1999 DRAFTING REQUEST

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FE Sent For:

Received: 01/12/99				Received By: mlief			
Wanted: Soon				Identical to LRB:			
For: Admini	stration-Bu	ıdget 6-1923			By/Representing: Pahnke		
This file may	be shown t	to any legislato	r: NO		Drafter: mlief		
May Contact	:				Alt. Drafters:		
Subject:	Education	on - handicapp on - MPS on - school fina			Extra Copies:	PG	
DOA:Pal Instructions See Attached	6:	bility of MPS c	harter schoo	ls for specia	l education aid		
Drafting Hi	story:						
Vers. D	<u>rafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required
	lief 1/26/99	gilfokm 01/26/99	martykr 01/27/99		lrb_docadmin 01/27/99		S&L
	llief 2/2/99	gilfokm 02/2/99	jfrantze 02/3/99		lrb_docadmin 02/3/99		S&L

<END>

1999 DRAFTING REQUEST

Bill

Received: 01/12/99	
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Received By: mlief

Wanted: Soon

Identical to LRB:

For: Administration-Budget 6-1923

By/Representing: Pahnke

This file may be shown to any legislator: NO

Drafter: mlief

May Contact:

Alt. Drafters:

Subject:

Education - handicapped ed.

Extra Copies:

PG

Education - MPS

Education - school finance

Topic:

DOA:.....Pahnke - Eligibility of MPS charter schools for special education aid

Instructions:

See Attached

Drafting History:

Vers. <u>Drafted</u>

Reviewed

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Submitted

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mlief 01/26/99

gilfokm 01/26/99 martykr 01/27/99 ____

lrb_docadmin 01/27/99 S&L

FE Sent For:

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ZEND>

1999 DRAFTING REQUEST

Bill

Received: 01/12/99

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See Attached

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Jacketed

Required

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-1-26-77

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FE Sent For:

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STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION (608-266-3361)
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We descensed begal problem this posed
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STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION
DIVISION OF EXECUTIVE BUDGET AND FINANCE
DOA-5167 N(ROG/95)

FACSIMILE COVER MESSAGE

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COMMENTS / INSTRUCTIONS		
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TEL:608 264 9328

P. 002

NO. 928

CREATE s. 118.40 (2r)(h) Special Education Services

- (1) PERSONNEL. To provide special education and related services specified in an individual education program developed pursuant to the Individuals with Disabilities Education Act, a school chartered under par (b) may employ or contract for full-or part-time licensed teachers, licensed coordinators of special education, licensed school social workers, licensed school psychologists, paraprofessionals, licensed consulting teachers to work with any teacher of regular education programs who has a child with a disability in a class and any other personnel approved by the department.
- (2) TRANSPORTATION. A school chartered under par (b) may provide or contract for specialized or additional transportation specified in an individual education program for a child with disabilities who is enrolled in the school.
- (3) PROGRAM AID. Upon determining that a school chartered under par (b) is in compliance with the Individuals with Disabilities Education Act, the state superintendent shall certify to the department of administration in favor of each such school 63% of the amount expended by the school during the preceding year for services specified in sub (1) and (2). The department of administration shall pay such aid to the charter school from the appropriation under s. 20.255 (2) (b).

Salaries of licensed school psychologists and licensed school social workers shall be reimbursed at 51% without regard to whether they are employed in a program for children with disabilities.

- (4) OFFSETTING RECEIPTS. In any school year, any federal operational revenues expended on costs aidable under this section shall be deducted from costs aidable under this section before aids are calculated under this section.
- (5) DISTRIBUTION SCHEDULE. Each school chartered under par (b) that is entitled to state aid under this section shall receive 15% of its total aid entitlement, subject to projected proration under s. 115.882, in each month from November to March and 25% of its total entitlement in June. Claims for aid provided under this section shall be made on forms provided by the department.

