SOCIAL AND MENTAL HYGIENE SERVICES. From the appropriation under s. 20.435 (7) (a), the department shall distribute not more than \$3,804,000 in fiscal year 1997–98 and not more than \$3,734,000 in fiscal year 1998–99 \$3,734,000 in each fiscal year of the moneys received under 42 USC 620 to 626 to county departments under ss. 46.215, 46.22 and 46.23 for the provision or purchase of child welfare projects and services, for services to children and families, for services to the expectant mothers of unborn children and for family-based child welfare services.

History: 1987 a. 27; 1989 a. 31, 107; 1991 a. 39, 269; 1993 a. 16, 446; 1995 a. 27; 1997 a. 27, 292.

SECTION 9. 51.423 (2m) of the statutes is created to read:

51.423 (2m) The department shall pay any performance—based distribution under s. 46.40 (2) earned by a county department under s. 46.23 51.42 or 51.437 by

December 31 of the year after the year in which the performance—based distribution was earned. The department shall carry forward that distribution, and the county department may expend that distribution, as provided in s. 46.45 (4).

CORRESPONDENCE\MEMORANDUM

STATE OF WISCONSIN **Department of Administration**

Date:

December 30, 1998

To:

Gordon M. Malaise, Senior Legislative Attorney

Legislative Reference Bureau

From:

Gretchen A. Fossum, Budget Analyst State Budget Office

Subject:

LRB Draft 0275/1

Attached are the Department of Health and Family Services' changes and

comments regarding LRB draft 0275/1, Community Aids Funding.

If you have any questions, please contact me at 266-2288.

OSF

Department of Health and Family Services Office of Strategic Finance

PO Box 7850 Madison WI 53707-7850 Phone (608) 266-3816 Fax (608) 267-0358

Date:

December 30, 1998

To:

Gretchen Fossum

From:

Fredi Bove

Subject:

Comments on Community Aids Statutory Language: LRB 0275/1

Thank you for the opportunity to review this LRB draft. Department comments are as follows:

Page1, Section 1, lines 1-6, Revise to read:

46.031 (2m) TRANSFER OR ADJUSTMENT OF FUNDS. (a) Transfer of funds. If a care management organization under s. 46 285 is available in a county is a participant in the family eare program under s. 46.285, the department may transfer up to 22% of the amounts allocated to the county departments under s. 46.215, 46.22, 46.23, 51.42 or 51.437 of that county under sub. (2g) (a) to the family care program under s. 46.285 and to the county's allocation for adult protective services under s.46.xx.

Create a new s. 46.xx to authorize the Department to distribute funds for adult protective services (APS). For counties in which a Family Care care management organization is operating, the Department will distribute a portion of Community Aids funding for adult protective services which is designed to meet 37% of the projected total APS costs. The county will be required to provide matching funds in an amount that equals the remaining 63% of total projected APS costs. The county will no longer be required to provide a 9.89% match on the Community Aids funding that has been transferred to Family Care.

Explanation: Since submission of the original drafting instructions, the Department has refined how it will treat the transfer of Community Aids in the Family Care program. Based on consultations with county staff and the conclusions of a workgroup that addressed this issue, as a county is phased-in to Family Care, the Department will establish a separate Adult Protective Services allocation. APS will remain a responsibility of the county regardless of whether the county chooses to contract to be the Family Care care management organization. Under the

revised program design, the Department will be capturing the same dollar level of county match on the funds that are transferred to Family Care and the APS allocation. However, rather than requiring the county to maintain a 9.89% county match across the board on all of the Family Care and APS transferred funds, the Department will be basing the entire match requirement on the APS component. Thus, the required county match on the APS component will increase and the county match requirement on the Family Care component will drop to 0. The county match on the remainder of Community Aids (the non-Family Care and APS components) will remain at 9.89%.

The above revisions include authority to transfer "up to 22%" to accommodate the possibility that a CMO could be available for some, but not all target groups. If there's no CMO yet for the elderly, for example, the Department would not transfer the full 22%.

The Department anticipates that there may be cases where we need to reduce contracts disproportionately among separate agencies within a county to meet the Family Care/APS transfer requirement. For example, if LTC costs are split unequally between a 51 agency and a DSS, we might reduce the DSS allocation by less than 22% and the 51 agency's by more than 22%. We are assuming that the statutory language as drafted would allow the Department to do that. There are a few counties that have formed multi-agency consortia and receive Community Aids through a contract with the multi-agency entity. We are assuming that the current statutory language enables us to reduce the multi-agency Community Aids contracts by 22%. We would appreciate it if the drafter verified that our assumptions are correct.

Page 2, Section 2: Revise to read:

"\$277,177,800 for fiscal year 1999-00 and \$265,748,600 for fiscal year 2000-01."

Explanation: The funding amounts are being revised to reflect recent federal legislation (including legislation passed since the submission of the original drafting instructions) regarding funding levels of block grants used in Community Aids.

Page 3, Section 3: Revise to read:

"\$11,381,600 in each fiscal year"

Explanation: This corrects a minor technical error in the original drafting instructions.



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State of Misconsin 1999 - 2000 LEGISLATURE



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DOA:.....Fossum - Community aids funding

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

Yearsfer, DAFS must distribute to the county in each fiscal year an amount that DAFS estimates will meet 3790 of the projected voval adult protective services with the county for the fiscal year, and the county must meet the remaining 6390 of those projected voval adult protective services with the county for the fiscal year, and the county must meet the remaining 6390 of those projected voval costs

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

OTHER HEALTH AND HUMAN SERVICES

Under current law, the department of health and family services (DHFS) distributes general purpose revenues and federal revenues, as community aids, to counties to provide social, mental health, developmental disabilities and alcohol and other drug abuse services (basic county allocation). Currently, a county's annual basic county allocation is specified in a contract between DHFS and the county, and DHFS distributes the county's basic county allocation in reimbursement of claims submitted by the county for moneys expended for those services. Currently, amounts allocated to counties, but not spent or encumbered by December 31 of each year, lapse to the general fund unless carried forward to the next year by DHFS or the joint committee on finance.

This bill sets the basic county allocations for fiscal years 1999—00 and 2000—01. The bill also permits DHFS to distribute \$4,500,000 of the basic county allocation in each fiscal year based on performance standards for services funded by community aids developed by DHFS and incorporated in the contracts between DHFS and the counties. In addition, the bill permits DHFS to transfer 22% of a county's basic county allocation to the family care program created under this bill if the county is a participant in the family care program. Finally, the bill permits DHFS to decrease a county's basic county allocation by the amount that DHFS estimates it will incur

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in providing services to a former recipient of services funded under community aids who is a participant in the medical assistance buy—in program created under this bill.

Under current law, DHFS distributes to counties, as community aids, federal substance abuse prevention and treatment funds and federal child welfare funds. This bill sets the amounts of those distributions for each fiscal year.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.031 (2m) of the statutes is created to read: 46.031 (2m) Transfer or adjustment of funds. (a) Transfer of funds. If a county is a participant in the family care program under s. 46.285, the department may transfer 22% of the amounts allocated to the county departments under s. 46.215, 46.22, 46.23, 51.42 or 51.437 of that county under sub. (2g) (a) to the family care program under s. 46.285. (b) Adjustment of funds. If a former recipient of services funded under an allocation under sub. (2g) (a) is a participant in the medical assistance buy-in program under s. 49.472, the department may decrease that allocation by the amount that the department estimates it will incur in providing services to that 277 177 800 participant under s. 48.472. ****NOTE Section 46.031 (2m) (a), as created by this SECTION, cross-references the family care program that is being created by LRB-0030. If LRB-0030 is not included in the budget, paragraph (a) must be deleted from this draft. Similarly, s. 46.031 (2m) (b), as created by this SECTION, cross references the medical assistance buy-in program that is being created in LRB-0266. If LRB-0266 is not included in the budget, paragraph must be deleted from this draft. 2000 **Section 2.** 46.40 (2) of the statutes is amended to read: 46.40 (2) Basic county Allocation. For social services under s. 46.495 (1) (d) and services under s. 51.42\beta (2), the department shall distribute not more than

\$285,081,000 \$283,856,100 for fiscal year 1997-98 1999-20 and \$284,948,500

Subject to sub. (9), for

\$265 748 600

\$288.679.100 for fiscal year 1998-99 2000-01. Of those amounts, the department shall distribute \$4,500,000 in each fiscal year, as provided in s. 46.495 (3), based on performance standards developed under s. 46.47 and incorporated into the contracts under s. 46.031 (2g).

