Bill

Received: 01/7/99

Received By: shoveme

Wanted: Soon

Identical to LRB:

For: Administration-Budget 6-7973

By/Representing: Grinde

This file may be shown to any legislator: NO

Drafter: shoveme

May Contact: George Hall, DOA

6-0016

Alt. Drafters:

Subject:

Munis - miscellaneous

Extra Copies:

Topic:

DOA:.....Grinde - Modify municipal incorporation; create new incorporation procedure

02/1/99

Instructions:

See Attached

Drafting History:

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02/1/99

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02/1/99

2/1/99 4:39:17 PM Page 1

1999 DRAFTING REQUEST

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For: Administration-Budget 6-7973

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May Contact: George Hall, DOA

Alt. Drafters:

6-0016

Subject:

Munis - miscellaneous

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DOA:.....Grinde - Modify municipal incorporation, create new incorporation procedure

Instructions:

See Attached

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Department of Administration (agency) Drafting Request to the Legislative Reference Bureau



Draft for Possible 99-01 Budget Bill Introduction (Agency DI No: NA)

Draft for Possible Introduction as Department-sponsored or Independent Bill

Subject: Modify current Municipal incorporation law (Chapter 66)

Request Date: December 23, 1998

Reviewed by:

all such petitions

Contact Name in DOA for Drafter:

George Hall - program administrator (6-0683)

Tara Brunner - Agency budget staff (6-0016)

Brief Description of Intent:

A. Establish procedural rules for conducting an incorporation review by the Department of Administration. Clarify the process and/or technical information expectations for both petitioners and the department under Chapter 66:

(1) Decrease the area requirement in s. 66.015 for metropolitan cities and villages that are found by the department to meet all other standards. (This could be called the Brookfield amendment for purposes of discussion.) This would allow the department to work creatively with the parties to possibly permit incorporation of territory that could be said to be truly self-contained and manageable. Permit limited incremental annexations to continue from the petitioned territory, annexations that in the opinion of the department would not materially affect the petition. Allow the department to require that the petitioner provide complete and factual information on each standard (66.016) or, with the concurrence of the petitioner, have the

vears under s.66.014(9)(h).

department research and provide any essential additional information with the associated costs, as determined by the Secretary of DOA, charged to the petitioner. Increase the waiting period for re-filing a failed incorporation petition from 1 year to 3 — OK

Create a new method for incorporation in addition to those found in s. 66.012 and s.66.014 as follows:

For those petitioners who enter into an s. 66.023, Stats., boundary change by cooperative plan and agreement, allow for the possibility of a combined cooperative agreement/incorporation review process. Allow the department's written review of the cooperative agreement to substitute for the determination normally prepared for the circuit court, perhaps with additional consideration such as impact on the remainder of a town (in any) and impact on incorporated neighbors. This alternative would open the door to alternative dispute resolution and true collaborative problem-solving by affected local units of government.

Related Stat. Citations

s. 66.014 Procedure for incorporation of villages and cities

s. 66.016 Standards to be applied by the department [incorporation petitions]

s. 66.023 Boundary change pursuant to approved cooperative plan

Dan Caucutt cc: Dave Schmiedicke

finman\9901\SLrequest-36a.doc



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1641/P1
MES...:/.....
WLj

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 $DOA:.....Grinde-Modify\ municipal\ incorporation; create\ new\ incorporation\\ procedure$

For 1999-01 Budget — Not Ready For Introduction



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AN ACT ...; relating to: modifying the law relating to municipal incorporation and creating a new method of incorporation for a town that is a party to a cooperative municipal boundary agreement.

Analysis by the Legislative Reference Bureau To be provided in a future version of the bill

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.014 (8) (b) of the statutes is amended to read:

66.014 (8) (b) On the basis of the hearing the circuit court shall find if the standards under s. 66.015 are met. If the court finds that the standards are not met, the court shall dismiss the petition. If the court finds that the standards are met the court shall refer the petition to the department and thereupon the department shall