AMEND s. 115.882 Proration of state aid. If the appropriation under s. 20.255 (2) (b) in any one year is insufficient to pay the full amount of aid under ss. 115.88, end 118.255, and 118.40(2r)(h)(3). funds in the appropriations shall be used first for the purpose of s. 115.88 (4) and any remaining funds shall be prorated among the counties, school districts, schools chartered under s. 118.40 (2r) and cooperative educational services agencies entitled thereto.

TEL:608 264 9328

P. 003

AMEND s. 20.255 (2)(b) Aids for special education. The amounts in the schedule for the payment of aids for public and private school pupils under ss. 115.88, 115.97 118.40(2r) (h)(3) and 118.255.

[NOTE: The above draft is intended as assistance to DOA in the drafting of statutory changes permitting payment of special education aid to charter schools created by non-MPS entities in the city of Milwaukee. At this time the draft itself is not an official proposal of the DPI.

While tailored to very closely match the federal special education law (IDEA), subch. V of ch. 115 does require that school districts meet some requirements in addition to those imposed by federal law. If language making schools chartered by the city of Milwaukee, Milwaukee area technical college and UW-M eligible for state special education categorical aid is included in subch. V of ch. 115, those charter schools would also have to meet all state requirements in addition to federal requirements. Because the general intent behind charter schools is to permit innovation and experimentation largely free from state regulation, it is believed that specific language regarding eligibility for state special education categorical aids should be added to the charter school statute, rather than to subch. V of ch. 115, and that aid should be contingent upon compliance with IDEA, rather than compliance with both state and federal special education law].

Prepared by Faye Stark, DPI 1-20-99

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AMEND 115.88 to read:

115.88 State aid. (1) PERSONNEL. A school board, board of control of a cooperative educational service agency or, upon authorization of the county board, a county children with disabilities education board may employ, and a charter school established under s. 118.40(2r) may employ or contract for, for a special education program, either full-or part-time.....

- (1m) PROGRAM AID (a) If, upon receipt of the plan under s.115.77 (4), the state superintendent is satisfied that the special education program has been maintained during the preceding school year in accordance with law, or, if, in the case of a charter school established under s.

 118.40(2r), the state superintendent is satisfied that the special education program has been maintained during the preceding school year in accordance with the Individuals with Disabilities Education

 Act, the state superintendent shall certify to the department of administration in favor of each county, cooperative educational service agency, and school district and charter school maintaining such special education program a sum equal to 63% of the amount expended by the county, agency and school district or charter school during the The department of administration shall pay such amounts to the county, agency, and school district and charter school established under s.118.40(2r)
- (2) TRANSPORTATION AID. If upon receipt of the plan under s. 115.77 (4) the state superintendent is satisfied that the transportation children with disabilities has been maintained during the preceding year in accordance with the law, or if, in the case of a charter school established under s. 118.40(2r), the state superintendent is satisfied that transportation of children with disabilities has been maintained during the preceding year in accordance with the Individuals with Disabilities Act, the state superintendent shall certify to the department of administration in favor of each county, cooperative educational service agency, ex school district or charter school established under s.118.40(2r) transporting such pupils 63% of the amount expended for such transportation.....The department of administration shall pay such amounts to the county, agency, ex school

P. 003

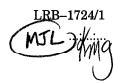
district or charter school established under s. 118.40(2r) from the appropriations under....

(9) DISTRIBUTION SCHEDULE Each county, cooperative educational service agency, and school district and charter school established under s.118.40(2r) entitled to aid under this section shall receive 15% of its total aid entitlement in each month from November to March and 25% of its total entitlement in June.

115.882 Proration of state aid. If the sum of the appropriations under s. 20.255 (2(b)....remaining funds shall be prorated among the counties, school districts, and cooperative educational service agencies and charter schools established under s. 118.40(2x) entitled thereto.



State of Misconsin 1999 - 2000 LEGISLATURE



DOA:.....Pahnke-Eligibility of MPS charter schools for special education aid

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

D-N)

to editing 126, 11:30

AN ACT (... relating to: the budget.