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SECTION 3. 46.40 (2m) (a) of the statutes is amended to read:

46.40 (2m) (a) Prevention and treatment of substance abuse For prevention and treatment of substance abuse under 42 USC 300x-21 to 300x-35, the department shall distribute not more than \$10,493,900 in fiscal year 1997-98 and not more than \$10,224,100 in fiscal year 1998-99 \$11,381,700 in each fiscal year.

SECTION 4. 46.40 (14m) of the statutes is amended to read:

46.40 (14m) COUNTY COMMUNITY AIDS BUDGETS. Before December 1 of each year, each county department under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and each tribal governing body shall submit to the department a proposed budget for the expenditure of funds allocated under this section, distributed under s. 46.45 (2) (a) or carried forward under s. 46.45 (3) (a) or (4). The proposed budget shall be submitted on a form developed by the department and approved by the department of administration.

SECTION 5. 46.45 (4) of the statutes is created to read:

46.45 (4) The department shall carry forward from one calendar year to the next any amounts distributed under s. 46.495 (3) or 51.423 (2m) to a county department under s. 46.215, 46.22, 46.23, 51.42 or 51.437, and the county department may expend those amounts for any purpose specified in s. 20.435(7)(b).

SECTION 6. 46.47 of the statutes is amended to read:

46.47 Community aids performance standards. The department, after consultation with the department of administration and with county departments

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24 25 under ss. 46.215, 46.22, 46.23, 51.42 and 51.437, shall develop performance standards for services funded by community aids funds allocated under s. 46.40. The department shall implement incorporate the performance standards no later than July 1, 1996 into all contracts under s. 46.031 (2g) that cover contract periods beginning on or after January 1, 2000.

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SECTION 7. 46.495 (3) of the statutes is created to read:

46.495 (3) The department shall pay any performance—based distribution under s. 46.40 (2) earned by a county department under s. 46.215, 46.22 or 46.23 by December 31 of the year after the year in which the performance—based distribution was earned. The department shall carry forward that distribution, and the county department may expend that distribution, as provided in s. 46.45 (4).

SECTION 8. 48.985 (2) of the statutes is amended to read:

48.985 (2) COMMUNITY SOCIAL AND MENTAL HYGIENE SERVICES. From the appropriation under s. 20.435 (7) (o), the department shall distribute not more than \$3,804,000 in fiscal year 1997–98 and not more than \$3,734,000 in fiscal year 1998–99 \$3,734,000 in each fiscal year of the moneys received under 42 USC 620 to 626 to county departments under ss. 46.215, 46.22 and 46.23 for the provision or purchase of child welfare projects and services, for services to children and families, for services to the expectant mothers of unborn children and for family–based child welfare services.

SECTION 9. 51.423 (2m) of the statutes is created to read:

51.423 (2m) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.23, 51.42 or 51.437 by December 31 of the year after the year in which the performance-based distribution

- was earned. The department shall carry forward that distribution, and the county
- department may expend that distribution, as provided in s. 46.45 (4).

3 (END)

[Insert 2-12]

Section #. 46.40 (1) (a) of the statutes is amended to read:



46.40 (1) (a) Within the limits of available federal funds and of the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute funds for community social, mental health, developmental disabilities and alcohol and other drug abuse services and for services under ss. 46.51, 46.87, 46.985 and 51.421 to county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and to county aging units, as provided in subs. (2), (2m) and (7) to (8).

History: 1987 a. 27, 399, 405; 1989 a. 31, 122, 336; 1991 a. 6, 39, 189, 269, 275, 315; 1993 a. 16, 437, 446; 1995 a. 27, 275, 303, 404; 1997 a. 27, 35, 237, 292.

(Ind street)

Insert 3-9
· · · · · · · · · · · · · · · · · · ·
SEC. CR., 46.40 (9) X
46.40 (9) TRANSFER OR ADJUSTMENT OF BASIC COUNTY
ALLOCATION. (a) P transfer to family care program and adult
protective services allocation.) If a care management organization
under 5. 46.285 15 available in a county, the department may
Yearsfer not more than 2290 of the amount allocated under sub.
(2) to the county departments under is 46.215, 46.22, 46.23,4
that county's
51.42 and 51.437 of that county to the adult protective
services allocation under par. (b) and family care program
Secures allocation with part. (b) were fragrant
allocation under 4. 46.285 mand shall distribute the amount
What protective services allow tide
reansferred as provided in par. (b) and 4 46,285.
P(b) Adult protective services allocation. If the
department transfers under par. (a) an amount
Ole year
callocated under sub. (2) to the county departments under ss.
46.215/46.22 46.23 51.42 and 51.437 of a county

Treort 3-91
Insert 3-9
From the amount transferred the department shall
'
distribute to that county in each fiscal year amount
For adult protective services an amount that the department
estimates will meet 37% of the projected total adult
Carried H. dar h. F.
Propered by the department.
ocotective services costs to the counts for the Viscal year The
estimates will meet 37% of the projected total adult (Projected by the depositment) protective services costs to the county for the Viscal year The
county shall meet the remaining 6390 of that projected
count, shall meet the remaining 63 90 of that projected
COUNTY START TO THE TOTAL TO TH
Yotal costs as provided in st. 46.495 (1) (2) and 51.423
(D),
The allocation under
The state of the s
If a former recipient of services tunded under (sub, (1)
TC . Comment of convert bunded under (but (2)
15 a participant in the medical assistance buy-in program
15 & participant in the medical without buy it program
is the decree that
under 5 49.472, the department may decrease that
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allocation by the amount that the department estimates it
allocation by the amount that the department estimates it
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will mear in providing services to that participant
110 1170
under 5. 49.472.

STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (60%-266-3561)

[Trisort 3-9]
** * * NOTE: ENERGY 46,40 (9) as created by
this SECTEON, Closs-references the family care program that
15 being created by LRB-0030. If LRB-0030 13 not molnded
in the budget the references to the family care program in
5.46.40 (9) (a) must be deleted from this diaft. Similarly
5 46.40 (4) (c) as created by this SECTEON cross-references
the medical assistance buy in program that is being
created in LRB-0266, IF LRB-0266 is not included in
the budget is 46.40 (2) (c) must be deleted from this
dr.f.
(tant)
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Insert 4-5]

under & 46,40 (2) and (8)

Section #. 46.495 (1) (d) of the statutes is amended to read:

for the distributions under 5.46,40 (2) and (8)

46.495 (1) (d) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the depart ment shall distribute the funding for social services, including funding for foster care or treatment foster care of a child on whose behalflaid is received under s. 46.261, to county departments under ss. 46.215, 46.22 and 46.23 as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2) and (8). Each county's required match for a year equals 9.89% of the total of the county's distributions for that year for which matching funds are required plus the amount the county was required by s. 46.26 (2) (c), 1985 stats., to spend for juvenile delinquency-related services from its distribution for 1987. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the county that meet the requirements specified in s. 51.423 (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

History: 1995 a. 27 ss. 3129, 3132, 3135 to 3139; 1995 a. 289, 404; 1997 a. 3, 27, 252.

Each county's required match for the distributions under 5. 46.40 (9) (b) for a year equals 6390 of the total adult protective services 105% to the county for the year projected by the department.

(end of insert)

\	Lose	+	4-20	
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Section #. 51.423 (2) of the statutes is amended to read:

(and (9) (b)

for the distributions under s. 46.40 (2)

under s. 46,40(2)

51.423 (2) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute the funding for services provided or purchased by county departments under s. 46.23, 51.42 or 51.437 to such county departments as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2). Each county's required match for a year equals 9.89% of the total of the county's distributions for that year for which matching funds are required plus the amount the county was required by s. 46.26 (2) (c), 1985 stats., to spend for juvenile delinquency—related services from its distribution for 1987. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the counties that meet the requirements specified in sub. (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

History: 1985 a. 176 ss. 452 to 454, 456 to 461, 463, 466; 1987 a. 27, 186; 1989 a. 31, 56, 122; 1991 a. 39, 269; 1993 a. 16, 445; 1995 a. 27; 1997 a. 27.

Each county's required match for the distributions, under \$. 46.40 (9)(b) for a year equals 6390 or the Yord adult protective services costs to the county for the year projected by the department.