SECTION 1

1	determine whether or not the standards under s. 66.016 are met, except that if the
2	incorporation is part of cooperative boundary agreement under s. 66.023, the
3	department is not required to determine whether the standards under s. 66.016 are
4	met.
5	History: 1973 c. 37; 1977 c. 29; 1977 c. 187 s. 134; 1983 a. 219; 1994 a. 316; 1993 a. 329; 1995 a. 201. SECTION 2. 66.014 (9) (h) of the statutes is amended to read:
6	66.014 (9) (h) Except for an incorporation petition which describes the territory
7	recommended by the department under s. 66.014 (9) (e) 3., no petition for the
8	incorporation of the same or substantially the same territory may be entertained for
9	one year 3 years following the date of the denial of the petition or the date of any
10	election at which incorporation was rejected by the electors.
11	History: 1973 c. 37; 1977 c. 29; 1977 c. 187 s. 134; 1983 a. 219; 1994 a. 316; 1993 a. 329; 1995 a. 201. SECTION 3. 66.015 (intro.) of the statutes is amended to read:
12	66.015 Standards to be applied by the circuit court. (intro.) Before
13	referring the incorporation petition as provided in s. 66.014 (2) to the department,
14	the court shall determine whether the petition meets the formal and signature
15	requirements and shall further find, except as provided in sub. (6) , that the following
16	minimum requirements are met:
17	History: 1977 c. 29. SECTION 4. 66.015 (6) of the statutes is created to read:
18	66.015 (6) INCORPORATION AS PART OF COOPERATIVE PLAN. If an incorporation is
18 (19)	part of cooperative plan under s. 66.023, the court may not consider whether any of
18 (19) 20	part of cooperative plan under s. 66.023 , the court may not consider whether any of the requirements under subs. (1) to (5) are met.
(19)	part of cooperative plan under s. 66.023, the court may not consider whether any of the requirements under subs. (1) to (5) are met. SECTION 5. 66.016 (3) of the statutes is created to read:
(19) 20	part of cooperative plan under s. 66.023 , the court may not consider whether any of the requirements under subs. (1) to (5) are met.
19 20 21	part of cooperative plan under s. 66.023, the court may not consider whether any of the requirements under subs. (1) to (5) are met. SECTION 5. 66.016 (3) of the statutes is created to read: 66.016 (3) The department may require the petitioner to provide the department with sufficient information for the department to determine whether the
19) 20 21 22	part of cooperative plan under s. 66.023, the court may not consider whether any of the requirements under subs. (1) to (5) are met. SECTION 5. 66.016 (3) of the statutes is created to read: 66.016 (3) The department may require the petitioner to provide the

the public interest under sub. (2). If a petitioner does not provide the department with such required information the department may, with the consent of the petitioner, conduct any research or other analytical work that is necessary to enable the department to make the determinations described in this subsection. Any costs incurred by the department in conducting such research or analytical work shall be determined by the secretary of administration and shall be charged to, and payable by, the petitioner.

SECTION 6. 66.023 (title) of the statutes is amended to read:

66.023 (title) Boundary change pursuant to approved cooperative plan; incorporation of certain towns.

SECTION 7. 66.023 (2) (intro.) of the statutes is amended to read:

66.023 (2) Boundary Change authority. (intro.) Any combination of municipalities may determine the boundary lines between themselves under a cooperative plan that is approved by the department under this section. The cooperative plan may also include the incorporation of all or part of town into a city or village, as described in sub. (4) (am). No boundary of a municipality may be changed or maintained under this section unless the municipality is a party to the cooperative agreement. The cooperative plan shall provide one or more of the following:

SECTION 8. 66.023 (2) (e) of the statutes is created to read:

66.023 (2) (e) The date on which all or part of a town that is a party to the plan is to become incorporated as a city or village and the boundary of the new city or village if it does not include all of the territory of the town from which it was incorporated.

SECTION 9. 66.023 (4) (am) of the statutes is created to read:

1	66.023 (4) (am) Procedure if cooperative plan includes an incorporation. 1. For
2	a proposed plan to include an incorporation, the steps contained in ss. 66.014 (1) to
3	(4) and (8) and 66.015 shall be concluded before the start of the hearing under par.
4	(b). '
5	2. If the steps described in subd. $\overset{\checkmark}{1}$ are concluded before the start of the hearing
6	and if the final cooperative plan is submitted to the department for review under sub .
7	(5), the department shall, as part of its review, consider the effect of the proposed
8	incorporation on the remainder of the town, if any, and on the other parties to the
9	plan.
10	3. The final cooperative plan shall also contain a contingency cooperative plan
11	that will take the place of the final cooperative plan in the event that the proposed
12	incorporation that is part of the final cooperative plan is defeated in the referendum
13	that is described under subd. 4.
14	4. If the department approves a final cooperative plan under sub. (5) that
15	contains an incorporation of all or part of a town, the incorporation may not take
16	effect until it is approved in a referendum that shall be held under s. 66.018. If the
17	majority of votes cast in the referendum is against the incorporation, the contingent
18	cooperative plan shall take the place of the final cooperative plan.
19	SECTION 10. 66.023 (5) (c) 7. of the statutes is created to read:
20	66.023 (5) (c) 7. If the cooperative plan contains a proposed incorporation, the
21	incorporation is in the public interest. In determining whether the incorporation is
(22)	int he public interest, the department may apply the standards under s. 66.016.