Analysis by the Legislative Reference Bureau

EDUCATION

PRIMARY AND SECONDARY EDUCATION

Under current law, a school board, board of control of a cooperative educational service agency or a county children with disabilities education board is eligible for special education aid if the state superintendent of public instruction (state superintendent) is satisfied that the special education program has been maintained according to law. This aid is equal to a percentage of the amount expended on special education costs in the preceding school year.

This bill provides that the operator of a charter school sponsored by the city of Milwaukee, the University of Wisconsin-Milwaukee and the Milwaukee Area Technical College is eligible for special education aid if the operator operates a special education program and the state superintendent is satisfied that the operator has complied with federal special education law (the Individuals With Disabilities In Education Act) as though the operator were a school board. This aid is equal to a percentage of the estimated amount that the operator will expend on the special education program in the current school year.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

History: 1997 a. 164.

SECTION 1. 115.88 (1m) (am) of the statutes is created to read:

school established under s. 118.40 (2r) operates a special education program and the state superintendent is satisfied that the operator of the charter school is complying with the individuals with disabilities in education act \$20 USC 1400 to 1491 as though the operator of the charter school were a local educational agency, as defined the charter school were a local educational agency, as defined administration in favor of the operator of a charter school a sum equal to 63% of the amount that the operator of the charter school estimates it will expend during the current school year for salaries of the charter school social workers, licensed coordinators of special education, licensed school social workers, licensed school psychologists, paraprofessionals, licensed consulting teachers to work with any teacher of regular education programs who has a child with a disability in a class and any other personnel, as determined by the state superintendent.

2. Salaries of licensed school psychologists and licensed school social workers shall be reimbursed at 51% without regard to whether they are employed in a program for children with disabilities.

SECTION 2. 115.88 of the statutes is created to read:

115.88 (2) If the operator of a charter school established under s. 118.40 (2r) transports children with disabilities and the state superintendent is satisfied that the operator of the charter school is complying with the individuals with

OTHER TROUSPORTATION AID.

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charter school were a local educational agency, as defined with 20 USC 1401 (15), the state superintendent shall certify to the department of administration in favor of the operator of charter school a sum equal to 63% of the amount that the operator of the charter school estimates it will expend during the current school year for transportation under this paragraph.

SECTION 3. 115.88 (9) of the statutes is amended to read:

115.88 (9) DISTRIBUTION SCHEDULE. Each county, cooperative educational service agency, operator of a charter school established under s. 118.40 (2r) and school district entitled to state aid under this section shall receive 15% of its total aid entitlement in each month from November to March and 25% of its total entitlement in June.

History: 1997 a. 164. SECTION 4. 115.882 of the statutes is amended to read:

115.882 Proration of state aid. If the sum of the appropriations under s. 20.255 (2) (b) and (br) in any one year is insufficient to pay the full amount of aid under ss. 115.88 and 118.255, funds in the appropriations shall be used first for the purpose of s. 115.88 (4) and any remaining funds shall be prorated among the counties, school districts, operators of charter schools established under s. 118.40 (2r) and cooperative educational service agencies entitled thereto.

History: 1997 a. 164.

(END)

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MJ	213 -1724/1da L:Kmg:
Bran	J
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Charle schools are exempt from this	Subsection
so it did not make sense to perm	ut them to
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do something that they are not pro	nipited Irun
doing.	
9/2. As we have discussed it would	le be best
to require the charter schools to such	mit
Something to DPI by a certain d	ate to
proof substantiate their dains	for costs
especially because the cost we	u be
estimated. Also, it the charter	
underestimate or overgestimate the	costs how
will DPI make any necessary adjusts	nerts?
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operator of & the charter school we	tre a
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STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

in 5.115.88 (1m) (am) and (DEA the requirement determin with IDEA within a state tex to serve, control or direct public schools. I does not make sense

to ash DPI to defermine if an entity that
to ash DPT to defermine if any entity that comply is not required to comply with IDEA does
is not required to comply with IDEA does
in fact comply with IDEA. If the bill
metudes DPI's proposed language, There is no
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go that it applies to the charter schools,
4. EINSERT - DN F
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DRAFTER'S NOTE FROM THE

LEGISLATIVE REFERENCE BUREAU

January 26, 1999

HO THAY

kmg:lp

INSERT-DN (to LRB-1724/1dn)

It is possible that a Wisconsin court would find that this legislation is a "private or local bill" which, under art. IV, sec. 18, of the Wisconsin Constitution, must be enacted as a single—subject legislation. If so, this legislation cannot validly be enacted as part of the biennial budget act, which clearly encompasses more than one subject.

