## 1999 DRAFTING REQUEST

Bill	

Received: 10/19/98					Received By: nelsorp1			
Wanted: Soon For: Administration-Budget				Identical to LRB:  By/Representing: Statz				
								This file may be shown to any legislator: NO
May Contact:				Alt. Drafters:				
Subject: Drunk Driving - procedures					Extra Copies:			
Topic:	Statz - Disco	overy procedure	in implied co	onsent hearir	ıgs			
Instruction See Atta								
 Draftin	ng History:							
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required	
/1	nelsorp1 10/19/98	gilfokm 10/20/98	martykr 10/22/98		lrb_docadmin 10/22/98			
/2	nelsorp1 10/28/98	gilfokm 10/29/98	martykr 10/30/98		lrb_docadmin 10/30/98			
FE Sent	t For:			<end></end>				

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Subject: **Drunk Driving - procedures** Extra Copies:

Topic:

DOA:.....Statz - Discovery procedure in implied consent hearings

**Instructions:** 

See Attached

**Drafting History:** 

<u>Vers.</u> <u>Drafted</u> <u>Reviewed</u> <u>Typed</u> <u>Proofed</u> <u>Submitted</u> <u>Jacketed</u> <u>Required</u>

/1 nelsorp1 gilfokm martykr \_\_\_\_ lrb\_docadmin 10/19/98 10/20/98 10/22/98 \_\_\_\_ 10/22/98

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STAT. LANG.

### WDAA

SCOTT HORNE, PRESIDENT 333 VINE STREET-ROOM 100 LA CROSSE, WI 54601-3200

## WISCONSIN DISTRICT ATTORNEYS ASSOCIATION

Paul E. Bucher. Vice President Gery J. Schuster, Secretary Treasurer E. Michael McCann, 1st Vice President David C. Resheske, 2nd Vice President Sand A. Williams, Past President Diane Nicks Eime E. Anderson

Ruth Bachman Patrick J. Kenney Steven E. Tinker Mary E. Burke Amy K. Fuelleman Sought Morse

Cctober 2, 1998

Governor Tommy Thompson State Capitol, Room 115 East PO Box 7863 Madison WI 53703

RE: Discovery Procedures in Implied Consent Hearings

Daar Governor Nompson:

On behalf of the Executive Board of the Wisconsin District Attorney's Association, I am requesting that your next budget include a provision which would restrict discovery in implied consent hearings. This proposal has received the unanimous support of the Board and has a substantial fiscal impact on prosecutors throughout the state.

Our proposal is a response to State v. Schoepp, 204 Wis.2d 266, 554 N.W.2d 236 (Ct. App., 1996). Under current law, if a person arrested for driving a motor vehicle while under the influence of an intoxicant (OWI) refused to take a test to determine the amount of alcohol in his or her blood or breath, the law enforcement officer who requested the test takes possession of the person's license. The law enforcement officer then prepares a notice of intent to revoke the person's operating privilege and gives a copy of the notice to the person, to the circuit court, and to the district attorney. The notice informs the person of a number of items, including the right to request a court hearing (an "implied consent hearing") to contest the license revocation. In <u>State v. Schoepp</u>, <u>supra</u>, the court of appeals held that a person who receives a notice of intent to revoke the person's operating privilege may utilize the full range of discovery procedures contained under Chapter 804, including the use of depositions and interrogatories prior to the hearing.

> CHRIS HANEWICZ, EXECUTIVE DIRECTOR **MADISON, WI 53701**

(608) 827-5960

Governor Tommy Thompson Page 2 October 2, 1998

This court opinion has the potential to have a major fiscal impact on offices throughout the state and upon the Attorney General's Office. In some instances, city attorneys have refused to represent officers at deposition hearings. As a result, the District Attorney's Office is forced to attend the depositions. In one particular case, three separate police officers have been deposed. With respect to the Attorney General's Office, they may be required to represent the State Patrol, as well as other state law enforcement agencies in any deposition arising out of an implied consent hearing.

As you know, the State of Wisconsin has taken a very aggressive approach to the drunken driving laws. However, this court opinion, in conjunction with the personnel shortage problems experienced throughout the state, will provide a substantial disincentive for the vigorous prosecution of violations of the implied consent law.