(Ord Armort)

malaigm(lrbunx14)

Tue-Jan-5-1999 11:22 am

STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

D-Note
Gretchen:
A to address Emedicanely assumptions at page 2 of
Fredi Bore's December 30,1998, memorandum to yourself,
Please note all of the Pollowing:
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IP 1. That this draft addresses the 145 me of reducing one
(S) on
count departments allocation by less than 2290 and another
county department's allocation by less than 2290 and another county department's allocation by more than 2290, 40 long as the
e de la companya de
Drepell reduction to that county is not more than 2290, by
sett selecting to the country departments work \$5. Hours
/ V. \
The disjunctive that is, by connecting them with "and" rather than "or". The That This dight addresses the issue of whether themed.
The disjunctive that is, by connecting them with "and" rather than "or".
Po That This dight addresses the issue of whether thought
multi-agoney consortia are concred by moving the operative
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language from 55. 46.031 to 4. 46.40. The references to
county departments and countries in s. 416040 are broad
enough & cover multi-agency consortia. References to county
degritments and counties in 4. Libers 1, however, arguably

STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

are not broad enough to cover mxlli-agency ionsortia
because other provisions in current s. 46.031 specifically
oxforence multi-agency consortra. Thorefore, one can argue that
by failing to mention multi-agency consortia in one provision
St 5. 46,031 when these consortia are specifically strataded
elsouhore in 4. 46.031, the legislature intended to exclude
multi-agency consortia where not expressly tochreek. The
canons of was statutory construction underlying such an
interpretation are: 1) that statutes are construed (Im pari)
material, real not in 150/2/10m, but cother in relation to all
related 4 x x tes; and 2) expressio unins est exclusio
"alterius), that is, the expression of one is the exclusion
of the other. By moving the language to s. 46.40 where
multi-agency consortia are not mentioned, this diet should
obriate that organizate

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0275/2dn GMM:jlg:jf

January 11, 1999

Gretchen:

To address the assumptions at page 2 of Fredi Bove's December 30, 1998, memorandum to yourself, please note all of the following:

- 1. That this draft addresses the issue of reducing one county department's allocation by less than 22% and another county department's allocation by more than 22%, so long as the overall reduction to that county is not more than 22%, by referring to the county departments of a county in the conjunctive, rather than the disjunctive, that is, by connecting them with "and" rather than "or".
- 2. That this draft addresses the issue of whether multi-agency consortia are covered by moving the operative language from ss. 46.031 to s. 46.40. The references to county departments and counties in s. 46.40 are broad enough to cover multi-agency consortia. References to county departments and counties in s. 46.031, however, arguably are not broad enough to cover multi-agency consortia because other provisions incurrent s. 46.031 specifically reference multi-agency consortia. Therefore, one can argue that by failing to mention multi-agency consortia in one provision of s. 46.031 when those consortia are specifically mentioned elsewhere in s. 46.031, the legislature intends to exclude multi-agency consortia where not expressly mentioned. The canons of statutory construction underlying such an interpretation are: 1) that statutes are construed in pari materia, that is, not in isolation, but rather in relation to all related statutes; and 2) expressio unins est exclusio alterius, that is, the expression of one is the exclusion of the other. By moving the language to s. 46.40 where multi-agency consortia are not mentioned, this draft should obviate that argument.

Gordon M. Malaise Senior Legislative Attorney 266–9738

Malaise, Gordon

From:

Fossum, Gretchen

Sent:

Monday, January 25, 1999 2:13 PM

To:

Malaise, Gordon

Subject:

FW: Department Comments on Revised LRB Draft on Community Aids

Gordon:

Attached are Fredi Bove's revisions to the Community Aids draft (LRB 0275/2). In addition to these changes, please make the following additional changes:

1. On page 2, line 12 change the dellar amount from \$265,748,600 to \$252,034,800.

2. On page 4, delete section 6.

If you have any questions, please contact me at 266-2288.

Gretchen

----Original Message-----

From:

Bove, Fredi-Ellen

Sent:

Tuesday, January 19, 1999 5:04 PM

To:

Minkus, Paul; Dombrowicki, Dennis; Barniskis, Lorraine; Young, Otto; Fossum, Gretchen

Subject:

Department Comments on Revised LRB Draft on Community Aids

As promised, attached is e-mail version of Dept. comments (This is identical to version faxed to you over the weekend.)



carevdraft.doc



Department of Health and Family Services Office of Strategic Finance

PO Box 7850 Madison WI 53707-7850 Phone (608) 266-3816 Fax (608) 267-0358

Date:

January 15, 1999

To:

Gretchen Fossum

From:

Fredi Bove **Budget Section**

Subject:

Department Comments on Revised LRB Draft of Community Aids Statutory Language

(LRB-0275/2)

Thank you for the opportunity to review LRB Draft LRB-0275/2. Department comments are as follows:

Section 2, s.46.40(2), line 13: Insert "up to" before the \$4,500,000.

Explanation: The amount of funding to be used for performance-based funding is based on the net increase in the Community Aids BCA due to policy changes, particularly the new policy DHFS intends to implement of claiming federal funds under MA targeted case management. The Department is still engaged in discussions with federal officials to get federal approval for our proposed claiming methodology. It is possible that federal officials may require the Department to use a different, more restrictive claiming methodology. If so, the net increase to the BCA would be lower. The Department wants the flexibility to lower the amount of performance-based Community Aids funding in the event there are federal actions that cause a lower net increase in the BCA.



2. Section 4, s.46.40(9)(a): Retain first clause, change second part of line 9 through 14 to read: "the department may transfer not more than 21.3% of the amount allocated under sub.(2) to the county departments under ss.46.215,46.22,46.23,51.42,51.437 of that county and the amount allocated under sub (8) (Alzheimer's Support program) to that county to that county's adult protective services allocation under par. (b) and shall distribute the amount transferred as provided in s.46.283(5) and s.46.284 (4),"

Explanation: Under Family Care, the Department will be transferring the Alzheimer's Support Program Community Aids allocation as a county comes "on-line" in Family Care. As a result, the amount of funding that will be transferred from the BCA part of Community Aids is somewhat less than 22%-21.3%. (In the original instructions Department staff erroneously stated that 22% of the BCA would be transferred because we failed to take account of the Alzheimer's Support Funding.)

For services of

There will not be a Family Care "allocation" under Community Aids. Rather, the amount that is transferred from the county's Community Aids (and not used in the new APS allocation) will be used by the state to fund the state's contracts with Resource Centers (s.46.283(5)) and Care Management Organizations (s.46.284(4)).

Section 4, s.46.40 (9)(b): line 18-22 should be changed to read: "department shall distribute to that county an amount in each fiscal year for adult protective services." (Remainder of section should be deleted).

Explanation: The Department will not be estimating the total adult protective services (APS) costs for each count that falls under this provision. Rather, each fiscal year there will be a budgeted amount for the APS allocation as part of the biennial budget. In our view, the match requirement should not be specified in this section, but rather be specified only in s.46.495 (1)(d) and s.51.423 (2), as is the case for the match requirement for the BCA. As noted below, the wording for the APS match requirement needs to be revised.

Drafter's Note, p. 4: The second sentence should read: "If LRB-0030 is not included in the budget, s.46.40(9)(a) and (b) must be deleted from this draft."

Explanation: If Family Care is not approved by the legislature, the Department will not be establishing the APS allocation under Community Aids (s.46.40(9)(b)) and will not be applying any of the Family care transfer provisions (all of s.46.40(9)(a)).

In Section 8, s.46.495(1)(d) lines 14-16 and Section 11, s.51.423 (2) lines 22-24: Change the sentence to read as follows: "Each county must spend \$2.00 for every \$1 received from the state under s.46.40 (9)(b) for adult protective services or Resource Center functions under s.46.283(3)."

Explanation: Department staff realized that the required county APS contribution cannot be expressed as a % of the total APS expenditure because the total APS expenditure may include county overmatch spending and the Department does not want to impose a "match" requirement on the county "overmatch". Therefore, the county APS match requirement must be expressed in relation to the state APS funding. Using this methodology, the county must spend \$2.00 for each \$1 received from the state. Because there may be years when a county has relatively few APS clients/needs, the county may not need to spend the full "\$2.00" county match share on APS services. For this reason, the Department intends to give counties the flexibility to spend their \$2.00 match requirement on APS or Resource Center functions (to account for circumstances when the full county match is not needed on APS services).



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0275/2 (3) GMM:jlg:jf

SOON

Derot)

DOA:.....Fossum - Community aids funding

FOR 1999-01 BUDGET - NOT READY FOR INTRODUCTION

Enciently, DIESS 13 required to distribute community aids in the form of a basic county allocation, together with certain categorical allocations, including an allocation for Alshemei's family and caregiver support.

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AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

HEALTH AND HUMAN SERVICES

OTHER HEALTH AND HUMAN SERVICES

Under current law, the department of health and family services (DHFS) distributes general purpose revenues and federal revenues, as community aids, to counties to provide social, mental health, developmental disabilities and alcohol and other drug abuse services (Unsignormy allocation). Currently, a county's annual health, allocation is specified in a contract between DHFS and the county, and DHFS distributes the county's parameter allocation in reimbursement of claims submitted by the county for moneys expended for those services. Currently, amounts allocated to counties, but not spent or encumbered by December 31 of each year, lapse to the general fund unless carried forward to the next year by DHFS or the joint committee on finance.