(END)

()-NOEE)

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

Please review this bill carefully. I'm not sure exactly how you want the incorporation provisions described in par. B of your instructions to be instituted, so I had to guess about what you wanted in a number of instances. In addition, I was not able to execute your instructions under par. A (1) and (2).

With respect to instruction A (1), I have a number of comments and questions. To what level do you want to reduce the area requirement in s. 66.015? Also, it seems like this instruction is out of sequence with regard to the incorporation process. Under current law, the circuit court makes the findings under s. 66.015 before the department makes the determinations under s. 66.016, so this instruction can't really be accomplished. To accomplish your intent as stated in instruction A (1), it seems like you would need to repeal all of the area requirements under s. 66.015 and merely require the court to determine whether the petition meets the formal and signature requirements (see s. 66.015 intro.)) and then let the department act under s. 66.016. Is this your intent?

I'm not sure what instruction A (2) means. On what basis are "incremental annexations" to be allowed to continue? How big is an "increment?" During what period of time may such incremental annexations be permitted? What does it mean ✓ to not materially affect the petition?"

Marc E. Shovers Senior Legislative Attorney 266–0129

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1641/P1dn MES:wlj&jlg:jf

January 12, 1999

Please review this bill carefully. I'm not sure exactly how you want the incorporation provisions described in par. B of your instructions to be instituted, so I had to guess about what you wanted in a number of instances. In addition, I was not able to execute your instructions under par. A (1) and (2).

With respect to instruction A (1), I have a number of comments and questions. To what level do you want to reduce the area requirement in s. 66.015? Also, it seems like this instruction is out of sequence with regard to the incorporation process. Under current law, the circuit court makes the findings under s. 66.015 before the department makes the determinations under s. 66.016, so this instruction can't really be accomplished. To accomplish your intent as stated in instruction A (1), it seems like you would need to repeal all of the area requirements under s. 66.015 and merely require the court to determine whether the petition meets the formal and signature requirements (see s. 66.015 (intro.)) and then let the department act under s. 66.016. Is this your intent?

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Marc E. Shovers Senior Legislative Attorney 266–0129

Shovers, Marc

From:

Grinde, Kirsten

Sent:

Thursday, January 28, 1999 8:49 AM

To:

Shovers, Marc

Subject:

FW: LRB Draft: 99-0345/P3 and 99-1641/P1

Marc.

'Py includes the Please go ahead and make the changes we discussed on these two drafts. As the message below indicates, the area review is fine as drafted.

Thanks,

Kirsten

----Original Message-----

From:

Saunders, Mark

Sent:

Wednesday, January 27, 1999 4:59 PM

To: Subject: Grinde, Kirsten RE: LRB Draft: 99-0345/P3 and 99-1641/P1

Hi Kirsten--I have no changes to this draft, because the sequence is correct as I understand George Hall's ideas. This is because of the nature of cooperative agreements. I'm going to forward the draft to george for his final comment. I'll be out Thursday and Friday at the State Bar Convention, so you will have to go through him on this. Thanks for your work.

----Original Message-----

From:

Grinde, Kirsten

Sent:

Wednesday, January 27, 1999 4:23 PM

To:

Saunders, Mark

Subject:

FW: LRB Draft: 99-0345/P3 and 99-1641/P1

Mark,

Did you have any changes to these drafts or responses to the drafter's notes? Marc Shovers has asked me to consider the sequence of events that would occur under the changes in LRB 1641/P1 as drafted. Is it DOA's intent to have DOA make its determinations before the circuit court makes its findings?

Please let me know ASAP. All drafts have to be final by the end of the week.

Thanks,

Kirsten

----Original Message-----

From:

Grinde, Kirsten

Sent:

Friday, January 15, 1999 11:23 AM

To:

Saunders, Mark

Subject:

FW: LRB Draft: 99-0345/P3 and 99-1641/P1

Mark,

Below I have attached the latest versions of the municipal boundary review procedures and municipal incorporation modifications drafts.

Please let me know if you have any questions or changes that should be made to the language as drafted.