The Wisconsin supreme court has created 2 tests to determine whether a bill is "private or local". One test applies to bills that are specific as to persons, places or things. See *Milwaukee Brewers Baseball Club v. Wisconsin Dept. of Health and Social Services*. 130 Wis. 2d 79 (1986). The other test applies to legislation that is general on its face but applicable only to a particular class. See *City of Brookfield v. Milwaukee Metropolitan Sewerage District*, 144 Wis. 2d 896 (1988), and *Davis v. Grover*, 166 Wis. 2d 501 (1992).

This legislation is general on its face but applicable only to a particular class (1st class city school districts). Under the *Brookfield* test, the legislation is unconstitutional unless all of the following are true:

- A.T. The classification is based upon substantial distinctions that make one class really different from another.
- b. A The classification is germane to the purpose of the law.
- C.3. The class is open to additional members.
- d. . The law applies equally to all members of the class.
- The characteristics of each class are so different from those of the other classes that substantially different treatment is justified.

In regard to the first part of the test, note that the *Brookfield* court and the *Davis* court both dealt with the classification of first class cities as opposed to other cities, but disagreed on whether there are substantial distinctions between 2 classification of cities. Therefore, it is difficult to predict the potential for and outcome of any court action on this legislation. You may wish to consider introducing the legislation as a separate bill.

Heter R. Grant Managing Attorney 267–3362

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1724/1dn MJL:kmg:km

January 26, 1999

Brian:

- 1. I did not amend s. 115.88 (1) because charter schools are exempt from this subsection so it did not make sense to permit them to do something that they are not prohibited from doing.
- 2. As we have discussed, it would be best to require the charter schools to submit something to DPI by a certain date to substantiate their claims for costs, especially because the costs will be estimated. Also, if the charter schools underestimate or overestimate the costs, how will DPI make any necessary adjustments?
- 3. I added the language "as though the operator of the charter school were a local educational agency ... [under] 20 USC 1401 (15)" in s. 115.88 (1m) (am) and (2m) because IDEA imposes the requirement to provide special education upon LEAs, which are defined as school boards or other public authorities that are legally constituted within a state to serve, control or direct public schools. It does not make sense, then, to ask DPI to determine if an entity that is not required to comply with IDEA does in fact comply with IDEA. If the bill includes DPI's proposed language, there is no way to predict how DPI will interpret IDEA so that it applies to the charter schools.
- 4. It is possible that a Wisconsin court would find that this legislation is a "private or local bill" which, under art. IV, sec. 18, of the Wisconsin Constitution, must be enacted as a single—subject legislation. If so, this legislation cannot validly be enacted as part of the biennial budget act, which clearly encompasses more than one subject.

The Wisconsin supreme court has created 2 tests to determine whether a bill is "private or local". One test applies to bills that are specific as to persons, places or things. See *Milwaukee Brewers Baseball Club v. Wisconsin Dept. of Health and Social Services*, 130 Wis. 2d 79 (1986). The other test applies to legislation that is general on its face but applicable only to a particular class. See *City of Brookfield v. Milwaukee Metropolitan Sewerage District*, 144 Wis. 2d 896 (1988), and *Davis v. Grover*, 166 Wis. 2d 501 (1992).

This legislation is general on its face but applicable only to a particular class (1st class city school districts). Under the *Brookfield* test, the legislation is unconstitutional unless all of the following are true:

a. The classification is based upon substantial distinctions that make one class really different from another.

- b. The classification is germane to the purpose of the law.
- c. The class is open to additional members
- d. The law applies equally to all members of the class.
- e. The characteristics of each class are so different from those of the other classes that substantially different treatment is justified.