This bill sets the basic county allocations for fiscal years 1999–2000 and 2000–01. The bill also permits DHFS to distribute \$4,500,000 of the basic county allocation in each fiscal year based on performance standards for services funded by community aids developed by DHFS and incorporated in the contracts between DHFS and the counties. In addition, the bill permits DHFS to transfer up to 22% of a county's basic county allocation to the county's allocations for adult protective services and the family care program created under the bill if a care management organization under the family care program is available in the county. If DHFS

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and caregiver support horograph allocation and not then 21.3 more than 21.396

community aids

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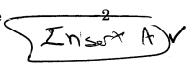
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makes such a transfer, DHFS must distribute to the county in each fiscal year an amount that DHFS estimates will meet 37% of the projected total adult protective services costs to the county for the fiscal year, and the county must meet the remaining 63% of those projected total costs. Finally, the bill permits DHFS to decrease a county's basic county allocation by the amount that DHFS estimates it will incur in providing services to a former recipient of services funded under community aids who is a participant in the medical assistance buy-in program created under this bill.

Under current law, DHFS distributes to counties, as community aids, federal substance abuse prevention and treatment funds and federal child welfare funds. This bill sets the amounts of those distributions for each fiscal year.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.40 (1) (a) of the statutes is amended to read:

Within the limits of available federal funds and of the 46.40 (1) (a) appropriations under s. 20.435(3)(o) and (7)(b), (kw) and (o), the department shall distribute funds for community social, mental health, developmental disabilities and alcohol and other drug abuse services and for services under ss. 46.51, 46.87, 46.985 and 51.421 to county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and to county aging units, as provided in subs. (2), (2m) and (7) to (8) (9) (not more than

SECTION 2. 46.40 (2) of the statutes is amended to read:

46.40 (2) BASIC COUNTY ALLOCATION. For spiect to sub. (9), for social services under s. 46.495 (1) (d) and services under s. 51.423 (2), the department shall distribute not more than \$285,081,000 \$277,177,800 for fiscal year 1997-98 1999-2000 and \$284,948,500 \$265,748,600 for fiscal year 1998-99 2000-01. Of those amounts, the department shall distribute \$4,500,000 in each fiscal year, as provided in s. 46.495 (3), based on performance standards developed under s. 46.47 and incorporated into the contracts under s. 46.031 (2g).

LRB-0275/2 1999 – 2000 Legislature GMM:jlg:jf round the amount allocated under sub. (8) to SECTION 3 agency designated under 5-46.87 (3)(c) of that SECTION 3. 46.40 (2m) (a) of the statutes is amended to read: 1 46.40 (2m) (a) Prevention and treatment of substance abuse. For prevention 2 and treatment of substance abuse under 42 USC 300x-21/1 to 300x-35, the department shall distribute not more than \$10,493,900 in fiscal year 1997-98 and تهجا not more than \$10,224,100 in fiscal year 1998-99 \$11,381,600 in each fiscal year. COMMUNITY RIDS SECTION 4. 46.40 (9) of the statutes is created to read 6 46.40 (9) (TRANSFER OR ADJUSTMENT OF BASIC COUNTY ALLOCATION (a) Transfer 7 to family care program topd adult protective services allocation. If a care (8)management organization under s/46.285 is available in a county, the department 9 may transfer not more than 27 for the amount allocated under sub. (2) to the county (10) departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 of that county to that 11 county's adult protective services allocation under par. (b) and family care program 12) allocation under s. 46.285 and shall distribute the amount transferred as provided (13)**(4)** in par. (b) and s. 46.286.) (b) Adult protective services allocation.) If the department transfers under par, 15 Man amount allocated under sale (2) to the county departments under ss. 46.215, 16 46.22, 46.23, 51.42 and 51.437 of a county, from the amount transferred the 17 department shall distribute to that county in each fiscal year for adult protective 18 services an amount that the department estimates will meet 37% of the total adul 19 protective services costs to the county for the fiscal year projected by the department. 20 The county shall weet the remaining 63% of those projected total costs as provided 21 (c) Adjustment for medical assistance by-in program. If a former recipient of 23 services funded under the allocation under sub. (2) is a participant in the medical 24 assistance buy-in program under s. 49.472, the department may decrease that c 25 distrysi vices the departi Lerce

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allocation by the amount that the department estimates it will incur in providing

services to that participant under s. 49.472

****NOTE: Section 46.40 (9) (a) as created by this Section, cross-references the family care program that is being created by LRB-0030. If LRB-0030 is not included in the budget, the references to the family care program in s. 46.40 (9) (a) must be deleted from this draft. Similarly, s. 46.40 (9) (c), as created by this Section, cross-references the medical assistance buy-in program that is being created in LRB-0266. If LRB-0266 is not included in the budget, s. 46.40 (9) (c) must be deleted from this draft.

SECTION 5. 46.40 (14m) of the statutes is amended to read:

46.40 (14m) County community aids budgets. Before December 1 of each year, each county department under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and each tribal governing body shall submit to the department a proposed budget for the expenditure of funds allocated under this section, distributed under s. 46.45 (2) (a) or carried forward under s. 46.45 (3) (a) or (4). The proposed budget shall be submitted on a form developed by the department and approved by the department of administration.

SECTION 6. 46.45 (4) of the statutes is created to read:

46.45 (4) The department shall carry forward from one calendar year to the next any amounts distributed under s. 46.495 (3) or 51.423 (2m) to a county department under s. 46.215, 46.22, 46.23, 51.42 or 51.437, and the county department may expend those amounts for any purpose specified in s. 20.435 (7) (b).

SECTION 7. 46.47 of the statutes is amended to read:

46.47 Community aids performance standards. The department, after consultation with the department of administration and with county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437, shall develop performance standards for services funded by community aids funds allocated under s. 46.40. The department shall implement incorporate the performance standards no later than

(4)

(15)

LRB-0275/2 GMM:jlg:jf SECTION 7

, which may be in the form of expenditures for

adult protective segrices or resource center services under s. 46.283

July 1, 1996 into all contracts under s. 46.031 (2g) that cover contract periods beginning on or after January 1 2000.

SECTION 8. 46.495 (1) (d) of the statutes is amended to read:

and state revenue sharing funds or private donations to the county that meet the requirements specified in s. 51.423 (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

SECTION 9. 46.495 (3) of the statutes is created to read:

46.495 (3) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.215, 46.22 or 46.23 by

of the county's distribution under 5. 46.40 (4) (5) for that year

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match for the distributions under s. 46.40 (9) (b) for a year equals 68% of the total

Matching funds may be from county tax levies, federal and state revenue sharing

of the county's distribution under s. 46,40(9)(5) for that year

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funds or private donations to the counties that meet the requirements specified in sub. (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

SECTION 12. 51.423 (2m) of the statutes is created to read:

51.423 (2m) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.23, 51.42 or 51.437 by December 31 of the year after the year in which the performance-based distribution was earned. The Department shall earry forward that distribution, and the county department may expend that distribution, as provided in s. 46.45 (4)

(END)

for any purpose specified in

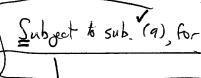
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Gretchen?
AI note from Fredi Bore's reducet instructions that
The amounts transferred from community and a maxim
are to be distributed for adult protective services,
106 ource center services and care management organization
expenditures that a county is permitted to use to match that distribution only
services, yet the souly provide includes funds
experded on adult protective services and resource unter
(Funds expended on)
services, but not have management organization services.
14 This omission intentional?

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20	The amount transferred for adult protective services,
	Services grovided by resource centers under the Pamily Pare
	brodum and sources browged pr lace wanddoment ordanisations
	under the family care program, and the county must maket
	provide matching funds, which may be either in the form
	of expenditures for adult protective services or resource
	center services, or both, equal to 20090 of the amount
	distributed to the county



Section #. 46.40 (8) of the statutes is amended to read:



46.40 (8) ALZHEIMER'S FAMILY AND CAREGIVER SUPPORT ALLOCATION. For services to persons with Alzheimer's disease and their caregivers under s. 46.87, the department shall distribute not more than \$1,877,000 for each fiscal year.

History: 1987 a. 27, 399, 405; 1989 a. 31, 122, 336; 1991 a. 6, 39, 189, 269, 275, 315; 1993 a. 16, 437, 446; 1995 a. 27, 275, 303, 404; 1997 a. 27, 35, 237, 292.

fund box)

)Cnsert 3-22)
The department shall distribute the amounts
Yransferred under par. (a) for services provided adult
provided by
protective sorvices, the services perovided by
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centers de Assar unter s. 46.283 and to server provided
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by care management organizations under 5. 46.284.
(2dd d (100xx))
(DS 1)

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0275/3dn GMM:jlg:jf

January 27, 1999

Gretchen:

I note from Fredi Bove's redraft instructions that the amounts transferred from community aids are to be distributed for adult protective services, resource center services and care management organization services, yet the expenditures that a county is permitted to use to match that distribution only includes funds expended on adult protective services and resource center services, but not funds expended on care management organization services. Is this omission intentional?