Kirsten

Following is the PDF version of draft 99-1641/P1.

<< File: 99-1641/P1 >> << File: 99-1641/P1dn >>



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1641/Pt MES:wlf&&jlg;jf

DOA:.....Grinde – Modify municipal incorporation; create new incorporation procedure

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ..., relating to: modifying the law relating to municipal incorporation and creating a new method of incorporation for a town that is a party to a cooperative municipal boundary agreement.

(NSANU)

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Analysis by the Legislative Reference Bureau (To be provided in a future version of the bill.

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determine whether or not the standards under s. 66.016 are met, except that if the 1 incorporation is part of a cooperative boundary agreement under s. 66.023, the 2 department is not required to determine whether the standards under s. 66.016 are 3 4 met. SECTION 2. 66.014 (9) (h) of the statutes is amended to read: 5 66.014 (9) (h) Except for an incorporation petition which describes the territory 6 recommended by the department under s. 66.014 (9) (e) 3., no petition for the 7 incorporation of the same or substantially the same territory may be entertained for 8 one year 3 years following the date of the denial of the petition or the date of any 9 election at which incorporation was rejected by the electors. 10 SECTION 3. 66.015 (intro.) of the statutes is amended to read: 11 66.015 Standards to be applied by the circuit court. (intro.) Before 12 referring the incorporation petition as provided in s. 66.014 (2) to the department, 13 the court shall determine whether the petition meets the formal and signature 14 requirements and shall further find, except as provided in sub. (6), that the following 15 minimum requirements are met: 16 SECTION 4. 66.015 (6) of the statutes is created to read: 17 66.015 (6) Incorporation as part of cooperative plan. If an incorporation is 18 part of a cooperative plan under s. 66.023, the court may not consider whether any 19 of the requirements under subs. (1) to (5) are met. 20 SECTION 5. 66.016 (3) of the statutes is created to read: 21 The department may require the petitioner to provide the 66.016 **(3)** 22 department with sufficient information for the department to determine whether the 23 requirements under sub. (1) are met and whether the proposed incorporation is in 24

the public interest under sub. (2). If a petitioner does not provide the department

-2-

with such required information the department may, with the consent of the
petitioner, conduct any research or other analytical work that is necessary to enable
the department to make the determinations described in this subsection. Any costs
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3	(4) and (8) and 66.015 shall be concluded before the start of the hearing under par.
4	(b).
5	2. If the steps described in subd. 1 are concluded before the start of the hearing
6	and if the final cooperative plan is submitted to the department for review under sub.
7	(5), the department shall, as part of its review, consider the effect of the proposed
8	incorporation on the remainder of the town, if any, and on the other parties to the
9	plan.
10	3. The final cooperative plan shall also contain a contingency cooperative plan
11	that will take the place of the final cooperative plan in the event that the proposed
12	incorporation that is part of the final cooperative plan is defeated in the referendum
13	that is described under subd. 4.
14	4. If the department approves a final cooperative plan under sub. (5) that
15	contains an incorporation of all or part of a town, the incorporation may not take
16	effect until it is approved in a referendum that shall be held under s. 66.018. If the
17	majority of votes cast in the referendum is against the incorporation, the contingent
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19	SECTION 10. 66.023 (5) (c) 7. of the statutes is created to read:
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21	incorporation is in the public interest. In determining whether the incorporation is
22	in the public interest, the department may apply the standards under s. 66.016.

(END)

1999–2000 DRAFTING INSERT FROM THE

LEGISLATIVE REFERENCE BUREAU



LOCAL GOVERNMENT VOTHER LOCAL GOVERNMENT V

Under current law, most towns may incorporate as a city or village only after following certain procedures and receiving approval for the incorporation from a circuit court and from the department of administration (DOA). The circuit court must review the incorporation petition to ensure compliance with procedural and signature requirements and must make several determinations relating to minimum area and population density requirements of the area to be incorporated. DOA must determine whether certain requirements relating to the overall characteristics of the territory and the characteristics of the territory beyond the most densely populated area of the territory are met. DOA must also determine whether the proposed incorporation is in the public interest, based on present and potential sources of tax revenue in proposed city or village, the level of governmental services that are provided or needed and the impact of the proposed incorporation on the remainder of the town and on the surrounding metropolitan community.

Under the bill, if an incorporation petitioner does not provide DOA with enough information for it to determine whether the requirements relating to the characteristics of the territory are met or whether the proposed incorporation is in the public interest DOA may, with the petitioner's consent, conduct any research or other work that is necessary to enable DOA to make such determinations. Any costs DOA incurs in conducting the research or other work is payable by the petitioner.