In regard to the first part of the test, note that the *Brookfield* court and the *Davis* court both dealt with the classification of first class cities as opposed to other cities, but disagreed on whether there are substantial distinctions between 2 classification of cities. Therefore, it is difficult to predict the potential for and outcome of any court action on this legislation. You may wish to consider introducing the legislation as a separate bill.

Madelon J. Lief Legislative Attorney 267–7380



State of Misconsin 1999 - 2000 LEGISLATURE

MJL:kmg:km

DOA:.....Pahnke-Eligibility of MPS charter schools for special education aid

FOR 1999-01 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT.; relating to: the budget.

Analysis by the Legislative Reference Bureau **EDUCATION**

PRIMARY AND SECONDARY EDUCATION

Under current law, a school board, board of control of a cooperative educational service agency (CESA) or a county children with disabilities education board is eligible for special education aid if the state superintendent of public instruction (state superintendent) is satisfied that the special education program has been maintained according to law. This aid is equal to a percentage of the amount expended on special education costs in the preceding school year.

This bill provides that the operator of a charter school sponsored by the city of Milwaukee, the University of Wisconsin-Milwaukee and the Milwaukee Area Technical College is eligible for special education aid if the operator operates a special education program and the state superintendent is satisfied that the operator has complied with federal special education law (the Individuals With Disabilities In Education Act) as though the operator were a school board. This aid is equal to a percentage of the estimated amount that the operator will expend on the special education program in the current school years. The bill directs the state Subject to availability of funds.

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For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 115.88 (1m) (am) of the statutes is created to read:

115.88 (1m) (am) We Received provided in subd/2,4 the operator of a charter school established under s. 118.40 (2r) operates a special education program and the state superintendent is satisfied that the operator of the charter school is complying with 20 USC 1400 to 1491o as though the operator of the charter school were a local educational agency, as defined in 20 USC 1401 (15), the state superintendent shall certify to the department of administration in favor of the operator of the charter school a sum equal to Market the amount that the operator of the charter school estimates it will expend during the current school year for salaries of full-time or part-time licensed teachers, licensed coordinators of special education, licensed school social workers, licensed school psychologists, paraprofessionals, licensed consulting teachers to work with any teacher of regular education programs who has a child with a disability in a class and any other personnel, as determined by the state Certified costs under this paragraph are eligible for reinbursement from the appropriation under Salaries of licensed school psychologists and licensed school social workers shall be reimbursed at 51/% without regard to whether they are employed program for children with disabilities

SECTION 2. 115.88 (2m) of the statutes is created to read:

115.88 (2m) Other transportation aid. If the operator of a charter school established under s. 118.40 (2r) transports children with disabilities and the state superintendent is satisfied that the operator of the charter school is complying with

5, 20, 255(2)(6).

1	20 USC 1400 to 1491o as though the operator of the charter school were a local
2	educational agency, as defined in 20 USC 1401 (15), the state superintendent shall
3	certify to the department of administration in favor of the operator of the charter
4	school a sum equal to the amount that the operator of the charter school
5	estimates it will expend during the current school year for transportation under this
6	subsection as costs eligible for reinbursement from the appropriations under \$.920.255(2)(6) and (br) SECTION 3. 115.88 (9) of the statutes is amended to read:
7	
8	115.88 (9) DISTRIBUTION SCHEDULE. Each county, cooperative educational
9	service agency, operator of a charter school established under s. 118.40 (2r) and
1 0	school district entitled to state aid under this section shall receive 15% of its total aid
11	entitlement in each month from November to March and 25% of its total entitlement
12	in June.
13	SECTION 4. 115.882 of the statutes is amended to read:
14	115.882 Proration of state aid. If the sum of the appropriations under s.
15	20.255 (2) (b) and (br) in any one year is insufficient to pay the full amount of aid
16	under ss. 115.88 and 118.255, funds in the appropriations shall be used first for the
17	purpose of s. 115/88 (4) and any remaining funds shall be prorated among the
18	counties, school districts, operators of charter schools established under s. 118.40(2r)
19	and cooperative educational service agencies entitled thereto.
20	(END)
13	***** NOTE: This is recurciled s. 115.88(2m). This section a affected by JAB-1724/1 and section a affected by JAB-1859/1.
	section attented by KRB-182911.
	section to affected by FRB-185971." the the JRB #'s:
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STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