Gordon M. Malaise Senior Legislative Attorney 266–9738

Malaise, Gordon

From:

Fossum, Gretchen

Sent:

Friday, January 29, 1999 12:50 PM

To:

Malaise, Gordon

Subject:

FW: FW: LRB Draft: 99-0275/3

Here is Fredi's response.

-----Original Message-----From:

Bove, Fredi-Ellen

Sent:

Thursday, January 28, 1999 3:20 PM

To:

Fossum, Gretchen Barniskis, Lorraine

Cc:

Subject:

Re: FW: LRB Draft: 99-0275/3

Attached are Dept. comments on the draft. Call if you have questions.

>>> Gretchen Fossum 01/27 1:42 PM >>> Here is the Community Aids draft. Can I get a sinoff by 4:00PM Thursday, January 28? Thanks.

----Original Message-----From: Frantzen, Jean

Sent: Wednesday, January 27, 1999 1:42 PM

Fossum, Gretchen To:

Montgomery, John; LaBelle, Vicky; Hubli, Scott; Haugen, Caroline Cc:

LRB Draft: 99-0275/3 Subject:

Following is the PDF version of draft 99-0275/3.



carev2draft.doc



Department of Health and Family Services Office of Strategic Finance

PO Box 7850 Madison WI 53707-7850 Phone (608) 266-3816 Fax (608) 267-0358

Date:

January 28, 1999

To:

Gretchen Fossum

From:

Fredi Bove **Budget Section**

Subject:

Department Comments on Revised LRB Draft of Community Aids Statutory Language

(LRB-0275/3)

Thank you for the opportunity to review LRB Draft LRB-0275/3. Department comments are as follows. Please call if you have any questions.

Response to Drafter's Question: Yes, it is the Department's intent that county funds expended on care management organizations not be permitted to be used as match for the new adult protective services allocation.

Comments:



Bill Summary, p.2, line 1: Amend to read: "21.3% of a county's basic county allocation to the family care program and to the county's allocation for adult protective services..." p.2, line 7-9: Amend to read: "and the county must provide matching funds equal to 9.89% of the amount transferred."

Explanation: This makes bill summary consistent with revisions outlined below.

Section 3, s.46.40(2m)(a): Amend to read: "\$11,318,600 in each fiscal year."

Explanation: The current draft incorrectly states \$11,381,600. I am sorry I did not detect this typo in previous drafts.

Section 5, s.46.40(9)(a), line 16: Amend to read: "Transfer to the family care program and to the adult protective services allocation."

Lines 20-22: Amend to read: "of that county to the family care program and to that county's adult protective services allocation under par.(b)." (Delete remainder of sentence.)

s.46.40(9)(b): Amend to read: "From the amount transferred under par. (a) the department shall distribute to that county in each fiscal year an amount for adult protective services." No additional sentences should be in this section.

Explanation: When a Family Care care management organization becomes operative in a county, the Department will be transferring out of the county's Community Aids its Alzheimer's funding and 21.3% of its BCA. This funding will be used for two purposes: (a) a large portion will be used by the state to fund Family Care program costs; and (b) the remaining, much smaller portion, will be provided to the counties as an Adult Protective Services allocation under Community Aids. Specifically, the bulk of this funding will be transferred to a new numeric appropriations within 20.435(7)(b) and (7)(o) to be used by the state to fund Family Care. As specified in the LRB Draft for Family Care, the state will use this funding to fund Resource Center contracts and care management organization costs. It will not be distributed via a "Family Care" Community Aids allocation (as the previous draft specified.) The remainder of the funding transferred out of the county's Community Aids funding will be transferred into the new Adult Protective Services Community Aids allocation created by this bill and provided to counties.

Section 7, s.46.495(1)(d) lines 11-14 and Section 10, s.51.423(2) lines 21-25: Amend to read: "Each county's required match for the distribution under s.46.90 (9)(b) for a year equals 9.89% of the amount transferred under s.46.40 (9)(a)."

Explanation: Stating the match requirement in this manner will make it clearer to counties and others that the dollar amount of county matching funds required under Family Care is the same as under the status quo. This is one of the key policy decisions, which was supported by counties, made in the development of the Family Care program. Department staff concluded that defining the match requirement as in the last draft would create confusion and the misperception that we are requiring a higher total amount of county match under Family Care than under the status quo. In addition, we concluded that it is preferable for the Department to clarify administratively that expenditures on Resource Centers and Adult Protective Services will qualify as the match requirement, rather than put this in statute. We concluded that having it in statute would create confusion and the potential misconception that counties are required to match funding they receive in Resource Center contracts. We appreciate your patience in working with us on defining this match contribution.

Cc: Lorraine Barniskis

Malaise, Gordon

From:

Sent:

Fossum, Gretchen Friday, January 29, 1999 4:46 PM Malaise, Gordon

To:

Subject:

Community Aids Draft

For LRB 0275:

Please change the dollar amount on line 12, page 2 from \$265,748,600 to \$279,462,400.

The Governor has reversed a decision.



State of Misconsin 1999 – 2000 **LEGISLATURE**

GMM:jlg:jf

DOA:.....Fossum - Community aids funding

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

equal to 9.29 10 of that wenty's community aids distribution for the year

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AN ACT ...: relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

OTHER HEALTH AND HUMAN SERVICES

Under current law, the department of health and family services (DHFS) distributed general purpose revenues and federal revenues, as community aids, to counties to provide social, mental health, developmental disabilities and alcohol and other drug abuse services. Currently, DHFS is required to distribute community aids in the form a basic county allocation, together with certain categorical allocations, including an allocation for Alzheimer's family and caregiver support. Currently, a county's annual community aids allocation is specified in a contract between DHFS and the county, and DHFS distributes the county's allocation in reimbursement of claims submitted by the county for moneys expended for those services. Currently, appounts allocated to counties, but not spent or encumbered by December 21 of each year, Vapse to the general fund unless carried forward to the next year by DHFS or

hajoint committee orefinan This bill sets the basic county allocations for fiscal years 1999–2000 and 2000-01. The bill also permits DHFS to distribute not more than \$4,500,000 of the basic county allocation in each fiscal year based on performance standards for services funded by community aids developed by DHFS and incorporated in the contracts between DHFS and the counties. In addition, the bill permits DHFS to ransfere county's Alzheimer's family and caregiver support allocation and not more

provides that, if a case management organization under the family case program, created under the bill, is available in a county,

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than 21.3% of a county's basic county allocation to the county's allocation for adult protective services created under the bill if a care management organization under the family care program created under the bill, is available in the county. If DHFS makes such a transfer, DHFS must distribute the amount transferred for adult protective services, services provided by resource centers under the family care program and services provided by care management organizations under the family care program, and the county must provide matching funds, either in the form of expenditures for adult protective services or resource center services, or both county to 200% of the amount distributed to the county. Finally, the bill permits DHFS to decrease a county's basic county allocation by the amount that DHFS estimates it will incur in providing services to a former recipient of services funded under community aids who is a participant in the medical assistance buy—in program created under this bill.