Also under current law, if a town wishes to consolidate with another centiguous city, village or town, the consolidation may not take effect unless a circuit court and DOA find that the proposed consolidation is in the public interest.

Current law also allows any combination of cities, villages or towns (municipalities) to determine the boundary lines between them by under a cooperative plan that is approved by DOA.

This bill authorize municipalities that enter into a cooperative plan to include as part of the plan the incorporation of all or part of a town into a city or village. Because an incorporation that is part of a cooperative plan may not take effect unless it is approved in a referendum, such a plan must include a contingency cooperative plan that will take the place of the plan if the proposed incorporation is defeated in the referendum.

If a cooperative plan includes a proposed incorporation, a circuit court's review of the incorporation petition is limited to a review of the procedural and signature requirements, and DOA is not required to make any of the determinations it would otherwise be required to make if the incorporation petition was not part of a cooperative plan. Under the bill DOA is still required to determine whether the cooperative plan, including the proposed incorporation, is in the public interest under the standards that apply to the review of scooperative plans. In making this determination, DOA may apply the standards that are required if a proposed incorporation is not part of a cooperative plan.

-the public interest

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requirements
and whether
the proposed
incorporation

the

For further information see the $\it state$ and $\it local$ fiscal estimate, which will be printed as an appendix to this bill.

Shovers, Marc

From: Sent:

Grinde, Kirsten

Sunday, January 31, 1999 5:05 PM Shovers, Marc LRB 1641/P2

To: Subject:

Marc,

Please make the following change to LRB 1641/P2:

Page 3, lines 13-23, remove Section 4 and the related analysis at the top of page 2.

Let me know if you have any questions.

Thanks,

Kirsten



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State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1641/Pz MES:wlj&jlg;hmh

DOA:.....Grinde – Modify municipal incorporation; create new incorporation procedure

FOR 1999-01 BUDGET - NOT READY FOR INTRODUCTION

AN ACT...; relating to: modifying the law relating to municipal incorporation and creating a new method of incorporation for a town that is a party to a cooperative municipal boundary agreement.

Analysis by the Legislative Reference Bureau LOCAL GOVERNMENT

OTHER LOCAL GOVERNMENT

Under current law, most towns may incorporate as a city or village only after following certain procedures and receiving approval for the incorporation from a circuit court and from the department of administration (DOA). The circuit court must review the incorporation petition to ensure compliance with procedural and signature requirements and must make several determinations relating to minimum area and population density requirements of the area to be incorporated. DOA must determine whether certain requirements relating to the overall characteristics of the territory and the characteristics of the territory beyond the most densely populated area of the territory are met. DOA must also determine whether the proposed incorporation is in the public interest, based on present and potential sources of tax revenue in the proposed city or village, the level of governmental services that are provided or needed and the impact of the proposed incorporation on the remainder of the town and on the surrounding metropolitan community.

Dinder the bill, if an incorporation petitioner does not provide DOA with enough information for it to determine whether the requirements relating to the characteristics of the territory are met or whether the proposed incorporation is in the public interest DOA may, with the petitioner's consent, conduct any research or other work that is necessary to enable DOA to make such determinations. Any costs DOA incurs in conducting the research or other work is payable by the petitioner.

Current law also allows any combination of cities, villages or towns (municipalities) to determine the boundary lines between them under a cooperative

plan that is approved by DOA.

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This bill authorizes municipalities that enter into a cooperative plan to include as part of the plan the incorporation of all or part of a town into a city or village. Because an incorporation that is part of a cooperative plan may not take effect unless it is approved in a referendum, such a plan must include a contingency cooperative plan that will take the place of the plan if the proposed incorporation is defeated in the referendum.