LR	13-1724/2dn
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This draft reconciles LRB-1859/1	and
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This draft reconciles LRB-1859/1 LRB-1724/1. Both LRB-1859 and L Should continue to opper in the bull. MJZ.	
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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1724/2dn MJL:kmg:jf

February 2, 1999

This draft reconciles LRB-1859/1 and LRB-1724/1. Both LRB-1859 and LRB-1724 should continue to appear in the compiled bill.

Madelon J. Lief Legislative Attorney Phone: (608) 267–7380



State of Misconsin 1999 - 2000 LEGISLATURE

LRB-1724/2 MJL:kmg:jf

DOA:.....Pahnke – Eligibility of MPS charter schools for special education aid For~1999-01~BUDGET --NOT~READY~FOR~INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau EDUCATION

PRIMARY AND SECONDARY EDUCATION

Under current law, a school board, board of control of a cooperative educational service agency (CESA) or a county children with disabilities education board is eligible for special education aid if the state superintendent of public instruction (state superintendent) is satisfied that the special education program has been maintained according to law. This aid is equal to a percentage of the amount expended on special education costs in the preceding school year.

This bill provides that the operator of a charter school sponsored by the city of Milwaukee, the University of Wisconsin–Milwaukee and the Milwaukee Area Technical College is eligible for special education aid if the operator operates a special education program and the state superintendent is satisfied that the operator has complied with federal special education law (the Individuals With Disabilities In Education Act) as though the operator were a school board. The bill directs the state superintendent to reimburse the operator fully in the current school year for the costs of the special education program, subject to availability of funds.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 115.88 (1m) (am) of the statutes is created to read:

115.88 (1m) (am) 1. If the operator of a charter school established under s. 118.40 (2r) operates a special education program and the state superintendent is satisfied that the operator of the charter school is complying with 20 USC 1400 to 14910 as though the operator of the charter school were a local educational agency, as defined in 20 USC 1401 (15), the state superintendent shall certify to the department of administration in favor of the operator of the charter school a sum equal to the amount that the operator of the charter school estimates it will expend during the current school year for salaries of full-time or part-time licensed teachers, licensed coordinators of special education, licensed school social workers, licensed school psychologists, paraprofessionals, licensed consulting teachers to work with any teacher of regular education programs who has a child with a disability in a class and any other personnel, as determined by the state superintendent. Certified costs under this paragraph are eligible for reimbursement from the appropriation under s. 20.255 (2) (b).

****NOTE: This is reconciled s. 115.88 (1m) (am). This Section has been affected by drafts with the following LRB numbers: LRB-1724/1 and LRB-1859/1.

Section 2. 115.88 (2m) of the statutes is created to read:

115.88 (2m) Other transportation aid. If the operator of a charter school established under s. 118.40 (2r) transports children with disabilities and the state superintendent is satisfied that the operator of the charter school is complying with 20 USC 1400 to 14910 as though the operator of the charter school were a local

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educational agency, as defined in 20 USC 1401 (15), the state superintendent shall certify to the department of administration in favor of the operator of the charter school a sum equal to the amount that the operator of the charter school estimates it will expend during the current school year for transportation under this subsection as costs eligible for reimbursement from the appropriations under s. 20.255 (2) (b) and (br).

****Note: This is reconciled s. 115.88 (2m). This Section has been affected by drafts with the following LRB numbers: LRB-1724/1 and LRB-1859/1.

SECTION 3. 115.88 (9) of the statutes is amended to read:

115.88 **(9)** Distribution schedule. Each county, cooperative educational service agency, operator of a charter school established under s. 118.40 (2r) and school district entitled to state aid under this section shall receive 15% of its total aid entitlement in each month from November to March and 25% of its total entitlement in June.

(END)