Under current law, DHFS distributes to counties, as community aids, federal substance abuse prevention and treatment funds and federal child welfare funds. This bill sets the amounts of those distributions for each fiscal year.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

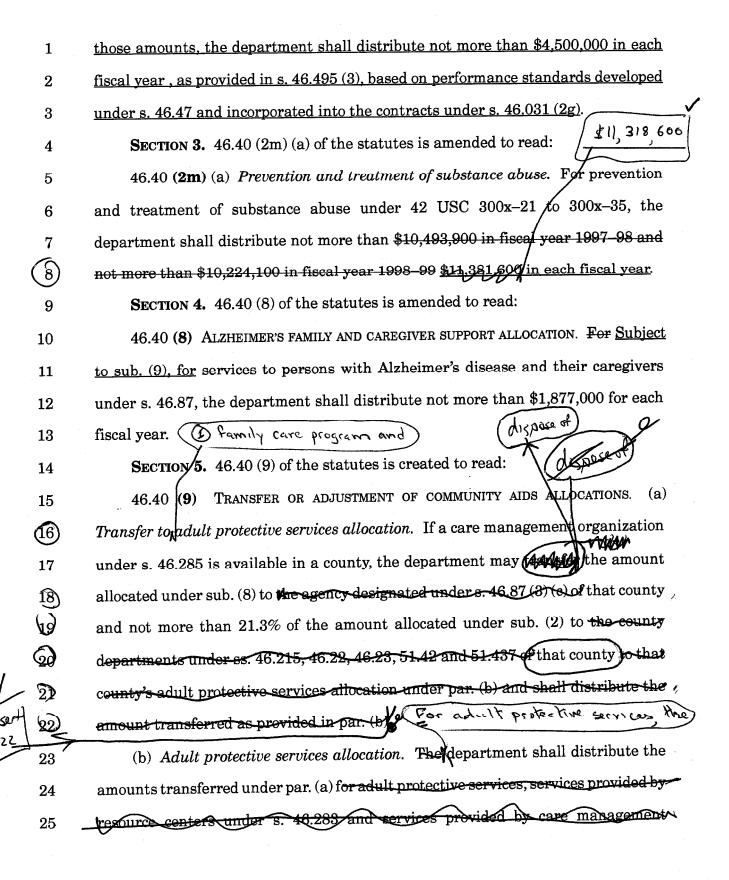
SECTION 1. 46.40 (1) (a) of the statutes is amended to read:

46.40 (1) (a) Within the limits of available federal funds and of the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute funds for community social, mental health, developmental disabilities and alcohol and other drug abuse services and for services under ss. 46.51, 46.87, 46.985 and 51.421 to county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and to county aging units, as provided in subs. (2), (2m) and (7) to (8) (9).

Section 2. 46.40 (2) of the statutes is amended to read:

46.40 (2) Basic county allocation. For Subject to sub. (9), for social services under s. 46.495 (1) (d) and services under s. 51.423 (2), the department shall distribute not more than \$285,081,000 \$277,177,800 for fiscal year 1997-98 1999-2000 and \$284,948,500 \$265,548,600 for fiscal year 1998-99 2000-01. Of

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organizations under s. 46.284. If the department transfers under par. (a) an amount allocated under sub. (2) to the county departments under ss. 46.215, 46.22, 46.23 51.42 and 51.437 of a county, from the amount transferred the department shall distribute to that county in each fiscal year for adult protective services an amount that the department estimates will meet 37% of the total adult protective services costs to the county for the fiscal year projected by the department. The county shall meet the remaining 63% of those projected total costs as provided in ss. 46.495 (1) (d) and 51.423 (2).

(c) Adjustment for medical assistance by-in program. If a former recipient of services funded under the allocation under sub. (2) is a participant in the medical assistance buy-in program under s. 49.472, the department may decrease that allocation by the amount that the department estimates it will incur in providing services to that participant under s. 49.472.

****Note: Section 46.40 (9) (a) and (b) as created by this Section, cross-reference the family care program that is being created by LRB-0030. If LRB-0030 is not included in the budget, s. 46.40 (9) (a) and (b) must be deleted from this draft. Similarly, s. 46.40 (9) (c), as created by this Section, cross-references the medical assistance buy-in program that is being created in LRB-0266. If LRB-0266 is not included in the budget, s. 46.40 (9) (c) must be deleted from this draft.

Section 6. 46.47 of the statutes is amended to read:

46.47 Community aids performance standards. The department, after consultation with the department of administration and with county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437, shall develop performance standards for services funded by community aids funds allocated under s. 46.40. The department shall implement incorporate the performance standards no later than July 1, 1996 into all contracts under s. 46.031 (2g) that cover contract periods beginning on or after January 1, 2000.

SECTION 7. 46.495 (1) (d) of the statutes is amended to read:

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46.495 (1) (d) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute the funding for social services, including funding for foster care or treatment foster care of a child on whose behalf aid is received under s. 46.261, to county departments under ss. 46.215, 46.22 and 46.23 as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2) and (8) and (9) (b). Each county's required match for the distributions under s. 46.40 (2) and (8) for a year equals 9.89% of the total of the county's distributions under s. 46.40 (2) and (8) for that year for which matching funds are required plus the amount the county was required by s. 46.26(2)(c), 1985 stats., to spend for juvenile delinquency-related services from its distribution for 1987. Each county's required match, which may be in the form of expenditures for adult protective services or resource center services under s. 46.283, or both, for the distribution under s. 46.40 (9) (b) for a year equals 200% of the total of the county's (a) (intro) / distribution under s. 46.40 (9) for that year. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the county that meet the requirements specified in s. 51.423 (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

SECTION 8. 46.495 (3) of the statutes is created to read:

46.495 (3) The department shall pay any performance—based distribution under s. 46.40 (2) earned by a county department under s. 46.215, 46.22 or 46.23 by December 31 of the year after the year in which the performance—based distribution

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was earned. The county department may expend that distribution for any purpose specified in s. 20.435 (7) (b).

SECTION 9. 48.985 (2) of the statutes is amended to read:

48.985 (2) COMMUNITY SOCIAL AND MENTAL HYGIENE SERVICES. From the appropriation under s. 20.435 (7) (0), the department shall distribute not more than \$3,804,000 in fiscal year 1997-98 and not more than \$3,734,000 in fiscal year 1998-99 \$3,734,000 in each fiscal year of the moneys received under 42 USC 620 to 626 to county departments under ss. 46.215, 46.22 and 46.23 for the provision or purchase of child welfare projects and services, for services to children and families, for services to the expectant mothers of unborn children and for family-based child welfare services.

Section 10. 51.423 (2) of the statutes is amended to read:

51.423 (2) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute the funding for services provided or purchased by county departments under s. 46.23, 51.42 or 51.437 to such county departments as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2) and (9) (b). Each county's required match for the distributions under s. 46.40 (2) for a year equals 9.89% of the total of the county's distributions under s. 46.40 (2) for that year for which matching funds are required plus the amount the county was required by s. 46.26 (2) (c), 1985 stats., to spend for juvenile delinquency-related services from its distribution for 1987. Each county's required match which may be in the form of expenditures for adult protective services or resource center services under s. 46.282, or both, for the distribution under s. 46.40

(9) (b) for a year equals 200% of the total of the county's distribution under (s. 46.40 (a) (intro.)

(9) Lator that year. Matching funds may be from county tax levies, federal and state

9,89 % of that county's amounts described in

revenue sharing funds or private donations to the counties that meet the
requirements specified in sub. (5). Private donations may not exceed 25% of the total
county match. If the county match is less than the amount required to generate the
full amount of state and federal funds distributed for this period, the decrease in the
amount of state and federal funds equals the difference between the required and the
actual amount of county matching funds.

Section 11. 51.423 (2m) of the statutes is created to read:

51.423 (2m) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.23, 51.42 or 51.437 by December 31 of the year after the year in which the performance-based distribution was carned. The county department may expend that distribution for any purpose specified in s. 20.435 (7) (b).

(END)

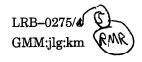
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State of Misconsin 1999 - 2000 LEGISLATURE

D-Note



DOA:.....Fossum - Community aids funding

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

OTHER HEALTH AND HUMAN SERVICES

Under current law, the department of health and family services (DHFS) distributes general purpose revenues and federal revenues, as community aids, to counties to provide social, mental health, developmental disabilities and alcohol and other drug abuse services. Currently, DHFS is required to distribute community aids in the form of a basic county allocation, together with certain categorical allocations, including an allocation for Alzheimer's family and caregiver support. Currently, a county's annual community aids allocation is specified in a contract between DHFS and the county, and DHFS distributes the county's allocation in reimbursement of claims submitted by the county for moneys expended for those services. Currently, a county must provide matching funds for a year equal to 9.89% of that county's community aids distribution for the year.

This bill sets the basic county allocations for fiscal years 1999–2000 and 2000–01. The bill also permits DHFS to distribute not more than \$4,500,000 of the basic county allocation in each fiscal year based on performance standards for services funded by community aids developed by DHFS and incorporated in the contracts between DHFS and the counties. In addition, the bill provides that, if a care management organization under the family care program, created under the bill, is available in a county, DHFS may dispose of the county's Alzheimer's family

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and caregiver support allocation and not more than 21.3% of the county's basic county allocation by transferring a portion of those allocations, as determined by DHFS, to the family care program to fund the services of resource centers and care management organizations under the family care program and by transferring a portion of those allocations, as determined by DHFS, to the county's allocation for adult protective services created under the bill. If DHFS transfers a portion of those allocations to a county's adult protective services allocation, the county must provide matching funds for a year equal to 9.89% of the amount transferred to the family care program and to the adult services allocation for the year. Finally, the bill permits DHFS to decrease a county's basic county allocation by the amount that DHFS estimates it will incur in providing services to a former recipient of services funded under community aids who is a participant in the medical assistance buy—in program created under this bill.