If a cooperative plan includes a proposed incorporation, a circuit court's review of the incorporation petition is limited to a review of the procedural and signature requirements, and DOA is not required to make any of the determinations it would otherwise be required to make if the incorporation petition was not part of a cooperative plan. Under the bill, DOA is still required to determine whether the cooperative plan, including the proposed incorporation, meets certain statutory requirements and whether the proposed incorporation is in the public interest. In making the public interest determination, DOA may apply the standards that are required if a proposed incorporation is not part of a cooperative plan.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.014 (8) (b) of the statutes is amended to read:

66.014 (8) (b) On the basis of the hearing the circuit court shall find if the standards under s. 66.015 are met. If the court finds that the standards are not met, the court shall dismiss the petition. If the court finds that the standards are met the court shall refer the petition to the department and thereupon the department shall determine whether or not the standards under s. 66.016 are met, except that if the incorporation is part of a cooperative boundary agreement under s. 66.023, the

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by, the petitioned

1	department is not required to determine whether the standards under s. 66.016 are
2	met.
3	SECTION 2. 66.015 (intro.) of the statutes is amended to read:
4	66.015 Standards to be applied by the circuit court. (intro.) Before
5	referring the incorporation petition as provided in s. 66.014 (2) to the department,
6	the court shall determine whether the petition meets the formal and signature
7	requirements and shall further find, except as provided in sub. (6), that the following
8	minimum requirements are met:
9	SECTION 3. 66.015 (6) of the statutes is created to read:
10	66.015 (6) Incorporation as part of cooperative plan. If an incorporation is
11	part of a cooperative plan under s. 66.023, the court may not consider whether any
12	of the requirements under subs. (1) to (5) are met.
13	SECTION 4. 66.016 (3) of the statutes is created to read:
14	66.016 (3) The department may require the petitioner to provide the
15	department with sufficient information for the department to determine whether the
16	requirements under sub. (1) are met and whether the proposed incorporation is in
17	the public interest under sub. (2). If a petitioner does not provide the department
18	with such required information the department may, with the consent of the
19	petitioner, conduct any research or other analytical work that is necessary to enable
20	the department to make the determinations described in this subsection. Any costs
21	incurred by the department in conducting such research or analytical work shall be
22	determined by the secretary of administration and shall be charged to, and payable

SECTION 5. 66.023 (title) of the statutes is amended to read:

The first of the second of the

1	66.023 (title) Boundary change pursuant to approved cooperative
2	plan; incorporation of certain towns.
3	SECTION 6. 66.023 (2) (intro.) of the statutes is amended to read:
4	66.023 (2) BOUNDARY CHANGE AUTHORITY. (intro.) Any combination of
5	municipalities may determine the boundary lines between themselves under a
6	cooperative plan that is approved by the department under this section. The
7	cooperative plan may also include the incorporation of all or part of a town into a city
8	or village, as described in sub. (4) (am). No boundary of a municipality may be
9	changed or maintained under this section unless the municipality is a party to the
10	cooperative agreement. The cooperative plan shall provide one or more of the
11	following:
12	SECTION 7. 66.023 (2) (e) of the statutes is created to read:
13	66.023 (2) (e) The date on which all or part of a town that is a party to the plan
14	is to become incorporated as a city or village and the boundary of the new city or
15	village if it does not include all of the territory of the town from which it was
16	incorporated.
17	SECTION 8. 66.023 (4) (am) of the statutes is created to read:
18	66.023 (4) (am) Procedure if cooperative plan includes an incorporation. 1. For
19	a proposed plan to include an incorporation, the steps contained in ss. 66.014(1) to
20	(4) and (8) and 66.015 shall be concluded before the start of the hearing under par.
21	(b).
22	2. If the steps described in subd. 1 are concluded before the start of the hearing
23	and if the final cooperative plan is submitted to the department for review under sub-
24	(5), the department shall, as part of its review, consider the effect of the proposed

acorporation on the remainder of the town, if any, and on the other parties to the
lan.
3. The final cooperative plan shall also contain a contingency cooperative plan
hat will take the place of the final cooperative plan in the event that the proposed
ncorporation that is part of the final cooperative plan is defeated in the referendum
hat is described under subd. 4.
4. If the department approves a final cooperative plan under sub. (5) that
ontains an incorporation of all or part of a town, the incorporation may not take
ffect until it is approved in a referendum that shall be held under s. 66.018. If the
najority of votes cast in the referendum is against the incorporation, the contingent
cooperative plan shall take the place of the final cooperative plan.
SECTION 9. 66.023 (5) (c) 7. of the statutes is created to read:
66.023 (5) (c) 7. If the cooperative plan contains a proposed incorporation, the
ncorporation is in the public interest. In determining whether the incorporation is
n the public interest, the department may apply the standards under s. 66.016.
(END)



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1641/P3 MES:wlj&jlg:km

NOW



DOA:.....Grinde – Modify municipal incorporation; create new incorporation procedure

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: modifying the law relating to municipal incorporation and creating a new method of incorporation for a town that is a party to a cooperative municipal boundary agreement.