Our proposal would limit either party's right to discovery, except that at the hearing, before a witness testifies, a person who refused to take the test has the right to receive a copy of any written or recorded statement of the witness. Under certain circumstances, the bill would also allow the court to order the production of those statements prior to the hearing. Specifically, our proposal would be to amend sections 343.305(9)(a) and 343.305(9)(am):

343,305(9)(a)(intro.) If a person refuses to take a test under sub. (3)(a), the law enforcement officer shall immediately take possession of the person's license and prepare a notice of intent to revoke, by court order under sub. (10), the person's operating privilege. If the person was driving or operating a commercial motor vehicle, the officer shall issue an out-of-service order to the person for the 24 hours after the refusal and notify the department in the manner prescribed by the department. The officer shall issue a copy of the notice of intent to revoke the privilege to the person and submit or mail a copy with the person's license to the circuit court for the county in which the refusal is made. The officers shall also mail a copy of the notice of tent to revoke to the district attorney for that county and the department. Neither party is entitled to prehearing discovery, except that at the refusal hearing, before a witness testifies, written or voice recorded statements of the witness, if any, shall be given to the defendant. This limit on discovery does not affect either parties right to discovery under s. 971.23 related to any criminal prosecution. The notice of intent to revoke the person's operating privilege shall contain substantially all of the following information:

343.305(3)(am)(intro.) If a person driving or operating or on duty time with respect to a commercial motor vehicle refuses a test under sub. (3)(am), the law enforcement officer shall immediately take possession of the person's license, issue an out-of-service order to

Goveror Tommy Thompson Page 3 October 2, 1998

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The proposal is patterned after section 343.421 which restricts discovery in actions for violations of other statutory traffic regulations.

Thank you for your continued support for the district attorneys offices throughout Wisconsin and your consideration of this request.

Very truly yours,

Scott L. Horne

District Attorney for La Crosse County President of the Executive Board of the Wisconsin District Attorney's Association

SLH/kw

c: Mark Bugher, Department of Administration Stuart Morse, State Prosecutor's Office

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10:26

# State of Misconsin

LRB-2696/1 RPN:mfd:hmh

#### 1997 BILL

AN ACT to amend 343.305 (9) (a) (intro.) and 343.305 (9) (am) (intro.); and to create 343.305 (9) (a) 4m. and 343.305 (9) (am) 4m. of the statutes; relating to: limiting discovery in certain cases involving refusal to submit to alcohol testing.

Analysis by the Legislative Reference Bureau

Under current law, if a person arrested for driving or operating a motor vehicle while under the influence of an intoxicant (OWI) refuses to take a test to determine the amount of alcohol in his or her blood or breath, the law enforcement officer who requested the test takes possession of the person's license. The law enforcement officer then prepares a notice of intent to revoke the person's operating privilege and gives a copy of the notice to the person, to the circuit court and to the district attorney. The notice informs the person of a number of items, including the right to request a court hearing to contest the revocation. The Wisconsin court of appeals, in State v. Schoepp, 204 Wis. 2d 266 (1996), held that a person who receives a notice of intent to revoke the person's operating privilege may utilize the full range of discovery procedures under state law, including the use of depositions and interrogatories.

This bill limits either party's right to discovery, except that at the hearing, before a witness testifies, the person who refuses to take the test has the right to receive a copy of any written or voice recorded statement of the witness. The fill allows the court to order the production of those statements before the life Under the bill, the notice of intent to revoke the person's operating priviles ust inform the person that neither party has a right to discovery related to the takes

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1997 - 1998 Legislature

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LRB-2696/1. RPN:mfd:hmh

#### BILL

hearing other than the person's right to receive a copy of any witness' written or voice recorded statement before the witness testifies at the hearing.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 343.305 (9) (a) (intro.) of the statutes is amended to read:

343.305 (9) (a) (intro.) If a person refuses to take a test under sub. (3) (a), the law enforcement officer shall immediately take possession of the person's license and prepare a notice of intent to revoke, by court order under sub. (10), the person's operating privilege. If the person was driving or operating a commercial motor vehicle, the officer shall issue an out-of-service order to the person for the 24 hours after the refusal and notify the department in the manner prescribed by the department. The officer shall issue a copy of the notice of intent to revoke the privilege to the person and submit or mail a copy with the person's license to the circuit court for the county in which the refusal is made. The officer shall also mail a copy of the notice of intent to revoke to the district attorney for that county and the department. Neither party is entitled to prehearing discovery except that at the refusal hearing, before a witness testifies, written or voice recorded statements of the witness, if any shall be given to the defendant. For cause, the court may order the production of those statements before the hearing. Whis limit on discovery does not affect either party's right to discovery under s. 371.23 related to any criminal prosecution. The notice of intent to revoke the person's operating privilege shall contain substantially all of the following information:

SECTION 2. 343.305 (9) (a) 4m. of the statutes is created to read:

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1997 - 1998 Legislature

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RPN:mfd:hmh Section 2

BILL

343.305 (9) (a) 4m. That neither party has a right to prehearing discovery related to the refusal hearing, except that at the hearing, before a witness testifies, the person has the right to receive a copy of any written or voice recorded statement of the witness.

SECTION 3. 343.305 (9) (am) (intro.) of the statutes is amended to read:

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SECTION 4. 343.305 (9) (am) 4m. of the statutes is created to read:

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1997 - 1998 Legislature

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LRB-2696/1 RPN:mfd:hmh SECTION 4

the person has the right to receive a copy of any written or voice recorded statement of the witness.

Section 5. Initial applicability.

(1) This act first applies to violations committed on the effective date of this subsection.

(END)



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# State of Misconsin 1999 - 2000 LEGISLATURE



DOA:.....Statz - Discovery procedure in implied consent hearings

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

AN ACTO, relating to: the budget.

Analysis by the Legislative Reference Bureau



DRIVERS AND MOTOR VEHICLES

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History: 1987 a. 3, 27, 399; 1989 a. 7, 31, 56, 105, 359; 1991 a. 39, 251, 277; 1993 a. 16, 105, 315, 317, 491; 1995 a. 27 ss. 6412cnL, 9126 (19); 1995 a. 113, 269, 425, 426, 436, 448; 1997 a. 35, 84, 107, 191, 237, 290.

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(END)

p-Note

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU



The request included a copy of LRB-2696 from the 1997-98/session. The language in the letter accompaning the request from the district attorney association did not include all of the specific language in LRB-2696. I was not sure if I should follow the letter's language or the draft's language. Since the draft includes everything, I used that as the base document. The differences between the letter and the draft, which are included in this draft, are as follows:

1. In s. 343.305 (9) (a) (intro.), the letter left out the sentence added in the middle of the new language that reads: "For cause, the court may order the production of those statements before the hearing." That same sentence was left in the new language added to s. 343.305 (9) (am) (intro.), which makes me think the association wanted to include that language in both places.

2, The letter does not include the created language in \$\. 343.305(9)(a) 4m. and (am) 4m., which requires that the notice of intent to revoke the person's operating privilege include language telling the party that neither party has the right to prehearing discovery.

Robert P. Nelson Senior Legislative Attorney 267–7511



### State of Misconsin 1997 - 1998 LEGISLATURE

LRB-2696/1 RPN:mfd:hmh

### 1997 BILL

AN ACT to amend 343.305 (9) (a) (intro.) and 343.305 (9) (am) (intro.); and to

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to: limiting discovery in certain cases involving refusal to submit to alcohol

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prohib. to

Analysis by the Legislative Reference Burgau

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This bill limits either party's right to discovery, except that at the hearing, before a witness testifies, the person who refuses to take the test has the right to receive a copy of any written or voice recorded statement of the witness. The bill allows the court to order the production of those statements before the hearing. Under the bill, the notice of intent to revoke the person's operating privilege must inform the person that neither party has a right to discovery related to the refusal

, for cause,

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For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

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LRB-0598/1dn RPN:kg:km

October 21, 1998

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Robert P. Nelson Senior Legislative Attorney 267–7511 DOA:.....Statz – Discovery procedure in implied consent hearings