Under current law, DHFS distributes to counties, as community aids, federal substance abuse prevention and treatment funds and federal child welfare funds. This bill sets the amounts of those distributions for each fiscal year.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.40 (1) (a) of the statutes is amended to read:

46.40 (1) (a) Within the limits of available federal funds and of the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute funds for community social, mental health, developmental disabilities and alcohol and other drug abuse services and for services under ss. 46.51, 46.87, 46.985 and 51.421 to county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and to county aging units, as provided in subs. (2), (2m) and (7) to (8) (9).

SECTION 2. 46.40 (2) of the statutes is amended to read:

46.40 (2) Basic county allocation. For Subject to sub. (9), for social services under s. 46.495 (1) (d) and services under s. 51.423 (2), the department shall distribute not more than \$285,081,000 \$277,177,800 for fiscal year 1997-98 1999-2000 and \$284,948,500 \$279,462,400 for fiscal year 1998-99 2000-01. Of

1	those amounts, the department shall distribute not more than \$4,500,000 in each
2	fiscal year, as provided in s. 46.495 (3), based on performance standards developed
3	under s. 46.47 and incorporated into the contracts under s. 46.031 (2g).
4	SECTION 3. 46.40 (2m) (a) of the statutes is amended to read:
5	46.40 (2m) (a) Prevention and treatment of substance abuse. For prevention
6	and treatment of substance abuse under 42 USC 300x-21 to 300x-35, the
7	department shall distribute not more than \$10,493,900 in fiscal year 1997-98 and
8	not more than \$10,224,100 in fiscal year 1998-99 \$11,318,600 in each fiscal year.
9	SECTION 4. 46.40 (8) of the statutes is amended to read:
10	46.40 (8) Alzheimer's family and caregiver support allocation. For Subject
11	to sub. (9), for services to persons with Alzheimer's disease and their caregivers
12	under s. 46.87, the department shall distribute not more than \$1,877,000 for each
13	fiscal year.
14	SECTION 5. 46.40 (9) of the statutes is created to read:
15	46.40 (9) Transfer or adjustment of community aids allocations. (a)
16	Transfer to family care program and adult protective services allocation. If a care
17	management organization under s. 46.285 is available in a county, the department
18	may dispose of the amount allocated under sub. (8) to that county and not more than
19	21.3% of the amount allocated under sub. (2) to that county as follows:
20	1. By transferring a portion of those amounts, as determined by the
21	department, to the family care program to fund the services of resource centers under
22	s. 46.283 (5) and the services of care management organizations under s. 46.284 (4).
23	2. By transferring a portion of those amounts, as determined by the
24	department, to the county's adult protective services allocation under par. (b).

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	(b)	Adult	protective	services	allocation.	For adult	protective	services	, the
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(c) Adjustment for medical assistance by-in program. If a former recipient of services funded under the allocation under sub. (2) is a participant in the medical assistance buy-in program under s. 49.472, the department may decrease that allocation by the amount that the department estimates it will incur in providing services to that participant under s. 49.472.

****NOTE: Section 46.40 (9) (a) and (b) as created by this Section, cross-reference the family care program that is being created by LRB-0030. If LRB-0030 is not included in the budget, s. 46.40 (9) (a) and (b) must be deleted from this draft. Similarly, s. 46.40 (9) (c), as created by this Section, cross-references the medical assistance buy-in program that is being created in LRB-0266. If LRB-0266 is not included in the budget, s. 46.40 (9) (c) must be deleted from this draft.

Section 6. 46.47 of the statutes is amended to read:

46.47 Community aids performance standards. The department, after consultation with the department of administration and with county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437, shall develop performance standards for services funded by community aids funds allocated under s. 46.40. The department shall implement incorporate the performance standards no later than July 1, 1996 into all contracts under s. 46.031 (2g) that cover contract periods beginning on or after January 1, 2000.

SECTION 7. 46.495 (1) (d) of the statutes is amended to read:

46.495 (1) (d) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw) and (o), the department shall distribute the funding for social services, including funding for foster care or treatment foster care of a child on whose behalf aid is received under s. 46.261, to county departments under ss. 46.215, 46.22 and 46.23 as provided under s. 46.40. County matching funds are required for the distributions

under s. 46.40 (2) and (8) and (9) (b). Each county's required match for the

distributions under s. 46.40 (2) and (8) for a year equals 9.89% of the total of the county's distributions under s. 46.40 (2) and (8) for that year for which matching funds are required plus the amount the county was required by s. 46.26 (2) (c), 1985 stats., to spend for juvenile delinquency—related services from its distribution for 1987. Each county's required match for the distribution under s. 46.40 (9) (b) for a year equals 9.89% of that county's amounts described in s. 46.40 (9) (a) (intro.) for that year. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the county that meet the requirements specified in s. 51.423 (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

SECTION 8. 46.495 (3) of the statutes is created to read:

46.495 (3) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.215, 46.22 or 46.23 by December 31 of the year after the year in which the performance-based distribution was earned. The county department may expend that distribution for any purpose specified in s. 20.435 (7) (b).

SECTION 9. 48.985 (2) of the statutes is amended to read:

48.985 (2) COMMUNITY SOCIAL AND MENTAL HYGIENE SERVICES. From the appropriation under s. 20.435 (7) (o), the department shall distribute not more than \$3,804,000 in fiscal year 1997–98 and not more than \$3,734,000 in fiscal year 1998–99 \$3,734,000 in each fiscal year of the moneys received under 42 USC 620 to

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626 to county departments under ss. 46.215, 46.22 and 46.23 for the provision or purchase of child welfare projects and services, for services to children and families, for services to the expectant mothers of unborn children and for family-based child welfare services.

SECTION 10. 51.423 (2) of the statutes is amended to read:

51.423 (2) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw and (o), the department shall distribute the funding for services provided or purchased by county departments under s. 46.23, 51.42 or 51.437 to such county departments as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2) and (9) (b). Each county's required match for the distributions under s. 46.40 (2) for a year equals 9.89% of the total of the county's distributions under s. 46.40 (2) for that year for which matching funds are required plus the amount the county was required by s. 46.26(2)(c), 1985 stats., to spend for juvenile delinquency-related services from its distribution for 1987. Each county's required match for the distribution under s. 46.40 (9) (b) for a year equals 9.89% of that county's amounts described in s. 46.40 (9) (a) (intro.) for that year. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the counties that meet the requirements specified in sub. (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

SECTION 11. 51.423 (2m) of the statutes is created to read:

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(END)
specified in s. 20.435 (7) (b).
was earned. The county department may expend that distribution for any purpose
December 31 of the year after the year in which the performance-based distribution
under s. $46.40(2)$ earned by a county department under s. $46.23, 51.42$ or 51.437 by
51.423 (2m) The department shall pay any performance—based distribution

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Gretchen Passum:
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Y're following LRB H'S: LRB- 0271/3 and LRB-0275/4.
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** * NOTE: This is reconciled 5.51.423(2).
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X-0 C 1) 100 H's: 1800-0271/2 and LRB-0275/4.
The following LRB #'s: LRM-0271/3 and LRB-0275/4.
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0275/5dn GMM:jlg:lp

February 3, 1999

Gretchen Fossum:

This draft reconciles LRB–0271/3 and LRB–0275/4. Both LRB–0271 and LRB–0275 should continue to appear in the compiled bill.

Gordon M. Malaise Senior Legislative Attorney Phone: (608) 266–9738

E-mail: Gordon.Malaise@legis.state.wi.us



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0275/5 GMM:jlg:lp

DOA:.....Fossum - Community aids funding

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau HEALTH AND HUMAN SERVICES

OTHER HEALTH AND HUMAN SERVICES

Under current law, the department of health and family services (DHFS) distributes general purpose revenues and federal revenues, as community aids, to counties to provide social, mental health, developmental disabilities and alcohol and other drug abuse services. Currently, DHFS is required to distribute community aids in the form of a basic county allocation, together with certain categorical allocations, including an allocation for Alzheimer's family and caregiver support. Currently, a county's annual community aids allocation is specified in a contract between DHFS and the county, and DHFS distributes the county's allocation in reimbursement of claims submitted by the county for moneys expended for those services. Currently, a county must provide matching funds for a year equal to 9.89% of that county's community aids distribution for the year.