Analysis by the Legislative Reference Bureau LOCAL GOVERNMENT

OTHER LOCAL GOVERNMENT

Under current law, most towns may incorporate as a city or village only after following certain procedures and receiving approval for the incorporation from a circuit court and from the department of administration (DOA). The circuit court must review the incorporation petition to ensure compliance with procedural and signature requirements and must make several determinations relating to minimum area and population density requirements of the area to be incorporated. DOA must determine whether certain requirements relating to the overall characteristics of the territory and the characteristics of the territory beyond the most densely populated area of the territory are met. DOA must also determine whether the proposed incorporation is in the public interest, based on present and

Not This bill reduces the minimum area requirements from four square miles to three square miles under certain circumstances

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potential sources of tax revenue in the proposed city or village, the level of governmental services that are provided or needed and the impact of the proposed incorporation on the remainder of the town and on the surrounding metropolitan community.

Current law also allows any combination of cities, villages or towns (municipalities) to determine the boundary lines between them under a cooperative

plan that is approved by DOA.

This bill authorizes municipalities that enter into a cooperative plan to include as part of the plan the incorporation of all or part of a town into a city or village. Because an incorporation that is part of a cooperative plan may not take effect unless it is approved in a referendum, such a plan must include a contingency cooperative plan that will take the place of the plan if the proposed incorporation is defeated in the referendum.

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For further information see the state and local fiscal estimate, which will be

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66.014 (8) (b) On the basis of the hearing the circuit court shall find if the standards under s. 66.015 are met. If the court finds that the standards are not met, the court shall dismiss the petition. If the court finds that the standards are met the court shall refer the petition to the department and thereupon the department shall determine whether or not the standards under s. 66.016 are met, except that if the incorporation is part of a cooperative boundary agreement under s. 66.023, the department is not required to determine whether the standards under s. 66.016 are met.

SECTION 2. 66.015 (intro.) of the statutes is amended to read: 1 66.015 Standards to be applied by the circuit court. (intro.) Before 2 referring the incorporation petition as provided in s. 66.014 (2) to the department, 3 the court shall determine whether the petition meets the formal and signature 4 requirements and shall further find, except as provided in sub. (6), that the following 5 minimum requirements are met: 6 SECTION 3. 66.015 (6) of the statutes is created to read: 7 66.015 (6) Incorporation as part of cooperative plan. If an incorporation is 8 part of a cooperative plan under s. 66.023, the court may not consider whether any 9 of the requirements under subs. (1) to (5) are met. 10 SECTION 4. 66.023 (title) of the statutes is amended to read: 11 66.023 (title) Boundary change pursuant to approved cooperative 12 plan; incorporation of certain towns. 13 SECTION 5. 66.023 (2) (intro.) of the statutes is amended to read: 14 (intro.) Any combination of BOUNDARY CHANGE AUTHORITY. 66.023 **(2)** 15 municipalities may determine the boundary lines between themselves under a 16 cooperative plan that is approved by the department under this section. The 17 cooperative plan may also include the incorporation of all or part of a town into a city 18 or village, as described in sub. (4) (am). No boundary of a municipality may be 19 changed or maintained under this section unless the municipality is a party to the 20 cooperative agreement. The cooperative plan shall provide one or more of the 21 following: 22 SECTION 6. 66.023 (2) (e) of the statutes is created to read: 23 66.023 (2) (e) The date on which all or part of a town that is a party to the plan 24 is to become incorporated as a city or village and the boundary of the new city or 25

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1	village if it does not include all of the territory of the town from which it was
2	incorporated.
3	SECTION 7. 66.023 (4) (am) of the statutes is created to read:
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7	(b).
8	2. If the steps described in subd. 1 are concluded before the start of the hearing
9	and if the final cooperative plan is submitted to the department for review under sub.
10	(5), the department shall, as part of its review, consider the effect of the proposed
11	incorporation on the remainder of the town, if any, and on the other parties to the
12	plan.
13	3. The final cooperative plan shall also contain a contingency cooperative plan
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17	4. If the department approves a final cooperative plan under sub. (5) that
18	contains an incorporation of all or part of a town, the incorporation may not take
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majority of votes cast in the referendum is against the incorporation, the contingent

cooperative plan shall take the place of the final cooperative plan.