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

1 AN ACT ...; relating to: the budget.

# Analysis by the Legislative Reference Bureau TRANSPORTATION

#### **DRIVERS AND MOTOR VEHICLES**

Under current law, if a person arrested for driving or operating a motor vehicle while under the influence of an intoxicant (OWI) refuses to take a test to determine the amount of alcohol in his or her blood or breath, the law enforcement officer who requested the test takes possession of the person's license. The law enforcement officer then prepares a notice of intent to revoke the person's operating privilege and gives a copy of the notice to the person, to the circuit court and to the district attorney. The notice informs the person of a number of items, including the right to request a court hearing to contest the revocation. The Wisconsin court of appeals, in *State v. Schoepp*, 204 Wis. 2d 266 (1996), held that a person who receives a notice of intent to revoke the person's operating privilege may utilize the full range of discovery procedures under state law, including the use of depositions and interrogatories.

This bill prohibits either party's use of discovery in these cases, except that at the hearing, before a witness testifies, the person who refuses to take the test has the right to receive a copy of any written or voice recorded statement of the witness. The bill allows the court, for cause, to order the production of those statements before the hearing. Under the bill, the notice of intent to revoke the person's operating privilege must inform the person that neither party has a right to discovery related to the

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refusal hearing other than the person's right to receive a copy of any witness' written or voice recorded statement before the witness testifies at the hearing.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 343.305 (9) (a) (intro.) of the statutes is amended to read:

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**SECTION 2.** 343.305 (9) (a) 4m. of the statutes is created to read:

343.305 (9) (a) 4m. That neither party has a right to prehearing discovery-related to the refusal hearing, except that at the hearing, before a witness testifies,

the person has the right to receive a copy of any written or voice recorded statement.

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25 - of the witness.

1	Section 9350. Initial applicability; transportation.
2	(1) Implied consent hearings discover. The treatment of section 343.305 (9)
3	(a) (intro.) and 4m. and (am) (intro.) and 4m. of the statutes first applies to violations
4	committed on the effective date of this subsection.
5	(END)



# State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0598/A RPN:kg:km

DOA:.....Statz - Discovery procedure in implied consent hearings

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

# Analysis by the Legislative Reference Bureau TRANSPORTATION

#### DRIVERS AND MOTOR VEHICLES

Under current law, if a person arrested for driving or operating a motor vehicle while under the influence of an intoxicant (OWI) refuses to take a test to determine the amount of alcohol in his or her blood or breath, the law enforcement officer who requested the test takes possession of the person's license. The law enforcement officer then prepares a notice of intent to revoke the person's operating privilege and gives a copy of the notice to the person, to the circuit court and to the district attorney. The notice informs the person of a number of items, including the right to request a court hearing to contest the revocation. The Wisconsin court of appeals, in *State v. Schoepp*, 204 Wis. 2d 266 (1996), held that a person who receives a notice of intent to revoke the person's operating privilege may utilize the full range of discovery procedures under state law, including the use of depositions and interrogatories.

This bill prohibits either party's use of discovery in these cases, except that at the hearing, before a witness testifies, the person who refuses to take the test has the right to receive a copy of any written or voice recorded statement of the witness. The bill allows the court, for cause, to order the production of those statements before the hearing. Under the bill, the notice of intent to revoke the person's operating privilege must inform the person that neither party has a right to discovery related to the

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refusal hearing other than the person's right to receive a copy of any witness' written or voice recorded statement before the witness testifies at the hearing.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 343.305 (9) (a) (intro.) of the statutes is amended to read:

343.305 (9) (a) (intro.) If a person refuses to take a test under sub. (3) (a), the law enforcement officer shall immediately take possession of the person's license and prepare a notice of intent to revoke, by court order under sub. (10), the person's operating privilege. If the person was driving or operating a commercial motor vehicle, the officer shall issue an out-of-service order to the person for the 24 hours after the refusal and notify the department in the manner prescribed by the department. The officer shall issue a copy of the notice of intent to revoke the privilege to the person and submit or mail a copy with the person's license to the circuit court for the county in which the arrest under sub. (3) (a) was made. The officer shall also mail a copy of the notice of intent to revoke to the district attorney for that county and the department. Neither party is entitled to prehearing discovery, except that at the refusal hearing, before a witness testifies, written or voice recorded statements of the witness, if any, shall be given to the defendant. For cause, the court may order the production of those statements before the hearing. This limit on discovery does not affect either party's right to discovery under s. 971.23 related to any criminal prosecution. The notice of intent to revoke the person's operating privilege shall contain substantially all of the following information:

SECTION 2. 343.305 (9) (a) 4m. of the statutes is created to read:

343.305 (9) (a) 4m. That neither party has a right to prehearing discovery related to the refusal hearing, except that at the hearing, before a witness testifies,

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the person has the right to receive a copy of any written or voice recorded statement of the witness.

SECTION 3. 343.305 (9) (am) (intro.) of the statutes is amended to read:

343.305 (9) (am) (intro.) If a person driving or operating or on duty time with respect to a commercial motor vehicle refuses a test under sub. (3) (am), the law enforcement officer shall immediately take possession of the person's license, issue an out-of-service order to the person for the 24 hours after the refusal and notify the department in the manner prescribed by the department, and prepare a notice of intent to revoke, by court order under sub. (10), the person's operating privilege. The officer shall issue a copy of the notice of intent to revoke the privilege to the person and submit or mail a copy with the person's license to the circuit court for the county in which the refusal is made. The officer shall also mail a copy of the notice of intent to revoke to the district attorney for that county and the department. Neither party is entitled to prehearing discovery, except that at the refusal hearing, before a witness testifies, written or voice recorded statements of the witness, if any, shall be given to the defendant. For cause, the court may order the production of those statements before the hearing. This limit on discovery does not affect either party's right to discovery under s. 971.23 related to any criminal prosecution. The notice of intent to revoke the person's operating privilege shall contain substantially all of the following information:

SECTION 4. 343.305 (9) (am) 4m. of the statutes is created to read:

343.305 (9) (am) 4m. That neither party has a right to prehearing discovery related to the refusal hearing, except that at the hearing, before a witness testifies, the person has the right to receive a copy of any written or voice recorded statement of the witness.

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SECTION 9350. Initial applicability; transportation.

(1) IMPLIED CONSENT HEARINGS DISCOVER. The treatment of section 343.305 (9)
(a) (intro.) and 4m and (am) (intro.) and 4m of the statutes first applies to violations committed on the effective date of this subsection.

(END)

This draft renoves the changes in the notice, as requested.

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#### DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0598/2dn RPN:kg:km

October 29, 1998

This draft removes the changes in the notice, as requested.

Robert P. Nelson Senior Legislative Attorney 267–7511



### State of Misconsin 1999 - 2000 LEGISLATURE

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DOA:.....Statz - Discovery procedure in implied consent hearings

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SECTION 2. 343.305 (9) (am) (intro.) of the statutes is amended to read:

343.305 (9) (am) (intro.) If a person driving or operating or on duty time with respect to a commercial motor vehicle refuses a test under sub. (3) (am), the law

enforcement officer shall immediately take possession of the person's license, issue an out—of—service order to the person for the 24 hours after the refusal and notify the department in the manner prescribed by the department, and prepare a notice of intent to revoke, by court order under sub. (10), the person's operating privilege. The officer shall issue a copy of the notice of intent to revoke the privilege to the person and submit or mail a copy with the person's license to the circuit court for the county in which the refusal is made. The officer shall also mail a copy of the notice of intent to revoke to the district attorney for that county and the department. Neither party is entitled to prehearing discovery, except that at the refusal hearing, before a witness testifies, written or voice recorded statements of the witness, if any, shall be given to the defendant. For cause, the court may order the production of those statements before the hearing. This limit on discovery does not affect either party's right to discovery under s. 971.23 related to any criminal prosecution. The notice of intent to revoke the person's operating privilege shall contain substantially all of the following information:

### SECTION 9350. Initial applicability; transportation.

(1) IMPLIED CONSENT HEARINGS DISCOVER. The treatment of section 343.305 (9) (a) (intro.) and (am) (intro.) of the statutes first applies to violations committed on the effective date of this subsection.

(END)