This bill sets the basic county allocations for fiscal years 1999–2000 and 2000–01. The bill also permits DHFS to distribute not more than \$4,500,000 of the basic county allocation in each fiscal year based on performance standards for services funded by community aids developed by DHFS and incorporated in the contracts between DHFS and the counties. In addition, the bill provides that, if a care management organization under the family care program, created under the bill, is available in a county, DHFS may dispose of the county's Alzheimer's family

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and caregiver support allocation and not more than 21.3% of the county's basic county allocation by transferring a portion of those allocations, as determined by DHFS, to the family care program to fund the services of resource centers and care management organizations under the family care program and by transferring a portion of those allocations, as determined by DHFS, to the county's allocation for adult protective services created under the bill. If DHFS transfers a portion of those allocations to a county's adult protective services allocation, the county must provide matching funds for a year equal to 9.89% of the amount transferred to the family care program and to the adult services allocation for the year. Finally, the bill permits DHFS to decrease a county's basic county allocation by the amount that DHFS estimates it will incur in providing services to a former recipient of services funded under community aids who is a participant in the medical assistance buy—in program created under this bill.

Under current law, DHFS distributes to counties, as community aids, federal substance abuse prevention and treatment funds and federal child welfare funds. This bill sets the amounts of those distributions for each fiscal year.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 46.40 (1) (a) of the statutes is amended to read:

46.40 (1) (a) Within the limits of available federal funds and of the appropriations under s. 20.435 (3) (o) and (7) (b), (kw), (kz) and (o), the department shall distribute funds for community social, mental health, developmental disabilities and alcohol and other drug abuse services and for services under ss. 46.51, 46.87, 46.985 and 51.421 to county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437 and to county aging units, as provided in subs. (2), (2m) and (7) to (8) (9).

****Note: This is reconciled s. 46.40(1)(a). This Section has been affected by drafts with the following LRB numbers: LRB-0271/3 and LRB-0275/4.

Section 2. 46.40 (2) of the statutes is amended to read:

46.40 (2) Basic county allocation. For Subject to sub. (9), for social services under s. 46.495 (1) (d) and services under s. 51.423 (2), the department shall

1	distribute not more than \$285,081,000 \$277,177,800 for fiscal year 1997-98
2	1999-2000 and \$284,948,500 \$279,462,400 for fiscal year 1998-99 2000-01. Of
3	those amounts, the department shall distribute not more than \$4,500,000 in each
4	fiscal year, as provided in s. 46.495 (3), based on performance standards developed
5	under s. 46.47 and incorporated into the contracts under s. 46.031 (2g).
6	SECTION 3. 46.40 (2m) (a) of the statutes is amended to read:
7	46.40 (2m) (a) Prevention and treatment of substance abuse. For prevention
8	and treatment of substance abuse under 42 USC 300x-21 to 300x-35, the
9	department shall distribute not more than \$10,493,900 in fiscal year 1997-98 and
10	not more than \$10,224,100 in fiscal year 1998-99 \$11,318,600 in each fiscal year.
11	SECTION 4. 46.40 (8) of the statutes is amended to read:
12	46.40 (8) Alzheimer's family and caregiver support allocation. For Subject
13	to sub. (9), for services to persons with Alzheimer's disease and their caregivers
14	under s. 46.87, the department shall distribute not more than \$1,877,000 for each
15	fiscal year.
16	SECTION 5. 46.40 (9) of the statutes is created to read:
17	46.40 (9) Transfer or adjustment of community aids allocations. (a)
18	Transfer to family care program and adult protective services allocation. If a care
19	management organization under s. 46.285 is available in a county, the department
20	may dispose of the amount allocated under sub. (8) to that county and not more than
21	21.3% of the amount allocated under sub. (2) to that county as follows:
22	1. By transferring a portion of those amounts, as determined by the
23	department, to the family care program to fund the services of resource centers under

s. 46.283 (5) and the services of care management organizations under s. 46.284 (4).

- 2. By transferring a portion of those amounts, as determined by the department, to the county's adult protective services allocation under par. (b).
- (b) Adult protective services allocation. For adult protective services, the department shall distribute the amounts transferred under par. (a) 2. in each fiscal year.
- (c) Adjustment for medical assistance by-in program. If a former recipient of services funded under the allocation under sub. (2) is a participant in the medical assistance buy-in program under s. 49.472, the department may decrease that allocation by the amount that the department estimates it will incur in providing services to that participant under s. 49.472.

****Note: Section 46.40 (9) (a) and (b) as created by this Section, cross-reference the family care program that is being created by LRB-0030. If LRB-0030 is not included in the budget, s. 46.40 (9) (a) and (b) must be deleted from this draft. Similarly, s. 46.40 (9) (c), as created by this Section, cross-references the medical assistance buy-in program that is being created in LRB-0266. If LRB-0266 is not included in the budget, s. 46.40 (9) (c) must be deleted from this draft.

SECTION 6. 46.47 of the statutes is amended to read:

46.47 Community aids performance standards. The department, after consultation with the department of administration and with county departments under ss. 46.215, 46.22, 46.23, 51.42 and 51.437, shall develop performance standards for services funded by community aids funds allocated under s. 46.40. The department shall implement incorporate the performance standards no later than July 1, 1996 into all contracts under s. 46.031 (2g) that cover contract periods beginning on or after January 1, 2000.

SECTION 7. 46.495 (1) (d) of the statutes is amended to read:

46.495 (1) (d) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw), (kz) and (o), the department shall distribute the funding for social services, including funding for foster care or treatment foster care of a child on whose behalf aid is

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received under s. 46.261, to county departments under ss. 46.215, 46.22 and 46.23 as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2) and (8) and (9) (b). Each county's required match for the distributions under s. 46.40 (2) and (8) for a year equals 9.89% of the total of the county's distributions under s. 46.40 (2) and (8) for that year for which matching funds are required plus the amount the county was required by s. 46.26(2)(c), 1985 stats., to spend for juvenile delinquency-related services from its distribution for 1987. Each county's required match for the distribution under s. 46.40 (9) (b) for a year equals 9.89% of that county's amounts described in s. 46.40 (9) (a) (intro.) for that year. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the county that meet the requirements specified in s. 51.423 (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal funds equals the difference between the required and the actual amount of county matching funds.

****Note: This is reconciled s. 46.495 (1) (d). This Section has been affected by drafts with the following LRB numbers: LRB-0271/3 and LRB-0275/4.

SECTION 8. 46.495 (3) of the statutes is created to read:

46.495 (3) The department shall pay any performance-based distribution under s. 46.40 (2) earned by a county department under s. 46.215, 46.22 or 46.23 by December 31 of the year after the year in which the performance-based distribution was earned. The county department may expend that distribution for any purpose specified in s. 20.435 (7) (b).

SECTION 9. 48.985 (2) of the statutes is amended to read:

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48.985 (2) Community social and mental hygiene services. From the appropriation under s. 20.435 (7) (o), the department shall distribute not more than \$3,804,000 in fiscal year 1997-98 and not more than \$3,734,000 in fiscal year 1998-99 \$3,734,000 in each fiscal year of the moneys received under 42 USC 620 to 626 to county departments under ss. 46.215, 46.22 and 46.23 for the provision or purchase of child welfare projects and services, for services to children and families, for services to the expectant mothers of unborn children and for family-based child welfare services.

SECTION 10. 51.423 (2) of the statutes is amended to read:

51.423 (2) From the appropriations under s. 20.435 (3) (o) and (7) (b), (kw), (kz) and (o), the department shall distribute the funding for services provided or purchased by county departments under s. 46.23, 51.42 or 51.437 to such county departments as provided under s. 46.40. County matching funds are required for the distributions under s. 46.40 (2) and (9) (b). Each county's required match for the distributions under s. 46.40 (2) for a year equals 9.89% of the total of the county's distributions under s. 46.40(2) for that year for which matching funds are required plus the amount the county was required by s. 46.26(2)(c), 1985 stats., to spend for juvenile delinquency-related services from its distribution for 1987. Each county's required match for the distribution under s. 46.40 (9) (b) for a year equals 9.89% of that county's amounts described in s. 46.40 (9) (a) (intro.) for that year. Matching funds may be from county tax levies, federal and state revenue sharing funds or private donations to the counties that meet the requirements specified in sub. (5). Private donations may not exceed 25% of the total county match. If the county match is less than the amount required to generate the full amount of state and federal funds distributed for this period, the decrease in the amount of state and federal

1	funds equals the difference between the required and the actual amount of county
2	matching funds.
	****Note: This is reconciled s. $51.423(2)$. This Section has been affected by drafts with the following LRB numbers: LRB-0271/3 and LRB-0275/4.
3	SECTION 11. 51.423 (2m) of the statutes is created to read:
4	51.423 (2m) The department shall pay any performance-based distribution
5	under s. $46.40(2)$ earned by a county department under s. 46.23 , 51.42 or 51.437 by
3	December 31 of the year after the year in which the performance-based distribution
7	was earned. The county department may expend that distribution for any purpose
8	specified in s. 20.435 (7) (b).

(END)