SECTION 8. 66.023 (5) (c) 7. of the statutes is created to read:

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66.023 (5) (c) 7. If the cooperative plan contains a proposed incorporation, the
incorporation is in the public interest. In determining whether the incorporation is
in the public interest, the department may apply the standards under s. 66.016.
(END)

Section #. 66.015 (5) of the statutes is amended to read:



66.015 (5) STANDARDS WHEN NEAR FIRST, SECOND OR THIRD CLASS CITY. Where the proposed boundary of a metropolitan village or city is within 10 miles of the boundary of a city of the first class or 5 miles of a city of the second or third class, the minimum area requirements shall be 4 and 6 square miles for villages and cities, respectively.

History: 1977 c. 29.



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1641/P4 MES:wlj&jlg:lp

DOA:.....Grinde – Modify municipal incorporation; create new incorporation procedure

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

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Under current law, most towns may incorporate as a city or village only after following certain procedures and receiving approval for the incorporation from a circuit court and from the department of administration (DOA). The circuit court must review the incorporation petition to ensure compliance with procedural and signature requirements and must make several determinations relating to minimum area and population density requirements of the area to be incorporated. This bill reduces the minimum area requirements from four square miles to three square miles under certain circumstances. DOA must determine whether certain requirements relating to the overall characteristics of the territory and the characteristics of the territory beyond the most densely populated area of the territory are met. DOA must also determine whether the proposed incorporation is in the public interest, based on present and potential sources of tax revenue in the proposed city or village, the level of governmental services that are provided or

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Current law also allows any combination of cities, villages or towns (municipalities) to determine the boundary lines between them under a cooperative plan that is approved by DOA.

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If a cooperative plan includes a proposed incorporation, a circuit court's review of the incorporation petition is limited to a review of the procedural and signature requirements, and DOA is not required to make any of the determinations it would otherwise be required to make if the incorporation petition was not part of a cooperative plan. Under the bill, DOA is still required to determine whether the cooperative plan, including the proposed incorporation, meets certain statutory requirements and whether the proposed incorporation is in the public interest. In making the public interest determination, DOA may apply the standards that are required if a proposed incorporation is not part of a cooperative plan.

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:	requirements and shall further find, except as provided in sub. (6), that the following
1	minimum requirements are met:
	SECTION 3. 66.015 (5) of the statutes is amended to read:
	66.015 (5) Standards when near first, second or third class city. Where the
]	proposed boundary of a metropolitan village or city is within 10 miles of the boundary
. (of a city of the first class or 5 miles of a city of the second or third class, the minimum
ä	area requirements shall be -4 — 3 and 6 square miles for villages and cities,
1	respectively.
	SECTION 4. 66.015 (6) of the statutes is created to read:
	66.015 (6) Incorporation as part of cooperative plan. If an incorporation is
]	part of a cooperative plan under s. 66.023, the court may not consider whether any
(of the requirements under subs. (1) to (5) are met.
	SECTION 5. 66.023 (title) of the statutes is amended to read:
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]	plan <u>; incorporation of certain towns</u> .
	SECTION 6. 66.023 (2) (intro.) of the statutes is amended to read:
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(cooperative plan that is approved by the department under this section. The
9	cooperative plan may also include the incorporation of all or part of a town into a city
9	or village, as described in sub. (4) (am). No boundary of a municipality may be
(changed or maintained under this section unless the municipality is a party to the

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SECTION 6

1	cooperative agreement. The cooperative plan shall provide one or more of the
2	following:
3	SECTION 7. 66.023 (2) (e) of the statutes is created to read:
4	66.023 (2) (e) The date on which all or part of a town that is a party to the plan
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7	incorporated.
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18	3. The final cooperative plan shall also contain a contingency cooperative plan
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20	incorporation that is part of the final cooperative plan is defeated in the referendum
21	that is described under subd. 4.
22	4. If the department approves a final cooperative plan under sub. (5) that

contains an incorporation of all or part of a town, the incorporation may not take

effect until it is approved in a referendum that shall be held under s. 66.018. If the

ร	in the public interest, the department may apply the standards under s. 66.016.
5	incorporation is in the public interest. In determining whether the incorporation is
4	66.023 (5) (c) 7. If the cooperative plan contains a proposed incorporation, the
3	SECTION 9. 66.023 (5) (c) 7. of the statutes is created to read:
2	cooperative plan shall take the place of the final cooperative plan.
1	majority of votes cast in the referendum is against the incorporation, the contingent

NOTE TO DRAFTING FILE for LRB-1641:

Per the drafter, this draft has been redrafted to a "/1" as no problems remain in the draft that require resolution before introduction of the budget bill. There are no changes between the "/PX" and the "/1."

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FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

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7	(END)
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